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CONFIDENTIALITY REQUEST

August 25, 2020

BY HAND

Marlene H. Dortch, Secretary
Federal Communications Commission
9050 Junction Drive
Annapolis Junction, MD 20701

Re: *BellSouth Telecommunications, LLC d/b/a AT&T Florida v. Duke Energy Florida, LLC*,
Proceeding Number 20-____, Bureau ID Number EB-20-MD-____

Dear Ms. Dortch:

Enclosed for filing is the confidential version of the Pole Attachment Complaint of BellSouth Telecommunications, LLC d/b/a AT&T Florida ("AT&T") against Duke Energy Florida, LLC ("Duke Energy Florida"), along with Affidavits and Exhibits in support thereof. The public version of the Complaint, Affidavits, and Exhibits is being filed electronically via the Commission's Electronic Comment Filing System, as required by Section 1.734(b) of the Commission's rules, 47 C.F.R. § 1.734(b). For information regarding payment of AT&T's filing fee, please see Agency Tracking ID PGC3432531 and Authorization Number 26PPB9LQ.

Pursuant to Sections 0.459(a) and 1.731(a) of the Commission's rules,¹ AT&T requests permanent confidential treatment of certain information concerning pole attachment rental rates, rental amounts, and rate calculation inputs and the location of certain damaged AT&T aerial facilities that is marked with a red box in the Pole Attachment Complaint, Affidavits, and Exhibits (the "Marked Confidential Rate and Location Information").² AT&T requests temporary confidential treatment of additional information in the Complaint, Affidavits, and Exhibits that is also marked with a red box because Duke Energy Florida may consider the information confidential (the "Marked Duke Energy Florida Information").³ AT&T does not oppose public disclosure of the Marked Duke Energy Florida Information, but requests that it be maintained in confidence until Duke Energy Florida has an opportunity to submit its own Request for Confidential Treatment if appropriate.

¹ 47 C.F.R. §§ 0.459(a), 1.731(a).

² See Pole Attachment Complaint at Summary & ¶¶ 12, 22, 24, 25, 33, 37, 38; Ex. A (Affidavit of Daniel P. Rhinehart (Aug. 24, 2020)) ¶¶ 2, 12, 15, 18, 20 & Exs. R-1 to R-4; Ex. B (Affidavit of Dianne W. Miller (Aug. 24, 2020)) ¶¶ 8, 9; Ex. D (Affidavit of Christian M. Dippon, Ph.D. (Aug. 24, 2020)) ¶¶ 11, 12, 13, 24, 27, 29, 32, 33, 34, 35; Ex. 1 at ATT00109, Ex. 3 at ATT00155-159, Ex. 4 at ATT00161-170, Ex. 5 at ATT00172, Ex. 6 at ATT00174, Ex. 17 at ATT00206-209.

³ The Marked Duke Energy Florida Information discloses language from Duke Energy Florida's affiliate's draft license agreement and is found at Pole Attachment Complaint ¶ 17, Ex. C (Affidavit of Mark Peters (Aug. 24, 2020)) ¶¶ 13, 14, 16, 17, 25, Ex. D (Affidavit of Christian M. Dippon, Ph.D. (Aug. 24, 2020)) ¶ 44, and Ex. 2 at ATT00111 to AT00153.

The Marked Confidential Rate and Location Information should be withheld from public inspection under Subsection 0.457(d) of the Rules and FOIA Exemption 4, which protect "trade secrets and commercial or financial information obtained from a person and privileged or confidential" from public inspection.⁴ Where information "relates to business or trade, it is 'commercial' as that term is used in Exemption 4."⁵ Last year, the Supreme Court held Exception 4 "[a]t least" applies to "commercial or financial information [that] is both customarily and actually treated as private by its owner and provided to the government under an assurance of privacy," although the Court did not "reach the issue of whether government assurances of privacy were necessary."⁶ The Marked Confidential Rate and Location Information falls well within this standard.⁷ It is confidential commercial information that AT&T treats as confidential and it is being submitted with the understanding that it, like similar information submitted in previous complaint proceedings, will be provided confidential treatment.

In accordance with Section 0.459, this request is supported by the following:

- (1) Identification of the specific information for which confidential treatment is sought: Confidential treatment is sought for information concerning pole attachment rental rates, rental amounts, and rate calculation inputs, including information that, if paired with public information, would disclose the rates.⁸ Confidential treatment is also sought for information concerning the location of certain damaged AT&T facilities in Florida.⁹ The specific information is marked with red boxes in the Pole Attachment Complaint and Exhibits and referred to in this request as the "Marked Confidential Rate and Location Information."
- (2) Identification of the Commission proceeding in which the information was submitted or a description of the circumstances giving rise to the submission: The Marked Confidential Rate and Location Information is being submitted in connection with AT&T's Pole Attachment Complaint seeking just and reasonable terms and conditions for use of Duke Energy Florida's utility poles.

⁴ 5 U.S.C. § 552(b)(4); 47 C.F.R. 0.457(d).

⁵ *In the Matter of Michael J. Marcus on Request for Inspection of Records*, 27 FCC Rcd 11558, 11562 (¶¶ 10) (2012) (citing *Pub. Citizen Health Research Grp. v. FDA*, 704 F.2d 1280, 1290 (D.C. Cir. 1983) and *Baker & Hostetler LLP v. U.S. Dep't of Commerce*, 473 F.3d 312, 319-20 (D.C. Cir. 2006)).

⁶ Order on Reconsideration, *In the Matter of Am. Broadband & Telecommunications Co.*, 2020 WL 1872491, at *2 & n.22 (FCC Apr. 13, 2020) ("*Am. Broadband Order*") (quoting *Food Mktg. Inst. v. Argus Leader Media*, 139 S. Ct. 2356, 2363, 2366 (2019)).

⁷ As the Commission recently recognized, the Supreme Court overruled longstanding lower court precedent requiring a showing of substantial competitive harm to qualify for FOIA Exception 4. See *id.* (citing *Food Mktg. Inst.*, 139 S. Ct. at 2364-65). Section 0.459(b) of the Commission's rules, however, still requires a showing of substantial competitive harm. While the showing cannot be required to qualify for confidential treatment, this request nonetheless addresses all requirements of Section 0.459(b).

⁸ See Pole Attachment Complaint at Summary & ¶¶ 12, 22, 24, 25, 33, 37, 38; Ex. A (Affidavit of Daniel P. Rhinehart (Aug. 24, 2020)) ¶¶ 2, 12, 15, 18, 20 & Exs. R-1 to R-4; Ex. B (Affidavit of Dianne W. Miller (Aug. 24, 2020)) ¶¶ 8, 9; Ex. D (Affidavit of Christian M. Dippon, Ph.D. (Aug. 24, 2020)) at ¶¶ 11, 12, 13, 24, 27, 29, 32, 33, 34, 35; Ex. 1 at ATT00109, Ex. 3 at ATT00155-159, Ex. 4 at ATT00161-170, Ex. 5 at ATT00172, Ex. 6 at ATT00174.

⁹ See Ex. 17 at ATT00206-209.

- (3) Explanation of the degree to which the information is commercial or financial, or contains a trade secret or is privileged: The Marked Confidential Rate and Location Information is commercial information protected by Section 0.457(d). The Commission has broadly defined commercial information, stating that “[c]ommercial’ is broader than information regarding basic commercial operations, such as sales and profits; it includes information about work performed for the purpose of conducting a business’s commercial operations.”¹⁰ The Marked Confidential Rate and Location Information falls within this definition because it concerns the rates, terms, and conditions that apply to AT&T’s use of Duke Energy Florida’s poles and operational information about AT&T’s deployment in Florida. The Commission has shielded similar information from public disclosure in the past, recognizing that the rates, terms, and conditions of an attacher’s agreements in a pole attachment proceeding constitute “sensitive commercial information” that, if released, would competitively disadvantage that attacher.¹¹ The Commission has also recognized the importance of protecting “operational or technical data ... that is not routinely available for public inspection and that would customarily be guarded from competitors”¹²
- (4) Explanation of the degree to which the information concerns a service that is subject to competition: The Marked Confidential Rate and Location Information relates to the rates, terms, and conditions for AT&T’s use of Duke Energy Florida’s poles to provide telecommunications and other services in a highly competitive market.
- (5) Explanation of how disclosure of the information could result in substantial competitive harm: AT&T could suffer substantial competitive harm if the Marked Confidential Rate and Location Information is disclosed to competitors and electric utilities that could use the information to AT&T’s disadvantage.
- (6) Identification of any measures taken by the submitting party to prevent unauthorized disclosure: AT&T does not release the Marked Confidential Rate and Location Information to the public in the normal course of business and does not widely distribute the information internally.
- (7) Identification of whether the information is available to the public and the extent of any previous disclosure of the information to third parties: AT&T has not released the Marked Confidential Rate and Location Information to the public and seeks to maintain the confidentiality of the Marked Confidential Rate and Location Information and similar information exchanged with electric utilities.
- (8) Justification of the period during which the submitting party asserts that material should not be available for public disclosure: AT&T respectfully requests that the Commission provide confidential treatment to the Marked Confidential Rate and Location Information and withhold such information from public inspection indefinitely. AT&T would not, in the

¹⁰ Memorandum Opinion and Order, *Southern Company Request for Waiver of Section 90.629 of the Commission’s Rules*, 14 FCC Rcd 1851, 1860 (1998) (citing *Pub. Citizen Health Research Grp. v. FDA*, 704 F.2d 1280, 1290 (D.C. Cir. 1983)).

¹¹ *Marcus Cable Assocs. v. Tex. Util. Elec. Co.*, 12 FCC Rcd 10362 (¶¶ 36-37) (1997); see also *BellSouth Telecommunications, LLC d/b/a AT&T Fla. v. Fla. Power & Light Co.*, No. EB-19-MD-006, 2020 WL 2568977, at *3-4 (¶¶ 6-8) (May 20, 2020).

¹² See *Mindel De La Torre*, 2016 WL 7129682, at *1-2 (OHMSV June 30, 2016).

normal course of business, provide the Marked Confidential Rate and Location Information to the public at any time.

- (9) Any other information that the party seeking confidential treatment believes may be useful in assessing whether its request for confidentiality should be granted: Public disclosure of the Marked Confidential Rate and Location Information would not further the public interest. The Commission has authority to release “confidential information when, after balancing the factors favoring disclosure and non-disclosure, [the Commission] find[s] it in the public interest to do so,”¹³ but this balance strongly favors non-disclosure here. Release of the information “would not serve the FOIA’s core purpose,” which is “to allow the public to learn about the operations of the government.”¹⁴ Instead, disclosure would “contribute primarily to an understanding of the operations and activities of [private parties].”¹⁵ In addition, because “competitive harms [may] arise from the disclosure to a company’s competitors of proprietary information,” the information should be maintained in confidence.¹⁶

For the foregoing reasons, AT&T requests that the Commission give confidential treatment to the Marked Confidential Rate and Location Information and withhold it from public inspection.

Best regards,



Christopher S. Huther
Counsel for BellSouth Telecommunications, LLC
d/b/a AT&T Florida

¹³ See *Am. Broadband Order*, 2020 WL 1872491, at *3.

¹⁴ *In the Matter of Nat’l Ass’n of Broadcasters U.S. Elecs., Inc.*, 24 FCC Rcd 12320, 12326-27 (¶¶ 13-15) (2009) (emphasis in original).

¹⁵ *Id.* at 12327 (¶ 15) (emphasis added).

¹⁶ *Am. Broadband Order*, 2020 WL 1872491, at *4.