BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Review of 2022-2031 Storm : DOCKET NO. 20220048-EI

Protection Plan pursuant to Rule 25-6.030, :

F.A.C., Tampa Electric Company. :

In re: Review of 2022-2031 Storm : DOCKET NO. 20220050-EI

Protection Plan pursuant to Rule 25-6.030, :

F.A.C., Duke Energy Florida, LLC. :

In re: Review of 2022-2031 Storm : DOCKET NO. 20220051-EI

Protection Plan pursuant to Rule 25-6.030,

F.A.C., Florida Power & Light Company. :

Filed: September 6, 2022

POST-HEARING BRIEF OF WALMART INC.

:

Walmart Inc. ("Walmart"), by its attorneys, respectfully submits this Post-Hearing Brief to the Florida Public Service Commission ("PSC" or "Commission") pursuant to Commission Order No. PSC-2022-0119-PCO-EI in the above-referenced proceedings. On August 2 through August 4, 2022, the Commission conducted a Hearing on Tampa Electric Company's ("TECO"), Florida Public Utilities Company's ("FPUC"), Duke Energy Florida, LLC's ("DEF"), and Florida Power & Light Company's ("FPL") (collectively, "Utilities") proposed Storm Protection Plans ("SPPs"). Walmart actively participated in the Hearing, but did not file Direct Testimony.

I. BACKGROUND

Pursuant to Section 366.96 of the Florida Statutes ("Section 366.96"), subsection (3), the Utilities must file their respective SPPs for the immediate ten-year planning period, explaining the systematic approach the utility will follow to reduce restoration costs and outage times associated

¹ Walmart is not a party in the FPUC Storm Protection Plan docket.

with extreme weather events, as well as enhancing reliability of their respective electric services. The Commission is required to evaluate the Utilities' SPPs every three years pursuant to Section 366.96(4)–(6) to determine whether each SPP is in the public interest, with or without modification, or whether to deny the SPP altogether. The Commission opened Dockets 20220048-EI through 20220051-EI to analyze the Utilities' SPPs in accordance with Section 366.96.²

Walmart's basic position is that the Commission should carefully consider whether the Utilities' SPPs are in the public interest. The Florida Legislature determined that there are four (4) factors the Commission must consider when determining whether to approve, approve with modifications, or deny SPPs. These factors include the extent to which the SPP will reduce restoration costs and power outage times, how practical a certain location selected for transmission and distribution ("T&D") infrastructure is relative to the utility's service territory, the cost/benefit to customers, and the impact on customers' bills. Fla. Stat. § 366.96(4)(a)-(d).

Further, Walmart believes it would be in the public interest for the Commission to direct the Utilities to continue to collaborate with Walmart and other interested stakeholders during the interim period before their next required updated SPPs to develop ways in which customer-sited generation may be utilized as part of the SPP in order to strengthen the T&D systems and provide customers with lower restoration costs, shorter outage periods, and more reliable electric service overall.

II. ISSUE AND POSITIONS

<u>Issue 1</u>: Does the Company's Storm Protection Plan contain all of the elements required by Rule 25-6.030, Florida Administrative Code?

a. Docket No. 20220048-EI for TECO's Storm Protection Plan.

Position: *Yes. Walmart adopts the position of the Office of Public Counsel ("OPC").*

2

-

² Walmart intervened in the SPP Dockets for TECO, DEF, and FPL. See Prehearing Order at 3.

b. Docket No. 20220049-EI for FPUC's Storm Protection Plan.

Position: *Walmart is not a party in this docket.*

c. Docket No. 20220050-EI for DEF's Storm Protection Plan.

Position: *No. Walmart adopts the position of OPC.*

d. Docket No. 20220049-EI for FPL's Storm Protection Plan.

Position: *No. Walmart adopts the position of OPC.*

On behalf of FPL, witness Jarro admitted that "a forecasted estimate of future benefits of the program was not included" with respect to the distribution inspection program, the transmission access enhancement program.³ Further, witness Jarro confirmed that FPL had "not quantified estimates" but instead "provided qualitative description of what . . . benefits would be" with regard to the distribution inspection program.⁴ Witness Jarro also confirmed that FPL did not specifically enumerate estimated reductions in outage and restoration times or costs for its SPP programs.⁵ Witness Jarro explained that FPL did not quantify any of the estimates of any benefits that would result from approval of its SPP,⁶ and did not reject any projects or programs from its SPP because the quantitative cost outweighed the quantitative benefits of the project or program.⁷

<u>Issue 2</u>: To what extent is the Company's Storm Protection Plan expected to reduce restoration costs and outage times associated with extreme weather events and enhance reliability?

a. Docket No. 20220048-EI for TECO's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

b. Docket No. 20220049-EI for FPUC's Storm Protection Plan.

Position: *Walmart is not a party in this docket.*

c. Docket No. 20220050-EI for DEF's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

³ Hearing Transcript Vol. 1 (Aug. 2, 2022), p. 74, lines 6-21; p. 77, lines 19-24.

⁴ *Id.*, p. 76, line 22 to p. 77, line 5.

⁵ *Id.*, p. 78, lines 5-10; p. 79, lines 4-21.

⁶ *Id.*, p. 82, lines 6-11; p. 89, lines 5-11.

⁷ *Id.*, p. 104, lines 7-10.

d. Docket No. 20220049-EI for FPL's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

<u>Issue 3</u>: To what extent does the Company's Storm Protection Plan prioritize areas of lower reliability performance?

a. Docket No. 20220048-EI for TECO's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

b. Docket No. 20220049-EI for FPUC's Storm Protection Plan.

Position: *Walmart is not a party in this docket.*

c. Docket No. 20220050-EI for DEF's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

d. Docket No. 20220049-EI for FPL's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

<u>Issue 4</u>: To what extent is the Company's Storm Protection Plan regarding transmission and distribution infrastructure feasible, reasonable, or practical in certain areas of the Company's service territory, including, but not limited to, flood zones and rural areas?

a. Docket No. 20220048-EI for TECO's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

b. Docket No. 20220049-EI for FPUC's Storm Protection Plan.

Position: *Walmart is not a party in this docket.*

c. Docket No. 20220050-EI for DEF's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

d. Docket No. 20220049-EI for FPL's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

<u>Issue 5</u>: What are the estimated costs and benefits to the Company and its customers of making the improvements proposed in the Storm Protection Plan?

a. Docket No. 20220048-EI for TECO's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

b. Docket No. 20220049-EI for FPUC's Storm Protection Plan.

Position: *Walmart is not a party in this docket.*

c. Docket No. 20220050-EI for DEF's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

d. Docket No. 20220049-EI for FPL's Storm Protection Plan.

Position: *Walmart adopts the position of OPC.*

<u>Issue 6</u>: What is the estimated annual rate impact resulting from implementation of the Company's Storm Protection Plan during the first 3 years addressed in the plan?

a. Docket No. 20220048-EI for TECO's Storm Protection Plan.

Position: *Walmart takes no position, as Walmart has not conducted this analysis.*

b. Docket No. 20220049-EI for FPUC's Storm Protection Plan.

Position: *Walmart is not a party in this docket.*

c. Docket No. 20220050-EI for DEF's Storm Protection Plan.

Position: *Walmart takes no position, as Walmart has not conducted this analysis.*

d. Docket No. 20220049-EI for FPL's Storm Protection Plan.

Position: *Walmart takes no position, as Walmart has not conducted this analysis.*

Issue 7: Withdrawn.

Issue 8: Withdrawn.

Issue 9: Should the Commission approve, approve with modification, or deny FPL's new Transmission Access Enhancement Program?

Position: *Walmart takes no position, as Walmart has not conducted this analysis.*

<u>Issue 10</u>: Is it in the public interest to approve, approve with modification, or deny the Company's Storm Protection Plan?

a. Docket No. 20220048-EI for TECO's Storm Protection Plan.

Position:

Walmart believes the public interest would benefit if the Commission directs each utility to continue to collaborate with interested stakeholders during the interim period before their next required updated SPPs to develop ways in which customer-sited generation may be utilized as part of the SPP in order to strengthen the T&D systems and provide customers with lower restoration costs, shorter outage periods, and more reliable electric service overall.

b. Docket No. 20220049-EI for FPUC's Storm Protection Plan.

Position: *Walmart is not a party in this docket.*

c. Docket No. 20220050-EI for DEF's Storm Protection Plan.

Position:

Walmart believes the public interest would benefit if the Commission directs each utility to continue to collaborate with interested stakeholders during the interim period before their next required updated SPPs to develop ways in which customer-sited generation may be utilized as part of the SPP in order to strengthen the T&D systems and provide customers with lower restoration costs, shorter outage periods, and more reliable electric service overall.

d. Docket No. 20220049-EI for FPL's Storm Protection Plan.

Position:

Walmart believes the public interest would benefit if the Commission directs each utility to continue to collaborate with interested stakeholders during the interim period before their next required updated SPPs to develop ways in which customer-sited generation may be utilized as part of the SPP in order to strengthen the T&D systems and provide customers with lower restoration costs, shorter outage periods, and more reliable electric service overall.

Issue 11: Should this docket be closed?

a. Docket No. 20220048-EI for TECO's Storm Protection Plan.

Position: *Yes. *

b. Docket No. 20220049-EI for FPUC's Storm Protection Plan.

Position: *Walmart is not a party in this docket.*

c. Docket No. 20220050-EI for DEF's Storm Protection Plan.

Position: *Yes.*

d. Docket No. 20220049-EI for FPL's Storm Protection Plan.

Position: *Yes.*

III. **CONCLUSION**

WHEREFORE, Walmart respectfully requests that the Commission consider whether

each of the Utilities' SPPs will reduce restoration costs and power outage times, is practical

regarding locations selected for T&D infrastructure relative to the utility's service territory, the

cost/benefit to customers, and the impact on customers' bills in accordance with Section 366.96;

and relevant, Walmart incorporates by reference arguments and evidence cited by OPC in its Post-

Hearing Briefs for each Docket. Further, Walmart respectfully requests that the Commission direct

each utility to continue to collaborate with interested stakeholders during the interim period before

their next required updated SPPs to develop ways in which customer-sited generation may be

utilized as part of the SPP in order to strengthen the T&D systems and provide customers with

lower restoration costs, shorter outage periods, and more reliable electric service overall.

Respectfully submitted,

By /s/ Stephanie U. Eaton

Stephanie U. Eaton (FL State Bar No. 165610)

SPILMAN THOMAS & BATTLE, PLLC

110 Oakwood Drive, Suite 500

Winston-Salem, NC 27103

Phone: (336) 631-1062

Fax: (336) 725-4476

seaton@spilmanlaw.com

Derrick Price Williamson

Steven W. Lee

SPILMAN THOMAS & BATTLE, PLLC

1100 Bent Creek Boulevard, Suite 101

Mechanicsburg, PA 17050

Phone: (717) 795-2741

dwilliamson@spilmanlaw.com

slee@spilmanlaw.com

Counsel to Walmart Inc.

7

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by

electronic mail to the following parties this 6th day of September, 2022.

Jacob Imig
Theresa Tan
Walter Trierweiler
Office of General Counsel
Florida Public Service Commission
2540 Shumard Oak Blvd., Room 110
Tallahassee, FL 32399-0850
jimig@psc.state.fl.us
ltan@psc.state.fl.us
wtrierwe@psc.state.fl.us

Richard Gentry
Mary A. Wessling
Charles Rehwinkel
Stephanie Morse
Office of Public Counsel
c/o The Florida Legislature
111 West Madison Street
Room 812
Tallahassee, FL 32399-1400
gentry.richard@leg.state.fl.us
wessling.mary@leg.state.fl.us
rehwinkel.charles@leg.state.fl.us
morse.stephanie@leg.state.fl.us

Paula K. Brown Tampa Electric Company P. O. Box 111 Tampa FL 33601-0111 regdept@tecoenergy.com

J. Jeffry Wahlen
Malcolm N. Means
Ausley McMullen
P.O. Box 391
Tallahassee, FL 32302
jwahlen@ausley.com
mmeans@ausley.com

Matthew R. Bernier
Stephanie Cuello
Duke Energy Florida
106 East College Avenue, Suite 800
Tallahassee, FL 32301
matthew.bernier@duke-energy.com
Stephanie.Cuello@duke-energy.com
flregulatorylegal@duke-energy.com

Dianne M. Triplett
Duke Energy Florida, LLC
299 First Avenue North
St. Petersburg, FL 33701
Dianne.Triplett@Duke-Energy.com

Kenneth A. Hoffman Florida Power & Light Company 215 South Monroe Street, Suite 810 Tallahassee, FL 32301 ken.hoffman@fpl.com

Christopher T. Wright Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408-0420 Christopher.wright@fpl.com

George Cavros
Southern Alliance for Clean Energy
120 E. Oakland Park Blvd., Suite 105
Fort Lauderdale, FL 33334
george@cavros-law.com

Certificate of Service Docket Nos. 20220048-EI, 20220050-EI, and 20220051-EI Page 2

Jon C. Moyle, Jr.
Karen A. Putnal
c/o Moyle Law Firm
118 North Gadsden Street
Tallahassee FL 32301
jmoyle@moylelaw.com
kputnal@moylelaw.com
mqualls@moylelaw.com

James W. Brew
Laura Wynn Baker
Stone Mattheis Xenopoulos & Brew, PC
1025 Thomas Jefferson Street, NW
Suite 800 West
Washington, DC 20007-5201
jbrew@smxblaw.com
lwb@smxblaw.com

/s/ Stephanie U. Eaton

Stephanie U. Eaton