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December 6, 1996

Suite 260

Blanca Bayo, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

Re: Docket No. 960725-GU Unbundling of Natural Gas Services

Dear Ms. Bayo:

Enclosed for filing in the above docket are an original and 15 copies of Department of Management Services' Written Comments on Unbundling of Natural Gas Services, along with our attached Certificate of Service.

Recycled Paper

Sincerely, CK FA **NPP** Stephen S. Mathues :AF Assistant General Counsel)MU SSM/cs Enclosures SMSADM01\001\USR\GCOSHARE\NATGAS\UNBUNDLE\BAYO2.DOC LIN OPC RCH **RECEIVED & FILED** SEC WAS OTH FPSC-BUREAU OF RECORDS

DOCUMENT NUMBER-DATE 13042 DEC-6 % FPSC-RECORDS/REPORTING

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STATE OF FLORIDA FLORIDA PUBLIC SERVICE COMMISSION

In Re:	Unbundling of Natural	
Gas Se	rvice	

DOCKET NO. 960725-GU

THE FLORIDA DEPARTMENT OF MANAGEMENT SERVICES' WRITTEN COMMENTS CONCERNING DOCKET NO. 960725-GU AND THE ISSUES DISCUSSED DURING STAFF WORKSHOP NO. 2 CONDUCTED ON OCTOBER 21-22, 1996.

The Florida Department of Management Services (DMS) provides the following written comments in connection with the Issues discussed during the Natural Gas Unbundling Workshop No.2 held on October 21-22, 1996. Comments are numbered to correlate to the Issue Numbers discussed during the workshop.

Comments are as follows:

16. DMS concurs with the comments expressed during the workshop that LDCs should file tariffs to establish the ground rules for balancing gas deliveries into and out of the LDCs' systems. Balancing tariffs will ultimately benefit the transportation customers as well as the LDCs by clearly establishing policy that will help to avoid confusion.

17. DMS believes it will be necessary for the LDC to impose an Operational Flow Order from time to time for recovery from an emergency situation. However, before placing an Operational Flow Order into effect that restricts its transportation customers, all other remedies should be exhausted.

18. DMS does not object to penalties for failure to balance so long as penalties are established in a fair and equitable manner and are assessed in proportion to the degree of impact caused during the emergency situation.

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19. Asking an LDC to establish a threshold after which an Operational Flow Order may be imposed and a tolerance range for their system does not seem unreasonable. Such information would assist transportation customers in making their operating decisions and could ultimately be beneficial to the LDC.

20. No comment.

21. As loads continue to grow and system capacity becomes tighter, accurate metering will become essential to maintain balance and preclude penalties. Adequate metering should be required to protect other transporters as well as the LDC.

22. Metering requirements for "small customer" classes could be established on the basis of the potential impact their imbalance may cause to the system.

23. All or some of the six rules identified in Issue 23 would be useful if implemented by the larger LDCs, however they may be impractical for the smaller LDCs.

24. During the workshop, a question was raised regarding LDC contracts that preclude an interruptible transportation customer from curtailing its deliveries after receiving curtailment instructions from the LDC. DMS attempts to balance deliveries throughout the State among many LDCs and would rather divert incoming gas to another State load on another LDC's system when local curtailments are anticipated or are experienced. DMS expects these diversions would be viewed as nonperformance based on current contract provisions and subject to penalties. DMS would not object to establishing nonperformance penalties so long as such penalties are fair and equitable for each set of circumstances (for operating actions that are within the control of the transporter,) recommend future operating and transportation agreements be free of restrictions that would prohibit transporter from responding to the changing operating conditions.

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Issues 25 and 26 - No comment.

Issues 33-36 regarding Marketers and Affiliate Marketers. - No comment.

37. DMS does not object to the concept of the LDC requiring transportation customers to take capacity held by the LDC.

38. Market conditions should dictate the price for released capacity.

39. DMS concurs with the discussion during the Workshop that supported not requiring an exit fee when a transporter decided to use a third party's capacity.

40. Economic incentives and market conditions should determine when capacity is released and for what price.

41. DMS does not support the institution of a Capacity Realignment Adjustment to recoup stranded cost from previous business decisions.

42. Market conditions and the interruptability of the customer's load will determine whether a transportation customer will try to survive the risk of operating with interruptible capacity or pick up firm capacity as interruptible capacity increases in cost.

DATED this $G^{\tau \mu}$ day of <u>December</u>, 1996.

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Attorneys for Department of Management Services

CERTIFICATE OF SERVICE DOCKET NO. 960725-GU

I HERBY CERTIFY that a true and correct copy of the foregoing has been sent by prepaid U. S. Mail to:

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