I. Renewable Portfolio Standard

17.400 Florida Renewable Portfolio Standard

(1) Application and Scope.

(a) The Commission shall establish a Renewable Portfolio Standard Rule (hereafter called “RPS Rule") that is equitable to the rate-payers, the utilities, and renewable energy resources that will protect and promote the development of renewable energy, protect the economic viability of existing renewable energy facilities, diversify the types of fuel used to generate electricity in Florida, lessen Florida’s dependence on fossil fuels for the production of electricity, minimize the volatility of fuel costs, encourage investment into the state, improve environmental conditions, and minimize the costs of power supplies to the electric utilities and their customers in all classes (residential, commercial and industrial).

(b) After approval of the RPS Rule, the Commission shall review and the RPS Rule at least once every five years. The Commission on its own motion, or upon petition by a substantially affected person or a utility or renewable energy resource, shall initiate a proceeding to review and, if appropriate, modify the RPS Rule from time to time or at any time not less frequently than on a 5 year basis. All modifications of the approved renewable portfolio standards and the associated compliance plans shall only be on a prospective basis.

(2) Definitions.

(a) “Florida renewable energy resources,” means electrical, mechanical, or thermal energy produced from a method that uses one or more of the following fuels or energy sources: hydrogen, biomass, solar energy, geothermal energy, wind energy, ocean energy, waste heat, or hydroelectric power that was produced in Florida or imported when and if the power has been produced with least emissions (NOx, SOx, CO, CO2, Dioxans, Furans, and carcinogens)

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for which stack results must be tested and supplied to the PSC by means of SCADA or semi-
annual settlement tests.

(b) “Renewable energy,” means electrical energy produced from a method that uses one or
more of the following fuels or energy sources: hydrogen produced from sources other than
fossil fuels, biomass, solar energy, geothermal energy, wave energy, wind energy, ocean
energy, and hydroelectric power. The term includes the alternative energy source, waste heat,
from sulfuric acid manufacturing operations.

(c) “Biomass,” means a power source that is comprised of, but not limited to, combustible
residues or gases from forest products manufacturing, agricultural, horticultural, or industrial
BTU convertible waste streams, or co-products from agricultural and orchard crops, waste or
co-products from livestock and poultry operations, waste or byproducts from food processing,
urban wood waste, municipal solid waste, municipal liquid waste treatment operations, and
landfill gas.

(d) “Class I renewable energy source,” means Florida renewable energy resources derived
from wind or solar energy systems or any source that does not require an Air Permit in the
State of Florida.

(e) “Class II renewable energy source,” means renewable energy derived from Florida
renewable energy resources other than Class I renewable energy sources.

(f) “Renewable Energy Credit,” means a financial instrument that represents the unbundled,
separable, renewable attribute of renewable energy or equivalent solar thermal energy
produced in Florida and is equivalent to one megawatt-hour of electricity generated by a
source of renewable energy asset physically located in Florida.

(g) “Renewable Portfolio Standard,” means the RPS Rule made by this committee.
(h) “Solar Energy System,” means equipment that provides for the collection and use of incident solar energy for water heating, space heating or cooling, or other applications that would normally require a conventional source of energy such as petroleum products, natural gas, or electricity that performs primarily with solar energy. In other systems in which solar energy is used in a supplemental way, only those components that collect and transfer solar energy shall be included in this definition.

(i) “Solar Photovoltaic System,” means a device that converts incident sunlight into electrical current.

(j) “Solar thermal system,” means a device that traps heat from incident sunlight in order to heat water.

(k) “Equivalent Solar Thermal Energy,” means the conversion of the thermal output, measured in British Thermal Units, of a solar thermal system to equivalent units of one megawatt-hour of electricity otherwise consumed from or output to the electric utility grid.

(3) RPS RULE:

(a) Each investor-owned utility shall be required to wheel any RPS energy into the transmission lines for sale to rate-payers prior to wheeling any non-RPS energy to the rate-payers.

(b) The RPS energy resource shall be paid per kwh at the rate benchmarked to the market (and thus controlled by the market and market thresholds in order to protect the rate-payers of Florida) in each IOU service area. Rates shall be marked to market every 15 minutes.

(c) RPS energy shall be transmitted without tariff, as the public (which owns the transmission lines) has established a preference for clean energy, which shall be expressed as tariff-free use of the transmission lines.

(d) Each investor-owned utility shall pay the REC for each MW placed into the transmission lines.
For the purpose of encouraging energy with the least Air Quality negative impact, all energy from Tier 1 resources shall be placed into the transmission queue prior to any energy from a Tier 2 resource, followed by energy from all other sources.

(4) Compliance.

(a) While no fees are assigned to the Florida investor-owned utilities for failing to encourage sufficient RPS energy in their services areas, a fine of $10,000 US (ten thousand US dollars) per MWh shall be assigned to any Florida investor-owned utility for failing to place RPS energy first in the transmission queue, failing to mark to market, or failing to purchase a REC. This fine shall be paid out of dividends from the Florida investor-owned utilities to investors, and not out of rate-payers revenues.

(b) Each Florida investor-owned utility shall offer and sign bankable contracts Power Purchase Contracts (#OCC 1051 compliant) which do not in any way pierce the 17 year protection on intellectual property by mandating inspections beyond the meter and switchgear.

(c) Each Florida investor-owned utility shall, notwithstanding the above, provide a public affirmation to obey the RPS Rule described in section 3, whether or not a PPA has been or will be signed, to any RPS energy resource to invite them to place RPS energy in the transmission lines.

(d) Each Florida investor-owned utility to waive all transmission feasibility fees and approve all requested access by an RPS energy resource to the public transmission lines in support of FERC 888. Any FL investor-owned utility found to be preventing access to the transmission lines through any dilatory procedural delay to be fined $50,000,000 US (fifty million US dollars) which fine shall be delivered entirely to the

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RPS energy resource from the dividends of the FL investor-owned utility.

(e) An RPS resource may choose to forward-sell electricity and/or RECs as far as twenty years in advance. If this is desired by the RPS resource, utilities must purchase the electricity and/or RECs with a futures derivative agreement that benchmarks electricity prices per the NYMEX for electricity and the Green Exchange for RECs, but marks to market at 15 minute intervals to prevent unsupportable agreements. If the RPS resource requests a cash dNPV (discounted Net Present Value) of the electricity or RECs sales agreement, the FL investor-owned utilities will provide said cash according to the discount rate set in latest rendition of the Tristone Energy Lending Price Survey (currently set at 9%)—this requirement to be modified by mutual agreement if and when any condition exists wherein a FL investor-owned utility declares the transactions to impose a financial hardship on the investor-owned utility and for relief seeks a hearing to request the assistance of the Florida DEP which can, in turn, arbitrate or mediate the financial transaction (bankable contracts) through to the US Treasury for financing with the Federal Finance Bank, or the Institutional Capital or Credit Markets in order to prevent the economic hardship from being transferred to the FL investor-owned utility’s rate-payers.

Specific Authority 350.127(2), 366.05(1), FS. Law Implemented 366.02(2), 366.04(2)(c), (5), (6), 366.041, 366.05(1), 366.81, 366.82(1),(2), 366.91(2), 366.92 FS. History—New XX-XX-08.

II. Florida Renewable Energy Credit Market

17.410 Florida Renewable Energy Credit Market (hereafter called “RECs market”).

CODING: Words underlined are additions; words in struck through type are deletions from existing law.
(1) An electronic Florida RECs Market shall be established. The renewable energy credit market shall allow for the production, transparent buying/selling/trading of renewable energy credits used to comply with the RPS Rule. All records associated with the production of and the buying/selling/trading of renewable energy credits shall be available to the Commission for audit purposes. All prices out to the latest-vintage sale shall be electronically posted, which prices shall reflect the average price, not the highest or lowest price, per REC for that quarter. The electronic platform shall allow for the option of registration of renewable energy credits for sale directly and without brokers by the RPS energy resources.

(a) The RECs Market shall be developed, administrated and maintained by an independent not-for-profit corporation which shall be governed by a board that with representation (roughly) as follows:

- 55% renewable energy resources, activists, technologists
- 20% renewable energy financiers, brokers, traders, market analysts
- 25% utilities and FL Public Service Commission.

Board membership requirements shall be strictly enforced.

(b) Municipal electric utilities and rural electric cooperative utilities are required to participate in the Florida RECs Market inasmuch as they purchase RECs from RPS energy resources when RPS energy is wheeled to their service areas, which shall be in exact per capita ratio as the FL investor-owned utilities.

(c) The administrative costs associated with the electronic Florida RECs Market shall be collected either through membership dues, certification fees, or administrative fees assessed to the Florida investor-owned utilities until such time as the 20% RPS goal is met in Florida, and following the achievement of that goal, the cost shall be sustained through an automatic 1% removed from each REC transaction, from utility and RPS energy resource equally.

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(2) The following entities are eligible to produce renewable energy credits:

   1. Investor-owned electric utility Florida owned renewable energy resources;
   2. Municipal electric utility and rural electric cooperative utility owned Florida renewable energy resources;
   3. Non-utility (distributed generator, independent operator, joint venture, public-private enterprise, private equity or any other) Florida-located renewable energy resources providing net capacity and energy to the Florida electric utility or to a municipal utility or to a rural electric cooperative utility transmission lines, regardless of an existing PPA;
   4. Non-utility Florida renewable energy resources or producers greater than 2 megawatts providing on site generation to offset all or a part of the customer’s electrical needs.
   5. Non-utility Florida renewable energy resources greater than 2 megawatts providing equivalent solar thermal energy to offset all or a part of the customer’s electrical needs;
   6. Customer-owned Florida renewable energy resources, 2 megawatts or less, that have not received incentives from a Commission-approved demand-side conservation program pursuant to the Florida Energy and Efficiency Conservation Act, Sections 366.80-.85 and 403.519, F.S.

(3) A renewable energy credit is retained by the owner of the eligible Florida renewable energy resource from which it was derived unless specifically sold or transferred.

(a) The only instance in which renewable energy may be wheeled to out-of-state rate-payers is if all energy in Florida is renewable, or during a condition of force majeure, necessitating temporary (less than 3 months) power infusion to a neighboring location or “affected area”. In this case, power generated by non-renewable sources of Florida must be deemed insufficient.

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to meet the needs of the rate-payers of the affected area by the FERC or any federal or state
disaster management office, in which case the FL transmission entity (FL investor-owned
utility or otherwise) must mark the energy price to the destination market price and the RECs
may or may not be separately marketed as deemed fit by the RPS energy resource.

(b) A renewable energy credit shall be valid per tax legislation and shall be deemed valid for
two years after the date the corresponding megawatt-hour or equivalent solar thermal energy
was generated. A renewable energy credit from a customer-owned renewable system less than
2 megawatts shall be valid for tax purposes two years after the date the renewable energy
credit is certified. However, a renewable energy credit shall be retired after it is used to
comply with any regional, other state’s RPS or federal renewable portfolio standard.

(c) Any Florida rate-payer in any class (residential, commercial, industrial or other) who opts
to purchase a REC from the RECs Market or opts to pay any premium in rate-paying price that
bears any suggestion to be supporting renewable energy, must receive the tax credit associated
with the premium paid.

(3) Initially, the price of each renewable energy credit shall be capped at the equivalent of $16
per ton of net greenhouse gas emissions (GHG) reduced or avoided by Florida renewable
energy resources relative to the GHG emissions otherwise emitted by the utility. The price
cap shall be removed after one year and replaced by the market-based mechanism of supply
and demand in transparent transactions, with FL RECs prices no higher than 2x the national
compliance average REC price. The REC price is also subject to any subsequent federal cap
and trade system.

(4) Within 90 days from the effective date of this rule, the not-for-profit organization to
administrate the electronic RECs Market shall file for Commission approval the structure,
governance, and procedures for administering the RECs market. The compliance filing shall,
at a minimum, provide provisions for the following:

(a) a mechanism to buy, sell, and trade renewable energy credits generated by Florida renewable energy resources regardless of ownership of the asset;

(b) the aggregation of renewable energy credits for customer-owned Florida renewable energy resources;

(c) the certification and verification of renewable energy credits as defined in Rule 25-17.400(2)(f), F.A.C., including renewable energy credits resulting from Equivalent Solar Thermal Energy as defined in Rule 25-17.400(2)(k), F.A.C.;

(d) an accounting system to verify compliance with the RPS Rule; and

(e) a method to record each transaction instantaneously, and to indicate whether the renewable energy credit is associated with a Class I or Class II renewable energy source as defined this RPS Rule.

Specific Authority 350.127(2), 366.05(1), FS. Law Implemented 366.02(2), 366.04(2)(c), (5), (6), 366.041, 366.05(1), 366.81, 366.82(1)(2), 366.91(2), 366.92 FS. History–New XX-XX-08.

III. Municipal and Rural Electric Coop Reporting

25-17.420 Municipal Electric Utility and Rural Electric Cooperative Renewable Energy Reporting

(1) Each municipal electric utility and rural electric cooperative utility shall file with the Commission an annual report no later than April 1 of each year for the previous calendar year. Each utility’s report shall include the following:

(a) the retail sales of the prior year in megawatt-hours;

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(b) the quantity of self-generated renewable energy in megawatt-hours separated by fuel type;

c) the quantity of renewable energy purchased in megawatt-hours, separated by type of
ownership and fuel type;

d) the quantity and vintage of self-generated renewable energy credits;

e) the quantity and vintage of renewable energy credits purchased;

(f) the fuel type and ownership of the Florida renewable energy resource associated with each
renewable energy credit;

Specific Authority 350.127(2), 366.05(1). FS. Law Implemented 366.02(2), 366.04(2)(c), (5), (6), 366.041,
366.05(1), 366.81, 366.82(1)(2), 366.91(2), 366.92 FS. History–New XX-XX-08.