## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Conservation Cost Recovery		DOCKET NO. 20200002-EG
Clause		FILED: October 7, 2020
	/	

# PREHEARING STATEMENT OF THE OFFICE OF PUBLIC COUNSEL

The Citizens of the State of Florida, through the Office of Public Counsel, pursuant to the Order Establishing Procedure in this docket, Order No. PSC-2020-0042-PCO-EG issued January 31, 2020, and modifying Order No. PSC-2020-0123-PCO-PU issued April 23, 2020, submit this Prehearing Statement.

## **APPEARANCES**:

PATRICIA A. CHRISTENSEN, Esquire
Associate Public Counsel
CHARLES REHWINKEL, Esquire
Deputy Public Counsel
A. MIREILLE FALL-FRY, Esquire
Associate Public Counsel
THOMAS A. (TAD) DAVID, Esquire
Associate Public Counsel
Office of Public Counsel
c/o The Florida Legislature
111 West Madison Street, Room 812
Tallahassee, Florida 32399-1400
On behalf of the Citizens of the State of Florida.

# A. WITNESSES:

None.

#### **B. EXHIBITS:**

None.

## C. STATEMENT OF BASIC POSITION

The utilities bear the burden of proof to justify the recovery of costs they request in this docket. The utilities must carry this burden regardless of whether or not the Interveners provide

evidence to the contrary. Further, the utilities bear the burden of proof to support their proposal(s) seeking the Commission's adoption of policy statements (whether new or changed) or other affirmative relief sought. Even if the Commission has previously approved a program, recovery of a cost, factor, or adjustment as meeting the Commission's *own* requirements, the utilities still bear the burden of demonstrating that the costs submitted for final recovery meet any statutory test(s) and are reasonable in amount and prudently incurred. Further, recovery of even prudently incurred costs is constrained by the Commission's obligation to set fair, just, and reasonable rates. Further, pursuant to Section 366.01, Florida Statutes, the provisions of Chapter 366 must be liberally construed to protect the public welfare.

## D. STATEMENT OF FACTUAL ISSUES AND POSITIONS

## **GENERIC LEGAL ISSUE**

#### GENERIC CONSERVATION COST RECOVERY ISSUES

**ISSUE 1:** What are the final conservation cost recovery adjustment true-up amounts for the period January 2019 through December 2019?

OPC: The OPC is not in agreement that the Companies have demonstrated that they have met their burden to demonstrate that costs are reasonable and prudent. A significant percentage of the costs on a customer's bill is based on clause recovery in this docket and others. The Commission has not held a contested proceeding where testimony from witnesses was heard and discussed in open hearing. The OPC does not accept that, given these circumstances, that the costs proposed for final true-up can necessarily be deemed prudent.

**ISSUE 2:** What are the appropriate conservation adjustment actual/estimated true-up amounts for the period January 2020 through December 2020?

OPC: The OPC is not in agreement that the Companies have demonstrated that they have met their burden to demonstrate that costs are reasonable and prudent. A significant percentage of the costs on a customer's bill is based on clause recovery in this docket and others. The Commission has not held a contested proceeding where testimony from witnesses was heard and discussed in open hearing. The OPC does not accept that, given these circumstances, that the estimated/actual costs proposed for recovery can necessarily be deemed reasonable.

**ISSUE 3:** What are the appropriate total conservation adjustment true-up amounts to be collected/refunded from January 2020 through December 2020?

OPC:

The OPC is not in agreement that the Companies have demonstrated that they have met their burden to demonstrate that costs are reasonable and prudent. A significant percentage of the costs on a customer's bill is based on clause recovery in this docket and others. The Commission has not held a contested proceeding where testimony from witnesses was heard and discussed in open hearing. The OPC does not accept that, given these circumstances, that the costs proposed for final true-up can necessarily be deemed prudent and thus collected.

**ISSUE 4:** What are the total conservation cost recovery amounts to be collected during the period January 2021 through December 2021?

OPC:

The OPC is not in agreement that the Companies have demonstrated that they have met their burden to demonstrate that costs are reasonable and prudent. A significant percentage of the costs on a customer's bill is based on clause recovery in this docket and others. The Commission has not held a contested proceeding where testimony from witnesses was heard and discussed in open hearing. The OPC does not accept that, given these circumstances, that the costs proposed for recovery can necessarily be deemed reasonable or prudent and thus collected.

**ISSUE 5:** What are the conservation cost recovery factors for the period January 2021 through December 2021?

OPC: No position at this time; however, the factors should be based on costs deemed reasonable and or prudent after a hearing.

**ISSUE 6:** What should be the effective date of the new conservation cost recovery factors for billing purposes?

OPC: No position.

Should the Commission approve revised tariffs reflecting the energy conservation cost recovery amounts and energy conservation cost recovery factors determined to be appropriate in this proceeding?

OPC: No position at this time; however, the factors contained in the tariff(s) should be based on costs deemed reasonable and or prudent after a hearing.

#### COMPANY SPECIFIC CONSERVATION COST RECOVERY ISSUES

Tampa Electric Company

**ISSUE 8:** What is the Contracted Credit Value for the GSLM-2 and GSLM-3 rate riders for

Tampa Electric Company for the period January 2021 through December 2021?

OPC: No position at this time; however, the Contracted Credit Value should be based on

costs deemed reasonable and or prudent after a hearing.

**ISSUE 9:** What are the residential Price Responsive Load Management (RSVP -1) rate tiers

for Tampa Electric Company for the period January 2021 through December

2021?

OPC: No position.

## CLOSE THE DOCKET ISSUE

**ISSUE 10:** Should this docket be closed?

OPC: No position at this time.

## E. STIPULATED ISSUES:

None.

# F. <u>PENDING MOTIONS</u>:

None.

# G. REQUESTS FOR CONFIDENTIALITY

Citizens have no pending requests for claims for confidentiality.

# H. OBJECTIONS TO WITNESS QUALIFICATIONS AS AN EXPERT

OPC has no objections to any witness' qualifications as an expert in this proceeding.

# I. REQUIREMENTS OF ORDER

There are no requirements of the Order Establishing Procedure with which the Office of Public Counsel cannot comply.

Dated this 7<sup>th</sup> day of October, 2020.

Respectfully submitted,

JR Kelly Public Counsel

Patricia A. Christensen

Patricia A. Christensen Associate Public Counsel Office of Public Counsel c/o The Florida Legislature 111 West Madison Street, Room 812 Tallahassee, FL 32399-1400 (850) 488-9330

# CERTIFICATE OF SERVICE 20200002-EG

**I HEREBY CERTIFY** that a true and correct copy of the Office of Public Counsel's Prehearing Statement has been furnished by electronic mail on this 7<sup>th</sup> day of October, 2020, to the following:

Maria Moncada Florida Power & Light Company 700 Universe Blvd. Juno Beach, FL 33408-0420 maria.moncada@fpl.com joel.baker@fpl.com

Gabriella Passidomo/Margo DuVal FL Public Service Commission 2540 Shumard Oak Blvd.
Tallahassee, FL 32399-0863
gpassid@psc.state.fl.us
mduval@psc.state.fl.us

Steven R. Griffin Beggs Law Firm P.O. Box 12950 Pensacola, FL 32591-2950 srg@beggslane.com

Paula K. Brown Tampa Electric Company P. O. Box 111 Tampa, FL 33601-0111 regdept@tecoenergy.com

Jon C. Moyle, Jr.
Moyle Law Firm
118 N Gadsden St
Tallahassee, Florida 32301-1508
jmoyle@moylelaw.com

James W. Brew/Laura A. Wynn Brickfield, Burchette, Ritts & Stone, P.C. 1025 Thomas Jefferson St., NW Eighth Floor, West Tower Washington, DC 20007-5201 jbrew@smxblaw.com lwb@smxblaw.com

Russell Badders/C. Shane Boyett Gulf Power Company One Energy Place Pensacola FL 32520 russell.badders@nexteraenergy.com

Beth Keating Gunster Law Firm 215 South Monroe Street Tallahassee, FL 32301 bkeating@gunster.com

Mike Cassel Florida Public Utilities Company 1750 SW 14<sup>th</sup> Street, Suite 200 Fernandina Beach, FL 32034 mcassel@fpuc.com

Kenneth Hoffman Florida Power & Light Company 215 South Monroe Street, Suite 810 Tallahassee, FL 32301-1858 kenneth.hoffman@fpl.com Beasley/Malcom Means/Jeffrey Wahlen Ausley & McMullen Law Firm P. O. Box 391 Tallahassee, FL 32302 jbeasley@ausley.com mmeans@ausley.com jwahlen@ausley.com

Matthew R. Bernier Duke Energy 106 East College Avenue, Suite 800 Tallahassee FL32301-7740 matthew.bernier@duke-energy.com Dianne M. Triplett
Duke Energy
299 First Avenue North
St. Petersburg FL33701
dianne.triplett@duke-energy.com

Patricia A. Christensen
Patricia A. Christensen

Patricia A. Christensen Associate Public Counsel