1		BEFORE THE
2	F.TOKID	A PUBLIC SERVICE COMMISSION
3		FILED 6/14/2018 DOCUMENT NO. 04223-2018 FPSC - COMMISSION CLERK
4		TP 3C - COMMISSION CLERK
5	In the Matter of:	DOCKET NO. 20160251-EI
	PETITION FOR LIMI	TED
6	PROCEEDING FOR RE INCREMENTAL STORM	
7	RESTORATION COSTS	
8	FLORIDA POWER & L	
9	COMPANY.	/
10		
11		VOLUME 1
		PAGES 1 through 157
12	PROCEEDINGS:	HEARING
13	COMMISSIONERS PARTICIPATING:	CHAIRMAN ART GRAHAM
14	FARTICIFATING.	COMMISSIONER JULIE I. BROWN
15		COMMISSIONER DONALD J. POLMANN COMMISSIONER GARY F. CLARK
16		COMMISSIONER ANDREW G. FAY
	DATE:	Tuesday, June 5, 2018
17	TIME:	Commenced: 2:00 p.m.
18		Concluded: 4:03 p.m.
19	PLACE:	Betty Easley Conference Center Room 148
20		4075 Esplanade Way
21		Tallahassee, Florida
22	REPORTED BY:	ANDREA KOMARIDIS Court Reporter
		-
23		PREMIER REPORTING 114 W. 5TH AVENUE
24		TALLAHASSEE, FLORIDA (850) 894-0828
25		
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1 APPEARANCES:

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- 4 Beach, Florida 33408-0420, on behalf of Florida Power &
- 5 Light Company.
- J.R. KELLY, PUBLIC COUNSEL; CHARLES REHWINKEL,
- 7 PATRICIA A. CHRISTENSEN, AND STEPHANIE MORSE, ESQUIRES,
- 8 Office of Public Counsel, c/o the Florida Legislature,
- 9 111 W. Madison Street, Room 812, Tallahassee, Florida
- 10 32399-1400, appearing on behalf of the Citizens of the
- 11 State of Florida.
- JON C. MOYLE, JR., and KAREN A. PUTNAL,
- 13 ESQUIRES, Moyle Law Firm, P.A., 118 North Gadsden
- 14 Street, Tallahassee, Florida 32301, appearing on behalf
- of Florida Industrial Power Users Group.
- 16 ROBERT SCHEFFEL WRIGHT and JOHN T. LaVIA, III,
- 17 ESQUIRES, Gardner Law Firm, 1300 Thomaswood Drive,
- 18 Tallahassee, Florida 32308, appearing on behalf of the
- 19 Florida Retail Federation.
- 20 SUZANNE BROWNLESS, ESQUIRE, FPSC General
- 21 Counsel's Office, 2540 Shumard Oak Boulevard,
- Tallahassee, Florida 32399-0850, appearing on behalf of
- 23 the Florida Public Service Commission Staff.

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     APPEARANCES (CONTINUED):
 2
               KEITH HETRICK, GENERAL COUNSEL; MARY ANNE
 3
     HELTON, DEPUTY GENERAL COUNSEL; Florida Public Service
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     Commission, 2540 Shumard Oak Boulevard, Tallahassee,
     Florida 32399-0850, Advisor to the Florida Public
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     Service Commission.
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1	PROCEEDINGS
2	CHAIRMAN GRAHAM: All right. I know I said
3	2:00, and I apologize for being five minutes late.
4	I think we'll just take that off of Mr. Moyle's
5	time.
6	(Laughter.)
7	CHAIRMAN GRAHAM: Okay. Let the record show,
8	this is oh, as staff says, the final hearing of
9	Docket 201600251-EI. So, we will convene this
10	hearing.
11	And staff, if I could get you to read the
12	notice, please.
13	MS. BROWNLESS: Thank you.
14	By notice issued on May 21st, 2018, this time
15	and place was set for hearing in Docket
16	No. 20160251-EI. The purpose of the hearing is to
17	receive testimony and exhibits relative to the
18	incremental storm-restoration costs related to
19	Hurricane Matthew; the stipulation and settlement
20	agreement, dated May 14th, 2018; and to take action
21	on any motions or other matters that may be pending
22	at the time of the hearing.
23	CHAIRMAN GRAHAM: Okay. Let's take
24	appearances.
25	MR. BUTLER: Good morning or good

1	afternoon, Mr. Chairman. John Butler, Kevin
2	Donaldson, and Ken Rubin, on behalf of Florida
3	Power & Light Company.
4	MR. MOYLE: Jon Moyle, from the Moyle Law
5	Firm, on behalf of Florida Industrial Power Users
6	Group. And Karen Putnal is also on the record with
7	me, so an appearance should be noted for her as
8	well. Thank you, Mr. Chair.
9	CHAIRMAN GRAHAM: Okay.
10	MR. WRIGHT: Robert Scheffel Wright and John
11	T. LaVia, III, with the Gardner Law Firm,
12	representing the Florida Retail Federation.
13	Mr. LaVia will be taking over for me later today.
14	Thank you.
15	MS. CHRISTENSEN: Patti Christensen with the
16	Office of Public Counsel. I would also like to put
17	in an appearance for Mr. J.R. Kelly, the Public
18	Counsel, Charles Rehwinkel, and Stephanie Morse, as
19	well. Thank you.
20	MS. BROWNLESS: Suzanne Brownless on behalf of
21	the staff of the PSC. And I would like the record
22	to reflect that I do have my name tag, thank you
23	very much.
24	(Laughter.)
25	CHAIRMAN GRAHAM: Now I recognize you.

1	MS. HELTON: Mary Anne Helton. I'm here as
2	your adviser today. I would also like to also make
3	an appearance for your general counsel, Keith
4	Hetrick.
5	CHAIRMAN GRAHAM: Okay. Staff, any
6	preliminary matters?
7	MS. BROWNLESS: Yes, sir. The parties have
8	agreed to excuse FP&L's witness, Eduardo DeVarona,
9	and OPC's witness, Helmuth Schultz, and stipulate
10	their exhibits into the record.
11	We would ask that Witness DeVarona's testimony
12	be inserted into the record as though read after
13	that of FP&L's Witness Ousdahl; and that OPC's
14	witness Mr. Schultz's testimony be inserted into
15	the record as though read after that of FPL's
16	Witness Cohen.
17	CHAIRMAN GRAHAM: Okay. So, right now, we're
18	just going to in we're going to insert
19	Witness say the last name again? De
20	MS. BROWNLESS: Witness Eduardo DeVarona.
21	CHAIRMAN GRAHAM: DeVarona. We will enter
22	Eduardo's direct testimony into the record as
23	though read.
24	MS. BROWNLESS: Right, after the testimony
25	the order should be that it should come after the

1	testimony of Witness Ousdahl.
2	CHAIRMAN GRAHAM: After Ousdahl. Okay.
3	MS. BROWNLESS: Yes.
4	CHAIRMAN GRAHAM: I gotcha. And the other one
5	is after
6	MS. BROWNLESS: Ms. Cohen.
7	CHAIRMAN GRAHAM: Cohen.
8	Okay. Marking exhibits?
9	MS. BROWNLESS: Yes, sir. The staff has
10	prepared a comprehensive exhibit list, which
11	includes the stipulation and settlement agreement
12	dated May 14th, 2018, and staff data requests
13	concerning the settlement agreement. This list has
14	been provided to the parties, Commissioners, and
15	the court reporter.
16	Staff requests that the list, itself, be
17	marked as Exhibit No. 1.
18	CHAIRMAN GRAHAM: Okay. We'll mark it
19	Exhibit No. 1.
20	MS. BROWNLESS: Thank you, sir.
21	(Whereupon, Exhibit No. 1 was marked for
22	identification.)
23	CHAIRMAN GRAHAM: What about moving exhibits?
24	MS. BROWNLESS: Okay. At this time, we would
25	request that Exhibit No. 1 and Exhibits 6 and 7

1	and those are the exhibits associated with Witness
2	Schultz's testimony be inserted into the record,
3	and that all other exhibits be marked as identified
4	therein.
5	CHAIRMAN GRAHAM: Is there any objections to
6	moving Exhibit 1, 6, or 7 into the record? Let the
7	record show nobody has
8	MR. MOYLE: Exhibit 1 is just the list, at
9	this point, right?
10	MS. BROWNLESS: Right.
11	CHAIRMAN GRAHAM: Yes.
12	MR. MOYLE: No objection.
13	CHAIRMAN GRAHAM: Okay. Let the record show
14	there's no objection. So, we'll enter those three
15	those into the record.
16	(Whereupon, Exhibit Nos. 1, 6, and 7 were
17	admitted into the record.)
18	MS. BROWNLESS: Thank you.
19	There are no further preliminary matters, Your
20	Honor.
21	CHAIRMAN GRAHAM: Okay. Oh oh, my God.
22	Who's pre-hearing officer on this? Staff staff,
23	make note, for the next for the next year, six
24	months, and couple of days, we don't ever go over
25	five minutes, but since the decision is already

1	made opening statements.
2	COMMISSIONER BROWN: (Inaudible.)
3	(Laughter.)
4	CHAIRMAN GRAHAM: Florida Power & Light.
5	MR. RUBIN: Thank you, Chairman Graham. I
6	started by the the way of by saying, good
7	morning, Chairman Graham, but good afternoon,
8	Chairman Graham and Commissioners. And thank you
9	for the opportunity to present this statement on
10	behalf of FPL.
11	Hurricane Matthew was a massive and
12	destructive storm that devastated parts of the
13	Caribbean and heavily impacted Florida. Its peak
14	intensity was early on October 1st, when it reached
15	Category 5 strength, with 160-mile-per-hour winds.
16	Matthew made landfall in Haiti and eastern Cuba on
17	October 4th as a deadly Category 4 hurricane.
18	On October 6th, less than 24 hours before it
19	was projected to hit Florida's East Coast, Matthew
20	slammed into the Grand Bahama Island, just 75 miles
21	due east of West Palm Beach as a Category 4
22	hurricane.
23	The National Hurricane Center had the track of
24	the storm headed directly towards heavily-populated
25	areas of Florida's of Florida's East Coast in

1	the very heart of FPL's service territory.
2	FPL faced a very real probability that a
3	direct landfall would bring 130- to 140-mile-per-
4	hour winds to Palm Beach County and to the Treasure
5	Coast. But as we know, hurricanes rarely follow
6	projected paths and, even when they do, the cones
7	of probabilities vary by hundreds of miles.
8	As shown on the National Weather Service map
9	that's on the easel, at 8:00 in the morning of
10	October 4th, just a couple of days before it would
11	impact Florida, the storm was poised to strike the
12	entire East Coast, from Miami all the way up to New
13	Jersey.
14	So, FPL had to reach out throughout the
15	southeast and well beyond to bring in the line and
16	vegetation workers that would be needed to safely
17	and efficiently restore power and to rebuild, if
18	necessary, after the storm had passed.
19	And with this massive storm which is shown
20	on the other poster on the easel, a NOAA photograph
21	taken on October 7th, which jogged west, then
22	north, and thankfully east as it was about to
23	hit Florida's East Coast, there was continuing
24	uncertainty where the storm would go.
25	Faced with this scenario, without the benefit

of hindsight, the one thing FPL could not do, the
thing that we can never do, is cross our fingers,
hope for the best, and leave our customers at risk.
So, we prepared to respond.

FPL's Witness Miranda, a veteran of many restoration efforts dating back to Hurricane Andrew and beyond, has explained that, in the aftermath of a hurricane, FPL's mission is to safely restore critical infrastructure and the greatest number of customers in the least amount of time.

This is not a least-cost proposition. It requires experience, judgment, preparation, and quick decision-making to determine a prudent and reasonable path to safely get the job done.

Hurricane Matthew impacted 34 of the 35 counties served by FPL, but through professional execution of a carefully-designed restoration plan, the FPL team did a superb job getting the lights back on.

Within two days, FPL had restored power to

99 percent of our 1.2 million customers who were
impacted by storm. Through these efforts, we were
able to quickly get our customers back to their
usual activities, back to work, back to school, and
back to their regular routines.

1	The work performed to restore power to the
2	customers was substantial. As documented by FPL's
3	Witness Ousdahl, FPL calculated that the total
4	recoverable storm amount for Hurricane Matthew work
5	was \$316.5 million.
6	I will, now, address the settlement agreement
7	that we are asking the Commission to approve to
8	resolve all of the issues in this case. During the
9	course of this proceeding, FPL and OPC filed
10	testimony and exhibits reflecting competing
11	positions on a handful of cost-recovery issues.
12	The other intervenors did not file testimony,
13	and their positions were directly aligned with
14	those taken by OPC, a point reflected in the
15	May 11th pre-hearing order.
16	With this testimony and substantial discovery
17	in hand, OPC and FPL entered into settlement
18	discussions, ultimately agreeing to terms that
19	represented a compromise of the positions of both
20	parties.
21	On May 15th, 2018, FPL and OPC filed a joint
22	motion for approval of the settlement agreement.
23	Before the motion was filed, FPL shared the terms
24	of the settlement agreement with FIPUG and with
25	FRF, asking for their support, but neither has

1	chosen to support it.
2	The settlement agreement that we are asking
3	the Commission to approve would resolve all issues
4	in this proceeding. It is short, simple, and
5	straightforward.
6	The \$316.5 million total recoverable storm
7	amount in FPL's filing will be reduced by
8	\$21.7 million. When this reduced recoverable
9	amount is compared to the revenues FPL collected
10	through the Hurricane Matthew interim storm charge,
11	the result is a \$27.7 million over-recovery.
12	FPL will refund that amount to customers, with
13	interest, in the form of a one-time bill reduction
14	promptly following Commission approval. For a
15	1,000-kWh typical residential customer, the refund
16	will be about \$3.
17	If the Commission approves the settlement
18	agreement at the end of this hearing, FPL will be
19	able to make the refund in July. If briefing is
20	required and the decision on the settlement occurs
21	later, then the refund will be deferred to a later
22	month.
23	Commissioners, as you listen to the evidence
24	and consider the positions of the parties, please
25	keep in mind the challenges that FPL faced in

1	preparing for and responding to the widespread
2	damage caused by this storm and the exceptional
3	work done by the FPL team to safely and quickly
4	restore power to our customers.
5	Please also consider the detailed analyses and
6	the substantial discovery performed by the parties
7	that allowed OPC and FPL to come to terms on a
8	settlement that amicably resolves the positions
9	advanced during the litigation.
10	FPL believes that the settlement agreement
11	fairly and reasonably balances the various
12	positions of the parties and that it serves the
13	best interests of customers and the public interest
14	in general. We urge you to approve it.
15	Thank you, Commissioners, for your time.
16	CHAIRMAN GRAHAM: Thank you.
17	OPC.
18	MS. CHRISTENSEN: Good afternoon,
19	Commissioners. Patti Christensen, on behalf of the
20	citizens, with the Office of Public Counsel.
21	We would like to thank you for this
22	opportunity to address the settlement and the
23	stipulation that was entered into between FPL and
24	the Office of Public Counsel. Both FPL and OPC
25	have filed testimony and exhibits in this docket.

1	OPC has conducted extensive discovery.
2	At the appropriate time in this proceeding,
3	the testimony will be entered into the record, as
4	well as the exhibits that have already been entered
5	for our witness, Schultz. And a fair amount of the
6	discovery that was conducted in this proceeding we
7	expect will also be provided throughout this
8	discov or throughout this hearing.
9	Based on the information that OPC gathered
10	through this process, we believe that the
11	settlement represents a fair compromise of FPL and
12	OPC's litigated positions.
13	As FPL stated, this is a black-box settlement
14	for reduction of 21.7 million to the overall storm
15	recovery request, which resolves all the issues in
16	this case, without addressing each individual issue
17	raised in the case.
18	In fact, the settlement states that no
19	signatory agrees, concedes, or waives any of the
20	positions with respect to any of the issues
21	identified in the pre-hearing order, and the
22	settlement does not specifically address any such
23	issues.
24	We believe that a reduction of the
25	21.7 million from the storm-restoration costs and

1	the reclassification of 20 million to capital
2	costs, and 1.7 million to base rates, along with
3	the refund of the 27.7 million, benefits both FPL
4	and its customers.
5	We further believe that this settlement and
6	stipulation, when taken in its totality, is in the
7	public interest. We would like to thank you for
8	your consideration of the settlement and
9	stipulation and respectfully request that you
10	approve this settlement in its entirety.
11	Thank you.
12	CHAIRMAN GRAHAM: Thank you.
13	Retail Federation?
14	MR. WRIGHT: Thank you, Mr. Chairman and
15	Commissioners.
16	Briefly, our positions with respect to the
17	specific issues identified in the pre-hearing order
18	speak for themselves. I'll spend the balance of my
19	brief comments addressing the settlement.
20	For context, I want you to understand that
21	since at least as early as 2002, the Florida Retail
22	Federation has participated constructively in, I
23	think, all settle all settle all but one
24	settlement agreements, with Florida's public
25	utilities, including FPL, Florida Power, Duke

1	Progress Energy Florida, Duke Energy Florida, Tampa
2	Electric, and Gulf Power Company.
3	I have represented the Retail Federation since
4	2005. And I was actually involved in the 2002
5	settlement on behalf of Lee County, which was a
6	party to that case.
7	The Retail Federation has joined in nearly all
8	those settlements. There have been one where we
9	weren't a party and one where we did not join into
10	the settlement. But we joined in virtually every
11	major settlement over the last two decades.
12	We, the Florida Retail Federation, are
13	disappointed that Florida Power & Light and the
14	Public Counsel's Office decided to enter into a
15	settlement agreement, in this docket, the one
16	that's proposed and before you today, without
17	consulting either the Retail Federation or any
18	other intervenor party.
19	Our extensive experience with settlements
20	bears out the fact that good-faith transparent
21	negotiations with all parties at the table benefit
22	everybody.
23	Indeed, and in fact, the Retail Federation
24	has has been instrumental in bringing some
25	pretty interesting and contentious settlement

1	agreements in for safe landings for the benefit of
2	both the utilities and customers.
3	In light of our long-standing history of
4	constructive participation in settlement
5	agreements, as compared to our total exclusion from
6	this process, we simply cannot and do not support
7	the proposed settlement.
8	Thank you very much.
9	CHAIRMAN GRAHAM: Thank you, sir.
10	FIPUG.
11	MR. MOYLE: We we have some comments, but
12	to carry along on on Mr. Wright's comments, I
13	think, you know, FIPUG, likewise, has been a party
14	to a lot of settlements. Some we have not been,
15	but I think a settlement that includes more people
16	is better than one that has fewer people.
17	And you know, in this case, like Retail, we
18	we were kind of tapped on the shoulder after the
19	fact and and said, here you go. But that's
20	okay. I we I've not been invited to every
21	party in my life. So, not not a huge deal.
22	But what is a huge deal is the ratepayer money
23	that you're being asked to to approve. And we
24	think that there are some legitimate questions that
25	you all ought to consider today.

1	You know, settlements I'm going to spend a
2	few minutes and talk about settlements.
3	Settlements are interesting creatures. They do
4	provide the parties an opportunity to work on
5	things. And you all are are presented with them
6	and asked to typically say, good or bad.
7	On occasion, the Commission has said, maybe
8	not this one, and has given direction to the
9	parties with respect to settlement agreements. And
10	the parties the one I'm familiar with took a
11	break and went and got together and addressed the
12	issue of concern with the Commission.
13	And I'm going to ask you today to not just go
14	up or down on the settlement agreement, but to hear
15	evidence and to take into consideration a lot of
16	things that I think are pertinent and relevant and
17	dovetail into your two-day workshop that you had
18	on on hurricanes.
19	A lot of things a lot of things have
20	changed. And I think, respectfully, as you
21	consider these issues, one of the questions that
22	we're going to ask about is FPL wants to set the
23	storm reserve to an amount that was set forth
24	originally in a 2010 settlement agreement. Okay.
25	I'm going to ask some people, well, how how

1	did that come about in 2010. I don't think anybody
2	is going to be able to answer that question because
3	I was at the table, but I don't think any of the
4	witnesses were.
5	So, I'm not sure that that they'll be able
6	to give a good answer about how that amount came
7	about, but it's been carried over. It got carried
8	over in the next settlement agreement.
9	And then, today, they're saying, hey, we want
10	to true that up. It's \$26 million. We want to
11	true it up and put that back in in the reserve.
12	And the OPC witness said, no, I don't think
13	that's that's right.
14	And their their evidence will be in the
15	record about not truing up that 26 million. And I
16	think you all should seriously consider not
17	authorizing that additional 26 because there's not
18	going to be much in the record on it.
19	And and I think you have information and
20	I'll ask questions about it, but we've been
21	spending all this money on storm hardening. Storm
22	hardening it's working. It's working.
23	And if storm hardening is working, then you
24	would expect that the amounts in reserves would not
25	be necessarily needed at a level of eight years ago

1	because we've been spending all this money on storm
2	hardening.
3	So, I'm going to FIPUG will explore that
4	issue, in some detail, with some of the witnesses
5	and ask about storm hardening. Disappointingly, I
6	think what you'll hear is, well, we can't really
7	give you a dollar figure. We've been working on
8	it, but it's hard hard to quantify. I don't
9	want to prejudge the testimony, but but we will
10	see.
11	I think another area that warrants some
12	exploration and consideration is there are a lot of
13	discussions about mobilization costs,
14	demobilization costs, and standby costs. And this
15	applies both to contractors that are in mutual-aid
16	agreements and non-mutual-aid agreement
17	contractors. They're treated differently.
18	My sense is, is that contractors, through
19	mutual-aid agreements, I think if to use an
20	example that I'm familiar with, lawyers oftentimes
21	will keep track of time and and do it in
22	increments. And you send it to a client, and they
23	can say, well, you know, you spent three hours at
24	the Commission in a hearing and and you have
25	some detailed information.

1	I think, with respect to mobilization and
2	demobilization and standby, you're not going to see
3	anything close to that that level of detail.
4	Some of the interrogatories we're going to go
5	through say they don't keep daily records. And you
6	know, I think that warrants some some
7	exploration, some digging in and saying, you know,
8	they have the burden of proof; should we authorize
9	all of this money going back, based on records that
10	are are less than less than robust.
11	So, that's that's a preview of couple of
12	substantive issues that FIPUG is going to spend
13	some time talking about. And and you know, the
14	settlement agreement again, I think Mr. Wright
15	made the point pretty well I tried to underline
16	it in a lighthearted fashion, but I think we're
17	going to ask some questions about, you know, is
18	this settlement agreement truly in the in the
19	public interest.
20	I think when you say, what was the give-and-
21	take I mean, the FPL settlement agreements in
22	rate cases you know, the ask is up here; they
23	come in down here.
24	So, we're going to explore that and say, I
25	don't think that I think some of the things have

1	been reclassified and, rather than being expensed,
2	they've been capitalized. And I'm going to ask
3	Ms. Ousdahl, what's the net-net of a of a cost
4	that, rather than being expensed, is capitalized.
5	I understand that if you capitalize it, in the
6	regulated world, you get to earn on it. You put it
7	in your in your rate base and get to earn on it.
8	So, I'm not sure that that's necessarily a
9	great a great thing for ratepayers, but we'll
10	explore that and ask those questions with respect
11	to the settlement.
12	So, I wanted to preview a little bit of of
13	what we will be talking about. Upon reflection and
14	consideration, I do think, to give you all an
15	opportunity to and your staff to look at
16	issues like, is this is this hurricane-
17	replenishment amount, the 26 million should
18	there be an adjustment to that.
19	We're going to ask that we provide briefs on
20	that point so that we can then address it. We can
21	pull out some things in the record. We can make
22	note. We can look at the transcript and be
23	thoughtful in putting together a brief that,
24	hopefully, you will receive and consider, you know,
25	should should we make an adjustment.

1	Again, there's good case law that says you're
2	not bound by a settlement agreement. You're not a
3	party to the settlement agreement. And the other
4	people will say, well, that's in the settlement
5	agreement. That's in the settlement agreement.
6	FIPUG didn't sign the settlement agreement.
7	We're free to to argue that's not the best
8	policy. And you're free, as an independent body,
9	to make your own decisions with respect to policy.
10	So, thank you for the chance to make some
11	opening comments.
12	CHAIRMAN GRAHAM: That was almost exactly
13	seven minutes.
14	MR. MOYLE: Lucky.
15	CHAIRMAN GRAHAM: Okay. The record we need
16	to swear in witnesses. If you are here and going
17	to testify today, if I could get you to stand and
18	raise your right hand, please.
19	(Witnesses sworn en masse.)
20	CHAIRMAN GRAHAM: Thank you.
21	Okay. Florida Power & Light, your first
22	witness, please.
23	MR. DONALDSON: Good afternoon, Chairman
24	Graham. Kevin Donaldson on behalf of Florida Power
25	and Light.

- 1 FPL's first witness is Manuel Miranda.
- 2 EXAMINATION
- 3 BY MR. DONALDSON:
- 4 Q Mr. Miranda, you were just sworn?
- 5 A Yes.
- 6 Q Please state your name and business address
- 7 for the record.
- 8 A My name is Manny Miranda, 700 Universe
- 9 Boulevard, Juno Beach 33408.
- 10 Q By whom are you employed and in what capacity?
- 11 A I'm employed by Florida Power & Light. I'm
- 12 the senior vice president of Florida Power & Light's
- 13 power delivery business unit.
- 14 Q Have you prepared and caused to be filed 29
- pages of direct prefiled testimony in this proceeding on
- 16 February 20th of this year?
- 17 A Yes, I have.
- 18 Q Did you also file errata to your direct
- 19 prefiled testimony on May 10th of this year?
- 20 A Yes, I have.
- 21 Q Do you have any changes or revisions to your
- 22 direct prefiled testimony?
- 23 A No, I do not.
- Q Have you also prepared and caused to be filed
- 25 12 pages of rebuttal prefiled testimony on May 2nd of

1	this year?
2	A Yes.
3	Q Do you have any changes or revisions to your
4	rebuttal testimony prefiled?
5	A No, I do not.
6	Q If I were to ask you the questions contained
7	in your direct and rebuttal prefiled testimony,
8	including your errata, would your answers be the same?
9	A Yes.
10	MR. DONALDSON: Chairman Graham, I would ask
11	that Mr. Miranda's direct and rebuttal prefiled
12	testimony, along with the errata, be inserted into
13	the record as though read.
14	CHAIRMAN GRAHAM: Mr. Miranda's prefiled
15	direct testimony will be entered into the record as
16	though read, with the errata included.
17	MR. DONALDSON: Thank you.
18	I did say rebuttal, right?
19	CHAIRMAN GRAHAM: I did not. And rebuttal.
20	MR. DONALDSON: Oh, and rebuttal. Thank you.
21	CHAIRMAN GRAHAM: I missed that.
22	(Prefiled direct testimony and rebuttal
23	testimony inserted into the record as though read.)
24	
25	

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition by Florida Power & Light Company for Limited Proceeding for Recovery of Incremental Storm Restoration Costs Related to Hurricane Matthew Docket No. 20160251-EI

Filed: May 10, 2018

ERRATA SHEET OF MANUEL B. MIRANDA

February 20, 2018 - Direct Testimony

PAGE #	LINE#	<u>(</u>	CHANG	<u>E</u>
21	20	\$299.3	to	\$299.1
21	21	\$9.3	to	\$9.4
22	11	\$266.9	to	\$267.7
22	12	\$185.5	to	\$186.4
22	18	\$81.4	to	\$81.3
22	22	\$32.4	to	\$31.4
23	1	\$17.0	to	\$16.9
23	5	\$15.4	to	\$14.5
24	4	\$9.3	to	\$9.4
24	6	\$9.0	to	\$9.2
24	6	97%	to	98%
24	7	\$6.0	to	\$6.9
24	7	\$3.0	to	\$2.3

February 20, 2018 - Exhibit MBM-1

Regular Payroll	<u>Transmission</u>	<u>Distribution</u> \$5,170 to \$5,076	Total T&D \$5,616 to \$5,522
Contractors*	\$1,493 to \$1,499	\$184,057 to \$184,886	\$185,550 to \$186,385
Materials & Supplies		\$7,010 to \$6,122	\$7,259 to \$6,371
Logistics		\$81,237 to \$81,215	\$81,360 to \$81,338
Other	\$228 to \$238	\$2,879 to \$2,843	\$3,107 to \$3,081
Total	\$3,338 to \$3,354	\$295,934 to \$295,724	\$299,272 to \$299,078

^{*} Includes line clearing -

\$27,597 to \$27,849

1		I. INTRODUCTION
2		
3	Q.	Please state your name and business address.
4	A.	My name is Manuel B. Miranda. My business address is Florida Power & Light
5		Company, 700 Universe Blvd., Juno Beach, Florida, 33408.
6	Q.	By whom are you employed and what is your position?
7	A.	I am employed by Florida Power & Light Company ("FPL" or the "Company") as
8		Senior Vice President of Power Delivery.
9	Q.	Please describe your duties and responsibilities in that position.
10	A.	As Senior Vice President of Power Delivery, I am responsible for the planning,
11		engineering, construction, operation, maintenance, and restoration of FPL's
12		transmission and distribution ("T&D") electric grid. During storm restoration
13		events, I assume the additional role of FPL's Area Commander. In this capacity, I
14		am responsible for the overall coordination of all restoration activities to ensure the
15		successful implementation of FPL's restoration strategy, which is to restore service
16		to our customers safely and as quickly as possible.
17	Q.	Please describe your educational background and professional experience.
18	A.	I have a Bachelor of Science in Mechanical Engineering from the University of
19		Miami and a Master in Business Administration from Nova Southeastern
20		University. I joined FPL in 1982 and have over 35 years of technical, managerial
21		and commercial experience gained from serving in a variety of positions within
22		Customer Service, Distribution and Transmission. For more than 10 years, I have

held several vice president positions within Distribution and Transmission,

including my current position. For storm restoration events, I have served as FPL's Area Commander for the last five years. Additionally, for the last five years, I have served as a member on the National Response Executive Committee, a group that oversees a process designed to enhance the industry's ability to respond to national-level events by improving access and visibility to resources from all across the country.

7 Q. Are you sponsoring any exhibits in this case?

- 8 A. Yes. I am sponsoring the following exhibit:
- MBM-1 FPL's T&D Hurricane Matthew Restoration Costs

10 Q. What is the purpose of your testimony?

The purpose of my testimony is to provide an overview of FPL's emergency preparedness plans and processes. I will also provide details for the work and costs incurred by FPL's T&D organization in connection with Hurricane Matthew. Specifically, I will describe FPL's T&D response and restoration efforts, follow-up work activities necessary to restore FPL's facilities to their pre-storm condition and details on T&D storm restoration costs. Finally, I will discuss the factors contributing to FPL's overall successful performance in restoring service to those customers impacted by Hurricane Matthew. As a result, my testimony supports the reasonableness and prudence of the T&D storm restoration costs for which FPL is seeking approval.

A.

2 **PROCESS** 3 4 Q. What is the objective of FPL's emergency preparedness plan and restoration 5 process? 6 Consistent with Florida Public Service Commission ("FPSC" or "Commission") A. 7 rules, industry practice, state and local governments' interests and the interests of 8 our customers, the primary objective of FPL's emergency preparedness plan and 9 restoration process is to safely restore critical infrastructure and the greatest 10 number of customers in the least amount of time. Achieving this objective requires extensive planning, training, adherence to established storm restoration processes 11 12 and execution that can be scaled quickly to match each particular storm. To these 13 ends, FPL's emergency preparedness plan incorporates comprehensive annual 14 restoration process reviews and includes lessons learned, new technologies and 15 extensive training activities to ensure FPL's employees are well prepared. 16 17 While FPL has processes in place (including actions taken prior to the storm event) 18 to manage and mitigate the costs of restoration, the objective of safely restoring 19 electric service as quickly as possible cannot, by definition, be pursued as a "least 20 cost" process. Said another way, restoration of electric service at the lowest 21 possible cost will not result in the most rapid restoration. 22

FPL'S EMERGENCY PREPAREDNESS PLAN & RESTORATION

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II.

1	Q.	What are the key components of FPL's emergency preparedness plan?
2	A.	FPL's emergency preparedness plan is the product of years of planning, study and
3		refinement based upon actual experience. Key components of this plan include:
4		 Disaster response policies and procedures;
5		• Adjustable internal organizational structures based on the required
6		response;
7		• Timeline of activities to assure rapid notification and response;
8		 Mutual assistance agreements and vendor contracts and commitments;
9		• Plans and logistics for the staging and movement of resources, personnel,
10		materials, and equipment to areas requiring service restoration;
11		• Communication and notification plans for employees, customers,
12		community leaders, emergency operating centers, and regulators;
13		• An established centralized command center with an organization for
14		command and control of emergency response forces;
15		• Checklists and conference call agendas to organize, plan, and report
16		situational status;
17		 Damage assessment modeling and reporting procedures;
18		 Field and aerial patrols to assess damage;
19		• Comprehensive circuit patrols to gather vital information needed to identify
20		the resources required for effective restoration;
21		Systems necessary to support outage management procedures and customer
22		communications; and
23		Comprehensive training activities and exercises to ensure readiness.

This plan is comprehensive and well-suited for the purpose of facilitating prompt and effective responses to emergency conditions such as hurricanes to restore power as quickly as possible.

4 Q. Does FPL regularly update its plan?

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Yes. Each year, prior to storm season, FPL reviews and updates its emergency preparedness plan. To ensure rapid restoration, key focus areas of this plan are staffing the storm organization, preparing logistics support, enhancing customer communication methods and ensuring that required computer telecommunication systems are in place. As part of this process, all business units within FPL identify personnel for staffing the emergency response organization. In many cases, employees assume roles different than their regular responsibilities. Training is conducted for thousands of storm personnel each year regardless of whether they are in a new role or a role in which they have served many times. This includes training on processes that range from analytical and clerical to reinforcing restoration processes for managers and directors.

Q. What else does FPL do to prepare for each storm season?

In the logistics support area, preparations include: 1) increasing material inventory; 2) verifying (and, if necessary, adjusting) lodging arrangements; 3) establishing staging sites (temporary work sites that are opened to serve as operation hubs for Incident Management Teams to plan, coordinate and execute area restoration plans and also provide parking, food, laundry service, medical care, hotel coordination, and, if necessary, housing for large numbers of external and internal restoration resources); and 4) verifying staging site plans and securing any necessary

agreements and contracts for these support services. These activities are important to ensure availability and delivery of these critical items on time and at a reasonable cost. All of this planning and preparation provides the foundation to begin any restoration effort.

5 Q. Does FPL regularly test its emergency preparedness plan?

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Yes. Each year, prior to the start of hurricane season, FPL tests its readiness during a hurricane "dry run" exercise. This event simulates a storm (or multiple storms) impacting FPL's service territory. The purpose is to provide a realistic, challenging scenario that causes the organization to react to situations and to practice functions not generally performed during normal operations. It is a full-scale exercise, executed with active participation by employees representing every business unit in the company. After months of preparation, the formal exercise activities begin 96 hours before the mock hurricane's forecasted date and time of impact. FPL's Command Center is fully mobilized and staffed. Field patrollers are required to complete simulated damage assessments that are then utilized by office staff to practice updating storm systems, acquiring resources, and developing estimated times of restoration. The exercise also includes simulating customer and other external communications as well as updating our outage management system and other storm-specific applications. Additionally, FPL conducts an annual full-scale staging site exercise to assess the readiness of staging site processes (e.g., communications, logistics, materials, and equipment). This training is conducted in the course of our ordinary approach to business and, as FPL witness Ousdahl describes, the costs of these activities are not charged to the storm reserve.

Q. How does FPL respond when a storm threatens its territory?

FPL responds by taking well-tested actions at specified intervals prior to a storm's impacts. When a storm is developing in the Atlantic Ocean or Gulf of Mexico, our staff meteorologist continuously monitors conditions and various departments throughout the company initiate preliminary preparations for addressing internal and external resource requirements, logistics needs, and system operation conditions.

A.

At 96 to 72 hours prior to the projected impact to FPL's system, FPL activities include: activating the FPL Command Center; alerting all storm personnel; forecasting resource requirements; developing initial restoration plans; activating contingency resources; and identifying available resources from mutual assistance utilities. In addition, all FPL sites begin to prepare their facilities for the impact of the storm.

At 72 to 48 hours, computer models are run based on the projected intensity and path of the storm to forecast expected damage, restoration workload and potential customer outages. Based on the modeled results, commitments are confirmed for restoration personnel, materials, and logistics support. Staging site locations are then identified and confirmed based on the storm's expected path. Communications lines are ordered for the staging sites and satellite communications are expanded to improve communications efforts. External resources are activated and begin moving toward the expected damage areas in our

service territory and internal personnel may also be moved to be closer to the expected damage.

Α.

At 24 hours, the focus turns to pre-positioning personnel and supplies to begin restoration as soon as it is safe to do so. As the path and strength of the storm changes, FPL continuously re-runs damage models and adjusts plans accordingly. Also, FPL contacts community leaders and County Emergency Operations Centers ("EOCs") for coordination and to review and reinforce FPL's restoration plans. This outreach includes confirming the assignment of FPL personnel to the County EOCs for the remainder of the storm and identifying restoration personnel to assist with road clearing and search-and-rescue efforts. FPL also has personnel assigned to the State EOC to support coordination and satisfy information needs. Throughout the process, FPL also provides critical information (e.g., public safety messages, storm preparation tips and guidance if an outage occurs) to the news media, customers and community leaders.

Q. Has FPL had previous opportunities to execute its emergency preparedness plan and overall restoration process?

Yes. Since Hurricane Andrew made landfall in 1992, FPL has experienced a number of events which have provided opportunities to execute and refine our storm plans. This includes the 2004 and 2005 storm seasons, when seven storms impacted FPL's service territory, five of which required full-scale implementation of our restoration processes. Also, in September 2016, FPL was required to

1		implement its full-scale emergency preparedness plan and restoration process when
2		a portion of its service territory was impacted by Hurricane Hermine.
3	Q.	Since the 2004 and 2005 storm seasons, has FPL implemented improvements
4		to its emergency preparedness plans and restoration process based on its
5		experience?
6	A.	Yes. Consistent with its culture of continuous improvement, FPL has implemented
7		multiple enhancements to its processes based upon its experience with the 2004-
8		2005 hurricanes as well as more recent storms experienced by FPL and other
9		utilities (including, significantly, Superstorm Sandy). I will discuss these later in
10		my testimony.
11	Q.	How does FPL ensure the emergency preparedness plan and restoration
12		process are consistently followed for any given storm experience?
13	A.	Significant standardization in field operations has been institutionalized including:
14		work-site organization; work preparation and prioritization; and damage
15		assessment. For external crew personnel, FPL provides an orientation that includes
16		safety rules, work practices and engineering standards. For external personnel
17		providing patrol and management assistance, training is provided to explain their
18		duties as well as FPL processes and procedures. Also, procedures to ensure rapid
19		preparation and mobilization of remote staging sites have been developed to allow
20		us to establish these sites in the most heavily damaged areas.
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22		Storm plan requirements are documented in a variety of media including manuals,
23		on-line procedures, checklists, job aids, process maps, and detailed instructions.

System data is continuously monitored and analyzed throughout the storm. FPL conducts multiple daily conference calls, utilizing structured checklists and agendas, with FPL Command Center leadership to confirm process discipline, discuss overall progress and identify issues that can be resolved quickly because leaders from all FPL business units participate. Twice-daily conference calls are also held with all field restoration and logistics locations, again to provide a mechanism to ensure critical activities are performed as planned and timely communications occur at all levels throughout the organization. organization within FPL conducts its own daily conference call(s) to ensure plans are executed appropriately and issues are being resolved expeditiously. Overall monitoring and performance management of field operations are performed through the FPL Command Center. In addition, FPL Command Center personnel routinely conduct field visits once restoration has begun to validate restoration process discipline and application, assess progress at remote work sites and identify any adjustments that may be required.

Q. How does FPL assess its workload requirements?

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There are a variety of factors that impact restoration workload. In each storm, FPL utilizes its damage forecast model to predict the expected damage and hours of work to restore service. These estimates are based on the location of FPL facilities, the storm's projected path, and the effects of varying wind strengths on the electric infrastructure. These workload projections are matched with resource factors such as availability and location, and FPL's capacity to efficiently and safely manage and support available resources. As soon as the storm passes, certain employees

are tasked with driving predetermined routes to survey damage. Additionally, FPL

utilizes damage assessments obtained through aerial and field patrols and customer

outage information contained in FPL's outage management system.

4 Q. How does FPL begin to acquire resources?

A.

Α.

Normally, 96 to 72 hours prior to expected storm impact, FPL begins to contact selected contractors to assess their availability. Additionally, as a member of the Southeastern Electric Exchange ("SEE") and Edison Electric Institute ("EEI"), FPL begins to utilize the formalized industry processes to request mutual assistance resources. At 72 to 48 hours, depending on the storm track certainty and forecasted intensity, FPL may begin to financially commit to acquire necessary resources and request that travel to and within Florida commence. Resource needs are continually reviewed and adjusted, if necessary, based on the storm's path, intensity fluctuations, and corresponding damage model results.

14 Q. Please provide detail on how FPL acquires additional resources.

As previously mentioned, an important component of each restoration effort is FPL's ability to scale up its resources to match the increased volume of workload. This includes acquiring external contractors and mutual assistance from other utilities. FPL is a participating member of the SEE Mutual Assistance Group. While this group is a non-binding entity, it provides FPL and other members with guidelines on how to request assistance from a group of approximately 50 utilities, primarily located in the southern and eastern United States. The guidelines require reimbursement for direct costs of payroll and other expenses, including roundtrip travel costs, when providing mutual aid in times of emergency. In addition, FPL

participates with EEI and the National Response Event organization to gain access to other utilities and has requested assistance from those companies based on similar mutual assistance agreements. Resource requests may include line crews, tree trimming crews, patrol personnel, crew supervisors, material-handling

personnel and, in some cases, logistics support.

A.

FPL also has a number of contractual agreements with power line and vegetation contractors throughout the U.S. Many of these agreements are with contractors that FPL utilizes during normal operations. Depending on the severity of the storm and our resource needs, a large number of additional line and vegetation companies may be contracted to provide additional support pending their release from the utilities for which they normally work. If these additional power line and vegetation contractors are needed, FPL negotiates rates with the new contractors on an as-needed basis prior to the commencement of work.

Q. How does FPL take cost into account when acquiring resources for storm restoration?

As indicated earlier, while rapid restoration (the primary restoration objective) does not permit the least overall cost for restoration, FPL is always mindful of costs when acquiring resources. For example, prior to storm season, FPL's storm preparation process includes negotiating contracts with vendors, which include line contractors, tree trimming contractors, logistics, environmental and salvage contractors. For line and tree contractors, we endeavor to acquire resources based on a low-to-high cost ranking and release these same resources in reverse cost

order. FPL also considers travel distance when procuring storm restoration resources as longer distances require increased drive times and can result in higher costs. Final contractor and mutual-aid resource decisions take into consideration the number, availability, relative labor costs and travel distances of required resources. This information is then evaluated relative to the expected time to restore customers.

7 Q. Describe FPL's plan for the deployment and management of the incoming 8 external resources.

The deployment and movement of resources are coordinated through the FPL Command Center, utilizing personnel tracking and outage management systems to monitor execution of the plan. Daily management of the crews is performed by the field operations organization, which is responsible for executing FPL's restoration strategy. Decisions on opening staging sites to position the restoration workforce in impacted areas are based primarily on the arrival time(s) of external resources. Daily analysis of workload execution and restoration progress permits dynamic resource management. This enables a high degree of flexibility and mobility in allocating and deploying resources in response to changing conditions and requirements. Another critical factor is FPL's ability to assemble trained and experienced management teams to direct field activities. As part of the storm organization, management teams include Incident Commanders and crew supervisors to directly oversee field work.

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Q. What controls are in place for the acquisition of resources?

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Α.

- 2 A. FPL has centralized all external resource acquisition within the FPL Command
- 3 Center organization. This organization approves resource acquisition targets,
- 4 which are continually monitored by the Planning Section Chief, who reports to me
- 5 and keeps me informed during the entire restoration process.

6 Q. What processes and controls are in place to ensure the proper accounting of

7 the work performed by these resources and their time?

A. These external resources are assigned to an FPL Storm Production Lead when they arrive at their designated staging site. The Storm Production Lead is responsible for verifying crew rosters as FPL accepts these resources on to its system. The Storm Production Lead also reviews and approves daily timesheets to ensure that time and personnel counts are recorded accurately. The timesheets are then provided to the Finance Section Chief (whose role and responsibilities are described in FPL witness Ousdahl's testimony). These timesheets are sent to FPL's contractor payment center, where they are used to verify invoices received from the

17 Q. What logistics and support personnel and activities are required?

contracted companies.

Various logistics functions are required to support the overall restoration effort and the potentially thousands of workers involved. These functions include, but are not limited to, acquisition, preparation and coordination of: staging sites, environmental services, salvage, lodging, laundry, buses, caterers, ice and water, office trailers, light towers, generators, portable toilets, security guards, communications, and fuel delivery. Agreements with primary vendors are also in

place prior to the storm season as part of FPL's comprehensive storm-planning process. FPL personnel from all parts of the company meet additional logistics staffing needs. Most of these employees are pre-identified, trained and assigned to provide site logistics management and support other restoration workforce needs. FPL contracts for additional logistics resources for larger restoration efforts that exceed internal logistics support capabilities.

Q. What controls ensure that necessary items are procured and appropriately accounted for?

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In addition to the procurement of external resources, which has been previously discussed, FPL's logistics organization is responsible for overseeing and coordinating the procurement of resources required at our staging sites. Staging sites serve as the major hubs for resources involved in daily restoration activities. Utilizing experience from previous storms, specific staging-site resource requirements (e.g., a site's footprint, tents, meals, water, ice, buses, hotel requirements, etc.) have been pre-determined. The Logistics Section Chief and logistics team ensures that each staging site's resource requirements are initially procured and received. The resource requirements and needs of each site are monitored, assessed and determined daily through coordination between the specific site management and the logistics team. The Finance Section Chief also provides guidance and assistance to help ensure active, real time financial controls are in effect and adhered to during the restoration event. These well-established and previously tested processes and controls that FPL has implemented have proven to be appropriate and effective.

III. HURRICANE MATTHEW

Α.

Q. Please provide an overview of Hurricane Matthew and how it impacted FPL's
 service territory.

On September 28, 2016, nearly a week after emerging from the African coast, a tropical system became a tropical storm that the National Hurricane Center named Matthew. After reaching hurricane status on September 29, Hurricane Matthew rapidly strengthened and achieved Category 5 intensity on September 30. Hurricane Matthew made landfall on October 4 both in Haiti and Cuba before temporarily weakening to a Category 3 storm. However, it regained Category 4 intensity as it moved away from Cuba. On October 6, Hurricane Matthew made landfall, for the third time, as a Category 4 storm at Grand Bahama Island, which is only about 75 miles due east of Palm Beach County, Florida.

Throughout the week-long period when Hurricane Matthew was ravaging the Caribbean, forecasts of its track raised the likelihood that the storm would strike a large portion of FPL's service territory as a major (Category 3 or higher) hurricane. FPL, along with state and local emergency offices, prudently prepared for potentially devastating impacts. On October 6, less than 24 hours before Hurricane Matthew was forecast to impact Florida, the probability of a severe, direct landfall bringing 130-140 miles-per-hour winds to Palm Beach County and the Treasure Coast became likely. If this in fact occurred, there would be massive devastation to a large, heavily populated portion of FPL's service territory. Fortunately, the path

of Hurricane Matthew moved slightly to the east as it passed over Grand Bahama Island and continued on a path that positioned the eye of the storm (and the worst of its winds) a few miles east of the Florida coastline.

Despite the last-minute favorable deviation in Hurricane Matthew's track, its winds, feeder bands, and storm surge seriously impacted major portions of FPL's service territory. Sustained winds associated with Hurricane Matthew were estimated to have reached nearly 80 miles per hour, with gusts exceeding 100 miles per hour along the Florida coastline. Hurricane-force winds were estimated to have reached up to approximately eight miles inland along portions of Florida's coastline, and tropical-storm force winds were estimated to have extended to about 40 miles inland. The impacts of Hurricane Matthew affected nearly all (34 out of 35 counties served) of FPL's service territory, with the counties along the east coast of the Florida peninsula, particularly those in the central and north regions of Florida, experiencing the highest winds and rainfall and the most damage.

IV. FPL'S RESPONSE

Α.

Q. How did FPL initially respond to prepare for the potential impacts of Hurricane Matthew?

With a massive Category 4 hurricane potentially heading toward the most heavily populated portions of its service territory, FPL began early discussions and preparations on October 2, 2016. FPL activated its emergency response

organization and fully staffed its Command Center and initiated the cadence of daily planning and management meetings to ensure the efficient and timely execution of all pre-landfall checklists and preparation activities. Through these pre-landfall planning activities, FPL reasonably anticipated the consequences of a massive and potentially devastating storm and began to commit to resources to be available to support the anticipated restoration work. In fact, at that time, it was the largest pre-staging of storm resources in FPL's history. FPL began to open staging sites and pre-position resources from as far as Daytona Beach (north), Sarasota (west) and Miami-Dade County (south). However, as the path of Hurricane Matthew shifted to the east and continued to move northward just off Florida's east coast appropriate adjustments to FPL's restoration plans were made.

Q. How did FPL respond to the impacts of Hurricane Matthew?

A.

While Florida, FPL and its customers were spared the worst of Hurricane Matthew's effects, the storm's impacts and its large footprint on FPL's service territory remained significant and widespread. In total, nearly 1.2 million customers located throughout FPL's entire service territory had their service interrupted. Significantly, FPL was able to quickly restore power (by the end of the second full day after Hurricane Matthew left the service territory) to approximately 99% of its customers affected by outages. Additionally, service was fully restored to all FPL customers within four days (excluding a relatively small subset of customers unable to accept service due to unsafe/uninhabitable conditions in their residence or business).

In total, FPL arranged for approximately 14,600 personnel (approximately 8,100 FPL employees and 6,500 contracted and external resources) and opened 22 staging sites to support the power restoration effort. In response to Hurricane Matthew, FPL replaced 165 miles of distribution conductor, more than 800 distribution transformers, and in excess of 500 FPL-owned distribution poles. Additionally, tree damage was extensive, requiring a significant amount of line-clearing work and the removal of fallen trees and tree branches. From a logistics perspective, on a daily basis there were nearly 22,000 gallons of water consumed, more than 54,000 pounds of ice used, nearly 33,000 meals served and more than 153,000 gallons of fuel provided to support restoration efforts.

FPL's effective pre-planning, well-tested and established restoration processes, together with the dedication and execution of its employees and contracted external resources, allowed us to achieve our goal of safely restoring critical infrastructure and the greatest number of customers in the least amount of time.

V. T&D RESTORATION COSTS

A.

Q. What were the final Hurricane Matthew T&D restoration costs?

The final, total Hurricane Matthew T&D restoration costs were \$299.3 million, which includes \$9.3 million for follow-up work to restore FPL's T&D facilities to their pre-storm condition. Adjustments that reduce this figure to the T&D "Retail

1 Recoverable Costs" total amount of \$283.4 million are provided in FPL witness 2 Ousdahl's testimony. 3 4 Exhibit MBM-1, FPL's T&D Hurricane Matthew Restoration Costs, contains a 5 breakdown of these costs by function (i.e., Transmission and Distribution) and 6 major cost category. The major cost categories contained in Exhibit MBM-1 7 include Regular and Overtime Payroll and Related Costs, Contractors, Vehicle and 8 Fuel, Materials & Supplies, Logistics and Other. 9 10 As shown on Exhibit MBM-1, two of the major cost categories ("Contractors" and 11 "Logistics") account for \$266.9 million, or 89% of Total T&D restoration costs. 12 T&D "Contractors" costs account for \$185.5 million, or 62% of the Total T&D 13 restoration costs, and include line contractors, mutual assistance utilities, FPL embedded contractors, line clearing/tree trimming contractors and other contractors 14 15 (e.g., contractors performing overhead line patrols and environmental assessments) that supported FPL's service restoration efforts and follow-up work to restore 16 17 facilities to their pre-storm condition. T&D "Logistics" costs totaled 18 approximately \$81.4 million, or 27% of Total T&D restoration costs, and include 19 costs associated with staging sites and other supporting facilities, such as those 20 associated with lodging, meals, water, ice, laundry and buses. 21 22 The other five cost categories in Exhibit MBM-1 account for the remaining \$32.4 23 million or 11% of the Total T&D restoration costs. The majority of these costs,

\$17.0 million, are comprised of "Regular and Overtime Payroll & Related Costs" associated with FPL's T&D employees who directly supported Hurricane Matthew service restoration efforts and follow-up work. This includes FPL linemen, patrol and other field support personnel as well as T&D staff personnel. The remaining \$15.4 million includes the combined "Vehicle and Fuel," "Materials and Supplies" and "Other" major cost categories. "Vehicle and Fuel" covers FPL's vehicle and associated fuel costs, including costs for fuel that FPL supplied to line contractors, mutual assistance utilities and other contractors. "Materials & Supplies" includes costs associated with items such as wire, transformers and poles and other electrical equipment used to restore electric service for customers and repair and restore storm-impacted FPL facilities to their pre-storm condition. The "Other" category includes costs not previously captured, such as freight charges and other miscellaneous items.

Q. Please describe the follow-up work required for T&D.

As previously discussed, the primary objective of FPL's emergency preparedness plan and restoration process is to safely restore critical infrastructure and the greatest number of customers in the least amount of time. At times, this means utilizing temporary fixes (e.g., bracing a cracked pole or cross arm) and/or delaying certain repairs (e.g., replacing lightning arrestors and repairing street lights) that are not required to restore service expeditiously. However, these conditions must be subsequently addressed during the restoration follow-up work phase, when facilities are restored to their pre-storm condition.

A.

Restoring FPL's T&D facilities to their pre-storm condition is generally a two-step process: (1) assessing/identifying the necessary follow-up work to be completed; and (2) executing the identified work. In total, FPL's costs for T&D follow-up work associated with Hurricane Matthew were \$9.3 million. While costs for T&Drelated follow-up work are spread among all the major costs categories, approximately \$9.0 million, or 97% of these costs, are associated with Contractors (\$6.0 million) and Materials and Supplies (\$3.0 million). The major drivers for these two major cost categories are associated with assessments (e.g., overhead line inspections, thermovision, lights) to identify the street necessary repairs/replacements to restore FPL's facilities to their pre-storm condition and the labor, equipment and materials required to address the identified work.

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VI. EVALUATING FPL'S RESTORATION RESPONSE

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Q. Would you consider FPL's Hurricane Matthew restoration plan and its execution to be effective?

Yes. As mentioned before, FPL's primary goal is to safely restore critical infrastructure and the greatest number of customers in the least amount of time so that FPL can return the communities we serve to normalcy. Hurricane Matthew's path and large footprint caused outages to approximately 1.2 million FPL customer accounts located in 34 of the 35 counties that FPL serves. These widespread outages brought unique restoration challenges (e.g., logistics and redeploying service restoration personnel). Fortunately, FPL and its contractors overcame those

1		challenges, as service to nearly 99% of all customers who experienced a power
2		outage was restored by the end of the second full day after Hurricane Matthew
3		exited FPL's service territory. Service was fully restored to all customers within
4		four days (excluding those customers unable to accept service, as previously
5		mentioned).
6	Q.	What key factors contributed to the effectiveness of FPL's Hurricane Matthew
7		restoration plan and execution?
8	A.	The high percentage of restoration accomplished in the first two days after
9		Hurricane Matthew exited FPL's service territory and the overall successful
10		restoration effort resulted from several key factors:
11		• Strong centralized command, solid plans and processes, and consistent
12		application of FPL's overall restoration strategy (e.g., focusing first on
13		restoring critical infrastructure and devices that serve the largest number of
14		customers);
15		• Utilization of FPL's damage-forecasting model, along with aerial patrols
16		and ground assessments that allowed us to identify the number and location
17		of needed resources;
18		Aggressive acquisition, pre-positioning and redeployment of restoration
19		resources;
20		Robust outage management system functionality and real-time information,
21		which allowed FPL to continually gauge restoration progress and make
22		adjustments as changing conditions and requirements warranted;

1		• Strong alliances with vendors, which assured an ample, readily available
2		supply of materials; and
3		• Previous storm restoration experience, application of lessons learned,
4		process enhancements, regular practice and training, and employee skill and
5		commitment.
6	Q.	Please provide examples of key restoration plan/process enhancements that
7		FPL has implemented since the 2004 and 2005 storm seasons.
8	A.	As a result of FPL's experiences and lessons learned from the 2004/2005 storm
9		seasons, Superstorm Sandy (in the northeastern U.S.) and our annual restoration
10		training events, FPL has implemented multiple restoration plan/process
11		enhancements. Key enhancements that contributed to faster service restoration for
12		FPL customers include:
13		• Implementing a more aggressive and effective acquisition and re-
14		deployment of external resources e.g., committing to acquiring external
15		resources earlier and having them travel earlier and pre-staging them closer,
16		yet out of danger, to the areas expected to be affected by the approaching
17		storm to enable FPL to begin restoration work more quickly;
18		• Utilizing alternative lodging (e.g., mobile sleeper trailers and cots at staging
19		sites/FPL facilities) to eliminate travel time and increase restoration
20		productivity;
21		• Utilizing turnkey, all-inclusive suppliers at staging sites to increase the
22		speed and efficiency of staging site set-up, operations and site
23		dismantlement;

Increasing physical fuel inventory and improving fuel delivery capabilities
 (both FPL and vendor-supplied resources), mitigating fuel issues
 experienced during the 2004/2005 storm seasons;

- Improving coordination with county EOCs, including pre-designating restoration personnel to assist with road-clearing efforts and ensuring key critical infrastructure facilities requiring restoration prioritization are identified, and establishing an online government portal that allows government officials to obtain the latest news releases and information on customer outages, estimated restoration times, FPL crew resources, outage maps, and other information. All of these enable EOCs to better serve their respective communities' needs;
- Adding advanced new tools, such as automated voice calls to customers, increased outreach and storm updates to broadcast media (radio and television), daily news briefings and embedded reporters at the FPL Command Center, to better communicate accurate, timely information to FPL customers;
- Increasing the utilization of advanced technology, such as using smart grid technology, drones and mobile devices to facilitate damage assessments and deploying FPL's Mobile Command Centers and Community Response Vehicles (high-tech remote command posts and communication hubs that quickly relay crucial information, decisions and logistical needs to/from FPL's Command Center) to impacted areas to provide better, faster and more efficient support;

1		• Retaining a robust list of staging sites at multiple locations throughout the
2		state and maintaining contact with site owners to ensure the properties'
3		availability and use; and
4		• Pre-provisioning select key staging site locations for faster set-up and
5		activation, which has enabled rapid activation of these sites to support
6		restoration work.
7	Q.	Did FPL receive national recognition for its overall restoration performance
8		during Hurricane Matthew?
9	A.	Yes. In January 2017, the EEI, a national association of investor-owned utilities,
10		awarded its Emergency Recovery Award to FPL for its efforts and response during
11		Hurricane Matthew. EEI's Emergency Recovery Award recognizes its U.S. and
12		international members for outstanding efforts to restore service promptly following
13		storms or natural disasters. Winners are chosen by a panel of judges based on a
14		company's ability to respond to a crisis swiftly and efficiently, overcome difficult
15		circumstances, utilize unique or innovative recovery techniques, communicate
16		effectively with customers and restore service promptly.
17	Q.	What are your conclusions regarding FPL's Hurricane Matthew restoration
18		efforts?
19	A.	FPL's restoration performance was excellent and significantly faster than it was
20		during the 2004 and 2005 storm seasons. Our commitment to continuous
21		improvement was instrumental in achieving this excellent performance. For

example, process improvement implemented since 2005 included: pre-staging the

greatest number of resources in FPL's history; increasing the use of technology

(e.g., Mobile Command Centers, drones, and smart meters) and providing new and improved communications (e.g., the use of social media like Facebook and Twitter) to our customers and other stakeholders. These improvements provided significant benefits and contributed to the ultimate and remarkable achievement of restoring service - within two days - to 99% of our customers that experienced an outage. As I noted previously, storm restoration is not an exact or precise science and there are always opportunities for improvement and at FPL we strive to learn from each experience. In fact, we have already incorporated lessons learned from Hurricane Matthew. However, overall, I believe the entire restoration team, which included FPL employees, contractors and mutual assistance utilities personnel, performed extremely well. This allowed FPL to meet our overarching objective to safely restore critical infrastructure and the greatest number of customers in the least amount of time. Storm restoration is a dynamic and challenging process that tests the fortitude of each person involved. I am exceptionally proud and extremely grateful to have been associated with such a committed and dedicated restoration team.

17 Q. Does this conclude your direct testimony?

18 A. Yes.

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1		I. INTRODUCTION
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3	Q.	Please state your name and business address.
4	A.	My name is Manuel B. Miranda. My business address is Florida Power &
5		Light Company, 700 Universe Boulevard, Juno Beach, Florida 33408.
6	Q.	Did you previously submit direct testimony in this proceeding?
7	A.	Yes.
8	Q.	Are you sponsoring any rebuttal exhibits in this case?
9	A.	Yes. I am sponsoring the following exhibit:
10		• MBM-2 – Hurricane Matthew Article Provided in OPC's Response to
11		FPL's 1 st Request Production of Documents No. 2.
12	Q.	What is the purpose of your rebuttal testimony?
13	A.	The purpose of my rebuttal testimony is to refute the direct testimony of
14		Office of Public Counsel ("OPC") witness Helmuth W. Schultz, which
15		recommends that FPL's Hurricane Matthew Distribution logistics, contract
16		labor and line clearing costs be reduced based on his contention that there is
17		insufficient supporting detail for FPL's Hurricane Matthew hotel costs and
18		contractor mobilization, demobilization and standby costs.
19	Q.	Please summarize your rebuttal testimony.
20	A.	My testimony demonstrates that, contrary to Mr. Schultz's claims, FPL has
21		provided supporting details for its hotel lodging costs and that these costs as
22		well as FPL's Hurricane Matthew contractor mobilization, demobilization and
23		standby costs were prudently incurred and are reasonable. Therefore, Mr.

Schultz's proposed reductions and adjustments are unwarranted and should be rejected.

II. LOGISTICS COSTS - LODGING

Q.

Mr. Schultz recommends that the entire amount "paid to a single vendor" for hotel lodging, \$17.975 million (\$17.971 million, jurisdictional), be disallowed and that FPL's Distribution logistics costs be reduced by that amount because of what he claims to be insufficient supporting detail to justify that these costs were prudently incurred and reasonable. Do you agree with Mr. Schultz's recommended adjustment?

No. One of the news articles that Mr. Schultz reviewed in preparing his testimony describes how Hurricane Matthew was a massive and destructive storm that had devastated parts of the Caribbean and heavily impacted the State of Florida. That article is attached as my Exhibit MBM-2. Hotel lodging plays a critical element of any significant storm restoration event. Without hotel rooms, securing external resources and/or moving internal resources from their homes to other areas to support restoration needs would become very challenging and most likely extend restoration time. Mr. Schultz's recommendation to disallow 100% of what he believed was the total cost FPL paid to its hotel vendor for hotel rooms is offered without any basis and is unreasonable.

1		Mr. Schultz had ample detail available to him to review the hotel lodging
2		costs he is challenging, but he does not even mention the supporting detail that
3		was available to him, let alone address it. That detail was included in FPL's
4		response to OPC POD No. 9, which was provided to OPC on December 4,
5		2017.
6	Q.	What were the total hotel lodging costs for Hurricane Matthew paid to
7		FPL's hotel vendor?
8	A.	Hotel lodging costs for Hurricane Matthew that FPL paid to its hotel vendor
9		totaled \$21.790 million (\$21.786 million jurisdictional). This total reflects the
10		adjustment to lodging costs described and provided in FPL witness Ousdahl's
11		rebuttal testimony.
12	Q.	Based on the total hotel lodging costs and the total room-nights that FPL
13		paid to its hotel vendor, what was the average cost per day of a hotel
14		room for Hurricane Matthew?
15	A.	The average total hotel room cost per night was approximately \$171 (\$21.790
16		million/127,087 room-nights).
17	Q.	How do the total costs, number of rooms and cost per room night
18		compare to those utilized by Mr. Schultz in his testimony?
19	A.	Mr. Schultz's testimony included an illustrative example using the total cost
20		of \$17.975 million (\$17.971 million jurisdictional), which he then divided by
21		his assumed \$200 per room per night cost to arrive at his calculated 89,875
22		rooms.

Q. What accounts for the differences in FPL's total costs, rooms and cost per room vs. the amounts contained in Mr. Schultz's testimony?

It appears Mr. Schultz only utilized the initial prepayments made to FPL's hotel vendor that FPL provided in its response OPC POD No. 9, which he cited as the source for his Confidential Exhibit No. HSW-2, Schedule G, page 2 of 2. However, in that response, FPL provided not only the invoices reflecting the initial prepayments it made to its hotel vendor (which Mr. Schultz used and identified in his confidential exhibit) but also subsequent invoices that reflected additional payments for the final total actual billing amount due for all hotel rooms booked on behalf of FPL. The total for these additional invoices was \$3.846 million.

A.

Also, FPL's response to OPC POD No. 9 included supporting details for these invoices. This included a cover sheet/summary for each of the ten invoices that provided: the total number of room nights included in the invoice; the charge for each of the room nights; taxes; the hotel vendor's commission; the total amount due; the amount credited due to the initial prepayment; and the net additional amount due to the vendor. Also, each invoice had attached a detailed Excel spreadsheet that included: the name and address of each hotel; the number of rooms and room nights booked; arrival and departures dates; room rates; taxes; the hotel vendor's commission; and a total charge for each room booked. Had Mr. Schultz utilized the information contained on the ten cover sheets that were included in FPL's response to OPC POD No. 9, he

1	could have quickly and accurately determined the actual total cost of FPL's
2	hotel lodging, the number of rooms/room nights and an average cost per room
3	- instead of relying on the estimated \$200 per room per day he utilized to
4	obtain his estimated number of rooms used.

5 Q. Do you believe the Hurricane Matthew \$171 average per room per night 6 hotel lodging cost is reasonable?

A. Yes. Excluding state and local taxes (approximately 12%), which is the manner in which hotel rates are typically quoted and compared, the average per room per night hotel lodging cost is only about \$153. This is a reasonable average rate, considering that these rooms were booked when there was significant competition for hotel rooms. For example, residents living on barrier islands and along the east coast of Florida were being evacuated, other utilities and first responders were also trying to secure hotel rooms and large blocks of rooms in certain areas within Florida were already booked as a result of large events (e.g., college football games).

Q. Do you believe the Hurricane Matthew number of room nights for which FPL was charged is reasonable?

Yes. The cumulative daily totals of storm restoration resources for which FPL needed to acquire lodging was close to the total number of room nights booked. This shows that the number of rooms that FPL booked was reasonable in relation to the scope of the restoration effort.

A.

1	Q.	In his	testimony,	Mr.	Schultz	also	criticizes	the	hotel	lodging	costs
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- because, in addition to lodging costs paid to FPL's hotel vendor, FPL
- paid for lodging costs that were included in various contractors/tree
- 4 crews' and a staging site vendor's bills. Do you agree?
- 5 A. No. Mr. Schultz did not specifically identify the contractor bills that included
- 6 overnight lodging that he referenced in his testimony, so FPL is unable to
- 7 address those instances directly. However, in general, it would not be
- 8 unexpected or unusual for contractor bills to include charges for overnight
- 9 lodging beyond that provided by FPL. For example, during contractor
- mobilization and demobilization, contractors are responsible for securing their
- own respective lodging needs while they are travelling to or from FPL's
- service territory.
- 13 Q. Finally, Mr. Schultz criticizes FPL's incurring other lodging costs (e.g.,
- mobile sleepers in staging sites). Were these other lodging needs and
- associated costs necessary?
- Yes. FPL arranged for mobile sleepers and cots to provide alternative lodging
- 17 needs. This was in response to the uncertainty that existed with the
- availability and location of lodging needs. As mentioned earlier, there was
- considerable competition for hotel rooms and FPL could not risk being in a
- 20 position where there was inadequate hotel lodging near the areas where the
- 21 restoration resources were most needed. Therefore, arranging for mobile
- sleepers and cots at staging sites was a prudent decision and an essential
- 23 response to that uncertainty.

1	Q.	In summary, are the Hurricane Matthew hotels lodging costs incurred
2		and paid to FPL's hotel vendor prudent and reasonable?

A. Yes, I believe FPL's Hurricane Matthew hotel lodging costs were prudently incurred and are reasonable.

III. MOBILIZATION, DEMOBILIZATION AND STANDBY COSTS

A.

Q.

Based on OPC witness Schultz's review of certain FPL interrogatory responses, he expresses concerns with how contractor costs were tracked and recommends that reductions should be considered for contractor mobilization and demobilization time/costs because there is a lack of documentation and justification for those specific activities. Do you agree with his concerns and recommendation?

No. Mr. Schultz's concerns are unfounded and may result from his misinterpretation of those interrogatory responses. To be clear, mobilization and demobilization time/costs are incurred by contractors as they travel to and from FPL's service territory to support storm service restoration efforts. Mobilization and demobilization time and costs can be substantial (and in a shorter restoration event like Hurricane Matthew disproportionate to the total cost of restoration), as contractors' travel time to and from the restoration effort can cover several days each way. But, those costs are unavoidable. For example, because of the uncertainty of Hurricane Matthew's path, some of the utilities that could have been potentially impacted by Hurricane Matthew

(e.g., utilities in the southeast) were not willing to release resources to FPL.

As a result, FPL's external contractors included resources that came from

Texas, the Midwest and the Northeast, for which travel time was substantial.

A.

As stated in its response to OPC Interrogatory No. 25, FPL was unable to provide the "total costs associated with mobilization/demobilization" because total contractor mobilization/demobilization costs (e.g., mutual aid utilities) are not always specifically itemized or identified on their invoices. However, when FPL stated that mobilization/demobilization costs are not "tracked by FPL," this meant only that FPL does not, as a part of its normal course of business, aggregate and/or break out as a specific line item on a report these types of costs. It does not mean that FPL has not overseen, reviewed and approved mobilization/demobilization time and costs.

Q. Are FPL's mobilization/demobilization and standby costs reviewed and approved by FPL personnel?

Yes. In fact, mobilization/demobilization time is recorded on all non-mutual aid contractor time sheets and reviewed/approved by FPL personnel. This can be seen on the timesheets that FPL produced in response to OPC's First Set of Production of Documents, No. 6. Additionally, through its continual discussions with external contractors when obtaining their commitment to support FPL's restoration efforts, FPL is well aware of the contractors' travel plans and estimated time of arrival. Furthermore, on many occasions, FPL continues to have discussions with these contractors as they are actually

1 t	ravelling.	In some ca	ses, FPL	is able	to	release	contractors	to	other	utilities
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- 2 to support their restoration efforts, which then allows FPL to completely avoid
- 3 those contractors' demobilization time/costs.
- 4 Q. Does FPL have data that corroborate your conclusions about the
- 5 reasonableness of FPL's oversight and controls for mobilization/
- 6 **demobilization costs?**
- 7 A. Yes. After receiving Mr. Schultz's testimony, FPL reviewed its records on
- 8 non-mutual aid utility contractor line resources (approximately 85% of all
- 9 contractor line resources) and created an extract which identifies the
- mobilization and demobilization costs for those resources. Based on this
- extract, the cost of mobilization and demobilization for non-mutual aid utility
- contractor line resources was approximately \$40 million, out of a total of \$120
- million paid to those contractors. This is a reasonable portion of the total
- 14 costs for mobilization and demobilization, when one considers the distance
- and time associated with contractors travelling to and from FPL's service
- 16 territory.
- 17 Q. Mr. Schultz also expressed concerns with FPL's accountability for
- 18 contractor standby time/costs and, as a result, recommends that the
- 19 Commission consider reductions to these costs. Do you agree with his
- 20 concerns/recommendation?
- 21 A. No. Again, it appears Mr. Schultz has misinterpreted FPL's interrogatory
- responses. Storm-related contractor standby time/costs are incurred when
- contractors have arrived in advance of a storm's impacts, are pre-staged and

waiting for the storm to pass. Pre-staging restoration resources is essential to reducing overall restoration time.

Α.

When FPL stated in its response to OPC Interrogatory No. 66 that it "does not specifically track or aggregate standby costs," it meant that FPL does not, as a part of its normal course of business, aggregate and/or report on these specific types of costs – not that FPL does not obtain, oversee and approve these costs. Standby time is recorded on all non-mutual aid contractor time sheets, which are reviewed and approved by FPL representatives.

10 Q. Are the standby costs that FPL paid as part of the Hurricane Matthew restoration effort prudent and reasonable?

Yes. Again, after receiving Mr. Schultz's testimony, FPL reviewed its records to develop an estimate of contractor standby time and costs for Hurricane Matthew utilizing the number of resources pre-staged, average line and vegetation contractor rates and estimated contractor standby time per day. This resulting estimate provides insight into the magnitude of standby costs incurred during Hurricane Matthew. In this estimate, the contractor standby costs incurred were less than \$4 million for Hurricane Matthew, out of total contractor costs of \$186.4 million. This shows that standby costs were small compared to the total contractor costs and, as I stated earlier, essential to getting customers' power back on as quickly as possible.

22 Q. Does this conclude your rebuttal testimony?

23 A. Yes.

- 1 BY MR. DONALDSON:
- 2 Q Mr. Miranda, do you have an exhibit that's
- been identified as MBM-1, attached to your direct
- 4 prefiled testimony?
- 5 A Yes.
- 6 Q Do you also have an exhibit as -- identified
- 7 MBM-2, attached to your rebuttal prefiled testimony?
- 8 A Yes.
- 9 Q Were these prepared under your direction and
- 10 supervision?
- 11 A Yes, they were.
- MR. DONALDSON: And Chairman Graham, I would
- note that those exhibits have been pre-identified
- on staff's comprehensive exhibit list as Exhibits 2
- and 10, respectively.
- 16 CHAIRMAN GRAHAM: Duly noted.
- MR. DONALDSON: Okay. I'll now turn to
- 18 Ms. Brownless.
- 19 EXAMINATION
- 20 BY MS. BROWNLESS:
- 21 Q Mr. Miranda, do you have a copy of the
- 22 comprehensive exhibit list?
- 23 A Yes, I do.
- 24 O Thank you.
- 25 And have you had an opportunity to review

- staff's Exhibits 14 through 21, 23, 27, and 28 that have
- 2 been identified as sponsored or co-sponsored by you?
- 3 A Yes.
- 4 Q Are those exhibits true and correct, to the
- 5 best of your knowledge and belief?
- 6 A Yes, they are.
- 7 Q Would your answers be the same, with regard to
- 8 those staff exhibits today, as they were when you
- 9 prepared them?
- 10 A Yes, they are.
- 11 Q Have you had an opportunity to review the CD
- 12 prepared by staff?
- 13 A Yes.
- 14 Q And does the CD correctly state the responses
- that you provided in Staff Exhibits 14 through 21, 23,
- 16 **27, and 28?**
- 17 A Yes.
- MS. BROWNLESS: Thank you, sir.
- 19 CONTINUED EXAMINATION
- 20 BY MR. DONALDSON:
- 21 Q Mr. Miranda, would you please provide a
- 22 summary of your direct and rebuttal prefiled testimony
- 23 to the Commission.
- 24 A Yes. Thank you.
- 25 Good afternoon, Chairman Graham and

- 1 Commissioners. When a potential Category 4 storm like
- 2 Hurricane Matthew threatens and impacts FPL's service
- 3 territory, FPL responds by taking well-tested actions to
- 4 restore the electric grid and the greatest number of
- 5 customers in the least amount of time.
- For Matthew, FPL response resulted in being
- 7 able to restore 99 percent of the customers that
- 8 experienced an outage by the end of the second full day,
- 9 after Hurricane Matthew had exited our service
- 10 territory.
- 11 FPL was able to achieve these restoration
- 12 results through its comprehensive emergency preparedness
- and storm-restoration plan, while being consistent with
- 14 Commission rules, industry practices, state and local
- 15 government officials' interests, and the interest of our
- 16 customers.
- 17 FPL's restoration plan includes initiating
- 18 preliminary preparations for resource requirements,
- 19 logistics needs, and system operations. As the impacts
- of the storm became more certain, commitments and plans
- 21 were finalized and resources are pre-staged so that
- restoration can begin as soon as it's safe to do so.
- Several days prior to Matthew's expected
- 24 impact, FPL began to contact selected contractors to
- 25 assess their availability. Also, as a member of the

- 1 Southeastern Electric Exchange and the Edison Electric
- 2 Institute, FPL began to utilize the formalized industry
- 3 processes to request mutual-assistant resources.
- 4 As the certainty of the storm's track and the
- 5 forecasts and tests continued to develop, FPL began to
- 6 commit to acquire the necessary resources and request
- 7 that travel to and within Florida commence.
- 8 These resource needs were continually reviewed
- 9 and adjusted based on the National Hurricane's
- 10 projections of Matthew's path and intensity and
- 11 corresponding damage-model results.
- The objective of safely restoring electric
- 13 service as quickly as possible cannot be, by definition,
- 14 the least-cost process. Said another way, restoration
- of the electric service at the lowest possible cost
- 16 would not result in the most-rapid restoration.
- 17 At the same time, FPL is al- -- always mindful
- of costs and has well-established and previously-tested
- 19 process and controls in place to manage, account for,
- 20 and mitigate restoration costs. For example, FPL
- 21 negotiates the vast majority of its storm-related
- 22 contracts and agreements prior to storm season
- 23 beginning.
- To access workload requirements, FPL utilizes
- 25 its damage-model forecasts to predict the expected

- damage and the estimated hours of work needed to restore
- the service. The workload projections are evaluated
- 3 along with resource factors such as availability and
- 4 location. As soon as the storm passes, damage
- 5 assessments are also obtained through aerial and field
- 6 patrols, as well as FPL's outage-management system.
- 7 Hurricane Matthew's forecasted track included
- 8 the likelihood of a severe 130-to-140-mile-an-hour winds
- 9 making a direct landfall in the Palm Beach area and the
- 10 Treasure Coast.
- 11 Fortunately, for Florida, and with less than
- 12 24 hours be- -- prior to making the forecasted direct
- 13 landfall, the storm made a last-minute favorable
- 14 eastward deviation in its track. This position of the
- 15 eye and the worst of its wind just kept it off the
- 16 Florida's East Coast; however, with Matthew's track up
- 17 along the East Coast of Florida, with wind gusts
- 18 exceeding 100 miles per hour, and significant storm
- 19 surge, major portions of FPL's territory were seriously
- 20 impacted.
- In total, nearly 1.2 million customers,
- located in 34 of our 35 counties, had some service
- 23 interruptions. As I previously mentioned, by the end of
- 24 the second day, a full restoration -- 99 percent of our
- 25 customers had their power restored. And by the fourth

- day, all customers that could receive power were back in
- 2 service.
- In total, FPL arranged for 14,600 personnel
- 4 including 6,500 contracted and external resources,
- 5 opened 22 staging sites, replaced 165 miles of
- 6 distribution conductor, more than 800 transformers, and
- 7 approximately 500 FPL distribution poles.
- 8 In total, transmission and distribution-
- 9 related costs for Hurricane Matthew were \$299.1 million,
- 10 where 89 percent of these costs were associated with
- 11 contractors and logistics.
- The remaining costs were primarily associated
- with FPL employee payroll, vehicle, fuel, and material
- 14 and supplies. These costs were reasonable and prudently
- incurred in order to facilitate prompt and safe
- 16 restoration to our customers.
- 17 Commissioners, I also filed rebuttal testimony
- 18 addressing the adjustments to FPL's Hurricane Matthew
- 19 recovery costs proposed by OPC Witness Schultz and
- 20 explaining why FPL believes those adjustments are
- 21 unwarranted and should be rejected.
- In closing, I would note that FPL received
- 23 EEI's Emergency Recovery Award for its efforts and
- 24 response to Hurricane Matthew; however, FPL recognizes
- 25 there is always areas for improvements. And lessons

- 1 learned from Hurricane Matthew have already been
- 2 incorporated into future storms.
- Finally, I would like to recognize the entire
- 4 FPL restoration team, as well as our mutual-assistance
- 5 partners, and all of the contractors for their
- 6 commitment and dedication to get Florida back on its
- 7 feet.
- 8 This concludes my summary.
- 9 MR. DONALDSON: Thank you, Mr. Miranda.
- I tender him for cross.
- 11 CHAIRMAN GRAHAM: Thank you.
- 12 OPC.
- MS. CHRISTENSEN: No questions.
- 14 CHAIRMAN GRAHAM: Retail Federation.
- MR. WRIGHT: No questions. Thank you.
- 16 CHAIRMAN GRAHAM: FIPUG.
- MR. MOYLE: We -- we do have some questions.
- 18 EXAMINATION
- 19 BY MR. MOYLE:
- Q Let me start by thanking you and FPL for all
- 21 the efforts to -- to get the power back on after
- 22 Matthew. I should have said that in my opening
- 23 statement, but we do appreciate -- FIPUG members and
- 24 others -- the efforts to -- to deal with that. It's a
- 25 stressful situation. So, thank you for that.

- 1 A Thank you, Mr. Moyle. That's -- been doing
- 2 this a long time, and -- and it's an honor to respond to
- our customers and the customers you represent.
- 4 O Sure.
- 5 Couple of points. You had said -- and I'm
- 6 going to ask some questions about certain areas that I
- 7 highlighted with the Commission on the opening
- 8 statement.
- 9 But, you know, please understand, the
- 10 questions are along the lines of what you've stated
- 11 about lessons learned. Any time you have something like
- 12 this, you can improve and do better, correct?
- 13 A That's correct.
- 14 Q You mentioned, in your summary, a damage-model
- 15 forecast. What -- what's the -- what did you mean by
- 16 that?
- 17 A So, back when I was -- earlier in my career,
- in 1992, we were impacted by a storm called Hurricane
- 19 Andrew. Hurricane Andrew was a Category 5 that impacted
- 20 our south-most part of our service territory --
- 21 territory, Homestead.
- Following that storm, Mr. Moyle, we realized
- we didn't have a storm-damage model to predict what kind
- of workload or what kind of damage we would expect. So,
- 25 back in 1992, we signed up for a research and

- development project with NOAA to develop a model to help
- 2 us determine what kind of man-hours we can expect of
- 3 work following a hurricane in our service territory.
- So, that model has been fine-tuned throughout
- 5 all these years to be able to corollate and tell us kind
- of what we can expect, based on the winds, the
- 7 intensity, and the path of the hurricane, so that we can
- 8 start to determine how many resources we're going to
- 9 need in order to respond to the storm.
- 10 O Who -- who owns that model or controls that
- 11 model?
- 12 A We control that model.
- Q Okay. And you said you fine-tuned it. I
- 14 assume you said that that means you update it when
- there's a need to update it; is that right?
- 16 A That's correct. As we -- you know, over the
- 17 years, as you can imagine, as technology has become more
- 18 available, you have access to more information. For
- 19 example, today, the hurricane center can project with a
- 20 little bit more accuracy, the intensity, the path, the
- 21 wind fields of the storm.
- So, we've integrated those type of technology
- 23 improvements. As the hurricane center has improved,
- 24 we've continued to improve our model as well.
- Q Okay. So, this is an FPL model; is that

- 1 right?
- 2 A That's correct.
- Q Okay. Do you share it with any other
- 4 utilities?
- 5 A We have shared the principles and the concepts
- 6 with the industry because it is in our interest that the
- 7 entire industry do very well in hurricane forecasts.
- 8 Many utilities utilize their own respective models and/
- 9 or use vendor services to project those damage models.
- 10 Q Okay. Am I correct in assuming that part of
- 11 the fine-tuning is -- is when you go in and harden
- infrastructure, that you -- that you fine-tune the model
- 13 to indicate, hey, we've just spent a lot of money and
- 14 have done replacements of wooden poles with concrete
- poles? That would be a type of an input, I would
- assume, that you would put into the model; is that
- 17 right?
- 18 A That's correct. So, as we've hardened some of
- 19 our infrastructure, we actually put in there if we put
- in a new concrete pole or we've strengthened an existing
- 21 pole line with more wood poles, and it strengthens that
- 22 line.
- We do incorporate that into the model for --
- 24 for the next storm event, if you will.
- Q Okay. And as part of your storm hardening,

- aren't you -- aren't you trying to move away from wooden
- poles and to steel, metal, or concrete poles?
- 3 A No, that's not correct. So, when we -- when
- 4 we made a decision, as part of the 2004 -- 2004
- 5 hurricane season, to strengthen our grid, we -- we
- 6 agreed on what wind speeds we would go to.
- 7 So, what we do, Mr. Moyle, is we have a tool
- 8 kit that we utilize to determine how to harden that --
- 9 that in- -- infrastructure. So, some steps might be
- 10 changing wood with wood. You might be able to get the
- 11 wind speeds you're looking for with wood.
- Some cases, you might put a -- put a wood pole
- in the middle -- in the middle, effectively
- 14 strengthening the entire pole line. Sometimes, with a
- 15 simple down-guy, you may achieve that.
- And then ultimately, if we can't achieve those
- 17 through those methods, we will change the pole to either
- 18 steel or concrete.
- 19 Q All of that is designed to strengthen the
- 20 system; is that right?
- 21 A Strengthen and to be the most cost-effective
- 22 we can when hardening our grid.
- Q Okay. And -- and the -- the model will tell
- 24 you what your expected damages are, as I understand the
- 25 model, correct?

- 1 A It will tell you how many expected man-hours
- 2 you can expect of damage.
- Okay. Am I -- I am correct to assume that,
- 4 since you've been -- how long have you guys been
- 5 involved in storm-hardening efforts?
- 6 A I've been personally involved the majority of
- 7 my career, all my career.
- 8 Q Right. And this Commission has directed that
- 9 you -- that FPL engage in storm hardening, correct?
- 10 A After the '04 and '05 hurricane season, we
- 11 worked very closely with this Commission. I was
- 12 personally here, in front of this Commission, to
- determine what's the best approach.
- 14 And so, hardening has a few definitions,
- 15 Mr. Moyle. It has -- it's strengthening the grid to be
- able to withstand higher winds. It's pole inspections.
- 17 It's vegetation and, in our case, also promoting
- 18 underground conversions.
- 19 Q Okay. So, can we use that as a definition for
- 20 our conversation?
- 21 A Yeah, hardening is the -- the one piece is on
- 22 the feeder component.
- Q Okay. So, let me -- I'm sorry. I'm not
- 24 asking a good question.
- 25 Please define for me your understanding of

- 1 storm hardening.
- 2 A So, hardening is the bringing our
- 3 infrastructure up to higher -- be able to withstand
- 4 higher winds. The other components are also designated
- 5 to be able to better withstand the impacts of
- 6 hurricanes.
- 7 Q Two things: Higher winds and impacts of
- 8 hurricanes.
- 9 A Correct.
- 10 Q How are they different?
- 11 A Well, the one is, for example, vegetation
- 12 trimming, right, where you're trying to clear the
- 13 vegetation from making impact to the lines so that it
- 14 doesn't interrupt service during -- during a hurricane
- 15 event.
- And as you saw with Hurricane Matthew, you
- 17 know, the majority of that was, of course, trees that
- 18 fell into our conductors.
- 19 Q Okay. What -- what was your -- in terms of
- increasing your system to higher winds -- what is the
- 21 wind standard to which you design your system today?
- 22 A Okay. So -- so, if I could take one second to
- 23 explain kind of how -- where we're at. So, in FP- -- in
- the electrical industry, there's two types of categories
- of the NESC drives, two types of categories of grade

- 1 construction: One is called Grade C; one is called
- 2 Grade B.
- FPL, in its history, has always designed to
- 4 Grade B construction -- many, many years ago. Most of
- 5 the utilities across the industry constructs to Grade C.
- 6 So, we were at about a -- 90-to-hundred-mile-an-hours is
- 7 Grade B construction.
- Following the '04 and '05 hurricane season, we
- 9 came back and said, for the first time -- Hurricane
- 10 Wilma -- wind only was the leading cause of pole
- 11 failures in our grid. So, we needed to raise the wind
- 12 capability of our infrastructure.
- And so, when we came back to the Commission in
- 14 '06 and '07, we proposed that we increased the strength
- of our pole lines to match the equivalent of the Florida
- 16 Building Code.
- So, today, if you build a house in Palm Beach
- 18 County, it's -- it's designed to withstand winds of 145
- 19 miles an hour. So, we are anchored on 145 miles an
- 20 hour. So, we have our grid designed in three separate
- 21 zones: 145, 130, and 105, and all that match the
- 22 Florida Building Code.
- 23 Q And in the Florida Building Code -- the
- 24 gradients are different depending on how close to the
- coast you are as compared to whether you're inland; is

- 1 that right?
- 2 A It's not only coast; it's also where you're at
- 3 within the state as well.
- 4 Q Right. So, you match the Florida Building
- 5 Code?
- 6 A Correct.
- 7 Q Okay. And -- and the increase -- so, you --
- 8 if I understood your testimony right is, previously, you
- 9 were designing between 90 to hundred miles an hour,
- 10 which was Grade B; is that right?
- 11 A Correct. And today is --
- 12 **Q** And now --
- 13 A I'm sorry.
- 14 Q And now, you're designing 145 on the top end,
- 15 130 to 105; is that right?
- 16 A That's correct. And just -- just to clarify,
- 17 that 145 is called -- is still Grade B, but it's within
- 18 the category of the National Electric Safety Code. It's
- 19 called Extreme-Wind Grade B Construction.
- 20 Q Okay. So, I would assume that all of these
- improvements would mean that, when a hurricane comes,
- there's less damage that would occur to your system now
- as compared to damage that would occur when you were
- 24 designing to 90 to a hundred miles per hour; is that
- 25 right?

1 А That's correct. And we -- and we saw that 2 during Hurricane Matthew. 3 Q Okay. And can you quantify that? Can you 4 explain, you know, how -- how -- tell the Commission 5 how -- how to -- how that was realized, how it was seen, 6 how it was measured, if it was measured by you? 7 Α Sure. 8 MR. DONALDSON: I'm -- if I can just lodge an 9 objection at this point, I -- I think we were 10 focusing on the cost recovery with respect to how 11 FPL has performed during Hurricane Matthew. And it 12 looks like Mr. Moyle is going a little bit beyond 13 what this particular proceeding was about, and 14 going into more what the generic docket that we 15 recently just had in the 215 docket kind of went 16 to. 17 And so, I -- I think we're leaping a little 18 bit -- I let him go along because he was talking 19 about the storm-damage model, but he's going a 20 little bit further than what this docket actually 21 discusses. And it's not even in Mr. Miranda's 22 prefiled direct or rebuttal testimony. 23 CHAIRMAN GRAHAM: Mr. Moyle? 24 MR. MOYLE: I just respectfully disagree. 25 They're asking to replenish the storm-reserve fund

- 1 up to its previous levels. And that's a
- 2 \$26-million item. All of this work they've been
- doing on storm hardening, he's just testified,
- 4 is -- had been improving the system.
- 5 And now, I've asked him the -- you know, the
- \$64,000 question, to say, well, how -- how much has
- 7 it improved it. You know, your model, now, is
- 8 saying it will cost less. And I'm going to ask him
- 9 about how much less.
- And if he tells me, it's about half, the model
- is down to half, I'm going to ask you not to order
- 12 126 million in the fund. I'm going to ask you to
- order half of that in the fund.
- 14 CHAIRMAN GRAHAM: I'll allow the question.
- 15 BY MR. MOYLE:
- 16 Q So, with respect to your model and the inputs
- 17 that you've just described, how much better did your
- 18 system perform in -- in this storm, given the
- 19 improvements?
- 20 A So, I will use a kind of a proxy, Mr. Moyle,
- 21 because we are scheduled to file a -- the formal
- 22 response to that question, as part of the generic
- 23 docket, shortly.
- 24 But just for Hurricane Matthew -- I'll use
- 25 that as the example. For Hurricane Matthew, when we

- 1 looked at our hardened feeders that we had hardened that
- were exposed to hurricane-force winds during this event,
- 3 they were approximately 30-percent better than those
- 4 that were non-hardened. So, we saw a pretty significant
- 5 improvement to the impact to non-hardened feeders. In
- 6 addition to that, we had zero poles that were on
- 7 hardened circuits that failed, as well as we had zero
- 8 transmission-pole failures.
- 9 So, if you kind of look at that, as
- 10 approximately -- it's about 25 to 30 percent less man-
- 11 hours that were associated with this event that we would
- 12 have anticipated, had we not hardened the grid or done
- the pole inspections, under the leadership of the
- 14 Commission, or done some of the vegetation trimming.
- However, we still experienced a significant
- 16 amount of damage because, no matter how much hardening
- 17 you do on some -- on some of these -- you know, like
- 18 these laterals right now, these trees that topple over,
- 19 you know, cause damage to our facilities.
- 20 Q Yeah. So, 25-to-30-percent reduction in
- 21 your -- in your man-hours; is that right?
- 22 A That's correct. That's --
- 23 Q And man-hours is a significant cost of
- 24 hurricane restoration, correct?
- 25 A That's correct.

- 1 Q Has the model been adjusted in a similar way
- to have a 25-to-30-percent reduction with respect to the
- 3 costs associated with it?
- 4 A The -- the cost is -- you know, has other
- 5 factors, Mr. Moyle, that are not just directly related
- 6 to man-hours, of course.
- 7 So, you also have -- the cost is also related
- 8 to the cost of the labor costs associated. So, we have
- 9 to also look at that component. But as far as the man-
- 10 hours related to the impacts of these storms, yes, those
- 11 have been reduced.
- 12 Q Okay. And by what -- by what percentage?
- 13 A It depends on where the storm is impacting us,
- 14 but right now, it's probably around 20, 30 percent.
- Okay. And you had said that you're getting
- ready to formally file a response in the informal docket
- 17 with respect to the -- it sounded like the savings that
- has been realized by storm hardening; is that right?
- 19 MR. DONALDSON: I -- I think he -- I think he
- 20 misspoke and meant the Irma docket. It's a
- 21 discovery response for Irma docket.
- 22 THE WITNESS: I'm -- Irma docket.
- 23 BY MR. MOYLE:
- Q Okay. Well, here's the thing. Today is a --
- you know, you're under oath and you're here. If you

- 1 have the information and I've asked it, you're free to
- 2 give it today.
- 3 A It's still not -- it's in final review.
- 4 Q Have you had a preliminary answer, a
- 5 preliminary result?
- 6 A Yes, we have.
- 7 Q And what is that?
- 8 A Well, for Matthew, it was about 35 percent,
- 9 from what I recall. I would -- subject to check -- or
- 10 it might have been a little bit higher.
- 11 Q 35 percent?
- 12 A Yeah, it might have been -- I do not have the
- 13 exact number in front of me --
- 14 **Q** Okay.
- 15 A -- Mr. Moyle.
- 16 Q All right. I forgot to you ask you this
- 17 question, but this proceeding today -- we're talking
- 18 really about two things. We're talking about your
- 19 prefiled testimony, which -- which we're spending some
- 20 time on -- and also the settlement agreement.
- Were you involved in any way, shape, or form
- 22 with respect to the settlement agreement in this case?
- 23 A No, I was not.
- Q Okay. So, any -- I could ask you questions
- about the settlement or the old settlement agreement.

- 1 You weren't involved in any settlement agreements in any
- 2 contexts; is that right?
- 3 A No, I was not.
- 4 Q Okay. I have some questions on your direct
- and your rebuttal, but let me take you to -- actually,
- 6 I'm not even sure we need to go to your testimony. I'll
- 7 ask you the questions. And if you feel you need to
- 8 reference testimony, I can throw you there.
- 9 But what -- what are mobilization costs?
- 10 A Mobilization costs are incurred when we commit
- 11 to a contractor to begin getting ready and travel to
- 12 Florida to pre-position them in response to -- or
- 13 respond after the storm, to respond to the effects of
- 14 the storm.
- Okay. And what are demobilization costs?
- 16 A It's -- the demobilization costs is when we
- 17 release them to go back to their home locations.
- 18 Q And is it true that the mobilization and
- demobilization costs account for approximately a third
- of the -- of the costs that you're seeking from
- 21 ratepayers?
- 22 A In this particular case, it did. But just to
- 23 clarify, this is a short event. So, for -- so, if you
- 24 have a hurricane that was longer in length, the
- 25 relationship of the mob-/demob- costs would be lower.

- 1 And so, this was a very short event, from a
- 2 restoration perspective. As you know, we restored
- 3 99 percent of the customers in a very short time frame.
- 4 Q So, on Page 11 of your rebuttal testimony, you
- 5 say that the cost of mobilization and demobilization for
- 6 non-mutual-aid utility-contractor line resources was
- 7 approximately 40 million out of 120 million paid to
- 8 those contractors; is that right?
- 9 A Yes, that is correct.
- 10 Q And how we got to a third for this event?
- 11 A That's correct.
- 12 Q And you used the phrase -- you make a
- distinction between non-mutual-aid utility-contractor
- 14 line resources. What are non-mutual-aid utility-line
- 15 contractor resources?
- 16 A So -- so, there's two processes by which we --
- 17 we acquire resources and utilize resources. One of them
- is direct with contractors alone, right. They're the
- ones that -- private companies that respond to these
- 20 hurricane events.
- 21 And then you have mutual-assistant companies.
- 22 These are typically investor-owned utilities and that
- 23 respond in support of the hurricane. So, those are
- 24 mutual-assistance crews.
- 25 Q So, if -- if you were to change your testimony

- 1 there, or if I were to ask you -- maybe it's better just
- 2 to say: What were the costs of the mutual-aid-utility
- mobilization and demobilization costs? What would that
- 4 number be?
- 5 A So, for mutual assistance, we have
- 6 historically not asked them to provide us a breakdown
- 7 for their mob-/demob- costs. As investor-owned
- 8 utilities, everybody tries to get down here as quickly
- 9 and safely as possible and respond back and to their
- 10 service territory because they want to get back to their
- 11 respective areas as quickly -- so, like, when we respond
- 12 to the northeast, Carolinas, right, we -- we go there to
- 13 help, and we want to get as back as quickly and safely
- 14 as we can.
- The total costs for the utilities was about
- 16 \$17 million. So, if you proportion that, maybe four or
- 17 \$5 million may have been mob-/demob-
- 18 Q For your --
- 19 A For the mutual-assistance resources.
- 20 Q Okay. The mobilization costs are things like
- 21 hotel rooms and gas and meals; is that right?
- 22 A The mobilization costs include -- from the
- 23 moment you bring the resources in, they begin to travel,
- 24 it includes their vehicles, labor, personnel, gas,
- 25 right, hotel rooms, everything it takes them to get them

- 1 into our service territory.
- 2 Q So, you call somebody in New Jersey and say,
- you're on, we need you. At that point, you know,
- 4 their -- their vehicle fuel, their hotel rooms, their
- 5 food, their time, right -- they're getting paid time
- 6 because they're -- they're working -- all of that is
- 7 part of what ratepayers pay?
- 8 A Yes. That's part of cost to respond to these
- 9 storms.
- 10 MR. MOYLE: Okay. I -- I have some exhibits
- that I would like to use with this witness. I'm
- not exactly sure how we're -- how -- the right way
- to do this. These are all exhibits that, I think,
- 14 staff has identified and has. I think some of them
- have been identified as him, but I think all of
- them are going to be offered into the -- into the
- 17 record.
- So, if I could get some help passing those
- 19 out?
- 20 CHAIRMAN GRAHAM: Sure.
- MS. BROWNLESS: Jon, you should probably go
- ahead and give this a number, for identification
- purposes.
- 24 CHAIRMAN GRAHAM: We're at No. 31.
- 25 MR. MOYLE: 31?

1	(Whereupon, Exhibit No. 31 was marked for
2	identification.)
3	MR. DONALDSON: This is a this is a
4	composite exhibit. So, are you utilizing parts of
5	it with Mr. Miranda and parts with other witnesses?
6	MR. MOYLE: That's right.
7	MR. DONALDSON: Okay.
8	CHAIRMAN GRAHAM: Before you move on staff,
9	I guess my question to you, would it be best and
10	I'm I don't need to pre-assume that there's
11	going to be some challenges to putting some of this
12	into the record. Should we number each page as we
13	go through, since it's a big com composite or
14	should we just give it one and just deal with it
15	later on?
16	MS. BROWNLESS: I think it probably would be
17	easier to deal with it later on because we have our
18	exhibits broken down and identified. And we
19	we'll be going through, with each FPL witness,
20	verification of our exhibits.
21	And to the extent that this is a composite of
22	what staff has already identified before is that
23	correct, Mr is this a composite of exhibits
24	staff has identified previously?
25	MP MOVIF: Vec

1	MS. BROWNLESS: Okay. So, I think we can just
2	identify this and use it kind as an aid. And we'll
3	move the exhibits into the record at the end, sir.
4	MR. DONALDSON: Chair
5	CHAIRMAN GRAHAM: Okay.
6	MR. DONALDSON: Chairman Graham, I would just
7	offer that if when we're identifying the pages,
8	if we can just identify if it's an interrogatory or
9	what number it is, and that would make it, the
10	record, a little bit cleaner, since it is a
11	composite because I don't believe all of the
12	exhibits will be associated with this particular
13	witness, and some may be associated with others.
14	So, it just makes
15	CHAIRMAN GRAHAM: Well, I I think this
16	entire composite has a base number. So, if we just
17	identify it that way
18	MR. MOYLE: Certainly, we can do it that way
19	as well.
20	CHAIRMAN GRAHAM: Okay.
21	MS. BROWNLESS: Yeah.
22	MR. MOYLE: Right. I'll I'll make sure, I
23	hope, that the record is clear because we're filing
24	briefs. We need to be able to cite it accurately,
25	90

- 1 CHAIRMAN GRAHAM: Yes.
- 2 MR. MOYLE: Thank you.
- 3 CHAIRMAN GRAHAM: That will work.
- 4 And the witness, if I could get you to put
- No. 31 at the top of it, just so if it's there for
- 6 the next witness.
- 7 And I guess the short title for this would
- be -- Mr. Moyle, do you have a suggestion?
- 9 MR. MOYLE: Composite exhibit of staff
- 10 discovery responses.
- 11 CHAIRMAN GRAHAM: Okay. Your witness.
- 12 BY MR. MOYLE:
- 13 Q So, I'm going to try to walk through this
- 14 pretty -- pretty quickly with you. And some of it, I
- think, is areas you have familiarity with. I don't want
- 16 you to have to guess. If you -- if this is one you
- don't know anything about, just tell me you don't know
- anything about it and what witness might and we'll cover
- 19 it that way.
- 20 But the first question does ask about
- 21 mobilization. And it asks for a time-line summary, when
- 22 first costs first were incurred, when the majority of
- 23 mobilization began.
- 24 And on Page -- it's -- it's the second page of
- 25 the exhibit. It's Hearing Exhibit 00003. There's a

- 1 statement. And I'll just read it into the
- 2 record: Additionally, since FPL does not maintain its
- 3 records, such that it can provide costs incurred on a
- 4 daily basis -- basis, it has provided its best estimates
- 5 for the requested items below.
- 6 So, is that -- that's a true statement that
- 7 FPL does not maintain records for cost on a daily basis?
- 8 A We -- we --
- 9 Q If you could, yes or no, and then explain if
- 10 you have to.
- 11 A Yes, for resources. As far as, you know, the
- 12 conversion to cost -- you know, that's the part that
- 13 that is referring to. But as far as how many
- 14 resources -- when, where, and how, we do keep track of
- 15 them.
- 16 Q So, there's -- there's questions about
- 17 mobilization and demobilization in here. Is -- am I
- 18 correct in that these answers with dates are estimates
- 19 as to when you estimate -- estimate mobilization and
- 20 demobilization started?
- 21 A No. No, that's not correct.
- 22 Q Notwithstanding that -- that the answer says
- 23 that there -- you provided the best estimates for that?
- 24 A Right. I think what we were responding to was
- 25 that -- you know, I think where we got a little confused

- 1 earlier was the aggregation of a lot of this
- 2 information -- we keep track at the individual level,
- 3 but we do have very-detailed information as to what
- 4 resources we had by day and when we selected them to
- 5 come down.
- 6 Q Okay. So, let me give you this hypothetical:
- 7 I'm a -- I'm a worker in New Jersey and I work for a --
- 8 for an investor-owned utility company that has an
- 9 agreement, a mutual-aid agreement. And all of a sudden,
- 10 I get a call and they say, you're -- you're on, Moyle.
- 11 You know, get on the truck. Get two people and -- and
- 12 go. All right.
- We start traveling. I've got gas receipts.
- 14 We -- we eat at a fancy restaurant and we stay at a
- 15 hotel -- do you get that information? Is that
- 16 information something that -- that is transmitted to FPL
- on a sheet that says, truck -- you know, Moyle crew
- 18 truck -- you know, here are the costs for it? Do you
- 19 get that level of information or no?
- 20 A We get the level of information at the
- 21 contractor level. That's -- the part that is
- 22 contractors -- they provide what resource and -- you
- 23 know, and what truck and when they started to come down,
- 24 as far as the billing is concerned for mobilization.
- 25 And I do object to a fancy restaurant. We try

- 1 not to be at a fancy restaurant when we're in storm
- 2 mode.
- 3 Q I was hoping you would say, you would cap --
- 4 cap the meal limit. Do you have caps on -- on what,
- 5 through the mutual-aid agreements, you can spend on
- 6 things like hotels and meals?
- 7 A We have per diems that we provide some of our
- 8 contractors. And when they get down here, in Florida,
- 9 we provide the meals.
- One thing about storm restoration, Mr. Moyle,
- 11 you have to feed linemen well. It's hard work. It's
- 12 dangerous. And we've got to make sure that they're in a
- 13 safe environment and that they're out there producing
- 14 and working in a safe environment.
- 15 Q Are the mutual-aid agreements reciprocal, so
- 16 that, if I'm the New Jersey company, and then you get a
- 17 call -- "you" being FPL, get a call from New Jersey, do
- the same terms and conditions apply for your line crew
- 19 going to New Jersey in terms of what they get
- 20 compensated for?
- 21 A Yes. We -- we have mutual-assistance
- 22 agreements and we provide and we will respond to the
- 23 mutual as- -- agreement that's in the industry.
- 24 O And the terms of those agreements are the
- 25 same.

- 1 A It's one agreement for the -- for the
- 2 investor-owned utilities.
- 3 Q All right. Flip to the next page -- and for
- 4 the record, this is Staff Exhibit 00008. This is an
- 5 interrogatory related to regular payroll dollars.
- Is that more appropriate for Ms. Ousdahl than
- 7 **you?**
- 8 A That's correct.
- 9 Q Okay. The next one, Exhibit 00020 is a
- 10 question about, "Please identify whether contractors set
- 11 poles, and provide the number of poles set by the
- 12 contractors."
- I read your answer to say that you don't know
- who sets the poles; is that right?
- 15 A We do not track which contractor physically
- 16 set the pole; however, we know exactly how many poles
- 17 are being set and -- and how many poles were replaced
- 18 during the storm.
- 19 Q And how is it that you don't track the
- 20 contractor? I would think, if it was a private
- 21 contractor, they would have to have -- have information
- 22 about, we set 20 poles and here is where we set them,
- and then that shows up on an invoice.
- 24 A Yeah. Yeah, Mr. --
- 25 Q It would surprise me you don't track them.

- 1 A Well, Mr. Moyle, storm restoration is
- 2 different than new construction. We don't have the
- 3 luxury of preplanning exactly what work needs to be
- 4 done, scheduling the work, going out there and -- and
- 5 doing the work in a -- in a sequential time line.
- 6 Immediately after the storm occurs, our
- 7 restoration personnel are already equipped with material
- 8 and equipment. And they begin the restoration effort.
- 9 And they go out and will begin to replace poles and set
- 10 poles in order to facilitate and get the fastest number
- of customers up safely and quickly as possible.
- So, when they head out individually, depending
- on which contractor is heading out, you're going to have
- 14 different damage profiles that each one is going to deal
- 15 with.
- 16 Q And -- and notwithstanding all of the
- 17 electronics and the communications that you -- you don't
- 18 have a way of tracking -- tracking the poles that are --
- 19 that are set, post-storm?
- 20 A We -- we -- we know, after the fact, which
- 21 poles -- you know, we -- we go back and -- and clarify
- 22 which poles were replaced.
- 23 Q I mean, that's important for your storm-
- 24 hardening efforts, too, right?
- 25 A That's correct, and that's part of follow-up

- 1 work that we will do. In many cases -- if you go out
- there, for example, and let's say you had -- we didn't
- 3 have this in this scenario, so let me quantify that with
- 4 a hypothetical.
- If you have a concrete pole that was broken
- 6 because a large tree fell on it, in the interest of
- 7 getting lights on -- because a concrete pole will
- 8 require cranes, permits, right, you're blocking roads.
- 9 In the interest of getting lights on, we will,
- 10 many times, go back with a temporary wood pole, get
- 11 lights restored. Then we will do -- will come back as
- 12 part of the follow-up work and -- and re-put the grid
- 13 back to its pre-storm state.
- Q Okay. And the next interrogatory -- this is
- 15 23. It asks about mobilization/demobilization.
- 16 A 23 or 25, Mr. Moyle?
- 17 Q The staff hearing exhibit is 00023 and it's
- 18 Interrogatory No. 25.
- 19 A Oh, I'm sorry. Okay.
- 20 Q You got it?
- 21 A Yes, sir.
- 22 Q And in your answer, as I read it, it's --
- 23 again, it's a question about mobilization/demobilization
- 24 and asks for a summary of contractor costs and line-
- 25 clearing costs for mobilization/demobilization. And the

- 1 answer says, in part, that these costs are not typically
- 2 identified with specificity by contractors or tracked by
- 3 **FP&L.**
- So, I take it, from that, that if I asked you
- 5 the question, what are the total mobilization/
- 6 demobilization costs, included in the total contractor
- 7 costs -- can you answer that or no?
- 8 A Yes. This is part of my rebuttal.
- 9 Q That was the 40 that you talked about --
- 10 A The 40 million -- we went back -- again, the
- 11 response was related to were we aggregating it. We do
- 12 track the individual components. So, when -- when we
- were asked a question, we went back and aggregated the
- 14 mob-/demob- costs so we can respond to the question.
- Okay. Let me flip you a few pages. There's
- some affidavits here, declarations. Don't worry about
- 17 those. And go to Staff Hearing Exhibit 00038.
- 18 And the question asked about any assessments
- or studies the company has done for estimates of the
- amount of storm-cost savings the company was able to
- 21 achieve because of the storm-hardening program performed
- 22 prior to Hurricane Matthew.
- 23 And I know, in response to a prior question,
- 24 you said, I think, 30 to 35 percent with respect to
- 25 labor costs; is that right?

- 1 A To -- to construction man-hours.
- 2 O Construction man-hours.
- This is a broader question: Are there other
- 4 savings that -- that you've been able to achieve, beyond
- 5 the construction man-hours?
- 6 A Well, we -- we work -- you know, technology
- 7 has enabled certain things, but it all translates to a
- 8 reduction in construction man-hours.
- 9 The other things that we work on diligently is
- 10 to make sure we get good storm rates, you know; that
- 11 we're -- that our folks are trained and ready to go in
- 12 response; you know, making sure that we're efficient and
- our staging site setups and pre-position of our -- and
- 14 making sure we have adequate material.
- 15 All these things translate into shorter
- 16 restoration time, which reduces the amount of man-hours
- 17 required to respond to the storm.
- 18 Q There's a -- you -- the third paragraph down,
- 19 you have a response that says, "FPL has estimated over
- an analytical period of 30 years the net present value
- of restoration-cost savings per mile of hardened feeder
- 22 would be approximately 45 to 70 -- 70 percent of the
- 23 cost to harden that mile of feeder.
- 24 Can you explain that?
- 25 A So, this was a -- the analysis that was done

- 1 after the '04 and '05 hurricane season where we're
- 2 trying to determine the value of how much savings we can
- 3 get from hardening our grid. And -- and the 45 to 70
- 4 represents the frequency of storms that we can expect.
- 5 Obvi- -- and I think the 70 percent correlated
- 6 to one storm to every five years -- I'm sorry -- every
- 7 three years, and then the 45 percent was one storm every
- 8 five years. So, it was trying to correlate what we can
- 9 expect as far as savings.
- This is what's being trued-up now so we can
- 11 respond to the Hurricane Irma request.
- 12 Q Has -- what was the calculation on a per-mile
- 13 basis, if you remember?
- 14 A I do not recall.
- 15 Q Do you know what it costs to harden a mile of
- 16 **feeder today?**
- 17 A I -- I do not have that in front of me right
- 18 now.
- 19 Q Okay. Have you done any analysis to see
- whether this projection has held true, given the storm-
- 21 hardening efforts that you've made?
- 22 A I -- all that's going to be revised and
- 23 provided as part of our response.
- 24 O But you can't -- you can't give me any --
- 25 A Not --

- 1 Q -- information today?
- 2 A -- off the top of my head, no. No, sir.
- 3 Q This is on -- on 00054, you talk about
- 4 providing an update of the evaluation of the benefits
- 5 from hardening your distribution feeders by March 2018.
- 6 Was that the report that you provided to the
- 7 Commission during the workshop? Or was that another
- 8 document?
- 9 A This is -- this is another document. This was
- 10 the one that we would be responding to as part of the
- 11 composite -- respond to Irma as well.
- 12 Q And in this answer to interrogatory, you say
- you'll have it done by March 2018?
- 14 A Correct. It --
- 15 Q Is it -- is it done?
- 16 A It -- it's being finalized and it's being
- 17 submitted shortly. And it's a combination that both --
- 18 reflect both Matthew and Irma.
- 19 Q Is it consistent with the answers you've given
- 20 me today with respect to --
- 21 A Again, I don't recall the -- the exact
- 22 numbers.
- 23 Q All right. The next page from that -- it's 58
- 24 on the bottom. The -- the interrogatory asks you for a
- summary and description of costs charged to the storm on

- 1 a -- on a day-to-day basis.
- 2 And as I read your answer, it -- it suggests
- 3 that FPL does not track storm costs on a -- by day; is
- 4 that right?
- 5 MR. DONALDSON: Let me just point out that
- 6 Mr. Miranda did not sponsor this particular
- 7 interrogatory. It tells you on the comprehensive
- 8 exhibit list what he sponsored and co-sponsored.
- 9 MR. MOYLE: Well, if he -- I said to him
- before, if he doesn't know anything about it, he
- can just tell me he doesn't know anything about it.
- MR. DONALDSON: Okay. Your question assumed
- that he was the one that sponsored it. I was
- 14 just --
- 15 BY MR. MOYLE:
- 16 Q Do you know anything about how you track storm
- 17 costs?
- 18 A Wit- -- Witness Ousdahl would be the right
- 19 person for that.
- Q Okay. So -- so, you don't get involved in the
- 21 tracking of -- I mean, you answered some other questions
- 22 about tracking storm costs. You don't know whether you
- 23 track them on a daily basis, hourly basis, weekly basis?
- 24 A Witness Ousdahl would be the best to answer
- 25 the question.

- 1 Q Hotels -- that's you or Witness Ousdahl?
- 2 A This would be me.
- 3 Q Hotels?
- 4 A Yes.
- 5 Q Do you know what -- did you stay in a hotel
- 6 last night --
- 7 A Yes, I did.
- 8 Q -- here in Tallahassee?
- 9 What did you pay for it?
- 10 A Between 140 to 160 bucks, I'm told the rate
- is, depending on if it's a weekend charge.
- 12 Q Do you know, in Florida, are hotel rooms
- generally less expensive in the summer than they are in
- 14 the winter?
- 15 A I would say -- the answer is, I do not know
- 16 the -- whether -- by month, what the rates are. I do
- 17 know that, you know, that the rates are -- you know, in
- 18 the right range of what we typically would pay for
- 19 following the storm.
- 20 Q Yeah, a lot of people come to Florida in
- 21 the -- in the winter, right? A lot of tourists get out
- 22 of the cold weather?
- 23 A A lot of people come to Florida in the summer
- 24 as well.
- 25 **Q Yeah.**

- 1 MR. DONALDSON: We have beaches, Mr. Moyle.
- 2 Q Do you negotiate the hotel deals?
- 3 A We -- we have a business unit that negotiates
- 4 a -- and a vendor that will negotiate the -- the rates
- 5 for us.
- 6 Q All right. And do you oversee that business
- 7 **unit or --**
- 8 A I do not oversee --
- 10 A -- that business unit, but I have oversight
- 11 responsibilities during the storm.
- 12 Q All right. So, if I'm going to ask you -- you
- answered some questions about the average price per
- 14 hotel?
- 15 A I could, yes.
- 16 Q And are -- are those contracts with one
- 17 particular chain or do you have a whole bunch of
- 18 contracts with a whole bunch of different chains?
- 19 A We -- we use a vendor called Travel
- 20 Alliance -- I'm sorry -- that negotiates that for us
- 21 and -- during and following the storm, and to make sure
- that we can we get cost-effective rates.
- 23 Q All right. And your average hotel rate is
- 24 **\$171**, plus?
- 25 A For --

- 1 Q Is that right?
- 2 A For this storm, the average is \$171, which
- 3 includes taxes, as well as -- you know, that can vary
- 4 quite a bit, depending on what part of the state you're
- 5 in. So, the real cost is about \$153.
- 6 Q Do -- do they -- do the contracts let them
- 7 vary depending on a storm event? Because you said, this
- 8 storm, it was 171. I mean, do you expect a storm that
- 9 occurs two months later to have a different average
- 10 rate?
- 11 A Yeah, Mr. -- Mr. Moyle, we do not have an
- 12 agreement with every single hotel in the state. So, we
- 13 have agreements with certain large chains. In many
- 14 cases, following a storm, availability of a hotel is a
- 15 very-significant issue.
- So, for example, with Hurricane Matthew, you
- 17 know, govern- -- the state had ordered evacuations.
- 18 That creates a lot of movement of folks to hotels.
- 19 There was a University of Florida game going on. I know
- 20 there's a couple of Gators in the crowd. I'm a
- 21 Hurricane, just for the record. That also demands --
- 22 and, also, bike week was going on that -- the following
- 23 week. So, a lot of moving parts.
- So, we try to negotiate the most-effective
- 25 before, but there are times that you have to negotiate

- 1 in real time.
- Q Okay. But just so I'm -- I'm not clear on
- 3 that. You said -- I thought you said you have a deal
- 4 with Travel Alliance, and they're kind of your agent --
- 5 A They're the agent negotiating out there, yes.
- 6 Q All right. So, you're not going out to
- 7 individual hotels and --
- 8 A There --
- 9 Q -- dealing with it?
- 10 A In some cases, they may have to if there's --
- if they don't have a partnership with that respective
- 12 hotel or that might be -- have some vacancy.
- Q Okay. I don't know if I need to refer you to
- 14 an interrogatory -- if you need to, I do -- but back on
- 15 mutual-assistant agreements -- there are no set rates
- 16 for mutual-assistant agreements; is that right?
- 17 A For -- there's two components. So, for the
- 18 contractors that we have, we have set rates for them.
- 19 For mutual-assistant utilities, these are the investor-
- 20 owned utilities, like Florida Power & Light. If we go
- 21 respond to another utility, we -- we provide or bill
- 22 at -- at cost.
- So, when these utilities come to respond to
- 24 us, they're not making a single dime on us, right.
- 25 They're here to respond, at cost. And that is the

- 1 agreement we have between the industry so that we can
- 2 make sure we support each other in the most cost-
- 3 effective way.
- 4 Q What are standby costs?
- 5 A Standby -- well, first of all, depends how you
- 6 define "standby." For the purposes of this storm, the
- 7 way we define standby was, as crews arrive to pre-stage
- 8 and get in position for the hurricane response, we have
- 9 to wait for the weather to clear.
- So, what we try to do is, before we ask them
- 11 to start traveling, we try to calculate exactly when
- 12 they're going to get here so that they can be ready as
- 13 soon as the winds subside.
- So, sometimes they might get here a little bit
- early, and there's a small period of time they're
- standing by, waiting for the weather to impact us and
- 17 clear so that they can respond.
- 18 Q And FPL does -- you don't track standby time;
- 19 is that right?
- 20 A We track -- no, we do not track the standby
- 21 time. We try -- again, try to get the contractor here
- 22 just in time to respond to that storm.
- 23 Q In terms of -- in terms of knowing how much
- 24 costs are represented by stand- -- standby time -- do
- 25 you know that?

- 1 A Yeah -- yeah, we did -- we did an estimate for
- 2 the crews we had here for Hurricane Matthew. And it was
- 3 approximately \$4 million.
- 4 Q \$4 million?
- 5 And when you talk about foreign utility
- 6 crews -- those mean crews not indigenous to the state of
- 7 Florida?
- 8 A Yes -- well, let me -- let me clarify that.
- 9 We do have, sometimes -- there might be some crews
- 10 within the state of Florida that are doing contract work
- 11 for another utility, but there -- so, they would be what
- 12 we call external crews to our service territory.
- 13 Q Yeah. Do you have any arrangements with any
- 14 munis or co-ops in Florida to provide assistance?
- 15 A Following Hurricane Hermine -- if you recall
- 16 Hurricane Hermine, I think that Tallahassee was pretty
- 17 affected by Hurricane Hermine. We offered support and
- 18 response to the City of Tallahassee.
- 19 Subsequent to that, with Hurricane Matthew,
- 20 Mr. Moyle -- they got hit very hard with Matthew. So,
- 21 even while we were responding to our own customers, we
- 22 provided over 175 folks, F- -- you know, FPL linemen and
- vegetation personnel to support the JEA response.
- 24 So, we established the first-ever JEA mutu- --
- 25 J- -- muni-to-investor-owned-utility agreement. And

- 1 today we're up to about ten. And we're trying to
- 2 encourage all the munis to join in this partnership so
- 3 that we can share resources within the state more
- 4 easily.
- 5 Q So, presently, you have ten --
- 6 A Right.
- 7 Q -- contracts with Florida-based municipal
- 8 utility companies?
- 9 A That's correct. And our goal is to get each
- 10 and every one of them. That's our goal.
- 11 Q Okay. You were asked the interrogatory
- 12 question -- this is on Staff Hearing Exhibit 82 -- about
- why no forms are required for foreign utility crews,
- 14 similar to contractor requirements, and explain how the
- work is monitored.
- Is it true that the foreign utility crews and
- 17 the mutual aids -- they don't have forms to fill out --
- 18 A That's --
- 19 Q -- with respect on how they do everything?
- 20 A Abso- -- we have the mutual-assistance
- 21 agreement, which is no different than when FPL responds.
- 22 You know, we try to make sure that, how we respond -- we
- 23 expect the other utilities to come support us. These
- 24 are investor-owned utilities. When they come and
- 25 support us, we expect the -- the same professional

- 1 response.
- 2 Q Okay. So -- so --
- 3 A But there is a mutual-assistance agreement.
- 4 Q Right. But there's no forms that track --
- 5 track what's being done. You just rely on --
- 6 A They track, respectively, their own costs, and
- 7 then they submit a bill. No different than when we
- 8 respond to anybody else, outside the state of Florida.
- 9 We keep very-detailed records of who we sent, what
- 10 equipment we sent, what fuel we use, what -- what hotel
- 11 we stayed at, how many meals -- and then we submit an
- 12 invoice to that respectively utility.
- Q Okay. So, flipping to the next interrogatory
- 14 question, you were asked for some of that type of
- documentation, the way I understand it, about hotels and
- 16 food and things like that.
- This is on 92, Staff Hearing Exhibit, 00092.
- 18 Question: Please -- standby, "Provide any analysis made
- 19 that summarizes the costs were incurred for standby of
- 20 contractors and mutual-assistance aid."
- 21 Response, "FPL has no responsive documents."
- 22 A This is for standby. This is different,
- 23 right. This is -- this is the -- the standby of
- 24 approximately four million that we shared with you that
- 25 we went back and did an estimate of the resources that

- 1 arrived.
- 2 But they -- it's not something they track as
- 3 standby time.
- 4 Q And not -- not a single document for that
- 5 four million?
- 6 A It is -- it is an estimate of when they -- we
- 7 know that they were here on property. We know exactly
- 8 where they were.
- 9 Q Let me flip you to Exhibit 00115. This is
- 10 referencing your testimony on Page 13. Tell me when
- 11 you're there.
- 12 A Yes, I'm there.
- 13 Q So, the -- the question asked for a listing of
- 14 the approximate 50 utilities that -- that the company
- 15 considered.
- And did you provide that answer?
- 17 A I think we provided -- we went to the
- 18 Southeastern Electric Exchange. So, they have 50
- 19 utilities that are represented by that. These are the
- 20 11 that responded back to -- to support the restoration
- 21 effort.
- Q Which -- which one is closest to Florida?
- 23 A Probably Dominion and -- Dominion would
- 24 probably be the closest.
- Q And that's in Virginia.

- 1 A That's correct.
- 2 Q I mean, you've got Oklahoma and -- where --
- 3 where is American Electric Power?
- 4 A They're throughout many states.
- 5 Q Mid-Atlantic or midwest? Do you -- do you
- 6 **just --**
- 7 A Let me see if I can get the exact location.
- 8 AEP came from -- from Ohio.
- 9 **Q** Ohio.
- 10 All right. And -- and obviously, the greater
- 11 distance people have to come, the greater the cost,
- 12 correct?
- 13 A It's the higher -- the higher mob-/demob-
- 14 costs, but you know, it's -- it's -- you know, when --
- 15 maybe I can take a moment to explain why we ended up
- 16 with those utilities. You know, our preferred choice
- would be the closest utility.
- 18 We would want Duke Florida. We would want
- 19 Southern Company. We would want, you know, Duke
- 20 Carolinas. All those companies are -- would be our
- 21 absolute first choice to respond to a storm.
- But when you have a storm like this,
- 23 Mr. Moyle, that has the potential to impact the entire
- 24 southeast and even the northeast, when we have our
- 25 mutual-assistance call with the Southern Electric

- 1 Exchange -- because that's the mutual-assistance group.
- 2 There's seven of these across country.
- 3 These utilities are not releasing their
- 4 personnel because they have to protect their home base
- 5 as well. They're responding to their own customer
- 6 outages.
- If you recall, with this storm, Duke Carolinas
- 8 had over a million customers out of service. You know,
- 9 Southern had thous- -- hundreds of thousands of
- 10 customers in the dark as well. So, they did not release
- 11 their resources.
- In a storm like Wilma or other storms that cut
- across the state and just go out into the ocean, then
- 14 those resources become available. They come
- 15 immediately.
- So, you have to draw a little bit wider circle
- 17 to get those resources to come help.
- 18 Q And then how -- how do you reconcile that with
- 19 the idea that you have ten mutual-aid agreements with
- 20 Florida-based munis? I mean, how -- how -- it seems
- 21 like, based on that answer, that those wouldn't work
- because the munis are saying, well, I'm not sure I can
- 23 let go of my resources.
- 24 A Well, the mun- -- remember, during Matthew, we
- 25 didn't have any of those, right. We -- we agreed with

- 1 Matthew with JEA. So, today is where we have those
- 2 approximates.
- But what we typically do in Florida -- the
- 4 munis, they have their own mutual-assistance process.
- 5 The co-ops have their own mutual-assistance process.
- 6 So, they're trying -- they're also leveraging their
- 7 respective peers within the state and the industry to
- 8 respond to their outages.
- 9 So, JEA was not only calling upon us, they
- 10 were calling upon their muni partners and available
- 11 resources throughout Florida, as well as the nation, in
- 12 their response.
- We were just in position to give them even
- 14 further help, but I -- I'm in complete agreement with
- 15 you, Mr. Moyle; if we can get more support within the
- 16 state, that's -- that's a good thing for the entire
- 17 State of Florida.
- And that's why we offered, with Hurricane
- 19 Hermine -- when we were done restoring Hurricane Hermine
- in less than one day, we reached out to the munis and
- 21 co-ops and said, we've got resources available that can
- 22 support you and your restoration response.
- 23 Q Yeah. I mean, in terms of lesson learned, are
- 24 you considering any efforts to try to locate mutual-aid
- 25 assistance closer, geographically, to Florida than --

- 1 than not?
- 2 A That -- that's always been our objective.
- 3 Q Is that something you oversee?
- 4 A Yes.
- Okay. 162, Hearing Exhibit 00162 -- this may
- 6 be a Ms. Ousdahl question, but it looks like the time
- 7 for which Hurricane Matthew costs were tracked ran from
- 8 October 4, 2016, through February 2018; is that -- do
- 9 you have any information about that?
- 10 A I have some information. I mean, I think
- 11 October 4th was when -- and I'll let Ms. Ousdahl
- 12 clarify -- was when the -- we started to incur in the --
- 13 our internal work orders are initiated. The time frame
- 14 for work exceeding that time frame is typically for the
- 15 follow-up work that goes after the storm is restored.
- 16 Q Yeah. That seemed like -- I mean, for more
- than a year, you -- you're doing restoration work
- 18 Matthew; is that -- is that right?
- 19 A So -- so, when the storm is over -- so, let's
- 20 say, once we've got all the customers' lights on -- I
- 21 would characterize it as kind of two immediate phases.
- 22 The first phase, after the storm is over, we want to go
- 23 back and immediately re- -- repair anything that has an
- 24 electrical hazard that can be an exposure for a member
- 25 of public.

- So, we go back and we have a low wire. We
- 2 want to make sure we raise it. If there's a -- any kind
- of electrical hazards, a pole that -- that can be
- 4 something that can get into traffic conditions -- so, we
- 5 want to repair those. So, those are done immediately
- 6 after the storm, for the couple of days after we've
- 7 restored everybody.
- After that, we -- it -- comes follow-up work.
- 9 That follow-up work is typically doing street lights --
- 10 doing your street-light repairs. We also do certain
- inspections on our lines. So, we do thermal vision on
- our lines, looking for hot spots, things that might have
- 13 gotten shaken during the storm.
- We sometimes have some leaning poles that are
- 15 non-electrical hazards that require permits and
- 16 engineering and new construction. So, that -- that
- 17 requires a little bit longer time frame.
- So, those, we try to schedule throughout the
- 19 year in time, but these are not things that weaken the
- 20 grid, if you will. All right. They're not things that
- 21 will expose us to the following hurricane season.
- 22 Q Is that typical, more than a year from the
- 23 **storm to --**
- 24 A It -- it can be because --
- 25 Q -- close out your account?

- 1 A It can be because of the workloads that we're
- 2 experiencing. You know, we're -- we're also competing
- 3 with new construction, you know, with reliability work.
- 4 We're typically, in the summer, dealing with afternoon
- 5 storms.
- 6 So, it can -- it can go on. And as you know,
- 7 permitting new construction can be very challenging
- 8 during this time frame.
- 9 Q Do you have any information with respect to
- 10 Exhibit 00167, the 24.026 million, charged to FPL's
- 11 storm reserve?
- 12 A I -- I think this would be -- best Witness
- 13 Ousdahl.
- 14 Q That represents the monies that are being
- replenished or that you're asking to be replenished to
- 16 the storm reserve; is that right?
- 17 A I believe so, yes.
- MR. MOYLE: If I could have a minute.
- 19 CHAIRMAN GRAHAM: Sure.
- 20 BY MR. MOYLE:
- 21 Q Just a few more -- a few more questions.
- 22 A Yes, sir.
- 23 Q The -- what -- what's the breakdown, in terms
- 24 of costs -- distribution costs are -- are the most-
- expensive, right? I mean, they're the ones where you

- spend most of your money after a storm, repairing
- 2 distribution costs; is that right?
- 3 A That -- that's correct.
- 4 Q And is that 62 percent of your total cost? Is
- 5 that -- is that right?
- 6 A It's in my exhibit. If you look at the --
- 7 the largest component of the T-and-D costs, if you will,
- 8 Mr. Moyle, is the contractor costs.
- 9 Q Contractor costs -- those are people that are
- 10 doing vegetation management --
- 11 A That's --
- 12 Q -- and restoring lines?
- 13 A That's correct. That's the line personnel,
- 14 vegetation, so forth.
- Okay. And that's 62 percent; is that right?
- 16 A That's correct.
- Q All right. And -- and in terms of -- you had
- 18 made a reference, on Page 24 of your direct, to
- 19 1.2 million customer accounts that -- that, I believe,
- were affected; is that right?
- 21 A That's correct.
- 22 Q How -- how many customer accounts does FPL
- 23 have?
- 24 A It's approaching five million -- so, about
- 25 4.9 million customers.

- 1 Q So, 25 percent or so was affected, roughly?
- 2 A Roughly.
- Q And in terms of your -- your comment during
- 4 your opening about lessons learned from Matthew -- what
- 5 are they?
- 6 A There's -- there's several of those. You
- 7 know, one of the things, Mr. Moyle, that I -- you know,
- 8 that I've -- really think there's an opportunity to
- 9 continue to leverage is our smart-meter grid, right; how
- 10 they'll continue to leverage that technology and the
- information that we get from our smart meters, the
- 12 utilization of our automated feeder switches. You know,
- 13 we have these devices that self-heal during an event.
- 14 And in Matthew, we were able to avoid about 118,000
- 15 customer interruptions.
- I think the utilization of drones will play a
- 17 big factor going forward. One of the things that we
- want to make sure is, immediately after the storm, we
- 19 understand what damage is behind the man-hours, right.
- 20 We want to know -- it's a lot of poles broken; what --
- 21 what in -- what is behind the damage forecast. So,
- those are some of the examples of things that we're
- 23 trying to improve on.
- 24 Looking at alternative housing -- you know,
- 25 make -- we're going to be much more aggressive on our

- 1 alternative housing when we pre-stage at our staging
- 2 sites. Not the -- not the number-one thing of our
- 3 linemen, but it is in a way to be much more efficient
- 4 and productive.
- 5 So, we're pressing on those -- those kind of
- 6 factors.
- 7 Q Your 118,000-customer avoided interruptions --
- 8 have you tried to affix a value to that, in terms of
- 9 cost saved?
- 10 A No, we have not.
- 11 Q Yeah, other than -- other than your labor
- 12 costs that we talked about before?
- 13 A Right. So -- so, these are two different
- 14 things. One is the -- the man- -- what the self-healing
- 15 grid does -- it's automatically rerouting power to
- isolate the damage. The damage still occurred.
- What it does is, instead of having to wait for
- 18 a lineman or a crew to get out there to identify and
- 19 switch things, the system will automatically switch
- 20 around -- it says, here is where your damage is at, but
- 21 that damage still occurred.
- MR. MOYLE: Yeah, okay. All right. Those are
- all the questions I have. Thank you.
- 24 CHAIRMAN GRAHAM: Thank you, Mr. Moyle.
- 25 Staff?

1	MS. BROWNLESS: No questions, sir.
2	CHAIRMAN GRAHAM: Commissioners?
3	Mr. Miranda, I've got a quick question for
4	you. You just mentioned the drones. Are those all
5	manual or are they automatic? Like, can the drone
6	fly and tell if the pole is there or not? Or does
7	someone have to be sitting there watching to see if
8	the pole is there?
9	THE WITNESS: So, today, Commissioner Graham,
10	it requires manual, all right. So so, for
11	for Hurricane Matthew, we had a little over a
12	hundred flights, like with 24 teams.
13	We've got two issues that are going on. One
14	is it's manual, but the second is we're still not
15	allowed to get out of line of sight, right, because
16	the FAA is very particular about line of sight.
17	You always have to keep be able to see the
18	drone. We're working very diligently with the FAA
19	and many others to try to see if we can get special
20	permission, during a hurricane, to utilize it
21	beyond that.
22	I hope, one day, it could be we could have
23	prepositioned drones and they fly automatically and
24	start giving us information, but we're nowhere near
25	there. Right now, the FAA requires manual

1	manual flying.
2	CHAIRMAN GRAHAM: Well, if it if you've got
3	to be line of sight, what's the purpose of the
4	drone? If you can see where the drone is, then you
5	can see that the pole is down.
6	THE WITNESS: Yeah, with like, for example,
7	with Hurricane Matthew, we had a great example of
8	that. We had one street that was probably about
9	oh, about half a mile. We couldn't get through the
10	street. I mean, it was completely covered with
11	trees that had toppled over.
12	So, we couldn't get behind it to see how many
13	poles were damaged. So, we were able to get the
14	done up, fly quickly, and get and be able to see
15	how much get a quick pole count, and what kind
16	of vegetation requirements were going to be
17	required until the county get came in and
18	cleared out some of the streets. So, it's
19	invaluable.
20	The other thing it's helping us is for, like,
21	crossings and and it wasn't with this storm, but
22	a subsequent storm, we actually helped a a
23	co a muni down in the Keys because they were
24	having trouble identifying a hot spot.
25	So, we actually flew the drone, pinpointed

exactly where they were having trouble in their transmission line for them so that they can do repairs. So, it has all kinds of opportunities.

I -- I'm going to give you one other example that's not Florida-related. You know, I had a chance to be one of the restoration coordinators in Puerto Rico. I was selected to go down there and represent the industry.

And we -- we were able to utilize drones in ways we never anticipated. You know, Puerto Rico has a lot of hills. We were -- we had to pull some wire, Commissioner. And typically, in these valleys, you have to, like, drag it across. We actually tied the -- a rope, flew the drone to the other side of the valley, pulled the wire and saved enormous amount of time and effort.

So, maybe one day, we'll be able to deliver material, deliver other pieces of things that we really don't anticipate yet.

CHAIRMAN GRAHAM: Let's go back to -- you mentioned the mutual aid. When you have your mutual aid set up with the other IOUs, is that a fixed contract with all the IOUs? I mean, are you paying -- if the guys from American Power come down, are they getting -- well, first of all, are

1	got thou gotting is this time and a half double
	get they getting is this time-and-a-half, double
2	time, triple time because of a it may be
3	considered a hazard? What is
4	THE WITNESS: They they get paid according
5	to their bar unit contracts that they have at their
6	respective companies.
7	CHAIRMAN GRAHAM: Okay.
8	THE WITNESS: So, we have to honor whatever
9	their mutual-assistant agreement is. No different
10	than, when we respond, we pay our guys according to
11	our contract.
12	CHAIRMAN GRAHAM: So, it's not like a flat
13	rate for all the IOUs that are part of the group.
14	It's whatever they currently get paid plus a
15	multiplier, let's call it.
16	THE WITNESS: Yeah, it it typically,
17	what you will see is an overtime multiplier for
18	time and a half or double time, and if it's like on
19	a maybe if they work seven consecutive days
20	every one of them has a slightly different rule,
21	but at the end of the day, they are charging you at
22	their respective costs if they were responding to a
23	storm.
24	CHAIRMAN GRAHAM: And so, is that pretty much
25	set up for what you guys are trying to do within

1	the state of Florida, with the munis and the
2	THE WITNESS: That's that's correct, yeah.
3	We would if we go help JEA, we would follow our
4	storm costs, our because we have to honor our
5	mutual costs with our bar unit. And vice versa, if
6	they send their bar unit teams to work on our on
7	our system, we would have to pay them their
8	respective bar unit rates.
9	CHAIRMAN GRAHAM: So, when one these guys come
10	into the state, how do they know what to do or
11	where to go?
12	THE WITNESS: So, what we do is and this is
13	an area, again, the lesson learned from '04 and
14	'05. When when they arrive, we before they
15	come onto our service territory have what we
16	call processing sites.
17	We typically will set up two, one typically up
18	here in the Lake City area and one in the
19	Jacksonville area. And when they arrive to the
20	staging states, these processing sites when they
21	get there, we go through a very meticulous overview
22	of our system.
23	We go over our construction standards. Here
24	is how we build things in our Florida. We go
25	through our safety procedures so that they know how

1	to go about getting switching orders, clearances to
2	do work. We walk them through what kind of devices
3	they're going to see. So, we educate them all very
4	carefully at each one of these processing sites.
5	And at each one of these sites, we also log
6	you know, we keep track of who the individuals are,
7	where they're going. You know, we keep track of,
8	you know, little things; what kind of truck are
9	they driving, do they have diesel or gas, right,
10	because we've got to fuel all this equipment at
11	overnight. So, we keep very good records of that.
12	But we want to make sure, when they come in,
13	they follow our work methods and our work
14	procedures.
15	CHAIRMAN GRAHAM: Now, do they normally come
16	with their own management or do they come and work
17	under Florida Power & Light's management?
18	THE WITNESS: They they both. So, they
19	typically will come with their supervision as well
20	as a typically it depends on what the
21	arrangement is, but sometimes they, like, have a
22	management team overlooking but they always have
23	their supervision.
24	Then, when they arrive at Florida Power &
25	Light, we will assign a supervisor, what we call a

1	production lead, to overlook a pod of these
2	contract resources.
3	CHAIRMAN GRAHAM: How long does this
4	on-the-spot training go? I mean
5	THE WITNESS: It it's about
6	CHAIRMAN GRAHAM: An hour? Two hours?
7	THE WITNESS: It's about I want to say it's
8	about three or four hours.
9	CHAIRMAN GRAHAM: Okay.
10	THE WITNESS: It's and it and it pays
11	huge dividends, Commissioner, because, as you can
12	imagine, if we don't do that right
13	CHAIRMAN GRAHAM: Oh, no, I understand. I'm
14	just
15	THE WITNESS: They they they will build
16	things to their standards back home; and then, when
17	we have to go back for the follow-up work, we have
18	to redo their construction standards.
19	CHAIRMAN GRAHAM: You mean, as in, like,
20	where's the duct tape.
21	THE WITNESS: I'm sorry?
22	CHAIRMAN GRAHAM: Where's the duct tape?
23	(Laughter.)
24	THE WITNESS: Yes.
25	CHAIRMAN GRAHAM: Commissioner Brown.

1	COMMISSIONER BROWN: Thank you.
2	And Mr. Miranda, you've had a busy two years.
3	And I commend you for all your efforts for on
4	behalf of your company and customers.
5	You talked about lessons learned. And I know
6	you all are trying to refine the processes over,
7	again, the past two years. And from Matthew, you
8	mentioned the benefits of the smart meters.
9	Can you kind of elaborate on what how
10	how that was advantageous with Hurricane Matthew?
11	THE WITNESS: Sure. So, for example, you
12	know and just to remind everyone, in '04 and
13	'05, we didn't even have the smart meters. So, my
14	big example of that, Commissioner, is, you know,
15	when we're out there rebuilding neighborhood lines,
16	we would rebuild a a neighborhood line and
17	the neighborhood line typically is in somebody's
18	back yard, serves about 35 customers.
19	Our crews will go up and put wire up and
20	they'll and they and they think they've
21	restored everybody, and now they think they're done
22	and they leave. Well, guess what, there might have
23	been a transformer that was bad that they didn't
24	realize, right because you don't want a line
25	crew with ten guys going knocking on every single

1	door.
2	With the smart meters what they enable us
3	to do is to ping all those meters that are on that
4	line and say, hey, before you leave, there's a
5	transformer that's bad down the line over there,
6	too.
7	So, that was a technology we didn't have. So,
8	in '04 and '05, we would have to rely on the
9	customers to call us back, and then we would figure
10	out there's still a transformer out of service in
11	this area.
12	So, that's an example of the smart meters and
13	how it's enabled us to be more efficient and make
14	sure we get all those customers restored. So, it's
15	helped us tremendously on the back end of the storm
16	as well as the front end because it gives us a
17	quick indication of which customers are out of
18	service as well.
19	COMMISSIONER BROWN: Excellent.
20	And with the Chairman's indulgence, since you
21	mentioned Puerto Rico and you went down there, if
22	you could, tell us about your experiences, going
23	down there, after going through Irma I mean,
24	Irma, Hermine, Matthew. Tell us what you learned.
25	THE WITNESS: So so, following up, after

1	after it was almost a couple of months after
2	they had already been impacted by Maria. And all
3	of you know that Maria really devastated the
4	island Category 4, some say a five.
5	But the investor-owned utilities, PREPA, which
6	is the utility that serves Puerto Rico, is a mu
7	is a municipality. So, immediately after the
8	storm, if you recall, you know, JEA several
9	municipalities went and helped.
10	A couple of months later, they asked for the
11	investor-owned utilities to provide support. So,
12	I I was selected to represent the industry me
13	and a gentlemen, Carlos Torres, from ConEd, who had
14	just retired from ConEd we were selected to be
15	the restoration coordinators to go down there.
16	So, I had an opportunity to go down there with
17	Governor Scott and several others and meet with
18	Governor Rosselló and and you know, thanks to
19	Mr Governor Scott, they left me behind in
20	Puerto Rico for for a few weeks.
21	(Laughter.)
22	THE WITNESS: And but we were able to help
23	them understand their restoration efforts. And I
24	will tell you, the experience wasn't good. I mean,
25	you know, they effectively PREPA abdicated some

1	of the responsibility to FEMA, who gave it to the
2	Army Corps.
3	Well, the Army Corps is very good at building
4	things, but, you know, they were this was their
5	first-ever hurricane restoration. And they were
6	requiring, you know, tracking nuts and bolts. So,
7	a crew would get out there and and they wouldn't
8	give them the materials. So, they would find that
9	they would have inefficiencies. So, we helped them
10	in getting materials over there, and helping them
11	set it up.
12	Eventually, the investor-owned utilities
13	about 20 utilities responded. We FPL, as you
14	know we ended up sending we released almost
15	five, 600 of our contractor personnel. And we had,
16	over a three-month period, close to 500 FPL guys go
17	down there, help with the restoration effort.
18	But the lessons learned were enormous because,
19	one thing it reminded me of, why our training is so
20	important, why it's important to have materials
21	and on standby, our staging sites.
22	We have them all if you know, if you
23	haven't visited all one of our staging sites I
24	know, Commissioner, you have you know, our
25	staging sites we have predesignated staging

1	sites where we know exactly where the trucks are
2	going to park, where they're going to get fuel,
3	where where the food goes, where the laundry is
4	going to be at. And they had none of that.
5	So, one, to reinforce what we already do well,
6	but secondly, you know, the value of hardening.
7	You know, their grid just couldn't withstand any of
8	those storms, any of those winds. So, we're
9	we we can learn from that, but at the same time,
10	it's a good reminder of why what we're doing is so
11	important to the state of Florida. It makes it
12	made me feel good about what we're doing.
13	COMMISSIONER BROWN: Thank you.
14	CHAIRMAN GRAHAM: Commissioner Fay.
15	COMMISSIONER FAY: Thank you, Mr. Chairman.
16	And thank you, Mr. Miranda, I appreciate
17	your your testimony.
18	I'm trying to get a better understanding on
19	the how the agreements with the municipals will
20	potentially impact costs or, I guess, do impact
21	costs.
22	So, I would just presume the proximity of
23	those entities, if if one area is impacted by a
24	storm, another is not, that would help reduce the
25	costs of response for for both entities?

1	What what are the hurdles to getting
2	everybody on board with those agreements and and
3	how could that potentially help costs?
4	THE WITNESS: So, Commissioner, your your
5	point is exactly right. I mean, any time you could
6	use a resource within the state of Florida, it's
7	the preferred choice, right, because our linemen
8	notice the state, the environment that they're
9	working in.
10	One of the big issues has been with some of
11	these municipalities has been the indemnification,
12	right. So, when we go work for somebody, we want
13	to be indemnified that, if we cause any damage
14	and with the municipalities, they have certain
15	agreements and certain contractual things that
16	holds them back.
17	Some municipalities have been able to overcome
18	it. Others are still having to work through
19	their either their commissioners or mayors to
20	try to overcome it. I think, in the end, I think
21	we're going to get there, but it's going to take
22	time because it requires that their respective
23	commissions also approve them.
24	COMMISSIONER FAY: And I would guess it works
25	both ways. I mean, it would it would be cost

1	savings for the municipality to have an agreement
2	with the independently-owned
3	THE WITNESS: That yeah
4	COMMISSIONER FAY: to respond to those
5	THE WITNESS: Like, for example, when we
6	responded to JEA, you know, we provided 100 FPL
7	lineman and 75 vegetation personnel. You know, if
8	you look back at what their comments were, they
9	they stated that, you know, we helped avoid
10	probably one to two days of restoration time with
11	the resources we provided to them, so because
12	we're right in their backyard, right. They didn't
13	have to wait to Mr. Moyle's point, crews having
14	to travel into the area.
15	COMMISSIONER FAY: Sure. Thank you.
16	CHAIRMAN GRAHAM: Commissioner Clark.
17	COMMISSIONER CLARK: Mr. Miranda, could you
18	explain what the single limiting factor in using
19	more multiple aid is for a company like FPL?
20	What's your limiting factor or, vice versa, what is
21	the limiting factor that a municipality or a co-op
22	has when receiving mutual aid?
23	THE WITNESS: Okay. I'll start with Florida
24	Power & Light because this is my my you know,
25	obviously, more familiar with that. You know, the

1	big limit is your ability to manage. You know, we
2	don't have the ability to overlook these large
3	construction workforces.
4	So, for Matthew, we were able to do it, but
5	one of the things, Commissioners, that, over the
6	years, since the '04 season and after Hurricane
7	Sandy, in particular, or Tropical Storm Sandy, EEI
8	created a National Response Executive Committee.
9	I was I had the opportunity to be part of
10	the founding group of that. And we developed some
11	best practices associated with that. And what we
12	did is we created what we called management teams.
13	So, for example, with Hurricane Matthew, we
14	had one area that we completely carved out, gave to
15	another utility, they brought our effectively,
16	our peers, and they came and managed it. All we
17	had to do was provide them one or two liaisons, but
18	they managed that physical area like we were
19	Florida Power & Light.
20	So, that that really opened the pipeline,
21	if you will, because we were congested, right. And
22	now it opened it up so we have more capability.
23	And I know you'll you'll hear about Irma at a
24	future date, but we were able to expand to close to
25	28,000 folks for Hurricane Irma. And that's

1	because of these best practices that we've had over
2	the years.
3	So, same things with munis and co-ops, I think
4	when we went to help JEA, we sent a management
5	team. We sent our mobile-command vehicle. We
6	actually took their data, downloaded it into our
7	system, and created maps just like if we were in
8	JEA territory. So, our crews we we could
9	actually sit in our mobile-command vehicle it
10	was like being in JEA's control center.
11	And so, those are some technology capabilities
12	that are mobile-command fleet also brings along.
13	COMMISSIONER CLARK: Were there any other
14	specific factors, such as your ability to house
15	them, your ability to feed them, that limit your
16	ability to bring mutual aid in?
17	THE WITNESS: Yes yes, housing is always an
18	issue for us. Housing is it's one of those
19	things, because a lot of folks are evacuating more
20	rapidly than before and or moving out, you know,
21	into some of these out of these affected areas,
22	but you're getting a lot of hotels that are that
23	are tying up some rooms.
24	So, one of the big pushes that we're making is
25	for these alternative housing, these sleepers and

1	cots. Commissioner, they're not the most popular.
2	If you've seen them I mean, it's it's 36 beds
3	in a trailer, effectively. You're like in a naval
4	submarine. Some of them are 24 beds.
5	But I believe that is our future because, one
6	is, we can control the availability of them; and
7	secondly, we get significantly more productivity
8	out of our linemen because, now, instead of having
9	to bus them to the hotel, they literally come in
10	from the trucks, take a shower that's right there
11	on-site, go to bed.
12	The best thing we can do for linemen is work
13	them hard and feed them well and and get them a
14	good night's rest be and that's what we try to
15	do.
16	The irony is the linemen who have stayed in
17	some of them recently have said, you know what, I
18	almost appreciate this more than sitting in the bus
19	for a half hour or 45 minutes than I would
20	rather just be getting a half hour, 45 minutes of
21	sleep extra that they might be getting.
22	COMMISSIONER CLARK: Great. Thank you.
23	CHAIRMAN GRAHAM: Commissioner Polmann.
24	COMMISSIONER POLMANN: Thank you,
25	Mr. Chairman.

1	Mr. Miranda, again, thank you for the hard
2	work in the restoration process. Much appreciated.
3	The major costs that you've been asked about
4	and responded to, the labor and expenses, as I
5	understand, a lot of that is through the mutual-aid
6	agreements. And this is with your industry peers.
7	How do you handle or manage the materials and
8	equipment? Is that something that you manage
9	internally or is that also facilitated, in part, by
10	your mutual-aid partners?
11	THE WITNESS: So so, for for this
12	particular storm, what we've learned over the years
13	is, Commissioner, we what we try to do is, at
14	the start of hurricane season, we ramp up our
15	our materials in anticipation of up to possibly a
16	Category 4 storm hitting us. And we ramp it up and
17	work it down throughout the remainder of the year,
18	through new construction. We're fortunate with the
19	growth we get in our service territory.
20	So, we manage all our materials here in in
21	Florida by ourselves, so now, there have been
22	storms, like, for example and I'll go back to
23	Hurricane Andrew is a good example, many, many
24	years ago.
25	We didn't have enough poles on hand. So, what

we would do is call our respective utilities, our peer utilities, and say, can you bring poles with you when you come. And we give them the size poles that we need and the height of the pole.

But for the last ten years or so, we've been very good about that because what we want to make sure is we don't do a lot of rework and follow-up work. Because if they bring an insulator that doesn't meet the right electrical requirements that we have here in Florida, that means, when we doing our follow-up work, we're going to have to do rework.

So, today we're -- you know, so, we make sure we have supplies to meet the demands up to Category 4 entering any storm season.

COMMISSIONER POLMANN: So, with regard to lessons learned or improvements for the future, do you see any opportunities or -- or from that experience, in terms of cost reductions? I understand your response, but any opportunities there with regard to materials and equipment that you -- you see improvements going forward?

THE WITNESS: Yeah, with -- with equipment, in particular, I do see that. You know, I think there is an opportunity to try to better manage the type

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1	of equipment that's brought down into a storm.
2	You know, when we first have a storm,
3	sometimes a lot of uncertainty because we don't
4	know what we're going to face because, like
5	Matthew if it would have just gone on shore,
6	instead of being a restoration effort, could have
7	been a rebuild effort.
8	So, now, trucks that you that like, for
9	example, digger trucks and pole trucks we didn't
10	need a lot of those because we only had, you know,
11	a relatively small amount of poles that were
12	affected, but it could have been a rebuild. Then
13	you would need the different equipment.
14	So, I think, as an industry, we have to be a
15	little bit smarter about what equipment we ask
16	early on and what equipment we ask throughout the
17	storm, based on the damage. So, I think there's
18	there's going to be some work on that opportunity.
19	On the materials side, I think we've done a
20	pretty good job over the years trying to make
21	sure the more important thing, from a
22	restoration, Commissioner, is making sure we don't
23	run out of material because that's really been
24	that's what happened in Puerto Rico.
25	I mean, we had crews completely idle and they

1	were picking stuff off the ground and putting it
2	back up there. And it was just just a very
3	costly event if you run out of material.
4	COMMISSIONER POLMANN: I I take, from your
5	response there, you know, trying to anticipate, but
6	not necessarily having an overabundance of of
7	materials that you're you're certainly relying
8	upon the the storm prediction. That's that's
9	not something that that you do yourself.
10	I mean, you you're relying upon the
11	hurricane center and so forth. Obviously, you're
12	doing the best you can with that, but every storm
13	is different, so
14	THE WITNESS: That's that's why we try
15	to you're trying to weigh all those factors, but
16	we do rely on the National Hurricane Center, and
17	then we take their forecast, Commissioner, and
18	and again, we try to overlay it into our model
19	COMMISSIONER POLMANN: Yeah.
20	THE WITNESS: to to and it's been
21	pretty pretty accurate.
22	COMMISSIONER POLMANN: The mutual aid
23	you've indicated that's at cost. And I understand
24	that the two-way, and you have to pay their
25	costs and so forth.

1	Did I understand correctly and if you
2	could, clarify for us, there are occasions and I
3	understand you're working with the with the
4	munis to try to develop a similar basis, as you
5	have, with your IOU partners.
6	Do you use independent contractors in in a
7	similar way, what type of agreement do you have
8	with regard to cost basis
9	THE WITNESS: Okay.
10	COMMISSIONER POLMANN: for that? I didn't
11	quite understand
12	THE WITNESS: Yeah, that's a great question.
13	COMMISSIONER POLMANN: those.
14	THE WITNESS: So, when you look at the
15	restoration, the large component of our workforce
16	is contractors, right, not part of the mutual
17	assistance, right, so so, the investor-owned
18	utility crews that come down they're under the
19	mutual agreement.
20	They're a much smaller part like, for
21	example, in this storm, they were a small part
22	because they were all locked down saying, I've got
23	to see what happens here.
24	But with our contractors, we effectively
25	prenegotiate those rates, almost 90, 95 percent of

1	those contractors that we will use during a storm,
2	we've prenegotiated rates going into storm season.
3	And if we run into a contractor that's
4	available that may have not been on our radar
5	screen, we would negotiate the rate before they
6	come down. And those are typically market-driven.
7	COMMISSIONER POLMANN: And and how far out,
8	geographically what is the region that you try
9	to prenegotiate? I understand, in an extraordinary
10	storm, you would be looking further and further.
11	THE WITNESS: Yes.
12	COMMISSIONER POLMANN: But can you give us a
13	feeling for your
14	THE WITNESS: I I think
15	COMMISSIONER POLMANN: preparation?
16	THE WITNESS: Yeah, typ typically, we have
17	rates probably Texas, straight up Oklahoma,
18	Ohio, Minnesota, those areas. That's that's
19	got a two-day travel time is typically our
20	the range that we have. We do have you know, if
21	it's outside of that, we'll typically have to
22	negotiate. Hopefully, it's not outside of that.
23	We do have probably maximum is probably a
24	three-day travel where we'll start to look at.
25	But with the investor-owned utilities, there

1	is no negotiating the contract at that point
2	because they're part of the mutual assistance.
3	So so, not for this storm, but if you use
4	somebody, another utility outside of that range,
5	you know, then they would just charge you their
6	cost.
7	COMMISSIONER POLMANN: Not to press it too
8	far, in terms of negotiating with with
9	contractors, is there any perhaps there's no
10	analogy, but for example, with with the housing,
11	hotels, and so forth, you indicated you have a a
12	provider that kind of works that for you.
13	Is there any analogy to how you reach out and
14	identify contractors? Is there any industry I
15	don't want to say a database
16	THE WITNESS: Right.
17	COMMISSIONER POLMANN: but you can see
18	where I'm going with that. Is there any way that
19	you can improve upon
20	THE WITNESS: Sure. Sure.
21	COMMISSIONER POLMANN: that process, from a
22	cost perspective?
23	THE WITNESS: That yeah, the I'll walk
24	you through that. So, the Southeast so, the
25	Southeastern Electric Exchange is the first stop.

1	So, let's say there's a storm that's impacting us,
2	Commissioner, so and we need resources.
3	So, we'll go to the Southeastern Electric
4	Exchange that represents about 50 utilities. They
5	also have contractors that work for them. So
6	so, when we when, let's say use it in
7	reverse. Let's say Duke is getting hit in the
8	Carolinas, they call for SEE mutual assistance.
9	What we would put on the table, typically,
10	would be, here is hundred FPL guys that are ready
11	to travel. Here is 150 of our contractors that are
12	available to travel. So, we put those on the
13	table.
14	Duke would say, okay, I'll take your
15	hundred hundred FPL and I'll take 50
16	contractors of your contractors. Let's say this
17	contractor is one they already have a partnership
18	with. We release them. They already have a
19	contract with that contractor.
20	We have a very similar arrangements with all
21	the utilities in the southeast. We know who their
22	contractors are. So, we have typically reached out
23	to them already to try to negotiate cost-effective
24	rates for each and every one of them.
25	So, if it gets outside of a one region.

1 right, now, it starts impacting other multiple 2 regions. We have relationships with a lot of them, 3 but we don't have all of them, but we do -- we have 4 tried to identify as many of these contractors as 5 we can well before storm season. 6 COMMISSIONER POLMANN: Thank you. 7 Thank you, Mr. Chairman. 8 CHAIRMAN GRAHAM: Redirect. 9 MR. DONALDSON: Thank you, Mr. Chairman. 10 Commissioner Polmann asked a series of my 11 redirect questions. So, I appreciate that. 12 will trim -- trim it down a lot. So, thank you, 13 Commissioner Polmann. 14 FURTHER EXAMINATION 15 BY MR. DONALDSON: 16 One question I did hear from Commissioner Q 17 Polmann and FIPUG was with respect to the hotel vendor 18 that FPL utilized during Hurricane Matthew. Can you 19 tell the Commission whether or not an RFP was utilized 20 to obtain and secure that hotel vendor or not? 21 Α Yeah, we went out with an RFP to Yes. 22 identify the -- the vendor that would provide the best 23 service for us at the right amount of cost. 24 Is this a nationally-known vendor that secures O

hotel rooms?

25

- 1 A Yes, they are.
- 2 Q Okay. Similarly, the -- we were talking about
- 3 the mutual aid. And you -- you were able to clarify
- 4 between mutual-aid agreements and the contractor --
- 5 contractor piece.
- 6 With respect to the mobilization of the
- 7 contractor piece and the mobilization of the mutual aid,
- 8 what's the process that FPL actually does to make that
- 9 determination to ensure that they are getting
- 10 contractors or mutual-aid individuals that are closest
- 11 to the FPL service territory so that we can prudently
- 12 minimize the amount of mob- and demob- time that's
- 13 associated with that?
- 14 A The process is similar to what I shared with
- 15 Commis- -- with the Commissioner, which is, we go to the
- 16 SEE. It's a starting point. They're the region in our
- 17 southeast territory. We go to those companies that have
- 18 resources that are available to travel, whether
- 19 they're -- they're respective utility crews and/or
- 20 they're respective contractors that might be available.
- Once we've identified or they've put them
- 22 on -- effectively on the table to be available, then we
- 23 will select those that are the closest or most-cost-
- 24 effective, based on either the rates we have or the
- 25 mob-/demob-, to get them here as quickly and safely as

- 1 we can.
- 2 Q And your resource needs -- that's determined
- 3 based on the storm-damage assessment model?
- 4 A That's right.
- 5 Q All right. And with respect to Hurricane
- 6 Matthew, were you aware -- what's the amount of
- 7 construction man-hours that you anticipated you needed
- 8 to do the restoration effort?
- 9 A The model projected between 230- and 260,000
- 10 man-hours.
- 11 Q Were -- were there scenarios where it
- 12 projected more based on the NOAA forecasts?
- 13 A Yes, we -- we had a -- with Hurricane Matthew,
- 14 if you recall, for the first -- when it was 72, 96 hours
- out, it was going to stay well off our coast. Then it
- 16 started shifting into it.
- 17 There was one scenario that put the actual
- 18 man-hours well-north of over a million man-hours of
- 19 construction work that we would have had to respond to
- 20 that storm. So, it was significantly more than what we
- 21 actually experienced. And that's what we actually have
- to gear up for and make sure we're prepared for, to
- 23 respond.
- 24 O Did FPL actually secure resources that would
- 25 equate to a million man-hours?

- 1 A No, we did not.
- 2 Q Okay. And one of the things that both the
- 3 Commissioners and Mr. Moyle focused on was the
- 4 predictive -- predictability of the storms.
- 5 Do you know where tornadoes are going to touch
- 6 down?
- 7 A No, we do not.
- 8 Q Do you know how much rain is going to fall?
- 9 A No.
- 10 Q Do you know if a tree on a particular roadway
- 11 is going to fall into a line?
- 12 A No, I do not.
- Q Okay. You're not able to predict those types
- of weather events?
- 15 A No.
- 16 Q All right. So, when you go out to do your
- damage assessments, kind of explain that process of
- 18 identifying where the damages are.
- 19 A Right. So, immediately after storm has
- 20 cleared, we know who is out of power. What we don't
- 21 know is what physical damage is behind the outages. So,
- 22 we have predesignated routes that our employees take
- 23 that we've already determined, here is the path you take
- 24 to start giving us a statistical sample of what kind of
- 25 damage we can experience.

- And then, after that, we do patrols. And then
- 2 we also do helicopter patrols to start getting
- 3 assessment of our transmission grid and some of our
- 4 distribution. And now, with the utilization of the
- 5 drones, we're starting to utilize that as part of our
- 6 tool kit.
- 7 Q How many hardened poles failed in Matthew?
- 8 A Zero hardened poles failed in Matthew.
- 9 Q How many transmission-hardened structures
- 10 failed in Matthew?
- 11 A Zero.
- 12 Q And with respect to resources that you
- obtained, did you obtain any resources within the state
- 14 of Florida?
- 15 A Yes, we did.
- 16 Q The last -- the last question I wanted to ask
- is, if you can turn to the staff Comprehensive
- 18 Exhibit No. 31, Page 167, it's Bates-numbered 167. And
- 19 let me know when you're there.
- 20 A Yes.
- 21 Q All right. So, this question was asking for
- 22 documentation about the Hurricane Matthew costs that
- were actually charged to the storm reserve in the amount
- 24 of \$24.026 million. And I believe your response was
- 25 that the amount that was actually charged to reserve --

1 that is a question for Ms. Ousdahl; is that correct? 2 Α That's correct. 3 Q Do you know about the storms that actually 4 make up this amount? 5 Α Yes. 6 MR. MOYLE: I -- I think I asked him that 7 question, does he know anything about that 8 24 million, and he said no. 9 CHAIRMAN GRAHAM: I agree with you. 10 MR. DONALDSON: Well, he said he doesn't 11 know --12 I would object. MR. MOYLE: 13 MR. DONALDSON: -- about the amount --14 MR. MOYLE: It's beyond --15 MR. DONALDSON: -- of money that was charged 16 to the reserve. 17 CHAIRMAN GRAHAM: He did say, though, it was 18 best to go to a different witness on it. 19 Right. The amount -- right. MR. DONALDSON: 20 And that's what I was clarifying, the amount of 21 money to the reserve. And I'm asking him about the 22 storms, themselves. 23 CHAIRMAN GRAHAM: But I don't think Mr. Moyle 24 got into that part.

25

MR. DONALDSON: He didn't.

That's why I was

1 clarifying the question. Right. I just asked him, does he 2 MR. MOYLE: 3 have any information about the 24. He said no, you know, about anything. It was a broad question. 4 5 And now he's kind of --6 CHAIRMAN GRAHAM: I agree. Let's move on to 7 the next one. 8 MR. DONALDSON: Okay. No -- no further 9 questions, sir. Thank you. 10 Exhibits. CHAIRMAN GRAHAM: Okay. 11 MR. DONALDSON: At this time, FPL would like 12 to enter into the record Exhibit Nos. 2 and 10. 13 CHAIRMAN GRAHAM: Okay. 14 MS. BROWNLESS: And Chairman, at this time, we 15 would like to enter into the record Exhibit 20, 23, 16 and 28. And those are staff exhibits that were 17 solely sponsored by Mr. Miranda. 18 Any objections to those, 2, CHAIRMAN GRAHAM: 19 10, 20, 23, 28? 20 MR. MOYLE: No -- no objection. 21 CHAIRMAN GRAHAM: Mr. Moyle. 22 I -- I would move 31 as well. MR. MOYLE: 23 CHAIRMAN GRAHAM: Any objections? 24 No objection --MR. DONALDSON: 25 MS. BROWNLESS: Yes. Yes. It probably would

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1	work best if Exhibit 31 were kept as purely a
2	demonstrative exhibit because all of the
3	exhibits I went through and marked them all up.
4	All of the exhibits are staff exhibits, which
5	will be routinely, through the course of the
6	hearing, identified, verified, and subsequently
7	tendered to be moved into the record.
8	CHAIRMAN GRAHAM: Florida Power & Light?
9	MR. DONALDSON: I I have no objection to
10	that. I would just note that the Bates numbers on
11	the bottom was what was identifying what the
12	particular hearing exhibit was, so
13	MS. BROWNLESS: And our exhibits these are
14	copies of pages from our exhibits. So, Bates
15	numbers are in each
16	CHAIRMAN GRAHAM: All right. I'm actually
17	going to put it into the record because there's no
18	downside to it. And since we referred to the Bates
19	numbers quite a bit, I think it makes it easier.
20	MR. MOYLE: That that would be helpful. It
21	doesn't hurt to have
22	CHAIRMAN GRAHAM: No, I agree.
23	MR. MOYLE: it twice.
24	CHAIRMAN GRAHAM: I agree. We'll enter 31
25	into the record.

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1
               (Whereupon, Exhibit Nos. 2, 10, 20, 23, 28,
 2
          and 31 were admitted into the record.)
 3
               CHAIRMAN GRAHAM:
                                 Okay.
                                         Would you like to
 4
          excuse this witness?
                                Yes, please.
 5
               MR. DONALDSON:
 6
               CHAIRMAN GRAHAM:
                                  Okay.
 7
               MR. DONALDSON:
                                Thank you.
 8
               CHAIRMAN GRAHAM:
                                  Thank you --
 9
               THE WITNESS:
                              Thank you.
10
               CHAIRMAN GRAHAM:
                                 -- Mr. Miranda.
11
               It's almost exactly the two-hour mark.
                                                         So our
12
          court reporter can rest her little fingers, let's
13
          take five-minute break.
14
               If, FPL, you will, pull your next witness up.
15
               MR. BUTLER:
                             We will.
                                       That will be
16
          Ms. Ousdahl.
17
               (Brief recess.)
18
               (Transcript continues in sequence in Volume
     2.)
19
20
21
22
23
24
25
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1	CERTIFICATE OF REPORTER
2	STATE OF FLORIDA)
3	COUNTY OF LEON)
4	I, ANDREA KOMARIDIS, Court Reporter, do hereby
5	certify that the foregoing proceeding was heard at the
6	time and place herein stated.
7	IT IS FURTHER CERTIFIED that I
8	stenographically reported the said proceedings; that the
9	same has been transcribed under my direct supervision;
10	and that this transcript constitutes a true
11	transcription of my notes of said proceedings.
12	I FURTHER CERTIFY that I am not a relative,
13	employee, attorney or counsel of any of the parties, nor
14	am I a relative or employee of any of the parties'
15	attorney or counsel connected with the action, nor am I
16	financially interested in the action.
17	DATED THIS 14th day of June, 2018.
18	
19	
20	
21	Carrie Carrier
22	ANDREA KOMARIDIS NOTARY PUBLIC
23	COMMISSION #GG060963 EXPIRES February 9, 2021
24	EAFIRED FEDILUALY 9, 2021
25	