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1		BEFORE THE
2	FLORIDA	PUBLIC SERVICE COMMISSION
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4	In the Matter of:	
5	EVALUATION OF STORM	DOCKET NO. 20180049-EI
6	RESTORATION COSTS F FLORIDA POWER & LIG	OR
7	COMPANY RELATED TO	ET 1
8	HURRICANE IRMA.	/
9		
10		
11	PROCEEDINGS:	PREHEARING CONFERENCE
12	COMMISSIONERS	
13	PARTICIPATING:	JULIE I. BROWN PREHEARING OFFICER
14	DATE:	Monday, May 20, 2019
15	TIME:	Commenced: 1:30 p.m. Concluded: 2:57 p.m.
16	PLACE:	Betty Easley Conference Center
17	PLACE ·	Room 148
18		4075 Esplanade Way Tallahassee, Florida
19	REPORTED BY:	DEBRA R. KRICK
20		Court Reporter and Notary Public in and for
21		the State of Florida at Large
22		PREMIER REPORTING
23		114 W. 5TH AVENUE PALLAHASSEE, FLORIDA
24		(850) 894-0828
25		

1 APPEARANCES:

KENNETH RUBIN, KEVIN I.C. DONALDSON, WADE 2 3 LITCHFIELD and CHRISTOPHER T. WRIGHT, ESQUIRES, 700 4 Universe Boulevard, Juno Beach, Florida 33408-0420, 5 appearing on behalf of Florida Power & Light Company. J.R. KELLY, PUBLIC COUNSEL; CHARLES REHWINKEL, 6 7 DEPUTY PUBLIC COUNSEL; and PATRICIA A. CHRISTENSEN, 8 TAD DAVID, ESQUIRES, Office of Public Counsel, c/o the 9 Florida Legislature, 111 W. Madison Street, Room 812, Tallahassee, Florida 32399-1400, appearing on behalf of 10 11 the Citizens of the State of Florida. 12 JON C. MOYLE, JR., ESOUIRE, KAREN A. PUTNAL, 13 and IAN E. WALDICK, ESOUIRES, Moyle Law Firm, P.A., 118 14 North Gadsden Street, Tallahassee, Florida 32301, 15 appearing on behalf of Florida Industrial Power Users 16 Group. 17 ROBERT SCHEFFEL WRIGHT and JOHN T. LAVIA, III, 18 ESOUIRES, Gardner, Bist, Wiener, Wadsworth, Bowden, 19 Bush, Dee, LaVia & Wright, P.A., 1300 Thomaswood Drive, 20 Tallahassee, Florida 32308, appearing on behalf of the 21 Florida Retail Federation. 22 SUZANNE BROWNLESS, ESQUIRE, FPSC General Counsel's Office, 2540 Shumard Oak Boulevard, 23 24 Tallahassee, Florida 32399-0850, appearing on behalf of 25 the Florida Public Service Commission Staff.

1	APPEARANCES (CONTINUED):	
2	KEITH HETRICK GENERAL COUNSEL; MARY ANNE	
3	HELTON, DEPUTY GENERAL COUNSEL, Florida Public Service	
4	Commission, 2540 Shumard Oak Boulevard, Tallahassee,	
5	Florida 32399-0850, adviser to the Florida Public	
6	Service Commission.	
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1 PROCEEDINGS 2 COMMISSIONER BROWN: Good afternoon, everyone. 3 MR. WRIGHT: Good afternoon. 4 MR. RUBIN: Good afternoon. 5 COMMISSIONER BROWN: Thank you. Today is The time is 1:30, and we are here in the 6 May 20th. 7 prehearing of FPL storm docket, Docket No. 8 2018049-EI. 9 Staff, could you please read the notice? 10 MS. BROWNLESS: Yes, ma'am. 11 By notice issued on May 6th, 2019, this time 12 and place has been set for a prehearing conference The purpose of the 13 in Docket No. 20180049-EI. 14 prehearing is set forth full any the notice. 15 COMMISSIONER BROWN: Thank you. 16 We will take appearances, starting with 17 Florida Power & Light. 18 MR. RUBIN: Thank you. Good afternoon, 19 Commissioner Brown. 20 Ken Rubin and Chris Wright for FPL. I would 21 also ask that appearances be noted for Kevin 22 Donaldson and Wade Litchfield. 23 COMMISSIONER BROWN: Thank you. 24 FIPUG. 25 Good afternoon. On behalf of the MR. MOYLE:

1 Florida Industrial Power Users Group, Jon Moyle 2 with the Moyle law firm, and I also would like to 3 enter an appearance for Karen Putnal and Ian Waldick with the firm. 4 5 COMMISSIONER BROWN: Thank you. Retail Federation. 6 7 Thank you, Commissioner. MR. WRIGHT: Good 8 afternoon. 9 Robert Scheffel Wright, enter John T. Lavia, 10 III, for Gardner Law Firm on behalf of the Florida 11 Retail Federation. 12 COMMISSIONER BROWN: Thanks. 13 Office of Public Counsel. 14 MS. MORSE: Good afternoon. This is Stephanie Morse with the Office of Public Counsel. 15 I would 16 also like to enter appearances for Charles 17 Rehwinkel, Tad David, Patty Christensen and the 18 Public Counsel, J.R. Kelly. 19 COMMISSIONER BROWN: Thank you. 20 And our staff. 21 MS. BROWNLESS: Suzanne Brownless here on 22 behalf of Commission staff. 23 MS. HELTON: And Mary Anne Helton, here as 24 your advisor, along with your General Counsel, 25 Keith Hetrick.

1 COMMISSIONER BROWN: Thank you. 2 Getting into preliminary matters, Ms. 3 Brownless are there any preliminary matters before 4 we begin? 5 MS. BROWNLESS: Yes, ma'am. We have just received, at 12:03 today, a 6 7 motion from OPC to strike portions of the rebuttal 8 testimony of witness Ronald Reagan. I would ask 9 that we take that up when we get to the testimony. 10 COMMISSIONER BROWN: Thank you. And I am in 11 receipt of that motion as well. I haven't had a 12 chance to really review it before this prehearing 13 since we just got it, but are there any other 14 matters to address other than the motion to strike? 15 Seeing none from the parties, we are going to 16 go through the draft prehearing order right now, 17 and I will go ahead and identify the sections. If there are any corrections that the parties 18 19 would like to make, please chime in, jump up when I 20 get to that section and we will start with Section 21 I, the case background. Any changes? Seeing none. 22 Section II, the conduct of proceedings, any 23 changes? Seeing none. 24 Section III, jurisdiction. 25 All right. Section IV, procedure for handling

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confidential information, Ms. Brownless.

MS. BROWNLESS: Yes, ma'am. We just want to note again for everyone that if you intend to use confidential material at the hearing, please have copies for the Commissioners, the necessary staff and the court reporter placed in red envelopes clearly marked with the nature of the contents.

8 Any party wishing to examine the confidential 9 material that is not subject to an order granting 10 confidentiality shall be provided a copy in the 11 same fashion as provided to the Commissioners 12 subject to execution of any appropriate protective 13 agreement with the owner of the material.

14 COMMISSIONER BROWN: Thank you. Any questions15 regarding that?

16Seeing none, we will move to Section V, the17prefiled testimony and exhibits and witnesses.

18 Ms. Brownless.

MS. BROWNLESS: At this time, we would call
attention to the fact that the draft prehearing
order states that witness summaries are limited to
three minutes.
COMMISSIONER BROWN: Okay. Is that acceptable

24 to everyone?

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MR. RUBIN: It is. Commissioner Brown, may I

be heard on this?

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COMMISSIONER BROWN: Yes, certainly.

3 MR. RUBIN: The prefiled testimony of the OPC witness Helmuth Schultz includes as an exhibit 4 5 approximately 1,600 pages, which consists of a two-day deposition and exhibits. 6 I can raise this 7 at a later point in the prehearing conference this 8 morning, but I just want to put on the record that 9 we object to that exhibit at this point, and I can 10 make the legal argument a little bit later on. 11 COMMISSIONER BROWN: Would OPC like to 12 respond? 13 Well, for the first -- this is MR. REHWINKEL: 14 the first we've heard of this, and we are not 15 prepared to respond at this point in time. 16 COMMISSIONER BROWN: Okav. Staff, any 17 comments on it, or we will just take this up during 18 the hearing? 19 MS. BROWNLESS: I think we can take this up 20 during the hearing. 21 I just want to ask if anyone has a problem 22 with their witness summaries being limited to three 23 Does the length of the testimony or minutes? 24 anything change your mind with regard to that? 25 That's fine with FPL. MR. RUBIN:

2 MR. REHWINKEL: The Public Counsel, as we have one witness, so we would prefer the traditional 3 4 five minutes, given the fact that his testimony is 5 just short of 100 pages in length. I personally don't have a 6 COMMISSIONER BROWN: 7 problem with five minutes. However, I know it's 8 the Chairman's preference, who will be the 9 presiding officer, of having witness summaries to 10 three minutes. 11 FPL, do you have a problem with your witness 12 summaries being five minutes? 13 We prefer three minutes. MR. RUBIN: 14 So I am going to allow COMMISSIONER BROWN: 15 five minutes or less, given that OPC only has one 16 witness, and you have four -- actually, pardon me, 17 a few more than that, taking into consideration the 18 rebuttal, but I would stress to the parties and the 19 witnesses that you do not need to use the entire 20 five minutes, as I know that's the Chairman's 21 preference, okay? 22 MR. REHWINKEL: Thank you. 23 COMMISSIONER BROWN: All right. Let's get 24 in -- are there any other matters to discuss 25

COMMISSIONER BROWN:

Mr. --

1 minutes is the ruling on that. 2 So we are going to go to the Section VI, which 3 is the order of witnesses. Ms. Brownless. 4 MS. BROWNLESS: And here I just want to make 5 sure we've got the direct testimony of Mr. Miranda, 6 Mr. Ferguson, Mr. DeVarona and Mr. Schultz, and 7 then the rebuttal testimony of Mr. Miranda and Mr. 8 Gwaltney? 9 MR. RUBIN: Gwaltney. 10 Gwaltney, I'm going to MS. BROWNLESS: 11 practice that. Mr. Reagan, Mr. Manz and Mr. 12 Ferguson. 13 Do you want to take the direct testimony first 14 and then the rebuttal testimony, or do you want to 15 combine any of it, or what's your preference? 16 COMMISSIONER BROWN: FPL. 17 FPL's reference is to take the MR. RUBIN: 18 direct first, then have Mr. Schultz offer his 19 testimony and then have our rebuttal. 20 COMMISSIONER BROWN: That's acceptable. 21 All right, Ms. Brownless. 22 MS. BROWNLESS: Yes, ma'am. 23 At this time, is there any hope that any of 24 these witnesses could be stipulated? 25 I'm going to go to Office COMMISSIONER BROWN:

of Public Counsel first.

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2 MR. REHWINKEL: Madam Chairman, at this time, 3 we are actively considering whether to agree to 4 certain witnesses but we have not completed that. 5 I feel fairly confident that we would be willing to excuse certain witnesses, but we have not made a 6 7 final decision on that, so in the context of hope, 8 I think hope is fairly strong. 9 COMMISSIONER BROWN: Especially, you have got 10 a two more weeks before this hearing so --11 MR. REHWINKEL: That's correct. 12 COMMISSIONER BROWN: -- that's promising. 13 Can I just ask a question, a MR. MOYLE: 14 clarification? 15 I assume that all the parties would be okay 16 with their witnesses being stipulated in if the 17 parties could agree? 18 COMMISSIONER BROWN: Who are you asking the 19 question to? 20 Well, all the other parties. MR. MOYLE: 21 COMMISSIONER BROWN: I am sure you all can 22 discuss that. Probably my friends from Juno I am 23 MR. MOYLE: 24 asking that question, if, you know, if we would --25 COMMISSIONER BROWN: FPL.

1 MR. RUBIN: Well, we are certainly willing to 2 listen to any kind of proposal. None have been 3 made at this point. 4 COMMISSIONER BROWN: Okay. You hear that? 5 All right. Thank you. All right, staff. 6 7 MS. BROWNLESS: Okay. To the extent that you 8 are able to stipulate to any witnesses and the 9 insertion of their testimony into the record as 10 though read, if that happens, we will confirm with 11 each Commissioner that any of these identified 12 witnesses can be excused. And if the Commissioners 13 don't have any questions of these witnesses, the 14 witness may be excused from the hearing, and his or 15 her testimony and exhibits entered into the record 16 at the hearing as though read. 17 COMMISSIONER BROWN: Okay. Thank you. 18 Any questions up until this point? 19 We are going to move into the expertise of the 20 witness, which is an issue here. 21 Ms. Brownless. 22 MS. BROWNLESS: I am going to take up Okay. 23 OPC's motion in just a few minutes, but I am going 24 to start with the fact that the Office of Public 25 Counsel and FIPUG have stated that they object to

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1 the qualifications of FPL's witnesses as experts, 2 quote, "to the extent that any expert witness has 3 not identified his or her area of expertise." That 4 is what was stated in the prehearing orders. 5 Neither FIPUG nor FRF has complied with the requirements of the OEP, Order Number 6 7 PSC-2018-0290, Section VA(8), that they identify 8 each witness to whom they object, and state with specificity the portions of their testimony by page 9 10 and line number to which the party objects. 11 COMMISSIONER BROWN: Thank you, Ms. Brownless. 12 If you could hold on -- if you could hold on for a 13 sec before you make your recommendation on that. 14 I have a question of Retail Federation and 15 Your -- I am looking at your prehearing FIPUG. 16 statements, and the language in the OEP, Section 17 VA(8), is very specific. It says, if you need to object -- if you would like to object to a witness, 18 19 you must do so with specificity. 20 These blanket general statements doesn't 21 comply at all. It certainly doesn't identify who 22 you are objecting to, nor which sections of the 23 testimony you object to. 24 Can you elaborate why you preserved that 25 general language? I have seen that before that you

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1 have used, whichever one. MR. WRIGHT: 2 Sure. We are not going to object 3 to any witness' qualifications to testify. 4 COMMISSIONER BROWN: Okay. 5 We may inquire of the witness as MR. WRIGHT: to the basis, foundation for the witness' testimony 6 7 as a means of informing the Commission as to the 8 breadth of knowledge, depth of knowledge of the 9 witness that goes to the weight to be accorded to 10 his or her testimony. 11 COMMISSIONER BROWN: I have no problem with 12 that. 13 MR. WRIGHT: Thank you. 14 COMMISSIONER BROWN: FIPUG? 15 Yeah, I think we may have had this MR. MOYLE: 16 conversation before --17 COMMISSIONER BROWN: I think so. 18 MR. MOYLE: -- because we have put in out 19 there before. 20 COMMISSIONER BROWN: It's a repeat. 21 MR. MOYLE: See above -- no. 22 Experts are designated as ones who are 23 offering opinions to try to help a trier of fact. 24 And typically, an expert is designated as having 25 expertise in certain topics. And then, you know,

once the expert, it is clear the expert is
 designated in certain topics, you know, people who
 have issues or objections can question them, or
 take issue with their expertise.

5 Here, when the prefiled testimony is put forth, there is a lack of a designation of 6 7 expertise of the witness, so the party is left kind 8 of surmising as to what the proffered areas of 9 expertise are, because it's not set forth, so and 10 so is offered as an expertise -- as an expert in 11 electrical engineering. You know, if that was electrical engineering, you would look at the 12 13 resume, you would have the understanding, but it's 14 kind of a broad blanket --

15 COMMISSIONER BROWN: So we have had this 16 conversation before, but -- and we've refined the 17 language in the OEP, though, that gives you the 18 direction to provide that objection specifically in 19 your prehearing statement.

20 So I just wanted to be clear, if you do intend 21 to object to a specific witness, I would comply 22 with the OEP, and I think there will be more 23 latitude given. But here, your general statement 24 is very, very broad.

MR. MOYLE: Okay. I just wanted to -- we have

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had this conversation before. I don't expect it
will be an issue, but we put it in as just almost a
preservation of rights with respect to how we
believe due process should work with respect to
experts.

And, you know, with the change in language, I think still as a condition precedent, someone needs to go forth and say, so and so so and so, and so and so so and so are designated as experts in hurricane cost, you know, recovery accounting, or whatever it is, so at least you are on notice.

12 And that's how it's done, you know, in a lot 13 of other places in the state of Florida, at DOAH 14 and some other places, you got to tell them, hey, 15 here's the expert, and here's what the expert is 16 in. But I appreciate your comments, and hopefully 17 it won't be an issue.

18 May I be heard on that? MR. RUBIN: 19 COMMISSIONER BROWN: Yes, absolutely. 20 MR. RUBIN: There is a clear difference 21 between what FIPUG and OPC has done and what FRF 22 And as Mr. Wright correctly pointed out, has done. 23 he's reserved his rights, not as to admissibility 24 of the evidence, but from a credibility 25 perspective, and I have no quarrel with the way Mr.

1 Wright has done that.

2 Despite what Mr. Moyle says, you know, things 3 may be done differently elsewhere. We have a very 4 specific OEP here. We -- FPL followed the 5 requirements of the OEP. We designated 6 specifically, as required, the page and line of Mr. 7 Schultz's testimony that we believe they intend to 8 use as expert testimony where we don't believe he 9 is competent to testify as an expert. They could 10 They could have looked have done the same thing. 11 at our testimony.

12 And there is no -- there is no obligation in 13 the OEP to designate somebody as an expert. And of 14 course, expert testimony is simply testimony that 15 would help the trier of fact to better understand 16 the facts because of the person's knowledge.

17 So we -- you know, they've had every 18 opportunity to comply with it. We did comply with 19 it, and we don't think it's appropriate for them to 20 be able to voir dire our witnesses at the hearing. 21 Well, I agree with regard COMMISSIONER BROWN: 22 to the distinction between Retail Federation's and 23 FIPUG and OPC's general blanket statement. 24 And thank you, Mr. Wright, though, for saying 25 that you are not going to voir dire any of the

1 witnesses, and I respect that. But FIPUG and FRF, 2 because you didn't comply, particularly FIPUG -- we 3 will get to OPC in a second -- but FIPUG will 4 not -- will be denied the ability to object to the 5 expertise of the witness at the hearing. And that is -- is that your recommendation as 6 7 well, Ms. Brownless? 8 MS. BROWNLESS: Yes, ma'am. And that ruling 9 is consistent with your previous rulings. 10 COMMISSIONER BROWN: Okay. Thank you. So 11 that has been addressed. 12 Ms. Brownless, would you like to go on to --13 MS. BROWNLESS: Yes, ma'am. 14 Now, we do have FPL's objection to the 15 expertise of Helmuth Schultz in the area of, quote, 16 "utility storm restoration activities," close 17 quote, and they have identified the portions of Mr. 18 Schultz's direct testimony with which they take 19 issue. These areas concern storm restoration 20 activities, management, contracting and costs. And 21 they have the specific pages outlined on page 19 of 22 their prehearing statement the exact sections of 23 the testimony. 24 So they have complied with the requirements of 25 Section V A(8) of the OEP with regard to

1 challenging the expertise. So at this time --2 COMMISSIONER BROWN: And I do want to say, 3 that is the way do it. Just for reference, the way 4 that Florida Power & Light laid out for the 5 objection in future dockets, I think that is going to be more receptive for the presiding officer. 6 7 Go ahead.

8 MS. BROWNLESS: So at this time, we need to 9 find out what FPL would like to do. Obviously, 10 there is one of two ways. One can say that they 11 wish to voir dire at the hearing because they've 12 reserved the right to do that. And then the other 13 thing would be to have them make their arguments 14 now and request that the prehearing officer make a 15 ruling on excluding the testimony based on lack of 16 expertise.

17 This is complicated a bit by the fact that the 18 Office of Public Counsel today around noon, did 19 file their motion to strike. And if I could just 20 chat about that a minute. 21 COMMISSIONER BROWN: Sure. 22 MS. BROWNLESS: It appears to me that the

23 motion to strike is based upon a challenge to the 24 expertise of Mr. Reagan. And to the extent that, 25 in order to challenge expertise, the OEP has

1 specific criteria one must follow. It is clear 2 that the Office of Public Counsel did not follow 3 that. 4 Now, having said that, motions to strike can 5 be made up to the prehearing conference, so --But isn't -- from my 6 COMMISSIONER BROWN: 7 cursory reading of this motion to strike, it kind 8 of appears to be a challenge to the expertise of 9 Witness Reagan, which should have been done in the 10 prehearing statement. 11 MS. BROWNLESS: Yes, ma'am. As I say, it's a 12 bit muddy. 13 So I quess at this time, I would like to hear 14 from everybody to find out what they would like to 15 do, how they would like to proceed. 16 COMMISSIONER BROWN: Okav. We'll start with 17 FPL since they did comply with the OEP with regard 18 to objecting to the expertise of Witness Schultz. 19 Would it be acceptable to voir dire at the 20 hearing and make objections to the testimony at 21 that time? 22 MR. RUBIN: That's what we would prefer to do 23 with the full commission present. 24 COMMISSIONER BROWN: That was my preference as 25 well.

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1 Everyone else in agreement with that? 2 MR. REHWINKEL: That's what we were counting 3 on based on the way they represented their 4 objections were going to be discharged. 5 COMMISSIONER BROWN: That is my preference, so that is what we will do with regard to Witness 6 7 Schultz. 8 MS. BROWNLESS: Now, with regard to the motion 9 to strike. 10 Since everybody literally just got this 11 minutes before we came here, we would recommend 12 that FPL be given an opportunity to respond in 13 writing. 14 COMMISSIONER BROWN: Absolutely. 15 So traditionally, seven days, we are coming up 16 on a holiday weekends. Would it be possible to 17 get -- if you do plan on responding in writing, 18 would Friday be possible? 19 MR. RUBIN: That would be fine. 20 And sort of to echo your sentiment. If -- I 21 don't even a copy of it. I did see it come in my 22 computer, but to the extent that the motion 23 attempts to challenge the expertise of Mr. Reagan, 24 we will rely, at least in part, upon the OEP, but 25 we certainly can file a response by Friday this

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week.

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2 COMMISSIONER BROWN: Okay. That's great. 3 And I was going to give you an opportunity, 4 both parties, all the parties, on the motion to 5 strike if you want to make at least oral comments right now on it, and of course, written comments 6 7 are going to be accepted as well.

8 So anyone, now's the time to make an argument. 9 MR. REHWINKEL: Commissioner, we were making 10 sure we filed it before the prehearing conference. 11 We did not expect anyone, especially FPL, to be put 12 on the spot to have to comment on it in any way. 13 And we do not wish to advocate it at this point 14 because it would not be fair until they have had an 15 opportunity to review it.

16 COMMISSIONER BROWN: Okav. I agree, but 17 wanted to give FPL an opportunity to comment if 18 they had read it.

19 All right. So with that, we will -- Ms. 20 Brownless. 21 MS. BROWNLESS: So then we will expect a

22 response, if one is coming from FPL, to be filed 23 Friday. 24

MR. RUBIN: That's correct.

25 COMMISSIONER BROWN: And we will take it under

1 advisement. 2 MS. BROWNLESS: We'll take --3 MR. RUBIN: Thank you. 4 COMMISSIONER BROWN: Okay. Any other matters 5 under the expertise of witnesses, Ms. Brownless, or any of the parties? 6 7 Seeing none, we are going to continue moving 8 forward. 9 Section VII, basic positions. Do the parties 10 have any changes to their basic positions at this 11 time? 12 Yes, Retail Federation. 13 Thank you, Commissioner. MR. WRIGHT: I am 14 going to need to add one sentence to our statement 15 of basic position if I can furnish that later 16 today, or by noon tomorrow, whatever you say. 17 Yes. You don't want to COMMISSIONER BROWN: 18 read it out loud? 19 MR. WRIGHT: Oh, sure. I am trying to save 20 time. 21 FPL was, and is, required to use the storm 22 cost recovery in this mechanism, SCRM, described in 23 Order PSC-2016-0560-AS-EI, for the recovery of 24 reasonable and prudent hurricane restoration costs. 25 COMMISSIONER BROWN: Thank you.

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1 All right. We have that on the record now. 2 Any of the other parties have any changes to 3 make? Seeing none. 4 MR. RUBIN: Commissioner Brown, I don't have 5 any changes to make to FPL's positions, but I do have a point I would like to make regarding OPC's 6 7 positions as stated, and then of course because 8 FIPUG and FRF simply adopted those positions, it 9 applies to them as well. 10 When we look at the positions -- well, first 11 of all, the OEP does require a party to state its 12 position on each issue, and on Issues 2 through --13 bear with me for just one minute -- 2 through 10, 14 what Public Counsel has done is simply referred FPL to a series of documents that are exhibits to Mr. 15 16 Schultz's testimony. 17 COMMISSIONER BROWN: Is that the 1,600 pages 18 that you --19 MR. RUBIN: That's not the 1,600 pages. I do 20 want to come back to that, but it's -- it's -- I 21 don't know if it's 50 pages, or 100 -- I don't know 22 I haven't counted the pages. exactly. But 23 basically all they have done is, instead of stating 24 a position, they've pointed out -- they've 25 basically said take a look at our case, that's what

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1 our position is. It just -- you know one of the 2 documents they refer us to is 32 pages of 3 spreadsheets, and that's their position on a 4 particular issue. 5 So with all due respect, you know, we shouldn't have to guess what line, what page they 6 7 are pointing to or relying upon in trying to state 8 their position. 9 Does the Office of Public COMMISSIONER BROWN: 10 Counsel, would like to respond? 11 MR. REHWINKEL: Yes, Commissioner. 12 In the past, when parties have stated that the 13 utility must meet its burden of proof, your General 14 Counsel has said that there needs to at least be an 15 affirmative statement, like you could just say no, 16 and oftentimes the answer no meets the test. 17 Mr. Schultz's adjustments are identified in 18 his exhibits, and FPL is well aware of what our 19 position is on the issues, as reflected in the 20 schedules. They've filed rebuttal testimony, in 21 fact, to it. 22 I don't think there is a requirement in the 23 OEP that the issue be fleshed out to the 24 satisfaction of the other party. 25 COMMISSIONER BROWN: That's true.

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1 And I don't think that's the MR. REHWINKEL: 2 standard. And we've talked today about some 3 decisions that are going to be made based on 4 reliance on what the OEP says. If the Commission 5 wishes in the future, in future cases, to refine the OEP, I think that would be appropriate if they 6 7 want to have more specificity. But at this point 8 in time, we are confident that we've complied with 9 the OEP and the Commission's practice in this 10 regard. 11 COMMISSIONER BROWN: Ms. Brownless? 12 MS. BROWNLESS: Well, I must say I agree with 13 FPL on this, because -- I am going to use Issue No. 14 2 as an exhibit. 15 Issue No. 2 says: What is the reasonable and 16 prudent amount of regular payroll expense to be 17 included in the Hurricane Irma restoration costs? 18 Now, FPL's position starts out with a number and 19 says, here's the reasonable and prudent expense. 20 I do not think it would be an inordinate 21 burden on OPC to state what they think that number 22 is pursuant to Mr. Schultz's testimony. Just as it 23 is not -- FPL doesn't have to agree with what OPC

24 says.

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By the same token, the purpose of a prehearing

1 statement is to succinctly state what your position 2 is in response to the issues. That's why we are 3 drafting the statement. That's why we are putting 4 it together. That's the whole point. And that's 5 the whole point, with all due respect the of the OEP. 6 7 So I don't think it is a tremendous burden on 8 OPC to come up with a one sentence -- one sentence 9 that states what their number is. 10 Mr. Rehwinkel? COMMISSIONER BROWN: MR. REHWINKEL: Well, I mean, I have stated my 11 12 position on this, and I -- if the Commission -- if 13 the Commissioner would like for the Public Counsel 14 to put a number down for the ease of reference of 15 the commissioners, and so people can kind of gauge 16 the gulf between the two parties. 17 That would be -- well, COMMISSIONER BROWN: 18 for me personally, I would say I would have to 19 reference back -- I would have to search for your 20 So, I mean, it would help, I am sure, position. 21 the other commissioners to have it clearer in your 22 position. We -- we would be able to do 23 MR. REHWINKEL: 24 that. I don't know if we can have it done by noon 25 tomorrow.

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1 COMMISSIONER BROWN: Could you do it by 2 Friday? 3 MR. REHWINKEL: We certainly could do that, 4 yes. 5 COMMISSIONER BROWN: Thank you. I think that will be helpful. 6 7 So I think we were going through the -- we are 8 on the issue, basic positions at the time. 9 Seeing no other changes other than what was 10 just noted, we are going to move to Section VIII, 11 the issues and positions. 12 Do the parties have any changes that they 13 would like to make on the positions going through 14 Issues 1 through 12? 15 Commissioner. MS. BROWNLESS: 16 COMMISSIONER BROWN: Yes. 17 MS. BROWNLESS: With regard to the ruling that 18 you just made on Public Counsel fleshing out the 19 positions, if FPL could just tell us the positions 20 that they believe need to be fleshed out, Issue No. 21 2 and what else? 22 COMMISSIONER BROWN: I think he listed them, 23 but if you could list them again just so that 24 Office of Public Counsel is clear which ones. 25 MR. RUBIN: Sure.

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1 It's Issues 2 through 10. 2 MS. BROWNLESS: Thank you. 3 And that response is going to be filed by this 4 Friday --5 COMMISSIONER BROWN: Yes. 6 MS. BROWNLESS: -- noon? Can you do that, Mr. 7 Rehwinkel? 8 COMMISSIONER BROWN: Yeah. He said yeah. 9 Yes. 10 And for the Retail Federation and MR. MOYLE: 11 FIPUG, if we are adopting the position of OPC, I 12 assume that will include the revised answer that is 13 being provided, right? 14 COMMISSIONER BROWN: And you are saying Yes. 15 it on the record, correct, Retail Federation? 16 MR. WRIGHT: We will comply with whatever you 17 say, Commissioner. My intent right now is to put 18 in the numbers that OPC puts in so there is no 19 ambiguity. 20 Thank you. 21 COMMISSIONER BROWN: Even better. Thank you. 22 All right. So going through -- other than as 23 stated going through Issues 1 through 10, no other 24 changes. So we will get to the contested issues. 25 Staff.

1 MS. BROWNLESS: Yes, ma'am. 2 We will start with Issue No. 1A, and let 3 everybody address that. 4 COMMISSIONER BROWN: Would you -- do Okay. 5 you still want to address it after the ruling last week? 6 7 Yes, Commissioner, respectfully, MR. WRIGHT: 8 I do. 9 COMMISSIONER BROWN: Okay. 10 MR. WRIGHT: And I don't want to be labor the 11 underlying arguments, but I want a ruling in this 12 case on this issue. You can have it say the same 13 thing that your order is going to say from the 14 decision you made last week. That will be fine. 15 What I am trying to do is to protect my 16 client's interest and my client's appellate rights, 17 and avoid the case where I get up before the 18 Supreme Court, or I am briefing this before the 19 Supreme Court and somebody says, that was a storm 20 cost issue. You needed to raise that and have that 21 decided in the storm docket. And I have seen 22 things like that happen from both sides in my 23 career. 24 Thank you. 25 Public Counsel? COMMISSIONER BROWN: Okay.

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1 The Public Counsel concurs MR. REHWINKEL: 2 with FRF. We do not view -- first of all, there is 3 not even an order out in the tax docket, so we 4 don't consider, with all due respect, the fact that 5 the Commissioners voted appropriately on the issue, it is not final for our purposes. 6 So we need to 7 make sure our rights are protected in both, or the 8 surviving docket, whatever that may be.

9 MR. MOYLE: It might be reconsidered. You 10 never know.

I would just adopt the same position with respect to my aligned colleagues at OPC and Retail Federation.

14 COMMISSIONER BROWN: Florida Power & Light?
15 MR. RUBIN: Thank you, Commissioner Brown.

16 FPL objects to the inclusion of contested 17 Issue 1A for really the one that you have already 18 stated, that Issue 18 in docket 20180046 was 19 decided last week, on May 14th at the Agenda 20 Conference, and language included within that staff 21 recommendation, which was approved, reads as 22 follows: 23 When all of these terms, that Ouote: 24 referring to the contract, the settlement agreement

are read together, it is clear that FPL's use of

the SCRM is completely discretionary, and that the SCRM is not intended to be the only means for recovery of storm restoration costs.

4 And the reason we object to the inclusion of 5 this issue, obviously it's been decided, but then the question arises if it becomes a life issue in 6 7 this case, is there going to be testimony taken on 8 this issue? There really should not be because it is something that's already been decided in the 9 10 It's the precise issue. It's barred other case. 11 by both res judicata and collateral estoppel, and 12 it should not be a live issue in this case.

13 I think from the perspective of the appellate 14 points that have been raised, counsel has attempted 15 to introduce it into this case. And I can't speak 16 to what an appellate court would do, but they've 17 made an effort to bring it into this case. We 18 respectfully suggest that it should not be an issue 19 in this case. We should not have to put on proof 20 or testimony on that issue. 21 COMMISSIONER BROWN: Any other comments before 22 I turn to my legal staff? 23 I am perfectly happy to deal with MR. WRIGHT: it on the pleadings. And if -- and even in advance 24

25 of the case -- of the hearing.

1 I don't want to drag this out. I understand 2 what you voted. As Mr. Rehwinkel pointed out, we 3 don't have a final order, therefore, there is no 4 order to which anyone could point and say, this has 5 been decided. And I -- one, I believe this is a completely 6 7 appropriate issue for this case. Two, there is not 8 any testimony on it. We will deal with it as a 9 matter of law. And I think it's a completely 10 appropriate issue for the case, and I respectfully 11 ask that it be included so as to protect my 12 client's rights. I am not trying to drag this out 13 or relitigate anything, Commissioner. 14 Thank you. 15 COMMISSIONER BROWN: Okay. One more time. 16 Well, I am tempted to MR. REHWINKEL: 17 acknowledge that it's purely a legal issue, but 18 there are testimony, and there are exhibits that 19 the staff would proffer in discovery that deal with 20 the effect of the way FPL accounted for the costs 21 of Irma, and the way it was recovered. And in that 22 regard, Mr. Ferguson provides testimony that we 23 will cross-examine him on with respect to the 24 accounting and the impact of the accounting that 25 FPL proposals in lieu of the use of the SCRM.

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1 So there are mixed issues of fact and law. Ιf 2 the Commission decides to strike the issue, we 3 will -- we will, A, maintain that we have the right 4 to brief a legal issue, and then it's not 5 appropriate to strike a legal issue; but B, we will ask the Commission -- I am putting you on notice 6 7 today -- we will ask the Commission to receive 8 evidence as a proffer for appellate purposes in 9 this regard if the effort is made to limit 10 cross-examination because this issue is not 11 considered appropriate. 12 So we stand on our argument that there is no 13 res judicata because there is no order that's been 14 adjudicated. That's our position on whether it can 15 be a purely legal issue. 16 COMMISSIONER BROWN: I want to confer with our 17 Let's take a five-minute break. staff. We will 18 reconvene at 2:10. Thanks. 19 (Brief recess.) 20 COMMISSIONER BROWN: Okay. We are back on the 21 Thank you for that brief break. record. 22 I am going to turn to our Deputy General 23 Counsel for some guidance on this issue. 24 MS. HELTON: Thank you, Madam Chairman. 25 As I understand FRF Issue 1A, it is the same

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issue on which the Commission voted last week, and 1 2 I do not believe that it would be appropriate to 3 keep the same issue here today for an issue that the Commission voted on last week. 4 5 Any order that will come out will be just memorize -- I can't say that word right now, but 6 7 codifying the order -- or the decision made by the Commission. 8 9 I believe that the parties sitting here at the 10 table today, if they take issue with that decision 11 already made by the Commission, then it will be 12 within their purview to appeal the final order once 13 it is rendered. 14 COMMISSIONER BROWN: Thank you. So ample due 15 process will be afforded? 16 MS. HELTON: Yes, ma'am. 17 COMMISSIONER BROWN: Okay. So your 18 recommendation, Ms. Brownless, based on --19 MS. BROWNLESS: Based upon the Deputy General 20 Counsel's advice, my recommendation is that this 21 issue be excluded. 22 COMMISSIONER BROWN: We will go ahead Okay. 23 and exclude that issue from this docket. 24 There are a few other contested issues, is 25 that correct, Ms. Brownless?

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1 MS. BROWNLESS: Three other ones. 2 COMMISSIONER BROWN: Okay. Do you want to --3 let's take them up individually starting with --4 MS. BROWNLESS: Okay. The next contested 5 issue is 4A. What is the reasonable and prudent amount of contractor costs associated with standby 6 7 time, mobilization time and demobilization time to 8 be included in the Hurricane Irma restoration 9 costs? 10 COMMISSIONER BROWN: Okay. Would the parties 11 like to speak on that right now? 12 Madam Chairman, this issue is MR. REHWINKEL: 13 It goes to the reasonable an age old issue. 14 balance between an issue that says, what's the 15 right amount of money to give them versus 16 granularity in the issues. A significant issue 17 that we have raised is, are these elements of cost 18 recovery that we would ask the Commission to 19 provide a more focused determination on. 20 We do not waive or accede to the objections to 21 this issue, but in the interest of time, I am not 22 going to rehash this issue that we -- this 23 objection that we have in almost every --24 COMMISSIONER BROWN: Docket. 25 MR. REHWINKEL: -- contended case. But we --

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1 we strongly urge you to keep this issue in. Ιt 2 does not hurt FPL to have to address this 3 separately; but at the same time, we understand the 4 objections and the Commission's philosophy on this. 5 COMMISSIONER BROWN: Okay. Yes. Commissioner, just before we move 6 MR. WRIGHT: 7 on, I want to put on the record we ask that you 8 retain Issue 1A as a proffered issue. We will 9 probably file additional paper asking that that be 10 Again, I am not trying to gum this up, or done. 11 slow things down, you about I do think it's 12 appropriate to preserve appellate rights. 13 And you heard my ruling COMMISSIONER BROWN: 14 already? 15 MR. WRIGHT: T did. 16 COMMISSIONER BROWN: And it's still denied. 17 MR. WRIGHT: I understand that. Thank you. 18 COMMISSIONER BROWN: We are still on Okay. 19 4A, though. 20 Any other comments on it? FPL, would you like 21 to be heard on it -- FIPUG first. 22 MR. MOYLE: We would just join in the No. 23 point in arguments of OPC. It's a question of 24 should the issue be considered separately or 25 subsumed. That has been something that's been

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considered.

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2 I would argue that the better practice, because these are not, you know, a series of 3 Florida infinite not -- not terribly significant 4 5 I mean, all of these issues are issues. significant. And I think in the last FPL hurricane 6 7 case, staff had looked at mobilization, and 8 demobilization, and standby, and, you know, those are three big buckets of costs, and we think it 9 10 would be appropriate for those to be considered 11 separately as proposed by OPC.

12 And sometimes I think it COMMISSIONER BROWN: is necessary to be -- to have an issue more 13 14 specific, but I don't see how you can't argue all 15 of these points that you are making within Issue 4, 16 which is a broader issue, but it clearly falls 17 within that purview that -- I just don't see the 18 importance and additional work that it would take 19 to separate out that issue.

20 MR. REHWINKEL: Well, the only thing I would 21 add to that, Commissioner, is that there are 22 literally hundreds of millions of dollars bound up 23 just in this element of this issue. If not 24 hundreds, certainly many, many, many tens. And so 25 it's not an insignificant issue in that regard, and

1 I think it deserves some separation because it 2 addresses an element of the oversight that we 3 But again, I don't wish to belabor this. advocate. 4 COMMISSIONER BROWN: Thank you. 5 We think it needs to stay in, MR. REHWINKEL: and it should, and it helps clarify and sharpen the 6 7 decision-making, but it is ultimately the Commission's call on this. 8 9 COMMISSIONER BROWN: Would FPL like to Okay. 10 be heard on it? 11 MR. RUBIN: Just briefly, Commissioner Brown. 12 We agree that it's subsumed within Issue 4, 13 you know, it's part and parcel of Issue 4. And as 14 stated, it appears that the proposed issue is 15 attempting to place a new obligation on FPL to 16 break these costs down. It's not required by any 17 rule or commission precedent. But most 18 importantly, it is subsumed within 4. Parties have 19 the right to challenge, question, do whatever they 20 want on mobilization, demobilization, standby under 21 Issue 4. 22 COMMISSIONER BROWN: Okay. Thank you. 23 Ms. Brownless. 24 MS. BROWNLESS: I agree that it is subsumed 25 and Issue 4, and I think that's where it's better

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1 addressed.

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2 COMMISSIONER BROWN: Thank you. And that's 3 consistent with previous decisions, so I will go 4 ahead and just alert the parties. You can argue --5 you are not hampered in any way. You can argue 6 these arguments under Issue 4.

7 And there are additional contested issues, Ms.8 Brownless?

MS. BROWNLESS: Yes, ma'am.

Issue 4B is next. Should the incremental cost recovery and capitalization approach, ICCA, be applied to determine the reasonable and prudent amount of contractor costs associated with embedded crew expense, crews working year-round for FPL, to be included in the Hurricane Irma restoration costs.

17COMMISSIONER BROWN: Now, this one I would18like to hear a little bit more detail.

MR. REHWINKEL: Yes, Commissioner.

Let me just state, your rule came out in 2007, I think it was, and it was a fallout of the 2004, 2005, those terrible hurricane seasons that the Commission experienced.

You took those litigated cases and you wentinto great detail in evaluating what's the right

policy to under take in evaluating whether storm costs create the risk of double recovery, i.e., costs that are embedded in base rates versus incremental costs that would be spent on just the activities restoring service for a specific event. Then there were no storms for a long time.

7 In 2010, Duke and FPL entered into the first 8 of the SCRM provisions that were intended to give 9 more upfront recovery to the utilities and put the 10 hearing at the back end versus the traditional way 11 of having a tariff suspended, have a hearing months 12 later and then start recovering a significant 13 So we put that in. dollar amount. It's become 14 rather standard in utility rate settlements since that timeframe. 15

There were no material storms until Matthew in 2016. And Matthew was contested but then settled, and the settlement was basically pretty much black box on the issue of capitalization.

The first case to go to hearing under the new rule interpretation was the FPUC case that is currently -- well, it's just gone through the reconsideration process and it's not final yet. It dealt with a company that basically had internal company labor, or labor that they acquired in the

aftermath of a storm but nothing in between.

What we've learned since -- in this past year or two, where we've looked at FPL, FPUC, Duke and TECO, is that, aside from FPUC, most utilities have year-round contractor crews that do a lot of contract work for them, very similar to what their own internal crews use.

The FPUC case made a determination about 8 9 capitalizing costs using the labor rate only of 10 internal company labor. And the rule seems to 11 speak about incremental labor, or incremental 12 payroll, that is incremental only to what the 13 And we believe that it's not clear, company uses. 14 that there is, at least for the companies that have crews that are outside contractors but that work as 15 16 if they are FPL contractors on garden variety work 17 year round, are included or excluded as part of the 18 incremental cost analysis.

And so all we are trying to have the Commission address is at least are the labor rates and costs that go into what's capitalized, do they include not only internal company labor, but embedded screw labor?

And so whether artfully or not, that's the -that is what we are trying to make sure we get at.

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1 Because if a company budgets or has rates established that include a certain assumption 2 3 amount of contractor, embedded contractor costs in 4 their O&M expense that's baked into base rates, and 5 then those contractors work in an storm 6 environment. And let's say -- I am going to use 7 absurd rates so we don't get into rates people 8 charge. But let's say on a year-round basis they 9 charge \$2,000 an hour, but in a storm, they charge 10 \$2,500 an hour. Only the work they do at the \$500 11 increment should be recovered as incremental, but 12 that \$2,000 would be baked into rates, and that 13 should be excluded from the calculation of storm 14 costs. 15 That's an extreme hypothetical so we don't get 16 into what people charge. 17 COMMISSIONER BROWN: Yes. 18 MR. REHWINKEL: But that --19 COMMISSIONER BROWN: And I appreciate -- I 20 completely -- I understand a little bit more 21 clearer now why you are arguing for inclusion of 22 that issue. 23 Do any of the parties, before I get to FPL, 24 have anything else to add? 25 All right. FPL.

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MR. RUBIN: Thank you, Commissioner Brown.
 First of all, the description that Mr.
 Rehwinkel just gave is really not what this issue
 asks for the Commission to decide.

5 The issue says: Should the incremental cost 6 recovery and capitalization approach, ICCA, be 7 applied to determine the reasonable and prudent 8 amount of contractor costs associated with embedded 9 crew expenses, crews working year-round for FPL, to 10 be included in the Hurricane Irma restoration 11 costs?

12 It's not a -- the issue as phrased is not a 13 capitalization issue. And in terms of the example 14 given, you know, we made it very clear, we are not 15 seeking any incremental recovery in this case. We 16 have expensed all of the dollars. But let me just 17 go back to the rule itself.

18 The rule is already applicable to contractor 19 It's part 1(e) of the rule. And it says: costs. 20 Additional contract labor hired for storm 21 restoration activities are permitted to be charged 22 the reserve under the ICCA methodology. 23 Now, the rule doesn't distinguish between 24 embedded contractor costs and non-embedded 25 contractor costs. And just so we are clear on the

1 record, embedded contractors are contractors that 2 work on FPL system. They may do hardening work. 3 They are assigned certain projects, and they are 4 doing this on a blue sky day throughout the year. 5 When FPL moves into storm mode, those contracts are 6 suspended, and these embedded crews, just like the 7 non-embedded crews, work under a separate contract 8 and bill their time to a separate IO, which is the 9 storm IO.

10 So the embedded contractor -- just so it's 11 clear, the embedded contractor is essentially 12 working under two separate contracts, one for the 13 blue sky days and then one for the storm days.

14 The proposal that is being made by OPC is 15 essentially seeking to impose a new rule on FPL, 16 and only on FPL, and to do so retroactively. It's 17 one of those issues.

18 And I think Mr. Rehwinkel pointed out, you 19 know, the rule-making procedure, that if this is 20 something that's going to change in the future, it 21 probably needs to be done through a workshop and 22 rule-making procedure. But to retroactively apply 23 it to FPL, and FPL alone, is inappropriate and is -- it would, frankly, deny FPL due process, 24 25 because we would be judged after-the-fact on

1	something they are claiming we should have done
2	2 before the fact.
3	COMMISSIONER BROWN: Okay. Staff.
4	MS. BROWNLESS: Yes, ma'am.
5	Issue No. 4 states as follows: What is the
6	reasonable and prudent amount of contractor costs
7	to be included in the Hurricane Irma restoration
8	costs? And we believe that the issue and the level
9	of detail that OPC wishes to get into about
10	embedded crews, non-embedded crews, can be covered
11	fully in Issue No. 4. So we would recommend that
12	2 this specific issue be stricken.
13	COMMISSIONER BROWN: I am going to look at
14	this issue a little more closely and give it some
15	time, and we will issue the ruling on inclusion or
16	exclusion in the final prehearing order.
17	MS. BROWNLESS: Thank you.
18	MR. REHWINKEL: Thank you.
19	COMMISSIONER BROWN: Are there any other
20	contested issues, Ms. Brownless?
21	MS. BROWNLESS: Yes, ma'am. Issue No. 4C.
22	As a result of the evidence in this case, what
23	actions should the Florida Public Service
24	Commission take to ensure contractor rates charged
25	to utilities are reasonable and prudent?
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COMMISSIONER BROWN: Now, we talked about this
 even just last week.

Yes, Mr. Rehwinkel.

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MR. REHWINKEL: This issue is one -- I made a mistake when I submitted this issue, because there should have been a phrase "if any" put in there after "action". As a result of the evidence in this case, comma, what action, comma, if any, comma, should the Florida Public Service Commission, et cetera, so that "if any" clause.

We had argued this with the "if any" language before you in the FPUC case, and that issue was denied as for inclusion there. And we intended to include the same issue with the "if any" clause, and I messed up on that.

16 So beyond that, that's -- I just -- I feel bad 17 because I realize that's not in here, and it was 18 our intent that it be purely within the 19 Commission's discretion if they saw something they 20 wanted to be -- to be after action, that it could 21 be -- could be done as result of what the 22 Commission heard in this case. 23 And that's -- the very last FPL case, there 24 was an issue on something called FPL Energy 25 Services. It was an affiliate transaction issue,

and the Commission heard the evidence, and they said that because of what we heard, we are going to establish a separate docket to consider the actions of FPL Energy Services. And so it's not uncommon for the Commission to take action after.

6 COMMISSIONER BROWN: Mr. Rehwinkel, and I 7 did -- I made it on the record, and I think you filed a motion for reconsideration, which the 8 9 Commission denied, but on this specific issue in 10 that docket, I made a statement in the last Agenda 11 Conference about this issue. And I did ask staff 12 at the last Agenda Conference, on May 14th, whether 13 OPC has gotten together with you to discuss this 14 issue and see what is the right avenue to address 15 this policy -- broader policy issue, and you said 16 at that Agenda Conference that you had not.

17 And I would reiterate my comments. I think 18 it's definitely an important discussion that we 19 need to be having, and I would direct our staff 20 again to get all interested parties together to 21 figure out the proper avenue to take to address 22 this policy issue. I think it is very important --23 yes.

24 MR. REHWINKEL: And I just want to make one 25 statement for the record, just to be crystal clear

1 on this.

We are not asking the Florida Public Service Commission to establish, or set, or even put caps on rates that contractors charge. We want to look at factors and structural issues that the Commission does have jurisdiction over that may influence how rates are contracted for.

8 But as FPL, as FPUC, as you will hear from 9 Tampa Electric and Duke tomorrow, we stand behind 10 them, fully support the utilities' efforts in this 11 state, which we think lead the nation in disaster 12 recovery, that the speed of recovery is of 13 paramount importance, and we do not want to impinge 14 We are looking to have a rational that at all. 15 conversation about factors that can be influenced 16 legitimately, that move the ball forward for 17 everybody.

18 And we will be happy -- we wanted to raise 19 this issue so that when we get done with all the 20 Irma cases, and we should be done with those in 21 June, we will be in a position to take stock and 22 say, what do we do now? And that's why we haven't sat down with your staff. We will do that when we 23 24 are done, and we will have that conversation, 25 but --

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1 COMMISSIONER BROWN: So it's appropriate at 2 this time to drop that issue. 3 And again, I am going to direct our staff to 4 get together with all interested parties to address 5 this issue and see what our purview, what the appropriate course of action is; whether it's 6 7 establishing a workshop --8 MR. REHWINKEL: Sure. 9 COMMISSIONER BROWN: -- whatnot. We will --10 we will -- I trust that you will do that after your 11 busy schedule. 12 MS. BROWNLESS: Yes, ma'am. 13 And I think it's not -- I MR. REHWINKEL: 14 mean, if we say, let this issue go today, I would ask that the Commission take stock when we are 15 16 finished with the FPL hearing, because you will 17 kind of have all these Irma cases under your belt. 18 It's a situation where the Commission has had 19 unfortunate but unique insight into a storm that 20 managed to cover most of the state, and only spared 21 Gulf Power, but then Gulf Power is dealing with a 22 whole --23 COMMISSIONER BROWN: Yeah, we are getting into 24 a new storm season here shortly. 25 Correct. Is if there are MR. REHWINKEL:

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things that are of concern that the Commission be open to the idea of what can we do next. And if we can -- if we can get that kind of understanding, we will be more than happy to let an issue like this go; because all that matters in the end is doing the right thing for the future, and that's what we want.

8 COMMISSIONER BROWN: And so we are doing that, 9 and we will absolutely have that type of direction 10 But in this particular -- this is a and quidance. 11 broader issue than just FPL. It's an issue that 12 impacts the entire state. So we are going to have 13 a broader discussion on this policy issue, okay? 14 MS. BROWNLESS: Yes, ma'am. 15 COMMISSIONER BROWN: Are there any other 16 contested issues? 17 MR. WRIGHT: Madam -- Commissioner, five 18 seconds. 19 I just want the record to reflect that we 20 object to your ruling on denying 1A. 21 Thank you. 22 COMMISSIONER BROWN: Back to 1A? Not this 23 one? 24 MR. WRIGHT: Yes, ma'am. 25 COMMISSIONER BROWN: Are you going back again

1 1A? 2 Just to say the magic word, we MR. WRIGHT: 3 object. 4 Thank you. 5 I hope the record is very COMMISSIONER BROWN: clear on Retail Federation's position. 6 7 All right. Any other contested issues? MS. BROWNLESS: But I do have one 8 No, ma'am. 9 statement that I would like to make with regard to 10 Issue No. 4C. 11 COMMISSIONER BROWN: 4C. 12 MS. BROWNLESS: In the prehearing statement, 13 FPL inadvertently did not provide a position for 14 that, but they have subsequently provided all 15 parties with their position, and I will make sure 16 that that gets placed in the prehearing order. 17 MR. RUBIN: And could I be heard on that for 18 just a moment, Commissioner Brown? 19 COMMISSIONER BROWN: Wait, 4C, what I just 20 ruled on? 21 Yes, ma'am. We just want the MS. BROWNLESS: 22 prehearing order to be complete and to include 23 their response. 24 COMMISSIONER BROWN: Absolutely. Okay. 25 Could I be heard very briefly on MR. RUBIN:

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that?

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COMMISSIONER BROWN: Sure.

3 MR. RUBIN: The reason that there was no 4 position placed in the prehearing statement was 5 because there was an issue that was circulated by staff that did not include that issue. 6 That issue 7 was submitted by OPC afterwards, apparently given 8 to FRF and to FIPUG, but we were never in receipt 9 of it. So until it was pointed out by your staff 10 that we hadn't seen that, or responded to that 11 issue, that's why ours was late filed. So I just 12 wanted the record to be clear on that. 13 COMMISSIONER BROWN: Does it even need to be 14 in there if the issue was dropped at this time? 15 MS. BROWNLESS: That's that what I have been 16 I will -advised. 17 COMMISSIONER BROWN: Thank you. 18 MS. BROWNLESS: -- stand corrected on that 19 point. 20 COMMISSIONER BROWN: That's what I thought. 21 Thank you. 22 It does not need to be included because the 23 issue is dropped. 24 So are there I any other issues -- contested 25 issues?

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1 MS. BROWNLESS: No, ma'am. 2 COMMISSIONER BROWN: Okay. Any of the parties 3 have anything else under issues? 4 We are going to move to exhibit list. 5 Staff, Section IX. Okay. 6 MS. BROWNLESS: Yes, ma'am. That's the 7 exhibit list. 8 Staff has prepared a comprehensive exhibit 9 list which lists all prefiled exhibits and those 10 exhibits staff wishes to include in the record. 11 The draft list given to the parties to see if 12 there were any changes or objections to the CEL, or 13 to the introduction of any of staff's exhibits 14 being entered into the record. At this time, we would he like to see if there 15 16 are any changes that need to be made to the 17 parties' exhibits, and if there are any objections 18 to the entry of staff's proposed exhibits into the 19 record. 20 Seeing none, except for COMMISSIONER BROWN: 21 FTPUG. 22 MR. MOYLE: FIPUG has not had a chance to look 23 at all these exhibits, so we would like to reserve 24 with respect to the list if we could. 25 COMMISSIONER BROWN: You can have No. No.

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1 until Friday. If you have any objections, you will 2 have to let staff know. 3 Ms. Brownless, is that okay? 4 MS. BROWNLESS: Yes, ma'am. Thank you. 5 Commissioner Brown, is this good MR. RUBIN: time for me to address the deposition issue? 6 7 COMMISSIONER BROWN: Yes. 8 MR. RUBIN: HWS, the exhibits that are attached to Mr. Schultz's prefiled direct testimony 9 10 comprise approximately 1,600 pages. The OEP is 11 very clear that no later than the date -- the last 12 day for discovery, which is today, that a party 13 that wants to use a deposition has to file a notice 14 that they intend to use that deposition outlined by 15 page and line the parts they seek to introduce, and 16 then opposing parties, in this case FPL, would have 17 three days to respond. This deposition, just the testimonial part of 18 19 it is more than 500 pages. It was a two-day panel 20 deposition of three FPL witnesses, two of whom will 21 be here live at the hearing and subject to 22 cross-examination. The third, his Vice-President 23 actually, will be here and subject to 24 cross-examination. 25 The -- something that's really important is

1 that by simply attaching the deposition as an 2 exhibit is essentially circumventing this provision 3 of the OEP, and I think, perhaps most importantly, 4 at the start of, the parties expressly agreed to 5 reserve all objections except for form. And there were lots of questions asked during two full days 6 7 that we would find objectionable that if they were 8 asked here in the hearing, we would object to. All 9 parties agreed, all parties stipulated that all of 10 those objections would be reserved.

So I understood the comments before about the deposition. But essentially by allowing it in as an exhibit, the Commission would be de facto accepting all of that testimony over all of the objections that FPL could have made over two full days without giving us an opportunity to do so.

17 So it's for that reason that we object to that 18 exhibit being in. And if the Commission would like 19 us to -- or if the prehearing officer would like us 20 to address it further in a written form, I just 21 wanted to bring it up --22 COMMISSIONER BROWN: Well, there wasn't even a 23 Notice of Intent to use deposition was not filed in

24 this case --

25 MR. RUBIN: That's correct.

COMMISSIONER BROWN: -- for the hearing. It was just attached as an exhibit, rather than -- so could you elaborate?

4 MR. REHWINKEL: Well, in our view, first of 5 all, the -- well, with respect to that provision about the use of the deposition, to the extent we 6 7 filed this deposition however many weeks ago, that, in and of itself, would meet notice, because we put 8 the whole deposition in. 9 But we were not trying to 10 introduce the deposition to -- as affirmative 11 evidence. The deposition was attached to Mr. 12 Schultz's testimony as a basis for his -- some of 13 the opinions that he expressed in his testimony. 14 So it was only offered for that purpose.

I would be happy to sit down with Mr. Rubin and seek to understand his concerns a little bit more, but also to craft some kind of a stipulation about what the Commission could use in the deposition for reliance as competent, substantial evidence.

We certainly did not offer this -- and I know he did not mean that we were somewhat surreptitiously trying to evade a Commission order. We had no thought whatsoever in this provision when we filed his testimony with this exhibit attached

1	to it. And so it's not offered for the purpose
2	that, I think, ordinarily people would offer
3	depositions as a supplement, or supplanting of
4	testimony.
5	COMMISSIONER BROWN: Any of the other parties
б	have anything to add or FPL?
7	FIPUG first.
8	MR. MOYLE: Yeah, your staff probably can give
9	you chapter, line and verse, but my recollection is
10	there is a provision in the Rules of Civil
11	Procedure which says a deposition of a party can be
12	used for any purpose at hearing. So, I mean, for
13	the good of the order, I put that out there. You
14	know, it's a deposition. Obviously, it sounds like
15	it's of a limited purpose for which they are
16	putting it forward, but I think when you combine
17	that with the Rule of Civil Procedure.
18	COMMISSIONER BROWN: Okay. Anything else to
19	add, Mr. Wright?
20	MR. WRIGHT: I just want to note that we
21	concur with Mr. Rehwinkel's analysis. The
22	deposition was offered as a basis for Mr. Schultz's
23	opinions, not for the direct testimony of Ms.
24	Manz Ms. Manz or Mr. Gwaltney, or anything like
25	that. I think Mr. Rehwinkel's analysis is correct.

Thank you.
 COMMISSIONER BROWN:

3 MR. RUBIN: The -- first of all, Mr. 4 Rehwinkel's comments are correct. We didn't intend 5 to imply that there was some effort here to circumvent the rules. We simply looked at this --6 7 and, you know, in terms of the comments just made, 8 certainly Mr. Schultz can rely upon those depositions in offering his opinions, which he has 9 10 That doesn't mean the depositions come into done. 11 the record.

Okay.

12 The concern is, under the OEP, if there were 13 page and lines that were identified for us, we 14 could have looked at it and said, yes, we don't 15 have any objection to that, or here's why we object 16 to that. But we haven't had that opportunity. 17 With 500 pages of testimony, it would be, frankly, 18 very time-consuming and difficult to do that now; 19 and under the OEP, the deadline for filing that 20 Notice of Intent is today.

So we just don't think it should be part of the record because then anyone could brief from it, anyone can ask questions from any portion of that. Impeachment rules go out the window. So we do object to the deposition transcript and all of the

1 exhibits, 1,600 pages, being part of the record. 2 COMMISSIONER BROWN: Okay. So it doesn't 3 sound like there would be any type of stipulation 4 to a limited purpose of the deposition, or a 5 limited use of the deposition as an exhibit, as Mr. Rehwinkel offered up? 6 7 If Mr. Rehwinkel would provide us MR. RUBIN: 8 with pages and lines, we would be happy to look at 9 them. We obviously have to do that pretty quickly. 10 And certainly, a deposition can be used for 11 impeachment. It always can be. But we just 12 haven't seen anything yet. 13 COMMISSIONER BROWN: Mr. Rehwinkel. 14 MR. REHWINKEL: Well, Madam Chairman, if there 15 is -- again, I was explaining what we did here. 16 And I -- I have -- I have not waived my right to 17 file a written objection to this. 18 This is a pretty significant piece of Mr. 19 Schultz's testimony. His testimony refers to 20 circumstances that are contained in the deposition 21 and some of the exhibits. Some of the rebuttal 22 testimony references instances in the deposition by 23 page and line. 24 So this is a more complicated issue. And I 25 think that it -- it -- I -- our argument is it

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1 doesn't have anything to do with the intent and 2 purpose of the OEP with respect to page and line 3 references.

4 Certainly, when we filed this deposition over
5 two months ago, I guess it was, it was -- it was
6 not objected to then. Rebuttal testimony came in.
7 And now, at the last second, we hear this
8 objection, which is raised today for the first
9 time.

10 So I would object to a decision being made 11 based on these oral -- oral objections that are 12 raised, and would reserve our right to argue this 13 to the full Commission if -- or -- and/or file 14 written pleadings in response to this objection. 15 COMMISSIONER BROWN: Yeah. And this is 16 more -- staff, you would like to comment? 17 MS. BROWNLESS: If I may just --18 MS. HELTON: I would like to say something. 19 COMMISSIONER BROWN: Yes. 20 Quite frankly, I am a little bit MS. HELTON: 21 confused. I hear what Mr. Rehwinkel says, that the 22 deposition was attached to Mr. Schultz's testimony 23 for any other reason than to perform a basis for 24 Mr. Schultz's testimony. 25 But the reason why Section G is in the order

establishing procedure is because Mr. Rehwinkel, and some of the other intervenors to our process, took issue to the fact that, at one point in time in our process, we allowed deposition transcripts to go into the record on a pretty regular basis under the rule that Mr. Moyle referred to.

7 So here now, we have an instance where there 8 is a deposition transcript that's being added, not 9 following this provision in the rule -- and I 10 haven't looked at Mr. Schultz's testimony to 11 understand completely how or why that deposition 12 transcript is there.

13 But I am -- I am -- I -- when we put this 14 provision in the order establishing procedure, we 15 did so trying to work with the parties to come up 16 with a process that everyone could be comfortable 17 with, everyone would come to the table with firm 18 footing, and I am, guite frankly, a little bit 19 confused now about how we go forward. 20 MR. REHWINKEL: Madam Chairman, could I 21 address that, because this is --22 COMMISSIONER BROWN: Just one second, please. 23 I do want to hear from Ms. Brownless before I hear 24 from the parties. 25 MS. BROWNLESS: Thank you.

1 I did listen to these depositions, and there 2 was a panel. They were long-ranging. They were 3 technical detailed. But at the very beginning, it 4 was very clear that the types of objections that 5 one would make if the deposition were going to be used for testimony in lieu of discovery would have 6 7 been entirely different, and so I think that is an 8 important distinction.

9 Now, I understand that the Administrative
10 Procedures Act, which we follow, does not impose
11 the Rules of Evidence strictly upon us. We have a
12 lovely Supreme Court decision here lately which
13 illuminates that thanks to Mr. Moyle.

But I do think that it is important to follow the rules of the road. Had people known that those depositions would have been used in this way, I think the response to the objections that would have been made at the time would have been different.

20 And I just think that -- I agree with Ms. 21 Helton, that the whole point of putting in 22 Paragraph G was to try to appropriately balance the 23 desirability of putting depositions in the record 24 with folks' ability to appropriately respond to 25 them.

1 So to be honest, I thought everyone was 2 perfectly happy with putting these depositions in 3 there, but having raised this point, I think 4 Florida Power & Light raises a good point. 5 COMMISSIONER BROWN: Okay. Now, Mr. Rehwinkel. 6 7 Yeah. This -- there is a MR. REHWINKEL: severe conflation of two issues here by Ms. Helton, 8 9 and I just have to address it. 10 What we objected to time and time again over 11 the past years was depositions coming in on the eve 12 of hearing just being dumped into the record, and 13 then the staff making recommendations based on 14 evidence that was in those depositions. We filed this exhibit to Mr. Schultz's 15 16 testimony in early March -- I don't know exactly 17 what the date, March 15th -- and it is very clear 18 from Mr. Schultz's testimony, his direct testimony, 19 about what his purpose was and attaching the 20 deposition and the reliance that he had made and 21 heard at the deposition. 22 We are not asking in any way, shape or form 23 that the testimony in the deposition be used for 24 competent, substantial evidence that, you know, Ms. 25 Manz said something happened. It's just that's not

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1 our purpose whatsoever. Mr. Schultz attached it 2 just like FPL has attached discovery responses from 3 the Public Counsel's office to their testimony. But it can be briefed if 4 COMMISSIONER BROWN: 5 it's attached as an exhibit, correct? Well, anything can be briefed. 6 MR. REHWINKEL: 7 The question is what was --8 COMMISSIONER BROWN: Relying --9 -- what would the Commission MR. REHWINKEL: 10 do with what they see as the evidence in the 11 record. And we are not offering this as some sort 12 of independent testimony. And, you know, this is 13 not, in our view, anything like what we sat down 14 and worked out a process under the Rules of Civil 15 Procedure. 16 By the way, which the Rules of Civil Procedure 17 were not affected by the Evidence Code decision by 18 the Florida Supreme Court in the Cedar Bay case. 19 That -- the Rules of Civil Procedure apply as the 20 APA applies it. 21 COMMISSIONER BROWN: Okay, we are going down a 22 rabbit hole here. So let's focus on this for a 23 second. 24 MR. REHWINKEL: But I am saying the Rules of 25 Civil Procedure do --

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1 COMMISSIONER BROWN: Mr. Rehwinkel, I would 2 like to focus on use of the deposition, and I would 3 like to see if the parties can work out an 4 agreement on that, so I am not going to make a 5 decision right now. I would direct Office of Public Counsel to get 6 7 with the utility and be -- and converse and find a 8 remedy. And if you cannot come by close of 9 business on Friday --10 MS. BROWNLESS: File a written response and 11 let us know what your positions are. 12 COMMISSIONER BROWN: Okay? 13 That's fine. I -- I -- I MR. REHWINKEL: 14 was -- you know, if we were going to have to sit 15 here and work -- work something out today. 16 COMMISSIONER BROWN: No. I would direct you 17 to file some type of response with the Commission 18 by Friday --19 MR. REHWINKEL: Okay. 20 COMMISSIONER BROWN: -- and we will go from 21 there. 22 MR. REHWINKEL: Thank you. 23 COMMISSIONER BROWN: Okay. 24 MR. RUBIN: And we are happy to work with Mr. 25 Rehwinkel in the interim. If we can work something

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1 out, we are happy to do that. 2 COMMISSIONER BROWN: Okay. 3 MR. MOYLE: Can I just ask a clarification? 4 This isn't really our fight necessarily, but there 5 is not a written motion. I mean, what we got is an 6 oral motion made today, and then there is going to 7 be a written response. It doesn't sound like 8 COMMISSIONER BROWN: 9 it's a motion. It sounds like it's an objection, 10 is that correct? 11 MR. RUBIN: It is, and it's specifically 12 pursuant to the order establishing procedure 13 regarding use of depositions. 14 So it's an objection, and then you MR. MOYLE: 15 will allow responses by a time certain. 16 COMMISSIONER BROWN: But right now, I am 17 directing the utility and the Public Counsel, since 18 it's their fight here, to get together and see if 19 there could be a remedy by close of business on 20 Friday to use of that deposition. 21 MR. MOYLE: Okay. Thanks. 22 COMMISSIONER BROWN: Okay. And in the 23 interest of time -- this is one long prehearing, 24 longer than our usual ones, so I apologize, but 25 there is a lot of stuff here that we have to

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1	digest.
2	So where are we, Ms. Brownless?
3	MS. BROWNLESS: Section X, proposed
4	stipulations.
5	COMMISSIONER BROWN: I don't hear any proposed
6	stipulations yet.
7	MR. RUBIN: Not at this time.
8	COMMISSIONER BROWN: Okay.
9	MS. BROWNLESS: Okay. And pending motions,
10	there are none at this time, of which I am aware.
11	COMMISSIONER BROWN: Okay. Thank you.
12	Section XII, confidentiality.
13	MS. BROWNLESS: There are none at this time.
14	COMMISSIONER BROWN: Thank you.
15	Now, let's talk about Section XIII,
16	post-hearing procedures.
17	MS. BROWNLESS: We recommend that post-hearing
18	briefs be limited to 40 pages should briefs be
19	necessary.
20	COMMISSIONER BROWN: Okay. Everyone in
21	agreement I knew. I am not even going to look
22	over there. 40 pages is acceptable to all parties?
23	MR. REHWINKEL: I would ask if we could go to
24	50. This is a big case and we have a lot of
25	evidence in here. I mean, we could live with 40,

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1	but I think 50 would be a little bit better.
2	COMMISSIONER BROWN: Would the other parties
3	like 50 as well?
4	MR. RUBIN: 50 would be fine with us.
5	COMMISSIONER BROWN: Okay. Everyone says,
6	yep
7	MR. REHWINKEL: Thank you.
8	COMMISSIONER BROWN: Thank you. That sounds
9	good, 50 pages it is.
10	MS. BROWNLESS: Yes, ma'am.
11	We recommend that a summary of each position,
12	set off with asterisks, should be included in each
13	post-hearing statement. There is no word limit
14	with regard to those summaries, is our
15	recommendation.
16	COMMISSIONER BROWN: Thank you.
17	MS. BROWNLESS: And if a bench decision is not
18	made, briefs will be due on June 28th, 2019.
19	COMMISSIONER BROWN: Okay. Section XIV,
20	rulings.
21	MS. BROWNLESS: Okay. We recommend that
22	opening statements be limited to, we are going to
23	go five minutes, to five minutes per party.
24	COMMISSIONER BROWN: Are the parties amenable
25	to five minutes opening statements? Starting with

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1 FPL. 2 MR. RUBIN: If -- does that mean that each of 3 the intervenors also has five minutes? 4 MS. BROWNLESS: Yes. 5 MR. RUBIN: So I would ask if we could have, perhaps, 10 minutes if they are each going to have 6 7 five minutes? 8 MR. MOYLE: No objection. 9 COMMISSIONER BROWN: No objection. 10 We are fine with Mr. Rubin's MR. WRIGHT: 11 proposal. 12 Okay. Five, five --COMMISSIONER BROWN: 13 everyone gets five on intervenors, and FPL gets 10. 14 MR. RUBIN: And I will try and save some of 15 that time. 16 COMMISSIONER BROWN: Thank you. I am okay 17 with it. All right, staff. 18 19 MS. BROWNLESS: And we are aware of no other 20 matters at this time. 21 COMMISSIONER BROWN: Okay. 22 MR. HETRICK: Madam -- Madam Chair, could we 23 take a two-minute break? Oh, before we conclude? 24 COMMISSIONER BROWN: 25 MR. HETRICK: Yes, ma'am.

1 COMMISSIONER BROWN: Yes, depositions? 2 All right. Before we take a two-minute break, 3 though, I could would like to hear if there are any 4 other matters to address. 5 MR. WRIGHT: No other matters. I just want to know if it's going to be a real two minutes or if 6 7 it's going to be more. 8 COMMISSIONER BROWN: It's not. I see my 9 advisor. It's five minutes, is that okay? 10 MR. WRIGHT: That's fine. I just wanted to 11 know if I had time to do something. 12 Yeah, five minutes. COMMISSIONER BROWN: All 13 right. We will be lack on the record at 2:57. 14 15 Thanks. 16 MR. WRIGHT: Thank you. 17 (Brief recess.) 18 COMMISSIONER BROWN: We are back on the record 19 now. 20 Are any of the parties -- do any of the 21 parties have any other matters to address before we 22 adjourn the prehearing? 23 Mr. Rehwinkel. 24 MR. REHWINKEL: I would just say that Mr. 25 Rubin and I had a promising conversation about --

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1 COMMISSIONER BROWN: That's good. 2 MR. REHWINKEL: -- working to where you asked 3 us to get to. No promises, and certainly more 4 aspirational on my part, but I think we will try to 5 work something out. COMMISSIONER BROWN: I appreciate these 6 7 efforts. Thank you. Any of the other parties have anything to 8 9 mention before we conclude? 10 All right. We are adjourned. See you 11 tomorrow. 12 (Whereupon, the proceedings concluded at 2:57 13 p.m.) 14 15 16 17 18 19 20 21 22 23 24 25

1	CERTIFICATE OF REPORTER
2	STATE OF FLORIDA) COUNTY OF LEON)
3	
4	
5	I, DEBRA KRICK, Court Reporter, do hereby
б	certify that the foregoing proceeding was heard at the
7	time and place herein stated.
8	IT IS FURTHER CERTIFIED that I
9	stenographically reported the said proceedings; that the
10	same has been transcribed under my direct supervision;
11	and that this transcript constitutes a true
12	transcription of my notes of said proceedings.
13	I FURTHER CERTIFY that I am not a relative,
14	employee, attorney or counsel of any of the parties, nor
15	am I a relative or employee of any of the parties'
16	attorney or counsel connected with the action, nor am I
17	financially interested in the action.
18	DATED this 24th day of May, 2019.
19	
20	D D L
21	Debbri R Kaici
22	DEBRA R. KRICK
23	NOTARY PUBLIC COMMISSION #GG015952
24	EXPIRES JULY 27, 2020
25	