1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 2 3 : DOCKET NO. 950495-WS In the Matter of 5 Application for rate increase and increase in service 6 availability charges by SOUTHERN: STATES UTILITIES, INC. for 7 Orange-Osceola Utilities, Inc. in Osceola County, and in 8 Bradford, Brevard, Charlotte, Citrus, Clay, Collier, Duval, Hernando, Highlands, 10 Hillsborough, Lake, Lee, Marion Martin, Nassau, Orange, Osceola, : Pasco, Polk, Putnam, Seminole, 11 St. Johns, St. Lucie, Volusia and: Washington Counties. 12| 13 14 PROCEEDINGS: KISSIMMEE SERVICE HEARING 16 COMMISSIONER J. TERRY DEASON BEFORE: COMMISSIONER JULIA L. JOHNSON 17 COMMISSIONER DIANE K. KIESLING COMMISSIONER JOE A. GARCIA 18

DATE: Tuesday, September 19, 1995

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TIME: Commenced at 6:00 p.m.

Concluded at 7:35 p.m.

PLACE: City of Kissimmee Civic Center

Cypress Room

201 East Dakin Avenue Kissimmee, Florida

REPORTED BY: JOY KELLY, CSR, RPR

Chief, Bureau of Reporting Official Commission Reporter

FLORIDA PUBLIC SERVICE COMMISSI

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APPEARANCES:

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Utilities, Inc.

LILA A. JABER and ROSANNE CAPELESS, Florida Public Service Commission, Division of Legal Services, 2540 Shumard Oak Boulevard, Tallahassee, Florida, 32399-0870, Telephone No. (904) 413-6199, appearing on behalf of the Commission Staff.

JACK SHREVE and CHARLIE BECK, Public Counsel, Office of Public Counsel, 111 West Madison Street, Room 812, Tallahassee, Florida 32399-1400, Telephone No. (904) 488-9330, appearing on behalf of the Citizens of the State of Florida.

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PROCEEDINGS

(Hearing convened at 6:00 p.m.)

commissioner deason: If I could have your attention, please, we'll call the hearing to order. We'll begin by having the notice read.

MS. CAPELESS: Pursuant to notice this time and place has been designated for a customer service hearing in Docket 950495-WS, application for rate increase and increase in service availability charges by Southern States Utilities, Inc.

COMMISSIONER DEASON: Thank you. Take appearances.

MR. ARMSTRONG: Brian Armstrong, Southern States
Utilities, Inc., 1000 Color Place, Apopka, Florida 32703, on
behalf of Southern States Utilities.

MR. SHREVE: Jack Shreve and Charlie Beck, also Public Counsel, Claude Pepper Building, Tallahassee, Florida representing the Citizens of the State of Florida in opposition to the rate increase.

MS. CAPELESS: Rosanne Capeless and Lila Jaber with the Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida, appearing on behalf of Commission Staff.

commissioner DEASON: Thank you. Let me take this opportunity to welcome you here to the hearing this evening and let me introduce myself. My name is Terry Deason, I'm a

Commissioner on the Public Service Commission and I'll be chairing the hearing this evening. To my immediate left is Commissioner Julia Johnson. To my far left is Commissioner Joe Garcia, and to my right is Commissioner Diane Kiesling.

We also have a number of Staff members from the Public Service Commission who are here this evening. You may have met some of those at the table in the rear of the auditorium. There are some others in the room. I'm going to ask those who are here to please raise your hands, and if you have any questions, any of these persons will be more than happy to assist you with your questions.

At the table to my left and to your right is seated the representatives from the Public Counsel's office. His office represents customers in cases before the Public Service Commission in opposition to requested rate increases such as this that is pending before the Commission at this time. And if you didn't hear, that's Mr. Jack Shreve and Mr. Charlie Beck to the near side of me on my left, and then there's representatives from the Public Service Commission, Mr. Marshall Willis, and then the attorney, Rosanne Capeless. And then to the table to my right and to your left is the representative from Southern States Utilities Company, Mr. Brian Armstrong.

Sitting to the back of the table to my left is Mr. Stan Rieger. Stan, could you raise your hand? Stan is

going to be around after the conclusion of the hearing. He's an engineer with the Commission. If any of you have questions concerning your service or the operation of the utility, I'm sure he'll be glad to assist you in any way that he can.

I want to take just a moment and give you some background information concerning some of the general procedures followed by the Commission and some of the specifics of this case pending before the Commission.

When a rate case like this begins, if a utility files its petition with the Public Service Commission, this petition is a legal document that summarizes the reason for the increase and is accompanied by voluminous documentation, which we call minimum filing requirements, which sets forth the reasons for the rate increase.

This case began when Southern States made their application with the Commission for increased water and wastewater rates. Southern States has requested a two-tiered uniform rate increase -- I'm sorry, a two-tiered uniform rate for water and a single uniform rate for wastewater. The amount of the increase would vary from system, and it would depend on what your current rates are.

For your information, the Commission made a decision earlier -- I want to say this week, I guess it was actually last week -- concerning the structure of rates of Southern States Utilities. As you know, the rates that were set

earlier were set on a uniform basis and there was a decision by a District Court of Appeal in Tallahassee which said that was not an appropriate rate structure. And so there is a decision currently pending before the Commission which will be made, I believe, on the 26th of September to reset those rates. Given that complexity it is difficult to make an analysis of the potential impact of the requested rates because we don't know how your current rates are going to be affected by the change, which was necessitated by the District Court of Appeal decision. I wish I could give you some more specifics but unfortunately we don't have that information at this time.

Let me also indicate that there apparently was some difficulty in issuing the notice for this hearing this evening. Perhaps Mr. Armstrong will discuss that a little bit further when he gives his opening statements. It's my understanding that the notice was not adequate, and that there may be a necessity, and most likely will be the necessity for another hearing, if not at this specific location, another hearing in this general vicinity concerning this rate increase. When we get further information on the specifics, you will be getting further notification of that and, obviously, if you wish you may attend that hearing as well.

I'd like to emphasize that the purpose of the hearing this evening is to hear from you, the customers of the

utility. We want your comments concerning the quality of the service rendered by Southern States Utilities to you. We want your comments concerning the structure of the rates, if you have concerns or input concerning that. We want your input concerning the requested rate increase.

At the rear of the room there is a publication labeled "Special Report" which gives some of the more specifics concerning this particular case that's pending before the Commission. Hopefully, you were given a copy of that. If not, you're certainly welcome to avail yourself of that resource.

Attached to the back of that document is a page which may be detached and folded and sent to the Public Service Commission. You're invited to do that if you do not wish to come forward and actually make comments live this evening.

Let me go over the procedure which we're going to follow this evening. When I conclude my opening remarks here I'm going to give the opportunity to Southern States Utilities to make a brief opening statement of no more than five minutes. I likewise will give an opportunity to Public Counsel's Office to make a brief opening statement of no more than five minutes.

Following those opening statements, I'm going to ask all members of the public who wish to testify to stand and be

sworn in. This is necessary so that your testimony can become part of the official record in this proceeding and can be relied upon by the Commission in making this ultimate decision in this case.

This hearing is being recorded by an official court reporter of the Public Service Commission and it will become part of the official record of this proceeding.

Mr. Shreve, the Public Counsel, will be maintaining a list of customers who have signed up to testify this evening. When Mr. Shreve calls your name, if you'll please come forward to the podium and if you could begin by giving us your name and your address and the system of Southern States Utilities to which you are a customer. Also, if you believe it would be helpful to the court reporter, you may wish to spell your name.

Then you'll be given an opportunity to give your statement. At the conclusion of giving your statement, if you will wait for just a moment because there may be some clarifying questions.

I believe that pretty much covers the preliminaries.

At this point I'm going to ask Mr. Armstrong to give us his opening statement. Mr. Armstrong.

MR. ARMSTRONG: Thank you, Commissioner Deason.

Good evening ladies and gentlemen. Southern States will:
establish through witnesses testifying under oath in this

proceeding that \$100,000 of additional utility equipment has or will be placed in service since rates last were established 2 for Southern States. The last rate investigation for the 3 4 majority of the service areas in this case was based on 1991 5 investments. None of the \$100,000 of additional equipment I just referred to is included in the rates you are now paying 6 7 to Southern States. Another way of saying this is that the Company has not earned a return or a profit on investments we have made since 1991. We are sure that nobody here would 9 place millions of dollars in a bank and be satisfied if the 11 bank said it would not pay interest on the money deposited. But that is, in effect, what Southern States has been subject 12 13 to since we began placing approximately \$20 million of

what has been the result of these large expenditures? Southern States has provided proof to the Commission that our company earned less than a 3% return in 1994 on the money we had invested in utility equipment at that time. Because we are spending approximately \$20 million each year, even at 3% return in 1994 will disappear in 1995, so that our company will be losing money in 1995 and 1996 under current rates.

equipment into service each year since 1991.

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It could be asked why are we spending \$20 million a year for additional equipment if we're earning so little or actually losing money? In large part the answer is because we

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have no choice.

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We have all read the newspapers and magazines, so we all know that both federal and state governments have increased the number of laws and rules regulating water quality and supply and wastewater treatment and disposal requirements. You have heard of the water contamination in Milwaukee which made many people ill and the bursting of wastewater pipes beneath Biscayne Bay in Miami which harmed the environment. These type of events obviously are to be prevented. Federal and state laws have been designed to prevent these type of events and in recent years the standards have tightened and enforcement of public health and environmental protection laws and rules have increased dramatically.

The result is that Southern States has been required to make the investments we seek to recover in this case. To the extent anyone has any doubts about whether a particular investment was the right investment to make, such questions will be raised in this proceeding and addressed by witnesses under oath. These questions are raised in every rate proceeding, and Southern States is confident that in this case, as in past cases, our experts will demonstrate that Southern States has invested wisely and in a manner to protect the health of our customers and the quality of our environment.

The last issue we would like to bring to your attention is that Southern States has requested a uniform rate structure in this proceeding. As Chairman Deason, or Commissioner Deason, indicated a court recently ruled that the Commission first must find that Southern States has operated as one functionally related utility system before uniform rates can be charged.

As a result, it is likely that with the exception of our customers on the Buena Ventura Lakes system, or service area, that your rates will change in the very near future.

The rates will change to some form of rates other than uniform rates, and probably rates which have been called "stand-alone rates" which are rates more specific to each service area.

months ago the Commission ruled that Southern States does operate as one functionally related system. We have presented evidence in this proceeding which will permit the Commission to make the same finding in this case. But please understand that the appropriate rate structure to be charged by a utility always is an issue in a rate proceeding. So the Commission could refuse our request for uniform rates in this proceeding.

The choice of rate structure is beyond Southern States's control but it will impact every one of our customers, including all of you here today. Many, if not all of you, in this room will pay lower rates under the uniform

rate structure than under the so called stand-alone rate structure. But customers in two service areas which Southern States serves have contested the reasonableness of rates.

From Southern States' perspective, it is no surprise that customers in those two service areas are among the highest users of water and wish to continue to pay less than \$1 per 1,000 gallons of water which they use. Southern States continues to maintain that if customers in any service area consume such high amounts of water, their so-called stand-alone rates will be lower than the rates charged to customers who use water wisely and thus conserve water.

Southern States opposes reverting to stand-alone rates which keeps rates low for large users and place higher rates on the more conservative users of water. In fact, approximately 8% of the service areas we serve under uniform rates would benefit under the uniform rate structure, and, in fact, use less water than the two service areas which are contesting the uniform rate structure.

So Southern States appreciates you all being here and we look forward to hearing from you regarding your comments about the quality of our service and particularly the rate structure which you prefer.

Commissioner Deason, we have a letter dated September 12th, 1995, from the Orlando Sentinel confirming newspaper publication which we have --

COMMISSIONER DEASON: We'll take up exhibits and proof of publication at the conclusion of the customer testimony. Just remind me, and we'll take it up at that time.

MR. ARMSTRONG: All right. Thank you, Commissioner.

COMMISSIONER DEASON: Mr. Shreve.

MR. SHREVE: Thank you, Mr. Chairman. I'm going to be very brief because we're here to hear from the customers tonight. And I'm not able to follow, and I don't think anyone here tonight can tell you what type of rate increase or what size rate increase you are facing the possibility of.

This is one of the problems that we have, and we have filed several notices to dismiss and ask that Southern States be limited to the rates that they have informed you they are asking for. We don't want you to assume from what you have been told in notices and letters that that's the only exposure you have. They have not made it clear at all or even placed the information anywhere in their minimum filing requirements as to what the additional revenue that they are asking from each individual system is. If you do not have uniform rates, then you, in that individual system, would be facing a much larger rate increase and you are entitled to have that type of information.

We are going to test and check the investments that they say they have made and many of them have not been made at that point, but we're talking about projected investments.

One of the problems that we have is is they have filed around 150 different systems that are owned by Southern States, Topeka Group, Minnesota Power. I don't think there's any way that anyone can really do a thorough job on behalf of the people of the state of Florida when you're still under the same time frame as if we were handling one case for you.

We're very much in opposition of this increase, particularly the way that it's structured and the way that Southern States is trying to get it. We feel that you have not been properly informed as to what is really happening and won't be for some time and hope we can get the case dismissed. Thank you.

COMMISSIONER DEASON: Thank you, Mr. Shreve.

At this point I'm going to ask all members of the public who wish to make a statement to the Commission this evening to please stand and raise your right hand.

(Witnesses collectively sworn.)

COMMISSIONER DEASON: Mr. Shreve, you may call your first witness.

MR. SHREVE: Yes, sir. Mr. Douglas.

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MARK DOUGLAS

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was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS DOUGLAS: I just want to say that my rates are to me real high.

COMMISSIONER DEASON: Sir, excuse me, you need to begin by giving us your name and address and system to which you are --

WITNESS DOUGLAS: Orange-Osceola Utilities, BVL. My name is Mark Douglas.

Do you want the address, too?

COMMISSIONER DEASON: Please.

WITNESS DOUGLAS: 115 Alameda Drive in BVL.

COMMISSIONER DEASON: Now please proceed.

WITNESS DOUGLAS: I think my rates are too high. We get no service from the Company. I had a house that was rented next door to me, when they broke my riser pipe for my irrigation I asked the Company to fix it. They would not do I wrote several letters to request they move it. moved my riser pipe without telling me where they were going to move it and it's not where I wanted it move.

Now, every time I get my bill -- my sewer rates are ridiculous, they are out of proportion with the water rates; sewer rates should be less.

You can't drink the water. The water is

undrinkable. It destroys the tiles in my shower. It turns it 1 black and it clogs up the pipes on a yearly basis. And that's 2 3 all I have to say. COMMISSIONER DEASON: Let me ask you a question. 4 WITNESS DOUGLAS: Sure. 5 6 COMMISSIONER DEASON: You mentioned pipes being 7 Is that the drain pipes or is that the water -clogged. 8 WITNESS DOUGLAS: The water pipes under the sink. 9 COMMISSIONER DEASON: Where the water goes down 10 or --11 WITNESS DOUGLAS: It's like an accumulation of minerals; every year. 12 COMMISSIONER DEASON: Other questions? I'm going to 13 ask -- if you don't mind, I'm going to ask Mr. Stan Rieger to 14 get some more information about the line that you mentioned, 15 16 your irrigation riser. 17 WITNESS DOUGLAS: Yeah. I discontinued the service but it took me a while before they would do it. But I had to 18 19 pay every month until I got this. COMMISSIONER DEASON: Mr. Rieger, could you get some 20 21 more information on that and follow up with that complaint? WITNESS DOUGLAS: Anything else? 22 23 COMMISSIONER DEASON: I don't think so. Thank you 24 for coming. 25 WITNESS DOUGLAS: Thank you.

COMMISSIONER DEASON: Mr. Shreve, you may call your next witness.

MR. SHREVE: Mr. Crotty.

CLYDE CROTTY

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS CROTTY: My name is, R. Clyde Crotty. I live the 1442 Neptune Road, Kissimmee 34744.

I own a four-plex apartment located at 108 Booth Lane in Buena Ventura Lakes.

I have here four of the last water and sewer bills for that four units which has three persons per unit living in the apartments. The water and sewer bill averages \$308 and 11 cents per month. That's over the four-month period. Now that is ridiculous to be paying that kind of sewer and water rates.

I have tried to get Orange-Osceola Utilities to let me put in another meter and make two units per meter. They still say it comes under a commercial rate, which in the city of Kissimmee and St. Cloud, any two units is considered as residential. And I don't understand why we have to pay such a high commercial rate for a residential complex.

The gentlemen spoke about the amount of his

investment and I understand that it costs money because we deal in sewer ourself, my family does. I have sold the business. But he did not mention anywhere about the number of customers that they have increased and added to their roll. And I feel like that with the rates that we're paying already, that there's some inefficiency in the operation of their company or something, or otherwise they wouldn't need the rate increases, because they have -- I can cite a letter here that was sent out to the customers on -- I'm sorry, there's apparently not a date on it -- the 1994 change, which is an inflation change. They increased the rates by 1.95%. that is done, you know, on an annual basis because of inflation. Well, not every business in our businesses don't get to increase our prices by the amount of inflation every year, so I feel like their rates are too high already. you.

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COMMISSIONER DEASON: Could you wait for just a moment, please. I have a question.

Your apartment complex, does it have one meter or two meters.

WITNESS CROTTY: It has one meter at the present time. When the apartment complex was built it was built with two lines going into the building. I could add another meter which would make two units on each meter, but they say that that would still be a commercial rate.

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COMMISSIONER DEASON: So you pay the water and sewer bill for your occupants?

WITNESS CROTTY: I have too because I can't resell

water and sewer. And the way the -- it was that way when I bought the property, and I didn't realize that there would be a problem there but it has been.

commissioner deason: Okay. I believe it's permissible if you just pass through those costs, that it would be permissible, but that's something you may want to discuss with some of the Staff personnel.

The construction of that complex is such that each individual unit could not be metered?

witness crotty: It cannot be -- as far as I know we investigated it one time and like I say, there's just two lines that go in to one line to each side of the unit.

COMMISSIONER DEASON: I see. And the \$308 that you mentioned, that's an average for all four units?

WITNESS CROTTY: That is for the four units.

COMMISSIONER KIESLING: I just wanted to know what the average consumption is for those four units that was covered by that three?

witness crotty: It's interesting that you would ask that because they mentioned a moment ago that the average -- I think that he said the average was a \$1 per thousand gallon, it figures out almost \$2 per thousand gallons.

COMMISSIONER KIESLING: I think you misunderstood. He was talking about water rates at a different system.

WITNESS CROTTY: Okay. Anyway, the water consumption was 36,000 gallon or 36,937 gallons. That was, I think, probably about the high. Three twenty-nine, thirty-two nine, forty-one seventy and thirty-six seventy.

COMMISSIONER DEASON: Do your tenants, do they have a lawn that they irrigate or is that not --

WITNESS CROTTY: No. The only thing that they have is laundry facilities in each unit.

COMMISSIONER DEASON: Okay. Any further questions?
Thank you, sir.

MR. SHREVE: Thank you, sir. Mr. Thompson.

RUSSELL THOMPSON

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS THOMPSON: Russell Thompson, 2510 Conifer Court. And I'm with Pine Ridge Homeowners Association, I'm the president, and I want to represent the people.

We had a meeting with the representatives from

Southern States Utilities here last month and we had around 50 homeowners at the meeting complaining. And the biggest complaint we had was the odor and the pipe -- a lot of people complained about the pipes plugging up, rusting away and the

water pressure. Our water pressure is pretty bad.

And to give you a little information, back in 1993 our development -- we have one hundred and I think it's sixty-nine homeowners in the development, and back in 1993 Southern States Utility came into our water plant or their water plant, but came into our land and tapped into the water line and took it across the street to another development across the street without informing nobody what was going on or telling nobody. So when this happened that's when I started getting complaints about the people about the water pressure, the smell, the odor and everything else about the water in our development.

A lot of people, you know, are just concerned since they've done this, there's no notification to nobody that they done this, they just came in and went across. And the development across the road is only 300 homes. So we're going from 169 homes on one water plant, they're going to add another 300 homes on to it within the next two or three years. And this is, you know, I don't know whether they are going to upgrade the pumps or not, but they said this can handle all of these homes. And I kind of doubt it because like I say, our water pressure dropped down as soon as they done this.

Another thing I'd like to bring out, back in September of '93 the rates was \$1.19 a thousand. In November of in 1993 they went up to \$1.21 a thousand. In July of 1994

it went to \$1.23 a thousand. Now what they want to do is jump it up to \$2.16 a thousand. To me that looks like a 75% gain 2 in a three- or four-year period. I wish I could get a raise 3 in my salary that much in four years, I'd be happy. So as president of the Pine Ridge Homeowners 5 Association we are against this rate increase for Southern 6 States Utilities. 7 COMMISSIONER DEASON: Thank you. Let me ask you a 8 9 quick question. The other area which is being served, you mentioned 10 11 that across the street, is that part of Pine Ridge or is that 12 a totally development? 13 WITNESS THOMPSON: It's a different development. Windmill Point is the name of that development. So their 15 customers are paying the same rate we're paying, so what they done, they are going to triple the amount of money they are 17 bringing in from this one plant within the next two or three 18 years. 19

When was the connection made COMMISSIONER DEASON: from your system to Windmill Point?

WITNESS THOMPSON: March 1993.

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COMMISSIONER DEASON: Has your water pressure problems continued ever since that time or has there been any improvement since '93?

> Since the meeting we had with WITNESS THOMPSON:

Southern States Utilities last month the water pressure has 1 improved a little bit, yes, it has. We still have the odor 2 along with it. 3 COMMISSIONER KIESLING: What kind of odor is it? 4 Like chlorine? 5 WITNESS CROTTY: An iron or sulfur odor. 6 COMMISSIONER KIESLING: I didn't know if it was too 7 much chlorine. 8 They have an aerator on the 9 WITNESS THOMPSON: No. water plant, they pretty well, you know --10 COMMISSIONER DEASON: Mr. Rieger I'm going to ask 11 you to first of all make sure that was an authorized 12 connection and then look to see if there were any upgrades in 13 facilities to look to see if there should have been a 14 degradation in water pressure or if there should not have been, and just give us some additional information on that. 16 Are there further questions from Mr. Thompson? Mr. 17 18 Shreve. **EXAMINATION** 19 20 BY MR. SHREVE: Mr. Thompson, did the customers request this meeting 21 that you had with Southern States or how did that come about? 22 I had four, five people contact me complaining 23 A

about the water, so I set up the meeting with Southern States

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Utilities.

1	Q	Did they go into the rate case and explain the rate
2	increases	that they might be asking for from your system and
3	the other	systems in Osceola County?
4	A	They went into it, yes, they did.
5	Q	Did they give you any figures different than the
6	ones that	you had been furnished in the notices?
7	A	As far as I know, no.
8	Q	Okay.
9		MR. SHREVE: Thank you, sir.
10	1	WITNESS CROTTY: You're welcome.
11		COMMISSIONER DEASON: Any other questions? Thank
12	you, Mr. Thompson.	
13		MR. SHREVE: Mr. Downing.
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15	JAMES DOWNING	
16	was called	d as a witness on behalf of the Citizens of the State
17	of Florida and, having been duly sworn, testified as follows:	
18	WITNESS DOWNING: My name is James Downing. I live	
19	at 192 Ra	intree Drive in Longwood 32779. I'm here to talk
20	tonight about a property I own at 290 Flower Lane in the Buens	
21	Ventura Lakes area.	
22		I'm a Southern States Utilities customer in three
23	different	counties, and I'm happy with all the properties I
24	have except this particular one. It happens to be a six-unit	
25	apartment	complex with one meter.

I bought it about six or seven years ago and the -when it was fully rented out the average bills would be \$50,
\$100, in that range. Now when it is fully rented out the
water bill and sewer bill ranges upwards as high as \$600 per
month.

So I took a look at a commercial property I have in Seminole County, a Southern States Utilities customer there, on a commercial rate and compared it to the commercial rate I am being charged, even though this is a residential unit, and I'll give you the numbers on that: Last month in Seminole County with 30,000 gallons of usage the bill was \$52. Last month in Buena Ventura Lakes at my six-unit apartment with 40,000 gallons of usage the bill was \$387. One-third more usage, eight times more cost. These apartments rent for \$480 to \$500 a month. The water and sewer bill on them is \$100 to \$125 a month.

I guess I have two complaints. One, I don't understand why, when I'm providing housing, moderate income housing, just because there is one meter I'm classified as commercial, yet if I were to put six meters in, expend the money to put in six meters in, somehow it would be residential. The same high cost would be passed on to these homeowners but there's no benefit to me of -- well, there would be a benefit if I had the money to put the additional meters in. So that's one problem I have.

The second problem I have is the rate itself seems exorbitantly high even if we did have six meters.

The third problem I have is I've called

Orange-Osceola Utilities over the last several years. I've asked my managers -- I've had two different managers to call

Orange-Osceola Utilities to help me understand why these rates are so high. And in every case, in almost an arrogant fashion, they refused to even discuss it with us. I asked them, just as I have done with electric utilities in other areas, do they have anybody that comes out and could look for leaks. I thought maybe it was a leak problem. Do they have anybody that could come out and give me some hints on how to cut back on the usage? They don't have any of this available, or at least if they do, I wasn't able to get past anybody on the phone to get answers to these questions.

So the high rates -- the salt is added to the wound of the high rates by the arrogant attitude that the Orange-Osceola Utilities has which is completely different from what I find with Southern States Utilities in the other two counties where I have properties. That's all I have to say.

COMMISSIONER DEASON: Did you have a question?

COMMISSIONER KIESLING: Well, no. I also hope that our Staff can look at this but I certainly think that SSU needs to look at it, too, since we don't have enough facts to figure out exactly what is happening, but what he says makes

sense to me.

witness downing: What I'll do if you like -- I didn't realize I had to go to the Public Service Commission to get these sort of questions answered -- I will be happy to pull together statistics, I'll show you the bills I've had, I'll show you the usage. I'll go back in time as far as I have them, I'll send it all to you, I'll make it available to you.

Something is clearly wrong in Buena Ventura Lakes, and something that is doubly wrong, because the gentleman two ahead of me has exactly the same problem with his four-unit apartment -- something is terribly wrong with the way things are being billed down there.

COMMISSIONER DEASON: Let me see if I understand.

You asked the Company for some assistance to come out and just see if there may be a problem about a leak or something?

witness downing: Sure, sure. I mean I'm paying almost one-fourth of the rent that I'm able to get in water and sewer. And I called myself, personally, twice. I've asked my managers that I have had in the past to call and we're never able to get any kind of an answer. We weren't even able to get past the person we talked to on the phone, to pick up the phone, to get any answers.

COMMISSIONER GARCIA: Both properties are commercial?

WITNESS DOWNING: Yeah. The ones I brought, the
Seminole one is commercial and the one in Buena Ventura Lakes
is zoned commercial but it's a six-unit apartment. These
people are one-year-or-more type tenants. It happens to be
zoned commercial. That's why I brought my commercial. If I
would have brought my residential property from Seminole
County, the statistics would be even, you know, more
unbelievable because I pay about half the rate up there on my
residential than I do. So that would have been not a third
more and eight times more expensive — that would have been a
third more and 16 times more expensive. I just can't believe
the water in Osceola County is 16 times more expensive to
provide than it is in Seminole County. Or if it is, I'd like
to see why.

COMMISSIONER DEASON: The property in Seminole County which is also commercial; is that correct?

WITNESS DOWNING: Yes, that's right.

COMMISSIONER DEASON: The service is provided by Southern States Utilities there?

witness downing: Sure it is, yeah. I have the bill right here.

commissioner DEASON: I'm going to ask you if you can share that with Mr. Rieger and see why there's that disparity, especially since it's my understanding there were uniform rates in that area, but I maybe mistaken. There were

some minor exceptions.

COMMISSIONER KIESLING: I may be able to at least offer some information. Buena Venture Lakes was not under the uniform rates that had been in place. It was a stand-alone system.

MR. ARMSTRONG: Commissioners, if I may, Buena

Ventura Lakes is not owned yet by Southern States at all.

They are only in this case for the 1996 test year. It's an acquisition which is pending before the Commission at this time. Mr. Thompson's questions about service that he's received, it's not service from Southern States, Mr. Thompson at this point in time --

witness downing: I'm Mr. Downing. No, I have no complaint with Southern States per se. My problem is Orange-Osceola Utilities. I still don't see them here. I still haven't seen anyone from Orange-Osceola Utilities.

commissioner deason: I made the statement that there was a problem with the notice; that is the problem with the notice and that -- apparently that system was not adequately noticed and that's the reason that I indicated that we're going to have to come back down to this area again so that we can hear from those customers.

WITNESS DOWNING: Let me assure your, Mr. Deason, they have been notified by me, or at least I've tried to call

them just in a questioning mode to find out what is going on here.

COMMISSIONER KIESLING: Do we regulate Orange-Osceola at this point?

MS. JABER: Yeah. They are within our jurisdiction. The transfer is pending.

The noticing problem really doesn't even address that. I believe that you know that SSU is about to acquire Orange-Osceola.

witness downing: Well, I learned that tonight. I must say I'm not an expert in the utilities or water -- I've never had a problem until I had the six-flat in Buena Ventura Lakes, Kissimmee.

MS. JABER: Commissioners, what I would suggest is that since Orange-Osceola is still within our jurisdiction, we'd certainly be glad to have an engineer contact them and find out what is going on. We could still do that.

commissioner deason: Well, I think so. Especially since the customer apparently made a request for some assistance and apparently that assistance was not forthcoming.

witness downing: Well, what's clear to me now, if I could, Mr. Deason, is it's not a leak and it's not usage problem; it's clearly the rate and the classifications.

Because the gallon usage comparison that I gave you -- you know, maybe there's a leak but that isn't the problem that

1	we've got here.
2	COMMISSIONER DEASON: I understand.
3	MS. JABER: We'll follow up.
4	MR. ARMSTRONG: Commissioner Deason, I have just two
5	questions.
6	EXAMINATION
7	BY MR. ARMSTRONG:
8	Q Mr. Downing, I'm sorry for getting your name wrong.
9	You mentioned you received service from Southern
10	States in two other counties, one of which was Seminole?
11	A And Orange.
12	Q And Orange is the other. Do you happen to know the
13	name of the service areas, communities in which those houses
14	are located?
15	A I honestly don't. Again, I'm not I pay my bill
16	every month. It's reasonable. I'm happy with Southern
17	States. I've no beef with Southern States Utilities. My
18	whole problem is Orange-Osceola Utilities and this particular
19	property.
20	Q We appreciate your testimony, coming tonight.
21	A Thank you very much.
22	EXAMINATION
23	BY MR. SHREVE:
24	Q Could I ask you which systems you're on in Seminole
25	County?

1	A	Systems? Southern States Utilities.	
2	Q	They have several, Fern Park?	
3	A	Apple Valley. You know, I get my bill, I pay my	
4	bill, I don't know what.		
5	Q	I was just comparing the rates, was going to try to	
6	do some comparison.		
7	A	I gave my address in the record. You can check what	
8	I'm on or call me.		
9	Q	I'll be glad to check with you. And you've received	
10	the notic	e that was sent out by Southern States on their	
11	proposed	increase for the rates here in Buena Ventura Lakes?	
12	A	I received it at my home in Longwood.	
13	Q	Concerning the rates here?	
14	A	Yes.	
15	Q	Okay. Thank you.	
16	A	Thank you.	
17		COMMISSIONER DEASON: Thank you, sir. Mr. Shreve.	
18		MR. SHREVE: Mr. Scott.	
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20		JIM SCOTT	
21	was calle	d as a witness on behalf of the Citizens of the State	
22	of Florid	a and, having been duly sworn, testified as follows:	
23		WITNESS SCOTT: Jim Scott from BVL, 233 Florida	
24	Parkway.		
25		I'd like to know how come you guys are looking for a	

rate increase when you haven't actually took over the waterway yet? Where is the answer to that? 2 COMMISSIONER DEASON: Mr. Scott --3 MR. SHREVE: I think Mr. Armstrong should give them 4 that. 5 COMMISSIONER DEASON: Mr. Armstrong is with the 6 utility company. Mr. Shreve is the Public Counsel. 7 WITNESS SCOTT: I'm aware of that. I just want 8 9 somebody to give me an answer. COMMISSIONER DEASON: Okay. Did you hear the 10 question, Mr. Armstrong? 11 MR. ARMSTRONG: Yes, I did. 12 COMMISSIONER DEASON: Could you give us any 13 additional information? 14 MR. ARMSTRONG: The Company is not requesting a rate 15 increase until the 1996 test year for the Buena Ventura Lakes 16 l facility, and all of the information concerning investments in 17 the Buena Ventura Lakes utility equipment and expenses are 18 included in this rate filing for the test year 1996. 19 the same reason that we would request a rate increase for any 20 21 facility, we provide that same amount of information to the Commission regarding Buena Ventura Lakes. But when you guys came out to 23 WITNESS SCOTT: Yeah. the community association down there, you guys gave a wonderful spiel saying that our rates was high as it was and 25

the guy said he didn't think they'd go any higher. I mean somebody ain't telling the truth somewheres. I don't know who.

MR. ARMSTRONG: To address that briefly, at that time we spoke to the community association at Buena Ventura Lakes, we at that point had anticipated filing a rate case last year in which we indicated Buena Ventura Lakes would not be included. We've also not included them for the 1995 year. And as I said, now we're back three years later to 1996. At that point, in 1996, the revenue deficiency experienced at Buena Ventura Lakes would be significant enough to have them participate in this rate proceeding as part of the one utility that we serve.

witness scott: In other words, you're going to raise the rate again, is that what I'm getting at?

MR. ARMSTRONG: It would be the first time I believe in several years in my information, sir.

WITNESS SCOTT: You guys haven't owned it for several years. You guys are just taking it over. It's bad enough here we're getting robbed right on, now you guys are coming along and going to rob us again?

MR. ARMSTRONG: I hope that we can rectify that feeling that you might have toward your old utility once we do have ownership if the Commission approves the transfer, sir.

WITNESS SCOTT: We'll see what happens. I don't

think much of it.

COMMISSIONER DEASON: Any other questions? Thank you, sir. Mr. Shreve.

MR. SHREVE: Mr. Costanzo.

TONY COSTANZO

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS COSTANZO: Tony Costanzo, BVL. I live at 331 Buttonwood Drive and I'm under the Orange-Osceola Utility at the present time until it becomes Southern States.

And I'm a residential owner, I only own my home, and I moved in BVL 12 years ago. You could have had all the water you want for \$12 flat rate; \$5 for water, \$12 for sewage, and after that it just went crazy.

And now before Southern States even sells us a drop of water they want a raise already. If I can get into a business like that, I'd like somebody to tell me because it's very profitable to give somebody a raise before you even start service with them.

This water by myself -- I don't like to talk about where I'm from. I'm from Philadelphia. I was born and raised in Philadelphia and nobody ever talked about the cost of water. And down here in Kissimmee, Kissimmee looked at that plant and Orange-Osceola Utilities wanted \$14 million for it.

Kissimmee was interested. They sent consultants in and looked at it and they said no, no way is it worth \$14 million. Southern States went in there and thought \$14 million was a giveaway. When they came to us at our community association and told us all about it, we asked that question, "Did you think 14 million was a little high?" And the president of Southern States says, "No, we think that's a good price." If that's -- if the situation is just buy a utility company and let the people pay for it regardless of the price, that's a great business. Personally, coming over to your side of the table, I think that's what the state has to look into. state has now all of the insurance -- I don't want to go astray, but all of the insurance companies in Florida are getting out because of hurricanes and costing so much money because they can't make no money no more, so the state has to look at being an insurance company or everybody. And I think the states ought to look into the water companies. shouldn't be a multitude of water companies. Either the city runs the water companies in the local areas, or if it's in the counties, then the state has take put a facility in. Because every time you turn around -- it would be cheaper to go buy a case of Perrier water at the rate we're going, and the water is not much to brag about. The water is all full of sulfur.

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I have a filter system in my house. I filter it myself again because it's not consumable. And for another

perfect example, just to bring up something for an example, is these pizzarias. When they moved into BVL, I think it was Pizza Hut or somebody, they wanted Land Star or Orange-Osceola to filter the water three times over so it wouldn't take away from the taste of the pizza. They said, "No, we don't do that." You don't have good pastry in Florida because that sulfur is in the water. And I know you only have one place to get it out of the ground. We don't have natural springs. They say natural springs but it's all polluted with sulfur. You can take any glass of water and hold it up, after you fill it up you can see that sulfur all floating around in there. It corrodes pipes, it corrodes heating elements. I'm always changing the heating element in my hot water heater. saturated with baked on sulfur and the heating element just don't function no more. And the price has gone out of sight.

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So I seriously think that the state should look into state facilities. That's the way you're going to have to go.

And up north -- I know that's a bad word, "up north", but we always used to get our water utility bills once every three months and they were very minor. Nobody even considered water and sewer. Didn't even give it a second thought.

Philadelphia had one of the finest water and sewer systems in the United States. But everybody -- and this is a business.

Everybody can get in the business for selling water. And what can you do without water? You can't do nothing without water.

Can I ask you a question, please?

COMMISSIONER DEASON: Sure.

MR. ARMSTRONG: Yes, you can, sir.

about the price of the water and different pipe sizes. What are you going to charge for your irrigation lines? I think they charge a flat rate. I think they charge -- it's a flat rate of \$4 a month right now if you don't even use them. If you don't even turn the water on it's \$4. What do you plan to charge? Because most of the people with pools use the irrigation line.

MR. ARMSTRONG: I wish I could answer that question for you at this time. I don't have that information, but I have your name, and we have several people from Southern States in the audience. If you can contact one of them we'll get back to you with that answer pronto.

witness costanzo: I'm the president of the community association. If you want to get with me and come back to our people and talk to us, I could put you as a guest speaker sometime. We have the county commissioner coming this month, the 25th, but October is open if you are interested.

MR. ARMSTRONG: I would be glad to.

witness costanzo: All right. Thank you. But seriously, the state ought to look into this. This can't be a business. Water can't be a business. Without water you've

got the people's backs to the wall. Thank you. Any questions 2 for me? 3 COMMISSIONER DEASON: Any questions. Don't think 4 so. 5 COMMISSIONER GARCIA: I wanted to ask you, you said that the City tried to purchase the plant? 6 7 WITNESS COSTANZO: Yes, they did. 8 COMMISSIONER GARCIA: Could we have Staff look into 9 what the appraisals that the City made on that plant, ask the local board what they thought the local plant was worth and 11 why they didn't buy it, just out of curiosity. WITNESS COSTANZO: Orange-Osceola wanted 14 million. 12 Kissimmee sent consultants and looked at it and it was nowhere 13 close worth the 14 million with the real estate and everything 14 15 else involved. And they backed off on it. Because we tried to annex into the city and it would have been a plus for us if 16 they had the water, they would have bought the water and 17 annexed into the city. And the city -- my daughter lives in 18 the city. She doesn't even consider water and sewage. 19 COMMISSIONER DEASON: I'm sorry, there's another 20 21 question. MR. SHREVE: You say the City, when they came to the 22 meeting did they tell you they were paying 14 million for the 23

WITNESS COSTANZO: No.

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system?

MR. SHREVE: Not the City, but SSU.

WITNESS COSTANZO: The president of Southern States said -- we asked them, "Why did you pay the 14 million?" Because the City sent consultants in and the City walked away because they wouldn't pay 14 million. It was too much money. And they said they felt it was well worth \$14 million.

MR. SHREVE: This is one of the things we'll be going in into the rate case, is whether or not they are receiving a return on a larger investment than they actually have because it would appear that what they have now is about 18.3. But I'll contact you and talk to you about that as to how they came out with the rate base that they have if they paid 14 million for it.

> WITNESS COSTANZO: Thank you.

MS. CAPELESS: Mr. Costanzo, I have one further question. Which city are you talking about that thought about purchasing the plant?

WITNESS COSTANZO: Kissimmee. Right here. We're in their building right now.

MS. CAPELESS: Thank you, sir. We'll check into that.

MR. SHREVE: Mr. Concel.

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JOSE P. CONCEL

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was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS CONCEL: My name is Jose P. Concel, 110 Carolwood Circle, Kissimmee, in BVL. I believe you heard enough from them already about BVL.

We have this problem in BVL for quite a long time. I believe the water was -- belong to Long Star before. were charging us an estimate. We still pay that kind of estimates because that's the way that was running there.

The water we have here is undrinkable. buy water outside to drink because it come in so yellow sometime, and the sink, you can see, in the bathroom, in the toilet, you see the bowl, my wife has to buy a lot of detergents to clean it. You say this water, sometimes you take a shower and you can notice in the hair. It's not good.

We don't mind to pay what is supposed to be paid for the quality, but this is not quality what we have there.

I went to Orange-Osceola to discuss this. never answer nothing. My second one, they never read meters there. But we are looking to see when they send a guy to read the meter, I even put a sign there, put some kind of a sign and when they remove you can see; remove everything, the meter is under the ground, you can read. You can pull glass, it's covered and stay there for two or three months, nobody coming

to read it. Therefore you notice they are gypping you on your rates.

The bill is right here. One day I was talking to the guy who was coming, they read the meter. Forty dollars and change. And next month they jump it to you to \$73. Three people living in the house. We don't use the water much. As a sample I can leave you this bill. You can take a look and go through. They are telling you they are coming through. We don't mind to pay for quality, for in BVL we had no quality at all in water. You don't see this full of BVL people, residents because they don't believe too much in Public Commission. Because we had — and we hear from you the Public Commission approve. This Public Service, where's the line? Public Commission approve everything. But what happened, the salary in Kissimmee is only \$5.50, you lucky you make it. A lot of people can't survive here if the Public Service Commission continuing jumping on top of us.

We don't mind paying for quality and we also like -we'd love for the Public Commission to take a look at the
style of life we've got here. This type of life is fantastic
here. I look to that fantastic. We'd love you look to those
fantastic. Thank you. Any questions?

COMMISSIONER DEASON: Questions?

MR. ARMSTRONG: No questions.

COMMISSIONER GARCIA: I want to ask the Staff to

look at his bills just to make sure and maybe we can explain what is going on, whether the Company is checking on his bills on a monthly basis. Hold on. Don't leave. Before it's over Staff is going to talk to you.

MS. CAPELESS: I have one other question, if you would, please Mr. Concel. You mentioned that the utility put some kind of a sign on your meter?

witness concel: I say I put some kind of sign to notice if they are coming to read or not, because they had to remove. But they never do it.

commissioner KIESLING: I don't think he means like a sign painted on paper. He just means he put something over the meter to see if they came and read it and they didn't.

MS. CAPELESS: Thank you.

MR. SHREVE: Kathleen Owens.

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KATHLEEN OWENS

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS OWENS: My name is Kathleen Owens, and I live at 353 Florida Parkway in BVL.

I just bought this house about six months ago and I am outraged at the sewer and water bill. Every month it comes it's like \$60. We can't afford in our house to get diarrhea. I wouldn't be able to flush the toilet. I said to myself how

come it's so outrageous? I called the Orange-Osceola utility company and I asked. The lady told me she don't know nothing about it. She's only here to collect the money. I said, "Fine." Well, when I received this letter in the mail, well, I have to come and find out what is going on, why is it so high.

It is outrageous the quality of the water, like the gentlemen said, it's terrible. The toilet bowl is brown. You have to clean it every other day. The water, when I wash my dishes in the sink, it's brown. If I drain my dishes on the drain rack, the next morning I get up the water has a very foul smell to it, the water that drains from the dishes. And that is not good for your health.

For the price that they are charging for this water and sewage it's terrible. There's no quality to the water. They should not be charging so much money. You can't afford to pay that kind of money every month. Sometimes it's \$68.

And that's all I have to say.

COMMISSIONER DEASON: Questions?

MR. SHREVE: Thank you. Paul Woolery.

commissioner DEASON: Let me ask a question before you begin, sir. Mr. Shreve, are these people that originally signed up or are these some additional people that came in?

Because Commissioner Kiesling pointed out that perhaps some of these witnesses have not yet been sworn.

1 MR. SHREVE

MR. SHREVE: I'm not sure.

COMMISSIONER DEASON: Were you here earlier when we swore in witnesses?

WITNESS WOOLERY: No. And I was just going to mention that because I'm not even sure who I'm speaking to.

COMMISSIONER DEASON: Okay. If there are any other members of the public who came in a little bit later after we first swore in witnesses, if you'll please stand and raise your right hand.

(Witnesses collectively sworn)

COMMISSIONER DEASON: Please proceed.

PAUL WOOLERY

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS WOOLERY: My name is Paul Woolery, and I live at 329 Blue Bayou Drive, Kissimmee, BVL. Again --

MR. SHREVE: Excuse me, again, Mr. Chairman. Did you want to know who the different -- who you're talking to?

WITNESS WOOLERY: Yes, please.

COMMISSIONER DEASON: Oh, I'm sorry. I apologize for that. You weren't here when I made the introductions. You probably can see our names up front here and we're Commissioners on the Florida Public Service Commission, and to my left and to your right are representatives from Public

Counsel's Office, Mr. Jack Shreve, and his associate

Mr. Charlie Beck. He represents customers opposing rate

increases such as this. And the lady and gentlemen are

members of the Staff of the Public Service Commission, and of

the staff of the Public Service Commission. And this

gentlemen right over here is an attorney representing Southern

States Utilities Company.

WITNESS WOOLERY: Thank you.

Thanks for the introduction of everyone.

I'm sorry that I attended this meeting late and for that reason we have to go through this right now, but from what I've heard, after walking in here, these are very, very strong points and concerns that are brought up by residents of BVL. And I am very interested in finding out exactly what is going to be done with the sale of the water utility company; whether or not we, as a resident, can do anything to prevent something such as this to go on.

The main reason why I'm saying that is because of the concern that there's an intention of the rate to be increased before this Company even purchased the utility company.

Already brought up by many of the residents, we feel that right now we're paying a very, very high utility bill.

And with the quality of the water, again, brought up by some of the residents that have been up here speaking, there's not

good quality, and it might be a curse word like the gentlemen said before -- I'm also from "up north," New York, and there's a really big difference in the quality of the water. And I'm sure being a resident here people are not so much concerned about paying for water as well as they are about the quality. And I find that's one of the reasons why people actually go out and purchase water from the store as opposed to consuming it right from their home, even if they purchase and place a water filter system. It's still not enough quality for someone to consume without having to worry about whether or not they are going to be sick.

It' really outrageous that a company can actually come in to this community and want to purchase a utility system and have to want to increase the current rate that we're paying now and not even have any concern about how the residents feel right now about the quality of the water and the way it is being managed. And so it's a very important concern.

Now, the most important question that I have is what can we do as residents to prevent this from happening. And I turn my back and I'm looking here, and this is not a large amount of people that would shout to say we don't want this to happen and really have any impact. And I'm outraged about this because I thought I was going to come in here and wasn't even going to be able to find a seat to sit down. Even with

this little amount of people, I think something should be able to be done to prevent this from happening. And I would personally like to know how can he do that.

COMMISSIONER KIESLING: What is it you want to prevent from happening? Do you want to prevent SSU from buying Orange-Osceola?

WITNESS WOOLERY: Yeah, because -
COMMISSIONER KIESLING: Or do you want

Orange-Osceola to do a better job?

WITNESS WOOLERY: Well, that's two different issues.

COMMISSIONER KIESLING: I thought so too. That's

why I'm trying to figure out what you want.

witness woolery: Again, like the other gentlemen said before, I believe it's Mr. Concel when he stated, I don't believe so much that the people are so much concerned about the amount of money they have to pay for the water, but if that's going to happen, let's talk about quality before we talk about increase. Because we could actually have increase and then we get no quality afterwards. We have to get some quality in the water before we start talking about increasing rates.

COMMISSIONER KIESLING: Let me just tell you a couple things and they may help you.

First of all, until SSU owns this system your rates are not going to increase under this. You are noticed about

this proceeding because if the sale goes through, and SSU owns the system sometime in 1996, then once they own it, the rates would be included. So right now that sale is the subject of another entirely separate proceeding. The Commission has to approve that transfer. And that's not what this case that we're here about is about. There's another whole separate case to decide whether to let SSU buy Orange-Osceola. Did that help you at all?

witness woolery: Well, to a certain degree, and excuse me if you can correct me on this.

COMMISSIONER KIESLING: No, I'd be happy to.

witness woolery: But if you can inform myself then, and probably other people may have that question, what exactly this particular proceeding is about?

COMMISSIONER KIESLING: This proceeding is about an application that SSU filed to increase their water and sewer rates for all of their systems. And they own 150-some-odd systems in the state of Florida.

WITNESS WOOLERY: And that would include this one here in BVL?

commissioner kiesling: Well, because this one is under consideration for purchase, you have a right to get notice of this proceeding. But unless or until SSU actually purchases the system, none of these rates or none of this will apply to you. So if the sale to SSU or the transfer is not

approved by the Commission, then you don't have to worry about the rates that are going to be set here.

commissioner GARCIA: Let me add to that, sir, that

-- over here -- that your attorney is Mr. Shreve here. And he
represents you and the consumers in this case. So I would
suggest you take his number down because you didn't hear that
there will probably be another hearing just like this one
here, which we expect to be better attended since there will
be a broader notice. But in this case he is your
representative before us and represents you during the legal
part of what goes on at the Commission in Tallahassee.

WITNESS WOOLERY: Okay.

commissioner DEASON: Staff, do we have any information at this point what the status of the pending transfer docket is so that this gentlemen can be informed as to what that status is?

MS. CAPELESS: The Staff of the Commission has filed a recommendation which will come before the Commission at the next agenda conference scheduled for this Tuesday,

September 26th. The Commission should vote on that transfer application, and we'll have more information at that point and we'll know whether your system will be included in this particular rate case.

COMMISSIONER DEASON: Let me further question. Is that transfer, is it being done as a proposed agency action or

is there a time period for customers to be involved, or is it not being handled in that manner?

MS. JABER: Commissioner, the actual transfer is done by final agency action. But an initial notice of that

done by final agency action. But an initial notice of that application did go out and there would have been 30 days to file an objection to the notice of the application. The only PAA issues will be like the rate base issues, the acquisition adjustment issues, and probably the final -- no, even the rate issue is final, because I don't think they are proposing to change any kind of rate in that docket.

commissioner deason: Would it be possible to
send -- I'm sorry, Mr. Woolery?

WITNESS WOOLERY: Correct.

commissioner deason: -- send Mr. Woolery a copy of
your recommendation that's going to be coming before the
Commission?

MS. JABER: I have a copy with me, and I'll be glad to give it to him.

COMMISSIONER DEASON: Okay. That should give you a lot of background information.

commissioner GARCIA: Mr. Woolery, just to let you know that what she said in plain English is that the transfer is -- they have recommended for a transfer. The recommendation is in favor of that, but there is no rate increase associated with that. The rate increase is part of

this docket that you're here for.

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WITNESS WOOLERY: But she also said that it's final. COMMISSIONER GARCIA: Final is the transfer of ownership. In other words, they are recommending to allow the sale to occur. But that doesn't include the rate increase, if I'm not mistaken, correct?

MS. JABER: Yes. And I also need to make clear that that is just Staff's recommendation. Staff is recommending that the Commission approve the transfer. The Commissioners have not made that decision yet. They will make that decision at next Tuesday's agenda conference, and I'm sure Mr. Shreve will be there and I'll be glad to give you a copy of the recommendation and tell you more about it one-on-one.

COMMISSIONER DEASON: But what she meant by final is that once the Commission makes the decision, that decision will be issued as a final order. Some of the decisions the Commission make are what we refer to as a proposed agency action, which means we give notice that this is the action we're going to take unless someone protests, and they give customers or other interested persons an opportunity to protest. Apparently, transfers are not handled in that matter except for some very specific issues or subissues within the broader question as to whether the transfer should be approved at all or not.

> That's correct. MS. JABER:

1	MR. SHREVE: Just so that I'm maybe I'm the one
2	that's confused, but I wouldn't want Mr. Woolery to be
3	confused. I know there's not going to be a rate increase. I
4	thought their rates were higher than the stand-alone rates and
5	they were going to bring those down to I mean, down to
6	higher than the uniform rates, were going to bring those down
7	to the uniform rates the way they brought the other ones that
8	were below the uniform rates up to those?
9	COMMISSIONER DEASON: Is that addressed in Staff's
10	recommendation, Ms. Jaber?
11	MS. JABER: Quite honestly, I haven't even looked at
12	Staff's recommendation yet. I'm not aware of that.
13	COMMISSIONER DEASON: Mr. Armstrong, do you have any
14	information on that?
15	MR. ARMSTRONG: Yes. That's not accurate.
16	MR. SHREVE: They are not above the uniform rates?
17	MR. ARMSTRONG: The rates would remain the same as
18	they are right now. There would be no change in the rates as
19	a result of that transfer.
20	MR. SHREVE: They are not above the uniform rates,
21	then?
22	MR. ARMSTRONG: They are above the uniform rates.
23	They are paying more than the uniform rates.
24	MR. SHREVE: You're just not bring them down.
25	MR. ARMSTRONG: They'll pay the same rates right now

until they are part of this proceeding.

difference of opinion, and this is something I'm sure will probably discussed in greater detail on Tuesday. And I'm sure that recommendation will probably give you a lot of background information. And I would invite you, if you have any questions after you read that recommendation, there's Staff personnel which are designated on the front page, you can call them at our 800 number in Tallahassee or if you want to speak to a Commissioner about that since your a customer we can discuss that matter with you. So, first of all, you need to look at that recommendation and then see if you do have any further questions.

WITNESS WOOLERY: Okay. Thank you.

MR. SHREVE: Thank you, sir. That's the last.

COMMISSIONER GARCIA: Someone stood up and I think was sworn in.

COMMISSIONER DEASON: That was the lady that testified just previously, I believe.

COMMISSIONER KIESLING: This is another lady.

COMMISSIONER DEASON: I'm sorry. She indicates that she has nothing to say.

Let me ask, are there any other customers who wish to testify who have not yet done so? If you would just raise your hand?

 UNIDENTIFIED SPEAKER: I've testified. I'd like to come back up and say a couple of more words.

COMMISSIONER DEASON: First of all, let me see if there anyone that hasn't testified yet. Is there any customer that has not yet testified? Okay. Let the record reflect there are no other individuals.

Sir, if you'll come back forward again and give us your name again for the record and then give us your additional statement.

me just tell everyone that on Page 3 of the special report within this box that's up at the top is where our 1-800 number is. It's in bold print, so I didn't want you to overlook it. If you want to call us, you can do so for free.

RUSSELL THOMPSON

resumed the stand as a witness and, having been duly sworn, testified as follows:

WITNESS THOMPSON: Russell Thompson, Pine Ridge Estate.

Here's just a couple of points I forgot to bring up the last time I was up here, mainly about the service with Southern States Utilities.

Within the last year we have had two breakdowns in our water plant and both breakdowns lasted over eight hours,

both times. One time both pumps went out at one time, and the second time they had electrical problems they couldn't locate, and we was without water both times.

Within this time frame, I tried to contact Southern States Utilities to find out what was going on. I could not reach nobody. We did not have no notification whether to boil water or not to boil water. Then I finally did get ahold of somebody. He told me, yes, I should boil the water. But he told me, and nobody else was notified in the development to boil the water when the water came back on. And I have, you know, people, my neighbors, that did get sick two or three days after the water came back on because they were never notified about boiling the water.

And the taste of the water in Pine Ridge is -- it's not too good. I know a lot of people, me and my family which buy our water to drink. We do not drink the water that comes out of the water plant.

And Southern States Utilities said they're only making 3%, they're not making no money at all, but yet they can spend \$14 million to buy BVL. I don't see it.

Thank you.

commissioner deason: Mr. Thompson, before you leave, you mentioned that one of the outages was caused by a power failure.

WITNESS THOMPSON: That is correct. It wasn't a

FLORIDA PUBLIC SERVICE COMMISSION

power failure from the utility company; it was an electrical problem inside the plant.

COMMISSIONER DEASON: I'm going to ask Staff to see if this system is required to have an auxiliary generator for power outages; and, if so, why wasn't it operational?

WITNESS THOMPSON: It did have a generator, but the generator didn't kick over for some reason.

commissioner DEASON: Our engineers will take a look at that first, what caused that, and see -- make sure something similar doesn't happen in the future.

witness Thompson: When you have an outage like that are you supposed to boil the water when the water plant has been down for so many hours?

COMMISSIONER DEASON: That's a good question.

Perhaps Staff has an answer. That may be something that comes under the jurisdiction of the Health Department or Environmental Regulation. I'm not sure, but we can get an answer to your question.

witness thompson: Both times we were never notified about what to do or not to do.

commissioner GARCIA: If you do have problems in the future, that 1-800 number, you can call that number during business hours, and they also will try to contact the company for you and try to get information for you.

WITNESS THOMPSON: Okay. Thank you.

1	COMMISSIONER DEASON: Let me ask one more time, are
2	there any other customers who wish to make a statement to the
3	Commission at this time? Let the record reflect that there
4	are none.
5	I understand, Mr. Armstrong, you have an exhibit
6	which you wish to have identified?
7	MR. ARMSTRONG: Yes, Commissioner Deason, it's a
8	letter from the Orlando Sentinel dated September 12th, 1995,
9	verifying newspaper publication of this hearing. We request
10	it be identified with the next available exhibit number.
11	COMMISSIONER DEASON: That will be identified as
12	Exhibit No. 3.
13	(Exhibit No. 3 marked for identification.)
14	COMMISSIONER DEASON: Do you have a copy for the
15	court reporter?
16	MR. ARMSTRONG: Yes, we do, Commissioner Deason.
17	COMMISSIONER DEASON: Mr. Shreve, do you wish to
18	review this exhibit?
19	MR. BECK: I've looked at it already.
20	Mr. Armstrong are you offering it or just
21	identifying it?
22	MR. ARMSTRONG: We are identifying it at this point.
23	I assume we're going to offer everything at the conclusion of
24	the hearing in Tallahassee.
25	COMMISSIONER DEASON: That will be fine. We can

take it up.

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Let me ask: Public Counsel, would you prefer that this be taken up at a later time? Mr. Armstrong, do you prefer it be taken up at a later time? We can handle it either way.

MR. ARMSTRONG: I'd prefer to have it taken up now and have it introduced as an exhibit in the record. However, what I'm trying to do is shortcut if we're going to have a question raised at each customer service hearing,

COMMISSIONER DEASON: Let's do this, Mr. Shreve, if you need some time to review this exhibit before it's admitted, I'll give you that opportunity before we take up whether it is going to be admitted into the record or not. Do you need additional time to review the exhibit?

MR. BECK: We have reviewed the exhibit. When it is offered, we'll object to it. It doesn't provide notice to the customers to the extent which their interests are affected by this proceeding. We have no objection to the fact that this notice was sent and it's the actual notice. We object to the content.

commissioner DEASON: I'm going to be consistent with the hearing we had last week, and I will admit Exhibit No. 3 for purposes of it being in the record to indicate the notice that was sent, but that ruling is not a ruling on the adequacy of that notice. And to the extent that there is a

question concerning adequacy, that will be a subject for a future time.

MR. ARMSTRONG: Commissioner Deason, you also asked that I remind you, I believe, about the notice of this service hearing itself and the difficulty experienced, and if I could clarify that, 30 seconds.

COMMISSIONER DEASON: Please proceed.

MR. ARMSTRONG: August 28th, and 29th, Southern States did serve notices on our customers of this service hearing, on all of Southern States' current and existing customers in Orange-Osceola counties. Due to an oversight, the customers in the proposed service area of Buena Ventura Lakes, which is now in a pending acquisition mode, did not serve that notice and that notice did not go out to Buena Ventura Lakes September 12, seven days prior to the hearing, which does not conform with the 14-day requirement. We admit to that. I apologize for that oversight.

MR. SHREVE: Along those same lines, it might not have been clear here to the customers from BVL. I think it should be made clear to them that Southern States is asking for a rate increase in BVL. Of course, if the acquisition were to be turned down that, of course, would not take place. But as far as the acquisition, the time for protest and requesting that is beyond the time and everything, so it's very close to being over, and they have requested an increase

at BVL. 2 COMMISSIONER DEASON: Yes. That is correct. 3 Any other final matters before we adjourn for this evening? Staff? 4 5 MS. CAPELESS: Staff has none. MR. ARMSTRONG: Company has none. 6 7 MR. SHREVE: Thank you. 8 COMMISSIONER DEASON: Okay. Once again I want to thank you all for coming out this evening, and there will most 10 likely be another hearing of this nature in this area, if not here in this exact location at some future time. You will be 11 getting notice of that as well. Thank you for coming this 12 13 evening. This hearing is adjourned. (Thereupon, the hearing concluded at 7:35 p.m.) 14 15 16 17 18 19 20 21 22 23 24 25

STATE OF FLORIDA) CERTIFICATE OF REPORTER 2 COUNTY OF LEON 3 I, JOY KELLY, CSR, RPR, Chief, Bureau of Reporting, 4 Official Commission Reporter, 5 DO HEREBY CERTIFY that the Kissimmee Service Hearing in Docket No. 950495-WS was heard by the Florida Public Service Commission at the time and place herein stated; it is further 7 CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript, consisting of 62 pages, constitutes a true transcription of my notes of said proceedings. 10 DATED this 25th day of September, 1995. 11 12 13 Chief, Bureau of Official Commission Reporter 14 (904) 413-6732 15 16 17 18 19 20 21 22 23 24

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DOCKET 950495-WS
EXHIBIT NO. 1

The Orlando Sentine ASE NO. 96-04227

633 North Orange Avenue P.O. Box 2833 Orlando, Florida 32802-2833

September 12, 1995

Ms. Donna L. Henry Legal Department Southern States Utilities 1000 Color Place Apopka, FL 32703

Dear Ms. Henry:

This letter is to certify that Southern States Utilities placed advertising in the Orange & Osceola sections of *The Orlando Sentinel* on the following date:

August 27, 1995

 2×7 "

Please accept this letter as proof of publication.

Sincerely,

Donna Wolk

Account Executive

General Advertising

(407) 420-5358

10. 950495-WS EXHIBIT NO 3

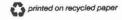
COMPANY/ SSL. EXHIBIT NO _

NOTARY

STATE OF FLORIDA 409

M Bonde

DIANE J. ADLER
MY COMMISSION # CC 392778
EXPIRES: October 25, 1998
Bonded Thru Notary Public Underwriters



BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION NOTICE OF SERVICE HEARING DOCKET NO. 950495-WS

Docket No. 950495-WS – Application by Southern States Utilities, Inc. for rate increase and increase in service availability charges for Orange-Osceola Utilities, Inc. in Osceola County, and in Bradford, Brevard, Charlotte, Citrus, Clay, Collier, Duval, Hernando, Highlands, Hillsborough, Lake, Lee, Marion, Martin, Nassau, Orange, Osceola, Pasco, Polk, Putnam, Seminole, St. Johns, St. Lucie, Volusia and Washington Counties.

Notice is hereby given that the Florida Public Service Commission will conduct a service hearing to discuss the above application for a water and wastewater rate increase and changes to service availability charges. The service hearing for the utility's customers in Orange and Osceola County(ies) will be held at the following time and place:

September 19, 1995 6:00 p.m. City of Kissimmee Civic Center Ballroom 201 E. Dakin Avenue Kissimmee, FL 34741

All persons who wish to testify are urged to be present at the beginning of the service hearing as the hearing may be adjourned early if no customers are present. Any persons requiring some accommodation at this hearing because of a physical impairment should call the Division of Records and Reporting at (904) 413-6770 at least five calendar days prior to the hearing. If you are hearing or speech impaired, please contact the Florida Relay Service by using the following numbers: 1-800-955-8770 (VOICE) or 1-800-955-8771 (TDD).

PURPOSE

The purpose of the service hearing is to allow customers and any substantially affected person an opportunity to present comments and information to the Commission about the utility's quality of service, the proposed rate increase, or other matters related to the rate case or the utility. The utility is requesting that customers served water under conventional treatment methods be classified as a separate and distinct service classification from customers receiving water service from reverse osmosis facilities. Under the utility's proposal, the base facility and gallonage charges assessed to customers will be uniform within each service classification. All wastewater customers are included in one service classification and would be charged the same base facility and gallonage charges. The utility's application indicates that the utility has or will have placed nearly \$100 million of additional water and wastewater plant into service since 1992 and through the period ending December 31, 1996. The application also indicates that the majority of these plant additions were required by environmental laws, rules or regulations. The utility's requested service availability charges include charges for meter installation, main extension, service installation, plant capacity, and allowance for funds prudently invested (AFPI). These charges will be accessed only to new customers who connect after Commission approval of the charges. Existing customers will not be assessed service availability charges. Plant capacity and main extension charges for water treatment are classified by conventional and reverse osmosis treatment methods. The utility proposes plant capacity and main extension charges which are uniform within each water service classification. The utility proposes only one service classification for wastewater service, and the plant capacity and main extension charges proposed for wastewater are uniform.

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