# State of Florida



# **Public Service Commission**

CAPITAL CIRCLE OFFICE CENTER • 2540 SHUMARD OAK BOULEVARD TALLAHASSEE, FLORIDA 32399-0850

-M-E-M-O-R-A-N-D-U-M-

**DATE:** October 23, 2025

**TO:** Office of Commission Clerk (Teitzman)

**FROM:** Office of the General Counsel (Brownless)

Division of Economics (Clark, Prewett)

**RE:** Docket No. 20250039-EU – Petition to resolve territorial dispute in Gadsden

County with the City of Quincy, by Talquin Electric Cooperative, Inc.

**AGENDA:** 11/04/25 – Regular Agenda – Proposed Agency Action - Interested Persons May

Participate

**COMMISSIONERS ASSIGNED:** All Commissioners

**PREHEARING OFFICER:** Fay

CRITICAL DATES: None

SPECIAL INSTRUCTIONS: None

# Case Background

On March 10, 2025, Talquin Electric Cooperative, Inc. (Talquin) filed a petition to resolve a territorial dispute with the City of Quincy (Quincy). The territory in dispute is a proposed development of 65 acres on Bostick Road, with future plans for up to 155 residential lots with a projected load of approximately 930-1,240 kilowatts (kW). A total of 4 phases are planned for the overall development, with Phases 1-3 being located in the disputed area within the 65 acres (a/k/a "the Bostick Road Property"). Phase 4, consisting of 75 residential lots, is planned to be constructed on an adjacent property.

Docket No. 20250039-EU Date: October 23, 2025

The parties executed a territorial agreement in 1995 (1995 Territorial Agreement) which expired in 2010.<sup>1</sup> Since that time the parties have continued to abide by the boundaries of the 1995 Territorial Agreement. The dispute between Talquin and Quincy is to which utility would provide electric service to the new development located on the Bostick Road Property. Both parties agreed that Phase 4 lies wholly within Quincy's territorial area as defined by the 1995 Territorial Agreement.<sup>2,3</sup> Both Quincy and Talquin requested to provide service to the entire Bostick Road Property as portions of Phases 1-3 are located within each party's respective service territory according to the 1995 Territorial Agreement.<sup>4,5</sup>

This docket was originally set for an evidentiary hearing on October 28-29, 2025, by Order No. PSC-2025-0262-PCO-EU, issued July 8, 2025.<sup>6</sup> On July 22, 2025, Quincy and Talquin filed a joint motion to extend the time until August 29, 2025, to file their direct testimony which was granted by Order No. PSC-2025-0286-PCO-EU, issued July 23, 2025.<sup>7</sup>

On August 27, 2025, Quincy and Talquin filed a joint motion to suspend the procedural schedule, so that the parties could focus on formalizing the new territorial agreement. This joint motion was granted by Order No. PSC-2025-0326-PCO-EU, issued August 29, 2025.<sup>8</sup>

On September 5, 2025, Quincy and Talquin filed a petition to approve a new territorial agreement (2025 Territorial Agreement) dated August 26, 2025, which resolves all outstanding issues between the parties. This recommendation addresses the 2025 Territorial Agreement, which is intended to replace the 1995 Territorial Agreement and also reconcile the dispute over the Bostick Road Property by setting Quincy's boundary line to include Phase 4 and Talquin's boundary line to include Phases 1-3.

During the review process of both petitions, Quincy and Talquin responded to four Staff Data Requests. The proposed 2025 Territorial Agreement, if approved as filed, would establish new territorial boundaries, effect the transfer of extra-territorial customers being served by Talquin to Quincy, and assist the joint petitioners in identifying necessary and appropriate facility transfers. The Commission has jurisdiction over this matter pursuant to Section 366.04, Florida Statutes (F.S.).

<sup>&</sup>lt;sup>1</sup> Order No. PSC-95-1522-FOF-EU, issued December 11, 1995, in Docket No. 950532-EU, *In re: Joint petition for approval of territorial agreement between Talquin Electric Cooperative, Inc. and City of Quincy.* 

<sup>&</sup>lt;sup>2</sup> Document No. 01430-2025, Petition of Talquin Electric Cooperative, Inc. to Resolve Territorial Dispute.

<sup>&</sup>lt;sup>3</sup> Document No. 02321-2025, City of Quincy's Opposition to the Petition of Talquin Electric Cooperative, Inc. to Resolve Territorial Dispute.

<sup>&</sup>lt;sup>4</sup> Document No. 03660-2025, Talquin Electric Cooperative's Response to Staff's Third Data Request, No. 5.

<sup>&</sup>lt;sup>5</sup> Document No. 03668-2025, City of Quincy's Responses to Staff's Third Data Request, No. 5.

<sup>&</sup>lt;sup>6</sup> Order No. PSC-2025-0262-PCO-EU, issued July 8, 2025, in Docket No. 20250039-EU, *In re: Petition to resolve territorial dispute in Gadsden County with the City of Quincy, by Talquin Electric Cooperative, Inc.* 

<sup>&</sup>lt;sup>7</sup> Order No. PSC-2025-0286-PCO-EU, issued July 23, 2025, in Docket No. 20250039-EU, *In re: Petition to resolve territorial dispute in Gadsden County with the City of Quincy, by Talquin Electric Cooperative, Inc.* 

<sup>&</sup>lt;sup>8</sup> Order No. PSC-2025-0326-PCO-EU, issued August 29, 2025, in Docket No. 20250039-EU, *In re: Petition to resolve territorial dispute in Gadsden County with the City of Quincy, by Talquin Electric Cooperative, Inc.* 

Date: October 23, 2025

## **Discussion of Issues**

**Issue 1:** Should the Commission approve the proposed 2025 Territorial Agreement between Talquin and Quincy, dated September 5, 2025?

**Recommendation:** Yes, the Commission should approve the proposed 2025 Territorial Agreement between Talquin and Quincy in Gadsden County, as consistent with the standards for approval set forth in Rule 25-6.0440(2), Florida Administrative Code (F.A.C.). The proposed 2025 Territorial Agreement, if approved, adjusts the territorial boundary line set forth in the utilities' 1995 Territorial Agreement, allowing the joint petitioners to accommodate future loads in a more efficient and cost-effective manner. Also, the terms of the proposed 2025 Territorial Agreement would permit the joint petitioners to avoid unnecessary duplication of transmission and distribution facilities as well as better serve the future needs of their respective customers. (Clark)

**Staff Analysis:** Pursuant to Section 366.04(2)(d), F.S., and Rule 25-6.0440(2), F.A.C., the Commission has jurisdiction to approve territorial agreements between and among rural electric cooperatives, municipal electric utilities, and other electric utilities. Unless the Commission determines that the 2025 Territorial Agreement will cause a detriment to the public interest, the 2025 Territorial Agreement should be approved.<sup>9</sup>

Rule 25-6.0440(2), F.A.C., addresses the standards the Commission should consider for approving territorial agreements for electric utilities. The rule states:

- (2) Standards for Approval. In approving territorial agreements, the Commission may consider:
- (a) The reasonableness of the purchase price of any facilities being transferred;
- (b) The reasonable likelihood that the agreement, in and of itself, will not cause a decrease in the reliability of electrical service to the existing or future ratepayers of any utility party to the agreement;
- (c) The reasonable likelihood that the agreement will eliminate existing or potential uneconomic duplication of facilities; and
- (d) Any other factor the Commission finds relevant in reaching a determination that the territorial agreement is in the public interest.

# **Proposed 2025 Territorial Agreement**

Talquin and Quincy executed the proposed 2025 Territorial Agreement addressing common boundaries surrounding the City of Quincy on September 5, 2025, to replace and supersede all prior expired agreements. Through the proposed 2025 Territorial Agreement, the joint petitioners seek to:

(1) Reallocate service areas to better service accommodations for future loads in a more efficient and cost-effective manner;

<sup>&</sup>lt;sup>9</sup> Utilities Commission of the City of New Smyrna Beach v. Florida Public Service Commission, 469 So. 2d 731(Fla. 1985).

Docket No. 20250039-EU Issue 1

Date: October 23, 2025

(2) Clarify utility services for future developments in the City of Quincy; and

(3) Transfer facilities and all extra-territorial customers of Talquin to Quincy within six months of the Commission's approval of the proposed 2025 Territorial Agreement.

Included in the 2025 Territorial Agreement are maps displaying the territorial boundary lines separating Talquin and Quincy's service areas along with an exhibit depicting the changes in the territorial boundary lines from the 1995 Territorial Agreement to the 2025 Territorial Agreement. Also included are written descriptions of the territorial areas, terms for temporary service, correction of inadvertent service errors, procedures for the transfer of customers and facilities, the method of compensation for transferred facilities, lists of extra-territorial customers' addresses being transferred, and a sample copy of the letter provided to customers subject to transfer. With the items previously described, Quincy and Talquin's 2025 Territorial Agreement complete the items required per Rule 25-6.0440(1), F.A.C.

The proposed 2025 Territorial Agreement, if approved, would remain in effect for 30 years from date upon which the Commission's order approving the Agreement is no longer subject to judicial review. <sup>10</sup> Upon the expiration of the initial 30-year term, the Agreement automatically renews for successive one-year renewal terms. Either party may terminate this Agreement provided that such termination becomes effective after the initial 30-year term by providing notice of termination to the other party no fewer than 12 months prior to the effective date of the termination in accordance with Section 8.3.

# **Proposed Boundary Changes**

The joint petitioners assert that the proposed boundary line changes would avoid and eliminate the circumstances giving rise to duplication of service facilities and possible hazards.<sup>11</sup> The proposed boundary line changes address the previous 1995 Territorial Agreement's boundary line going through customers' properties and splitting land parcels as seen on Exhibit A-3.<sup>12</sup> These changes extend and/or compress the utilities' service areas by shifting the boundary line to coincide with the boundaries of the land parcels.

The boundary line changes found on Exhibit A-3 Map Page 10 of the proposed 2025 Territorial Agreement delineate the utilities' service territories and reconciles the main issue concerning the proposed Bostic Road Property housing development found in Talquin's petition filed on March  $10, 2025.^{12}$  Exhibit D of Talquin's petition provides the Master Plan for the development site. Pursuant to the 2025 Territorial Agreement, Quincy's service area would consist of Phase 4 while Talquin's service area would consist of Phases  $1 - 3.^{13}$ 

# Proposed Customer Transfers, Notifications, and Bills

The joint petitioners assert that, upon the effective date, there would be no active temporary service customers as they will have either been converted to permanent customers or will be

<sup>&</sup>lt;sup>10</sup> Document No. 09161-2025, Section 6.1 of 2025 Territorial Agreement.

<sup>&</sup>lt;sup>11</sup> Document No. 09161-2025, Statement of Ultimate Facts Alleged and Providing the Basis for Relief 13. of 2025 Territorial Agreement.

<sup>&</sup>lt;sup>12</sup> Document No. 09161-2025, Exhibit A-3 of 2025 Territorial Agreement.

<sup>&</sup>lt;sup>13</sup> Document No. 01430-2025, Petition of Talquin Electric Cooperative, Inc. to Resolve Territorial Dispute.

Docket No. 20250039-EU Date: October 23, 2025

treated as extra-territorial customers pursuant to Article III. <sup>14</sup> The joint petitioners have identified 41 extra-territorial accounts (8 commercial and 33 residential) that have a point of use located within Quincy's territorial area but are receiving electric service from Talquin on the effective date of the proposed 2025 Territorial Agreement. Per the 2025 Territorial Agreement, such accounts would be transferred to Quincy within 6 months, and the parties will notify the Commission if circumstances require additional time. <sup>15</sup>

As required by Rule 25-6.0440(1)(d), F.A.C., the joint petitioners provided notification to the affected customers by letters dated September 2, 2025. Of the 41 extra-territorial accounts, Talquin states the United States Postal Services' records reflect 32 letters have been delivered, 2 letters were in transit to Washington state, and 7 were attempted deliveries and were returned as undelivered. In its letter to the extra-territorial customers, Talquin asserts that Quincy and Talquin will handle all of the transfer arrangements, and if these customers have a deposit with Talquin, the deposit will be applied to their last bill and any surplus will be refunded directly to the customer. Rule 25-6.0440(1)(d), F.A.C., also requires that affected customers experiencing differences in rates have such rate changes explained. In regards to the customer transfers from Talquin to Quincy noted above, Quincy and Talquin provided a July 2025 sample bill for a residential and commercial class customer using 1,000 kilowatt-hours (kWh) per month. The residential July 2025 sample bill at 1,000 kWh was \$159.26 for Talquin and \$133.41 for Quincy. Similarly, the sample commercial bill calculations provided show lower July 2025 bills for Quincy compared to Talquin.

Pursuant to Rule 25-6.0440(1)(e), F.A.C., Talquin received communications from three customers by telephone. Of these three, one customer did not appear concerned about the transfer after receiving an explanation. The other two customers expressed discontent over their accounts being transferred over to Quincy, and of these two, one has also submitted written correspondence to the Commission.<sup>20</sup> There are several concerns raised in the written correspondence regarding Quincy's service. First, that the public was only given notice of the 2025 Territorial Agreement after the agreement was finalized, and not given a chance to give input during the negotiation process. Second, that billing was often not sent out on time resulting in very little time to pay before a late fee was imposed. Third, that restoration of power outages was slow. Fourth, that the Quincy electric utility's financial stability is questionable since the City owed Duke Energy Florida, LLC for wholesale electric and natural gas purchases a combined total of \$2.2 million as of July of 2025.<sup>21</sup>

The Commission has limited jurisdiction over rural electric cooperatives and municipal electric utilities, i.e., Talquin and Quincy. The jurisdiction over these electric utilities is limited to: imposition of uniform systems and classifications of accounts; rate structure; conservation and reliability within a coordinated grid; approval of territorial agreements; and resolution of

<sup>&</sup>lt;sup>14</sup> Document No. 09161-2025, Section 2.4 of 2025 Territorial Agreement.

<sup>&</sup>lt;sup>15</sup> Document No. 09161-2025, Section 3.2 of 2025 Territorial Agreement.

<sup>&</sup>lt;sup>16</sup> Document No. 14046-2025, joint petitioners' response to Staff's Fourth Data Request, No. 3.a.

<sup>&</sup>lt;sup>17</sup> Document No. 09161-2025, Exhibit C of 2025 Territorial Agreement.

<sup>&</sup>lt;sup>18</sup> Document No. 14046-2025, joint petitioners' response to Staff's Fourth Data Request, No. 1.F

<sup>&</sup>lt;sup>19</sup> Document No. 14046-2025, joint petitioners' response to Staff's Fourth Data Request, No. 2.

<sup>&</sup>lt;sup>20</sup> Document No. 14046-2025, joint petitioners' response to Staff's Fourth Data Request, No. 3.b.

<sup>&</sup>lt;sup>21</sup> Document No. 13794-2025.

Date: October 23, 2025

territorial disputes with other electric utilities. Section 366.04(2), F.S. The issues raised above are of the type that are appropriately raised with the City of Quincy Utility Department.

While staff recognizes that these could be areas of legitimate concern, the Commisssion has consistently adhered to the principle set forth in *Storey v. Mayo*, 217 So. 2d 304, 307-308 (Fla. 1968), and reaffirmed in *Lee County Electric Cocperative v. Marks*, 501 So. 2d 585 (Fla. 1987), that no person has a right to compel service from a particular utility simply because he believes it to be to his advantage. The Court went on to say in *Lee County* that "larger policies are at stake than one customer's self-interest, and those policies must be enforced and safeguarded by the Florida Public Service. Commission." *Lee County Electric Cocperative*, at 587.<sup>22</sup>

## Staff Review

In its review, staff analyzed the proposed 2025 Territorial Agreement for compliance with each component of Rule 25-6.0440(2), F.A.C. Regarding paragraph (2)(a), staff notes that while no dollar amounts are given, the joint petitioners have outlined a compensation formula for the transfer of electric distribution facilities used exclusively for providing electric service to transferred customers. The amount of compensation would be based upon the replacement cost (new) at the time of the proposed transfer, less depreciation calculated on a 30-year straight-line basis over the life of the asset (facility) as determined from the transferring party's books and records and any costs incurred by the transferring party for the reintegration of its remaining system to the extent such reintegration costs are reasonably required by sound utility practices.<sup>23</sup> This compensation would consist of a cash payment made within 60 days of the presentation of an invoice from the transferring party.<sup>24</sup>

Consistent with Rule 25-6.0440(2)(b), F.A.C., the 2025 Territorial Agreement is not expected to result in a decrease in the reliability of electrical service for existing or future customers of either Talquin or Quincy. The joint petitioners state the 2025 Territorial Agreement largely maintains the status quo. Talquin and Quincy argue that they have the capacity for future growth as Talquin has three substations (Gretna, Point Milligan, and Wetumpka) in the surrounding area, which has a combined capacity to serve 112 megavolt-amperes (MVA). Quincy maintains two substations (North and South) that have a combined capacity to serve 81 MVA. 25 Staff believes Quincy and Talquin have more than adequate capacity to meet the needs of current load and future growth.

The joint petitioners state that the proposed 2025 Territorial Agreement will eliminate existing and potential uneconomic duplication of facilities as referenced in Rule 25-6.0440(2)(c), F.A.C. In order to eliminate potentially uneconomic duplications of facilities, Talquin will transfer certain facilities related to the extra-territorial customers to Quincy necessary to serve customers within Quincy's service area. Currently, the parties are only aware of one Talquin Express Distribution Line running north and west along Moore Road within Quincy's service territory.<sup>26</sup> Talquin suspects that when it was built in 1989, it was to minimize vegetation removal costs, but

<sup>&</sup>lt;sup>22</sup> Order No. PSC-96-0755-FOF-EU, issued June 10, 1996, in Docket No. 19950307-EU, *In re: Petition to resolve a territorial dispute with Florida Power & Light Company in St. Johns County, by Jacksonville Electric Authority.* 

<sup>&</sup>lt;sup>23</sup> Document No. 09161-2025, Section 4.3 of 2025 Territorial Agreement.

<sup>&</sup>lt;sup>24</sup> Document No. 09161-2025, Section 4.4 of 2025 Territorial Agreement.

<sup>&</sup>lt;sup>25</sup> Document No. 14046-2025, joint petitioners' response to Staff's Fourth Data Request, No. 4.

<sup>&</sup>lt;sup>26</sup> Document No. 14046-2025, joint petitioners' response to Staff's Fourth Data Request, No. 5.a.

Date: October 23, 2025

the parties do not believe it will result in uneconomic duplication of facilities.<sup>27</sup> Staff agrees that both parties have adequately addressed this issue as no Quincy facilities currently exist along Moore Road.

The Commission has broad discretion under Rule 25-6.0440(2)(d), F.A.C, to consider any other factors that it may believe are relevant to it in reaching a public interest determination. Staff's review did not identify any other relevant factors. As it relates to the transfer of extra-territorial customers from Talquin to Quincy noted above, staff notes that the provided July 2025 sample bills were lower for Quincy when compared to Talquin.

## Conclusion

Staff has thoroughly reviewed the 2025 Territorial Agreement. Based on the above analysis, staff believes the Commission should approve the proposed 2025 Territorial Agreement between Talquin and Quincy, as consistent with the Standards for Approval set forth in Rule 25-6.0440(2), F.A.C. Staff believes the proposed Territorial Agreement, if approved, amends the respective boundary lines between these utilities allowing the joint petitioners to further accommodate their service to future loads in a more efficient and cost-effective manner in their respective retail service areas. Also, the terms of the proposed 2025 Territorial Agreement, if approved, would allow the joint petitioners to avoid unnecessary duplication of transmission and distribution facilities and better serve the future needs of their respective customers.

\_

<sup>&</sup>lt;sup>27</sup> Document No. 14046-2025, joint petitioners' response to Staff's Fourth Data Request, No. 5.c.

Docket No. 20250039-EU Issue 2

Date: October 23, 2025

## **Issue 2:** Should this docket be closed?

**Recommendation:** Yes. If no protest is filed by a person whose substantial interests are affected within 21 days of the issuance of the Order, this docket should be closed upon the issuance of a Consummating Order. (Brownless)

**Staff Analysis:** If no protest is filed by a person whose substantial interests are affected within 21 days of the issuance of the Order, this docket should be closed upon the issuance of a Consummating Order.



Attorneys and Counselors at Law 123 South Calhoun Street P.O. Box 391 32302 Tallahassee, FL 32301

P: (850) 224-9115 F: (850) 222-7560

ausley.com

September 5, 2025

## **ELECTRONIC FILING**

Mr. Adam J. Teitzman, Commission Clerk Office of Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

Re: Docket 20250039-EU, In re: Petition to resolve territorial dispute in Gadsen County

with the City of Quincy, by Talquin Electric Cooperative, Inc.

Dear Mr. Teitzman:

Attached for filing in the above-referenced docket is Talquin Electric Cooperative, Inc. and the City of Quincy's Joint Petition to Approve Territorial Agreement.

Thank you for your assistance in connection with this matter.

Sincerely,

Malcolm N. Means

MNM/

Attachment

cc: All Parties of Record

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 2 of 110

#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition to resolve territorial dispute in Gadsen County with the City of Quincy, by Talquin Electric Cooperative, Inc.

DOCKET NO. 20250039-EU FILED: September 5, 2025

# JOINT PETITION OF TALQUIN ELECTRIC COOPERATIVE, INC. AND THE CITY OF QUINCY TO APPROVE TERRITORIAL AGREEMENT

Talquin Electric Cooperative, Inc. ("Cooperative") and the City of Quincy ("Quincy") (collectively, the "Parties"), pursuant to Section 366.04(2)(d), Florida Statutes, and Rule 25-6.0440, Florida Administrative Code, hereby jointly petition the Florida Public Service Commission ("Commission") for approval of the Parties' territorial agreement, and in support of this Petition, state:

## I. Preliminary Information

- 1. Cooperative is an electric cooperative organized and existing under Chapter 425, Florida Statutes, and presently furnishes electric service to members in Gadsden, Leon, Liberty, and Wakulla Counties in the State of Florida. Quincy is an electric utility pursuant to 366.02(4), Florida Statutes, and is subject to the jurisdiction of the Commission for purposes of approving territorial agreements between electric cooperatives and municipal electric utilities pursuant to Section 366.04(2)(d), Florida Statutes. Cooperative's principal offices are located at 1640 West Jefferson Street, Quincy, Florida 32351. Quincy is a municipality operating a public electric utility engaged in the business of selling electric energy to its customers primarily within the city limits of the City of Quincy in Gadsden County, Florida.
- 2. The persons to whom all notices and other documents should be sent in connection with this docket are:

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 3 of 110

Malcolm N. Means	Tracy Bensley
mmeans@ausley.com	Tracy.bensley@talquinelectric.com
Kevin A. Forsthoefel	General Manager
kforsthoefel@ausley.com	Talquin Electric Cooperative, Inc.
Ausley McMullen	P.O. Box 1679
Post Office Box 391	Quincy, Florida 32353-1679
Tallahassee, Florida 32302-0391	(850) 627-7651
(850) 224-9115	
Gary A. Roberts, Esq.	Richard Ash
City Attorney, Quincy Florida	City Manager, Quincy Florida
130 Salem Court	404 West Jefferson Street
Tallahassee, Florida 32301	Quincy, Florida 32351
garyr@garyrobertslaw.com	rash@myquincy.net
(850) 513-050	(850) 618-1884

- 3. For purposes of this Petition, the Commission has jurisdiction over both Cooperative and Quincy for the planning, development, and maintenance of a coordinated electric power grid to assure an adequate and reliable source of energy for operational and emergency purposes and to avoid uneconomic duplication of generation, transmission, and distribution facilities pursuant to Section 366.04(5), Florida Statutes. Moreover, as explained above, Section 366.04(2)(d), Florida Statutes, gives the Commission the authority to approve territorial agreements between electric cooperatives and municipal electric utilities.
- 4. This Petition is filed consistent with Rule 28-106.201 of the Florida Administrative Code. The agency affected is the Florida Public Service Commission, located at 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399.
- This Petition represents an original proceeding and does not involve reversal or modification of an agency decision or any proposed agency action.

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 4 of 110

## II. Applicable Law

6. Pursuant to Section 366.04(2)(d) of the Florida Statutes, the Commission has authority to "approve territorial agreements between and among rural electric cooperatives, municipal electric utilities, and other electric utilities under its jurisdiction."

- 7. The Commission promulgated Rule 25-6.0440 of the Florida Administrative Code to implement this authority. Rule 25-6.0440(1) of the Florida Administrative Code states that all territorial agreements "must be submitted to the Commission for approval."
- 8. Rule 25-6.0440(1)(a)-(f) of the Florida Administrative Code sets out the required contents of a territorial agreement submission, including:
  - a. A map and a written description of the area,
  - The terms and conditions pertaining to implementation of the agreement, and any other terms and conditions pertaining to the agreement,
  - c. The number and class of customers to be transferred,
  - d. Assurance that the affected customers have been contacted and the difference in rates explained,
  - e. Information with respect to the degree of acceptance by affected customers, and
  - f. An official Florida Department of Transportation ("DOT") General Highway County map for each affected county depicting boundary lines established by the territorial agreement.
- 9. Rule 25-6.0440(2)(a)-(d) of the Florida Administrative Code sets out four factors the Commission may consider in determining whether to approve a territorial agreement, including:
  - a. The reasonableness of the purchase price of any facilities being transferred,

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 5 of 110

b. The reasonable likelihood that the agreement, in and of itself, will not cause a decrease in reliability of electrical service to the existing or future ratepayers of any utility party to the agreement,

- c. The reasonable likelihood that the agreement will eliminate existing or potential uneconomic duplication of facilities, and
- d. Any other factor the Commission finds relevant in reaching a determination that the territorial agreement is in the public interest.

### III. Statement on Disputed Issues of Material Fact

10. In compliance with paragraph (2)(d) of Rule 28-106.201 of the Florida Administrative Code, the Parties state that they are not aware of any disputed issues of material fact at this time, and do not believe any disputed issues of material fact will arise in this docket, but acknowledge the possibility that other parties could assert disputed issues of material fact in this proceeding.

## IV. Statement of Ultimate Facts Alleged and Providing the Basis for Relief

- 11. The ultimate facts that entitle the Parties to the relief requested are set out in paragraphs one through five, above, and the following.
- 12. Cooperative and Quincy are parties to a now expired Territorial Agreement dated March 22, 1995 (the "1995 Agreement") that was approved by the Commission in Order No. PSC-1995-1522-FOF-EU, issued December 11, 1995 in Docket No. 950532-EU.
- 13. Cooperative and Quincy have reviewed the territorial boundary prescribed in the 1995 Agreement and determined that the renewal of and adjustment to their territorial boundary line is in order to accommodate service to future load in a more efficient and cost-effective manner

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 6 of 110

so as to avoid unnecessary duplication of transmission and distribution facilities and to better serve

the future needs of their respective customers.

14. Attached hereto as Exhibit "1" is a Territorial Agreement dated August 26, 2025

(the "Agreement"), which was approved by Talquin's Board of Trustees on August 20, 2025, and

approved by Quincy's City Commission on August 26, 2025. The effectiveness of the Agreement

is subject to the approval of the Commission. The Agreement makes certain adjustments to the

territorial boundary separating the service areas of the Parties in the areas depicted in the attached

Boundary Line Map (Exhibit A-1), the Boundary Line Written Description (Exhibit A-2), and the

Maps Depicting Changes in Territorial Boundary Lines from 1995 Territorial Agreement to 2025

Territorial Agreement (Exhibit A-3) all in Gadsden County, which will enable the parties to better

serve future loads in that area.

15. This filing includes all elements required by Rule 25-6.0440(1) of the Florida

Administrative Code, including:

a. The service area boundary maps and written description of the area required

by Rule 25-6.0440(1)(a) of the Florida Administrative Code are included in

Exhibits A-1 and A-2 to the Agreement, respectively. The adjustments to the

existing boundary line are depicted in the maps in Exhibit A-3 to the

Agreement.

b. The terms and conditions for implementation of the agreement required by Rule

25-6.0440(1)(b) of the Florida Administrative Code are included on pages 1-16

of the Agreement.

c. The information regarding the number and class of customers to be transferred

required by Rule 25-6.0440(1)(c) of the Florida Administrative Code is

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 7 of 110

included in Exhibit B to the Agreement. The forty-one Cooperative customers listed on Exhibit B ("Extra-Territorial Customers") will be transferred to Quincy. These services represent "temporary services" under the 1995 Territorial Agreement that are within the Quincy Territorial Area. The forty-one Extra-Territorial Customers include eight commercial accounts and thirty-three residential accounts.

- d. The Parties provided the customer notices required by Rule 25-6.0440(1)(d) of the Florida Administrative Code by mailing notices to all Extra-Territorial Customers on September 2, 2025 in the form attached as Exhibit C to the Agreement. The letters included information about the anticipated reduction in their current electric utility rates following completion of the transfer.
- e. Rule 25-6.0440(1)(e) of the Florida Administrative Code requires the Parties to provide information regarding the degree of acceptance by the Extra-Territorial Customers. Prior to sending the customer notice required by Rule 25-6.0440(1)(d) of the Florida Administrative Code, the Cooperative was contacted by one effected Cooperative Member who maintains four (4) accounts subject to transfer to Quincy pursuant to the Agreement. The Member advised that his preference was to maintain his electric utility accounts with the Cooperative. The Parties have received no other responses from the Extra-Territorial Customers as of the date of this filing.
- f. The official Florida DOT General Highway County Map depicting the Parties' service area boundary required by Rule 25-6.0440(1)(f) of the Florida Administrative Code is attached hereto as Exhibit "2".

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 8 of 110

16. Each of the factors listed in Rule 25-6.0440(2)(a)-(d) of the Florida Administrative Code weighs in favor of Commission approval of the Agreement:

- a. The purchase price for transferred facilities is reasonable. Section 4.3 of the Agreement sets out the compensation formula for the facilities related to the forty-one Extra-Territorial Customers that will be transferred from Cooperative to Quincy.
- b. The Agreement, in and of itself, will not cause a decrease in the reliability of electrical service for existing or future customers of either Cooperative or Quincy. Quincy represents that it has the capacity to serve the 41 Extra-Territorial Customers to be transferred to Quincy pursuant to the Agreement as well as all future customers within the Quincy Territorial Area prescribed in the Agreement.
- c. The Agreement will eliminate existing and potential uneconomic duplication of facilities. Cooperative has existing facilities in place to serve the areas surrounding Quincy, and the new Agreement will ensure that the City does not duplicate facilities to serve in these areas. Similarly, Cooperative will transfer certain facilities related to the Extra-Territorial Customers to Quincy to avoid uneconomic duplication of facilities necessary to serve customers within Quincy's service area.
- d. The Parties also believe the Commission should consider the fact that the Parties negotiated the terms and boundary set out in the Agreement in good faith with the purpose of finding a safe, economic, and efficient method of providing electrical service to the Parties' respective customers.

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 9 of 110

17. Based on consideration of these factors, the Agreement is in the public interest and will enable Cooperative and Quincy to better serve their respective customers in the respective Territorial Areas.

WHEREFORE, for the reasons stated above, Cooperative and Quincy respectfully request the Commission to consider and approve the Territorial Agreement attached hereto as Exhibit "1".

Respectfully submitted this 5<sup>th</sup> day of September, 2025.

/s/ Malcolm N. Means
Malcolm N. Means
Fla. Bar No. 127586
mmeans@ausley.com
Kevin A. Forsthoefel
Fla. Bar No. 092382
kforsthoefel@ausley.com
Ausley McMullen
Post Office Box 391
Tallahassee, Florida 32302
(850) 224-9115

ATTORNEYS FOR TALQUIN ELECTRIC COOPERATIVE, INC.

/s/ Gary A. Roberts
Gary A. Roberts, Esquire
Florida Bar No. 0069620
130 Salem Court.
Tallahassee, Florida 32301
(850) 513-0505
(850) 513-0318-Facsimil
garyr@garyrobertslaw.com

ATTORNEY FOR CITY OF QUINCY

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 10 of 110

## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that electronic copies of the foregoing Joint Petition has been furnished by electronic mail on September 5, 2025 to the following:

Ms. Suzanne Brownless
Office of General Counsel
Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850
sbrownle@psc.state.fl.us

Mr. Gary A. Roberts City Attorney, Quincy, Florida 130 Salem Court Tallahassee, FL 32301 garyr@garyrobertslaw.com

/s/Malcolm N. Means ATTORNEY Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 11 of 110

# Exhibit "1"

# TERRITORIAL AGREEMENT

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 12 of 110

TERRITORIAL AGREEMENT

Section 0.1 THIS TERRITORIAL AGREEMENT ("AGREEMENT"), is made and entered into this 26th day of August, 2025, by and between TALQUIN ELECTRIC

COOPERATIVE, INC., an electric cooperative corporation organized and existing under the laws

of the State of Florida (herein called the "COOPERATIVE"), and CITY OF QUINCY, a municipal

corporation organized and existing under the laws of the State of Florida (herein called the

"CITY").

WITNESSETH:

Section 0.2 WHEREAS, the COOPERATIVE, by virtue of Florida Statutes, Chapter

425, and the Charter issued to it thereunder, is authorized and empowered to furnish electricity and

power to its Members, governmental agencies, political subdivisions, private individuals,

corporations and others, as defined by the laws of Florida, and pursuant to such authority, presently

furnishes electricity and power to Members in areas of Leon, Liberty, Wakulla, and Gadsden

County, Florida; and

Section 0.3 WHEREAS, the CITY, by virtue of its Charter, is authorized and

empowered to furnish electricity and power to persons, firms and corporations, both within and

without its corporate limits, and presently furnishes electricity and power to customers in areas of

Gadsden County, Florida; and

Section 0.4 WHEREAS, the COOPERATIVE and the CITY were parties to a territorial

agreement delineating their respective service territories in Gadsden County, Florida dated March

22, 1995, which was subsequently approved by the Commission in an Order Approving Territorial

Agreement Between Talquin Electric Cooperative, Inc., and the City of Quincy (Order No. PSC-

95-1522-FOF-EU issued on December 11, 1995 in Docket No. 950532-EU (the "1995

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 13 of 110

Agreement"). The 1995 Agreement expired as of December 11, 2010; however, from December 2010 to the present, the parties have continued to honor the territorial area prescribed in the Territorial Agreement and the parties are unaware of any unapproved infringements upon either

party's territorial area.; and

Section 0.5 WHEREAS, the respective areas of retail service of the parties hereto are contiguous in many places with the result that in the future substantial duplication of service

facilities will occur unless such duplication is precluded; and

Section 0.6 WHEREAS, the Florida Public Service Commission (the "Commission") has previously recognized that any such duplication of said service facilities by the parties results in needless and wasteful expenditures and creates hazardous situations; both being detrimental to the public interest; and

Section 0.7 WHEREAS, the parties desire to continue to avoid and eliminate the circumstances giving rise to the aforesaid duplications and possible hazards and to that end desire to operate within delineated retail service areas for the period hereinafter fixed and set forth; and

Section 0.8 WHEREAS, the parties desire to enter into a new Agreement better to service their interests and the interests of their respective customers and Members in realizing the planning, operational and customer service benefits provided by their respective electric systems by the properly constructed, approved, and supervised territorial agreement; and

Section 0.9 WHEREAS, in order to accomplish these goals, the parties have delineated boundary lines in portions of Gadsden County, Florida, hereinafter referred to as "Territorial Boundary Lines", and said meandrous boundary lines define and delineate the retail service areas of the parties in portions of Gadsden County, Florida; and

Section 0.10 WHEREAS, subject to the provisions hereof, the herein defined

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 14 of 110

"Cooperative Territorial Area" will be allocated to the COOPERATIVE as its service area and the

herein defined "City Territorial Area" will be allocated to the CITY as its service area; and

Section 0.11 WHEREAS, the Florida Public Service Commission has recognized on

several occasions the wisdom of retail territorial agreements between competing utilities and has

adhered to the general opinion that retail territorial agreements, when properly presented to the

Commission, in the proper circumstances, are advisable and in the public interest; and

Section 0.12 WHEREAS, the Florida Public Service Commission is empowered by the

Florida legislature to approve territorial agreements; and the Commission, as a matter of long-

standing regulatory policy, has encouraged retail territorial agreements between electric utilities

subject to its jurisdiction based on its findings that such agreements, when properly established

and administered by the parties and actively supervised by the Commission, avoid uneconomic

duplication of facilities, promote safe and efficient operations by utilities in rendering electric

service provided to their customers, and therefore serve the public interest;

Section 0.13 NOW, THEREFORE, in fulfillment of the purposes and desires aforesaid,

and in consideration of the mutual covenants and agreements herein contained, which shall be

construed as being interdependent, the parties hereto, subject to and upon the terms and conditions

herein set forth, do hereby agree as follows:

ARTICLE I DEFINITIONS

Section 1.1 Territorial Boundary Lines - As used herein, the term "Territorial Boundary

Lines" shall mean the boundary line(s) as depicted on the maps attached hereto as Exhibit A-1

which delineate and differentiate the parties' respective Territorial Areas in Gadsden County. A

written description of the territorial boundaries is included in Exhibit A-2 as required by Rule 25-

6.0440(1)(a), F.A.C. Maps depicting the changes in the territorial boundaries from the 1995

3

- 22 -

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 15 of 110

Date: Getober 23, 2023

Agreement to this Agreement are attached hereto as Exhibit A-3.

Section 1.2 Cooperative Territorial Area - As used herein the term "Cooperative Territorial

Area" shall mean all of the territory and lands in Gadsden County, Florida, lying within Territorial

Boundary Lines and labeled in "Cooperative Territorial Area" and more particularly described in

Composite Exhibit A.

Section 1.3 City Territorial Area - As used herein the term "City Territorial Area" shall

mean all of the territory and lands in Gadsden County, Florida, lying within Territorial Boundary

Lines and labeled "City Territorial Area" and more particularly described in Composite Exhibit A.

Section 1.4 New Customers - As used herein, the term "New Customer" shall mean all

retail electric consumers applying for service to either CITY or COOPERATIVE after the date of

entry of the order from the Florida Public Service Commission contemplated in Section 5.1 of this

Agreement.

Section 1.5 Existing Customers – As used herein, the term "Existing Customer" shall mean

any person receiving retail electric service from either COOPERATIVE or CITY at the location

for which the service is existent on the effective date of this Agreement. The term Existing

Customer shall include the widow, widower, or divorced spouse of an Existing Customer who

received retail electric service at the same location as of the effective date of this Agreement.

Section 1.6 Person - As used herein, the term "Person" shall have the same inclusive

meaning given to it in Section 1.01(3), Florida Statutes (2025).

Section 1.7 Point of Use - As used herein, the term "Point of Use" shall mean the location

within the Territorial Area of a party where a customer's end-use facilities consume electricity,

wherein such party shall be entitled to provide retail electric service under this Agreement,

irrespective of the customer's point of delivery where metering is located. The point of use - not

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 16 of 110

the point of connect or metering - shall be determinative as to who shall be the provider of the

electric service under this Agreement.

Section 1.8 Express Distribution Lines - As used herein, the term "Express Distribution

Lines" shall mean a line and related facilities, at distribution voltage, that transports power through

the other party's Territorial Area but serves no load within such territory.

Section 1.9 Temporary Service Customers. As used herein, "Temporary Service

Customers" shall mean those customers who are being temporarily served under the temporary

service provisions of this Agreement.

Section 1.10 Extra Territorial Customers. As used herein, the term "Extra-Territorial

Customers" shall mean those customers whose point of use is located within the Territorial Area

of one Party, but which are receiving electrical service from the other Party on the Effective Date

of this Agreement.

ARTICLE II AREA ALLOCATIONS AND NEW CUSTOMERS

Section 2.1 Allocations - The Cooperative Territorial Area, as herein defined, will be

exclusively allocated to the COOPERATIVE as its service area for the period of time hereinafter

specified; and the City Territorial Area, as herein defined, will be exclusively allocated to the

CITY as its service area for the same period; and, except as otherwise specifically provided herein,

neither party shall deliver any electric energy across any Territorial Boundary for use at retail in

any of the service areas, as herein defined, of the other.

Section 2.2 New Customers - Neither party shall hereafter knowingly serve or offer to serve

a New Customer whose Point of Use is located in the Territorial Area of the other party, except as

provided in Section 2.3 below.

The parties acknowledge that there are instances where the Territorial Boundary Line will

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 17 of 110

traverse the property of a New Customer and, in some instances, the information needed to locate

the New Customer's various points of use in relation to the Territorial Boundary Line with

reasonable certainty may be unavailable or difficult to determine. Therefore, the parties agree that

in such event, the Party with the greater portion of the New Customer's property in its Territorial

Area, including where the preponderance of the Customer's electric energy usage is expected to

occur, shall be entitled to serve all of the New Customer's usage.

Notwithstanding the foregoing, the parties agree that if a distinct phase of a construction

development is being constructed at a single period in time and falls on both sides of the Territorial

Boundary Line, then the Territorial Boundary Line shall be altered by amendment to this

Agreement so that the utility serving the predominant number of customers of that current phase

of the construction development would be entitled to serve the entirety of that current phase of the

construction development. Any amendment under this Section shall be submitted to the

Commission for approval.

Section 2.3 Temporary Service - It shall be the responsibility of each party to furnish

electric service to all customers located within its Territorial Area; however, the parties recognize

that in exceptional circumstances, economic constraints or good engineering practices may

indicate that a New Customer's Point of Use either cannot or should not be immediately served by

the Party in whose Territorial Area the New Customer's Point of Use is located (the "Requesting

Party"). In such instances, upon written approval by Requesting Party, the other party (the

"Temporary Serving Party") may, in its sole discretion, agree in writing to provide temporary

service to such New Customer (the "Temporary Service Customer"), subject to the following

terms:

a) Prior to the commencement of the temporary service, the Requesting Party shall

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 18 of 110

reimburse the Temporary Serving Party the cost required (including both labor and materials) for the Temporary Serving Party to provide service to the Temporary Service Customer (the "Temporary Service Cost in Aid of Construction").

- b) Prior to the commencement of the temporary service, the Temporary Serving Party shall inform the Temporary Service Customer of the temporary nature of its service and that the Requesting Party may ultimately serve the New Customer if service can be provided by the Requesting Party within 12-months from the date of commencement of service (the "12-month Temporary Service Period").
- c) Within the 12-month Temporary Service Period, the Requesting Party may provide written notice of its intent and ability to permanently serve the Temporary Service Customer so long as the effective date of the commencement of service falls within the initial 12-month period. The parties shall coordinate the transfer of the service to minimize the inconvenience to the Temporary Service Customer. Within sixty (60) days of the commencement of permanent service by the Requesting Party to the former Temporary Service Customer, the Temporary Serving Party shall reimburse the Requesting Party for the salvage costs of any materials retained following removal of the facilities less the labor costs incurred to remove the facilities.
- d) The Parties agree that after the 12-month Temporary Service Period, the service is no longer considered "temporary" and the Temporary Serving Party shall be entitled to permanently serve the Temporary Service Customer.
- e) Following the 12-month Temporary Service Period, the Parties agree to jointly petition the Commission to seek approval of an amendment to this Agreement to

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 19 of 110

amend the Territorial Boundary Lines to reflect the transfer of the parcel being

served to the Territorial Area of the Temporary Serving Party that provided 12-

months of continuous service to the Temporary Service Customer. Upon approval

of the amendment to the Territorial Boundary Lines by the Commission, the former

Temporary Serving Party shall notify the former Temporary Service Customer of

the permanent status of the service.

f) Within sixty (60) days after Commission approval of the amended Territorial

Boundary Lines, and the Requesting Party shall be entitled to reimbursement of the

full amount paid for the Temporary Service Cost in Aid of Construction.

Under no circumstances shall the Requesting Party be entitled to compensation for any loss of

revenues for the period during which such temporary service was provided by the Temporary

Serving Party.

Notwithstanding the foregoing, it is understood that the COOPERATIVE must furnish its

service mainly to its Members in order to preserve its tax-exempt status; therefore, if the proposed

recipient of temporary service will not join the COOPERATIVE as a Member, then the

COOPERATIVE may decline such request by the CITY when the COOPERATIVE determines

that providing such service may jeopardize its tax-exempt status under applicable federal law.

Nothing herein shall be construed as requiring either party to provide temporary service within the

other parties' Territorial Area in any instance where, in its sole discretion, a party determines that

providing such temporary service would be unduly burdensome or inconsistent with the utility's

governing law, policies, or financial structure.

Section 2.4 Present Temporary Service Customers - This Agreement is intended to apply

to New Customers, as herein defined. It is the parties' intention that, upon the Effective Date, there

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 20 of 110

will be no active Temporary Service Customers as they will have either been converted to

permanent customers based on adjustments made to the parties' respective Territorial Area

pursuant to this Agreement or they will be treated as Extra-Territorial Customers pursuant to

Article III.

Section 2.5 Referral of Service Request - In the event that a prospective New Customer

requests or applies for service from either party to be provided to a Point of Use located in the

Territorial Area of the other party, the party receiving the request or application shall advise the

prospective New Customer that such service is not permitted under this Agreement and shall refer

the prospective New Customer to the other party.

Section 2.6 Non-Solicitation - The parties shall not solicit potential or existing electric

utility customers within the other party's Territorial Area.

Section 2.7 Correction of Inadvertent Service Errors – If any situation is discovered during

the term of this Agreement in which either party is inadvertently providing retail electric service

to a customer's Point of Use located within the Territorial Area of the other party, service to such

customer by the proper party will be established at the carliest practicable time, but in any event

within twelve (12) months of the date the inadvertent service error was discovered. Until service

by the proper party can be reasonably established, the inadvertent service will be deemed to be a

temporary service provided and governed in accordance with Section 2.3, above, with the date the

inadvertent service error was discovered serving as the commencement date of the 12-month

Temporary Service Period.

Section 2.8 Annexation or De-Annexation – The Territorial Boundary Line shall not be

affected by any change that may occur in the corporate limits of CITY lying within the Cooperative

Territorial Area or the City Territorial Area; provided, however, that those customers with a Point

Page 21 of 110 Date: October 23, 2025

> of Use annexed into the municipal boundaries of the CITY shall be subject to a franchise fee pursuant to any duly adopted franchise ordinance and agreement between the parties.

> Section 2.9 Franchise - COOPERATIVE acknowledges CITY's right to require utility providers to enter into an agreement for the payment of a franchise fee to the CITY in exchange for the right of the utility to use the municipal right-of-way to provide utility services. COOPERATIVE agrees to negotiate with the CITY in good faith to enter into a franchise agreement outlining, among other things, the payment of a reasonable fee equal to a percentage of all of the COOPERATIVE's retail sales within the city's corporate limits in exchange for the right to locate the COOPERATIVE's facilities within the municipal right-of-way.

## ARTICLE III TRANSFER OF CUSTOMERS AND FACILITIES

Section 3.0 General - The parties agree that all Extra-Territorial Customers shall be transferred to the Party in whose Territorial Area such customers' Point of Use is located under this Agreement at the earliest practical time, consistent with sound utility practices and reasonable customer notices. To that end, the parties agree to complete the transfer of all Extra-Territorial Customers within six (6) months of the Effective Date and will notify the Commission in writing if circumstances require additional time to complete the transfer.

The parties have not identified any Extra-Territorial Customers currently served by the CITY and subject to transfer to COOPERATIVE pursuant to this Agreement.

The Extra-Territorial Customers currently served by COOPERATIVE and subject to transfer to CITY pursuant to this Agreement are listed by the service address and/or other identifying factor in Exhibit B, attached hereto.

In accordance with Rule 25-6.0440(1)(d), Florida Administrative Code, the affected customers subject to transfer have been sent written notification of this Agreement and the transfer Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 22 of 110

Date: October 23, 2023

provisions described above. Sample copies of the letters providing such notification are attached

hereto as Exhibit C, attached hereto.

Section 3.1 Transfer of Related Service Facilities. In conjunction with the transfer of Extra-

Territorial Customers pursuant to Section 3.0 above, the receiving party may elect to purchase

certain electric distribution facilities of the transferring party used exclusively for providing

electric service to the transferred customers in exchange for payment of an amount to be

determined in accordance with Section 4.3 below. COOPERATIVE affirms that it is willing to

sell certain of its electric distribution facilities used exclusively for providing electric service to

the transferred customers to the CITY, subject to the COOPERATIVE's right to exclude specific

equipment or facilities from the sale for retention by the COOPERATIVE.

Section 3.2 Transfer Closings. For each transfer the parties shall mutually agree on a

closing date within six (6) months of the Effective Date, allowing sufficient time for the parties to

notify the customers, identify any facilities to be transferred, determine the compensation for

transferred facilities, and to prepare the appropriate closing statements, assignments and other

instruments to transfer and convey the transferring party's interest in the electric distribution

facilities to the receiving party pursuant to Section 3.1 above.

Section 3.3 Transfer Instruments. For each transfer made under this Article III, the

transferring party will make, execute, and deliver to the receiving party a conveyance, deed, or

other instrument of transfer, as is appropriate, in order to convey all rights, titles, and interests of

the transferring party, in any facilities, rights-of-way, easements, road permits, or other rights to

the receiving party. Notwithstanding anything to the contrary herein, all payments related to the

transfer of any electric distribution facilities shall be made at the time of closing under Section 3.2.

11

- 30 -

ARTICLE IV OPERATION AND MAINTENANCE

Section 4.1 Facilities to Remain - All Generating Plant, Transmission Lines, Substations,

Distribution Lines and related facilities now or hereafter constructed and/or used by either party

in conjunction with their respective electric utility systems, and which are directly or indirectly

used and useful in serving customers in their respective service area, shall be allowed to remain

where situated and shall not be subject to removal hereunder; provided, however, that each party

shall operate and maintain said lines and facilities in such a manner as to minimize any interference

with the operations of the other party.

Section 4.2 Joint Use - The parties hereto realize that it may be necessary, under certain

circumstances and in order to carry out this Agreement, to make arrangements for the joint use of

their respective service facilities, in which event such arrangements shall be made by separate

instruments incorporating prudent engineering practices and providing proper clearances with

respect thereto.

Section 4.3 Compensation for Transferred Facilities - This Section shall only apply in the

event facilities must be transferred from one party to the other and the compensation amount for

those facilities has not already been expressly determined by this Agreement. In those

circumstances, the receiving party shall compensate the transferring party for the electric

distribution facilities used exclusively for providing electric service to the transferred customers

in an amount based upon the replacement cost (new) at the time of the proposed transfer, less (i)

depreciation calculated on a 30-year straight-line basis over the life of the asset (facility) as

determined from the transferring party's books and records and (ii) any costs incurred by the

transferring party for the reintegration of its remaining system to the extent such reintegration costs

are reasonably required by sound utility practices.

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 24 of 110

Section 4.4 Time of Payment - All payments from the receiving party to the transferring

party determined in accordance with this Section shall be made in cash within sixty (60) days of

the presentation of an invoice from the transferring party.

Section 4.5 Transfer Instruments - For each transfer made under this Agreement, the

transferring party will make, execute, and deliver to the receiving party a conveyance, deed or

other instrument of transfer, as is appropriate, in order to convey all rights, titles and interests of

the transferring party in any facilities, right-of-way, easements, road permits, or other rights to the

receiving party.

Section 4.6 RUS Approval - The parties acknowledge that a property transfer from

COOPERATIVE to CITY may be subject to approval and release from security documents by the

United States of American Department of Agriculture and Rural Utilities Service ("RUS") or other

lenders. All property transferred from COOPERATIVE to CITY under this Agreement shall be

free and clear of all liens and encumbrances. For the avoidance of any doubt, the parties

acknowledge and agree that no debts or obligations of the COOPERATIVE shall transfer to the

CITY as part of the transfer of any property pursuant to this Agreement.

Section 4.7 Express Distribution Lines - Nothing herein shall be construed to prevent or

in any way prohibit the right of each party to maintain any existing Express Distribution Lines

within the Territorial Area of the other party. The future construction of any Express Distribution

Lines through the other party's Territorial Area must be pre-approved by the party with the rights

to the Territorial Area through which the proposed Express Distribution Line will traverse.

<u>ARTICLE V</u> PREREQUISITE APPROVAL

Section 5.1 Florida Public Service Commission - The provisions of this Agreement are

subject to the regulatory authority of the Florida Public Service Commission; and appropriate

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 25 of 110

approval by that body of the provisions of this Agreement shall be an absolute condition precedent

to the validity, enforceability, and applicability hereof. This Agreement shall have no effect

whatsoever until that approval has been obtained and the date of the Commission's Order, if any,

granting approval of this Agreement shall be deemed the effective date of this Agreement. Any

proposed modification to this Agreement shall be submitted to the Commission for approval. In

addition, the parties agree to jointly petition the Commission to resolve any dispute concerning the

provisions of this Agreement or the parties' performance of this Agreement.

Section 5.2 Liability in the Event of Disapproval - In the event approval pursuant to Section

5.1, is not obtained, neither party will have an action against the other arising under this

Agreement.

Section 5.3 Supersedes Prior Agreements – Upon its approval by the Commission, this

Agreement shall be deemed to specifically supersede all prior agreements between the parties

defining the boundaries of their respective Territorial Areas within Gadsden County, Florida.

ARTICLE VI DURATION

Section 6.1 Term – This Agreement shall continue and remain in effect for a period of

thirty (30) years from the date of the rendering of the Florida Public Service Commission's Order

approving this Agreement pursuant to Section 5.1. Upon the expiration of the initial thirty (30)

year Term, this Agreement shall automatically renew for successive one-year renewal terms.

Either party may terminate this Agreement, provided that such termination becomes effective after

the initial thirty (30) year term by providing notice of termination to the other party no fewer than

twelve (12) months prior to the effective date of the termination. The notice shall be provided in

accordance with Section 8.3 and shall state the effective date of termination.

14

- 33 -

ARTICLE VII
CONSTRUCTION OF AGREEMENT

Section 7.1 Intent and Interpretation - It is hereby declared to be the purpose and intent of

this Agreement, in accordance with which all provisions of this Agreement shall be interpreted

and construed, to further this State's policy for actively regulating and supervising the service

territories of electric utilities; supervising the planning, development, and maintenance of a

coordinated electric power grid throughout Florida, avoiding uneconomic duplication of

generation, transmission, and distribution facilities; and encouraging the installation and

maintenance of facilities necessary to fulfill the parties' respective obligations to serve.

Section 7.2 Other Electric Utilities - Nothing in this Agreement is intended to define,

establish, or affect in any manner the rights of either party hereto relative to any other electric

utility not a party to this Agreement with respect to furnishing of retail electric service, including,

but not limited to, the service territory of either party hereto relative to the service territory of any

other electric utility not a party to this Agreement.

ARTICLE VIII
MISCELLANEOUS

Section 8.1 Negotiations - Whatever terms or conditions may have been discussed during

the negotiations leading up to the execution of this Agreement, the only ones agreed upon are those

set forth herein; and no alteration, modification, enlargement or supplement to this Agreement

shall be binding upon either of the parties hereto unless the same shall be in writing signed by both

parties and attached hereto.

Section 8.2 Successors and Assigns - Nothing in this Agreement expressed or implied is

Docket No. 20250039-EU Date: October 23, 2025

intended or shall be construed to confer upon or give to any person or corporation other than the parties hereto any right, remedy, or claim under or by reason of this Agreement or any provisions or conditions herein contained which shall inure to the sole benefit of and shall be binding only upon the parties hereto and their respective representatives, successors and assigns.

Section 8.3 Notices - Notices given hereunder shall be deemed to have been given to the COOPERATIVE if mailed by certified mail, postage prepaid, to: General Manager, Talquin Electric Cooperative, Inc., P.O. Box 1679, Quincy, Florida 32353; and to the CITY if mailed by certified mail, postage prepaid, to: City Manager, City of Quincy, 404 West Jefferson Street, Quincy, Florida 32351.

Such address to which such notice shall be mailed may be, at any time, changed by designating such new address and giving notice thereof in writing in the manner as herein provided.

Section 8.4 Public Records — COOPERATIVE is not a public agency nor is it acting on behalf of a public agency under this Agreement. COOPERATIVE, however, acknowledges and agrees that CITY is required to comply with Article I, Section 24, Florida Constitution and Chapter 119, Florida Statutes, in the handling of any public records created under this Agreement.

Section 8.5 Counterparts – This Agreement may be executed in counterparts, each of which shall be deemed an original, but all of which shall be deemed to be one and same agreement. Transmission of images of signed signature pages by facsimile, e-mail or other means shall have the same effect as the delivery of manually signed documents in person.

IN WITNESS WHEREOF, this Agreement has been executed in duplicate by the COOPERATIVE in its name by its President, and its corporate seal hereto affixed by the Secretary of the COOPERATIVE, and by the CITY in its name by its City Manager, duly authorized thereto by a resolution of the City Commission adopted on the \_\_\_\_\_ day of \_\_\_\_\_ 2025, and its corporate

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 28 of 110

seal hereto affixed and attested by the City Clerk, on the day and year first above written; and one of said duplicate copies has been delivered to each of the parties hereto.

TALQUIN ELECTRIC COOPERATIVE, INC. ATTEST: Ву William Vanl.andingham h lexander Secretary President (Corporate Scal) CITY OF QUINCY ATTEST: Janice Shackelford Dr. Beverly Nash City Clerk Mayor APPROVED AS TO FORM AND LEGALITY: Gary Roberts City Attorney (Corporate Seal)

Attachment A Page 29 of 110

Docket No. 20250039-EU Date: October 23, 2025

seat hereto affixed and attested by the City Clerk, on the day and year first above written; and one of said duplicate copies has been delivered to each of the parties hereto.

TALQUIN BLECTRIC COOPERATIVE, INC.

## ATTEST: By: William VanLandingham Joseph Alexander Secretary (Corporate Seal) CITY OF QUINCY A Ву Dr. Boverly Nash Clerk Mayor APPROVED AS TO AND LEG Ву Roberts City Attorney (Corporate Scal)

## EXHIBIT A-1 BOUNDARY LINE MAP

Approved By:

Tracy Bensley

General Manager, Talquin Electric Cooperative, Inc.

Richard Ash

Interim City Manager, City of Quincy, Florida

Attachment A Page 31 of 110

Docket No. 20250039-EU Date: October 23, 2025

## EXHIBIT A-1 BOUNDARY LINE MAP

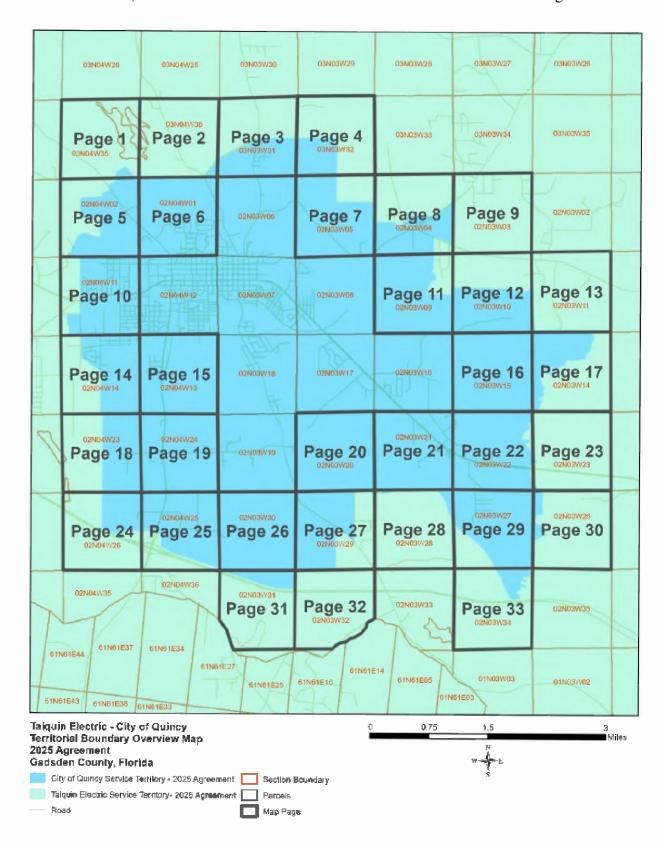
Approved By:

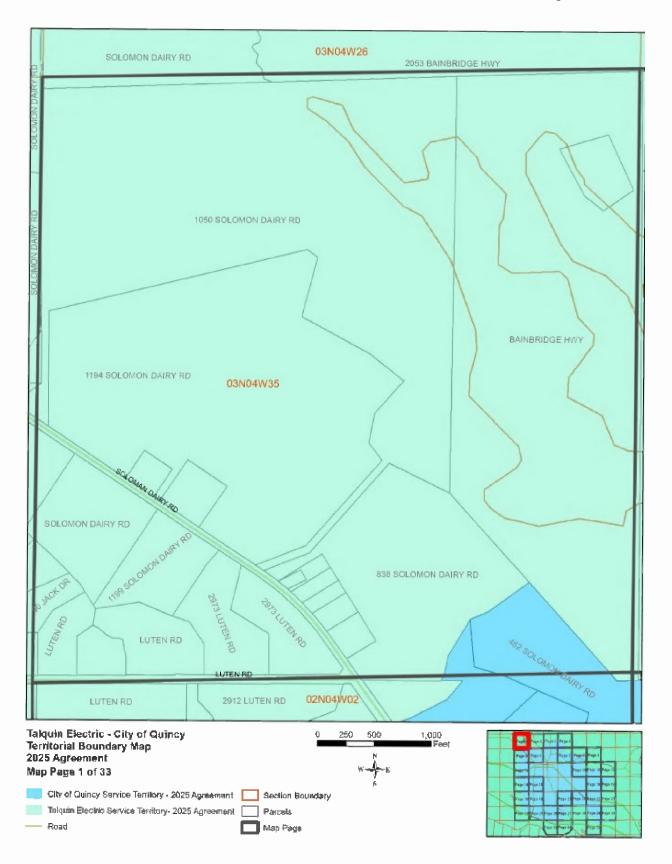
Tracy Bensley

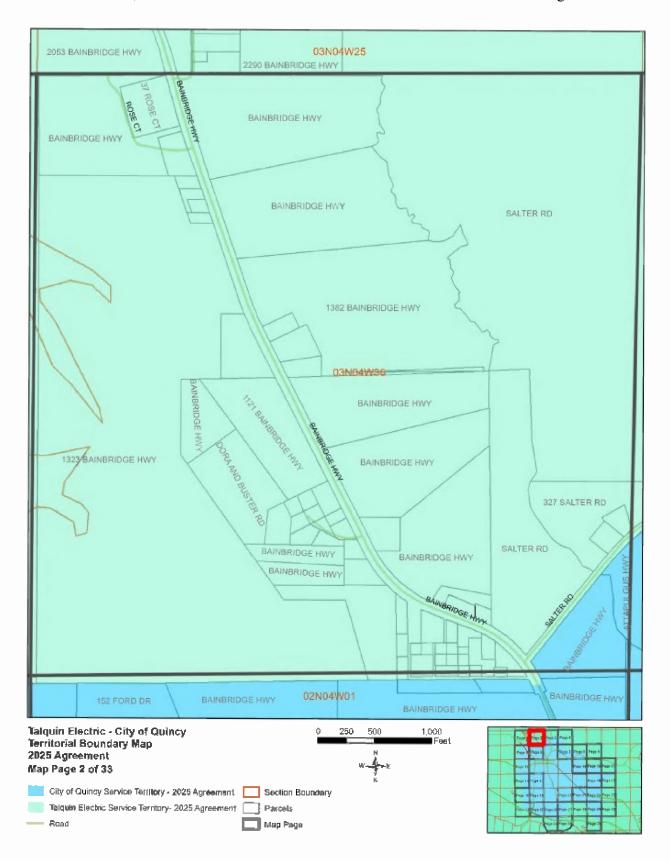
General Manager, Talquin Electric Cooperative, Inc.

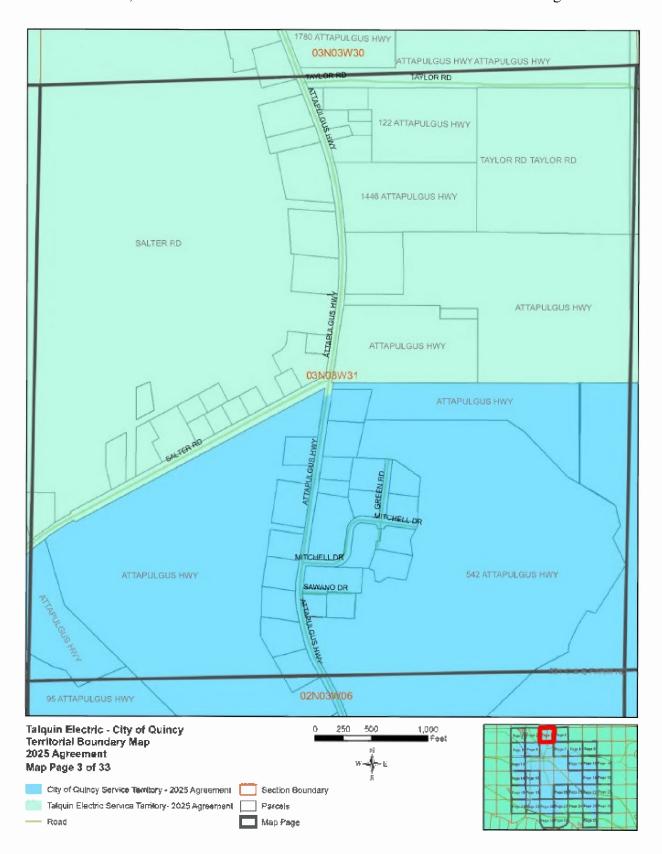
Richard Ash

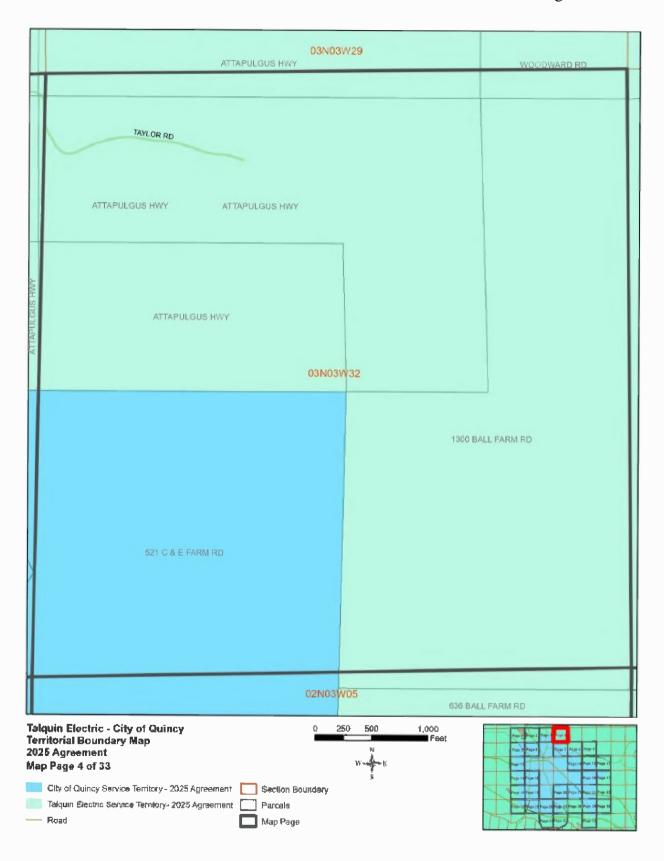
Interim City Manager, City of Quincy, Florida

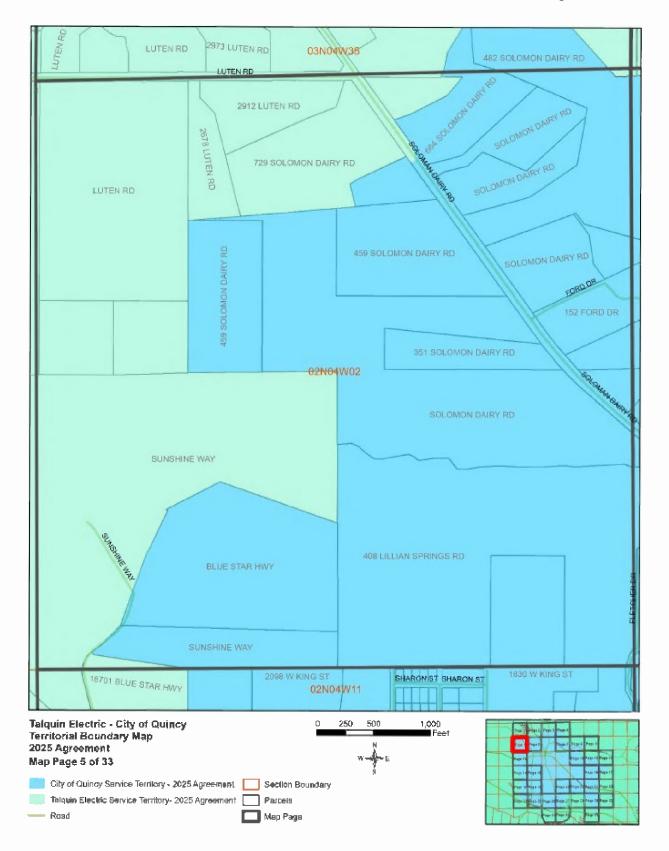


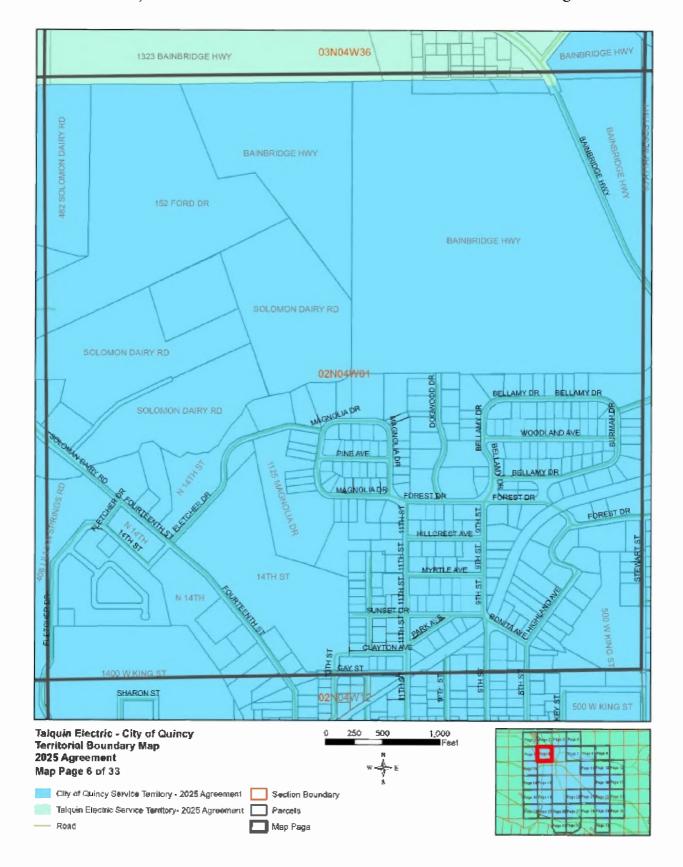


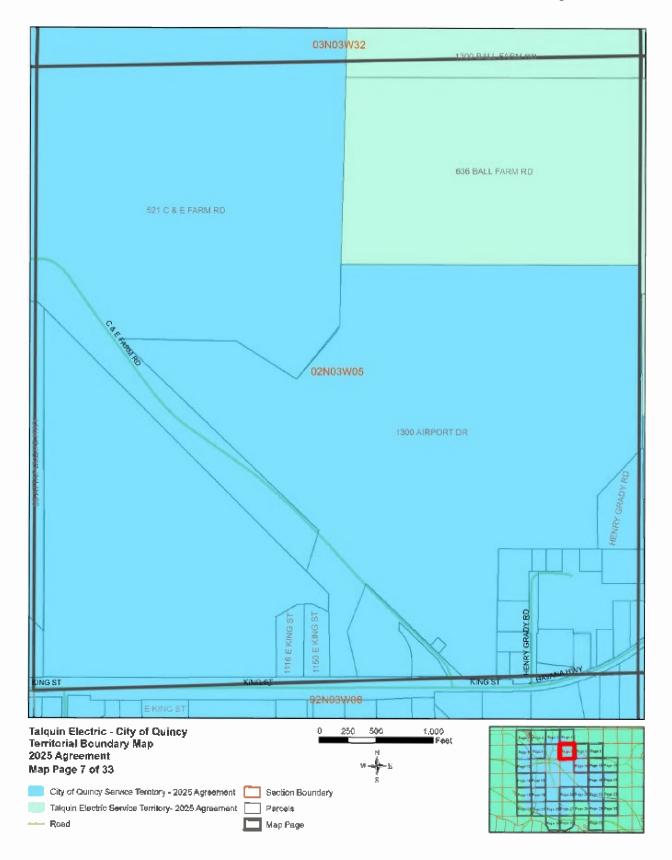


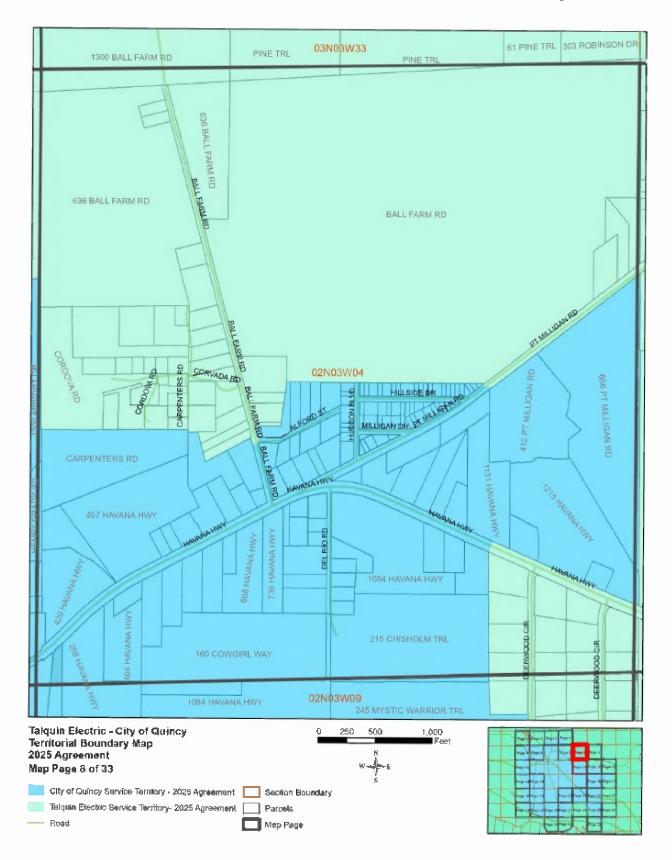


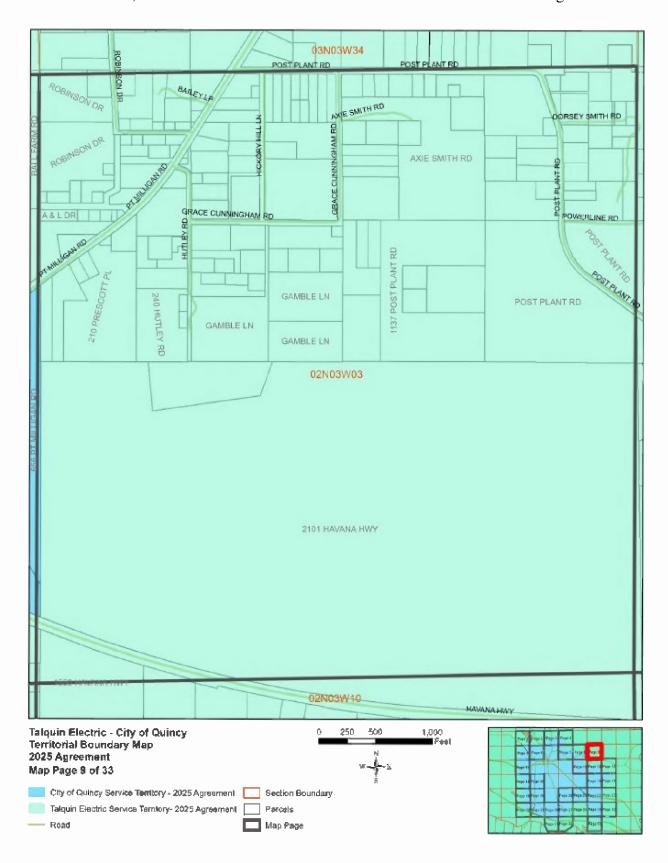


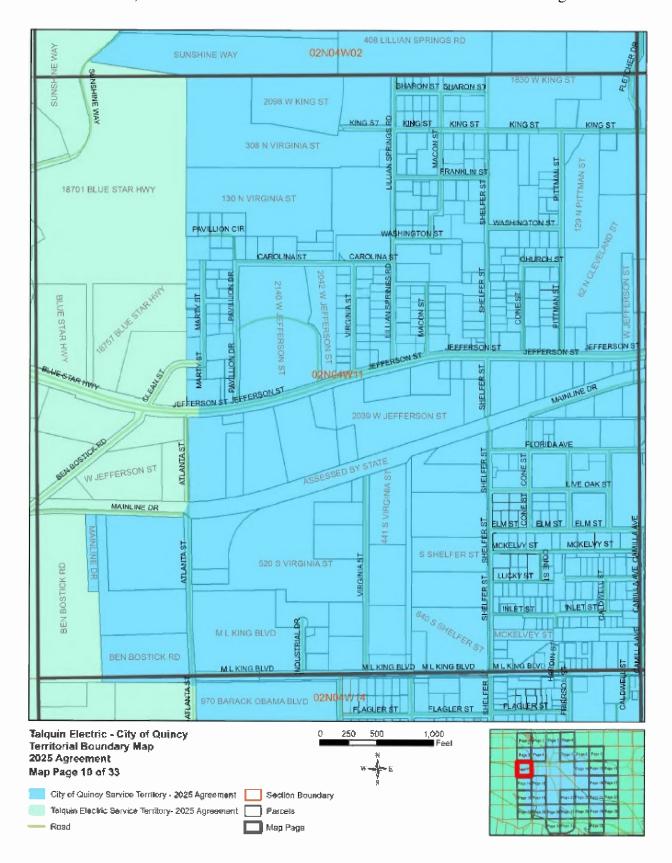


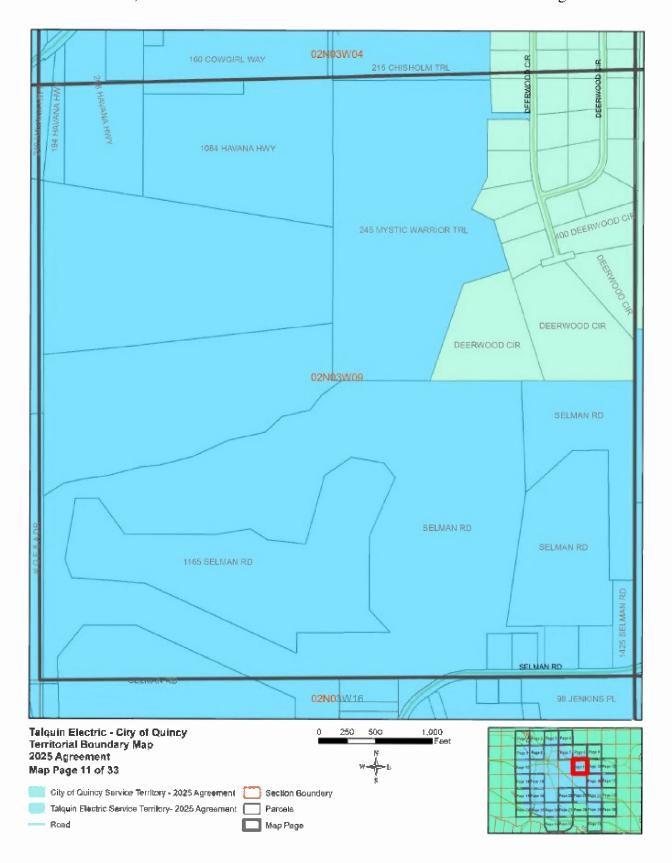


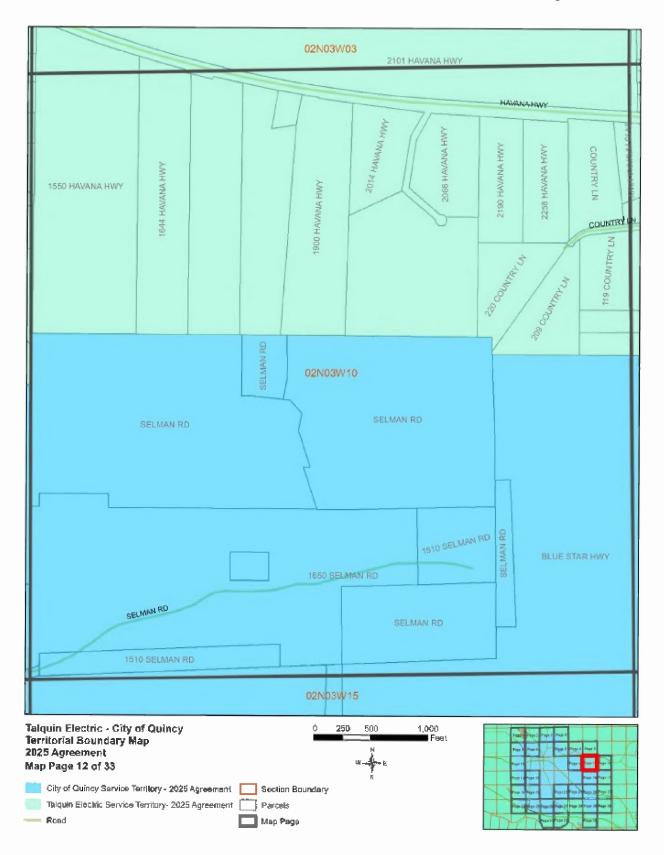


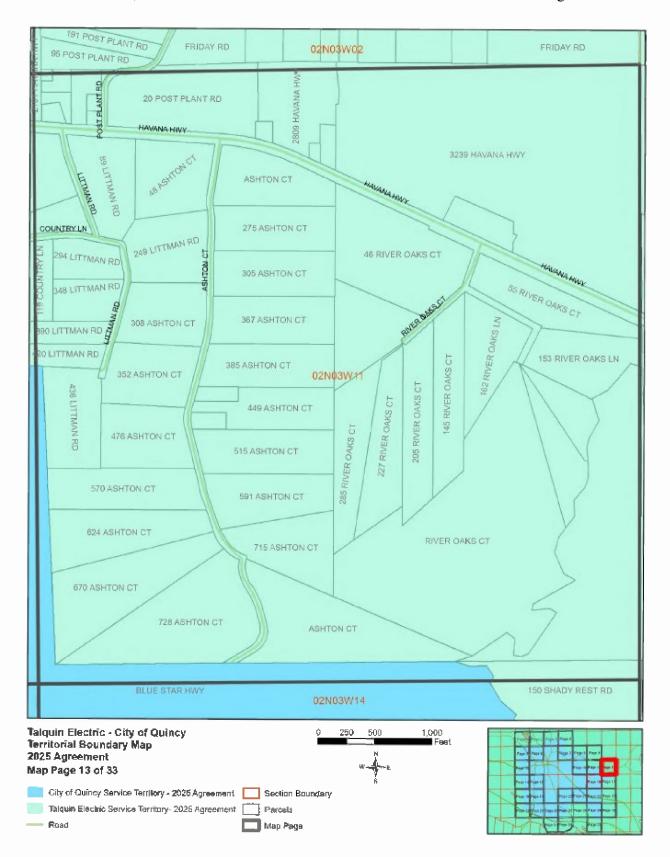


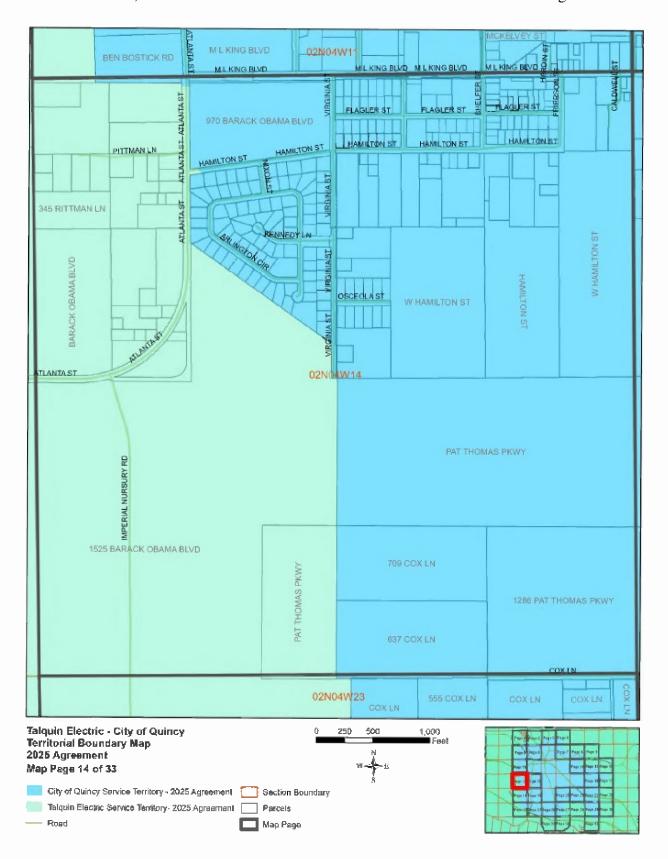


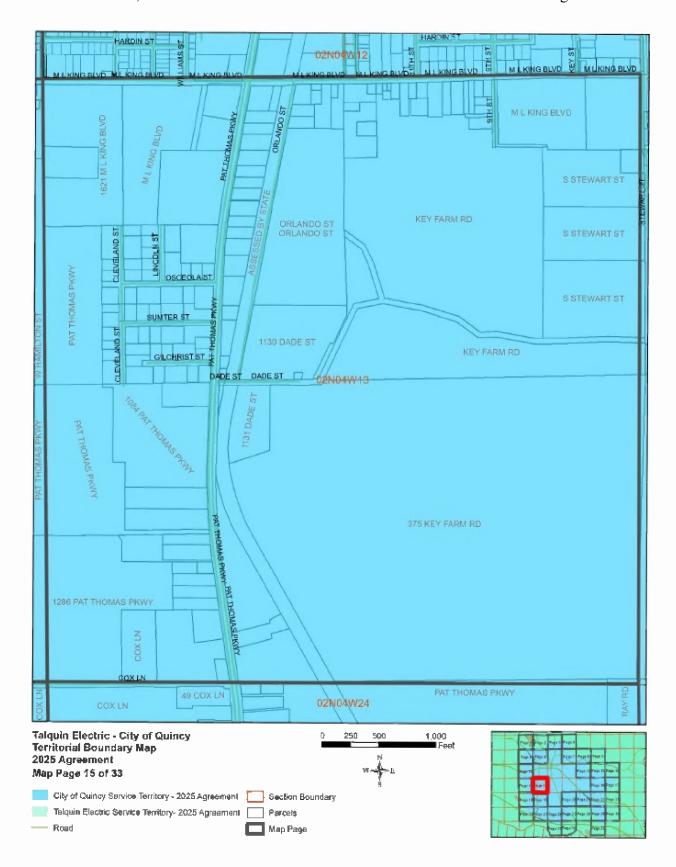


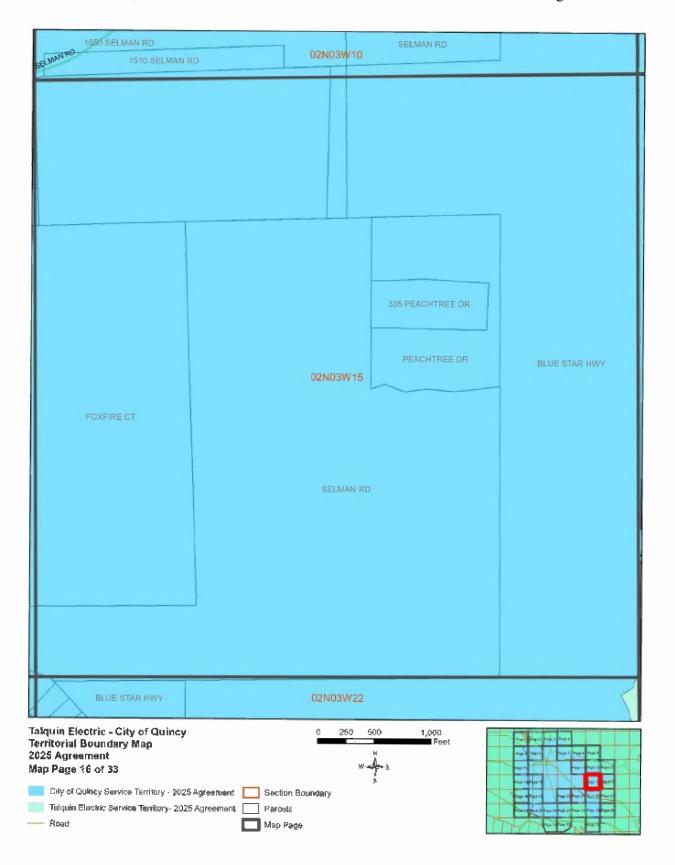


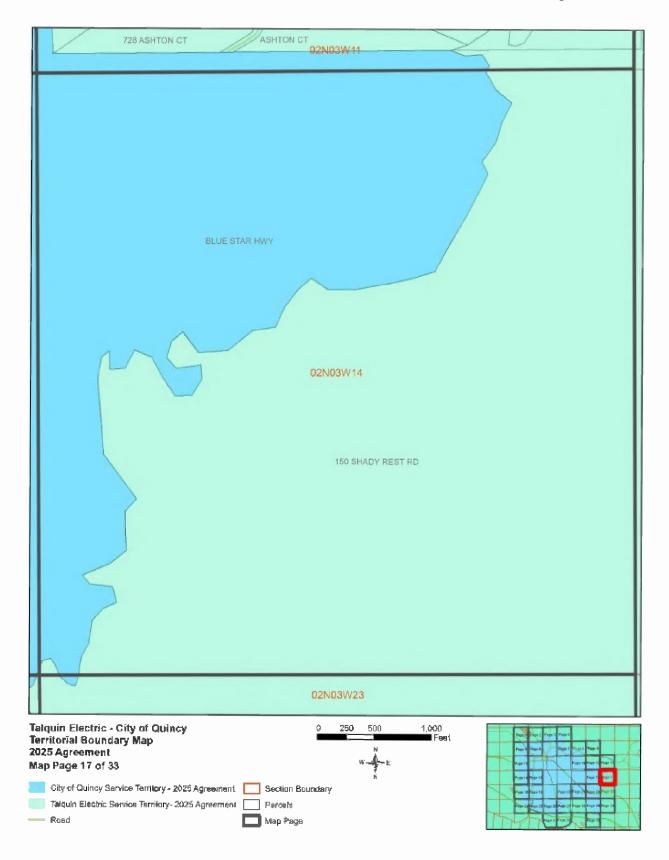


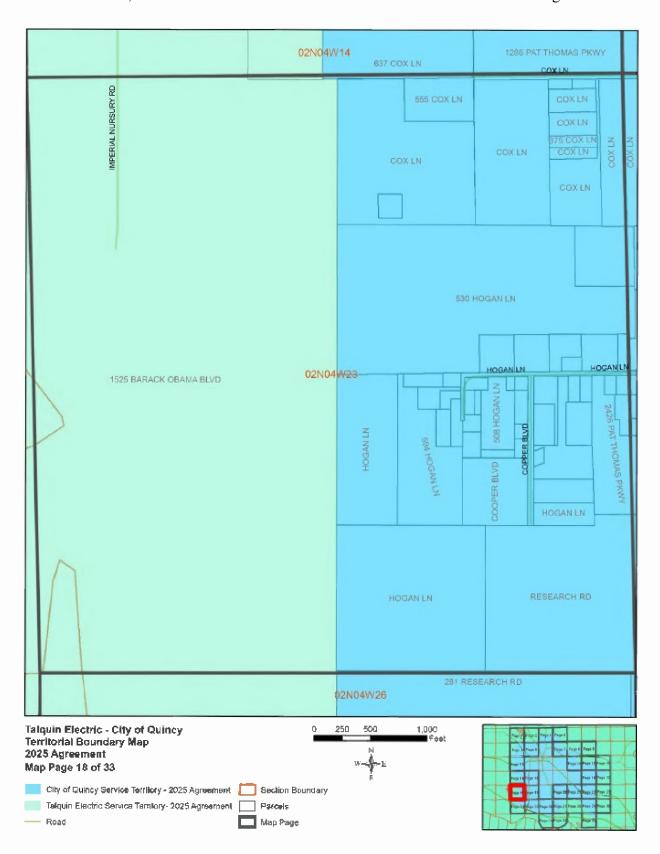


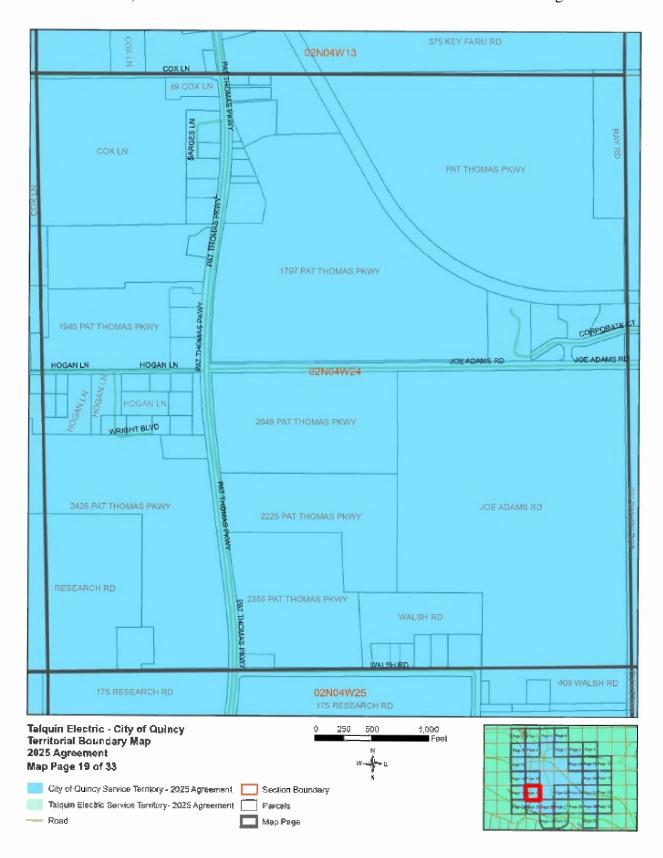


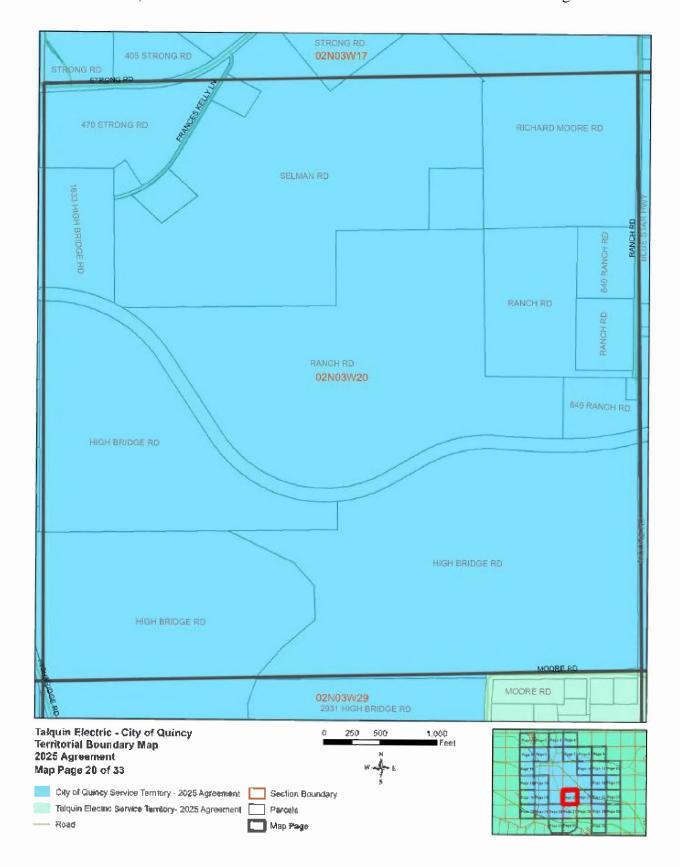


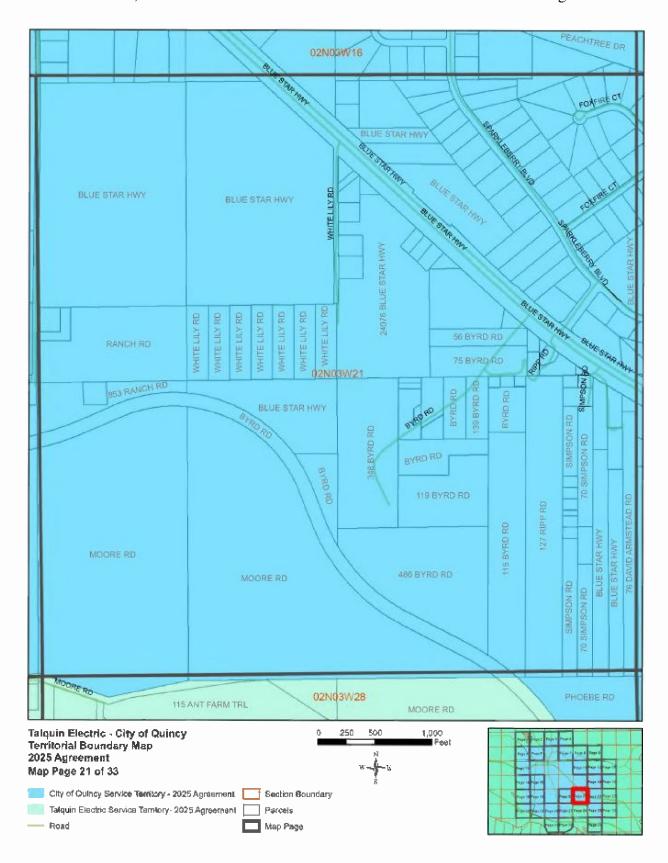


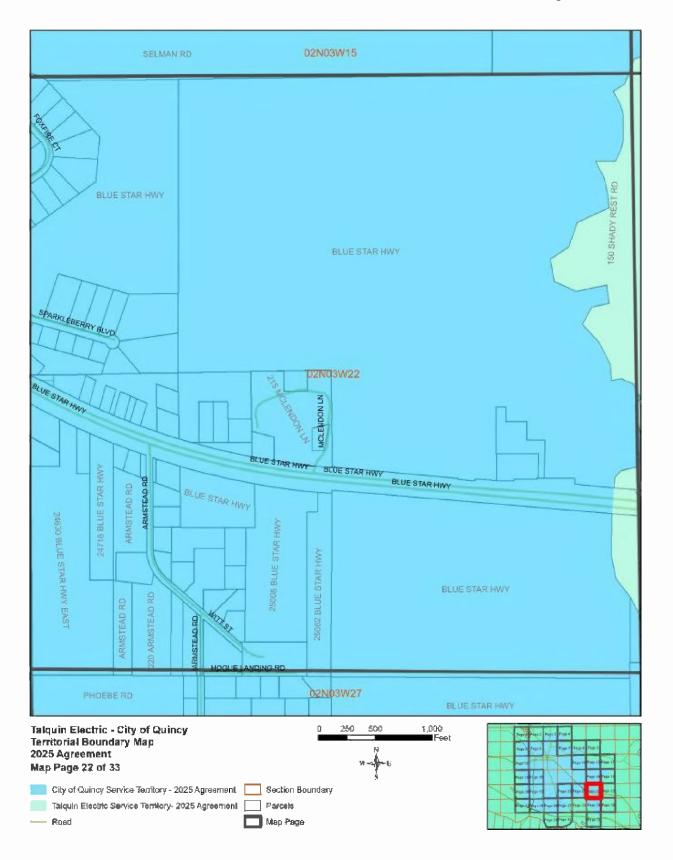


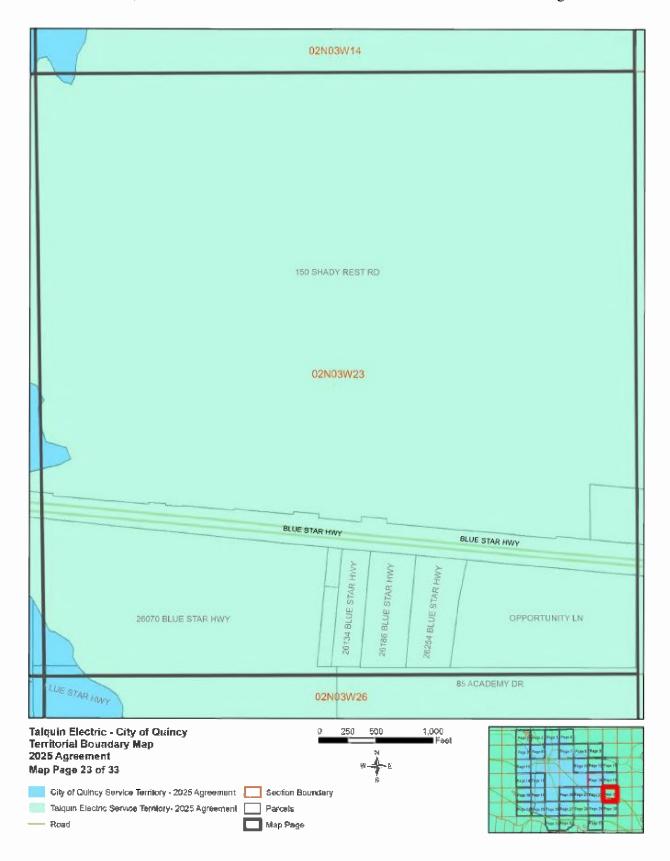


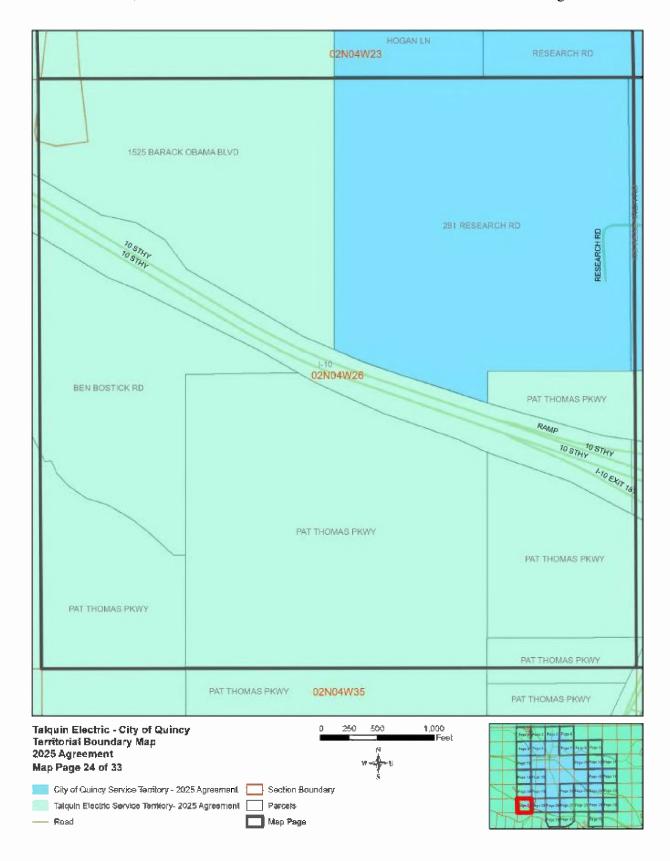


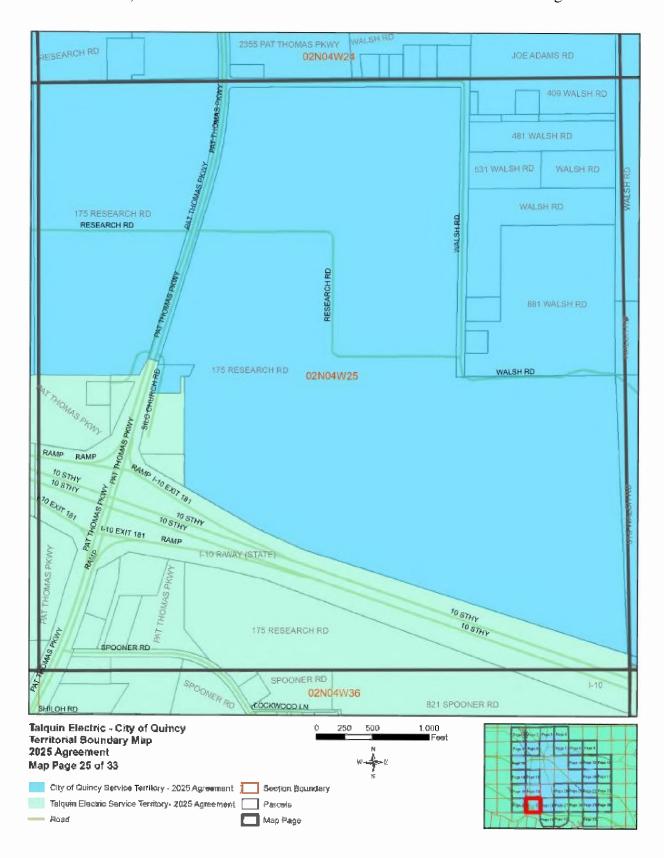


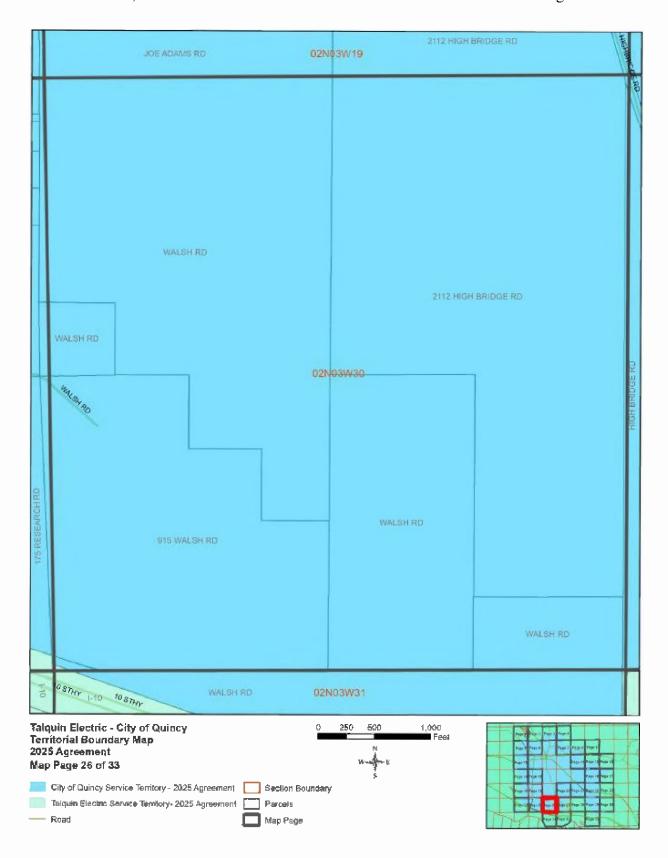


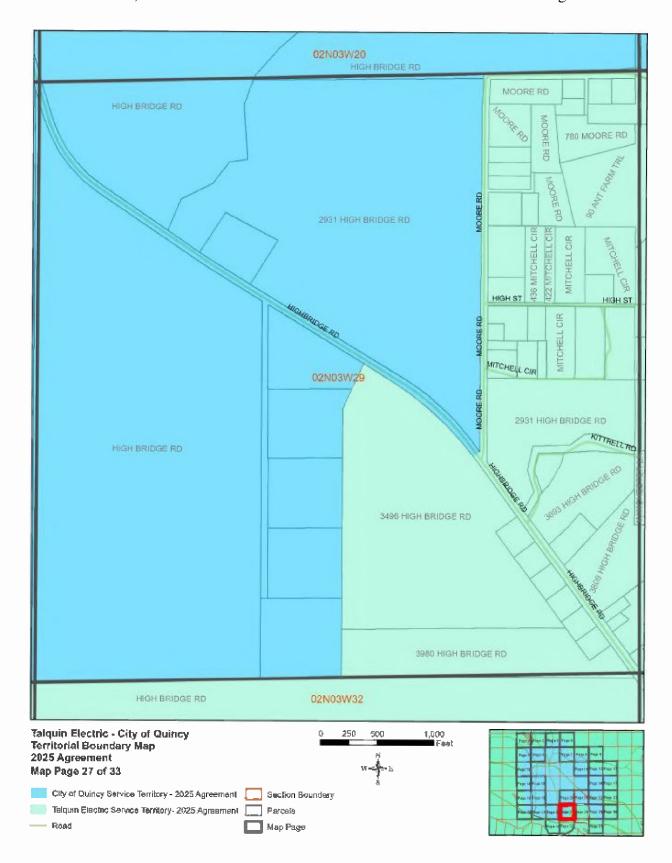


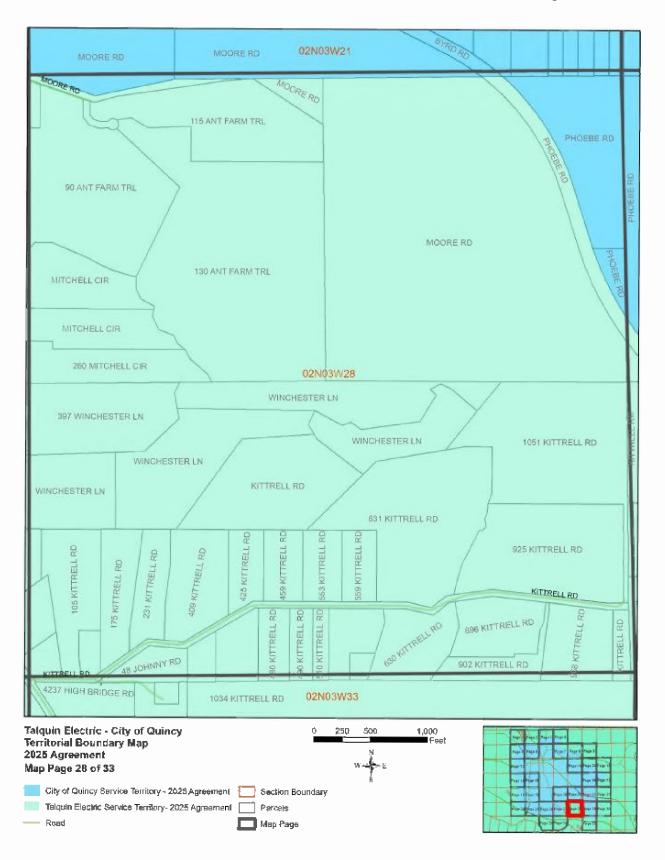


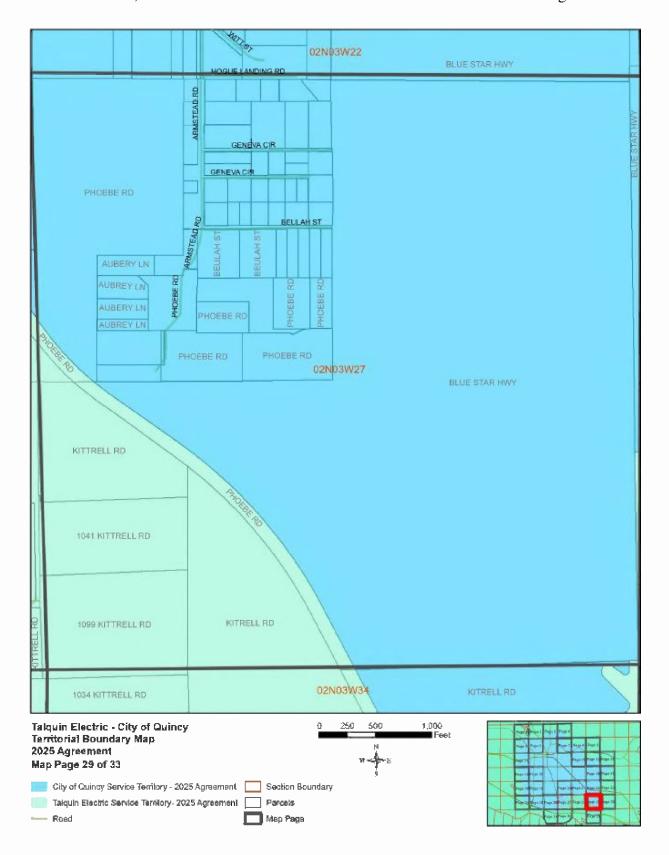


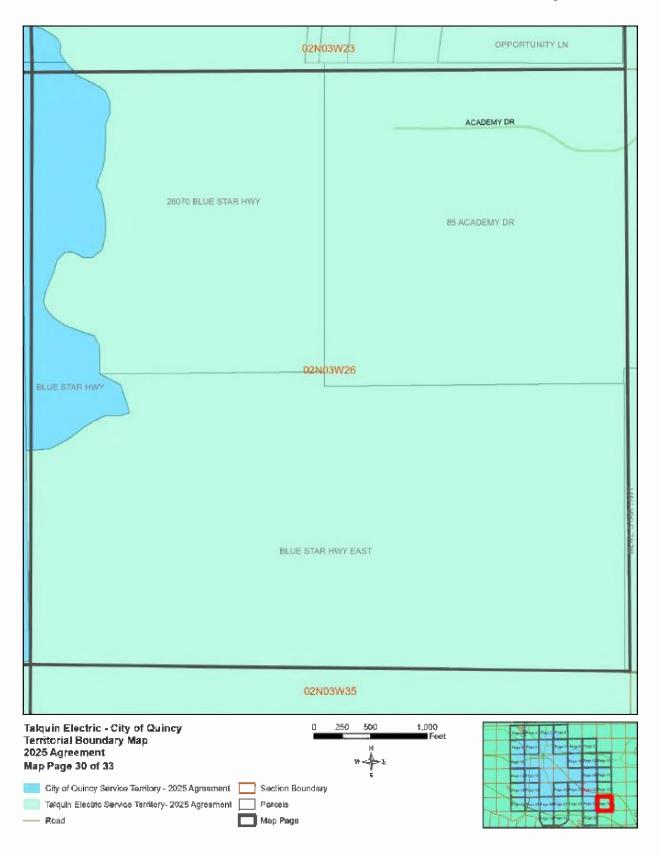


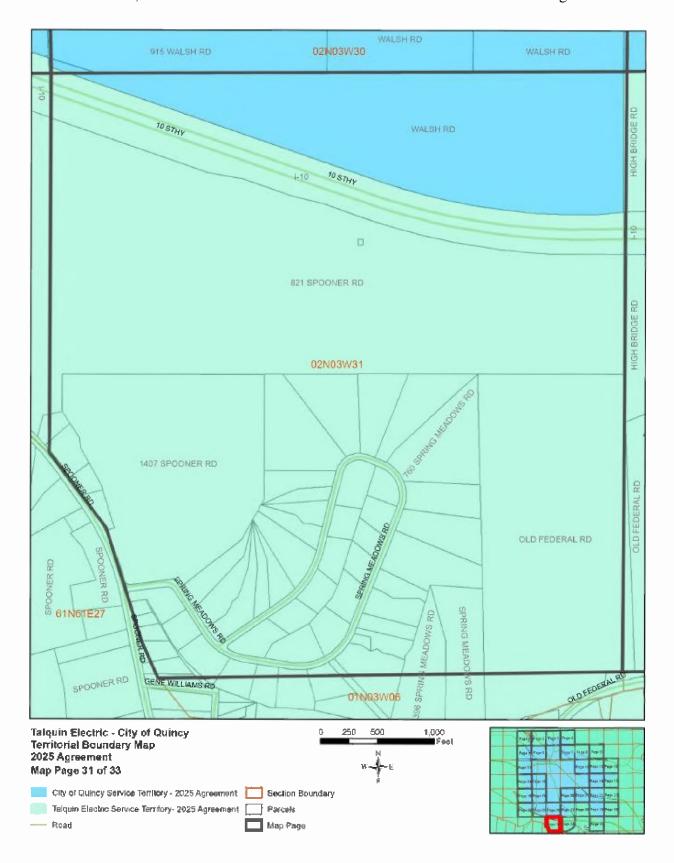


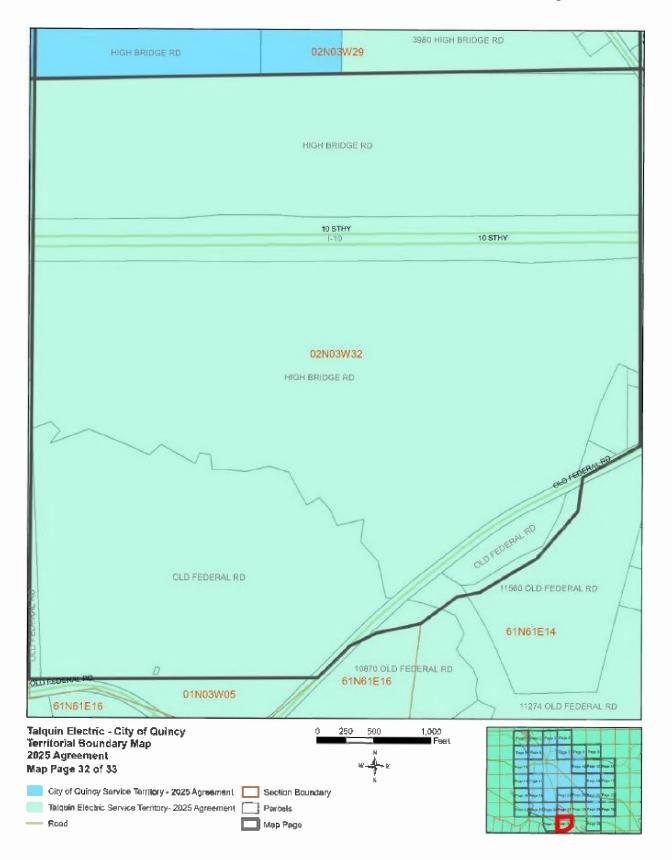


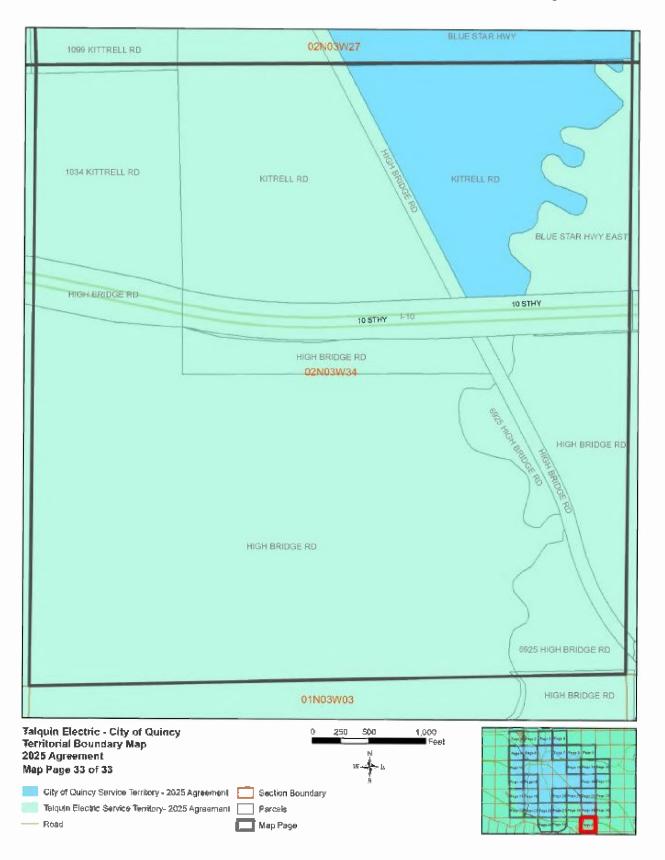












Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 66 of 110

# EXHIBIT A-2 BOUNDARY LINE WRITTEN DESCRIPTION

Approved By:

General Manager, Talquin Electric Cooperative, Inc.

Richard Ash

Interim City Manager, City of Quincy, Florida

Attachment A Page 67 of 110

Docket No. 20250039-EU Date: October 23, 2025

# EXHIBIT A-2 BOUNDARY LINE WRITTEN DESCRIPTION

Approved By:	
Tracy Bensley General Manager,	Talquin Electric Cooperative, Inc.
_	,

Richard Ash Interim City Manager, City of Quincy, Florida

#### BOUNDARY LINE WRITTEN DESCRIPTION

Exhibit A-1 Map Page	Township	Range	Section(s)	<u>Description/Notes</u>		
1	03N	04W	35	Entire Section Cooperative Territorial Area except for		
1	USIN	0440	33	Parcel No. 2-35-3N-4W-0000-00434-0700 & Parcel No. 3-02-2N-4W-0000-00121-0300		
2	03N	04W	36	Entire Section Cooperative Territorial Area except for		
	USIN	0444	36	Parcel No. 2-36-3N-4W-0000-00444-0100, Parcel No. 2-36-3N-4W-0000-00444-0500, Parcel No. 3-06-2N-3W-0000-00120-0100.		
				Entire Section Cooperative Territorial Area except for		
				Parcel No. 2-36-3N-4W-0000-00444-0500, Parcel No. 3-06-2N-3W-0000-00120-0100, Parcel No. 2-31-3N-3W-0000-00313-0000		
				Parcel No. 2-31-3N-3W-0000-00311-2000, Parcel No. 2-31-3N-3W-0000-00314-0100, Parcel No. 2-31-3N-3W-0000-00341-0300		
				Parcel No. 2-31-3N-3W-0000-00341-0200, Parcel No.2-31-3N-3W-0000-00341-0400, Parcel No. 2-31-3N-3W-0000-00344-0200		
				Parcel No. 2-31-3N-3W-0000-00344-0100, Parcel No. 2-31-3N-3W-0000-00421-0100, Parcel No. 2-31-3N-3W-0000-00422-0100		
3	<b>0</b> 3N	03W	31	Parcel No. 2-31-3N-3W-0000-00422-0200, Parcel No. 2-31-3N-3W-0000-00423-0100, Parcel No. 2-31-3N-3W-0000-00423-0200		
				Parcel No. 2-31-3N-3W-0380-0000A-0030, Parcel No. 2-31-3N-3W-0380-0000A-0020, Parcel No. 2-31-3N-3W-0380-0000A-0010		
				Parcel No. 2-31-3N-3W-0380-0000B-0010, Parcel No. 2-31-3N-3W-0380-0000B-0020, Parcel No. 2-31-3N-3W-0380-0000C-0010		
				Parcel No. 2-31-3N-3W-0380-0000C-0020, Parcel No. 2-31-3N-3W-0380-0000D-0010, Parcel No. 2-31-3N-3W-0000-00432-0300		
				Parcel No. 2-31-3N-3W-0000-00432-0200, Parcel No. 2-31-3N-3W-0000-00432-0500, Parcel No.2-31-3N-3W-0000-00432-0400,		
				Parcel No. 2-31-3N-3W-0000-00434-0000, Parcel No. 2-31-3N-3W-0000-00444-0100		
4	03N	03W	32	Entire Section Cooperative Territorial Area except for Parcel No. 2-31-3N-3W-0000-00444-0100.		
	02N	04W	2	Entire Section Quincy Territorial Area except for		
5				Parcel No. 3-02-2N-4W-0000-00220-0000, Parcel No. 3-02-2N-4W-0000-00210-0200, Parcel No. 3-02-2N-4W-0000-00121-0200,		
				Parcel No. 3-02-2N-4W-0000-00122-0100, Parcel No. 3-02-2N-4W-0000-00212-0100, Parcel No. 3-02-2N-4W-0000-00233-0600,		
				Parcel No. 3-02-2N-4W-0000-00223-0300, Parcel No. 3-10-2N-4W-0000-00211-0000, Parcel No. 3-11-2N-4W-0000-00220-0000.		
		04W	04W <b>1</b>	Entire Section Quincy Territorial Area except for		
				Parcel No. 2-35-3N-4W-0000-00140-0000, Parcel No. 2-36-3N-4W-0000-00230-0000, Parcel No. 2-36-3N-4W-0000-00343-0100,		
6	02N			Parcel No. 2-36-3N-4W-0000-00433-0100, Parcel No. 2-36-3N-4W-0000-00434-0400, Parcel No. 2-36-3N-4W-0000-00434-1300,		
				Parcel No. 2-36-3N-4W-0000-00434-1500, Parcel No. 2-36-3N-4W-0000-00434-0100, Parcel No. 2-36-3N-4W-0000-00443-0300,		
				Parcel No. 2-36-3N-4W-0000-00443-0100.		
	<b>0</b> 2N	03W	6	Entire Section Quincy Territorial Area.		
7	02N	03W	3W   5	Entire Section Quincy Territorial Area except for		
/	U∠N			Parcel No. 3-04-2N-3W-0000-00220-0000 & Parcel No. 2-32-3N-3W-0000-00400-0000.		

Exhibit A-1				5
Map Page	Township	Range	Section(s)	Description/Notes
Map Page	02N	03W	4	Entire Section Quincy Territorial Area except for Parcel No. 2-32-3N-3W-0000-00400-0000, Parcel No. 2-33-3N-3W-0000-00210-0100, Parcel No. 2-33-3N-3W-0000-00410-0100, Parcel No. 3-04-2N-3W-0000-00120-0000, Parcel No. 3-04-2N-3W-0000-00220-0000, Parcel No. 3-04-2N-3W-0000-00220-0000, Parcel No. 3-04-2N-3W-0000-00220-0900, Parcel No. 3-04-2N-3W-0000-00220-0800, Parcel No. 3-04-2N-3W-0000-00220-0800, Parcel No. 3-04-2N-3W-0000-00220-0500, Parcel No. 3-04-2N-3W-0000-00220-0400, Parcel No. 3-04-2N-3W-0000-00220-0300, Parcel No. 3-04-2N-3W-0000-00220-0500, Parcel No. 3-04-2N-3W-0000-00220-0100, Parcel No. 3-04-2N-3W-0000-00312-0500, Parcel No. 3-04-2N-3W-0000-00312-0200, Parcel No. 3-04-2N-3W-0000-00312-0300, Parcel No. 3-04-2N-3W-0000-00312-0400, Parcel No. 3-04-2N-3W-0000-00312-0600, Parcel No. 3-04-2N-3W-0000-00312-0700, Parcel No. 3-04-2N-3W-0000-00312-0800, Parcel No. 3-04-2N-3W-0000-00311-1000, Parcel No. 3-04-2N-3W-0000-00311-0900, Parcel No. 3-04-2N-3W-0000-00311-1300, Parcel No. 3-04-2N-3W-0000-00320-0900, Parcel No. 3-04-2N-3W-0000-00230-0100, Parcel No. 3-04-2N-3W-0000-00323-0200, Parcel No. 3-04-2N-3W-0000-00322-0900, Parcel No. 3-04-2N-3W-0000-00233-0100, Parcel No. 3-04-2N-3W-0000-00233-0200, Parcel No. 3-04-2N-3W-0000-00322-0900, Parcel No. 3-04-2N-3W-0000-00233-0100, Parcel No. 3-04-2N-3W-0000-00233-0200, Parcel No. 3-04-2N-3W-0000-00322-0600, Parcel No. 3-04-2N-3W-0000-00234-0200, Parcel No. 3-04-2N-3W-0000-00322-0600, Parcel No. 3-04-2N-3W-0000-00234-0200, Parcel No. 3-04-2N-3W-0000-00322-0600, Parcel No. 3-04-2N-3W-0000-00322-0600, Parcel No. 3-04-2N-3W-0000-00334-0200, Parcel No. 3-04-2N-3W-0000-00322-0600, Parcel No. 3-04-2N-3W-0000-00334-0200, Parcel
				Parcel No. 3-04-2N-3W-0000-00321-0600, Parcel No. 3-04-2N-3W-0000-00322-0500, Parcel No. 3-04-2N-3W-0000-00322-1000, Parcel No. 3-04-2N-3W-0000-00322-1100, Parcel No. 3-04-2N-3W-0000-00322-1000, Parcel No. 3-04-2N-3W-0000-00322-0900, Parcel No. 3-04-2N-3W-0000-00322-0300, Parcel No. 3-04-2N-3W-0000-00322-0300, Parcel No. 3-04-2N-3W-0000-00321-0300, Parcel No. 3-04-2N-3W-0000-00141-0200, Parcel No. 3-04-2N-3W-0000-00141-0100, Parcel No. 3-04-2N-3W-0611-00000-00141-0100, Parcel No. 3-04-2N-3W-0611-00000-00141-0100, Parcel No. 3-04-2N-3W-0611-00000-00140-0020, Parcel No. 3-04-2N-3W-0611-00000-0030, Parcel No. 3-04-2N-3W-0611-00000-0060, Parcel No. 3-04-2N-3W-0611-00000-0070, Parcel No. 3-04-2N-3W-0611-00000-0070, Parcel No. 3-04-2N-3W-0611-00000-0080, Parcel No. 3-04-2N-3W-0611-00000-0090, Parcel No. 3-04-2N-3W-0611-00000-0100, Parcel No. 3-04-2N-3W-0611-00000-0120.
9	02N	03W	03W 3 Entire Section Cooperative Territorial Area except for Parcel No. 3-04-2N-3W-0000-00144-0500 & Parcel No. 3-04-2N-3W-0000-00441-0600.	
10	02N	04W	11	Entire Section Quincy Territorial Area except for Parcel No.  Parcel No. 3-10-2N-4W-0000-00211-0000, Parcel No. 3-10-2N-4W-0000-00212-3400, Parcel No. 3-11-2N-4W-0000-00220-0000,  Parcel No. 3-10-2N-4W-0000-00212-2000, Parcel No. 3-10-2N-4W-0000-00212-1500, Parcel No. 3-11-2N-4W-0000-00321-0700,  Parcel No. 3-11-2N-4W-0000-00321-0400, Parcel No. 3-11-2N-4W-0000-00321-0500, Parcel No. 3-10-2N-4W-0000-00144-0100,  Parcel No. 3-10-2N-4W-0000-00144-0200, Parcel No. 3-11-2N-4W-0000-00322-0100, Parcel No. 3-11-2N-4W-0000-00321-0300,  Parcel No. 3-11-2N-4W-0000-00324-0200, Parcel No. 3-11-2N-4W-0000-00324-0100, Parcel No. 3-11-2N-4W-0000-00323-0100,  Parcel No. 3-11-2N-4W-0000-00323-0200, Parcel No. 3-10-2N-4W-0000-00441-0100, Parcel No. 3-10-2N-4W-0000-00441-0119,  Parcel No. 3-10-2N-4W-0000-00441-0120, Parcel No. 3-10-2N-4W-0000-00441-0121, Parcel No. 3-10-2N-4W-0000-00441-0122,  Parcel No. 3-10-2N-4W-0000-00441-0123, Parcel No. 3-10-2N-4W-0000-00441-0124, & Parcel No10-2N-4W-0000-00441-0125.
	02N	04W	12	Entire Section Quincy Territorial Area.
	02N	03W	7	Entire Section Quincy Territorial Area.
	02N	03W	8	Entire Section Quincy Territorial Area.

Page 2

Exhibit A-1	Township	Range	Section(s)	Description/Notes
Map Page '		oaw	9	Entire Section Quincy Territorial Area except for Parcel No. 3-04-2N-3W-0611-0000A-0050, Parcel No. 3-04-2N-3W-0611-0000A-0100, Parcel No. 3-04-2N-3W-0611-0000A-0110, Parcel No. 3-04-2N-3W-0611-0000B-0090, Parcel No. 3-04-2N-3W-0611-0000B-0090, Parcel No. 3-09-2N-3W-0611-0000B-0090, Parcel No. 3-09-2N-3W-0611-0000B-0150, Parcel No. 3-09-2N-3W-0611-0000B-0150, Parcel No. 3-09-2N-3W-0611-0000B-0100, Parcel
				Parcel No. 3-09-2N-3W-0611-0000B-0050, Parcel No. 3-09-2N-3W-0611-0000B-0120, Parcel No. 3-09-2N-3W-0611-0000C-0050, Parcel No. 3-09-2N-3W-0611-0000C-0010, Parcel No. 3-09-2N-3W-0611-0000C-0040, & Parcel No. 3-09-2N-3W-0000-00423-0100.
12	02N	03W	10	Entire Section Cooperative Territorial Area except for Parcel No. 3-10-2N-3W-0000-00310-0000, Parcel No. 3-10-2N-3W-0000-00311-0100, Parcel No. 3-10-2N-3W-0000-00422-0100, Parcel No. 3-22-2N-3W-0000-00410-0000, Parcel No. 3-10-2N-3W-0000-00424-0100, Parcel No. 3-10-2N-3W-0000-00330-0100, Parcel No. 3-10-2N-3W-0000-00140-0100.
13	02N	03W	11	Entire Section Cooperative Territorial Area except for Parcel No. 3-22-2N-3W-0000-00410-0000.
14	02N	04W	14	Entire Section Quincy Territorial Area except for Parcel No. 3-14-2N-4W-0000-00222-0100, Parcel No. 3-14-2N-4W-0000-00221-0200, Parcel No. 3-14-2N-4W-0000-00221-0200, Parcel No. 3-14-2N-4W-0000-00221-0100, Parcel No. 3-14-2N-4W-0000-00223-0100, Parcel No. 3-14-2N-4W-0000-00223-0200, Parcel No. 3-14-2N-4W-0000-00223-0300, Parcel No. 3-14-2N-4W-0000-00223-0300, Parcel No. 3-14-2N-4W-0000-00223-0500, Parcel No. 3-14-2N-4W-0000-00233-0000, Parcel No. 3-14-2N-4W-0000-00233-1000, Parcel No. 3-14-2N-4W-0000-00233-1000, Parcel No. 3-14-2N-4W-0000-00233-0000, Parcel
15	02N	04W	13	Entire Section Quincy Territorial Area.
	02N	03W	18	Entire Section Quincy Territorial Area.
	02N	03W	17	Entire Section Quincy Territorial Area.
	02N	03W	16	Entire Section Quincy Territorial Area.
16	02N	03W		Entire Section Quincy Territorial Area.
17	02N	03W	14	Entire Section Cooperative Territorial Area except for Parcel No. 3-22-2N-3W-0000-00410-0000.

Page 3

Exhibit A-1 Map Page	Township	Range	Section(s)	Description/Notes			
18 02	02N		23	Entire Section Quincy Territorial Area except for			
19	UZN	04W	23	Parcel No. 3-14-2N-4W-0000-00230-0100 & Parcel No. 3-14-2N-4W-0000-00232-0000			
19	02N	04W	24	Entire Section Quincy Territorial Area.			
	02N	03W	19	Entire Section Quincy Territorial Area.			
20	02N	03W	20	Entire Section Quincy Territorial Area.			
21	02N	03W	21	Entire Section Quincy Territorial Area.			
22	02N	03W	22	Entire Section Quincy Territorial Area except for			
	UZN	0.344		Parcel No. 3-22-2N-3W-0000-00420-0000 & Parcel No. 3-23-2N-3W-0000-00341-0300			
22	02N	03W	23	Entire Section Cooperative Territorial Area except for			
23	02N	0344	23	Parcel No. 3-22-2N-3W-0000-00410-0000, Parcel No. 3-23-2N-3W-0000-00330-0000, Parcel No. 3-26-2N-3W-0000-00200-0000			
24	001	0.04	26	Entire Section Cooperative Territorial Area except for			
24	02N	04W	26	Parcel No. 3-26-2N-4W-0000-00100-0000 & Parcel No. 3-25-2N-4W-0000-00400-0000.			
				Entire Section Cooperative Territorial Area except for			
				Parcel No. 3-25-2N-4W-0000-00400-0000 North of Interstate 10, Parcel No. 3-25-2N-4W-0000-00321-0100,			
				Parcel No. 3-25-2N-4W-0000-00112-0100, Parcel No. 3-25-2N-4W-0000-00112-0200, Parcel No. 3-25-2N-4W-0000-00112-0300,			
			25	Parcel No. 3-25-2N-4W-0000-00112-0400, Parcel No. 3-25-2N-4W-0000-00112-0500, Parcel No. 3-25-2N-4W-0000-00112-0600,			
25	02N	04W		Parcel No. 3-25-2N-4W-0000-00111-0100, Parcel No. 3-30-2N-3W-0000-00210-0000, Parcel No. 3-25-2N-4W-0000-00113-0100,			
				Parcel No. 3-25-2N-4W-0000-00113-0200, Parcel No. 3-25-2N-4W-0000-00113-0300, Parcel No. 3-25-2N-4W-0000-00141-0100,			
				Parcel No. 3-25-2N-4W-0000-00143-0600, Parcel No. 3-25-2N-4W-0000-00143-0100, Parcel No. 3-30-2N-3W-0000-00420-0000.			
				Parcel No. 3-30-2N-3W-0000-00320-0000, & Parcel No. 3-30-2N-3W-0000-00333-0100.			
26	02N	03W	3W 30 Entire Section Quincy Territorial Area except for Parcel No. 3-30-2N-3W-0000-00320-0100.				
	DZ.II	2011		Entire Section Cooperative Territorial Area except for			
		03W	29	Parcel No. 3-29-2N-3W-0000-00210-0000, Parcel No. 3-29-2N-3W-0000-00224-0100, Parcel No. 3-19-2N-3W-0000-00441-0100,			
27	02N			Parcel No. 3-29-2N-3W-9030-00000-0010, Parcel No. 3-29-2N-3W-9030-00000-0020, Parcel No. 3-29-2N-3W-9030-00000-0030,			
				Parcel No. 3-29-2N-3W-9030-00000-0040, Parcel No. 3-29-2N-3W-9030-0000-0050, Parcel No. 3-29-2N-3W-9030-0000-0030,			
				Entire Section Cooperative Territorial Area except for			
	02N	03W		Parcel No. 3-21-2N-3W-0000-00330-0000, Parcel No. 3-21-2N-3W-0000-00340-0000, Parcel No. 3-21-2N-3W-0000-00322-0100,			
28			28	Parcel No. 3-21-2N-3W-0000-00413-0600, Parcel No. 3-21-2N-3W-0000-00412-0400, Parcel No. 3-21-2N-3W-0000-00441-0200,			
26	UZN			Parcel No. 3-21-2N-3W-0000-00411-0700, Parcel No. 3-21-2N-3W-0000-00411-0300, Parcel No. 3-21-2N-3W-0000-00411-0200,			
				Parcel No. 3-21-2N-3W-0000-00417-0200, Parcel No. 3-28-2N-3W-0000-00417-0000, Parcel No. 3-28-2N-3W-0000-00417-0100.			
				· · · · · · · · · · · · · · · · · · ·			
29	02N		3W 27	Entire Section Quincy Territorial Area except for			
				Parcel No. 3-28-2N-3W-0000-00112-0100, Parcel No. 3-27-2N-3W-0000-00323-0000, Parcel Nn. 3-27-2N-3W-0000-00323-0100,			
				Parcel No. 3-27-2N-3W-0000-00334-0100, Parcel No. 3-34-2N-3W-0000-00200-0000, Parcel No. 3-27-2N-3W-0000-00233-0100,			
				Parcel No. 3-26-2N-3W-0000-00400-0000, & the portion of Parcel No. 3-27-2N-3W-0000-00100-0000 south of Parcel No. 3-28-2N-3W-			
				0000-00112-0100.			
30	02N	03W	26	Entire Section Cooperative Territorial Area except for Parcel No. 3-26-2N-3W-0000-00200-0000.			

Page 4

Attachment A Page 72 of 110

Docket No. 20250039-EU Date: October 23, 2025

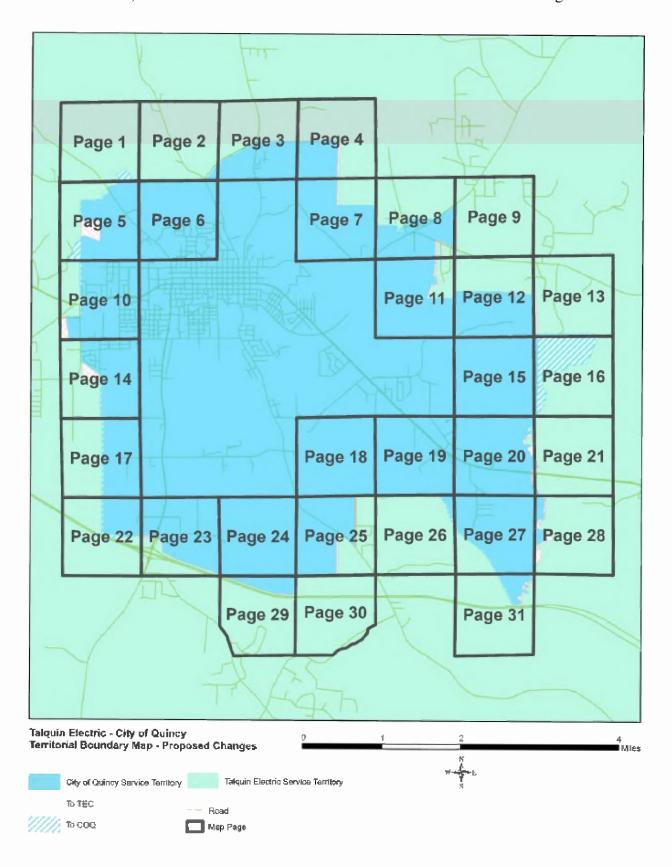
Exhibit A-1 Map Page	Township	Range	Section(s)	Description/Notes
31	02N	03W	31	Entire Section Cooperative Territorial Area except for Parcel No. 3-31-2N-3W-0000-00110-0000.
32	02N	03W	32	Entire Section Cooperative Territorial Area.
	02N	03W	33	Entire Section Cooperative Territorial Area.
33	02N	03W	34	Entire Section Gooperative Territorial Area except for Parcel No. 3-34-2N-3W-0000-00130-0000.

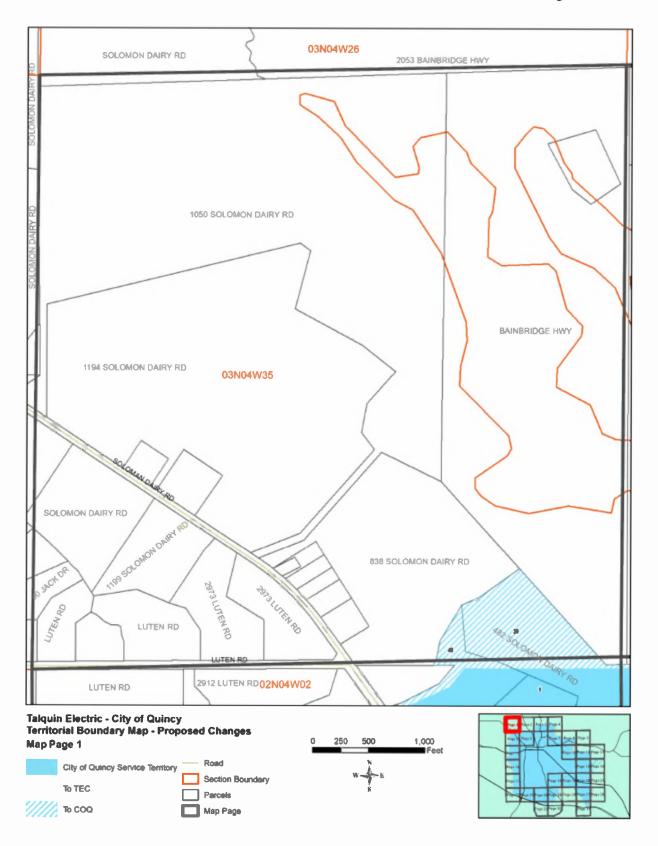
Page 5

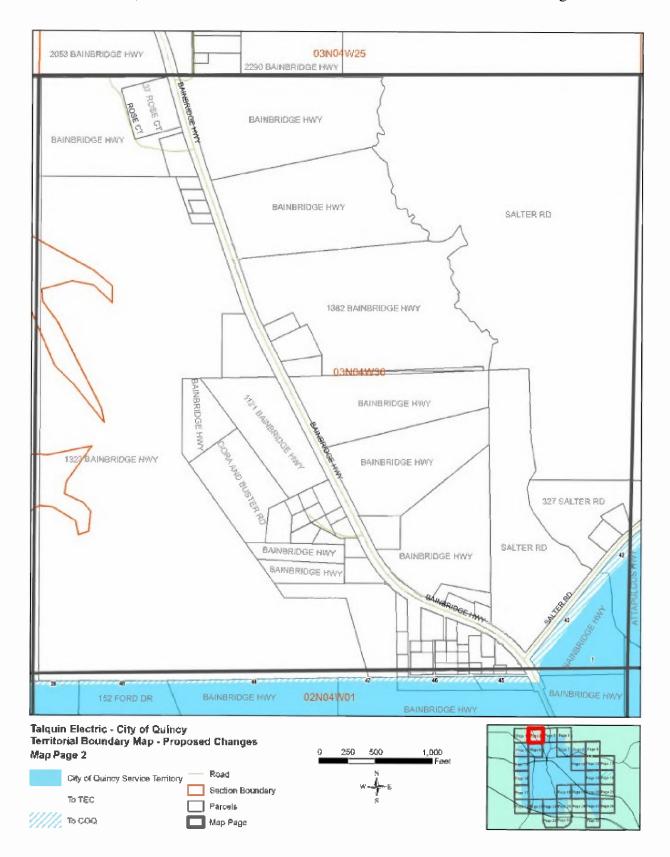
Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 73 of 110

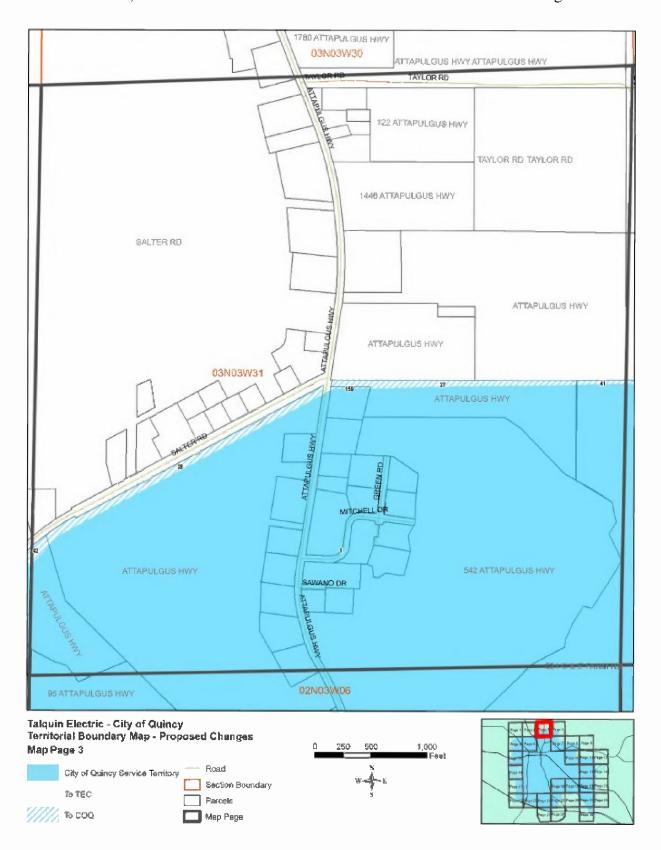
## **EXHIBIT A-3**

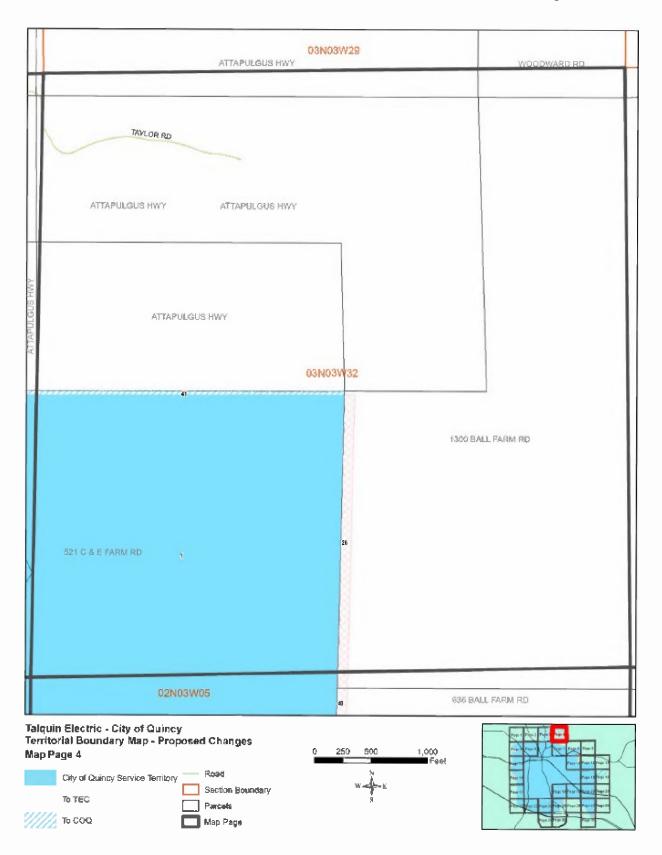
MAPS DEPICTING CHANGES IN TERRITORIAL BOUNDARY LINES FROM 1995 TERRITORIAL AGREEMENT TO 2025 TERRITORIAL AGREEMENT

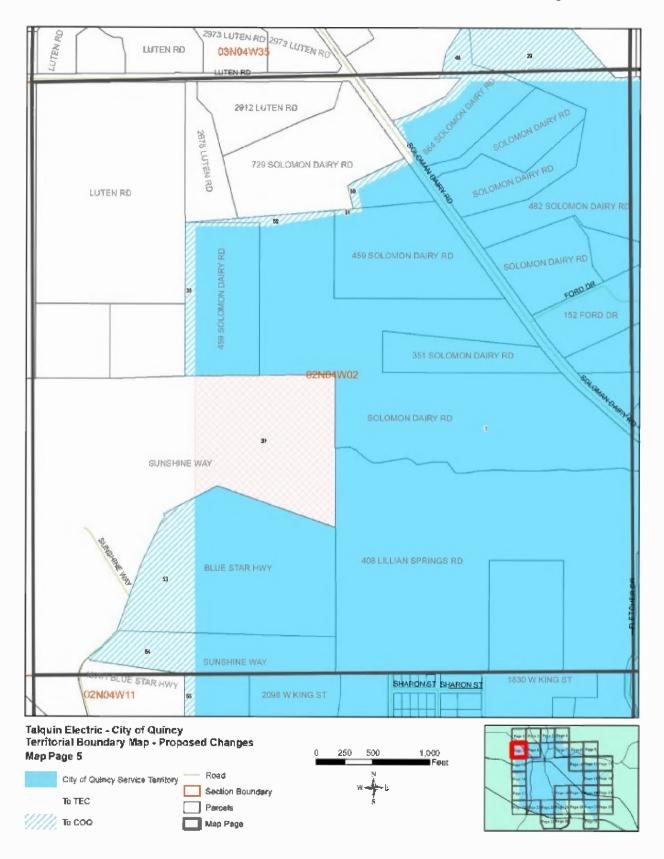


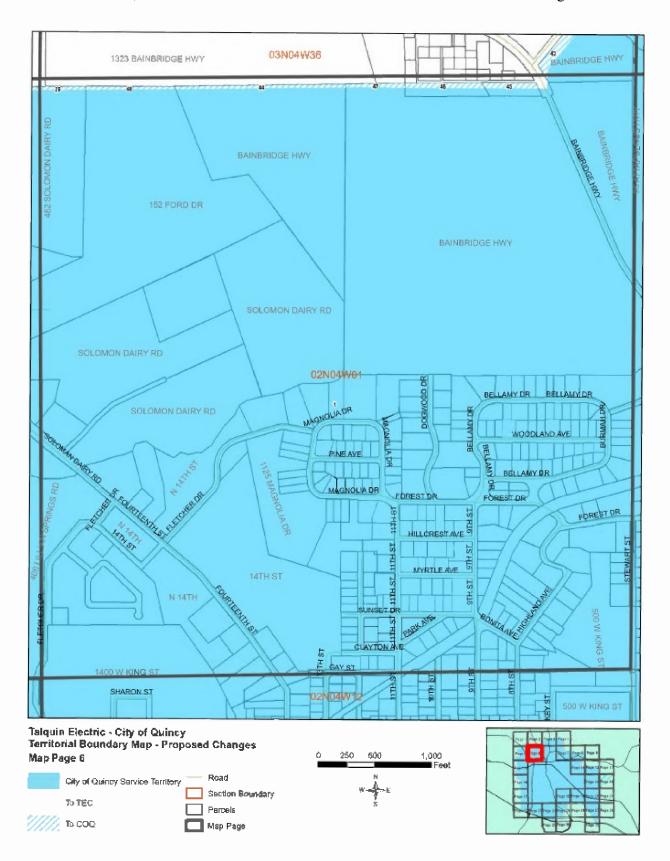


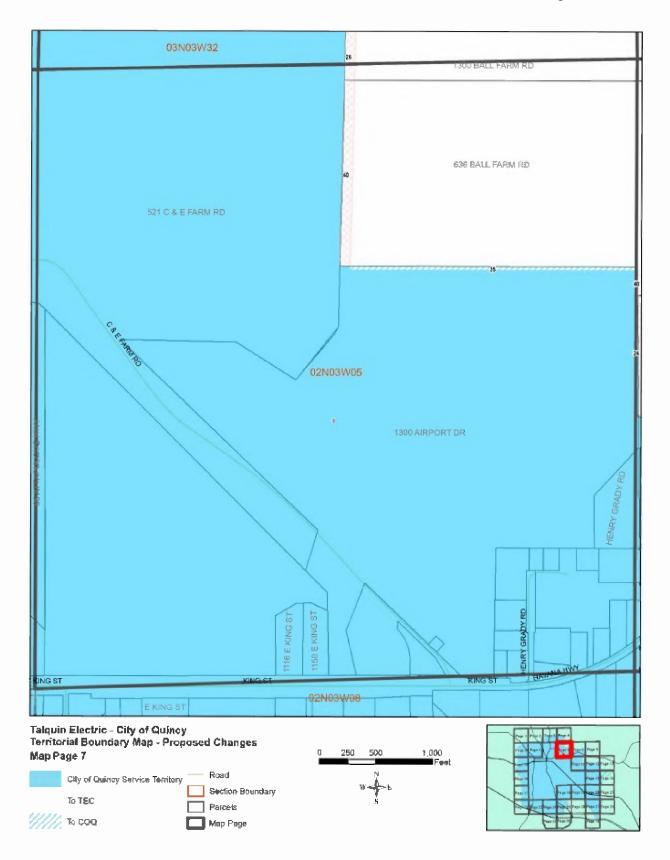


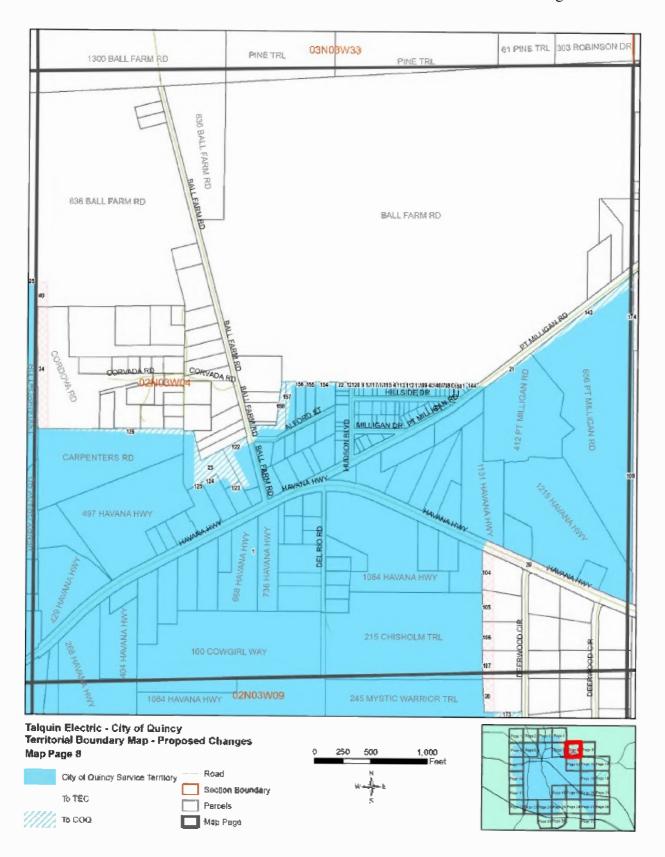


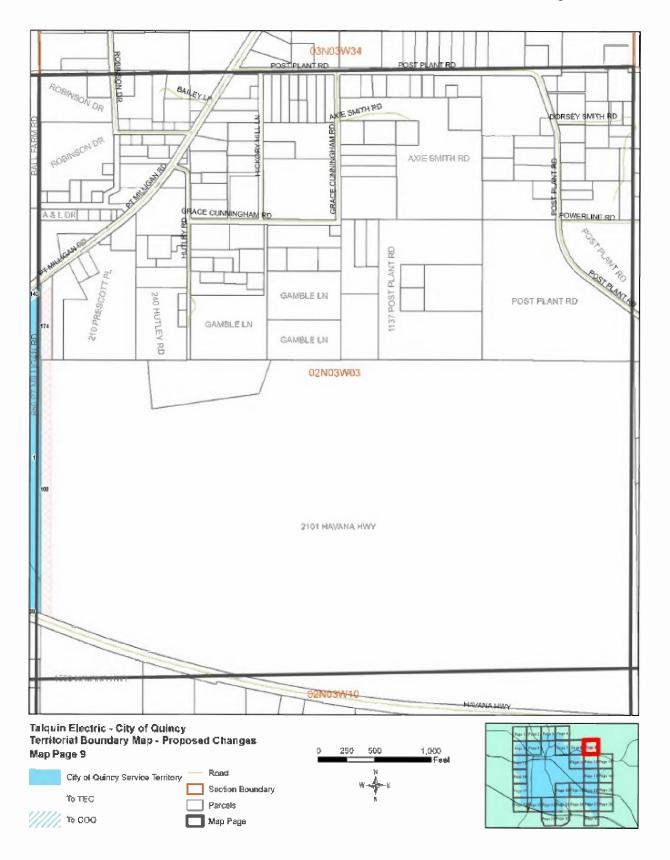


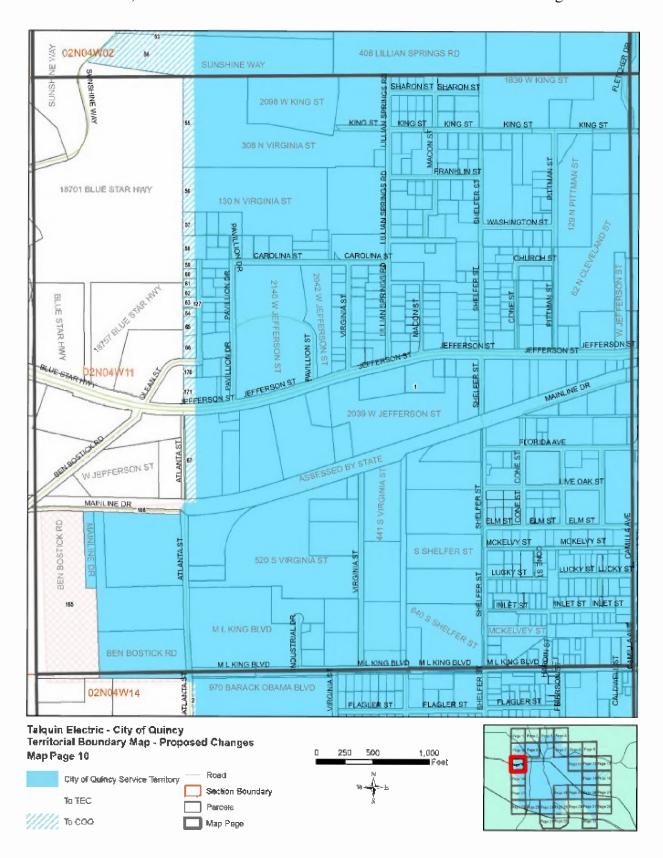


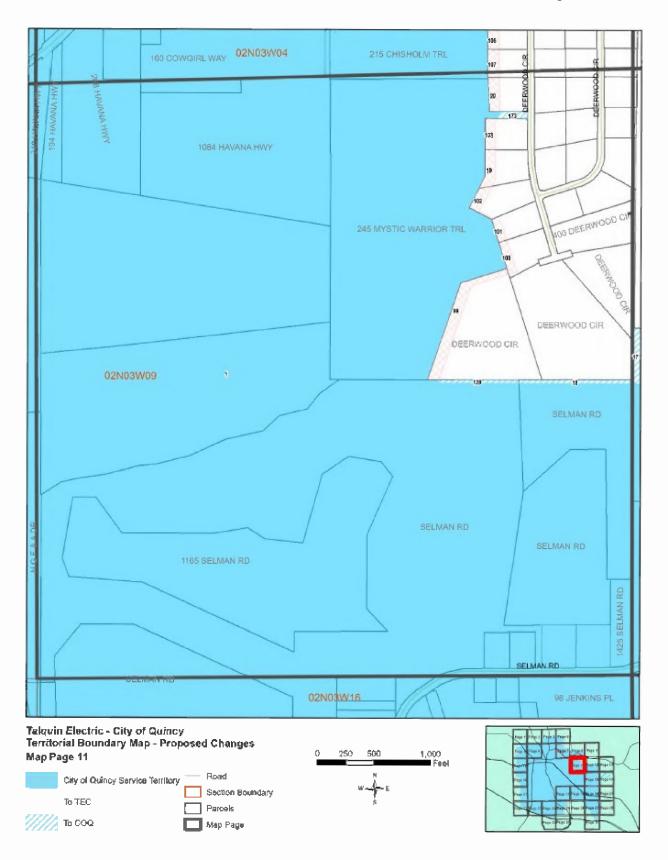


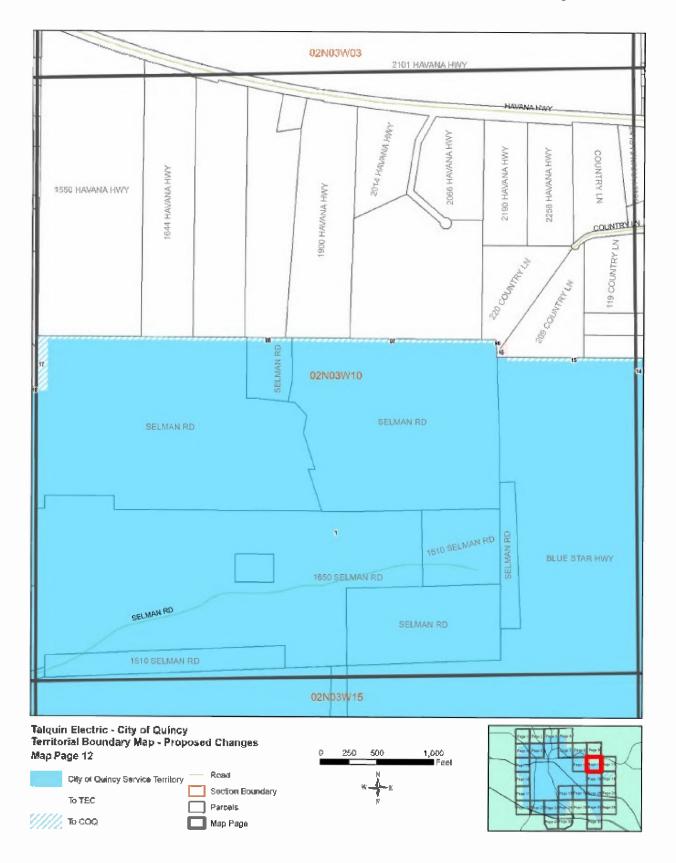


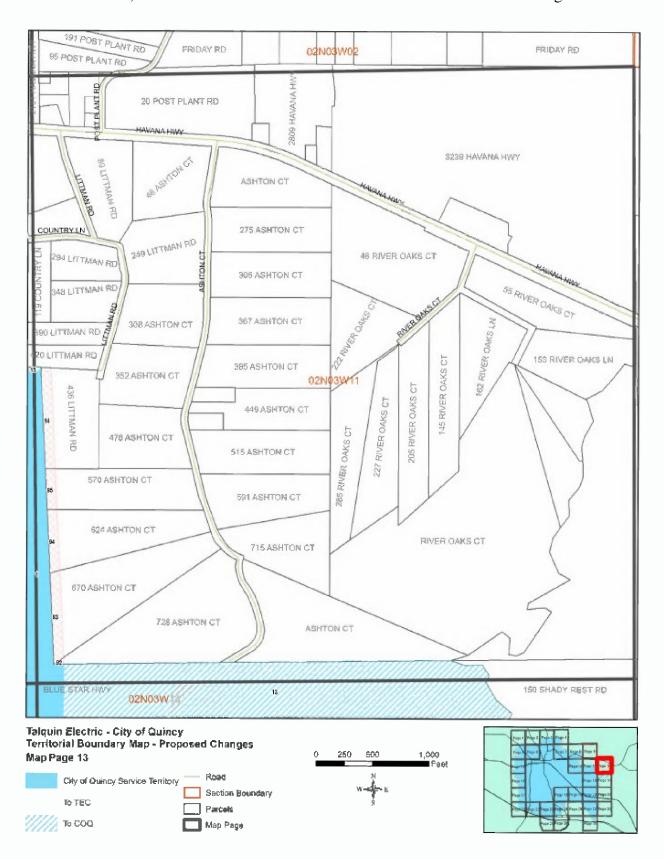


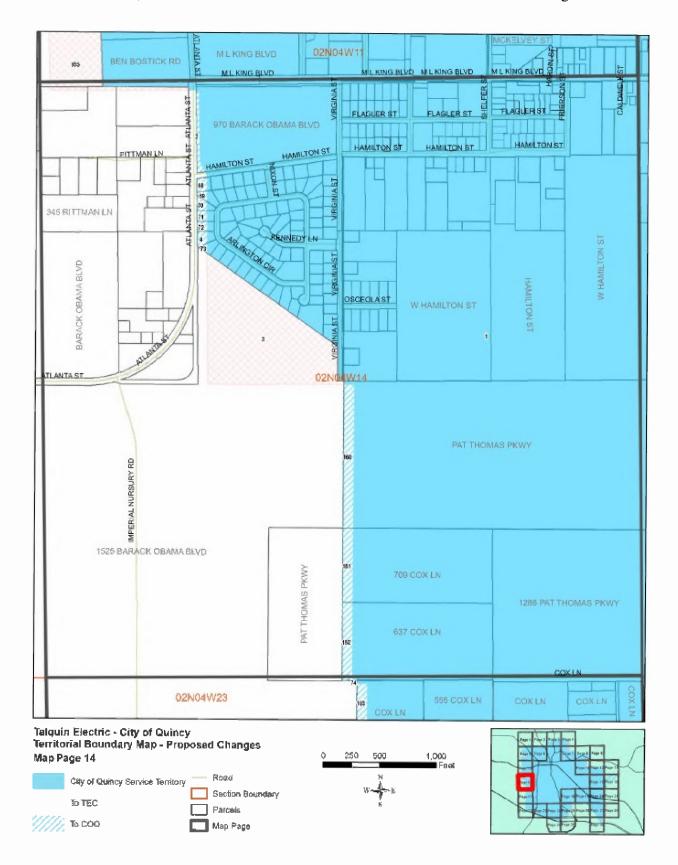


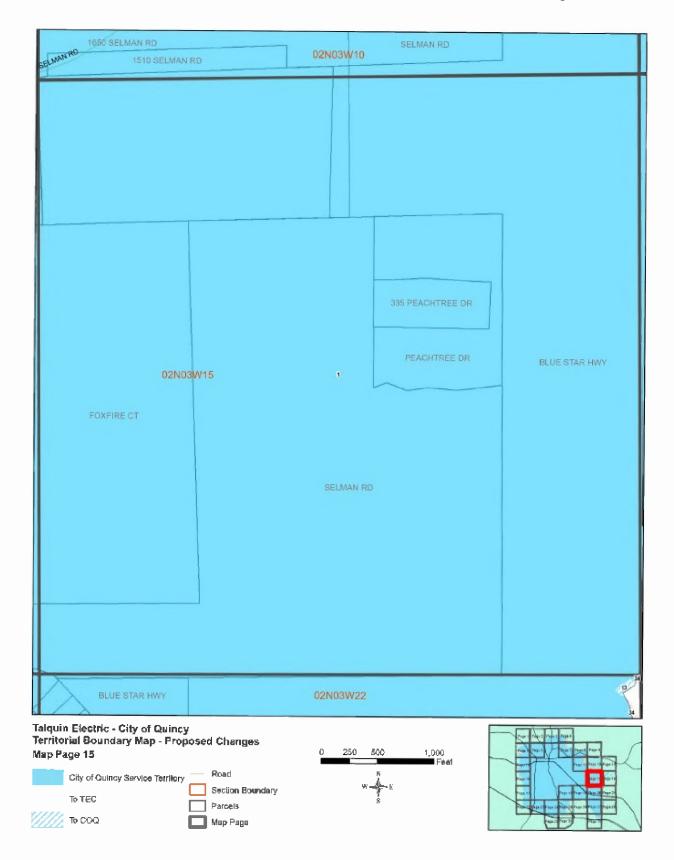


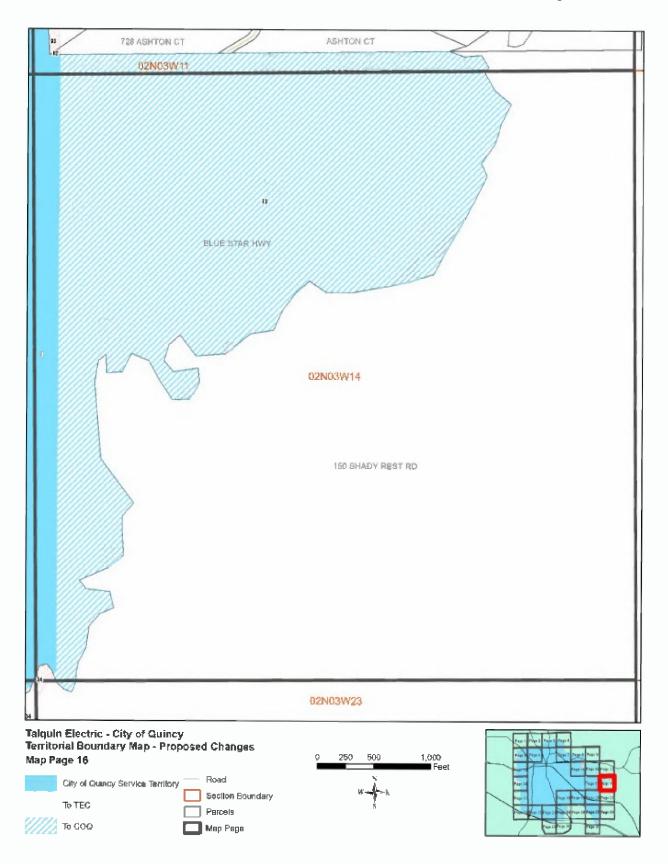


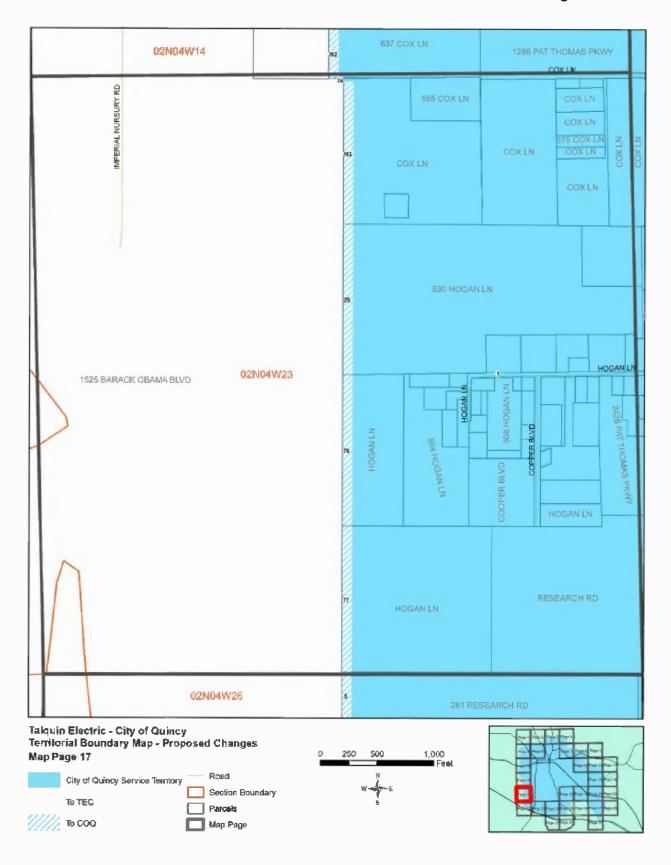


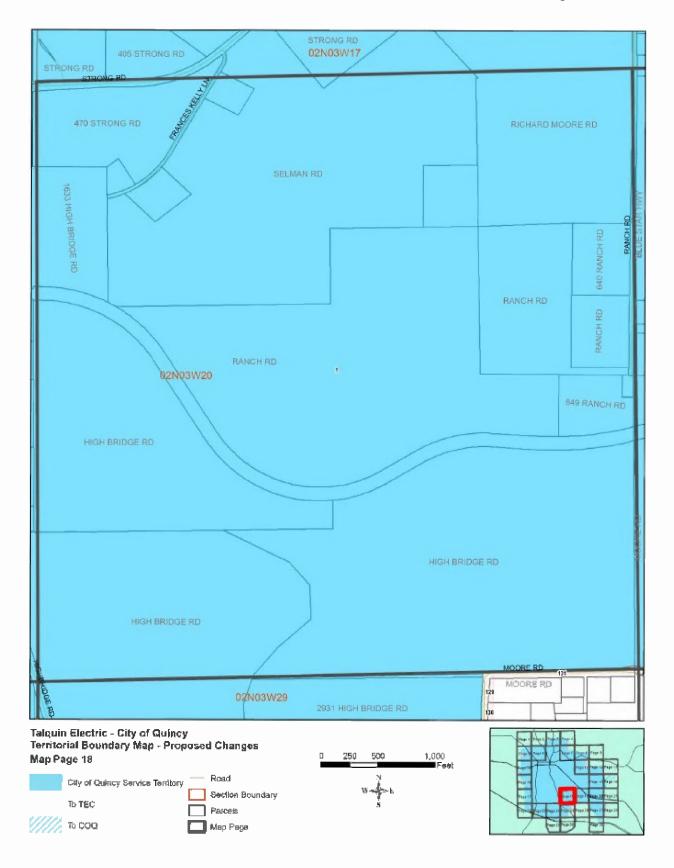


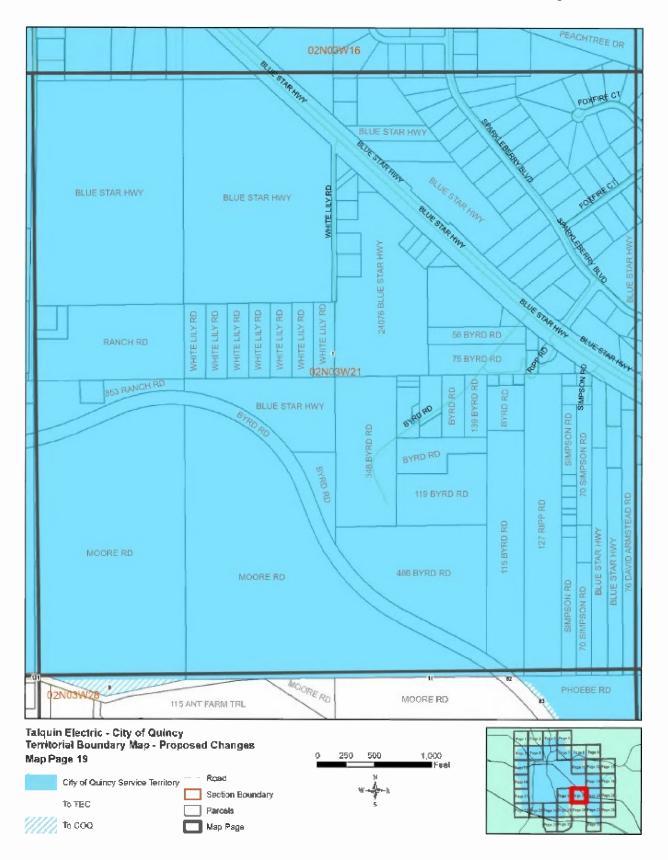


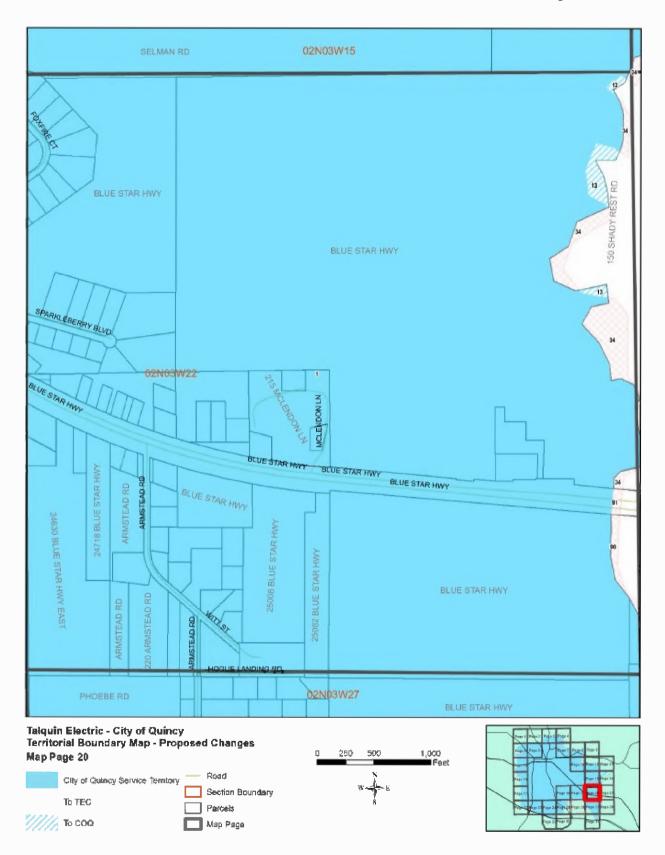


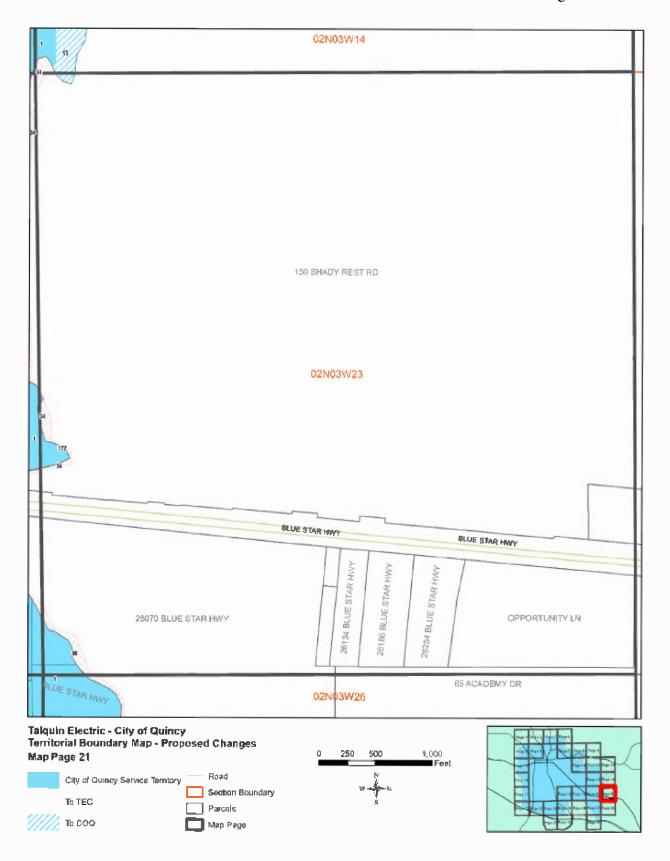


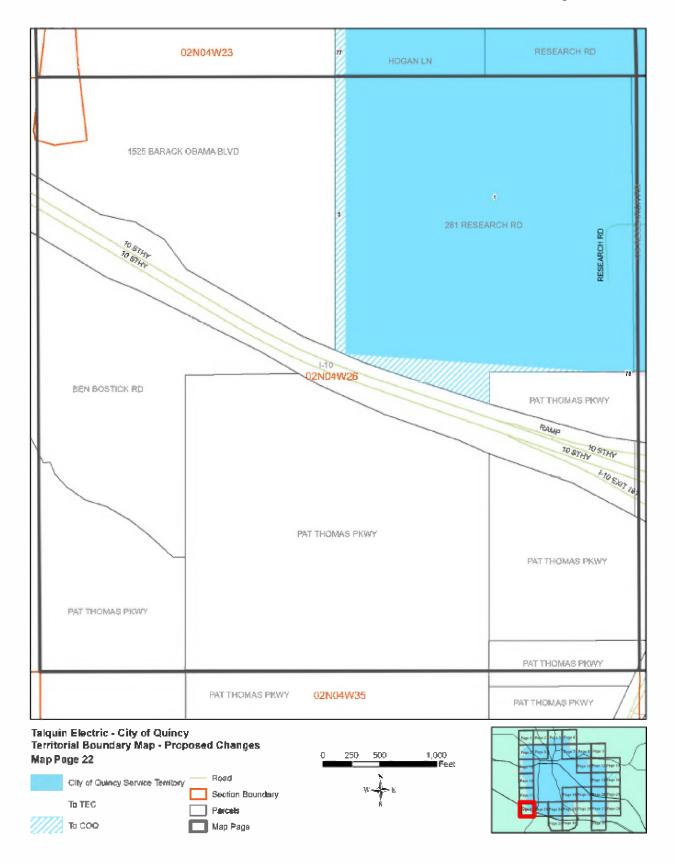


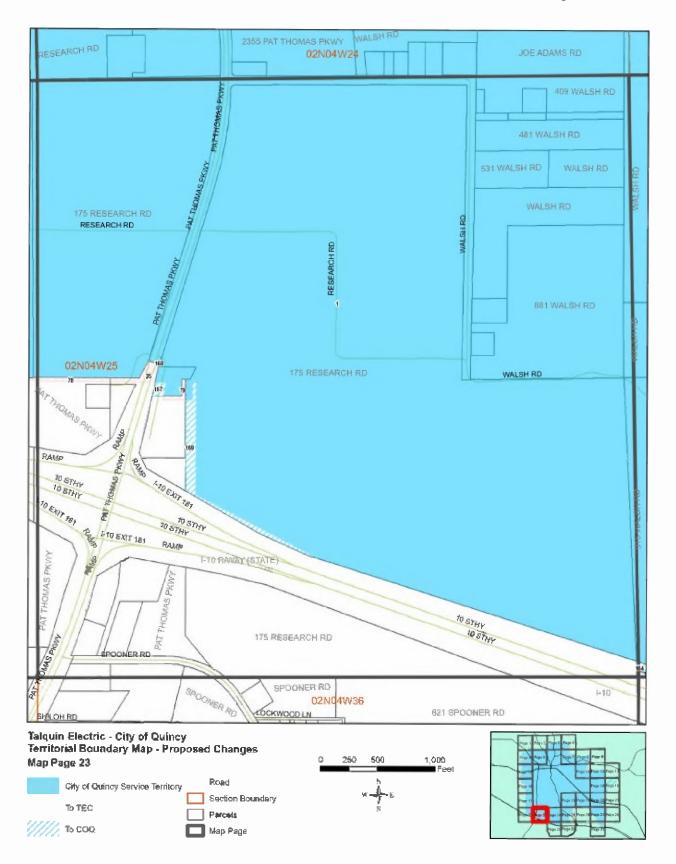


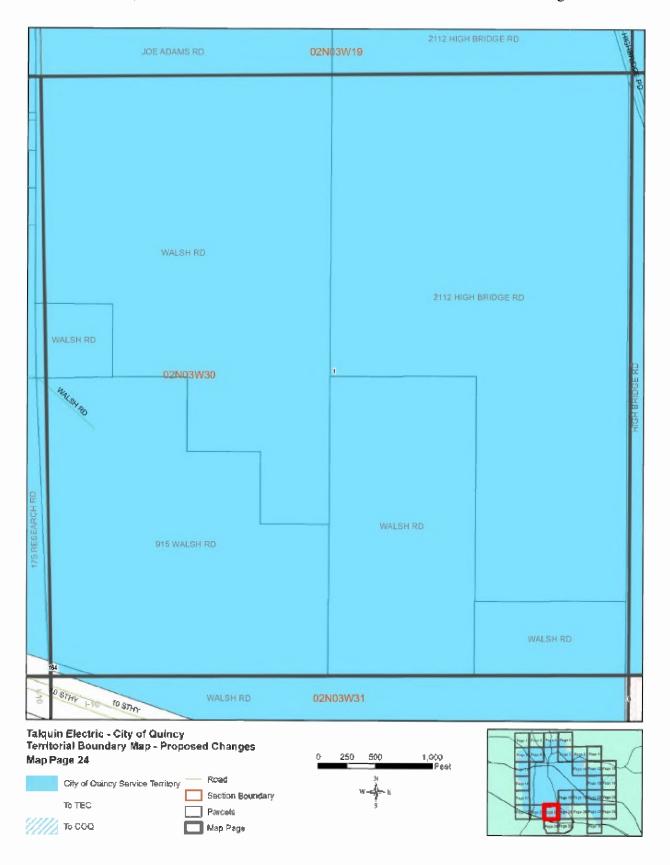


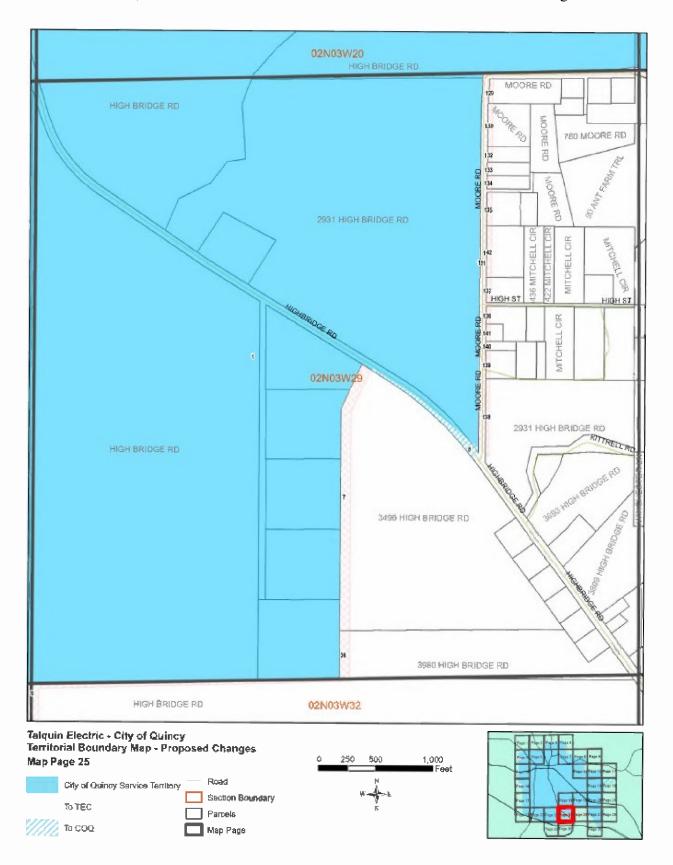


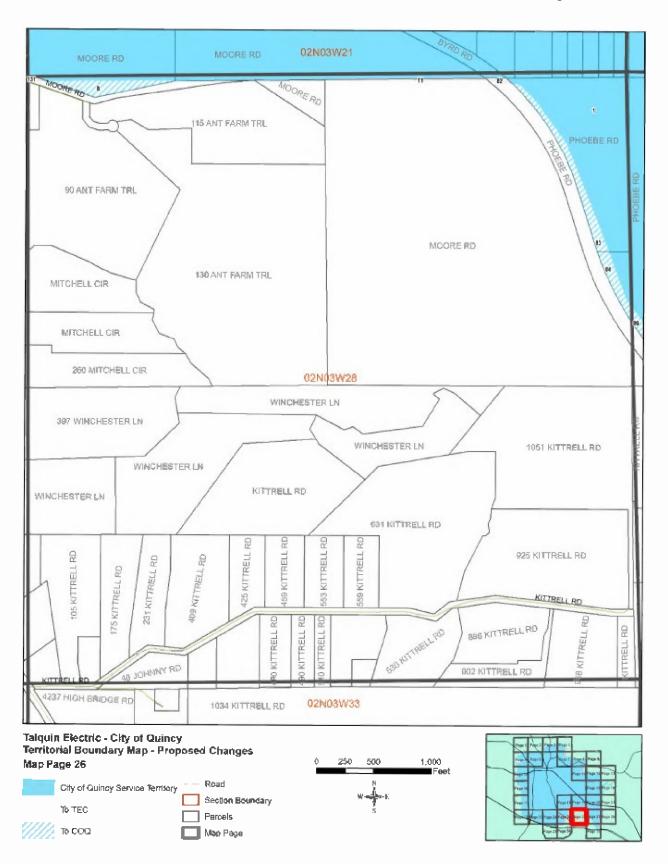


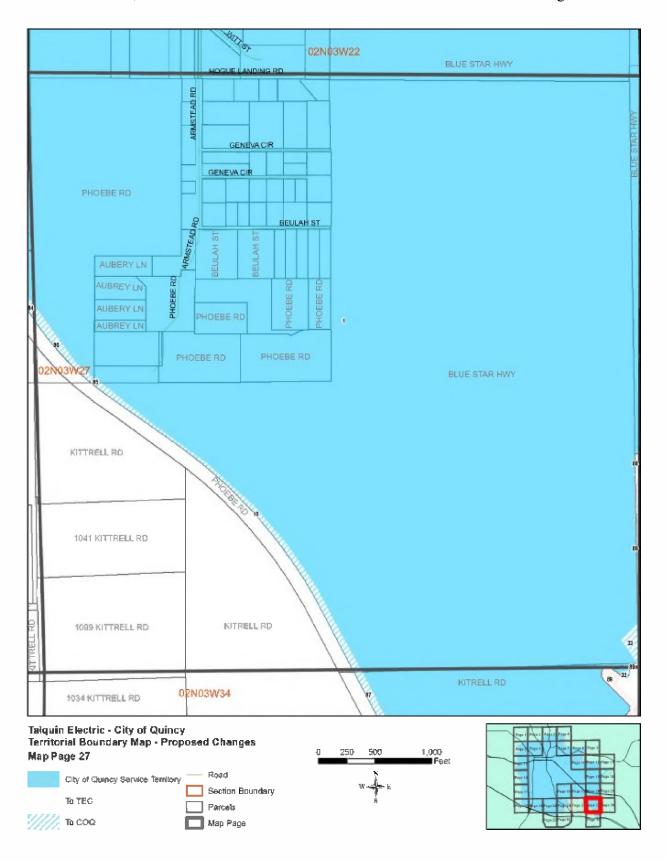


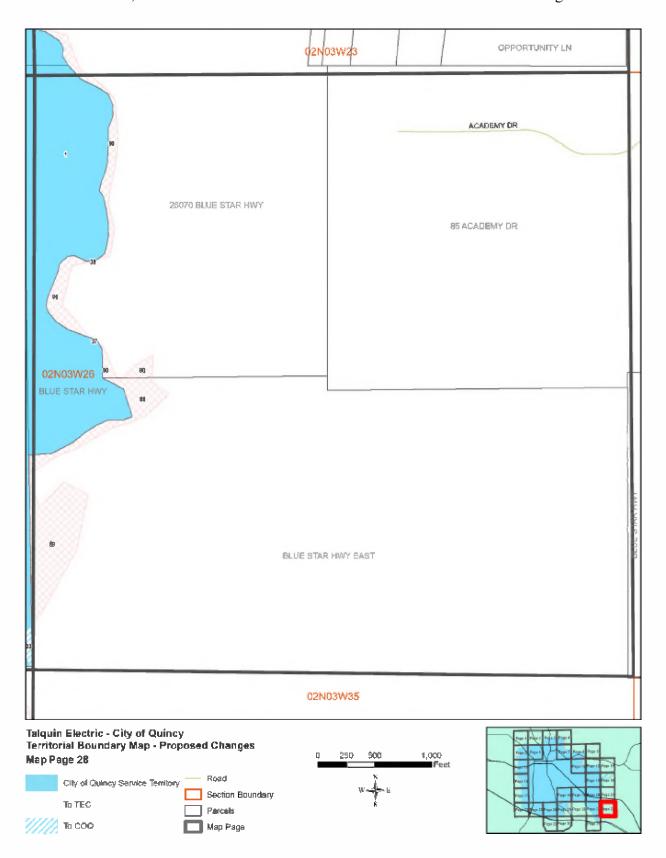


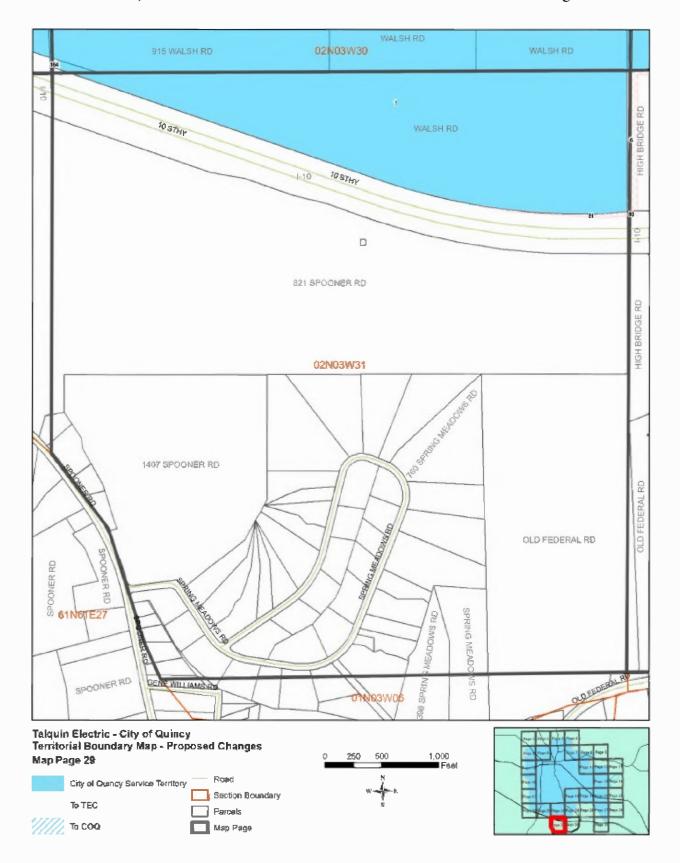


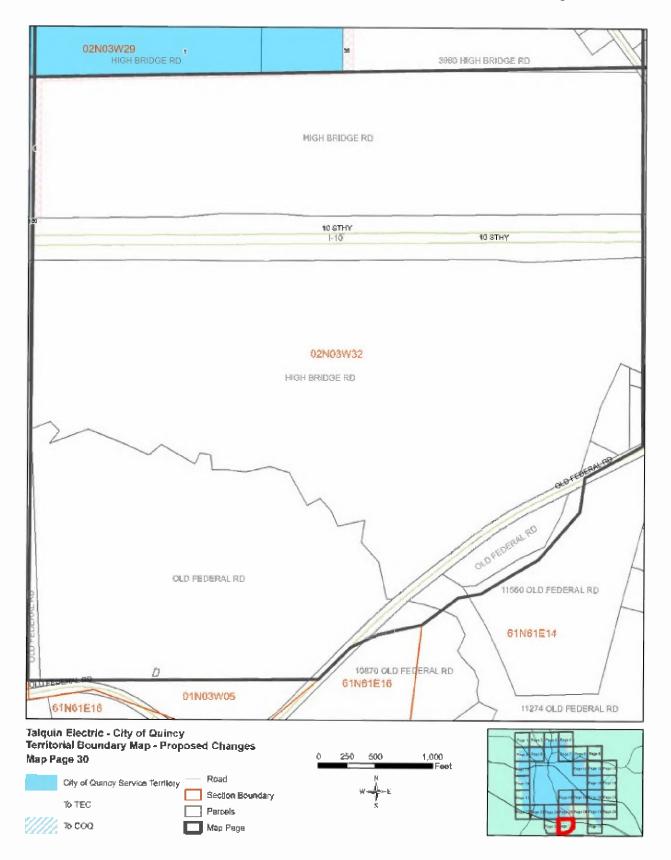


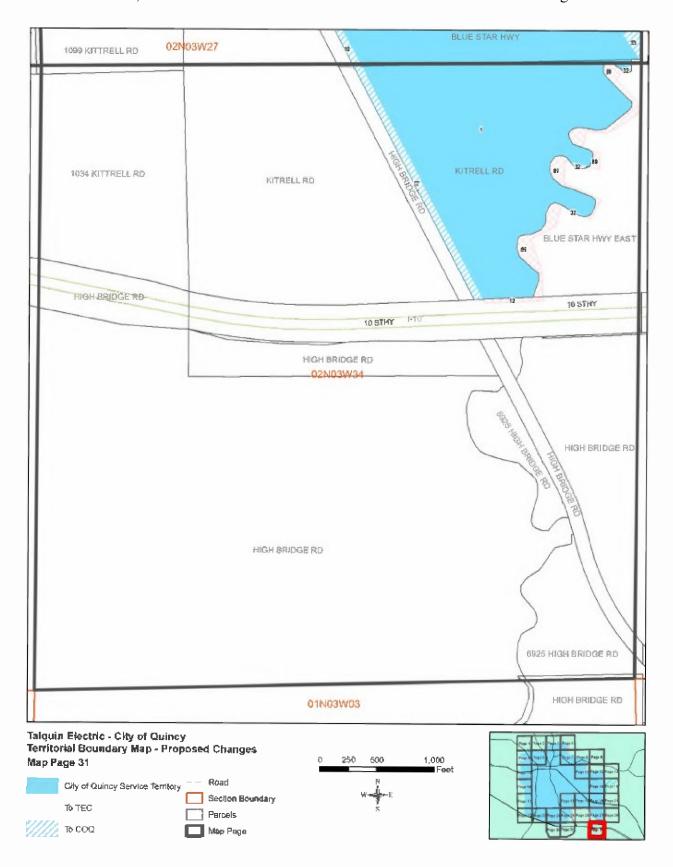












# EXHIBIT B EXTRA-TERRITORIAL CUSTOMERS CURRENTLY SERVED BY COOPERATIVE AND SUBJECT TO TRANSFER TO CITY

Docket No. 20250039-EU

Date: October 23, 2025

	042 Atta ul us H	Residential	Gadsden	2-31-3N-3W-0000-00422-0200	Pa e 3
	042 Atta ul us II	Commercial	Gadsden	Ri ht of Wa	Pa e 3
	56 Pt Milli an Rd	Residential	Gadsden	3-04-2N-3W-0000-00144-0500	Pa c 8
	56 Pt Milli an Rd	Residential	Gadsden	3-04-2N-3W-0000-00144-0500	Pa e 8
	5 Alford St	Residential	Gadsden	3-04-2N-3W-0000-00311-0300	Pa e 8
	6 Ball Farm Rd	Residential	Gadsden	3-04-2N-3W-0000-00311-0700	Pa c 8
	43 Alford St	Residential	Gadsden	3-04-2N-3W-0000-00311-1100	Pa c 8
	272 Pt Milli an Rd	Residential	Gadsden	3-04-2N-3W-0590-00000-0100	Pa e 8
	28 Hillside Dr	Residential	Gadsden	3-04-2N-3W-0590-00000-0100	Pa e 8
	28 Hillside Dr	Residential	Gadsden	3-04-2N-3W-0590-00000-0100	Pa c 8
	52 Hillside Dr	Residential	Gadsden	3-04-2N-3W-0600-00000-0360	Pa e 8
	28 Hillside Dr	Residential	Gadsden	3-04-2N-3W-0600-00000-0390	Pa e 8
	709 Cox Ln	Residential	Gadsden	3-14-2N-4W-0000-00432-0000	Pa c 14
	755 Cox Ln	Residential	Gadsden	3-14-2N-4W-0000-00432-0000	Pa c 14
	783 Cox Ln	Residential	Gadsden	3-14-2N-4W-0000-00432-0000	Pa e 14
	637 Cox Ln	Residential	Gadsden	3-14-2N-4W-0000-00433-0000	Pa e 14
	1286 Pat Thomas Pk	Residential	Gadsden	3-13-2N-4W-0000-00331-0200	Pa e 15
18	1286 Pat Thomas Pkw	Residential	Gadsden	3-13-2N-4W-0000-00331-0210	Pa e 15
	5 Cox Ln	Residential	Gadsden	3-23-2N-4W-0000-00120-0500	Pa e 18
	55 Cox Ln	Residential	Gadsden	3-23-2N-4W-0000-00120-3400	Pa e 18
	79 Walsh Rd	Residential	Gadsden	3-24-2N-4W-0000-00433-0200	Pa e 19
	39 Walsh Rd	Residential	Gadsden	3-24-2N-4W-0000-00433-0300	Pa e 19
	47 Walsh R	Residential	Gadsden	3-24-2N-4W-0000-00434-0100	Pa e 19
	03 Walsh R	Residential	Gadsden	3-24-2N-4W-0000-00434-0200	Pa e 19
	31 Walsh R	Residential	Gadsden	3-24-2N-4W-0000-00434-0200	Pa e 19
	83 Walsh R	Residential	Gadsden	3-24-2N-4W-0000-00434-0300	Pa e 19
	81 Walsh R	Residential	Gadsden	3-25-2N-4W-0000-00111-0100	Pa e 25
	81-B Walsh Rd	Residential	Gadsden	3-25-2N-4W-0000-00111-0100	Pa e 25
	25 Walsh Rd	Residential	Gadsden	3-25-2N-4W-0000-00112-0200	Pa e 25
	10 Richlander Ln	Residential	Gadsden	3-25-2N-4W-0000-00112-0500	Pa c 25
	120 Richlander Ln	Residential	Gadsden	3-25-2N-4W-0000-00112-0500	Pa e 25
	92 Richlander Ln	Residential	Gadsden	3-25-2N-4W-0000-00112-0600	Pa e 25
	15 Walsh d	Commercial	Gadsden	3-25-2N-4W-0000-00141-0100	Pa e 25
	81 Walsh d	Commercial	Gadsden	3-25-2N-4W-0000-00141-0100	Pa e 25
	81 Walsh d	Residential	Gadsden	3-25-2N-4W-0000-00141-0100	Pa e 25
	81 Walsh d	Residential	Gadsden	3-25-2N-4W-0000-00141-0100	Pa e 25
	15 Walsh Rd	Commercial	Gadsden	3-25-2N-4W-0000-00141-0100	Pa c 25
38	51 Shiloh Church Rd	Commercial	Gadsden	3-25-2N-4W-0000-00321-0100	Pa c 25
	155 Research Rd	Commercial	Gadsden	3-25-2N-4W-0000-00400-0000	Pa e 25
	Walsh Rd	Commercial	Gadsden	3-30-2N-3W-0000-00320-0000	Pa e 26
	Walsh Rd	Commercial	Gadsden	3-30-2N-3W-0000-00320-0000	Pa c 26

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 107 of 110

## EXHIBIT C SAMPLE LETTER TO EXTRA-TERRITORIAL CUSTOMERS REGARDING TRANSFER

[Date]	
[Member Name] [Address] [City, State, Zip Code]	
Re: Talquin Electric Cooperative Account No	

Dear Member:

To ensure that electric utilities in Florida, such as Talquin Electric Cooperative, Inc. ("Talquin"), are able to provide reliable and economical electric service to their customers, utilities enter into agreements with one another establishing the geographical areas in which each utility is the exclusive provider of electric service. Utilities enter into these territorial agreements in an effort to avoid the unnecessary and uneconomic construction of duplicate electrical distribution lines and other facilities to serve their customers. Approval of the Florida Public Service Commission is required to ensure these objectives are met.

Talquin and the City of Quincy last entered into a territorial agreement in 1995. Pursuant to the parties' 1995 agreement, your service location is within the City of Quincy's historic service territory. Over the past many years, Talquin has had the pleasure of serving customers in your area on a "temporary" basis pursuant to the terms of the 1995 agreement, with the expectation that the City of Quincy would provide permanent service to your location at a later date. In an effort to efficiently serve the customers in Gadsden County, Talquin will soon enter into a new territorial agreement with the City of Quincy that will largely maintain the same service area boundaries between the utilities established in 1995 and enable each utility to serve its customers more reliably and economically. To that end, the terms of the new territorial agreement call on the City of Quincy to provide electric service in your area; therefore, your account will be transferred to the City of Quincy as soon as practicable.

To provide you with a rate comparison, in July 2025, the [residential/commercial] rate of Talquin for 1,000 KWH was \$\_\_\_\_\_ (including a Storm Cost Recovery Surcharge). For the same month, the [residential/commercial] rate of City of Quincy for 1,000 KWH was \$\_\_\_\_\_ . The rates of both utilities are subject to periodic change and may be raised or lowered in the future.

The new agreement must be approved by the Florida Public Service Commission before it can become effective, and you will have the opportunity prior to that approval to provide your comments to the Commission before making its decision. Written comments regarding this proposed territorial agreement may be sent to the Commission via U.S. Mail or E-mail at the addresses provided below (please be sure to include the docket number in your correspondence):

Office of the Commission Clerk Re: Docket No. 20250039-EU

Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 108 of 110

Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850 contact@psc.state.fl.us

If approved by the Commission, you will not need to do anything to initiate this transfer as Talquin and the City of Quincy will handle all of the arrangements on your behalf. If you have a deposit with Talquin, your deposit will be applied to your last electric bill and any surplus will be refunded directly to you. You should not experience any significant disruption of service as a result of this transfer, and you will be notified in the event that anything more than a minimal service interruption is required.

Please contact me if you have any questions or concerns about the proposed transfer of your service to the City of Quincy, or if you would like information about contacting the Commission. You can reach me by phone at (850) 627-7651 Extension 1701 or by email at Tracy.Bensley@talquinelectric.com.

Sincerely,

Tracy Bensley, General Manager Talquin Electric Cooperative, Inc. Docket No. 20250039-EU Attachment A
Date: October 23, 2025 Page 109 of 110

## Exhibit "2"

## FLORIDA DEPARTMENT OF TRANSPORTATION GENERAL HIGHWAY GADSDEN COUNTY MAP DEPICTING PARTIES' TERRITORIAL BOUNDARIES

