

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Proposed amendment of Rules 25-9.001, Application and Scope; 25-9.004, General Filing Instructions; 25-9.006, Size and Form of Tariffs; 25-9.007, Gas - Electric - Water - Wastewater Utility Tariffs; 25-9.009, Numbering and General Data Required for Each Sheet; 25-9.010, Numbering of Supplements and Additions; 25-9.021, Title Page; 25-9.023, Description of Territory Served; 25-9.029, Index of Rate or Exchange Schedules; 25-9.033, Standard Forms; 25-9.034, Contracts and Agreements, 25-9.045, Withdrawal of Tariffs; 25-9.051, Definitions; 25-9.054, Size and Form of Documentation; 25-9.0555, Electric Utility Documentation; 25-9.061, Title Page; and 25-9.069, F.A.C., Standard Forms and Blank Bill Form

DOCKET NO. 20260038-OT
ORDER NO. PSC-2026-0263-NOR-OT
ISSUED: July 27, 2026

The following Commissioners participated in the disposition of this matter:

GABRIELLA PASSIDOMO SMITH, Chairman
GARY F. CLARK
MIKE LA ROSA
BOBBY PAYNE
ANA ORTEGA

NOTICE OF PROPOSED RULES

BY THE COMMISSION:

NOTICE is hereby given that pursuant to Section 120.54, Florida Statutes, the Florida Public Service Commission, has proposed the amendment of the following Rules:

Rule 25-9.001	Application and Scope
Rule 25-9.004	General Filing Instructions
Rule 25-9.006	Size and Form of Tariffs
Rule 25-9.007	Gas - Electric - Water - Wastewater Utility Tariffs
Rule 25-9.009	Numbering and General Data Required for Each Sheet
Rule 25-9.010	Numbering of Supplements and Additions
Rule 25-9.021	Title Page
Rule 25-9.023	Description of Territory Served

Rule 25-9.029	Index of Rate or Exchange Schedules
Rule 25-9.033	Standard Forms
Rule 25-9.034	Contracts and Agreements
Rule 25-9.045	Withdrawal of Tariffs
Rule 25-9.051	Definitions
Rule 25-9.054	Size and Form of Documentation
Rule 25-9.055	Electric Utility Documentation
Rule 25-9.061	Title Page
Rule 25-9.069	Standard Forms and Blank Bill Form

The attached Notice of Proposed Rules appeared in the July 27, 2026, edition (Vol. 52, Number 144) of the Florida Administrative Register.

If timely requested, a hearing will be held at a time and place to be announced in a future notice.

Requests for hearing on the proposed rules, information regarding the statement of estimated regulatory costs, or proposals for a lower cost regulatory alternative must be provided in writing and received by the Office of Commission Clerk, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, FL 32399-0862, no later than August 17, 2026.

By ORDER of the Florida Public Service Commission this 27th day of July, 2026.



ADAM TEITZMAN
Commission Clerk

Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, Florida 32399
(850) 413-6770
www.floridapsc.com

Copies furnished: A copy of this document is provided to the parties of record at the time of issuance and, if applicable, interested persons.

Notice of Proposed Rule

PUBLIC SERVICE COMMISSION

RULE NOS.: RULE TITLES:

25-9.001	Application and Scope
25-9.004	General Filing Instructions
25-9.006	Size and Form of Tariffs
25-9.007	Gas - Electric - Water - Wastewater Utility Tariffs
25-9.009	Numbering and General Data Required for Each Sheet
25-9.010	Numbering of Supplements and Additions
25-9.021	Title Page
25-9.023	Description of Territory Served
25-9.029	Index of Rate or Exchange Schedules
25-9.033	Standard Forms
25-9.034	Contracts and Agreements
25-9.045	Withdrawal of Tariffs
25-9.051	Definitions
25-9.054	Size and Form of Documentation
25-9.055	Electric Utility Documentation
25-9.061	Title Page
25-9.069	Standard Forms and Blank Bill Form

PURPOSE AND EFFECT: To update and clarify the rules following the statutory rule review mandated by Section 120.5435, Florida Statutes.

Docket No.: 20260038-OT

SUMMARY: These rules are being amended to update the rule language to comply with current standards and make them more readable. The proposed amendments for Rules 25-9.001, 25-9.007, 25-9.009, 25-9.051, 25-9.055, F.A.C., remove references to rules that were repealed. In addition, in Rule 25-9.004, F.A.C., the proposed amendments clarify that tariffs may be filed either in hard copy or electronically, and in Rule 25-9.006, F.A.C., proposed amendments remove reference to obsolete technology and reference current technology. The proposed amendments to Rule 25-9.034, F.A.C., also remove reference to an obsolete organization.

SUMMARY OF STATEMENT OF ESTIMATED REGULATORY COSTS AND LEGISLATIVE RATIFICATION:

The Agency has determined that this will not have an adverse impact on small business or likely increase directly or indirectly regulatory costs in excess of \$200,000 in the aggregate within one year after the implementation of the rule. A SERC has been prepared by the Agency.

The SERC can be viewed in its entirety on the Commission's website at <file:///fp3/filings/psc/library/filings/2026/03974-2026/03974-2026.pdf>. The SERC examined the factors required by Section 120.541(2), F.S., and concluded that the rule amendments will not likely increase regulatory costs, including any transactional costs or have an adverse impact on business competitiveness, productivity, or innovation in excess of \$1 million in the aggregate

within five years of implementation. The proposed amendments would have no impact on small business, would have no implementation cost to the Commission or other state and local government entities, and would have no impact on small cities or counties.

The Agency has determined that the proposed rule is not expected to require legislative ratification based on the statement of estimated regulatory costs or if no SERC is required, the information expressly relied upon and described herein: based upon the information contained in the SERC

Any person who wishes to provide information regarding a statement of estimated regulatory costs, or provide a proposal for a lower cost regulatory alternative must do so in writing within 21 days of this notice.

RULEMAKING AUTHORITY: 350.127(2), 366.05(1), 367.121, F.S.

LAW IMPLEMENTED: 364.04, 366.04(2)(b), 366.0591 366.05(1), 366.06, 367.081, 367.091, 367.101, 367.121, 368.105, F.S.

IF REQUESTED WITHIN 21 DAYS OF THE DATE OF THIS NOTICE, A HEARING WILL BE SCHEDULED AND ANNOUNCED IN THE FAR.

THE PERSON TO BE CONTACTED REGARDING THE PROPOSED RULE IS: Susan Sapoznikoff, Office of General Counsel, 2540 Shumard Oak Boulevard, Tallahassee, FL 32399-0850, (850)413-6630, susan.sapoznikoff@psc.state.fl.us.

THE FULL TEXT OF THE PROPOSED RULE IS:

25-9.001 Application and Scope.

~~The provisions of Rules 25-9.002 through 25-9.045, F.A.C., shall only apply only to public utilities as defined in subsection 25-9.002(2), F.A.C., and the provisions of Rules 25-9.051 through 25-9.070 25-9.071, F.A.C., shall apply only to a utility municipalities and cooperatives as defined in subsection 25-9.051(2), F.A.C.~~

Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.04(2)(b), 366.0591, 367.091, 367.101 FS. History-New 1-8-75, Repromulgated 10-22-75. Amended 8-9-79. Formerly 25-9.1, Amended 2-23-86, 1-8-95, 1-25-09, 12-30-15,

25-9.004 General Filing Instructions.

(1) Each utility must ~~shall~~ file with the Commission, either electronically or with a hardcopy delivered to the Clerk's office, tariffs applicable to all territory served by it, showing all rates, classifications, and charges for service subject to the jurisdiction of the Commission furnished by the utility, and all related rules and regulations ~~relating thereto~~, except that the rates and charges for a specific item of equipment and/or special service arrangements for an individual customer need not be filed where the utility's tariff provides the basis for such charge.

(2) All tariffs, as well as any supplements, revisions, modifications, or changes to any portion must ~~thereof shall~~ be submitted to the Commission ~~in quadruplicate and in the form prescribed in these rules herein. After acceptance, one stamped copy will be returned to the utility, which shall be the notice to the utility, that the filing has been accepted and approved.~~

(3) All tariff-related material submitted to the Commission must be accompanied by a letter of transmittal that lists the sheets being transmitted. If acknowledgment of the filing is requested, the letter of transmittal must be sent in duplicate with a request that the duplicate be returned.

~~(4)(3) If a utility furnishes more than one kind of utility service, (e.g., gas and electricity, gas and water, water and wastewater, etc.), a separate tariff must be filed for each kind of service.~~

~~(4) All tariff-related material submitted to the Commission shall be accompanied by a letter of transmittal which lists the sheets being transmitted.~~

~~(5) If acknowledgment of the filing be desired, the letter of transmittal shall be sent in duplicate with a request that the duplicate be returned.~~

Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05(1), 367.091 FS. History—New 1-8-75, Repromulgated 10-22-75, Formerly 25-9.04, Amended _____.

25-9.006 Size and Form of Tariffs.

~~(4) All tariffs filed under these rules must shall be submitted in loose leaf form on 8 1/2" x 11" sheets, printed, typewritten, word-processed, mimeographed or produced by similar process, on a good grade of bond paper of durable quality, using one side of the paper only. All copies must be clear and legible and have a sufficient margin shall be so allowed on each sheet to allow for a left-hand binding edge, so that when the rate book is open all printed matter will be in view.~~

~~(2) The Commission does not furnish blank forms for rate schedules nor binders for rate books. The utility shall supply durable binders for this purpose.~~

Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05(1), 367.091, 367.121 FS. History—New 1-8-75, Repromulgated 10-22-75, Formerly 25-9.06, Amended _____.

25-9.007 Gas - Electric - Water - Wastewater Utility Tariffs.

Tariffs for gas, electric, water, and wastewater utilities must shall consist include, ~~where applicable of,~~ the following sections, as applicable, in the following order ~~named:~~

	Ref. Rule No.
(1) Front cover	25-9.020
(2) through (3) renumbered (1) through (2) No change.	
(3)(4) Description General of the territory served	25-9.023
(5) through (14) renumbered (4) through (13) No change.	
(15) Back cover	

Rulemaking Authority 366.05(1), 367.121 FS. Law Implemented 366.05(1), 367.121 FS. History—New 1-8-75, Repromulgated 10-22-75, Formerly 25-9.07, Amended _____.

25-9.009 Numbering and General Data Required for Each Sheet.

The numbering and general data required by this rule and listed below must shall appear on each sheet in the rate book, except for ~~excepting the front and back covers and~~ the individual sheets of special contracts.

(1) Every sheet (or page) in the rate book must shall be numbered. While any system that ~~which~~ provides for an orderly arrangement of the tariff is acceptable, ~~it is suggested that,~~ in the

interest of uniformity the Commission suggests, ~~all utilities give consideration to~~ the following recommended procedures:

(a) Those utilities subject to Rule ~~25-9.001~~ 25-9.007, F.A.C., ~~must~~ should employ a decimal system of numbering, so that any new or additional material can ~~may~~ be inserted in the logical place in the proper section of the tariff.

(b) Utilities of any classification, ~~the size of whose tariffs are~~ only a limited to relatively few pages, can ~~may, at their option,~~ employ a simple consecutive sheet numbering system.

(2) Each sheet must ~~shall~~ bear the name of the utility ~~which shall appear~~ in the upper left-hand corner of the sheet.

(3) The first ~~FIRST~~ issue of each sheet in the rate book must be marked "Original Sheet" in the upper right-hand corner of the sheet. For As an example:
Original Sheet No. 1, or Original Sheet No. 5.2.

(4) Revised sheets in the rate book must ~~shall~~ be marked with the serial number of the revision in the upper right ~~right-hand~~ corner and the number of the sheet it replaces. For As an example:

First Revised Sheet No. 1

Cancels Original Sheet No. 1

or

Fourth Revised Sheet No. 5.2

Cancels Third Revised Sheet No. 5.2

(5) The name and title of the issuing officer of the utility must appear at the bottom of each sheet. ~~At the bottom of each sheet shall appear the name and title of the issuing officer of the utility.~~

Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05, 367.091 FS. History—New 1-8-75, Repromulgated 10-22-75, Formerly 25-9.09, Amended 1-25-09,_____.

25-9.010 Numbering of Supplements and Additions.

(1) When new or additional service classifications or rate schedules are to be established, the sheets containing such classifications or schedules must ~~shall~~ follow the last sheets in the rate schedule section of the appropriate classification and be given the next consecutive sheet number or numbers. Letter suffixes must ~~shall~~ not be used in numbering service classifications or rate schedules. Instead, an additional decimal point and number must be added when the last number increases sequentially with extra sheets.

(2) When revisions or additions to existing schedules or sheets require more space, one or more sheets must ~~shall~~ be issued to which the same sheet number must be given with a letter suffix, ; ~~For~~ example, if changes are ~~be~~ made in Original Sheet No. 5.2 and more than one sheet is required to show the changed or new matter, the new sheet must ~~shall~~ be issued as First Revised Sheet No. 5.2.1 ~~5.2-A~~, etc.

Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05(1), 367.091 FS. History—New 1-8-75, Repromulgated 10-22-75, Formerly 25-9.10, Amended _____.

25-9.021 Title Page.

The title sheet must identify the volume as the rate book or tariff filed by the particular utility with the Florida Public Service Commission governing the sale of the specific utility service provided. ~~shall be a repetition of the front cover except that it must shall be marked as Sheet No. 1 of the rate book in the (upper right right-hand corner) and must display shall have thereon the general information required by Rule 25-9.009, F.A.C., of these regulations.~~

Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05(1), 367.091 FS. History—New 1-8-75, Formerly 25-9.21, Amended _____.

25-9.023 Description of Territory Served.

(1) The utility must provide a brief, general description and/or map(s) map (8 1/2" x 11" inches) of the territory or territories it serves ~~served by the utility shall be provided in this section.~~

(2) Where the brevity of the description permits, this data can be placed on the title page (Rule 25-9.021, F.A.C., ~~above~~), in which case this section can ~~may~~ be omitted.

Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 364.04, 366.05(1), 367.121 FS. History—New 1-8-75, Formerly 25-9.23, Amended _____.

25-9.029 Index of Rate Schedules or Exchange Schedule.

(1) This section must ~~shall~~ provide an index to facilitate prompt reference to any particular rate schedule.

(2) When ~~In cases where~~ the rate sections for which this index is provided contain less than twelve (12) sheets, this section can ~~may~~ be omitted.

Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05(1), 367.091 FS. History—New 1-8-75, Formerly 25-9.29, Amended 1-25-09, _____.

25-9.033 Standard Forms.

(1) An exact copy of all standard forms (uniform contracts, agreements, riders, service applications, service extension agreement or other form), pertaining where the same pertains to subscribers' and/or customers' services, must ~~shall~~ be included in this section.

(2) All such forms must ~~shall~~ be given a number so that reference can be made to them.

(3) When any such form is changed, altered, or amended, the revised issue must ~~shall~~ be filed with the Commission.

(4) In this section, the utility must provide a detailed index of its forms. ~~If such standard forms are numerous, this section shall be prefaced with an index as provided in Rule 25-9.008, F.A.C.~~

Rulemaking Authority 366.05(1), 367.121 FS. Law Implemented 366.05(1) FS. History—New 1-8-75, Formerly 25-9.33, Amended _____.

25-9.034 Contracts and Agreements.

(1) When a utility enters ~~Wherever a special contract is entered into by a utility~~ for the sale of its product or services in a manner or subject to the provisions not specifically covered by its filed regulations and standard approved rate schedules, such special contract must be approved

by the Commission prior to its execution. ~~Complete Accompanying each contract shall be completed~~ and detailed justification for the deviation from the utility's filed regulations and standard approved rate schedules must accompany each such special contract. If ~~the Commission approves~~ such special contracts ~~are approved by the Commission~~, a conformed copy of the special contract must ~~shall be filed placed on file~~ with the Commission before its effective date. The provisions of this rule ~~do shall~~ not apply to contracts or agreements governing the sale or interchange of commodity or product by or between a public utility and a municipal electric utility municipality or a rural electric R.E.A. cooperative organized under Chapter 425, Florida Statutes, ~~but shall otherwise have application~~.

(2) Each utility must ~~shall make provision to~~ file with the Commission a conformed copy of all such special contracts ~~that which~~ are currently in effect but ~~and which~~ have not been previously filed.

(3) ~~If the number and size of such special contracts warrant, they may be placed in a separate binder.~~

Rulemaking Authority 366.05(1), 367.121 FS. Law Implemented 366.05(1), 367.121 FS. History—New 6-27-73, Repromulgated 1-8-75, Formerly 25-9.34, Amended _____.

25-9.045 Withdrawal of Tariffs.

(1) Every public utility desiring to withdraw or cancel any tariff or any provision of a tariff which is considered no longer effective or necessary must ~~shall~~ file with the Commission an informal application setting forth its reasons to withdraw or cancel such tariff or tariff provision, ~~and requesting permission to withdraw same, and providing a type-and-strike (legislative) version of the tariffs to be withdrawn.~~

(2) A public utility may also reserve a tariff sheet for future use, rather than withdrawing the sheet entirely.

Rulemaking Authority 364.20, 366.05, 367.121, 368.05 FS. Law Implemented 366.04, 366.06, 367.081, 367.121, 368.105 FS. History—New 1-8-75, Formerly 25-9.45, Amended _____.

25-9.051 Definitions.

For the purposes of Rules 25-9.051 through 25-9.070, ~~25-9.071~~, F.A.C., the following definitions shall apply:

(1) No change.

(2) "Utility" refers to a the municipal electric utility or a utilities and rural electric cooperative organized under Chapter 425, Florida Statutes ~~cooperatives subject to the jurisdiction of this Commission pursuant to Section 366.04(2), F.S.~~

(3) through (5) No change.

(6) "Documentation" refers to the assembled volume containing the materials required by Rules 25-9.054 through 25-9.070 ~~25-9.071~~, F.A.C.

(7) through (8) No change.

Rulemaking Authority 366.05(1) FS. Law Implemented 366.04(2)(b) FS. History—New 8-9-79, Amended 5-3-83, Formerly 25-9.51, Amended 12-30-15, _____.

25-9.054 Size and Form of Documentation.

~~(1)~~ All documentation filed under these rules must ~~shall~~ be submitted in loose leaf form on 8 1/2" × 11" sheets, typewritten, word-processed, ~~mimeographed~~ or produced by similar processes on a good grade of bond paper of durable quality, using one side of the page only. All copies must be clear and legible and have a sufficient margin on ~~shall be so allowed across~~ each sheet to allow for a left-hand binding edge so that when the book is opened all printed material will be in view.

~~(2) The Commission does not furnish blank forms for rate schedules nor binders for rate books. The utility shall supply durable binders for this purpose.~~

Rulemaking Authority 366.05(1) FS. Law Implemented 366.04(2)(b) FS. History—New 8-9-79, Formerly 25-9.54, Amended

25-9.055 Electric Utility Documentation.

Documentation for electric utilities must include ~~shall, where appropriate,~~ of the following sections, as applicable, in the following order ~~named~~:

	Reference Rule No.
(1) Front Cover	25-9.060
(2) through (3) renumbered (1) through (2) No change.	
(3)(4) General Description of Territory Served	25-9.063
(5) through (10) renumbered (4) through (9) No change.	
(11) Back Cover	25-9.071

Rulemaking Authority 366.05(1) FS. Law Implemented 366.04(2)(b) FS. History—New 8-9-79, Formerly 25-9.55, Amended

25-9.061 Title Page.

The title page must identify the volume as the rate book or tariff filed by the particular utility with the Florida Public Service Commission governing the sale of the specific utility service provided. ~~shall be a repetition of the front cover except that it must~~ shall be marked as Sheet No. 1 of the rate book in the (upper right corner) and must display ~~shall have thereon~~ the general information required by Rule 25-9.056, F.A.C., ~~of these regulations.~~

Rulemaking Authority 366.05(1) FS. Law Implemented 366.04(2)(b) FS. History—New 8-9-79, Formerly 25-9.61, Amended

25-9.069 Standard Forms and Blank Bill Form.

An exact copy of all standard forms must ~~and a blank bill form of each schedule will~~ be shown.

Rulemaking Authority 366.05(1) FS. Law Implemented 366.04(2)(b) FS. History—New 8-9-69, Formerly 25-9.69, Amended

NAME OF PERSON ORIGINATING PROPOSED RULE: Corey Hampson

NAME OF AGENCY HEAD WHO APPROVED THE PROPOSED RULE: Florida Public Service Commission

DATE PROPOSED RULE APPROVED BY AGENCY HEAD: July 7, 2026

ORDER NO. PSC-2026-0263-NOR-OT

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DATE NOTICE OF PROPOSED RULE DEVELOPMENT PUBLISHED IN FAR: March 24, 2026 (Volume 52, Number 57).