

## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

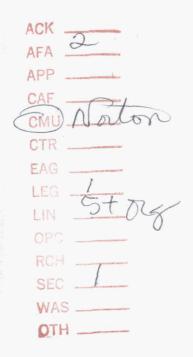
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In re: Comprehensive Review of the Revenue Requirements and Rate Stabilization Plan of Southern Bell Telephone and Telegraph Company

Docket No. 920260-TL Filed: 8-14-96

INTERMEDIA COMMUNICATIONS INC.'S DIRECT TESTIMONY OF THOMAS ERWIN ALLEN, JR.



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DOCUMENT NUMBER-DATE 08563 AUG 14 % FPSC-RECORDS/REPORTING 1 Q. Please state your name, employer and business address.

A. My name is Thomas E. Allen, Jr. I am employed by
Intermedia Communications Inc. ("Intermedia") as Vice
President, Strategic Planning and Regulatory Policy. My
business address is Cobb Corporate Center, 450 Franklin
Road, Suite 170, Marietta, Georgia, 30067.

7 Q. What are your responsibilities in that position?

between the primary interface Intermedia 8 Α. Ι am 9 Communications and the Local Exchange Companies. I am also responsible for the setting of regulatory policy. 10 In addition to those responsibilities, I also oversee private 11 line and special access marketing activities. 12

Q. Please give a brief description of your background andexperience.

I graduated from Emory University in 1976 with a Bachelor 15 Α. of Arts in Political Science. In 1978, I received a Master 16 of Public Administration degree with a concentration in 17 Public Finance from the University of Georgia. I joined 18 Southern Bell in 1979 as an Installation Foreman. 19 From that position I subsequently had assignments in the 20 Customer Services organization. In 1985, I accepted a 21 22 position in the Southern Bell Headquarters' Rates and Tariffs group with responsibility for dedicated service 23 24 tariffs. In 1986, I was promoted to Manager in the Rates and Tariffs group maintaining my same responsibilities. 25 In

1991, my organization was consolidated into the BellSouth 1 Regulatory Policy and Planning Department. 2 There I was responsible for developing and analyzing local competition 3 policies and strategies. The last several years were spent 4 specifically looking at the subjects of local competition, 5 unbundling and resale. I joined Intermedia in October, 6 1995. 7

8 Q. What is the purpose of your testimony?

ICI opposes several of the reductions offered by BellSouth. 9 Α. 10 ICI does not oppose the reductions of switched access charges, waiver of secondary service charges, elimination 11 of usage charges for RCF, reduction of the SNAC for 12 13 business, reductions of MegaLink/DS1 interoffice rates and the credit for ECS routes. We believe these reductions 14 provide the correct signals for the changing environment. 15 These reductions account for \$26 Million. 16

ICI does not believe, however, that the balance of \$22 17 Million should be used to (a) reduce line connection 18 charges for only business customers, (b) reduce PBX monthly 19 rates and introduce term contracts for that purpose, (c) 20 21 reduce DID recurring and Nonrecurring charges, (d) reduce 22 WATS & 800 service access line, or (e) eliminate secondary 23 service charges for WatsSaver and Reduce Business line These rate reductions would widen 24 monthly rates. 25 BellSouth's competitive advantage in the state.

Q. What should the Commission do with the remaining \$22
 2 million?

ICI recommends that the Commission use the remaining \$22 3 Α. Million to encourage competition. For example, the 4 5 Commission should reduce Remote Call Forwarding recurring addition, the Commission rates. In should reduce 6 LightGate, MegaLink and SynchroNet rates (local channel and 7 interoffice rates). The corresponding High Capacity 8 9 Service and Digital Data Access Service rate should also be Specifically, the Commission should require a 10 reduced. flat-rated local channel and reduce inter-office rates 11 (both fixed and per mile). 12

13 Q. Why does Intermedia Communications Inc. oppose PBX rate 14 reductions?

15 A. The restructure of PBX rates and the elimination or 16 reduction of NRCs provides little if no relief for the 17 average rate payer and only improve BellSouth's competitive 18 advantage. These reductions are to reduce BellSouth's 19 earnings because of its earning beyond its revenue cap.

20 Q. Does ICI favor reduction of rates for any services other21 than competitive services?

A. If the Commission is unable to determine which competitive
 rates to reduce, ICI would also support the reduction of
 both R1 and B1 rates by \$22 Million dollars. These
 reductions should be made to recurring rates and to the

largest amount of rate payers. This is similar to the
 approach the Commission took last year in its approval of
 the over 250 ECS routes.

4 Q. Why does ICI oppose the reduction of line connection5 charges for business customers?

Service connection charges historically are cost based; in 6 Α. fact, many of the LECs have raised service connection 7 charges because of increased labor cost in recent years. 8 9 Thus, it is troubling that BellSouth now proposes a reduction of its line connection charge only for business 10 customers. BellSouth is proposing to reduce the business 11 rate from \$56.00 to \$40.00. The \$40.00 is the same rate it 12 13 charges residential customers. The company in the past 14 argued successfully that the business rate should be more because the higher engineering cost typically associated 15 with serving business customers (typically more lines and 16 features are provided to business customers). Now with the 17 advent of competition, BellSouth seems to be claiming that 18 19 the cost of serving business customers has instantaneously declined but that the cost for serving residential services 20 21 has not. ICI believes that Nonrecurring charges, which are 22 typically been cost based, should not be reduced as 23 requested unless the company can provide support for a 29% 24 cost reduction.

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Q. Why does ICI oppose reduction of PBX monthly rates?

The majority of the \$22 Million balance (13.5 Million) 1 Α. would be used to reduce PBX rates and to add term contracts 2 3 for PBX service. PBX trunks are a very competitive service and rate reductions concentrated in this area only enhance 4 BellSouth's competitive advantage. The \$29.00 rate for 49 5 to 60 months is close to or perhaps below cost. ICI trusts 6 7 that the Commission will review the cost information to 8 insure that BellSouth has complied with the cost 9 requirements.

10 Q. Why does Intermedia Communications Inc. oppose reduction of11 PBX rates through term contracts?

12 The proposal to introduce the term contracts are just Α. 13 another in a series of recent actions by BellSouth to lock 14 up market share. ICI has recently filed a protest to 15 BellSouth's CSA tariff that allowed CSA's on a much broader 16 range of services. ICI is not against contracts or reduction of these rates in general, but it is the timing 17 and the effort by BellSouth to restrict customers' choices 18 19 in the near term. BellSouth understands that competitors 20 are gearing up to provide similar services to business 21 customers and will also be willing to provide attractive pricing for these services. Therefore, it is attempting to 22 23 restrict customer choice.

Q. What is the problem with offering customers a better dealthrough contracts?

A. BellSouth can use these discounts to lock up the market and
 effectively deny both the contracting customer and other
 customers as well the benefit of a variety of competitive
 choices.

With customers being bombarded with contract offers by 5 the incumbent before competitors can bring their services 6 to market (much of the delay of getting products to market 7 is the current negotiating environment), vendor choices are 8 Consequently, competitors will have fewer 9 limited. customers to market their services if BellSouth is allowed 10 to implement contracts without some "Fresh Look" provision. 11 There will be some customers, of course, but the market 12 will be greatly reduced. In addition, those customers in 13 long term contracts will be denied the opportunity to get 14 similar services at reduced rates, from alternative 15 16 providers. ICI believes that customers should have the ability to take advantage of new competitors. The customer 17 should be able to "shop" the market and determine based on 18 its particular situation which option is best. 19

20 Q. Does Intermedia Communications Inc. oppose any rate21 reduction for PBX or business rates?

A. ICI believes that these rates may need to be reduced in
general, but the Commission should not allow the dramatic
reduction proposed and should not allow term contracts at
this time. Once the Commission has adopted a "Fresh Look"

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policy and there are bona fide competitors for PBX services
 then the Commission could allow term contracts.

Q. Why does Intermedia Communications Inc. oppose reduction of
 DID recurring and nonrecurring charges?

BellSouth is proposing to reduce DID Trunk Termination 5 Α. recurring rates from \$31.00 to \$20.00 and reduce the 6 nonrecurring charge from \$90.00 to \$65.00. 7 In addition, 8 the Company proposes to reduce the Establishment Trunk 9 Group NRC from \$915.00 to \$55.00. BellSouth has decided to reduce these rates and charges at this time for the same 10 PBX rate reductions: it has proposed the 11 reason competition. NRCs are typically established at cost and if 12 the cost for DID establishment has been reduced by 940%, 13 BellSouth efficiency increase in 14 then response to anticipated competition has been miraculous. With all due 15 16 respect to BellSouth, however, Intermedia suggests that this proposed reduction is not due to any efficiency-based 17 cost reductions. In addition, the Commission should not 18 approve these reductions because NRCs typically affect 19 20 future customers and the reductions in this proceeding should benefit current customers. 21

To recap, ICI believes that these rates should not reduced using the revenues identified in this proceeding. BellSouth is reducing rates that do not benefit the general body of rate payers, nor, for the most part, current

customers. Moreover, ICI believes the proposed dramatic
 change in the NRCs are not cost based.

Q. Why does Intermedia Communications Inc. oppose reduction of
WATS & 800 Service Access Line, and the elimination of the
Secondary Service Charge for WatsSaver?

BellSouth is proposing to reduce that WATS access line rate 6 Α. and eliminate the secondary service order charge. Aqain, 7 these are reductions that affect a small number of 8 customers in a narrow competitive environment. 9 As the Commission is aware, there are costs associated with adding 10 services, and BellSouth apparently believed that the 11 current secondary service charge was necessary to cover the 12 cost of adding WatsSaver service. 13

14 ICI believes that WATS Access line rates and the 15 secondary service order charge should not be reduced using 16 the revenues identified in this proceeding. BellSouth is 17 again proposing a rate reduction that would not benefit the 18 general body of ratepayers, nor for the most part, current 19 customers.

Q. Why does Intermedia Communications Inc. oppose reduction inBusiness Line Monthly Rates?

A. BellSouth proposes reducing the rate group 12 monthly flat
rate from \$29.10 to \$29.00. BellSouth states that the
rates exceed their cost and reducing the rate brings them
in line with the proposed PBX trunk rates (under 49 to 60

1 month contract).

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2		ICI believes that while business rates may need to be
3		reduced the rationale for BellSouth's proposal is flawed.
4		We believe that these rates should not be reduced just
5		because of the changes in PBX trunk rates.
6	Q.	Does this conclude your testimony?
7	Α.	Yes it does.
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## CERTIFICATE OF SERVICE

## Docket No. 920260-TL

I HEREBY CERTIFY that a copy of the foregoing Intermedia Communications Inc.'s Direct Testimony of Thomas Erwin Allen, Jr. has been furnished by United States Mail this 14th day of August,

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