DOCUMENT NUMBER - DATE

# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 3 DOCKET NO. 9613 In the Matter of 5 Petition for numbering plan : area relief for 904 area code by Bellsouth Telecommunications, Inc. JACKSONVILLE SERVICE MEARING PROCEEDINGS: 10 11 CHAIRMAN SUSAN F. CLARK BEFORE: COMMISSIONER JULIA L. JOHNSON 12 13 Movember 21, 1996 DATE: 14 TIME: Commenced at 6:30 p.m. Concluded at 7:40 p.m. 15 Holiday Inn - Commonwealth 16 PLACE: 6802 Commonwealth Avenue (at I-295) 17 Jacksonville, Florida 18 19 REPORTED BY: ROWENA NASH HACKNEY Official Commission Reporter 20 21 22 23 24

# APPEARANCES:

Telecommunications, Inc., Museum Tower Building, Suite 1910, 150 West Flagler Street, Miami, Florida 33130, appearing on behalf of BellSouth Telecommunications, Inc.

JACK SEREVE, Office of Public Counsel, 111
West Madison Street, Room 812, Tallahassee, Florida
32399-1400, appearing on behalf of the Citisens of the
State of Florida.

WILLIAM COE, Florida Public Service

Commission, Division of Legal Services, 2540 Shumard

Oak Boulevard, Tallahassee, Florida 32399-0870,

Telephone No. (904) 413-6199, appearing on behalf of

the Commission Staff.

#### ALSO PRESENT:

19 NANCY SIMS

RALPH WIDELL

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(Hearing convened at 6:30 p.m.)

cmarmam CLARE: We'll call the hearing to order. Good evening, ladies and gentlemen. We are ready to start the public hearing, but there are a few formalities that we have to go through before we begin taking the public testimony. The first of which is to have Commission Staff counsel read the notice for this hearing.

Go ahead, Mr. Cox.

MR. COX: Pursuant to notice dated October
21, 1996, this time and place have been set for a
service hearing in Docket No. 961153-TL, petition for
numbering plan area relief for 904 area code by
BellSouth Telecommunications, Inc.

CHAIRMAN CLARK: Thank you. We will take appearances starting with you, Mr. Edenfield.

MR. EDEMFIELD: Good evening. Kip
Edenfield, attorney, BellSouth Telecommunications,
Inc, 150 West Flagler Street, Suite 1910, Miami,
Florida 33130.

Let me introduce Nancy Sims, my client.

CHAIRMAN CLARK: Mr. Shreve.

MR. SHREVE: Jack Shreve, public counsel, Claude Pepper Building, Tallahassee, Florida, representing the citizens of the State of Florida.

gentlemen. I am Susan Clark. I am currently the Chairman of the Public Service Commission, and with me is Commissioner Julia Johnson. We are here today to listen to your comments relative to the area code change that we need to make for North Florida. Your comments today are going to be recorded by our official court reporter, who is sitting over here. So you will have come to the microphone here to make your comments so she can pick them up through the sound system.

The reason we are holding -- can you hear me?

The reason we are holding these hearings is because the industry could not agree on the appropriate changes to be made in the 904 area code.

And as a result, BellSouth filed a petition requesting that we determine the area code relief method for the 904 area code.

To give you some additional background information about the history of area code relief and why area codes must change, we have prepared several documents that are available to you outside as you walked in. The first of which is a blue document entitled: Area Codes in Florida, Why Do Area Codes

Have to be changed. This document provides a brief explanation of the North American numbering plan used in this United States and some of the reasons for the new area code.

The next document is entitled: A Special Report. It's a green sheet of several pages. This document explains the history of this proceeding and the three options proposed to provide relief for the 904 area code. If you look at the maps on Pages 5, 6, and 7 of the report, you will see the area that would be assigned the new area code in that particular option; and these are the options that have been proposed to the Commission.

During the pendency of this proceeding,
parties who have intervened may solicit further
information through interrogatories and deposition of
Company witnesses. They may also sponsor their own
witnesses to give testimony on what options the
Commission should implement.

To give you some more information of how to participate in cases and more information about the Commission, the yellow sheet is entitled: How Do I Participate in Public Service Commission Cases. And that's information on how to do that.

During this proceeding, we are holding

several public hearings; this is the last public hearing we will hold. We held one in Pensacola, one in Panama City, one in Tallahassee, and one in Daytona Beach. It is the opportunity for the public to give us their views on how we should go about providing area code relief.

During all these public hearings, the parties have been represented by attorneys; and you have heard from them today. Mr. Edenfield is with BellSouth. Mr. Shreve is with public counsel, and Mr. Cox is the Commission Staff attorney.

We also have other members of our Staff here who are here to help you, and I'd like to briefly introduce them. Sitting over with Mr. Cox is Ralph Widell, who is an engineer with our communication division. Behind him is Sandy Simmons, who is with our clerk's office.

The court reporter this evening is Rowena Hackney, she's sitting right over here. The lady you met when you first came in, in the green suit, is from our customer affairs division, that's Bev DeMello.

Also, the gentleman standing in the back of the room is my aide, Billy Stiles. They are all available to answer questions you may have regarding this Commission in this proceeding.

1	Before we get started taking public	
2	testimony, I want to indicate to you that I will in	
3	order for us to rely on your testimony in any way, it	
4	has to be sworn testimony, so I will be swearing you	
5	in shortly. And what I would like to do is ask	
6	everyone who has signed up to speak, as the first	
7	witness comes forward and I swear that person in, if	
	you would likewise stand and raise your right hand, I	
9	will administer the oath to everyone at that time.	
10	We will take the order of witnesses in the	
11	order that you all signed up. Mr. Shreve has that	
12	list, and he will call out your name in the order that	
13	you signed up.	
14	Is there anything else I need to bring up	
15	before we take the public testimony?	
16	MR. EDEMFIELD: Nothing.	
17	MR. SHREVE: Nothing, Chairman.	
18	CHAIRMAN CLARK: Mr. Shreve, would you call	
19	the first witness?	
20	MR. SHREVE: Certainly.	
21	Representative Fuller.	
22	CHAIRMAN CLARK: And as	
23	Representative Fuller comes to the stand, everyone	
24	else who has signed up to speak, if you would please	
25	raise your right hand and stand.	

(Witnesses sworn collectively.)

## REPRESENTATIVE JIM FULLER

appeared as a witness and, having been duly sworn, testified as follows:

#### DIRECT STATEMENT

chairman clark: Representative Fuller, go ahead. If you would give us your name and if you would spell the last name, that would help us.

WITHESS FULLER: Be glad to. Thank you very much. My name is James Fuller, F-U-L-L-E-R. My address is 2602 University Boulevard West. I'm the state representative for District 16 in Jacksonville, I'm vice chair of the Duval Legislative Delegation.

I certainly appreciate the opportunity to come and speak before you tonight. I would just briefly like to read a resolution that was passed by the Duval County Delegation on November 13, 1996:

"Whereas, Jacksonville and Daytona local access and transfer area represents a majority of the population of business and residential customers in the current 904 area code; and

"Whereas, it has been determined that the current area code must be divided in order to avoid an exhaustion of available numbers that will otherwise occur in May of 1998; and

"Whereas, assigning a new area code to

Pensacola, Panama City and Tallahassee would affect

fewer subscribers than the assigned new area code if

it were in Jacksonville and the Daytona area; and.

Whereas, the economic hardship that would be placed upon the Northeast Plorida businesses and governmental entities would be disproportional and greater due to the size and the scope of the small, medium, and large businesses in this region; and

Whereas, the difficulty of state offices to change the area code would be significantly less because the citizens of Florida would more readily adapt to the intrastate area change than would affect the large majority of calls to state offices.

"Now, therefore, be it resolved that the Duval County Legislative Delegation strongly encourages the Florida Public Service Commission to designate the Jacksonville and Daytona local access and transfer area as the area of the state that will continue to utilize the 904 area code, and that the assignment of the new number planning area be assigned to Pensacola, Panama City and Tallahassee.

"This is to certify that this resolution was adopted by the Duval County Legislature Delegation on November 13, 1996, at a public hearing."

And it's signed Senator Betty S. Holzendorf, 2 Chairman. That's basically -- I wanted to let the 3 Commission know that the entire Duval Delegation Legislation believes that would serve the communities better if the Pan Handle area codes were changed rather than the Jacksonville and Daytona Beach area 7 due to the large businesses and the activity that's here and the population of this area. I'll be glad to try to answer any questions if you have any. 10 CHAIRMAN CLARK: I don't have any questions, 11 but can we have a copy of the resolution? 12 WITHESS FULLER: Oh, you certainly can. I 13 was going to leave this with you. 14 CHAIRMAN CLARE: Okay, good. Any questions, 15 Mr. Shreve? 16 17 MR. SEREVE: None. CHAIRMAN CLARK: Mr. Edenfield? 18 19 MR. EDEMFIELD: None for BellSouth. CHAIRMAN CLARK: Thank you very much. 20 WITHESS FULLER: Who would like a copy? 21 22 CHAIRMAN CLARK: I would. (Document 23 tendered.) Rowena, do we have any exhibits yet for this 24 25 proceeding?

THE REPORTER: I have this as No. 1. 1 CHAIRMAN CLARE: We are going to make this 2 an exhibit, and we'll label it Exhibit 1. And we will 3 enter it in the record in this proceeding. Thank you. (Exhibit 1 marked for identification.) 5 (Witness Representative Fuller excused.) 6 7 MR. SEREVE: Thank you, 8 9 Representative Fuller. S.C. Potter, Jr. 10 11 S. C. POTTER, JR. appeared as a witness and, having been duly sworn, 12 testified as follows: 13 DIRECT STATEMENT 14 WITHESS POTTER: Good evening, my name is 15 S.C. Potter, Jr., P-O-T-T-E-R. I live at 2163 Winding Creek Lane, Jacksonville, Florida 32246. I'm here simply as a private citizen. And, incidentally, also the son of a retired Southern Bell 36-year employee 20 from Savannah. I just wanted to welcome you all to 21 Jacksonville, Florida's No. 1 city. I'm here to urge 22 you to consider the following plan concerning the need 23 for additional area codes in North Florida. I 24

recommend the following: leave Tallahassee and the Pan

Handle in the 904 area code; assign Jacksonville an 850 area code; assign an additional area code if needed, and leave Tallahassee in the 904 area code.

The logic behind this is that by changing Tallahassee's area code, you would impact all 14-plus-million people in the state of Florida. This would most likely impact more taxpayer pocketbooks.

Jacksonville should be assigned the 850 area code since we are rapidly growing, and we have a large local calling area that would also give us a separate identity for the rest of North Florida. I am a former resident of the Pensacola area of the Pan Handle and can attest that it's a different world out there from Jacksonville, why do you think it's in a different time zone?

In summary, we have a new attitude here in Jacksonville where we want to carefully plan things out and plan for the future in a logical way. Give us the 850 area code so we can have room to expand without having to go through this same process in another 2 or 3 years. Let's do it right the first time. On January 21, 1997, vote to assign us the 850 area code. Thank you for your time.

CHAIRMAN CLARK: Thank you, Mr. Potter. Any questions?

MR. SEREVE: No. Thank you. 1 MR. EDEMFIELD: Not from BellSouth. 2 (Witness S. C. Potter, Jr. excused.) 3 MR. SEREVE: Tom Carlisle. 5 TOM CARLISLE 6 7 appeared as a witness and, having been duly sworn, testified as follows: 9 DIRECT STATEMENT WITHESS THOMAS: My name is Tom Carlisle, 10 C-A-R-L-I-S-L-E. I live at 2598 Bayou Ridge Court, 11 Orange Park, Florida 32065. 12 And I'm here representing the Clay County 13 Chamber of Commerce. I'm chairman of the governmental 14 affairs committee for the Clay County Chamber, and we 15 have a resolution addressing these issues which I want 16 17 to read. 18 "Whereas, the Clay County Chamber of Commerce is organized to advance the general welfare 19 20 and prosperity of the area through, among other things, the monitoring of government decisions and 21 activities so as to ensure that the best interests of 22 the business community are being served. 23 "Whereas, the Clay County Chamber 24 understands the need for the Public Service Commission 25

to divide the existing geographic boundaries of the 904 telephone area code into multiple area codes.

"Whereas, the Clay County Chamber of
Commerce counts on government regulatory agencies to
make their decisions based on sound cost/benefit
analysis that minimizes the impact on the private
sector.

"Whereas, the Clay County Chamber of
Commerce is aware of three options that are being
considered for the area code realignment. One, North
Florida, east of Tallahassee, and including the
Greater Jacksonville area would retain 904;
Tallahassee and west would be assigned new area code
850. Two, Tallahassee and west would retain area code
904; North Florida, including the Greater Jacksonville
area would be assigned new area code 850. Three,
assignment of a new area code 850 to the area
extending from Panama City to the west and retain 904
as the area code for the remaining portion of the
current 904 area code which includes the Jacksonville
area.

"Now, therefore, be it resolved, that the Clay County Chamber of Commerce feels that Option 3 above, new area code 850 assigned to the area extending from Panama City to the west and the

1	remaining portion of the current 904 including the
2	greater Jacksonville area remain as 904, represents
3	the best cost/benefit option and will have the minimum
4	impact on the private sector, and strongly encourages
5	the Public Service Commission to select this option."
6	"This was approved by the Board of the Clay
7	County Chamber of Commerce on November 21, 1996.
8	Any questions?
9	CERIFMAN CLARE: I have no questions, but
10	would you give us a copy of that resolution? And we
11	will give that resolution Exhibit No. 2.
12	(Exhibit 2 marked for identification.)
13	(Witness Carlisle excused.)
14	
15	CHAIRMAN CLARK: Thank you, Mr. Carlisle.
16	MR. SHREVE: Thank you, sir.
17	Ken Smallwood.
18	KEN SKALLWOOD
19	appeared as a witness and, having been duly sworn,
20	testified as follows:
21	DIRECT STATEMENT
22	WITHESS SHALLWOOD: I have the same problem
23	Jim Fuller has.
24	It's a little bit low there.
25	Madam Chairman, Madam Commissioner, my name

is Ken Smallwood. That's S-M-A-L-L-W-O-O-D. My address is P.O. Box 2211, Orange Park, Florida 32067.

County Committee of 100. We've debated this issue quite thoroughly, I think, based on the knowledge that we've had up-to-date. While we've leaned toward the alternative that Representative Fuller and the Duval Delegation has opted for, we heard through other sources that the state government and state agencies were pretty much mandated to always take the low cost alternative for state government. And if that's the case, then we felt that Option No. 1 would automatically be a moot issue, that it couldn't happen because it would be a more expensive cost to state government.

I don't know if that's so or not, but because we believe that, we opted for Option No. 3. And I'd like to read this resolution to you as well.

Resolution from the Clay County Committee of 100. "Whereas, the Clay Committee of 100, a body politic of the State of Florida charged with promoting economic development and industrial development in Clay County and Northeast Florida, and

"Whereas, the Clay County Committee of 100" supports economic development opportunities that further improve the quality of life for the community and citizens of the entire Northeast Florida region, and

"Whereas, the Clay County Committee of 100 supports the concept to retain the Jacksonville to Tallahassee region in the 904 area code, which by far impacts the majority of the phone customers at approximately 1.5 million citizens, and

"Whereas, the overall financial burden brought about by changing the 904 area code will be most detrimental to our business enterprises, and

"Whereas, the disruption of service brought about by such a charge would also be born by a majority of small, medium, and large business enterprises in the area and would ultimately have a negative consequence on the entire citizenry.

"Now, therefore, be it resolved that the Clay County Committee of 100 feels it is in the best interest of the citizens and business enterprises in Clay County and the Northeast Florida region as a whole to retain the Jacksonville-Tallahassee 904 area code.

"Be it further resolved that the Board of Governors of the Clay County Committee of 100 strongly encourages the Public Service Commission to consider

1	the overall economic impact which minimizes the burden
2	to the majority of the population.
3	"I hereby certify this as a true and correct
4	resolution passed this 21st day November, 1996."
5	Signed Ken Smallwood, chairman.
6	Once again, we thought that the option that
7	Representative Fuller discussed was the best option,
8	but because we understood the otherwise, that we
9	selected No. 3. Any questions?
10	CHAIRMAN CLARK: Thank you, Mr. Smallwood.
11	Can I have the resolution?
12	MR. EDEMFIELD: Chairman Clark, I just
13	wanted to ask Mr. Smallwood one thing.
14	Did your Group consider that Option 3 would
15	cause Jacksonville to exhaust its numbers in the year
16	2000?
17	WITHESS SHALLWOOD: It did. It occurred to
18	us that we would be going through this hearing again
19	in two or three years.
20	CHAIRMAN CLARK: Mr. Smallwood, you have to
21	get at the microphone. Thank you.
22	WITHESS SHALLWOOD: It did occur to us that
23	it would occur again in two to three years. We think
24	that the current mandate, as we understand it, for
25	state agencies to minimize the impact of the cost of

government, that we might be able to add some cost 1 benefit analysis requirements to that study which may 2 help us three years from now that we might not be able 3 to get done today. So that's kind of hard. 4 MR. EDEMFIELD: Thank you. 5 CHAIRMAN CLARE: Thank you, Mr. Smallwood. 6 We will label the resolution from the Clay County 7 Committee of 100 as Exhibit 3. Go ahead Mr. Shreve. 8 (Exhibit 3 marked for identification.) 9 (Witness Smallwood excused.) 10 11 MR. SEREVE: Thank you. Layne Smith. 12 LAYME SMITE 13 appeared as a witness and, having been duly sworn, 14 testified as follows: DIRECT STATEMENT 16 WITHESS SMITH: Thank you, Madam Chairman, 17 Commissioner. My name is Layne --18 THE REPORTER: Excuse me, could you get 19 closer to the mike? 20 WITHESS SMITH: Layne, L-A-Y-N-E, Smith, 21 4500 San Pablo Road, Jacksonville 32224. I'm the 22 government affairs administrator for the Mayo Clinic 23 Jacksonville. And I'm just here to express our 24

support for Option 1 for all of the reasons stated by

Chairman Fuller and just wanted to express our position.

CHAIRMAN CLARK: Thank you.
(Witness Smith excused.)

MR. SEREVE: Thank you. Ginny Myrick.

GIMMY MYRICK

# appeared as a witness and, having been duly sworn,

testified as follows:

### DIRECT STATEMENT

WITHESS MYRICE: My name is Ginny Myrick,
G-I-N-N-Y, M-Y-R-I-C-K. I'm the director of
governmental affairs for the City of Jacksonville.

I'm here representing the mayor. And I would like to
bring you copies of letters that the mayor has signed,
dated September the 30th, which we subsequently found
out we can individually write to you, so thereupon
that's why I'm here tonight.

I would like to read the letter into the record, if that's all right with you, and just to make a few comments.

Dear Commissioners, "I am writing to ask for your consideration of Option C offered to you by the BellSouth Telecommunications, Inc. petition for numbering relief of the 904 area code.

"Option C would assign a new NPA Code to 1 Pensacola and Panama City and keep both Tallahassee 2 I and Jacksonville in the 904 code. This option is 3 obviously the least disruptive for Jacksonville, but maintains the existing, crucial link between business/residential constituencies of Northeast Florida and our state's capital. This option impacts fewer subscribers and NNX's than Option 1 and 1a as stated in BellSouth's petition.

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"Although Option C offers a shorter relief interval than the other options, it is difficult, at best, to project the growth of users in the telecommunications industry because of the explosion of cellular phones and additional home lines accommodating the Internet.

"We strongly support the Option C as presented in the petition and ask for your consideration. Please let me know when you will be considering this petition."

And thank you for notifying us about this meeting today. We looked at all of the options that were presented, and we felt that there should be some consideration lent to the technology within the industry. In fact, the numbers are expediential and you will obviously run out of enough numbers to

assign. But, in fact, the industry is in such a state of flux with tremendous growth with cellular phones and people operating from their homes and using the Internet that we thought that perhaps the numbers might best be looked at in a shorter period of time.

We also looked at the expense to the businesses in Northeast Florida. And as testified for you by people preceding me, the bearer of most of those expenses go on the business community. They have to reorder all of their letterhead, all of their business cards, and notify all of their clients and customers of their new phone number.

Jacksonville is on the brink, I believe, of emerging into the international business community. This poses an additional threat to us because we are sending missions out, trade missions out, all over the world. We just had one come back last night from Brazil. And we're presently flooding the market nationally and internationally with our currently published numbers. So I would ask of you that you would consider keeping us intact with Tallahassee and breaking off the Pan Handle. Thank you.

CHAIRMAN CLARK: Thank you, Ms. Myrick.

MR. SHREVE: Thank you.

CHAIRMAN CLARK: Are you going give me a

copy of that letter? We'll make that Exhibit 4. 1 (Exhibit 4 marked for identification.) 2 (Witness Myrick excused.) 3 4 MR. SEREVE: Madeleine Sheridan. 5 MADELEINE SHERIDAN 6 appeared as a witness and, having been duly sworn, 7 8 testified as follows: DIRECT STATEMENT 9 WITHESS SHERIDAM: My name is Madeleine 10 Sheridan, S-H-E-R-I-D-A-N. 11 CHAIRMAN CLARE: Why don't you bring the 12 microphone down. Can you bend it a little bit? There 13 you go, and get close to it, too. 14 WITHESS SHERIDAM: S-H-E-R-I-D-A-N. My 15 address it 6837 Montrose Avenue North, Jacksonville, 16 17 Florida 32210. I would just like to comment that I hope you 18 keep the 904 area code here in Jacksonville. I work 19 for a small manufacturing company on the west side of 20 town on Lane Avenue. And we have grown over the past 21 five years, and advertising is our biggest promotion 22 for growing. And I'd like to keep our number the 23

This year alone we've spent \$26,000 on

same. The cost of advertising is outrageous.

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1	literature alone just on advertising. And I'd like
2	the 904 to remain here in Jacksonville in order for us
3	not to have to go to the expense of changing
4	everything: letterhead, business cards, advertising on
5	all of our boxes throughout the country. And I would
6	appreciate it if you'd consider 904 for Jacksonville.
7	Thank you.
8	CHAIRMAN CLARE: Thank you, Ms. Sheridan.
9	Any questions?
10	(Witness Sheridan excused.)
11	
12	MR. SEREVE: Thank you.
13	MR. EDEMFIELD: None from BellSouth.
14	MR. SEREVE: Thank you. Ed Kostenski.
15	ED KOSTENSKI
16	appeared as a witness and, having been duly sworn,
17	testified as follows:
18	DIRECT STATEMENT
19	WITHESS KOSTEMSKI: Good evening. Not
20	enough room here to put my notes. Give me a second.
21	Good evening. My name is Ed Kostenski. The
22	name of my firm is Nationwide Equipment Company.
23	CHAIRMAN CLARK: Nr. Kostenski, can you
24	spell your name?
25	WITHESS KOSTENSKI: Sure. It's spelled

K-O-S-T-E-N-S-K-I.

CHAIRMAN CLARK: Go ahead.

promoted business for actually the North Florida area and this community, mainly Jacksonville, in the form of advertising, hundreds of thousands of dollars into the foreign marketplace. Now, I believe I speak on -- first of all, I'm kind of disappointed this meeting had very short notice. I picked it up, by chance, in a newspaper that this meeting was going to be going on, or I wouldn't have even known.

And I believe that, you know, with this

Jacksonville area having the biggest concentration of
businesses that I believe will be impacted by changing
this area code -- and I'll get to that exactly why -that other business leaders in this area that do have
international companies, that I know personally, don't
really have an opportunity to attend this. Therefore,
I feel if this is voted, or however this committee
decides, if they do decide to change, and you say this
is in the best interest of Florida; we are going to
change it to \$50, I would think you should at least
give us another opportunity in a hearing where I can
bring in about 150 people here that didn't even know
about this, that couldn't attend. So I would

definitely request that whatever would happen.

The main reason I would protest for the area code to be changed in this area is the fact that this population, just in the five-county area here, is ten times larger than this -- counties west of here. But mainly I speak for the businesses that raise the income to bring in the 6% for this area -- in this area to keep the payroll going and the government in Tallahassee.

Now -- and I wrote some notes down here -our company, our sales revenue is about \$15 million a
year. And since 1984 we continually are growing and
growing and growing. And with us spending over -approximately, now, between \$80,000 to \$100,000 a year
annually in foreign advertising, we are very
concerned, actually worried about this changing
because -- and I'll tell you why.

speak very little English. And it's always a thing in this government where they are moaning and groaning, "Our trade deficit, our trade deficit, our trade deficit." The Japanese, the German's, everyone's dumping their goods here. We can't produce enough. Well, with things -- with something like this, this will drastically affect our export sales. And we're

one of the -- in fact, we are the largest exporter of heavy construction equipment in North Florida. We ship to over 60 nations worldwide, U.S. products: Caterpillars, John Deeres, Case, Terex, many different types of earth-moving machinery that the world is -- developing nations are needing. And we put a dent in our trade deficit of about 8 million bucks a year.

so we take pride in that. And we employ people in this area. With our employees and the contract lifers, we are a small company, about 45 people, that we are keeping alive, our families.

that works overseas. When they see an ad, how our advertisement is working -- I'll give you a copy of this and maybe you can pass it around. (Tendering) What one of the ads look like, we advertise in the business yellow pages all over the world. In fact, we are probably the only U.S. company that I see in most of the Far East and Middle East countries that are advertising, period, to go after these markets. And we've been very successful at that.

A lot of these ads will be cut out, will be faxed around, will be e-mailed one or two or three years later from now, and we pick up business from it.

It's absolutely phenomenal how a guy says, "I saw your

ad dated 1991, and I want three used Caterpillars."

And we like that. We go, "Hey, you know, we're
getting a good thing for our dollar here on this ad."

This thing is still going.

Now, if this was changed -- and most of these people speak very little English if at all, none. They understand numbers. They will usually send a fax. I have to honest. This fax thing has caught so big since 1987 that most of our revenue is generated from that. And, in fact, most of the international companies in this area would say exactly the same thing.

they are very intimidated to speak English because their English is very poor. And 70% of the time if they can't get through, they'll try and try again, you know. Maybe they'll listen and, you know, they hear an English directory assistance operator, "The number you want has been changed. The new area code is 850." You know, they're, "What's 850?" You know.

And if we can't send out 10,000 notices to our clientele worldwide, not including who else has seen this ad a year from now -- we couldn't justify it financially to let everybody know about this. So we feel that we would lose at least 20% to 25% of

revenues. And on \$15 million that's quite a bit of money by people not -- saying, "Well, I can't get through to the guy. His fax number's" -- you know. Naybe he's not in business anymore. So looking at that, I'm really concerned about that.

The gentleman before me had mentioned that he opposed the -- to have the 850 in this area mainly because of the reasons for the forms that Tallahassee and the State of Florida has been used to running and printing. Well, I spoke to Mr. Winston Pierce today of the Department of Management Service, bureau chief in telecommunications. And I asked him. He says, well, you know we think any -- and I quote here from the Jacksonville Business Journal. He said, it would probably cost about \$2 million to do that, to change all those forms, because people within the state are used to the number.

Well, first of all, they can speak English,
I hope, unless maybe down in Miami you're in and it's
a little more difficult. But the rest of the world
doesn't, and they are not comfortable. And we feel
that not only our firm, but other firms will lose
money from this. And this is a very strong
concentration of businesses in this area that do
international sales.

So if our firm loses 20% to 25% of revenue on \$15 million, that's enough to pay for the whole department there to change everything they need to change.

Also, in one of the newspaper articles,
Daily Record, I quote -- they had interviewed a
communications group, and this -- I think the staff
writer, John Snow, has said here in the Daily Record
that they estimate that the average business in this
area -- and I can vouch for that -- would be expected
to pay between \$300 and \$500 to change its stationery,
and between 500 to 1,000 to change its business cards.

Well, we just spent about \$40,000 in business cards because we just opened another office on the north side of Jacksonville. So that would have to change, and I know that cost me about \$4,000. So if you take 10,000 businesses and change that by a 1,000, if it's just \$1,000, you're looking at \$10 million right there. So I would say, how would that -- you know, what impacts the community more? That or, you know, the cost of that?

The gentleman before me mentioned that it probably wouldn't be good to change the 904 code. And I spoke to Mr. Pierce today, and he said the reason is people would call the Department of Revenue when it's

time to pay taxes and wouldn't be able to get hold of them. And I asked when did any government agency not know how to collect taxes. If it's over an area code change, I don't think that's a strong enough argument to make that change in this area.

so I would just like to make my views known here, and I strongly request that in your consideration -- because according to what I heard, pretty much this panel is going to decide with some people in Tallahassee that's also going to throw out their viewpoints on how it's going to impact them and the whole livelihood.

with me speaking on behalf of my company -and I really believe if there was some time,
especially to set six days before thanksgiving, the
people could have an opportunity and maybe proper
notification, there would have been a lot more people
in this community that would have showed up for this.

So I just would like you to consider that.

And hopefully, we won't be contested in any other kind of way that could cause any kind of finances for the government to continue arguing over it. But that's my viewpoint, and I do appreciate it, for you giving this time. Thank you.

CHAIRMAN CLARK: Mr. Kostenski, what is

this?

withes EOSTENSKI: This is a book. It's called -- you can have a copy if you want to put it -- for your records.

CHAIRMAN CLARK: I assume you wanted us to look at that inside cover?

MR. EDEMFIELD: Well, yeah. That's a sample of some of the ads. I'll show you. We run a quarter-and-a-half page ads all over the world with the 904 area code.

CHAIRMAN CLARE: This was simply to show that you have your advertisements?

MR. EDEMPIELD: On the back also. That's an example of the extent of how many tens of thousands of dollars we'll spend in books that go all over. That kind of book there is usually kept in people's libraries in the construction industry, and it's mailed all over the world for years. I mean, they use it like a bible. I mean, they just don't throw it away.

CHAIRMAN CLARE: And what are the other things that you have there?

WITHESS MOSTENSKI: This is just a sample of the yellow page ads. I can give you copies of these, if you like. That we are the only firm in the United States even advertising in any business yellow pages.

CHAIRMAN CLARK: What business yellow page
is that like that?

Pages in United Arab Emirates, and we're soliciting that we're specialized in used and reconditioned earth-moving machinery, "Import direct from U.S.A. and save." And we generate millions of dollars from this. I mean, our sales -- before we started this advertising blits, and our sales were 1 1/2 to \$2 million. When we started advertising -- I mean, in 1994 they were 17.5 million, and last year they were about 14 million. And we're seeing steady -- and our business is even more booming from this.

CHAIRMAN CLARE: Let me ask you this

question. If we would leave Jacksonville with 904 and

if we left Tallahassee with it, I presume the

projection is it would exhaust in three years. If

that came true, how would you feel about retaining

904? Would you rather have a new area code and be

able to keep it for a longer period of time?

WITHESS KOSTEMSKI: Well, that's a question

I know that -- it's sort of -- I feel it's a trap.

Then that is a consideration, but do you have that -is that factual? Do you have that in writing from

somebody?

CHAIRMAN CLARK: I think it's only based on projections.

WITHESS MOSTEMSKI: Projections.

projections of the explosion in cellular phones and facts and sheets which you mentioned to help predict that. So there's no way to accurately predict it.

But I'm sure that no one five years ago thought there would be the number of the exhaustion that we have experienced to date. I don't think anyone would have predicted that we would need that many phone numbers.

WITHESS KOSTEMSKI: You're right. It's a shock because they are splitting all over the whole United States.

CHAIRMAN CLARK: Right.

withes ROSTENSKI: We see that because we sell not only around the world, but all 50 states.

Looking at those plans, I think actually that they should be -- the 904 probably should be within a smaller area than Plan 1, 2 or 3 that I viewed.

I couldn't comment on that really unless I had more information.

CHAIRMAN CLARK: But it would be a concern of yours if it was a plan that quickly exhausted the

904	even	if you h	ave to	keep	it?			
		WITHESS	ROSTER	ISKI :	Well,	according	to	what

I've been reading in the documents, if this was a change and voted in January, it wouldn't actually get kicked over in 805 (sic) until '98; is that right?

1998?

CHAIRMAN CLARE: There would be a lag.

Ms. Sims, could you answer when we predict we need to make the change?

MS. SIMS: You're saying the exhaust would be sometime during the first part of 1998. So you'd have to go into a permissive period next year.

means that if somebody dialed your old number -- would they do an interrupt and tell them the new number, or would they let it go through?

MS. SIMS: They'd let it go through, but you know, you can dial either one during that period.

WITHESS ROSTENSKI: I'll ask: Is there any financial relief to the businesses for the next two years for the reprinting of the stationery?

CHAIRMAN CLARK: No.

WITHESS ROSTEMSKI: Or is it just you are on your own sort of?

CHAIRMAN CLARK: When area codes change,

when anything changes, business has to adjust to that.

If you mean compensation from the phone company? No.

the money be allocated that has been so for the past revenues to help defer or take care of some of the expenses that might be incurred. Not such thing as printing stationery and things like that, but possibly the call forwarding that's going on. And Bell's agreed to extend that further than they have in the past. So there's an accommodation already there. That question is in the docket on the production rates.

CHAIRMAN CLARK: Some of the costs involved in a longer permissive period might be addressed, but those would be costs incurred by the phone company; is that correct?

MR. SHREVE: Right.

WITHESS KOSTENSKI: I see.

MR. SEREVE: What costs would be incurred by a customer that might have to pay for those, and that's what we had in mind. It would be -- if we set the money aside, it would be determined by the book, certainly, Commissioners, with what it could be used for. Because I think that we don't really know what all the costs would be.

CHAIRMAN CLARK: But there wasn't a request that we would be reprinting stationery?

MR. SHREVE: No, no, not that type thing. Telecommunication services.

your earlier -- I'll answer your question with an answer. That the rate, you said, in three years, 904 won't have enough numbers. But if you switch everything to 850 and split it, you're still going to have that same problem. So then 850 will have to split again. So this is what I'm concerned about.

I mean, take it number for number, location for location, someone is going to have to split again. Either 850 will split again or, they'll be another split in the 904. I mean, that's what you're telling me within three to four years. I think we should cross that bridge when we come to it. Or we'd rather like to have one change and then, of course, Tallahassee would like to have one change as well. I think that's the problems of growth.

But I'm trying to focus on the best interest of the community which do generate the sales tax.

Because most people, they go to the yellow pages, and they make phone calls around before they -- they'll initiate a phone call before they just shut them off

cold turkey, that's person's business. That's what 2 I'm strongly trying to emphasize here. And the people overseas don't, you know -- they have to go to the 3 yellow pages. CHAIRMAN CLARK: Thank you very much. I 5 don't think I need this. I don't think I'll be 6 ordering any heavy equipment. Thank you very much. 7 (Witness Kostenski excused.) 8 9 MR. SEREVE: Thank you. That's the last 10 11 witness. CHAIRMAN CLARK: That is the last witness we 12 have who has signed up to speak. And there's at least 13 one gentleman who's raised a hand to indicate he would 14 like to speak. Is there anyone else who would like to 15 speak at this time? 16 Would you come forward? Were you here when 17 I swore in people? 18 WITHESS KERR: No. I was coming from 19 20 Clearwater. CHAIRMAN CLARK: Would your raise your right 21 22 hand? 23 24

# LYNDL KERR

appeared as a witness and, having been duly sworn, testified as follows:

# DIRECT STATEMENT

CHAIRMAN CLARK: Would you give us your name and address?

WITHESS RERR: Lyndl Kerr, L-Y-N-D-L,

K-E-R-R. I'm with Kerr's Auction Service -
THE REPORTER: I'm sorry, I'm going to need

the mike closer to you one way or another.

WITHES RERR: I'm with Kerr's Auction. We are a small business here in Jacksonville where we have trailers, and we have our names and numbers all inside the trailers. And we just went through the expense of spending \$1,000 on each trailer. That's each one of them numbered and everything.

And like everybody else said, the business cards and everything. But we're not a big company. I just wanted to come over and let you all know that I'm concerned about having to change all the numbers, spend all the money again. And I ain't got much to say, but we hauled butt from here to Clearwater because I heard it on the radio this morning. But that's all I had to say, and I just wanted to let you all know what I thought about it. Thank you.

CHAIRMAN CLARK: You will have to repaint 1 those trailers? 2 3 WITHESS KERR: Yes, ma'an. CHAIRMAN CLARK: Okay. Thank you, Mr. Kerr. 4 5 (Witness Kerr excused.) 6 MR. SEREVE: Thank you, Mr. Kerr. 7 Anyone else? 8 CHAIRMAN CLARK: Yes. Mr. Potter? 9 WITHESS POTTER: Is it time to entertain a 10 11 question? CHAIRMAN CLARK: Yes. You can come on up. 12 WITHESS POTTER: I know in Florida we've 13 changed Broward to 954, Palm Beach area 561. 14 Everyone's concerned about the changeover, and I think 15 the lady over there answered your question about 16 the -- what was the term? The transition period? 17 CHAIRMAN CLARK: Permissive --18 WITHESS POTTER: Permissive to mandatory 19 dialing. And I notice the 561, they gave them almost 20 a year to change over. 21 I used to live in Southern California; we 22 went through several area code splits and re-splits, 23 | and it's no big crisis. They give you a year to 24 notify their national business.

I also lived seven years overseas in Japan.

We went through area code changes there, believe it or

not. They've got four-digit area codes, which is very

confusing.

A proposal, the way -- Jacksonville, of course, is not growing as fast as South Florida. We have a steady growth. We don't have the ups and downs like they do. They've been crushed by the economy. Would it be possible also to consider treating Jacksonville similar to what was done in Atlanta where you pretty much left or reassigned an area code strictly for the metro area? And out in Atlanta they split off the suburbs for 770, plus they split up the 706. And they had to turn right back around a year or so later and chop it up to 770.

For example, Marietta is now 770, I believe is the area code, whereas downtown is another area code. I mean, that's why I propose this 850 right now so we don't have to go chopping up again. I've been through that, like I said, in California.

We are not scared of change. We know it's going to cost us some money. But why not do it now, and we have a year to change all the stationery.

Personally, in my office we don't buy more than about a year's worth of stationery anyway. I hope that that

stuff is going to run out; it would be a good opportunity to change it.

of the proposals that were considered, but certainly the range of options that we might choose, that may be in that range of options. I think we are looking at what will cause the least disruption and what would have a long-term beneficial result.

anything is going to cause disruption. But honestly,
I think we're trying to get the mentality now in
Jacksonville to bite the bullet now --

CHAIRMAN CLARE: I'm not sure that

Jacksonville is the size that requires the same sort

of fix that Atlanta did.

about the third of the size of Atlanta. But just something to think about, too. You know, there are different variations of this plan that could be considered. Thank you.

The gentleman back here. You have not commented before, have you?

WITHESS HOPFER: No, I haven't.

CHAIRMAM CLARK: All right. Why don't you

come forward, and I will swear you in, and you can give us your comments.

#### BILL EOPPER

appeared as a witness and, having been duly sworn, testified as follows:

# DIRECT STATEMENT

CHAIRMAN CLARE: Would you give us your name and your address?

WITHESS MOPPER: My name is Bill Hopfer.

That's spelled H-O-P-F-E-R. The address is 5035

Marble Egret Drive South, Jacksonville, Florida 32257.

I think with any type of a change, the whole idea is to be as -- at minimal disruption to all the people. That being the case, leaving Tallahassee, Jacksonville and Daytona would be the least disruptive. The more logical thing would be to split off Jacksonville and Daytona, or split off Tallahassee and leave it with the pan handle area.

However, there's only about, I believe, just a little bit over a year difference between the exhaustion period anyway. And as I understand it, we are supposed to be going to full number portability by the end of 1998. With full number portability, all this issue goes away. It no longer becomes a problem of having to get back into changing area codes or

anything like that.

CHAIRMAN CLARE: I'm curious as to why you think number portability will address that.

mandated that we make the study, start the wheels in motion, and to have our plans in position by 1997 to be implemented by 1998.

CHAIRMAN CLARK: Number portability as it relates to a customer being able to take his or her number to a new phone company?

withes moffer: That's correct. It allows everybody within the country to take their phone number, their full 10-digit number anywhere they happen to live.

CHAIRMAN CLARK: It's not my understanding that that is going to be implemented in 1997.

WITHESS SIMS: No.

WITHESS HOPPER: Well, that's a mandate by the FCC, though.

CHAIRMAN CLARE: But it's two different number portabilities?

withess sims: Right. The number
portability that's going to be implemented soon is the
number portability which will allow you to change
local exchange companies and keep your number in even

locations. But the area code -- if you run out of numbers, the area code will still change, and it will still change your number.

about. In the full number portability, it's the full 10 digits of your number that you take wherever you happen to live. That's what's coming, and it's coming very quickly.

What you are talking about is another telephone company being able to move your number from one to the other.

WITHESS SIMS: That's right.

available now. They're doing it with the call forwarding, the call forwarding feature right now; and technologically they can do it without the call forwarding future. But full number portability is coming about with the SX7 communications devices that are being put into the central offices. And it's going to be reality.

CHAIRMAM CLARK: Well, Mr. Hopfer, I'm not aware that that is coming in the near term to address the problems with the area code problem.

WITHESS MOPPER: Well, maybe we could hear from the gentleman from BellSouth here.

CHAIRMAN CLARK: This lady right here is from BellSouth. This is Nancy Sims.

MS. SIMS: Well, if we need a technical clarification, Mr. Benson can come up and clear that up right now.

CHAIRMAN CLARK: Mr. Benson, will you alert us of the clarifications?

WITHESS MOPPER: Thank you.

CHAIRMAN CLARK: Yeah, I need to swear you

in.

## ALAM BEMSON

was called as a witness on behalf of BellSouth and, having been duly sworn, testified as follows:

#### DIRECT EXAMINATION

address is 6419 Jackrabbit Island Road, and that's

St. Augustine, Florida. I am the manager for
intrastructure planning for BellSouth for North

Florida, sort of the architect behind number planning
for 904, as well as for all of North Florida.

Local number portability is arriving. It will be arriving in the third quarter of 1998 here in Jacksonville. Local number portability is mandated by the FCC to provide for both service provider, in other

extent location portability. What that means is that customers will be able to move to another provider or to another location, if they choose to, and keep their same number as long as that different location is within -- right now, within a geographic area that we are calling an exchange such as within Jacksonville.

The advantage of local number portability is that it will provide an opportunity to do routing on smaller groups than we do now. Today we can only route telephone numbers on the basis of 10,000 at a chunk; we call them NXX codes. With the advent of local number portability, we can route on the basis of an individual number. What that means to the user is that we can better utilize telephone numbers. We hope that with local number portability, we'll have improved utilization of our numbers. That is, as yet, an untested and uncertain future; but there is the expectation that we will have improved utilization telephone numbers with local number portability.

CHAIRMAN CLARE: Will you be able to use that number in a different exchange?

withess semson: It is the agreement now of the parties that are involved in developing this that you will not be able to do that. In other words, that if you moved from Jacksonville, for example, to Tulsa,

Oklahoma, that you would not be able to move that.

That is not a technical limitation, however.

Technically, you could do it. So that is an agreement that is based on the industries' approach and the regulators' approach to how we should deal with the ability to move numbers. At this point I do not expect that that will happen, certainly not in 1998.

CHAIRMAN CLARK: So what happens in 1998 is the porting of a number within the exchange, not in the area code?

WITHESS BENSON: Right now the plan is to be able to port numbers within the exchange. So you can go to a different provider or to a different location but within the exchange.

CHAIRMAN CLARE: Was Mr. Hopfer then indicating that that means we will not exhaust the numbers in the area code as rapidly if we had that available?

WITHESS BENSON: What that means is that -let me give you an example right now. We have a
central office, Cedar Key, for example, that has an
NXX code assigned to it. I don't recall the exact
quantity or customers that --

CHAIRMAN CLARK: You need to tell them what

NXX code is.

central office code, the first three digits that you dial when you dial a telephone number. Those first three digits determine in our network how that call is routed. To get to Cedar Key, you dial the first three digits -- and excuse me, I don't know what the NXX code is. But let's guess it's 444. When you dial the 444 number, your call is routed to Cedar Key.

Now, in Cedar Key, we only have about 800 customers. So we are tying up 10,000 numbers to serve 800 customers. It is possible, we hope, that there will be some relief with the number portability for the rapid exhaust so that we could actually use those telephone numbers elsewhere. But that is not a clear and that is not an explicit part of the plan, but we believe that over time we will improve our utilization of telephone numbers.

CHAIRMAN CLARK: Mr. Hopfer, is that what you are talking about?

WITHESS HOPPER: I was talking about -CHAIRMAN CLARK: You need to come to the
microphone.

WITHESS MOPPER: I was talking about full number portability --

CHAIRMAN CLARK: Wait until you get to the microphone.

WITHESS FULLER: -- and actually moving the 10-digit number with you anywhere in the United States.

feasible. You can technically move a 10-digit number, and you can move it anywhere you wanted to. But there are some concerns about doing that. For example, people will not be able to tell then if they are making a long distance phone call. If you dial a 10-digit number, you won't be able to tell whether your dialing your next door neighbor or somebody in Washington state.

so from the standpoint of the agreements that I understand are being executed right now, it is that we are going to move forward and only keep the porting of numbers within a relatively small area. So that means it really is not the intent to be able to do that in 1998, to be able to move that number from, let's say, Jacksonville to Washington state.

WITHESS HOPPER: But isn't it certainly -CHAIRMAN CLARK: Wait a minute. Mr. Benson,
give Mr. Hopfer the microphone.

MR. HOPFER: But isn't it the case that

1	shortly thereafter it will be available on a 10-number
2	basis, everybody does have to dial 10 digits rather
3	than the 7 digits that we are currently dialing if
4	full number portability becomes an issue?
5	CHAIRMAN CLARK: Mr. Benson, as I understand
6	it, is shaking his head no.
7	MR. HOPFER: Well, that's my understanding
8	of it.
9	CHAIRMAN CLARK: Okay. Mr. Hopfer, we'll
10	look into that because if there's a way for us to
11	avoid having to change area codes, we are certainly
12	interested.
13	MR. HOPFER: Again, I would still say,
14	though, that when the decision is made to do this, the
15	idea should be affecting the fewest number of people
16	as possible. And so my vote would be for the plan
17	that would put Jacksonville and Daytona in 904, that
18	would be my first plan. The second idea would then be
19	to have Tallahassee involved in it as well.
20	CHAIRMAN CLARK: Okay. Thank you,
21	Mr. Hopfer.
22	(Witnesses Hopfer and Benson excused.)
23	
24	MR. HOPFER: Thank you.
25	CHAIRMAN CLARK: Is there anyone else that

would like to speak, anyone who hasn't spoken as yet?
Yes. Would you come forward and give us your name?
And I will swear you in.

### HELEME CASELTIME

appeared as a witness and, having been duly sworn, testified as follows:

#### DIRECT STATEMENT

CHAIRMAN CLARE: Would you give us your name and address?

WITHESS CASELTIME: Helene Caseltine, One Riberia Street, St. Augustine, Florida.

CHAIRMAN CLARK: Go ahead.

WITHESS CASELTIME: I'm the executive director for the Committee of 100 for St. Johns County. And as far as the area code change, we would prefer that the 904 stay within the Northeast Florida area because you are effecting a lot more businesses. And it would be an extreme cost to our local business people, and we would prefer to see 904 to stay in Northeast Florida. Plus the fact that many state government offices use SUNCON and don't use the 904 area code. So we would prefer to see the 904 stay in Northeast Florida.

CHAIRMAN CLARK: Thank you, Ms. Caseltine.

Anyone else? Mr. Smallwood, did you want to

add to what you said?

WITHESS SMALLWOOD: Madam Chairman,

Ns. Caseltine really hit the one issue that I thought

was left open. Some of the presenters that have

spoken already and you were somewhat receptive to the

concept that the idea of least disruption would make a

lot of sense. And she mentioned that the state

offices primarily operate off SUNCON.

A large percentage of all the activities that they have is on their own internal system. They don't even use the 904 landline system at all. So the least disruption ultimately would come by letting state government change their area codes and then leave the predominance of the users alone. And so that seems to make a lot of sense to me. Thank you.

CHAIRMAN CLARE: Thank you, Mr. Smallwood.

Is there anyone else who would like to speak at this time?

I see no one raising their hand and indicating that they would like to speak and, therefore, I'm going to adjourn this hearing.

I would like to say I appreciate you all coming out here and participating in this hearing and giving us information relative to the needs for the area code change and which option you prefer. So

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thank you all very much. This hearing is adjourned.
               (Thereupon, the hearing concluded at
 2
    7:35 p.m.)
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1	STATE OF FLORIDA)								
2	: CERTIFICATE OF REPORTER COUNTY OF LEON )								
3	I, ROWENA NASH HACKNEY Official Commission								
4	Reporter,								
	DO HEREBY CERTIFY that the Jacksonville								
5	Service Hearing in Docket No. 961153-TL was heard by the Florida Public Service Commission at the time and place herein stated; it is further								
7	CERTIFIED that I stenographically reported								
	the said proceedings; that the same has been transcribed under my direct supervision; and that this								
9	transcript, consisting of 56 pages, constitutes a true transcription of my notes of said proceedings								
10									
11	DATED this 26th day of November, 1996.								
12	20 1/when								
13	ROWENA NASH HACKNEY								
14	Official Commission Reporter (904) 413-6736								
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