Commissioners:
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DIVISION OF APPEALS DAVID E. SMITH DIRECTOR (904) 413-6245

## Public Service Commission

Mr. Carroll Webb Joint Administrative Procedures Committee 120 Holland Building Tallahassee, Florida 32399

Re: Docket No. 960023-EG - Proposed Amendments to Rule 25-17.003, F.A.C., Energy Audits; and Proposed Repeal of Rules 25-17.051, F.A.C., Definitions as Used in this Part; 25-17.052, F.A.C., Auditors, Minimum Qualifications; 25-17.053, F.A.C., Program Announcement; 25-17.054, F.A.C., Energy Audit; Offer and Initial Contact; 25-17.0545, F.A.C., Contracts for Performing Audits; 25-17.055, F.A.C., Performance of the Energy Conservation Audit; 25-17.055, F.A.C., The Five-Star Rating System; 25-17.056, F.A.C., Program Inspections; 25-17.057, F.A.C., Energy Conservation Audit Results; 25-17.059, F.A.C., Energy Conservation Audit Charges, Disclosures, and Disclaimers; 25-17.061, F.A.C., Financing and Installation Arrangements; 25-17.064, F.A.C., Program Work Plans and Reports; and 25-17.065, F.A.C., Program Recordkeeping

ALTEa.	MI. HEDD:
AFA	Enclosed are an original and two copies of the following erials concerning the above referenced proposed rules:
	citata concerning one above references proposes rates.
CAF	<ol> <li>A copy of the rules.</li> </ol>
CMU	
CTR	<ol><li>A copy of the F.A.W. notice.</li></ol>
EAG	3. A statement of facts and circumstances justifying the
LEG	proposed rules.
M12	4. A federal comparison statement.
OPC -	
RCH	<ol> <li>A statement of the impact of the rules on small business.</li> </ol>
SEC _L_	6. No economic impact statement was prepared.
WAS	7. A statement that the agency has chosen the regulatory
OTH	alternative that imposes the lowest net cost to society.

DOCUMENT NUMBER-DATE

Mr. Carroll Webb Page -2-February 20, 1996

If there are any questions with respect to these rules, please do not hesitate to call on me.

Sincerely,

Mary Anne Helton

Associate General Counsel

AMD25-17.MRD Enclosures

cc: Division of Records & Reporting

25-17.003 Energy Audits, Related Provisions.

(1) Purpose\_+ This rule specifies the minimum requirements for performing energy audits by every each utility that falls under the definition of "utility" in Section 366.82(1). Florida Statutes subject to the requirements of this rule.

(2) Applicability: This rule applies to each utility as defined in s. 366.82(1), F.S.

(2) (3) Definitions\_+

(a) "Alternative (Walk Through) Audic" means an energy audit
as d \_ined in Chapter 25 17.51(8), F.A.C.

(a) "Class A Audit" means a computer assisted energy analysis of a residence in which a qualified auditor performs a comprehensive on-site evaluation of the residence in accordance with subsection (6) and paragraphs (7)(c) and (7)(d), and, if applicable, provides installation arrangements and inspections pursuant to this rule.

(b) "Class B Audit" means a walk through energy analysis of a residence in which a qualified auditor walks through the residence making extensive observations as to the physical structure and components, performs simplified heat gain and heat loss computations, and advises the customer of feasible energy conservation practices and measures.

(c) (b) "Commercial Audit" means an energy analysis of a commercial building and its associated energy systems to determine its energy efficiency and to identify for the customer those eeet

effective measures that which may improve its energy efficiency. (c) "Energy Conservation Audit" means an energy audit as 2 defined in Chapter 25 17.51(6), F.A.C. 3 (d) "Conservation Measures" refers to the following examples 4 of replacing, upgrading, or installing equipment which reduce 5 energy usage or peak demand contribution: 6 Installation of clock thermostat: 7 1. Replacement of furnace or boiler: 8 2. Replacement of resistance heat with heat pump or natural 9 3. gas furnace; 10 Replacement of central air conditioning system; 11 4. Installation of duct or pipe insulation; 5. 12 Sealing leaks in pipes and ducts; 6. 13 Caulking of windows or doors: 7. 14 Weatherstripping of windows or doors; 15 8. Installation of heat-reflective, heat-gain retardant, and 16 9. heat-absorbing window or door materials; 17 Insertion of plastic window panels; 18 10. Installation of storm or thermal windows; 11. 19 Installation of wall insulation; 20 12. Installation of ceiling insulation; 21 13. Installation of floor insulation; 14. 22 15. Plugging leaks in attic, basement, and fireplace; 23 16. Installation of waste heat recovery water heating system; 24 Installation of heat pump or natural gas water heater; 25 17.

1	18.	Installation of solar water heating system:
2	19.	Installation of water heater insulation:
3	20.	Installation of water flow restrictors in showers and
4		faucets:
5	21.	Installation of solar swimming pool heating system; and
6	22.	Installation of load management devices, where load
7		management rates are offered.
8	<u>(e)</u>	"Conservation Practices" refers to the following actions
9	performed	by a customer which reduce energy usage or peak demand
10	contribut	ion:
11	1.	Furnace efficiency maintenance and adjustments:
12	2.	Cooling system efficiency maintenance and adjustments:
13	3.	Nighttime temperature setback;
14	4.	Reduction of thermostat setting in winter;
15	<u>5.</u>	Increase of thermostat setting in summer:
16	<u>6.</u>	Reduction of hot water temperature;
17	7.	Reduction of energy use when residence is unoccupied; and
18	8.	Efficient use of shading.
19	<u>(f)</u>	"Eligible Customer" means the owner or occupant of a
20	residence	that receives a bill for service from a utility.
21	<u>(a)+</u>	d) "Industrial Audit" means an energy analysis of an
22	industria	l facility and its associated energy systems to determine
23	its energ	y efficiency and to identify for the customer those cost
24	effective	measures that which may improve its energy efficiency.
25	(h)	"Mail In Audit" means an energy analysis of a residence

in which the utility supplies to the eligible customer a data 1 | collection form which is completed by the customer, and, upon 2 receipt of the completed form, the utility analyzes the data and submits to the customer the results of its evaluation. 5 (3) Scope. (a) All utilities are required to offer eligible residential 6 customers Class A and Class B audits which comply with subsections 7 (4) through (14) below. Prior to conducting Class A and Class B audits, procedures for conducting these audits must be approved by th Commission. (b) Any utility may offer mail in audits to eligible 11 customers. Every utility that performs mail in audits shall comply 12 with subsections (13) and (14) below. 13 (c) Any utility may offer a commercial or industrial audit to 14 commercial and industrial customers. Every utility that performs 15 commercial or industrial audits shall comply with subsections (13) 16 and (14) below. 17 (4) Energy Audit Charges. 18 (a) Every utility may charge an eligible customer for a Class 19 A Audit. The amount of this charge, which shall not exceed \$15, 20 shall first be filed with the Commission as part of the utility's 21 tariff. 22 (b) Every utility may charge an eligible customer for a Class 23 B Audit. The amount of this charge, which shall not exceed \$5, 24 shall first be filed with the Commission as part of the utility's 25

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1	tariff.
2	(5) Minimum Auditor Qualifications.
3	(a) Every utility shall certify that each of its residential
4	energy auditors meets the minimum qualifications in paragraph
5	(5) (b). The certification, along with a list of auditors
6	performing energy audits, shall be filed annually with the
7	Director, Division of Electric and Gas, by September 30 of each
8	year.
9	(b) To be qualified to perform energy audits, a person must
10	1. Have been trained in a program meeting the
11	curriculum requirements of paragraph (5)(c); and
12	2. Have demonstrated a proficiency in the areas listed
13	in paragraph (5)(c) through a written test or
14	practical demonstration.
15	(c) At a minimum, the curriculum to be followed in training
16	auditors shall include instruction in the following areas:
17	1. The three types of heat transfer and the effects of
18	temperature and humidity on heat transfer;
19	2. General mathematics, including powers of ten
20	decimals and fractions, simple equations, heat loss
21	and heat gain computations utilizing British
22	Thermal Units (BTUs), and pay back calculations;
23	3. Utility billing procedures, meter reading, and
24	identification of weather sensitive consumption
25	relationships based on a customer's billing

1		history:
2		<ol> <li>Residential construction terminology and components;</li> </ol>
3		<ol><li>The operation of heating and cooling systems used</li></ol>
4		in residential buildings; and
5		6. The application of energy conservation practices
6		and measures including the advantages and
7		disadvantages of each.
8	(6)	Pre-audit performance criteria for Class A Audits.
9	(a)	Every utility shall adopt procedures to assure that
10	esti tes	of energy cost savings and costs for conservation
11	measures a	re based on:
12		1. Typical and recent local prices for materials and
13		installation;
14		2. Typical local climate data for the audited
15		residence; and
16		<ol> <li>Typical local price of electricity.</li> </ol>
17	(b)	At least twice annually, each utility shall update the
18	data colle	cted pursuant to paragraph (6)(a).
19	(7)	Performance of the audit.
20	(a)	Upon arrival at a residence, the auditor shall provide
21	proper ide	ntification and confirm the customer's understanding of
22	the scope	and cost of the audit.
23		1. The auditor shall discontinue or decline to perform
24		the audit if the customer, at any time, objects to
25		its performance.

The auditor may discontinue or decline to perform 2. 1 the audit if the auditor determines that 2 continuation of the audit may be dangerous. 3 (b) The auditor shall determine and explain to the customer 4 which conservation practices are applicable and recommend that the 5 customer apply them prior to or in conjunction with adopting any 6 conservation measure. (c) For Class A Audits, to determine the appropriate 8 conservation measures, the auditor shall gather and record the 9 following information where applicable: 10 Exterior opaque wall area, including present level 13 1. of wall insulation: 12 Type and condition of exterior window and door 2. 13 14 areas: Ceiling area, including present level of attic 15 3. insulation; 16 Floor area, including present level of floor 17 4. insulation, if any; 18 Water heater size, age, and type; 19 5. Air conditioning system type, size, age, fuel type, 20 5. and duct condition; 21 Heating system type, size, age, and fuel type; and 22 7. 23 8. Other items as appropriate. (d) For Class A Audits, using the data gathered pursuant to 24 paragraph (7)(c), the auditor shall provide the customer with a 25

## result sheet showing: An estimate of the potential energy and cost 2 savings of each applicable conservation measure; 3 An estimate of the total installation cost for each 2. 4 applicable conservation measure, both by the 5 customer and by a contractor; 6 An estimate of the expected payback time for the 7 3. customer's cost of purchasing and installing each 8 applicable conservation measure, calculated using 9 the anticipated percentage change in energy costs; 10 An example calculation which clearly indicates that 11 4. total energy cost savings from the installation of 12 more than one conservation measure could be less 13 than the sum of energy cost savings of each 14 individually installed conservation measure; and 15 An explanation of the availability of energy 5. 16 conservation and load management programs. 17

(8) Energy Audit Disclosures and Disclaimers.

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(a) Each Class A Audit result sheet shall include the following or similar statement: "The procedures used to make these installation cost and energy savings estimates are consistent with Commission rules and good engineering practices. However, the actual installation costs you incur and energy savings you realize from installing these measures may be different from the estimates contained in this audit report. Although the estimates are based

on measurements of your house, they are also based on assumptions 1 which may not be entirely correct for your household due to 2 differing energy use patterns." 3 (b) The auditor shall provide the eligible customer with a 4 written statement of any interest, direct or indirect, which the 5 auditor or the utility has in the sale or installation of any 6 energy conservation measure. 7 (c) Upon customer request, the auditor shall disclose the 8 results of any prior audit of the customer's residence if such 9 records are still available. 10 (d) The results of the energy audit shall contain the 11 following or a similar disclaimer: "The utility does not warrant 12 or quarantee the audit findings or recommendations, nor is the 13 utility liable as a result of the audit for the acts or omissions 14 of any person who implements or attempts to implement those 15 conservation measures recommended by the auditor." 16 (9) Installation Arrangements. 17 (a) A utility may offer installation arrangement services 18 such as providing a list of suppliers and installers of 19 conservation measures. 20 (b) If a utility provides these services, the availability of 21 the services shall be noted on the written results of the energy 22 audit. 23 (c) When arranging installation services pursuant to this 24 rule, a utility shall not: 25 CODING: Words underlined are additions; words in

struck through type are deletions from existing law.

1	1.	Discriminate among eligible customers, suppliers, or
2		contractors; or
3	2.	Arrange for installation of any measure which is not
4		included in the utility's most recent Demand Side
5		Management Plan approved by the Commission.
6	(10)	Post-Audit Inspection.
7	<u>(a)</u>	To ensure quality control, the utility performing the
8	audit sha	ll ensure that its recommended installations conform to
9	quality s	tandards.
10	(p)	The utility performing the installations shall be
11	responsib	le for performing post-audit inspections of 10 percent of
12	ch type	of energy conservation measure installed as a result of
13	the utili	ty's recommendation.
14	<u>(c)</u>	The utility shall reinspect a residence if a violation of
15	materials	or installation standards is found.
16	(11)	Program announcement.
17	(a)	Each utility shall send a program announcement to all
18	eligible (	customers at least every six months.
19	(p)	The program announcement shall describe the Class A and
20	Class B A	udits, offer them to all eligible customers, and advise
21	eligible (	customers of any fee charged for the audits.
22	<u>(c)</u>	A gas utility and an electric utility servicing the same
23	geographic	cal area are encouraged to jointly issue a single Program
24	Announceme	ent.

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(4) Each utility shall notify its residential, commercial,

1	and industrial customers of the availability of energy audits at
2	least once every six months. Notification of audit availability,
3	at a minimum, must be made by use of notices in billing statements
4	or other means that involves direct notification to the customer.
5	The announcement of the Residential Conservation Audits as required
6	in Chapter 25 17.53(3)(e) can count as one of the biannual
7	notifications for the residential customers.
8	(12) (5) For every each customer requesting either a Class A
9	or Class 3 Audit on Energy Conservation Audit or a. Alternative
10	Audit, every each utility shall; provide the requested audit to the
11	eustomer in accordance with the provisions of Chapter 25 17.51
12	through 25-17.65, F.A.C.
13	(a) Advise the customer as to the scope and cost of the Class
14	A Audit:
15	(b) Advise the customer as to the scope and cost of the Class
16	B Audit:
17	(c) Schedule the audit within 15 days of an eligible
18	customer's request, as well as provide the name, title, and phone
19	number of the auditor; and
20	(d) Perform the audit within 21 days of scheduling it, unless
21	the eligible customer requests a later date.
22	(6) For each customer requesting either a Commercial Audit or
23	an Industrial Audit, each utility shall provide or arrange to

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provide the requested audit to the customer within 120 days of the

date the customer makes the request. The utility may recover the

actual expenses incurred by providing audits from those commercial or industrial customers requesting such audits. 2 (13) Program Record Keeping. 3 (a) For every audit performed, every utility shall keep for 4 3 years from the audit performance a record that consists of the 5 customer's energy use for 12 months prior and 12 months after the 6 date of the audit. The record shall list the amount of electricity 7 and natural gas purchased for every month of both 12 month periods. 8 (b) Every electric utility shall record the amount collected 9 pursuant to Rule 25-17.003(11)(a) in subaccounts within Account 10 456. Every gas utility shall record the amount collected pursuant 11 to Rule 25-17.003 (11)(a) in subaccounts within Account 495. 12 (14) Contracts for Performing Audits. Any utility may 13 contract with another entity to perform the audits required by this 14 rule. 15 Specific Authority: 366.05(1), 350.127(2), F.S. 16 Law Implemented: 366.82(5) & (7), F.S. 17 History: New 12/2/80, formerly 25-17.03, Amended 12/30/82, 18 11/24/86, 5/10/93, 19 25-17.051 Definitions As Used in This Part: 20 (1) The following acronyms apply: 21 (a) "PSC" or "Commission" refers to the Florida Public 22

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(b) "DOE" refers to the U.S. Department of Energy.

(c) "DACS" refers to the Florida Department of Agriculture

Service Commission.

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(d) "RCS" refers to Residential Conservation Service. 2 (2) "Eligible Customer" means the owner or occupant of a 3 residence who receives a bill for service from a utility. 4 (3) "New Customer" means the owner or occupant of a residence 5 who becomes an eligible customer after the utility servicing that 6 residence has distributed its initial Program Announcement. 7 (4) "Residence" means any mobile home, single family detached 8 structure, or unit of a multi unit structure, which is occupied as 9 a dwelling. 10 (5) "Utility" shall have the same definition as appears in 11 Section 366.82(1), F.S. 12 (6) "Energy Conservation Audit" means an energy analysis of 13 a residence in which the utility performs a comprehensive ensite 14 evaluation of the residence in accordance with Rule 25 17,055 and 15 if applicable, provides installation and financing arrangements and 16 inspections, pursuant to Rules 25 17.053 through 25 17.061 of this 17 ehapter-18 (7) "Customer Assisted (Mail In) Audit" means an energy 19 analysis of a residence in which the utility supplies to the 20 eligible customer a data cellection form which is completed by the 21

and Consumer Services.

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evaluation.

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customer and, upon receipt of the completed form the utility

analyzes the data and submits to the customer the results of its

(8) "Alternative (Walk Through) Audit" means an energy

1	analysis of a residence in which a qualified auditor walks through
2	the residence making extensive observations as to the physical
3	structure and components, performs simplified heat gain and heat
4	loss computations, and advises the customer of what energy
5	conservation practices and measures would be feasible to implement.
6	(9) "Conservation Practices" refers to the following energy
7	eonservation techniques.
8	(a) Furnace efficiency maintenance and adjustments;
9	(b) Nighttime temperature setback;
10	(c) Reduction of thermostat setting in winter;
11	(d) Increase of thermostat setting in summer;
12	(e) Installation of water flow restrictors in showers and
13	fauceto;
14	(f) Reduction of hot water temperatures;
15	(g) Reduction of energy use when residence is unoccupied;
16	(h) Plugging leaks in attics, basements, and fireplaces;
17	(i) Scaling leaks in pipes and duets;
18	(j) Efficient use of shading;
19	(k) Use of clotheslines instead of dryers;
20	(1) Cooling system efficiency maintenance and adjustments.
21	(10) "Conservation Measures" refers to the following energy
22	conservation techniques:
23	(a) Replacement of furnaces or boilers;
24	(b) Replacement of central air conditioning;
25	(c) Caulking of windows and/or doors;

1	(d) Weatherstripping of windows and or doors;
2	(e) Installation of duct or pipe insulation;
3	(f) Use of water heater insulation;
4	(g) Use of heat-reflective, heat gain retardant, and
5	heat absorbing window or door material;
6	(h) Installation of clock thermostats;
7	(i) Installation of wall insulation;
8	(j) Installation of ceiling insulation;
9	(k) Replacement of furnace burner (oil);
10	(1) Replacement of resistance heat with heat pump or natural
11	gas furnace;
12	(m) Installation of load management devices, where load
13	management-rates are offered;
14	(n) Installation of waste heat recovery water heating
15	<del>systems;</del>
16	(o) Insertion of plastic window panels;
17	(p) Installation of storm or thermal windows;
18	(q) Installation of floor insulation;
19	(r) Installation of heat pump or natural gas water heaters;
20	(a) Use of any of the following renewable resource measures:
21	1. Solar or domestic water heating;
22	2. Solar swimming pool heating (where pools are
23	presently heating with a non renewable resource).
24	(11) "Coot effective" means that the present value of the
25	savings realized over the next 10 years by implementation of the

eonservation measure is greater than or equal to the present value of the cost of implementing the measure.

(12) "State Plan" means the Florida Residential Conservation

(12) "State Plan" means the Florida Residential Conservation Service State Plan, dated June 3, 1981, prepared by the Governor's Energy Office and the Commission and submitted to the United States Department of Energy.

(13) "Five Star Rating System" means a simplified summary which expresses audit results with zero to five stars denoting the energy efficiency of the residence relative to the potential to improve its energy efficiency.

11 Precific Authority: \$366.05(1), 366.82(1)(5), F.S.

12 Law Implemented: §366.82, F.S.

History: New 5/4/80, Amended 12/6/80, 9/28/81; transferred from 25-6.111, except that subsections (9) and (10) were transferred from 25-6.115, Amended 10/28/82, 2/22/84, formerly 25-17.51, repealed

25-17.052 Auditors; Minimum Qualifications.

(1) Each utility utilizing auditors to perform any type of energy conservation audit shall certify to the Commission that each auditor meets the minimum qualifications prescribed in subsection (2). The certification shall be filed with the Commission by September 30 and March 31st of each year, and a list of the auditors performing energy audits shall be attached to the certification.

(2) (a) In order to be qualified to perform energy audits a

1	person must:
2	1. Have been trained in a program meeting the
3	curriculum requirements of paragraph (b); and
4	2. Have demonstrated a proficiency in the areas
5	enumerated in paragraph (b) through a written test
6	or practical demonstration or both.
7	(b) The curriculum to be followed in training auditors shall
8	include instruction in the following areas:
9	1. The three types of heat transfer and the effects of
10	temperature and humidity on heat transfer;
11	2. General mathematics, which includes powers of ten,
12	decimals and decimal fractions, simple equations,
13	heat loss and heat gain computations utilizing
14	British Thermal Units (BTUs), and cost
15	effectiveness computations;
16	3. Utility billing procedures, KWH meter reading, and
17	how to determine weather sensitive consumption
18	relations in the billing history of customers;
19	4. Residential construction terminology and
20	components;
21	5. The operation of heating and cooling systems used
22	in-residential-buildings;
23	6. The different energy conservation practices and
24	conservation measures and the advantages,
25	disadvantages and applications of each and

1	installation standards published in the Federal
2	Register under Subpart I of the RC6 Final Rule (10
3	CFR, Part 456, 44FR64602, November 7, 1979), which
4	apply to those measures or practices; and
5	7. The nature of solar energy and of residential
6	applications including: Insulation; shading; heat
7	eapture and transport; and heat transfer for hot
8	water and opace heating where appropriate.
9	8. The pertinent auditing procedures, as prescribed by
10	Rule 25 17.055, for each applicable practice and
11	measure, including a working ability to calculate
12	the steady state efficiency of a furnace or boiler
13	as required by Rule 25 17.057(3)(b).
14	(3) Any auditor who was utilized by a utility prior to the
15	effective date of these rules shall be deemed to be qualified if:
16	(a) The auditor has successfully completed a training course
17	that substantially covered the areas enumerated in paragraph
18	(2)(b); and
19	(b) The auditor has demorstrated acceptable proficiency and
20	conduct when performing an energy audit.
21	Specific Authority: 366.05(1), 366.82(7), F.S.
22	Law Implemented: 366.82(7), F.S.
23	History: New 10/28/82, formerly 25-17.52, repealed
24	25-17.053 Program Announcement.
25	(1) The program engagement shall.

(a) List the energy conservation measures, detail their applicability, and express in dollars or percentages an estimation of energy cost savings which reasonably can be expected over a period of time for a specified type of residence;

(b) List the energy conservation practices, state that they are of low or no cost and express in dollars or percentages an estimation of energy cost savings which reasonably can be expected over a specified period of time from the adoption of individual practices or combination of practices;

(c) Describe the Energy Conservation Audit, and offer it to all eligible customers, advising them that they may contact the utility and receive the audit. If any fee is charged for the audit, the announcement shall state the amount charges.

(d) Describe and offer the eligible customers an alternative audit and/or the customer assisted audit;

(e) Contain the following or a comparable statement regarding the five star rating system: "Audit results will include an evaluation of the energy efficiency of your residence, according to a five star rating system. The five star rating lets you compare the energy efficiency of your home with that of other residences. Owners of the most energy efficient homes, those qualifying for a five star rating, and owners of homes above average in energy efficiency, those earning a four star rating, will receive a certificate attesting to their home's efficiency. The auditor will also provide a list of the steps you can take to increase your

home's efficiency to qualify for either a four or five star 1 rating." The statement may appear on a separate sheet of paper 2 included with the program announcement. 3 (f) Explain the procedure for an eligible customer to follow 4 when requesting any audit. 5 (g) Include the following disclosure or its equivalent; 6 \*Energy savings depend on many factors. The estimates contained in 7 the Program Announcement are based on estimates for typical houses. 8 Your costs and savings will be different if your house is a 9 different size or type, if your family is a different size, or if 10 your energy using habits are different from those we assumed. The 11 energy conservation audit which we offer will provide more specific 12 estimates for your home"; 13 (h) If applicable, describe the arrangement services offered 14 by the utility pursuant to Rule 25 17.061; 15 (i) If applicable, state and briefly describe the fact that 16 17 conciliation and redress procedures will be afforded the customer who is dissatisfied with materials, contractors, or loans secured 18 through DACS lists of suppliers, contractors or lenders. 19 (2) By January 15, 1981, each utility shall submit to the 20 Commission staff the full contents of its proposed program 21 announcement. If by February 1, 1981, the Commission staff has 22 failed to call to the utility's attention any defects in its

> Words underlined are additions; words in struck through type are deletions from existing law.

satisfactory for distribution.

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contents, the program announcement of that utility will be deemed

1	(3) Mailing:
2	(a) Unless otherwise authorized by Commission order upon good
3	eause shown, by April 1, 1981 each utility shall send its program
4	announcement to all its cligible customers;
5	(b) After sending the program announcement pursuant to
6	paragraphs (a) and (c) of this subsection, each utility shall send
7	its current program announcement to each new customer within sixty
8	days of the customer's initiation of service;
9	(e) Every two years after the initial mailing, the utility
10	shal send a current program announcement to all its eligible
11	eustomers;
12	(d) For the purpose of this rule only, a gas utility and an
13	electric utility servicing the same geographical area may issue
14	jointly a single Program Announcement.
15	Specific Authority: 366.05(1), 366.82(1),(5), F.S.
16	Law Implemented: 366.82, F.S.
17	History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.113,
18	Amended 10/28/82, 2/22/84, formarly 25-17.53, repealed
19	25-17.054 Energy Audit; Offer and Initial Contact.
20	(1) Each utility shall offer an Energy Conservation Audit to
21	its-cligible-customers.
22	(2) Each utility shall also offer its eligible customers
23	either the customer assisted (mail in) audit or the alternative
24	(walk through) audit, provided however, that neither of these
	No1-12 ha in lieu of an a provenielte to the Energy

1	Conservation Audit offer requirement described in subsection (1) of
2	thio-rule.
3	(3) Upon the request of an eligible customer for any energy
4	audit described in this chapter or for an evaluation under the
5	five star rating system, the utility shall:
6	(a) Advise the customer as to the scope and cost of the
7	Energy Conservation Audit; and
8	(b) Advise the customer as to the existence and scope of the
9	alternative audit and/or the customer assisted audit; or
10	(c) Provide the rating developed under the five star rating
11	system. If the customer was previously audited, the five star
12	rating may be developed from existing audit records.
13	(4) If an eligible customer requests an Energy Conservation
14	Audit, the utility shall, within 15 days of the request, schedule
15	the audit and advise the customer of the date of the audit, as well
16	as the title and/or name and phone number of the auditor.
17	(5) Unless the eligible customer requests a later date, the
18	utility shall perform the Energy Conservation Audit within 21 days
19	of scheduling it pursuant to subscetion (4) of this rule.
20	Specific Authority: 366.05(1), 366.82(1),(5), F.S.
21	Law Implemented: 366.82, F.S.
22	History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.114,
23	Amended 10/28/82, 2/22/84, formerly 25-17.54, repealed
24	25-17.0545 Contracts for Performing Audits. Any utility may
25	contract with another entity to perform the audits required by

1	these rules.
2	Specific Authority: 366.05(1), 368.82(1)(5), F.S.
3	Law Implemented: 366.82, F.S.
4	History: New 10/28/82, formerly 25-17.545, repealed
5	25-17.055 Performance of the Energy Conservation Audit.
6	(1) Pre performance criteria.
7	(a) Each utility shall adopt procedures to assure that
8	estimates of energy cost savings and costs for conservation
9	measures are based on:
10	1. Typical and recent local prices for materials and
11	2 .Jtallation; and
12	2. Typical local climate data for the audited residence.
13	(b) At least semi annually, each utility shall update the
14	data-collected-pursuant-to-paragraph (1)(a).
15	(c) When computing payback time, the utility shall calculate
16	and use the anticipated percentage change in energy costs.
17	(d) The utility shall use only DOE approved methodologies and
18	assumptions when performing the Energy Conservation Audit. The
19	utility shall submit certification of compliance with this
20	paragraph to the Commission.
21	(2) The Energy Conservation Audit:
22	(a) Upon arrival at the residence of the eligible customer,
23	the auditor shall furnish proper identification and confirm that
24	the quotomer understands the scope and cost of the Energy
25	Consequences Audit The auditon shall college the fee or arrange

-	tot billing paradine to mare in the control of the
2	1. The auditor shall discontinue or decline to perform the
3	audit if the customer, at any time, objects to its performance.
4	2. The auditor may discontinue or decline to perform the
5	audit if the auditor determines that continuation of the audit
6	presents some danger to him or her.
7	3. In either event described in sub paragraph 1 or 2 the
8	auditor shall record the reason for the incomplete audit.
9	(b) The auditor shall determine which of the conservation
10	practices are applicable, explain those practices to the customer,
11	emphasize leir importance, and recommend that the customer apply
12	them before or in addition to any conservation measure.
13	(e) With regard to determining appropriate conservation
14	measures, the auditor shall gather and record the following
15	information where applicable:
16	1. Exterior opaque wall area and present level of
17	insulation.
18	2. Exterior window and door areas, type and condition.
19	3. Ceiling area and present level of insulation.
20	4. Floor area and present level of insulation.
21	5. Water heater size, age and type.
22	6. Air conditioning oystem type, fuel, approximate age, size
23	and duct condition.
24	7. Heating system type, fuel, approximate age, and size.
25	8. Other items as appropriate.

1	(d) Using the data gathered pursuant to paragraph (c), and
2	determining applicability of each conservation measure, the auditor
3	shall make calculations designed to arrive at an estimation of the
4	potential energy and overall cost savings to the customer who
5	installs the appropriate conservation measures.
6	1. The auditor shall make calculations with reference to the
7	appropriate building materials, heat transfer data, appliance
8	efficiency data, energy and/or demand costs, and retrofit costs.
9	2. The auditor shall evaluate for the conservation measure
10	listed in Rule 25 17.051(10)(p) and (q) only in regions with 1,000
11	or more heating degree days per year. The auditor shall evaluate
12	* or the conservation measure listed in Rule 25 17.051(10)(0) in
13	areas with fewer than 1,000 heating degree days per year only upon
14	eustomer request.
15	3. The auditor may not evaluate for conservation measures
16	listed in Rule 25 17.051(10)(a) or (k) unless the evaluation is
17	done in compliance with Rule 25 17.057(3)(a) and (b).
18	(e) Based upon the infermation from paragraphs (c) and (d)
19	above, the auditor shall calculate the residence's rating under the
20	five star rating system and provide the rating to the customer, in
21	writing, along with the more detailed audit results.
22	Specific Authority: 366.05(1), 366.82(1), (5), F.S.
23	Law Implemented: 366.82, F.S.
24	History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.115,
25	25-6.115(3)(a), transferred to 25-17.51(9), 25-6.115(3)(c),

transferred to 25-17.51(10), Amended 10/28/82, 2/22/84, 5/20/92, formerly 25-17.55, repealed

25-17.0555 The Five-Star Rating System.

(1) Each utility shall use the procedures outlined in this rule to develop a five star rating system to provide the results of an Energy Conservation Audit or an Alternative (walk through) Audit according to a simplified rating scale. A rating under the five star rating system may be based only on audit forms that reference conversion of electric strip house heating or water heating to natural gas heating in addition to other measures. The ere an audit has already been conducted, a rating under the five star rating system may be based on a non-complying audit form if the audit is revised to include references to natural gas conversions and the customer is so informed.

(a) A point system shall be developed to relate each conservation measure evaluated in the Energy Conservation Audit or Alternative (walk through) Audit to a percentage saving in annual energy consumption. The "base" residence shall be considered to have the potential for an improvement of 100% in its energy efficiency, and shall be assigned a value of 100 points. A home which would result in audit findings that all conservation measures had been taken will be considered to have a potential for an improvement of 0% in its energy efficiency, and will be assigned a value of zero points.

(b) The points determined in accordance with paragraph (a)

above, shall be converted to a five star rating according to the 1 following relationship: 0 20 Points, 5 Stars; 21 40 points, 4 Stars; 41 60 points, 3 Stars; 61 80 points, 2 Stars; 81 100 points, 1 Star; 101 or more points, 0 Stare. 5 A higher number of stars denotes a more efficient home, with the five otar rated home being the most efficient. 7 (2) The auditor shall provide the customer with the 8 residence's star rating under the five star rating system, but 9 shall not provide the number of points used in developing the 10 fi - star rating unless otherwise required under the provisions of 11 Chapter 119, Florida Statutes (Public Record Law). 12 (a) Within one week of the completion of the audit, a 13 four star or five star certificate shall be provided to the 14 eustomer whose residence qualifies for such a rating. No 15 certificate shall be provided for a residence qualifying for less 16 than four stars. 17 (b) The auditor shall inform the customer, in writing, of 18 those conservation measures or combination of measures needed to be 19

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taken to qualify the audited residence for an award of a four star or five otar certificate. This may be accomplished by written notation on the detailed audit results given to the customer upon completion of the audit.

(e) The auditor shall inform the customer, in writing, of the procedure by which the customer may certify to the utility that

1	installations of conservation measures have been completed to
2	upgrade the residence to qualify for a four star or five star
3	eertificate.
4	(d) Each utility shall initiate its five star program no
5	later than June 1, 1984 and shall file the initial data required by
6	Rules 25 17.064(2)(k) and 25 17.065(1)(e), F.A.C., concurrent with
7	the June 1, 1985 annual report required under Rule 25 17.064(2).
8	Specific Authority: §366.05(1), 366.82(1), (5), F.S.
9	Law Implemented: §366.82, F.S.
10	History: New 2/22/84, formerly 25-17.555, repealed
11	25-17.056 Program Inspections.
12	This rule only applies to installations of conservation
13	measures which were arranged by a utility pursuant to Rule
14	25 17.061, F.A.C.
15	(1) To ensure quality control, and upon notification by the
16	eligible customer that an audit recommended installation has
17	occurred, the utility shall perform random inspections of
18	conservation measures installed as a result of the utility's
19	recommendation.
20	(2) Prior to performing any inspection under this rule, the
21	utility shall submit to Commission staff:
22	(a) Assurance that all persons performing post installation
23	inspections have received training and are qualified to determine
24	whether the installation is in compliance with the standards

25 prescribed in subsection (6); and-

(b) The procedure it intends to use to ensure randomness.

Procedures not rejected by the Commission staff within two weeks of submission shall be deemed approved.

(3) The utility shall inspect four of each contractor's first ten installations of eciling insulation, wall insulation, floor insulation, and domestic solar water heating systems. The utility shall inspect at least one installation of each contractor of conservation measures.

(4) The utility shall inspect ten precent of all energy conservation measures that are installed as a result of the utility's recommendation. Inspections performed pursuant to subsection (3) shall be included to meet the requirement imposed by this subsection.

(5) All post installation inspections will be conducted by a qualified inspector with no financial interest in the contractor who installed the measure unless the contractor is the utility.

(6) The inspector will investigate to determine if the installation was accomplished in conformance with the applicable installation standards published in the Federal Register under Subpart I of the RCS Final Rule (10 CFR Part 456, 44FR64602, November 7, 1979), or, in the case of domestic solar hot water and domestic solar pool heating systems, in accordance with the Florida Standard Practices for Design and Installation of Solar Domestic Hot Water and Pool Heating Systems, promulgated by the Florida Solar Energy Center effective March 1, 1981.

(7) The utility shall provide a reinspection if a violation 1 of materials or installation standards is found. 2 (8) The utility shall report the results of the inspection to 3 the eligible customer, the installer and DACS within two weeks of 4 the inspection. The report shall contain any customer complaint 5 concerning the installation. 6 Specific Authority: §366.05(1), 366.82(1), (5), F.S. 7 Law Implemented: 366.82, F.S. 8 History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.116, 9 Amended 10/28/82, formerly 25-17.56, repealed . 10 25-17.057 Energy Conservation Audit Results. 11 (1) Unless an alternative method is authorized by Commission 12 order upon good cause shown, the auditor shall make recommendations 13 and provide the audit results and any recommendations to the 14 customer, on site, in writing, and in person, upon completion of 15 the audit, unless the customer is not present at the time of the 16 audit or otherwise declines in person presentations. 17 (2) The auditor shall provide the customer with: 18 (a) The estimated energy and overall cost savings that would 19 likely result from each applicable energy conservation measure, in 20 accordance with or except as provided in subsection (3) of this 21 rule: 22 (b) An estimation of the total installation cost for each 23

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conservation measure, as provided in subsection (4) of this rule;

(c) The annual ordinary maintenance cost, if any, for each

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(d) The first year's energy savings in dellars or a range of dellars for each conservation measure;

Provided in subsection (5) of this rule;

(f) A clear indication via sample calculations or disclosure, that the total energy cost savings from the installation of more than one energy conservation measure could be less than the sum of energy cost savings of each conservation measure installed individually:

(g) A explanation of the availability, if any, of innovative energy conservation rate structures or load management techniques offered by the utility;

(h) A sample calculation of the effect of federal and/or state tax benefits on the cost to the sustamer of installing at least one applicable energy conservation measure and, where possible, one or more renewable resource measure.

(3) (a) Except as provided in this paragraph, the auditor may not provide cost and savings estimations for furnace efficiency modifications described in Rule 25 17 051(10)(a) and (k), unless the furnace uses primarily a source of energy supplied by the utility performing the audit. Absent such use, the auditor shall provide cost and savings estimations for furnace efficiency modifications if the customer requests them and if the customer agrees to sign the following statement: "If your home is heated by

a source of fuel other than (state the type of fuel supplied by the utility), only the supplier of your fuel may audit your furnace unless you specifically request us to do so. Federal law requires that such a request be in writing. If you want us to audit your furnace, although we do not supply the fuel it uses, please sign below."

(b) With regard to the conservation measure listed in Rule 25 17.051(10)(a) and (k), the auditor shall base any cost and savings estimations on an evaluation of the seasonal efficiency of the boiler or furnace. Seasonal efficiency shall be based on estimated peak (tuned up) steady state efficiency corrected for eyeling losses. Steady state efficiency shall be derived from manufacturer's design data and observation of the furnace components or, alternatively, by a flue gas analysis of measured flue gas temperature and earbon dioxide content, or by procedures set forth by DOE in "Final Energy Conservation Test Procedures," 43 Federal Register, 20128, 20147.

(4) (a) Except as provided in paragraph (b), the auditor shall provide an estimation of the total installation cost for each conservation measure which reflects the customer's installing it himself or herself and which reflects the cost to the customer of having the measure installed by a contractor.

(b) With regard to the replacement of central air conditioners and wall insulation, the auditor may not provide an estimation of its installation cost which reflects the customer's

self installation of the measure. 1 (5) The auditor shall provide to the sustomer an estimation 2 of the expected time for payback of the customer's cost of 3 purchasing and installing any conservation measure. 4 (a) Except as provided by Commission order, all payback 5 computations shall be based on the anticipated percentage change in 6 energy bills as calculated by the utility in compliance with Rule 7 25 17.055(1)(c). The utility shall compute the applicable rate for 8 each succeeding year by January 31st of that year. 9 (b) For ceiling insulation, the auditor shall calculate the 10 payback period for at least one increased level of insulation 11 either to or above R.19 or, for residences with resistance heat 12 wystems in regions having 1,000 or more heating degree days per 13 year, to or above R 22. Such calculations shall be in increments 14 of R 11. The auditor may calculate payback periods for other 15 levels of insulation if the customer so requests or if the utility 16 believes higher levels would be cost effective. Auditors shall 17 express recommendations in terms of R values and not in inches. 18 Specific Authority: 366.05(1), 366.82, F.S. 19 Law Implemented: 366.82, F.S. 20 History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.117, 21 Amended 10/28/82, 5/20/92, formerly 25-17.57, repealed 22

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Disclaimers.

(1) Charges.

25-17.059 Energy Conservation Audit Charges, Disclosures, and

Energy Conservation Audit. If any charge is made, it shall not exceed \$15.00 and the amount to be charged shall first be filed with the Commission as part of the utility's tariff. The utility shall allow the customer the option of: paying by personal check, money order, or each at the time of the audit, or being charged the audit cost on his or her utility bill.

(b) The utility may not charge for performance of the eustomer assisted audit.

(e) The utility may charge for an alternative (walk through) aux. However, any charge imposed by a utility for performance of a walk through audit shall first be filed with the Commission as a part of the utility's tariff. The charge shall not exceed \$5 per audit. The utility shall submit their procedure for conducting a walk through audit to the Commission for approval prior to conducting these audits.

## (2) Disclosures.

(a) Bach energy conservation audit result sheet shall include a statement to the following effect: "The procedures used to make these estimates are consistent with U.S. Department of Energy exiteria for residential energy audits and have been or will be evaluated by the department for securacy. However, the actual installation costs you incur and energy savings you realize from installing these measures may be different from the estimates contained in this audit report. Although the estimates are based

on measurements of your house, they are also based on assumptions which may not be totally correct for your household due to energy use patterns."

(b) The auditor shall provide the eligible customer with a

(b) The auditor shall provide the eligible customer with a written statement of any interest which the auditor or the utility has directly or indirectly in the sale or installation of any energy conservation measure. However, if the utility supplies, installs or finances the sale of any energy conservation measure, this subsection shall not operate to prohibit the auditor from advising the eligible customer of that fact.

(e) Upon request of the customer, the auditor shall disclose the results of any prior energy conservation audit of the customer's residence for which records are still available.

(3) The results of the energy conservation audit shall contain the following or a similar disclaimer: "The utility does not warrant or guarantee the audit findings or recommendations nor is the utility liable as a result of the audit for the acts or omissions of any person who implements or attempts to implement those conservation measures found and recommended as cost effective by the auditor."

21 Specific Authority: 366.05(1), 366.82(1), F.S.

22 Law Implemented: 366.82, F.S.

23 History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.119,

Amended 10/28/82, formerly 25-17.59, repealed .

25-17.061 Financing and Installation Arrangements.

2	(a) All utilities, except those not subject to the state plan		
3	adopted pursuant to section 366.82(6), F.G., shall offer		
4	installation and financing arrangement services to their eligible		
5	eustomers.		
6	(b) Utilities subject to this rule shall note the		
7	availability of these services in the Program Announcement and o		
8	the written results of the energy conservation audit.		
9	(e) Upon completion of the Energy Conservation Audit, or		
10	within 10 days of any request for the list by an eligible customer		
11	wit. a list of lending institutions and a list of suppliers and		
12	installers operating within the vicinity of the customer and		
13	appearing on the lists of lenders, suppliers, and contractors		
14	promulgated by DACS for that service area.		
15	(d) When arranging financing and/or installation pursuant to		
16	this rule, the utility may not:		
17	1. Discriminate among eligible customers, suppliers,		
18	contractors, conservation measures, or lending		
19	inotitutions;		
20	2. Arrange financing for and/or installation of any measure		
21	which is not a conservation measure:		
22	3. Arrange financing for and/or installation with a		
23	contractor who does not appear on the lists promulgated		
24	by DACS.		

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(1) General Provisions.

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(e) For the purpose of this subsection, the term "in the

vicinity" refers to the county in which the customer resides 1 and/or, upon customer request, an adjacent county. 2 (2) Financing Arrangement. 3 (a) Upon request, the utility shall offer financing 4 arrangement services to any eligible customer who indicates a 5 desire to install an energy conservation measure or several 6 7 conservation measures. (b) The utility shall attempt to answer any questions the 8 customer may have regarding the nature of the financing arrangement 9 gervice-10 (c) If requested to do so by the eligible customer, the 11 auditor or utility shall assist in the completion and/or submission 12 e. the customer's application to no fewer than three lending 13 institutions described in paragraph (c) of subsection (1) of this 14 rule. 15 (3) Installation Arrangements. 16 (a) The auditor shall offer this service to the customer upon 17 request or at the time of an audit. 18 (b) If requested to do no by the eligible customer, the 19 utility shall contact three installers within fifteen working days 20 of the request, describe the job, and request that the installers 21 contact the customer with a bid. 22 (c) If none of the installers offer the customer a bid and if 23 the customer requests additional assistance, the utility shall 24

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contact two different installers in the same manner and for the

1	same purpose as detailed in paragraph (b) of this subsection. This
2	paragraph shall not be construed to require the utility to provide
3	additional assistance more than a single time.
4	(d) Nothing in this subsection shall operate to preclude the
5	Commission from approving, by order, alternative methods for the
6	utility's compliance with this installation arrangement
7	requirement.
8	Specific Authority: 366.05(1), 366.82(5), F.S.
9	Law Implemented: 366.82, F.S.
10	History: New 12/17/80, Amended 10/28/82, formerly 25-17.61,
11	repealed
1	25-17.064 Program Work Plans and Reports.
13	(1) By January 15, 1981, each utility shall submit its work
14	plan to the Commission staff. The work plan shall explain in
15	detail how the utility intends to implement the RCS Program. The
16	work-plan-shall-describe:
17	(a) Auditor training;
18	(b) Management procedures developed for conducting the
19	audits, including but not limited to scheduling and backup
20	procedures for yeak-periods;
21	(e) Arrangement services for installation and financing, if
22	applicable;
23	(d) Audit algorithms (sample calculations) or evidence that
24	the utility's audit routine has been approved by DOE;
25	(e) Audit data gathering format;

2	(g) Labor and material cost derivation tables to be used in
3	audit-calculations,
4	(h) Inspections reporting procedures and forms.
5	(i) Any alternative audit, its cost to the utility and the
6	utility's proposed charge to the customer for that audit-
7	(2) Beginning June 1, 1981 and annually thereafter through
8	June 1, 1986, each utility shall submit to the Commission staff a
9	report of its activities pursuant to the RCS Program. The report
10	shall be submitted on a form to be supplied by the Commission. The
11	report shall include: a brief summary of program results up to
12	April lot of the year in which it is submitted and should, if
13	applicable, identify such items as customer receptivity to the
14	program and customer willingness to adopt energy conservation
15	practices and measures. The report shall also detail the:
16	(a) Number of Program Announcements sent during the reporting
17	period;
18	(b) Number of energy conservation audits offered during the
19	reporting period-
20	(c) Number of cligible customers requesting an Energy
21	Conservation Audit;
22	(d) Number of Energy Conservation Audits scheduled during the
23	reporting period;
24	(e) Number of Energy Conservation Audits performed during the
25	reporting period;

(f) Audit results presentation format;

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1	(f) Number of alternative audits requested by and/or
2	performed for eligible customers;
٤	(g) Number of customer assisted audits requested by and/or
4	performed for eligible customers;
5	(h) Approximate number of cligible customers for whom the
6	utility is the primary supplier of heating fuel;
7	(i) Number of installations arranged by the utility;
8	(j) Number and function of persons assigned by the utility to
9	participate in the program;
10	(k) Number of four star and five star award certificates
11	is ed during the reporting period;
12	(1) Cost incurred by the utility in providing each service
13	(i.e., auditing, publicity, financing) including separately the
14	costs paid by the individual customers for services received and
15	costs paid by all ratepayers.
16	(m) Number and nature of complaints made to the utility by
17	eligible customers against suppliers, installers, and/or lenders;
18	(n) Number and results of past installation inspections.
19	Specific Authority: 366.05(1), 366.82(5), F.S.
20	Law Implemented: 366.82, F.S.
21	History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.124,
22	Amended 10/28/82, 2/22/84, formerly 25-17.64, repealed
23	25-17.065 Program Recordkeeping.
24	(1) For at least five years from the date of a request each
25	utility shall maintain:

(a) The name and address of each customer who receives any 1 2 audit; (b) A record of the data collected during the audit and a 3 record of the estimates of cost and savings presented to the 4 eustomer; 5 (c) A record of all requests by eligible customers for 6 furnace auditor 7 (d) The name and address of each eligible customer from whom 8 the utility arranges installation and/or financing of a single or 9 several conservation measures. 10 (c) A record of the rating awarded under the five star rating 11 12 system. (2) Where an eligible customer primarily purchases his or her 13 energy needs from the utility performing the energy conservation 14 audit, the utility shall keep a record of the amount of electricity 15 and/or natural gas purchased each month by the customer. The 16 utility shall keep that record for the lesser of two years or the 17 duration of the customer's continued ownership or occupancy of the 18 residence which received an audit. The record shall consist of 19 those energy amounts used by the customer for twelve months prior 20 and for twelve months after the date of the audit where the 21 customer maintains the residence for that duration. 22 (3) Each electric utility shall retain monies collected 23

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pursuant to Rule 25 17.059(1)(a) in subaccounts within Account 456.

Each gas utility shall retain monies collected pursuant to Rule

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25 17.059(1)(a) in subaccounts within Account 495. Specific Authority: 366.05(1), 366.82(5), F.S. Law Implemented: 366.82, F.S. History: New 5,4/80, Amended 12/16/80, Transferred from 25-6.124, Amended 10/28/82, 2/22/84, formerly 25-17.65, repealed 

## FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 960023-EG

RULE TITLE:	RULE NO.:
Energy Audits	25-17.003
Definitions As Used In This Part	25-17.051
Auditors; Minimum Qualifications	25-17.052
Program Announcement	25-17.053
Energy Audit; Offer and Initial Contact	25-17.054
Contracts for Performing Audits	25-17.0545
Performance of the Energy Conservation Audit	25-17.055
The Five-Star Rating System	25-17.0555
Prc am Inspections	25-17.056
Energy Conservation Audit Results	25-17.057
Energy Conservation Audit Charges, Disclosures,	25-17.059
and Disclaimers	
Financing and Installation Arrangements	25-17.061
Program Work Plans and Reports	25-17.064
Program Recordkeeping	25-17.065

PURPOSE AND EFFECT: Section 366.82(5), Florida Statutes, requires the Commission to require those utilities that fall under the "Florida Energy Efficiency and Conservation Act" (FEECA) to offer energy audits to residential customers. Rule 25-17.003, Florida Administrative Code, and Part II of Chapter 25-17, Florida Administrative Code, currently set forth the Commission's minimum requirements for energy audits. Many of these rules refer to the now obsolete Federal Residential Conservation Service (RCS) that was mandated by the National Energy Conservation Policy Act of

1978. Since RCS was sunset in 1986, those portions of the audit rules that refer to the federal program have been proposed for repeal. The remaining relevant portions of the rules have been streamlined and consolidated into proposed Rule 25-17.003, which will result in less burdensome regulations over energy audits.

SUMMARY: Rule 25-17.003, Energy Audits. The proposed amendments to this rule set forth the minimum requirements for performing energy audits.

Rule 25-17.051, Definitions as Used in this Part. Those definitions which are still relevant have been moved to proposed Rule 25-17.003(2). The remaining obsolete definitions have been proposed of for repeal.

Rule 25-17.052, Auditors, Minimum Qualifications. This rule has been proposed for rule. An updated version of this rule has been incorporated into proposed Rule 25-17.003(5).

Rule 25-17.053, Program Announcement. Much of this rule relates to the sunset RCS program; therefore, it has been proposed for repeal. The requirement to make program announcements every six months has been moved to proposed Rule 25-17.003(11).

Rule 25-17.054, Energy Audit; Offer and Initial Contact. This rule has been proposed for repeal since much of it relates to the RCS program and the Five-Star Rating System. The relevant portions of the rule have been moved to proposed Rule 25-17.003(3) and (4).

Rule 25-17.0545, Contracts for Performing Audits. This rule has been proposed for repeal and the requirement has been moved to proposed Rule 25-17.003(14).

Rule 25-17.055, Performance of the Energy Conservation Audit. This

rule has been proposed for repeal since much of it refers to the obsolete RCS program, the Department of Energy, and the Five-Star Rating System. The relevant portions have been moved to proposed Rule 25-17.003(6) and (7).

Rule 25-17.0555, The Five-Star Rating System. This rule has been proposed for repeal.

Rule 25-17.056, Program Inspections. This rule has been proposed for repeal since the minimum standards contained in the rule are nearly identical to the now defunct federal program. The less burdensome requirement that 10 percent of installed conservation measures be inspected is part of proposed Rule 25-17.003(10).

Rule 25-17.057, Energy Conservation Audit Results. This obsolete rule has been proposed for repeal. Updated requirements concerning audit results have been moved to proposed Rule 25-17.003(7)(d).

Rule 25-17.059, Energy Conservation Audit Charges, Disclosures, and Disclaimers. This rule has been proposed for repealed. Streamlined requirements concerning charges, disclosures, and disclaimers have been set forth in proposed Rule 25-17.003(4) and (8).

Rule 25-17.061, Financing and Installation Arrangements. This rule has been proposed for repeal. In proposed Rule 25-17.003(9), it is voluntary for utilities to offer installation requirements.

Rule 25-17.064, Program Work Plans and Reports. This rule has been proposed for repeal.

Rule 25-17.065, Program Recordkeeping. This rule has been proposed for repeal since much of it relates to the sunset RCS program.

Less burdensome program recordkeeping requirements have been moved

to proposed Rule 25-17.003(13).

RULEMAKING AUTHORITY: 366.05(1), 350.127(2) F.S.

LAW IMPLEMENTED: 366.82(5), 366.82(7), F.S.

WRITTEN COMMENTS OR SUGGESTIONS ON THE PROPOSED RULE MAY BE SUBMITTED TO THE FPSC, DIVISION OF RECORDS AND REPORTING, WITHIN 21 DAYS OF THE DATE OF THIS NOTICE FOR INCLUSION IN THE RECORD OF THE PROCEEDING.

IF REQUESTED WITHIN 21 DAYS OF THE DATE OF THIS NOTICE, A HEARING WILL BE HELD AT THE DATE AND PLACE SHOWN BELOW:

TIME AND DATE: 9:30 A.M., April 11, 1996.

PLACE: Room 152, Betty Easley Conference Center, 4075 Esplanade Way, Tal shassee, Florida.

THE PERSON TO BE CONTACTED REGARDING THESE RULES AND THE ECONOMIC IMPACT STATEMENT IS: Director of Appeals, Florida Public Service Commission, 2540 Shumard Oak Blvd., Tallahassee, Florida 32399.

THE FULL TEXT OF THESE RULES ARE:

25-17.003 Energy Audits; Related Provisions.

- (1) Purpose + This rule specifies the minimum requirements for performing energy audits by every each utility that falls under the definition of "utility" in Section 366.82(1). Florida Statutes subject to the requirements of this rule.
- (2) Applicability: This rule applies to each utility as defined in s. 366.82(1), F.G.
  - (2)(3) Definitions.÷
- (a) "Alternative (Walk Through) Audit" means an energy audit as defined in Chapter 25 17.51(8), F.A.C.
  - (a) "Class A Audit" means a computer assisted energy analysis

of a residence in which a qualified auditor performs a comprehensive on-site evaluation of the residence in accordance with subsection (6) and paragraphs (7)(c) and (7)(d), and, if applicable, provides installation arrangements and inspections pursuant to this rule.

(b) "Class B Audit" means a walk through energy analysis of a residence in which a qualified auditor walks through the residence making extensive observations as to the physical structure and components, performs simplified heat gain and heat loss computations, and advises the customer of feasible energy conservation practices and measures.

(c)+or "Commercial Audit" means an energy analysis of a commercial building and its associated energy systems to determine its energy efficiency and to identify for the customer those cost effective measures that which may improve its energy efficiency.

- (e) "Energy Conservation Audit" means an energy audit as defined in Chapter 25 17.51(6), F.A.C.
- (d) "Conservation Measures" refers to the following examples of replacing, upgrading, or installing equipment which reduce energy usage or peak demand contribution:
  - Installation of clock thermostat;
  - Replacement of furnace or boiler;
  - 3. Replacement of resistance heat with heat pump or natural gas furnace;
  - 4. Replacement of central air conditioning system;
  - Installation of duct or pipe insulation;
  - Sealing leaks in pipes and ducts;

- Caulking of windows or doors;
- Weatherstripping of windows or doors;
- Installation of heat-reflective, heat-gain retardant, and heat-absorbing window or door materials;
- 10. Insertion of plastic window panels;
- 11. Installation of storm or thermal windows:
- 12. Installation of wall insulation;
- 13. Installation of ceiling insulation;
- 14. Installation of floor insulation;
- 15. Plugging leaks in attic, basement, and fireplace;
- 16. Installation of waste heat recovery water heating system;
- 17. Installation of heat pump or natural gas water heater;
- 18. Installation of solar water heating system;
- 19. Installation of water heater insulation;
- 20. Installation of water flow restrictors in showers and faucets:
- 21. Installation of solar swimming pool heating system; and
- 22. Installation of load management devices, where load management rates are offered.
- (e) "Conservation Practices" refers to the following actions
  performed by a customer which reduce energy usage or peak demand
  contribution:
  - Furnace efficiency maintenance and adjustments;
  - Cooling system efficiency maintenance and adjustments;
  - Nighttime temperature setback;
  - Reduction of thermostat setting in winter;
  - Increase of thermostat setting in summer;

- 6. Reduction of hot water temperature;
- 7. Reduction of energy use when residence is unoccupied; and
- 8. Efficient use of shading.
- (f) "Eligible Customer" means the owner or occupant of a residence that receives a bill for service from a utility.

(g) (d) "Industrial Audit" means an energy analysis of an industrial facility and its associated energy systems to determine its energy efficiency and to identify for the customer those cost effective measures that which may improve its energy efficiency.

- (h) "Mail In Audit" means an energy analysis of a residence in which the utility supplies to the eligible customer a data collection form which is completed by the customer, and, upon receipt of the completed form, the utility analyzes the data and submits to the customer the results of its evaluation.
  - (3) Scope.
- (a) All utilities are required to offer eligible residential customers Class A and Class B audits which comply with subsections (4) through (14) below. Prior to conducting Class A and Class B audits, procedures for conducting these audits must be approved by the Commission.
- (b) Any utility may offer mail in audits to eligible customers. Every utility that performs mail in audits shall comply with subsections (13) and (14) below.
- (c) Any utility may offer a commercial or industrial audit to commercial and industrial customers. Every utility that performs commercial or industrial audits shall comply with subsections (13) and (14) below.

- (4) Energy Audit Charges.
- (a) Every utility may charge an eligible customer for a Class A Audit. The amount of this charge, which shall not exceed \$15, shall first be filed with the Commission as part of the utility's tariff.
- (b) Every utility may charge an eligible customer for a Class B Audit. The amount of this charge, which shall not exceed \$5, shall first be filed with the Commission as part of the utility's tariff.
  - (5) Minimum Auditor Oualifications.
- (a) Every utility shall certify that each of its residential energy auditors meets the minimum qualifications in paragraph (5)(b). The certification, along with a list of auditors performing energy audits, shall be filed annually with the Director, Division of Electric and Gas, by September 30 of each year.
  - (b) To be qualified to perform energy audits, a person must:
    - 1. Have been trained in a program meeting the curriculum requirements of paragraph (5)(c); and
    - Have demonstrated a proficiency in the areas listed in paragraph (5)(c) through a written test or practical demonstration.
- (c) At a minimum, the curriculum to be followed in training auditors shall include instruction in the following areas:
  - The three types of heat transfer and the effects of temperature and humidity on heat transfer:
  - 2. General mathematics, including powers of ten.

decimals and fractions, simple equations, heat loss and heat gain computations utilizing British Thermal Units (BTUs), and pay back calculations;

3. Utility billing procedures, meter reading, and identification of weather sensitive consumption relationships based on a customer's billing history;

- Residential construction terminology and components;
- 5. The operation of heating and cooling systems used in residential buildings; and
- 6. The application of energy conservation practices and measures including the advantages and disadvantages of each.
- (6) Pre-audit performance criteria for Class A Audits.
- (a) Every utility shall adopt procedures to assure that estimates of energy cost savings and costs for conservation measures are based on:
  - Typical and recent local prices for materials and installation;
  - Typical local climate data for the audited residence; and
  - Typical local price of electricity.
- (b) At least twice annually, each utility shall update the data collected pursuant to paragraph (6)(a).
  - (7) Performance of the audit.
- (a) Upon arrival at a residence, the auditor shall provide proper identification and confirm the customer's understanding of

the scope and cost of the audit.

- The auditor shall discontinue or decline to perform the audit if the customer, at any time, objects to its performance.
- 2. The auditor may discontinue or decline to perform the audit if the auditor determines that continuation of the audit may be dangerous.
- (b) The auditor shall determine and explain to the customer which conservation practices are applicable and recommend that the customer apply them prior to or in conjunction with adopting any conservation measure.
- (c) For Class A Audits, to determine the appropriate conservation measures, the auditor shall gather and record the following information where applicable:
  - Exterior opaque wall area, including present level of wall insulation;
  - Type and condition of exterior window and door areas;
  - Ceiling area, including present level of attic insulation;
  - 4. Floor area, including present level of floor insulation, if any:
  - 5. Water heater size, age, and type:
  - 6. Air conditioning system type, size, age, fuel type, and duct condition;
  - 7. Heating system type, size, age, and fuel type; and
  - Other items as appropriate.

- (d) For Class A Audits, using the data gathered pursuant to paragraph (7)(c), the auditor shall provide the customer with a result sheet showing:
  - An estimate of the potential energy and cost savings of each applicable conservation measure;
  - 2. An estimate of the total installation cost for each applicable conservation measure, both by the customer and by a contractor;
  - 3. An estimate of the expected payback time for the customer's cost of purchasing and installing each applicable conservation measure, calculated using the anticipated percentage change in energy costs;
  - 4. An example calculation which clearly indicates that total energy cost savings from the installation of more than one conservation measure could be less than the sum of energy cost savings of each individually installed conservation measure; and
  - An explanation of the availability of energy conservation and load management programs.
  - (8) Energy Audit Disclosures and Disclaimers.
- (a) Each Class A Audit result sheet shall include the following or similar statement: "The procedures used to make these installation cost and energy savings estimates are consistent with Commission rules and good engineering practices. However, the actual installation costs you incur and energy savings you realize from installing these measures may be different from the estimates contained in this audit report. Although the estimates are based

on measurements of your house, they are also based on assumptions which may not be entirely correct for your household due to differing energy use patterns."

- (b) The auditor shall provide the eligible customer with a written statement of any interest, direct or indirect, which the auditor or the utility has in the sale or installation of any energy conservation measure.
- (c) Upon customer request, the auditor shall disclose the results of any prior audit of the customer's residence if such records are still available.
- (d) The results of the energy audit shall contain the following or a similar disclaimer: "The utility does not warrant or unarantee the audit findings or recommendations, nor is the utility liable as a result of the audit for the acts or omissions of any person who implements or attempts to implement those conservation measures recommended by the auditor."
  - (9) Installation Arrangements.
- (a) A utility may offer installation arrangement services such as providing a list of suppliers and installers of conservation measures.
- (b) If a utility provides these services, the availability of the services shall be noted on the written results of the energy audit.
- (c) When arranging installation services pursuant to this rule, a utility shall not:
  - Discriminate among eligible customers, suppliers, or contractors; or

- 2. Arrange for installation of any measure which is not included in the utility's most recent Demand Side Management Plan approved by the Commission.
- (10) Post-Audit Inspection.
- (a) To ensure quality control, the utility performing the audit shall ensure that its recommended installations conform to quality standards.
- (b) The utility performing the installations shall be responsible for performing post-audit inspections of 10 percent of each type of energy conservation measure installed as a result of the utility's recommendation.
- materials or installation standards is found.
  - (11) Program announcement.
- (a) Each utility shall send a program announcement to all eligible customers at least every six months.
- (b) The program announcement shall describe the Class A and Class B Audits, offer them to all eligible customers, and advise eligible customers of any fee charged for the audits.
- (c) A gas utility and an electric utility servicing the same geographical area are encouraged to jointly issue a single Program Announcement.
- (4) Each utility shall notify its residential, commercial, and industrial customers of the availability of energy audits at least once every six months. Notification of audit availability, at a minimum, must be made by use of notices in billing statements or other means that involves direct notification to the customer.

The announcement of the Residential Conservation Audits as required in Chapter 25 17.53(3)(c) can count as one of the biannual notifications for the residential customers.

- (12)(5) For every each customer requesting either a Class A or Class B Audit an Energy Conservation Audit or an Alternative Audit, every each utility shall: provide the requested audit to the eustomer in accordance with the provisions of Chapter 25 17.51 through 25 17.65, F.A.C.
- (a) Advise the customer as to the scope and cost of the Class
  A Audit:
- (b) Advise the customer as to the scope and cost of the Class B Audit;
- (c) Schedule the audit within 15 days of an eligible customer's request, as well as provide the name, title, and phone number of the auditor; and
- (d) Perform the audit within 21 days of scheduling it, unless the eligible customer requests a later date.
- (6) For each customer requesting either a Commercial Audit or an Industrial Audit, each utility shall provide or arrange to provide the requested audit to the customer within 120 days of the date the customer makes the request. The utility may recover the actual expenses incurred by providing audits from those commercial or industrial customers requesting such audits.
  - (13) Program Record Keeping.
- (a) For every audit performed, every utility shall keep for 3 years from the audit performance a record that consists of the customer's energy use for 12 months prior and 12 months after the

date of the audit. The record shall list the amount of electricity and natural gas purchased for every month of both 12 month periods.

(b) Every electric utility shall record the amount collected pursuant to Rule 25-17.003(11)(a) in subaccounts within Account 456. Every gas utility shall record the amount collected pursuant to Rule 25-17.003 (11)(a) in subaccounts within Account 495.

(14) Contracts for Performing Audits. Any utility may contract with another entity to perform the audits required by this rule.

Specific Authority: 366.05(1), 350.127(2), F.S.

Law Implemented: 366.82(5) & (7), F.S.

History: New 12/2/80, formerly 25-17.03, Amended 12/30/82,

11/24/86, 5/10/93,\_\_\_\_\_.

25-17.051 Definitions As Used in This Part:

Specific Authority: \$366.05(1), 366.82(1)(5), F.S.

Law Implemented: §366.82, F.S.

History: New 5/4/80, Amended 12/6/80, 9/28/81; transferred from 25-6.111, except that subsections (9) and (10) were transferred from 25-6.115, Amended 10/28/82, 2/22/84, formerly 25-17.51, repealed \_\_\_\_\_\_.

25-17.052 Auditors; Minimum Qualifications.

Specific Authority: 366.05(1), 366.82(7), F.S.

Law Implemented: 366.82(7), F.S.

History: New 10/28/82, formerly 25-17.52, repealed

25-17.053 Program Announcement.

Specific Authority: 366.05(1), 366.82(1),(5), F.S.

Law Implemented: 366.82, F.S.

History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.113,

Amended 10/28/82, 2/22/84, formerly 25-17.53, repealed ...

25-17.054 Energy Audit; Offer and Initial Contact.

Specific Authority: 366.05(1), 366.82(1), (5), F.S.

Law Implemented: 366.82, F.S.

History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.114,

Amended 10/28/82, 2/22/84, formerly 25-17.54, repealed

25-17.0545 Contracts for Performing Audits.

Specific Authority: 366.05(1), 368.82(1)(5), F.S.

Law Implemented: 366.82, F.S.

History: New 10/28/82, formerly 25-17.545, repealed

25-17.055 Performance of the Energy Conservation Audit.

Specific Authority: 366.05(1), 366.82(1), (5), F.S.

Law Implemented: 366.82, F.S.

History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.115,

25-6.115(3)(a), transferred to 25-17.51(9), 25-6.115(3)(c),

transferred to 25-17.51(10), Amended 10/28/82, 2/22/84. 5/20/92,

formerly 25-17.55, repealed ...

25-17.0555 The Five-Star Rating System.

Specific Authority: \$366.05(1), 366.82(1), (5), F.S.

Law Implemented: §366.82, F.S.

History: New 2/22/84, formerly 25-17.555, repealed

25-17.056 Program Inspections.

Specific Authority: \$366.05(1), 366.82(1), (5), F.S.

Law Implemented: 366.82, F.S.

History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.116,

Amended 10/28/82, formerly 25-17.56, repealed

25-17.057 Energy Conservation Audit Results.

Specific Authority: 366.05(1), 366.82, F.S.

Law Implemented: 366.82, F.S.

History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.117,

Amended 10/28/82, 5/20/92, formerly 25-17.57, repealed ...

25-17.059 Energy Conservation Audit Charges, Disclosures, and Disclaimers.

Specific Authority: 366.05(1), 366.82(1), F.S.

Law Implemented: 366.82, F.S.

History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.119,

Amended 10/28/82, formerly 25-17.59, repealed ...

25-17.061 Financing and Installation Arrangements.

Specific Authority: 366.05(1), 366.82(5), F.S.

Law Implemented: 366.82, F.S.

History: New 12/17/80, Amended 10/28/82, formerly 25-17.61\_

repealed \_\_\_\_.

25-17.064 Program Work Plans and Reports.

Specific Authority: 366.05(1), 366.82(5), F.S.

Law Implemented: 366.82, F.S.

History: New 5/4/80, Amended 2/16/80, Transferred from 25-6.124,

Amended 10/28/82, 2/22/84, formerly 25-17.64, repealed .

25-17.065 Program Recordkeeping.

Specific Authority: 366.05(1), 366.82(5), F.S.

Law Implemented: 366.82, F.S.

History: New 5/4/80, Amended 12/16/80, Transferred from 25-6.124,

Amended 10/28/82, 2/22/84, formerly 25-17.65, repealed ......

NAME OF PERSON ORIGINATING PROPOSED RULES: Michael Haff, Division

of Electric and Gas.

NAME OF SUPERVISOR OR PERSON(S) WHO APPROVED THE PROPOSED RULES: Florida Public Service Commission.

DATE PROPOSED RULES APPROVED: February 6, 1996.

If any person decides to appeal any decision of the Commission with respect to any matter considered at the rulemaking hearing, if held, a record of the hearing is necessary. The appellant must ensure that a verbatim record, including testimony and evidence forming the basis of the appeal is made. The Commission usually makes a verbatim record of rulemaking hearings.

Any person requiring some accommodation at this hearing because of a physical impairment should call the Division of Records and Reporting at (904) 413-6770 at least five calendar days prior to the hearing. If you are hearing or speech impaired, please contact the Florida Public Service Commission using the Florida Relay Service, which can be reached at: 1-800-955-8771 (TDD).

Rules	25-17.003,	25-
17.051,	25-17.052,	25-
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17.065		
Docket N	o. 960023-EG	

# STATEMENT OF FACTS AND CIRCUMSTANCES JUSTIFYING RULE

Section 366.£2(5), Florida Statutes, requires the Commission to require those utilities that fall under the "Florida Energy Efficiency and Conservation Act" (FEECA) to offer energy audits to residential customers. Rule 25-17.003, Florida Administrative Code, and Part II of Chapter 25-17, Florida Administrative Code, currently set forth the Commission's minimum requirements for energy audits. Many of these rules refer to the now obsolete Federal Residential Conservation Service (RCS) that was mandated by to National Energy Conservation Policy Act of 1978. Since RCS was sunset in 1986, the Commission has proposed that those portions of the audit rules that refer to the federal program be repealed and the remaining relevant portions of the rules be streamlined and consolidated into proposed Rule 25-17.003. The proposed rules will result in less burdensome regulations over energy audits.

#### STATEMENT ON FEDERAL STANDARDS

There is no federal standard on the same subject.

## STATEMENT OF IMPACT ON SMALL BUSINESS

The proposed rules should not impact small business.

# STATEMENT THAT THE AGENCY HAS CHOSEN THE REGULATORY ALTERNATIVE THAT IMPOSES THE LOWEST NET COST ALTERNATIVE TO SOCIETY

The Commission has chosen the regulatory alternative that imposes the lowest net cost to society.