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January 27, 2004

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RE: Docket No. 981834

Dear Ms. Bayo':

It has come to our attention that several pages may have been omitted from the pre-filed surrebuttal testimony of Sprint's witness, Jimmy R. Davis, when it was filed with the Commission on September 26, 2003, although a complete version of the testimony was served on the parties via electronic mail. To ensure that the Commission's records reflect the complete testimony, Sprint is filing the original plus 15 of the complete version (42 pages) of the testimony previously served electronically on the parties. A copy is also being served on the parties in this docket, pursuant to the attached Certificate of Service.

Please acknowledge receipt of this filing by stamping and initialing a copy of this letter and returning same to the courier. If you have any questions, please do not hesitate to call me at 850/599-1560.

Sincerely,

Susan S. Masterton

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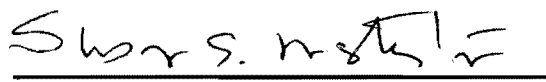
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(+ Signed Protective Agreement)

BEFORE THE PUBLIC SERVICE COMMISSION

SURREBUTTAL TESTIMONY OF

Jimmy R. Davis

September 26, 2003

DOCUMENT NUMBER-DATE

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Exhibits

- Revised JRD-2 Revised collocation rate schedule and cost study (proprietary)
- JRD - 3 Net Present Value Comparison Sprint versus Verizon and BellSouth
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- JRD - 6 Abandoned Collocations in Sprint's Territory (proprietary)
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- JRD - 9 Floor Space Utilization Factor Analysis
- JRD - 10 Ground Bar Quotes

1 **INTRODUCTION**

2

3 **Q. Please state your name, place of employment, and business address.**

4 A. My name is Jimmy R. Davis. I am employed by Sprint/United Management
5 Company as a Senior Manager – Network Costing at 6450 Sprint Parkway,
6 Overland Park, Kansas 66251. I am testifying on behalf of Sprint-Florida,
7 Incorporated and Sprint Communications Company Limited Partnership
8 (hereafter collectively referred to as “Sprint” or the “Company”).

9 **Q. Are you the same Jimmy R. Davis who previously filed direct and rebuttal**
10 **testimonies in this case?**

11 A. Yes.

12 **Q. What is the purpose of your Surrebuttal Testimony?**

13 A. I am introducing a Revised Exhibit JRD-2 which is Sprint’s collocation cost study
14 and associated element rate list. Revised Exhibit JRD-2 replaces the original
15 Exhibit JRD-2, which was included with my direct testimony submitted on
16 February 4, 2003. This revised study incorporates changes in the COR percentage
17 for cross connect and power cable removal as explained in Sprint’s Response to
18 Staff’s Interrogatory Number 72 part b. The revised study also reflects a
19 recalculation of Sprint’s floor space rate which is explained in detail later in my
20 testimony. In addition, I will respond to the Rebuttal Testimony of AT&T
21 witness Mr. Steve Turner in a number of costs related areas. Specifically, my
22 testimony deals with Mr. Turner’s comments relating to the use of BellSouth’s
23 collocation cost model as a common model in the state of Florida and his
24 recommendation of using the same cost inputs for all three ILECs. Sprint’s
25 witness Randy Farrar also addresses issues relating to Mr. Turner’s proposal in

1 his Surrebuttal Testimony, also filed today. I will also respond to the rebuttal
2 testimonies of Staff witnesses Dr. David Gabel and Mr. Roland Curry regarding
3 their comments on Sprint's cost inputs and study methodologies for various
4 collocation rate elements.

5

6 **Net Present Value Analysis is a Simple Solution to Cost Comparisons**

7 **Among ILECs With Different Collocation Models**

8

9 **Q. On page 3 of his Rebuttal Testimony (lines 20 – 22), Mr. Turner claims that**
10 **the use of three different collocation cost models makes it “almost**
11 **impossible” to compare collocation costs. Do you agree with Mr. Turner’s**
12 **claim?**

13 **A. No, not at all. As an operating ALEC, Sprint routinely analyzes collocation costs**
14 **of various ILECs in multiple states. In these analyses, Sprint deals with all types**
15 **of variations in collocation cost structures.**

16 **Q. What types of variations in cost structures does Sprint encounter?**

17 **A. As expected there is the mix of one time non-recurring charges (NRCs) and**
18 **monthly recurring charges (MRCs). Some ILECs recover certain costs up front**
19 **through NRCs while others shift those costs to MRCs and recover them over time.**
20 **In addition, some ILECs recover certain NRCs (e.g. project planning) on a per**
21 **square foot basis as opposed to on a per job basis. Yet another example is that**
22 **while some ILECs (like SBC and Verizon) recover cost for HVAC as a function**
23 **of DC amps ordered, others recover HVAC through their floor space rate.**

24 **Q. On page 10 of his Rebuttal Testimony, Mr. Turner advocates the use of the**
25 **BellSouth Collocation Model as the standard model for collocation pricing in**

1 **Florida. Should the Florida Commission order the use of the BellSouth**
2 **Collocation Costs model in Florida, won't ALECs like Sprint who operate in**
3 **numerous states including Florida still have to contend with multiple**
4 **collocation cost models?**

5 A. Yes, certainly. BellSouth only operates in the southeastern United States, so even
6 if their model were the standard model in all of their states that would not address
7 the fact that ALECs who operate both within and beyond the southeast would still
8 contend with multiple models. In addition to BellSouth, Sprint's ALEC operation
9 purchases collocation from Qwest, SWBT, Verizon-Bell Atlantic, Verizon-GTE,
10 PacBell, and Ameritech all of which have differing collocation rate structures.

11 **Q. So how does Sprint manage the variations of collocation cost structures**
12 **among ILECs in various states?**

13 A. It's quite simple really. Net Present Value (NPV) comparisons are used by Sprint
14 to shift NRCs and MRCs into a common point in time. Sprint makes comparisons
15 on a year-by-year and an accumulative basis.

16 **Q. Has Sprint made NPV comparisons as part of this proceeding?**

17 A. Yes. Exhibit JRD-3 contains NPV comparisons between Sprint and Verizon for
18 two of the five physical collocations provided to Staff in Sprint's Response to
19 Staff's Interrogatory Number 1. Sprint used Verizon's Response to Staff's
20 interrogatories Numbers 224 and 225 to Verizon in which Staff asked Verizon to
21 select the collocation rate elements needed to provision the two Sprint physical
22 collocations. Sprint did have to make a few adjustments to what Verizon
23 identified as necessary elements for the Sprint collocations however to ensure that
24 all costs like cage ground bar (Verizon element 10) and DC power and cross
25 connect cable material (represented by Verizon elements 100 through 111) were

1 accounted for. Exhibit JRD – 3 also contains similar NPV comparisons between
2 Sprint and BellSouth, which involve key assumptions explained below.

3 **Q. Could the Florida Commission Staff use NPV analysis to compare collocation**
4 **costs among the three ILECs in this case?**

5 **A. Yes.** Through discovery, Staff asked all three companies for similar information
6 regarding their last five physical and virtual collocations. Furthermore, Staff
7 asked all three ILECs to select collocation elements from their own cost structures
8 necessary to provision selected collocations of the other two. Caution must be
9 exercised however when making comparisons with BellSouth because under the
10 BellSouth collocation cost structure, ALECs provision their own DC power and
11 cross connect cables using BellSouth approved vendors. It should be noted that
12 for collocations in BellSouth central offices, ALECs also provide all DC power
13 and cross connect cable materials and bear the cost of engineering and project
14 planning outside of BellSouth’s cost structure. The comparisons between Sprint
15 and BellSouth on Exhibit JRD–3 incorporate Sprint’s costs from its collocation
16 cost study for the cost components borne by the ALEC. The investment costs
17 included in Sprint’s collocation cost study from cross connects (recovered as
18 MRCs by Sprint) are incorporated as NRCs for the purpose of comparison with
19 BellSouth.

20
21 **Sprint’s Set of Collocation Elements is Comprehensive**

22
23 **Q. On page 10, line 25 of his Rebuttal Testimony, Mr. Turner asserts that**
24 **Sprint’s collocation rate list is “extremely limited” and “does not begin to**

1 **address all the necessary rate elements for collocation”. Do you agree with**
2 **this assertion?**

3 A. Absolutely not! Sprint has provided more than 700 collocations system wide and
4 has fulfilled all ALEC requests for collocation rate elements. As can be seen in
5 Sprint’s Response to Staff’s Interrogatories Numbers 54 and 55, many of Sprint’s
6 elements encompass multiple elements of Verizon and Bell. For example,
7 Sprint’s single collocation element for floor space covers the cost of Verizon’s
8 elements of Floor Space (element 36 or 37), Space Modification (element 34),
9 Environmental Conditioning (element 35), and Cage Ground Bar (element 10), all
10 of which are necessary to provide collocation. In like manner, Sprint’s
11 collocation element for DS0 cross connects encompasses Verizon’s elements of
12 Overhead Superstructure (element 11), Facility Pull (element 13), DS0
13 Termination (element 15), Cable Rack Shared Space (element 44), Facility
14 Termination (element 47), and Facility Cable –DS0 Cable (element 100), all of
15 which are necessary to provide collocation. Sprint’s collocation rate element lists
16 are reviewed by both Sprint wholesale and Sprint ALEC operations for
17 completeness. Furthermore, our experience tells us that ALECs like a more
18 simple, straightforward rate structure. As an ALEC, Sprint advocates simplicity
19 because it facilitates invoice auditing. Even Mr. Turner calls collocation
20 “straightforward” (p 9, ln14), and Sprint sees no reason to complicate matters by
21 having an unnecessarily complex rate structure.

22 Q. **Has AT&T provided information on what specific collocation elements it**
23 **believes are missing from Sprint’s rate list?**

24

25

1 A. Yes. AT&T listed what they believe are missing collocation elements in its
2 Response to Staff's Interrogatory to AT&T Number 79.

3 Q. What comments does Sprint want to make concerning AT&T's list of
4 "missing" elements provided in their response to Staff's Interrogatory to
5 AT&T number 79 part a) dealing with physical collocation?

6 A. First, AT&T listed a series of 13 "disconnect only" rate elements. Sprint
7 considers mass service disconnection to be a part of the decommissioning process.
8 As described in under my direct testimony for issue 1C (pages 3 and 4), should an
9 ALEC request to decommission a collocation site, Sprint's major augmentation
10 fees would apply. If however, an ALEC loses a customer prior to
11 decommissioning, Sprint may apply its UNE loop disconnect rates approved
12 under Docket 990649-TP. Next, AT&T listed an element for a "2 fiber cross
13 connect" (BellSouth element number H.1.31) for which Sprint has never received
14 a request. Sprint's experience is that ALECs prefer to have redundancy with their
15 fiber services which require a 4 fiber cross connect. Furthermore, BellSouth's
16 rate elements for 2 and 4 fiber cross connects cover only jumper work since all
17 cross connect cabling in BellSouth's collocation arrangements is self-provisioned
18 by the ALEC. AT&T listed the BellSouth element called a "power reduction fee"
19 (BS Element H.1.60). Sprint covers this need as a minor augment if only fuses
20 need changing or as a major augment if DC power connections need altering.
21 Then, AT&T listed a series of 5 Copper Entrance Cable related elements which
22 are covered under Sprint's "Internal Cable Space" and "Internal Cable" elements.
23 Finally, AT&T listed a series of adjacent and remote collocation rate elements as
24 part of its Response to Staff's Interrogatory to AT&T Number 79 part a). To
25 date, Sprint has not provisioned adjacent or remote collocation in any of its

1 operating territories in any state and has no cost-based data upon which to base
2 standard rates. These collocation arrangements are not common, nor are they
3 standard and therefore do not lend themselves to developing accurate generic
4 rates. Due to the variability of configurations involved in adjacent and remote
5 terminal collocation, Sprint proposes to cost adjacent or remote collocation on an
6 individual case basis.

7 **Q. Is Sprint's rate element for internal cable – per 100 pair copper stub cable**
8 **intended for virtual collocation only?**

9 A. Yes, and for good reason. Sprint's policy is for all copper entrance facilities to
10 terminate on Sprint's mainframe to ensure the proper protection from the
11 remainder of the office from lightning surges and electromagnetic interference.
12 Since the copper cable is terminated on Sprint's mainframe, Sprint's policy is to
13 perform all associated maintenance. If copper entrance facilities were categorized
14 as physical collocation, the implication would be that the ALEC would perform
15 the maintenance.

16 **Q. What comments does Sprint want to make concerning AT&T's list of**
17 **"missing" elements provided in its Response to Staff's Interrogatory to**
18 **AT&T Number 79 part b) dealing with virtual collocation?**

19 A. AT&T listed a series of (eight) "disconnect only" rate elements. Again, Sprint
20 considers mass service disconnection to be a part of the decommissioning process.
21 The only other element listed by AT&T under its Response to Staff's
22 Interrogatory 79 part b) was 2-wire cross connects for virtual collocation.
23 BellSouth's cross connect related elements (H.1.9 through H.1.12) only cover the
24 actual "jumper" which connects the ILEC owned UNE loop with the ALEC
25 owned interoffice cross connect cabling. Under BellSouth's model, the ALEC

1 self provisions all cross connect and power cabling. Sprint achieves cost recovery
2 for 2 wire cross connects using UNE loop NRC's approved under Docket 990649-
3 TP.

4

5 **Collocation is Significantly More Risky Than Other UNES**

6

7 **Q. On page 11 of his Rebuttal Testimony, Mr. Turner states that since**
8 **collocation is the vehicle used for ALECs to obtain access to UNE loops, "it is**
9 **only reasonable that the same cost factors that are used to establish the cost**
10 **for unbundled elements should be used to establish the costs for**
11 **collocation...". Do you agree?**

12 **A. No. There are significant differences between collocation as a UNE and the UNE**
13 **loops ALECs gain access to through collocation. First of all, as explained in**
14 **Sprint's Response to Staff's Interrogatory Number 74 and in my Rebuttal**
15 **Testimony (Davis Rebuttal page 7, line 13 through page 8, line 7), collocation**
16 **arrangements are uniquely designed and built to meet a particular ALEC's**
17 **specific needs. Conversely, UNE loops are not built for the ALEC at all; rather,**
18 **they are built by the ILEC in the normal course of business for the purpose of**
19 **servicing an end user. Should an ALEC discontinue service, the ILEC can use the**
20 **same loop to serve the end customer. Collocation arrangements, on the other**
21 **hand, are of no use to Sprint in servicing the end customer. Once an ALEC has**
22 **discontinued use of its collocation arrangement, if not sold to another ALEC, it**
23 **will likely have to be decommissioned or redesigned and re-built. In any**
24 **scenario, collocation arrangements are of no use to the ILEC.**

25

1 **Q. What collocation cost inputs did Sprint modify as a result of the unique**
2 **nature of collocation arrangements as opposed to the UNEs associated with**
3 **Docket Number 990649 – TP?**

4 A. As explained in Sprint's Response to Staff's Interrogatory Number 11, the
5 depreciation lives were reduced to reflect the most current lives supported by
6 Sprint. Sprint considers this to be a very conservative adjustment given that over
7 half of the collocations built by Sprint since 1996 have already been abandoned as
8 reported in Sprint's Response to Staff's Interrogatory Number 69. In addition,
9 Sprint used actual decommissioning work order cost to arrive at an appropriate
10 cost of removal for collocation cable elements (power and cross connect). These
11 elements in particular are costly to remove as compared to their investment value;
12 therefore, a higher cost of removal percentage is appropriate to match cost
13 recovery with cost causation. This added cost of removal is discounted, however
14 to reflect that removal costs are incurred in a future period.

15

16 **The BellSouth Model Will Not Meet Sprint's Needs for Costing Collocation**

17

18 **Q. As stated earlier, Mr. Turner advocates the use of the BellSouth Collocation**
19 **Model as the standard model for collocation pricing in Florida. Does the**
20 **BellSouth Company Specific Collocation Model meet Sprint's needs for cost**
21 **recovery?**

22 A. No. Several types of costs incurred by Sprint in the course of ALEC collocation
23 are missing from BellSouth's Collocation Model. This is of a particular concern
24 given BellSouth's Response to Staff's Interrogatory to BellSouth Number 112
25 which asked about adding collocation elements to BellSouth's cost model.

1 BellSouth's reply was that "the user is not able to modify the structure of
2 the study by adding or deleting elements".

3 **Q. Please provide examples of collocation costs incurred by Sprint, that are**
4 **absent in BellSouth's company specific model.**

5 A. As mentioned above, the BellSouth model assumes the ALEC self provisions its
6 DC power cable connections (Sprint elements 13 – 19 on page 5 of 107 in Exhibit
7 JRD-2) using BellSouth's approved vendors. Furthermore, BellSouth's model
8 assumes the ALEC provides their own cross connect cable material (for DS0,
9 DS1, and DS3) and installation labor for cross connects. Other cost elements
10 excluded from BellSouth's model are: Project Management Fees for collocation
11 build outs (either direct billed from the approved vendor to the ALEC or absorbed
12 by the ALEC), shared and common space in its floor space rate element and
13 manhole, conduit and cable vault space for its cable entrance facilities.

14 **Q. On page 7, lines 6-8 of his Rebuttal Testimony, Mr. Turner makes a**
15 **statement that all cost models "develop the investment for the particular**
16 **component including any installation cost and related support investments".**
17 **Does BellSouth's model build investments for BellSouth's collocation rate**
18 **elements?**

19 A. No. The BellSouth model does not build investments. As an example, the DC
20 power plant investment per amp is developed as a separate study and is
21 incorporated as an input into the BellSouth model as opposed to being developed
22 within the BellSouth model.

23 **Q. In contrast to the BellSouth model, how does Sprint's collocation cost model**
24 **develop the DC power investment per amp?**

1 A. Sprint's model starts with equipment costs for the individual components of a DC
2 power plant and builds the cost of each size of plant based on design criteria
3 provided by a Sprint DC power engineer. Engineering and installation labor is
4 added to provide a complete investment cost per amp for various sizes of the DC
5 power plants used in Sprint's ILEC territory (see Workpaper 5.0 of Revised
6 Exhibit JRD-2). Finally, a weighted average investment per amp is developed
7 using actual DC power plant sizes for each central office in Sprint's Florida
8 operation. Thus, Sprint's collocation cost model does "develop the investment for
9 the particular component including any installation cost and related support
10 investments" which is the structure Mr. Turner says all cost models have (Turner
11 Rebuttal page 7, lines 6-7). If Sprint were to use the BellSouth model, Sprint
12 would have to separately develop an investment cost per DC amp as does
13 BellSouth.

14

15 **Using the Same Inputs for All Three ILECs is Not Appropriate**

16

17 **Q. On page 15, lines 4 - 11 of his Rebuttal Testimony, Mr. Turner recommends**
18 **that all three ILECs in this case use the same cost inputs that he recommends**
19 **for BellSouth. Is this appropriate?**

20 A. No. The three ILECs in this case are vastly different in their size on a system
21 wide basis and have different economies of scale for their central office switching
22 centers within the state of Florida.

23 **Q. How does the size of an ILEC on a system level influence its cost inputs?**

24 A. Larger corporations have greater purchasing power than smaller ones due to the
25 volume of their purchases.

1 **Q. What impact do differing economies of scale in central office switching**
2 **centers have on costs?**

3 A. Larger switching centers lead to larger DC power plants which can be constructed
4 at a much lower cost per amp than smaller DC power plants. This is evidenced by
5 the relative comparison of DC power plant investment per amp on work paper 5.0
6 of Revised Exhibit JRD-2. Even though many of the components (rectifiers,
7 batteries, etc) used to build the various sizes of DC power plants cost the same,
8 combining these components into larger DC power plants lowers the cost per
9 amp. In addition, larger central office switching centers require larger central
10 office buildings which can also be built at a lower cost per square foot than
11 smaller central office buildings. Mr. Turner alludes to his understanding of these
12 principles on page 22, lines 23-26 of this Rebuttal Testimony as he compares the
13 relative sizes of BellSouth and ALECs by mentioning the “economies which
14 BellSouth enjoys”.

15 **Q. What evidence can you present to demonstrate size and economies of scale**
16 **differences among the three ILECs?**

17 A. The top portion of Exhibit JRD-4 is a comparison of the number of access lines
18 each of three ILECs have in the state of Florida as well as throughout their multi-
19 state operations. This exhibit clearly shows that although Verizon and Sprint’s
20 Florida operations are of a similar size, Verizon is more than 7 times the size of
21 Sprint on a system wide level. Furthermore, BellSouth is roughly 3 times the size
22 of Sprint, both within the state of Florida and on a system wide basis. Size at the
23 system level is what determines purchasing power when it comes to buying the
24 necessary goods and services to provide service. A company which is 3 to 7
25 times larger than another will certainly have more purchasing power. Exhibit

1 JRD - 4 also provides a comparison showing the number of central office
2 switching centers by size for the three ILECs. This portion of the exhibit clearly
3 shows that BellSouth has at least 26 central office switching centers that are larger
4 than Sprint's largest central office switch. Furthermore, BellSouth has nearly 4
5 times as many central office switching centers in the range of 4,000 to 8,000
6 access lines which is representative of Sprint's largest central office switching
7 centers. ILECs with larger central office switching centers are able to place larger
8 quantities of DC power plant components at each location (batteries, rectifiers,
9 etc.) to achieve greater economies of scale.

10 **Q. Given the size differences in switching centers in Florida and overall lines**
11 **served on a system-wide basis, does Sprint enjoy the same economies of scale**
12 **as the other LECs in this case?**

13 **A** No. Sprint does not enjoy the economies of scale of either BellSouth or Verizon.
14 Because of less purchasing power, Sprint is not able to obtain equipment like DC
15 power plant (batteries, rectifiers, power boards, generators, etc), DC power cable,
16 and cross connect cable materials as cheaply as these larger ILECs. Furthermore,
17 Sprint's central office switching centers are not as large as BellSouth (or Verizon)
18 in the state of Florida and therefore cannot achieve the same efficiencies in DC
19 power plant and central office building construction.

20

21 **Mr. Turner's Recommended Cost Input for the AC Power Component of the DC**
22 **Power Rate per Amp is Incorrect.**

23

24 **Q. What is the AC power component of the DC power rate?**

1 A. As explained in my direct testimony for issue 6 (B), AC power is purchased from
2 an electric utility then converted to DC power (by rectifiers) within the DC power
3 plant. This issue was discussed extensively during the hearing on issues 1
4 through 8 for this case on August 11 and 12, 2003.

5 **Q. What is Mr. Turner's recommendation concerning the cost of the AC**
6 **component and on what does he base his recommendation?**

7 A. On page 28 of his Rebuttal Testimony (beginning with line 19), Mr. Turner points
8 to a U. S. Department of Energy report on AC power costs (Exhibit SET-5) and
9 recommends \$.053 per KWH as a cost input for AC power based on the 2002
10 actual revenue to electric utilities from consumers in the "Industrial" category
11 for the state of Florida.

12 **Q. What justification does Mr. Turner provide for his recommendation?**

13 A. Mr. Turner relies on his own experience and states that he is "confident in this
14 section" (page 29, line 1). He adds: "from experience I know that the incumbent
15 LECs tend to have AC power rates that are most closely approximated by the
16 rates in this column" (page 29, line 1). Later in the same paragraph he states that
17 "The bottom line, however, is that I have used the industrial category for 2002 in
18 identifying the appropriate AC kilowatt hour rate for BellSouth and the other
19 incumbents" (page 20, lines 6-8).

20 **Q. Is Mr. Turner's recommendation appropriate for Sprint?**

21 A. No. This recommendation is inappropriate for some very compelling reasons.
22 First, I consulted Ms. Charlene Harris-Russell with the US Department of Energy
23 who was listed as a contact on the web site associated with the report represented
24 by Exhibit SET-5 attached to Mr. Turner's testimony. According to Ms. Harris-
25 Russell, a telephone company's switching center would typically come under the

1 commercial use category. This fact was confirmed by interview with Sprint's
2 Energy Manager.

3 **Q. What rate per amp corresponds to the commercial category according to the**
4 **US Department of Energy?**

5 A. As can be seen on Mr. Turner's Exhibit SET-5 attached to his Rebuttal
6 Testimony, the actual revenue to electric utilities from users in the "Commercial"
7 category for 2002 in the state of Florida is \$.067 per KWH.

8 **Q. Has Sprint provided proof of its AC power costs?**

9 A. Yes. As a matter of fact, it was AT&T who requested cost support for Sprint's
10 AC cost input of \$ 0.0671 per KWH. In response to AT&T's Request for
11 Production of Documents Number 17 (provided March 14, 2003 more than a
12 month before Mr. Turner's testimony was filed), Sprint provided AT&T with an
13 analysis of actual electric bills (usage and cost) for the 12 month period from
14 October, 2001 through September, 2002 for 445 meter locations throughout
15 Sprint's territory in Florida amounting to more than 10,000 data points
16 (445*2*12). It is obvious that Mr. Turner completely ignored the extensive
17 factual data supplied by Sprint in response to AT&T's request. This cost analysis
18 strongly supports Sprint's cost of \$ 0.0671 per KWH which is identical to the
19 U.S. Department of Energy's reported revenue of \$ 0.067 per KWH for users
20 under the "Commercial" classification for 2002.

21 **Q. On page 29 of his Rebuttal Testimony, Mr. Turner makes mention of load**
22 **sharing arrangements with AC power providers where ILECs provide their**
23 **own AC power by running their generators periodically in exchange for a**
24 **lower rate. Does Sprint have any such arrangements?**

1 A. Yes. The savings resulting from these arrangements are reflected in Sprint's
2 actual cost analysis provided in our Response to AT&T POD Number 19.

3

4 **Sprint's Collocation Cost Model Provides Cost Recovery only if ALECs pay for the**
5 **DC Power They Order**

6

7 **Q. On page 31 (lines 1-19) of his revised Rebuttal Testimony, Mr. Turner states**
8 **that "While List 1 Drain is the current that the equipment draws when it is**
9 **operating at normal voltages, the equipment will not always draw that**
10 **current." Is this statement germane to DC power rate development?**

11 A. No. Sprint's DC power rate is developed with the intention of having the ALEC
12 pay for a share of the DC power plant base on the amount of DC power they
13 order. The ALEC can base their DC power needs on any criteria they wish;
14 however, the ALEC must pay for the DC power they order for Sprint to recover
15 its cost.

16 **Q. What are some of the key assumptions made by Sprint in its collocation cost**
17 **model for the development of a DC power rate per amp?**

18 A. Sprint's collocation cost model develops an investment cost per amp using the DC
19 power plant's capacity to supply power. A DC power plant's capacity is defined
20 by the number and size of rectifiers, batteries, power boards, generators, etc.
21 which make up the DC power plant's infrastructure. By ordering DC power, the
22 ALEC is telling Sprint how much of the DC power plant's capacity it wants to
23 serve its collocated equipment. Although the Sprint incurs the cost of building the
24 DC power plant up front, the investment cost per amp determined by Sprint's
25 collocation cost model is used to develop a **monthly** recurring charge rather than

1 a non-recurring charge per amp of DC power ordered by the ALEC. This gives
2 the ALEC the advantage of having no up front cost when placing an order for DC
3 power amps.

4 **Q. Also on page 31 (lines 23-24) of his revised Rebuttal Testimony, Mr. Turner**
5 **discusses metering of actual usage. Is metering of actual usage taken into**
6 **account in Sprint's collocation cost model?**

7 A. No. As stated previously, the investment in the DC power plant and its capacity
8 to provide DC power are variables used to determine the DC power rate per amp.
9 If the Florida Commission were to order the metering of DC power, Sprint's DC
10 power rate per amp would have to be adjusted upward to account for the gap
11 between the DC power plant capacity ordered by the ALEC and the DC power
12 actually used by the ALEC's equipment. Exhibit JRD-5 is a reproduction of
13 attachment "Staff POD 62-C-3" which was included as part of Sprint's response
14 to Staff's request for the Production of Documents Number 62. As can be seen
15 from the exhibit, the ALECs represented are only using 13.7% of the DC power
16 plant they ordered. Without an adjustment in the DC power rate per amp to
17 account for the difference between what an ALEC orders verses what it uses, the
18 ALEC will have no incentive to limit the DC power plant capacity it orders and
19 Sprint would bear the cost of the DC power plant infrastructure ordered but
20 unused by the ALEC. The over-ordering of DC power plant capacity will, as it
21 has in the past, drive Sprint to overbuild DC power plant. It is important to both
22 Sprint and the ALEC for the ALEC to order DC power in smaller increments with
23 the intention of being proportionate with its collocated equipment's DC power
24 needs.

25

1 **Q. Why is it important to the ALEC to order an amount DC power which is**
2 **proportionate with its equipment needs?**

3 A. To save money. If they order less, they pay for less. This holds true for both the
4 AC power component of the DC power rate as well as the component which
5 recovers the DC power plant investment made by the ILEC. In addition, Sprint is
6 willing to work with the ALECs on upsizing their DC power cables (while right-
7 sizing their fuses) which feeds their collocated equipment offering even more
8 savings on the NRCs related to installing DC power cable feeds.

9 **Q. Why is it important to Sprint for the ALEC to order an amount DC power**
10 **which is proportionate with their equipment needs?**

11 A. DC power plant capacity of a particular Central Office should be planned from a
12 community point of view. This means recognizing that Sprint and all the ALECs
13 housed in a particular central office are competing for the same customers. If the
14 DC power plant of a particular central office is shared properly, additions to DC
15 power plants should be more limited to growth in services actually purchased by
16 consumers rather than being driven by the over-ordering of DC power plant
17 capacity by ALECs. To help ensure that DC power plants are shared between
18 Sprint and the ALECs, the ALECs need to be given the financial incentives to
19 order DC power in smaller increments. If ALECs order DC power in smaller
20 increments, Sprint is given the opportunity to shift DC power plant capacity it no
21 longer needs to the ALEC as the ALEC grows. Meanwhile if the ALEC decides
22 to discontinue offering service, Sprint would not have to absorb the carrying cost
23 associated with DC power plant additions, driven by ALECs' over-ordering of
24 DC power. An ability to shift DC power plant capacity to whoever needs it as
25 they need it would lessen the need to charge the ALEC with an expensive up front

1 investment per amp in the form of a non-recurring charge to enable Sprint to
2 achieve full cost recovery of its DC power plant investment.

3 **Q. Can Sprint present evidence that ALECs have discontinued their collocations**
4 **after it has added capacity to DC power plants?**

5 A. Yes. Exhibit JRD-6 is a list of ALECs that have discontinued service in 4 Sprint
6 central offices. Also shown is the cost of DC power capacity added to these
7 offices.

8 **Q. How can the Florida Commission help to provide ALECs with the financial**
9 **incentive to be more efficient by ordering an amount DC power which is**
10 **proportionate with their equipment needs?**

11 A. By reinforcing that an ALEC is to pay for all DC power amps ordered.

12

13 **The Costs Included in Sprint's Rate Elements for AC Outlets and Overhead Lights**
14 **Are Not Already Included in its Floor Space Rate Element**

15

16 **Q. On page 23 of his Rebuttal Testimony, Dr. Gabel states that "it appears that**
17 **Sprint's building investment calculations already include the cost of**
18 **permanent fixtures such as overhead lighting and AC receptacles." Is Dr.**
19 **Gabel's comment correct?**

20 A. No. Both the AC receptacles and overhead lighting collocation elements are only
21 charged when applicable. As explained in Sprint's Response to Staff
22 Interrogatory Number 30, R. S. Means does in fact account for the cost of AC
23 outlets along the perimeter of a finished space (like along the permanent walls)
24 but the R.S. Means construction cost estimator does not account for AC outlets
25 that ALECs often add to their equipment bays which are located out in the middle

1 of the floor. In like manner, although R.S. Means does cover overhead lights,
2 Sprint has found that ALECs sometimes want to add additional lighting. Sprint
3 only charges for AC outlets and additional overhead lighting when ALECs
4 request these elements and Sprint incurs the cost. As can be seen in Sprint's
5 Response to Staff Interrogatory Number 1, ALECs do not always order these
6 elements, in that only three of five collocators ordered an AC outlet(s) while none
7 of the five collocators ordered additional overhead lights.

8

9 **Sprint's Floor Space Rate Development is TELRIC compliant**

10

11 **Q. What key characteristics of Sprint's floor space rate development cause it to**
12 **be TELRIC compliant?**

13 A. Sprint's floor space rate development using R.S. Means is based on the forward
14 looking cost (as opposed to embedded cost) of building a central office building
15 on a scale which fits the total demand for space by both the ILEC and the ALECs
16 sharing the space.

17 **Q. How does the use of forward looking cost and the scale of total demand affect**
18 **cost recovery?**

19 A. By using forward looking cost on a scale of total demand, Sprint's floor space rate
20 assumes that finished transmission space is available meaning that the cost for
21 routine site preparations for items like ductwork and cable rack extensions for
22 transmission space is accounted for. Therefore, unlike the other two ILECs in this
23 proceeding, Sprint does not have a separate rate element for "space preparation"
24 (e.g. BellSouth H1.41-H1.45) or "building modification" (e.g. Verizon element
25 No. 34).

1 **Q. What methodology for building floor space cost development does Staff**
2 **witness Dr. Gabel advocate?**

3 A. Staff witness Gabel endorses Verizon's indexing of embedded cost methodology.

4 **Q. Do you consider Verizon's methodology to be TELRIC compliant?**

5 A. No. Since embedded costs are being used, it is obviously not forward looking.
6 Even Dr. Gabel himself states that "this approach is somewhat inconsistent with
7 the FCC's pricing rules that require the use of forward -looking efficient
8 technology" (Gabel Rebuttal, page 8, lines 7-9).

9 **Q. Do you agree with Dr. Gabel's assertions that if embedded cost indexing is**
10 **used, the inclusion of space preparation cost for ALECs in the building**
11 **investment account negates the need for separate a rate element like**
12 **BellSouth's "space preparation" MRCs or Verizon's "building modification"**
13 **MRC?**

14 A. No. Using embedded cost while assuming all collocation related modification
15 costs are already accounted for would not fairly attribute the cost of preparing
16 collocation space to the ALECs. The investment associated with space
17 preparation for ALECs is very small compared to the investment cost of the entire
18 building and would therefore not have a material affect on the overall investment
19 cost per square foot. Under the Verizon methodology, ALECs should bear the
20 full cost of space preparation since they are the cost causers. Otherwise, ALEC
21 operations would be subsidized by the ILEC.

22

23

24 **Q. On pages 28 of his Rebuttal Testimony, Dr. Gabel recommends that Sprint**
25 **convert embedded building cost to current cost to duplicate the Verizon**

1 **methodology and to do so in central offices where collocation exists. Has**

2 **Sprint performed such an analysis?**

3 A. Yes, we have. Indexing the vintage data of the sample of offices shown on
4 Exhibit JRD-7 yielded a cost of \$227 which is higher than the cost derived from
5 R.S. Means (\$146 from lines 1 and 2 of Workpaper 4.0 of Revised Exhibit JRD-
6 2). This sample of central offices is from the same random sample used to
7 perform additional analysis on Sprint's floor space rate gross up factor discussed
8 later in my Surrebuttal Testimony.

9 **Q. What opinions are offered by ALEC and Staff witnesses concerning Sprint's**
10 **use of R. S. Means?**

11 A. AT&T witness Turner is a strong proponent of R.S. Means (Turner Rebuttal, page
12 45) while Staff witness Gabel is not. Mr. Turner speaks of R.S. Means as being
13 an independent verifiable source (page 46, line 6) that "has been used by state
14 Commissions and incumbents in developing investments for collocation". One
15 such Commission, as Mr. Turner reports (page 46), is the Texas Public Utilities
16 Commission. Dr. Gabel, on the other hand, criticizes R. S. Means while using a
17 disclaimer statement from a product other than R. S. Means (page 28, lines 10-
18 13)!! Witness Gabel's footnote number 28 on page 28 of his Rebuttal Testimony
19 reveals that his quoted disclaimer statement actually comes from the "2000
20 National Construction Cost Estimator" not R.S. Means. The act of criticizing one
21 product while using disclaimers from another constitutes an inappropriate use of
22 unrelated facts. This is similar to attempting to discredit the reliability of a
23 Toyota by quoting the repair occurrences of a Buick.

1 **Q. If the Florida Commission were to adopt Verizon's methodology for floor**
2 **space rate structure, what additional collocation elements would Sprint need**
3 **to employ?**

4 A. As can be seen from Sprint's Response to Staff's Interrogatory Number 54 and on
5 the attached Exhibit JRD-3, Sprint's floor space rate element encompasses
6 Verizon's elements of: floor space, building modification, environmental
7 conditioning, and cage ground bar. These last 3 elements would need to be added
8 to Sprint's collocation rate list.

9 **Q. If the Florida Commission were to adopt Verizon's floor space rate, would**
10 **Sprint double recover for security systems as Dr. Gabel asserts on page 44,**
11 **lines 21-25?**

12 A. No. Sprint charges security systems to the Furniture and Office Equipment
13 Investment Account as opposed to the Building Investment Account; therefore,
14 Sprint's security system investments added as a result of collocation are not
15 contained in the vintage data for the Building Investment Account.

16

17 **Gabel's Criticisms of Sprint's Floor Space Rate Development Contains Numerous**
18 **Inaccuracies**

19

20 **Q. On page 9 of his Rebuttal Testimony, Dr. Gabel states that "if a new *central***
21 ***office* building were to be constructed, it might be smaller than today's**
22 **central offices" (clarification added). What are reasons this would not be**
23 **the case?**

24

1 A. Dr. Gabel was making reference to the trend towards smaller switching
2 equipment; however, that does not take into account the fact that additional space
3 is needed to house the ever growing number of systems necessary to provide
4 modern telecommunications including fiber systems, SS7 networks, digital cross
5 connects, and ATM networks. Furthermore, collocation itself adds to the general
6 requirements for space. However, even if newer central offices were smaller,
7 their cost per square foot would be higher which would offset the effects of
8 shorter cable runs.

9 **Q. Should Sprint's actual measurements for DC power and cross connect cables**
10 **be adjusted to reflect the assumption of a new building under R.S. Means as**
11 **Dr. Gabel suggests (Gabel Rebuttal, page 10, lines 4-6)?**

12 A. No. As just explained, Sprint does not see any valid reasons for why a new
13 central office building housing telecommunications network equipment would be
14 materially different in size as compared to an existing one. Furthermore, even if a
15 new building would actually be built, collocation would fairly be spread
16 throughout the central office as it is today. Sprint's Response to Staff Request for
17 the Production of Documents Number 20 shows a wide range of cable lengths for
18 both DC power feeds and cross connects clearly indicating that collocations are
19 indeed spread throughout Sprint's central offices.

20 **Q. On page 43, line 26 of his Rebuttal Testimony, Dr. Gabel comments that of**
21 **the 48 observations Sprint used for its security additive, only 2 were in the**
22 **state of Florida. Has Sprint since examined other security system costs in the**
23 **state of Florida?**

24

1 A. Yes we have. Exhibit JRD-8 provides a list of price quotes for security systems in
2 central office buildings in the state of Florida. As can be seen the overall average
3 investment per square foot for the Florida systems is \$ 2.63 while the overall
4 average investment per square for security systems used in Sprint's study is \$2.92.

5 **Q. Does this difference in cost have a material affect on Sprint's rate for floor**
6 **space?**

7 A. No. Since Sprint spreads the cost of the security system enhancement based on
8 the total usable square footage in the central office, as advocated by Dr. Gabel on
9 page 43 of his Rebuttal Testimony, the security additive accounts for less than 2
10 percent of Sprint's floor space rate. The difference of \$.29 per square foot
11 between the Florida specific security systems versus the security systems used in
12 the study accounts for a difference of less than 2 tenths of one percent (0.2%) in
13 Sprint's floor space rate.

14 **Q. On page 44, line 15, Dr. Gabel reported that Sprint's cost per square foot for**
15 **the security additive is \$.70 compared to \$ 0.0125 for BellSouth. In his**
16 **footnote 49 at the bottom of the page, he says that he arrived at his figure by**
17 **taking Sprint's additive for security and applying Sprint's annual charge**
18 **factor. Are Dr. Gabel's calculations correct?**

19 A. No. As their name implies, annual charge factors are used to calculate annual
20 charges. To arrive at a monthly recurring charge, the analyst must divide the
21 annual charge by twelve, which Dr. Gabel did not do. Dr. Gabel should have
22 reported \$0.70 divided by 12 or \$ 0.058 per square foot compared to Bell's
23 \$0.0125 per square foot.

24

1 **Q. Can the difference between Sprint's and BellSouth's cost per square foot for**
2 **security systems be explained?**

3 A. Certainly. If you take BellSouth's MRC cost and back into an investment per
4 square foot using BellSouth's ACF for buildings, you arrive at \$.77 per square
5 foot (.0125 / .1936 * 12 months per year). The average security investment per
6 square foot in Sprint's larger buildings is comparable to BellSouth's cost. As
7 shown on Exhibit JRD-4, BellSouth has much larger central office switching
8 centers/buildings than Sprint. Sprint simply does not have the same economies of
9 scale as does BellSouth.

10 **Q. What questionable comments does Dr. Gabel make concerning floor space**
11 **lease costs?**

12 A. Dr. Gabel cites comments from a North Carolina proceeding making reference to
13 an anomalously low historic floor space lease costs. What Dr. Gabel does not
14 mention however, is that three of the five leases cited are from extremely small
15 towns (two of which have populations of less than 300 people) and involve 30
16 year old leases with little to no provisions for inflationary increases. One other
17 lease was for a small remote switch at a strip shopping center. None of these four
18 locations had any collocation in them nor likely ever will. These buildings and
19 leases are hardly comparable with the larger towns and the value of property in
20 Florida. It should be noted that Sprint does not lease space in Florida for central
21 office equipment buildings (see Sprint's Response to Staff's Interrogatory
22 Number 25).

23 **Q. On page 24 of his Rebuttal Testimony, Dr. Gabel expresses concern over the**
24 **statistical validity of Sprint's sample of five sets of floor plans for its central**

1 **office buildings in evaluating its floor space gross up factor. Why did Sprint**
2 **use five?**

3 A. As covered in our Response to Staff's POD Number 13, Sprint's selection of five
4 central offices was based on the need to work with a manageable number of
5 offices to analyze given the labor intensive nature of this study.

6 **Q. Has Sprint examined additional floor space plans since the filing of its study**
7 **in February?**

8 A. Yes. Sprint has added a random selection of 14 additional central office buildings
9 containing collocation for a total of 19. As shown on Exhibit JRD-7, this is now
10 a statistically valid sample of Sprint's central offices.

11 **Q. On page 27 of his Rebuttal Testimony, Dr. Gabel's footnote number 27**
12 **asserts that "49 of Sprint's 134 COs (roughly 37%) are at or near capacity".**
13 **Is this assertion true?**

14 A. No. Dr. Gabel referenced Sprint's web site containing information on full site
15 locations. Dr. Gabel assumed that all 49 sites listed are central offices, while at
16 the time of the study only one of these sites was a central office with the
17 remaining 48 closed sites were digital line carrier systems.

18 **Q. Is this one closed office included in your random sample of central office**
19 **buildings?**

20 A. Yes.

21 **Q. What incorrect assumptions has Dr. Gabel made about Sprint allocation of**
22 **egress space its floor space factor?**

23 A. Dr. Gabel failed to recognize that Sprint's inclusion of egress (labeled "E" as
24 shown in column "h" of Exhibit JRD-7) only includes the egress contained within
25 the equipment transmission room. The egress used by Sprint in its calculation of

1 the floor space rate consists of the aisles on either end of the rows of equipment
2 bays along with space which allows access to caged collocation. Without this
3 aisle space, the collocation is unusable because a technician would not place or
4 access equipment. It would therefore be inappropriate to spread Sprint's egress
5 space to any other elements.

6 **Q. How did Sprint determine shared and growth space for its floor space rate**
7 **calculation?**

8 A. For shared space (labeled "S" in column "f" of Exhibit JRD-7), Sprint excluded
9 space (stairways, halls, equipment staging areas, bathrooms, and break rooms)
10 that would not be used by the ALEC. For growth space (labeled "G" in column
11 "g" of Exhibit JRD-7), Sprint only counted space that is available for both Sprint
12 and the ALECs to occupy as equipment space. Sprint bears the full cost of all this
13 space; therefore, ALECs should bear a fair share of this cost. This can only be
14 accomplished by allocating shared, growth and egress space to only transmission
15 space.

16 **Q. In footnote number 26 on page 27 of his Rebuttal Testimony, witness Gabel**
17 **claims that Sprint included "office space" as shared space in it's Winter Park**
18 **Central Office Building. Is this true?**

19 A. No. The space Dr. Gabel is referring to is obviously a hallway which leads to a
20 transmission space shared by Sprint and the ALECs. After consulting with
21 building engineering, this space was appropriately and clearly relabeled "HALL"
22 on the drawing and used as shared space in our analysis.

23 **Q. What is Sprint's space allocation for Air Conditioning?**

24

25

1 A. The space identified for Air Conditioning Equipment (column "k" of Exhibit
2 JRD-7), is for space containing the central office's heating and cooling system
3 (HVAC).

4 **Q. In its original study, why did Sprint allocate all of its AC equipment space to**
5 **transmission space?**

6 A. According to Sprint's facility engineers, more than half of the cooling capacity of
7 a central office building is needed to cool the equipment in the building as
8 opposed to the building itself if it were empty. Nonetheless in retrospect, some of
9 the AC equipment space allocated by Sprint to the transmission space could have
10 been allocated to office and power space (vaults are generally not cooled).
11 Sprint's desire is to recover only its cost; therefore, Sprint has made adjustments
12 to reflect the sharing of AC space (labeled "A" in column "I" of Exhibit JRD-7),
13 to more than just transmission space in its recalculation of its floor space gross up
14 factor which is covered below.

15 **Q. How did Sprint allocate AC equipment space in its recalculation of the gross**
16 **up factor?**

17 A. As can be seen in columns "d", "j", and "I" of Exhibit JRD-9, Sprint allocated the
18 AC equipment space based on the square footage of all identified space in the
19 building excluding unconditioned spaced (e.g. cable vaults).

20 **Q. What floor space gross up factor is supported by Sprint's additional data**
21 **coupled with the adjustment in how AC space is allocated?**

22 A. As can be seen from the results of Exhibit JRD-7, Sprint's revised gross up factor
23 is 49.2 %. This higher factor, when combined with the small reduction in Sprint's
24 security additive discussed previously, results in a revised floor space rate of

1 \$7.87 per square foot per month (see Revised Exhibit JRD-2). Sprint's floor
2 space rate in its original filing on February 4th, 2003 was \$9.65.

3

4 **Gabel Mischaracterizes Sprint's Presentation of its Forward Looking Costs**

5

6 **Q. On page 32 of his Rebuttal Testimony, as part of his comments on the**
7 **reliance of SME inputs, Dr. Gabel comments that the "incumbent LECs have**
8 **greater access to the cost information necessary to calculate the incremental**
9 **cost of unbundled elements in the network" and "incumbent LECs must**
10 **prove to the state commission the nature and magnitude of any forward-**
11 **looking cost that it seeks to recover in the prices of interconnection and**
12 **unbundled network elements". Has Sprint presented its forward looking**
13 **cost in this proceeding?**

14 **A. Yes. As covered in Sprint's Response to Staff's Interrogatory Number 15, 90%**
15 **of the first year collocation costs are supported by either actual cost analysis or**
16 **forward looking vendor quotes while 99% of the ongoing monthly recurring**
17 **charges are supported by actual cost analysis or forward looking vendor quotes.**

18 **Q. What comments has Dr. Gabel made concerning Sprint's actual cost**
19 **derivations through work order analysis and vendor quotes?**

20 **A. On page 37, Dr. Gabel acknowledges that Sprint has substantially supported its**
21 **rates through actual cost (through work order analysis) or vendor quotes;**
22 **however, he still expresses a preference towards Verizon's lower work times. In**
23 **fact, throughout his "analysis" Dr. Gabel simply picks the lowest number without**
24 **regard as to whether or not the low number is accurate. This is the case for DSO**
25 **cross connect cable pulls (page 50 of Gabel's Rebuttal). Dr. Gabel prefers**

1 Verizon's lower work time for cable pulls and terminations which are supported
2 by SME inputs to Sprint's work time for cable installations which are based on
3 work order analysis. Even though he otherwise is critical of SME inputs, he does
4 not introduce the possibility that Verizon's SME based work times are
5 understated. Another possibility is that Verizon's SME based work times
6 represent a best case scenario involving comparatively easy installations of a
7 relatively large number of DS0s installed per job. Of the 75 work orders
8 examined by Sprint in determining the actual work times for cross connects, only
9 6 involved installations of more than 2,000 DS0s while 4 of 5 collocations
10 included by Verizon in its Response to Staff's Interrogatory to Verizon No. 1,
11 involved installations of more than 2,000 DS0s. Sprint's work times for cross
12 connect cable installations reflect the quantities typically installed by Sprint as
13 well as the realities of the difficulties of doing this type of work.

14 **Q. Where else did Dr. Gabel simply pick the lowest work time input without**
15 **regard to its accuracy?**

16 **A.** Although Sprint and BellSouth's collocation application fees are similar (\$2,758
17 and \$2,785 respectively), on page 39 of his Rebuttal Testimony, Dr. Gabel
18 recommends that both Sprint and BellSouth use Verizon's work times for its
19 Application Fee. In this situation, Verizon is clearly the outlier, but Dr. Gabel
20 disregards the possibility that Verizon has omitted some costs they are entitled to
21 or is recovering some of their application related costs in some other way. He
22 simply picks the Verizon rate because it is the lowest number.

23

24

1 **Q. Given that ILECs appear to recover certain costs under different rate**
2 **elements, how can comparisons of collocation cost structures be made in a**
3 **fair and equitable manner?**

4 A. Through a NPV analysis of a typical collocation (see Exhibit JRD-3). Staff has
5 facilitated this type of comparison by asking each ILEC to select applicable
6 collocation elements for specific examples of collocations provided by each ILEC
7 under Staff's first set of interrogatories. Such an NPV analysis enables an overall
8 comparison of costs regardless of what elements ILECs choose to incorporate
9 specific costs.

10 **Q. Is Dr. Gabel consistent in his treatment of outliers?**

11 A. No. Dr. Gabel later criticizes Verizon's much higher work time for their Space
12 Availability Report (page 48 of Gabel's Rebuttal) seemingly treating Verizon as
13 the outlier as compared to Sprint and BellSouth who again have similar but much
14 lower costs based on 14 hours and 10 hours respectively. However, as can be
15 seen from the previous discussion on collocation application fees, the lowest
16 number always gets picked.

17 **Q. What recommendation does Dr. Gabel give regarding Sprint's Space**
18 **Availability Report?**

19 A. Dr. Gabel recommends that Sprint reduce the work time for its Space Availability
20 Report from 14 hours to 10 (to match BellSouth) simply because BellSouth has
21 the lowest number. Dr. Gabel does not appear to take into account that Sprint has
22 no experience providing space reports in Florida (see Sprint's Response to Staff's
23 POD Number 16) nor does he acknowledge that services so rarely provided take
24 extra time due to a lack of familiarity by the individuals performing the work.

25

1 **Dr. Gabel Has Mischaracterized Sprint's SME Inputs**

2

3 **Q. On page 31, line 8 of his Rebuttal Testimony, Dr. Gabel states that "loaded**
4 **labor rates are often calculated using time estimates provided by SMEs". Is**
5 **this a true characterization?**

6 **A. No. Loaded labor rates are derived using actual expense dollars and actual time**
7 **reported as opposed to SME estimates of work times.**

8 **Q. On page 36 of his Rebuttal Testimony, Dr. Gabel states that he believes that a**
9 **form provided to Sprint's SMEs was pre-populated with time estimates and**
10 **probabilities. What form is Dr. Gabel referring to?**

11 **A. The form Dr. Gabel is referring to is a work paper Sprint provided in Response to**
12 **Staff's POD Number 12. This responsive document provided instructions to**
13 **SMEs providing input for Sprint's collocation cost study for application and**
14 **project management fees (one of the few areas of cost where Sprint relied on**
15 **SME inputs). According to Dr. Gabel, Sprint was the only ILEC who provided**
16 **such workpapers.**

17 **Q. Was the work paper pre-populated with recommendations from Sprint Cost**
18 **Analysts as Dr. Gabel believes it was?**

19 **A. No, of course not. The responses shown were provided by the SMEs.**

20 **Q. On pages 39 and 40 of his Rebuttal Testimony, Dr. Gabel discusses the need**
21 **to separate pre-acceptance (application) fees from post acceptance (FOC)**
22 **fees because such a separation best matches the timing of when costs occur.**
23 **Do Sprint's Application, Engineering, and Project Management Fees**
24 **properly reflect pre and post acceptance cost?**

25

1 A. Yes. Sprint's "New Collocation - Application Fee" (see line 1 on page 5 of Davis
2 Revised Exhibit JRD-2), "Minor Augment Fee", and "Major Augment Fee" are
3 for tasks which must be accomplished as part of assessing an ALEC's request for
4 collocation and providing a quote. Once a firm order commitment is made,
5 Sprint's fees for Transmission Engineering and Project Management apply as they
6 are associated with the design and build out of the collocation.

7

8 **Sprint's Cage Construction Cost Analysis**

9

10 **Q. On page 45 of his Rebuttal Testimony, Dr. Gabel makes a comment that**
11 **Sprint studied nine work activities to estimate the per linear foot cost of**
12 **collocation cages and their related engineering costs. Why did Sprint base its**
13 **study on nine?**

14 A. Nine is all Sprint's engineers could find where cage cost could be identified. It is
15 important to note that, according to Sprint's collocation project manager, Sprint
16 has only built 29 collocation cages in Florida. Fourteen of those were built under
17 the nine work activities used in Sprint's study; therefore, the sample of nine work
18 activities represents about half of the population being studied. Given that, Sprint
19 believes its sample is representative of the cost of collocation cages.

20 **Q. On page 46 of his Rebuttal Testimony, Dr. Gabel comments on the variance**
21 **in engineering time reported for Sprint's work activities citing 34 hours for**
22 **one job and only 4 hours for another. What is causing this difference?**

23 A. Multiple field visits. The Sprint engineer reporting 34 hours was on a very tight
24 time frame and had to watch the construction of the cage/collo space very closely
25 to ensure the schedule was met and that the job was completed without mistakes.

1 This necessitated 3 trips to the field involving a city other than where the
2 engineer's office is located for pre-construction, mid-construction, and final
3 inspection.

4 **Q. How does Sprint break out the average of 11.375 hours of engineering time**
5 **per job into cage, AC outlets and overhead lights?**

6 A. The engineers did not report time for cages, AC outlets and overhead lights
7 separately; therefore, Sprint had to ask for their assistance in identifying time
8 spent for each of these activities. Based on their input, the 11 total hours were
9 separated into 8 hours for cage, 1.5 hours for AC outlets and 1.5 hours for
10 overhead lights. Since these are actual collocations, they are representative of
11 future requirements.

12 **Q. Do all collocation cages require grounding?**

13 A. Yes. All collocation cages are to be connected to the central office grounding
14 field. This is not the same activity as providing a ground bar for collocators to
15 connect their equipment to.

16

17 **Sprint's DC Power Engineers Design the DC Power Plant**

18

19 **Q. On page 24 of his Rebuttal Testimony, Staff witness Curry states that he**
20 **believes Sprint's work times for company engineering associated with new**
21 **DC power plant construction appears high "especially when the actual power**
22 **plant engineering has already been included as a contract expense". What**
23 **role does a Sprint Power Engineer play in DC Power Plant design?**

24 A. This was addressed in Sprint's Response to Staff's Interrogatory Number 40
25 where Sprint was asked about the activities of the Sprint Power Engineer with

1 respect to provisioning the EF&I of a power plant project. Listed among the
2 activities is “determine exact specifications for power plant components and write
3 request for proposal for submission to contractor”. The next item on the list is
4 “review contractor proposal, including communication with contractor about
5 questions or changes to proposal”. These work steps demonstrate that the Sprint
6 Power Engineer is integral in the process for DC power plant design.

7 **Q. Why is it important for a Sprint Power Engineer to be involved in DC power**
8 **plant design?**

9 A. A DC power plant is a major investment. It is in Sprint’s (and the ALEC’s) best
10 interest to ensure that a vendor does not oversize expensive components of a DC
11 power plant like rectifiers and battery strings. Furthermore, as can be seen from
12 the activity list included with Sprint’s Response to Staff’s Interrogatory Number
13 40, the Sprint DC Power Engineer is also responsible for creating a “power
14 demand forecast” and determining the “current and future capacity and space
15 requirements based on demand forecasts”. Time for site visits to check the
16 progress of the project is also included. As represented in the cost study, the cost
17 of the Sprint DC Power Engineer on average is only 1% of the overall cost of the
18 DC Power Plant Investment. Sprint believes this expenditure is well worth it.

19

20 **Sprint’s DC Power Cable Cost Comparison**

21

22 **Q. On page 24 of his Rebuttal Testimony, Mr. Curry comments on Sprint’s DC**
23 **power cable cost and provides a comparison of material cost per foot on a**
24 **chart entitled “Comparison of Power Cable Material Cost, per foot” between**

1 **Sprint, R.S. Means, Southwire (a supplier) and for Verizon (for 750 MCM).**

2 **Have you reviewed Mr. Curry's chart for accuracy?**

3 A. Yes. The costs Mr. Curry provides in his table from R. S. Means and from
4 "Southwire" are for cable types that are not appropriate for DC power
5 applications associated with telecommunications.

6 **Q. What type of cable has Mr. Curry identified?**

7 A. The cable costs included in the chart for R.S. Means are 600 volt, type THW
8 copper cable which is an industrial grade Class B building wire applicable for AC
9 power applications. The R.S. Means Engineering group confirmed that they do
10 not develop costs for telecommunications DC power cable. Likewise, Sprint's
11 material management group also spoke with Southwire Corporation and
12 confirmed that they do not provide a DC Power Cable which meets
13 telecommunications specifications. The cable prices shown in the chart for
14 Southwire are for a medium voltage, industrial grade Class B power cable termed
15 Thermoplastic insulation/Nylon Sheath (THHN) which includes up to 61
16 individual wires. This 600 Volt copper wire does not meet telecommunications
17 standards.

18 **Q. What is unique about telecommunications power cables?**

19 A. Telecommunications power cables must meet strict standards. The specifications
20 are outlined in Telcordia Technologies CR-347-CORE, Issue 2 dated June, 2002
21 titled "Generic Requirements for Telecommunications Power Cable". The
22 required cable is a "Class I" type product which includes up to 1221 individual
23 flexible wires. This large number of individual wires is essential for the required
24 flexibility involved in routing cable turns along the cable rack. Compared to the
25 AC cable referenced above, the Class I product would be much easier to

1 maneuver through the cable rack which often involves very tight turns.
2 Conversely, the extra stiffness associated with AC power cable would make it
3 more difficult to install, resulting in longer work times. Telecommunications
4 cable must also be insulated with low smoke, zero halogen (LSZH) very tough
5 polyolefin materials that are heat-resistant, moisture-resistant and flame-retardant.
6 Halogen is an element or compound which forms a salt by direct union with a
7 metal which leads to corrosion. Class I (DC) power cable for telecommunications
8 costs more to manufacture because of the additional strands, flexibility and
9 protection.

10 **Q. Does Sprint's pricing include overhead costs not taken into account by Mr.**
11 **Curry?**

12 **A.** Yes. Sprint's pricing for 250 MCM and 750 MCM cables includes all overheads
13 associated with material handling (cutting and preparing for shipment), sales
14 taxes, and shipping cost as well as all overhead loadings associated with work
15 order activities (around 30% all totaled). Sprint's pricing for 1/0 and 4/0 cables
16 includes material handling (cutting and preparing for shipment). The Southwire,
17 R.S. Means and Verizon prices in Mr. Curry's chart also do not include any of
18 these costs.

19 **Q. What comparisons should be made between Sprint's material cost for DC**
20 **power cable and Verizon's?**

21 **A.** Sprint's costs represent the purchasing power of 8 million access lines system-
22 wide as opposed to Verizon's 58 million (see Exhibit JRD-4). The costs borne by
23 ALECs in Sprint central offices are very small compared to the expense of
24 Sprint's operations; therefore, it is in Sprint's best interest to purchase goods and
25 services in a cost efficient manner.

1 **Clarifications on Sprint's Ground Bar Investment Cost**

2

3 **Q. On page 25 of his Rebuttal Testimony, Mr. Curry discusses Sprint's ground**
4 **bar cost which is included in its floor space rate calling it "excessive". What**
5 **clarifications are necessary concerning Sprint's ground bar cost?**

6 A. Mr. Curry apparently missed the footnote on Workpaper 4.4 of Exhibit JRD-2
7 showing that Sprint's ground bar investment cost is intended to serve 400 square
8 feet. Sprint's ground bar cost plus engineering divided by 400 square feet results
9 in an average investment of \$10 per square feet of floor space. The portion of
10 Sprint's proposed floor space MRC represented by the ground bar is \$.23 per
11 square foot per month ($\$10 * \text{building ACF of } 24.31\% \text{ divided by } 12 \text{ plus}$
12 $\text{common cost of } 13.68\%$). Given that the current average size of a collocation in
13 Sprint central offices is 58.9 square feet, ALECs on average would bear a \$589
14 investment for access to a ground bar through an incremental MRC of \$ 13.55 per
15 month. Sprint sees a strong trend towards cageless collocation. Since an
16 equipment bay takes up 10 square feet, ALECs bear only a \$100 investment for
17 access to a ground bar for each bay of equipment. Therefore for cageless
18 collocation, ALECs would be paying \$2.30 per month per equipment bay for
19 access to a ground bar.

20 **Q. Did Sprint obtain additional quotes on ground bar installations as suggested**
21 **by Mr. Curry?**

22 A. Yes. As can be seen by examining the cost quotes included as Exhibit JRD-10,
23 the costs are comparable to the costs included in Sprint's floor space rate
24 calculation.

25

1 **Conclusion**

2

3 **Q. What conclusions do you wish to make concerning your comments on Mr.**
4 **Turner's Rebuttal Testimony?**

5 A. The use of NPV comparisons is a simple way to compare costs between ILECs
6 using different cost structures. Furthermore, BellSouth's model will not meet
7 Sprint's needs for cost recovery. Sprint's collocation rate elements are complete
8 and are representative of the collocation elements ordered from Sprint.
9 Collocation is very risky compared to UNE loops and should have cost inputs
10 which differ from UNE loops. Sprint does not enjoy the same purchasing power
11 or economies of scale that either BellSouth or Verizon enjoys. As evidenced by
12 his recommendation for the cost of the AC component of the DC power, Mr.
13 Turner did not consider Sprint's actual cost analysis in his review. Sprint's
14 collocation cost model provides for cost recovery only if ALECs pay for the DC
15 Power they order. By ordering a quantity of power, the ALEC is telling the ILEC
16 how much power they want to be made available their equipment. An ALEC
17 ordering power is equivalent to an ILEC building a power plant. The ILEC bears
18 the cost of the DC power plant once it is constructed regardless of how much
19 power is actually used. In like manner the ALEC should bear the cost of the DC
20 power they order. Unlike the ILEC, the ALEC does have the advantage of paying
21 for their DC power through a monthly recurring charge. An ALEC will save
22 money if they order an amount of DC power which is proportionate with the
23 needs for their equipment. Furthermore, ALECs ordering DC power in smaller
24 quantities will lessen the need for DC power plant additions because DC power
25 can be shifted from the ILEC to the ALEC as their needs grow.

1 **Q. What conclusions do you wish to make concerning your comments on Dr.**
2 **Gabel's Rebuttal Testimony?**

3 A. Dr. Gabel makes a series of misrepresentations of Sprint's actual cost and cost
4 analysis while systematically simply zeroing in on the lowest cost of the three
5 ILECs. Like Mr. Turner, Dr. Gabel does not credit Sprint with supporting its cost
6 through actual cost analysis and does not acknowledge that Sprint does not have
7 the same purchasing power or economies of scale of either BellSouth or Verizon.

8 **Q. What conclusions do you wish to make concerning your comments on Mr.**
9 **Curry's Rebuttal Testimony?**

10 A. Sprint has the responsibility and the economic incentive to design its own DC
11 power plants and to purchase goods and services (e.g. DC power cable) as cost
12 efficiently as possible. The cost savings attributed to Sprint's own operations as a
13 result of its actions are far more significant than the cost Sprint incurs and
14 recovers from ALECs.

15 **Q. Does this conclude your Surrebuttal Testimony?**

16 A. Yes.

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