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1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		REBUTTAL TESTIMONY OF RONALD M. PATE
-		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NO. 981052-TP
5		DECEMBER 21, 1998
6		
. 7	Q.	PLEASE STATE YOUR NAME, ADDRESS, AND POSITION WITH
8		BELLSOUTH TELECOMMUNICATIONS, INC.
9		
10	A.	My name is Ronald M. Pate. I am employed by BellSouth
11		Telecommunications, Inc. ("BellSouth") as a Director, Interconnection
12		Services. In this position, I handle certain issues related to local
13		interconnection matters, primarily operations support systems. My
14		business address is 675 West Peachtree Street, Atlanta, Georgia 30375.
15		
16	Q.	PLEASE SUMMARIZE YOUR BACKGROUND AND EXPERIENCE.
17		
18	A.	l graduated from Georgia Institute of Technology in Atlanta, Georgia, in
19		1973, with a Bachelor of Science Degree. In 1984, I received a Masters of
20		Business Administration from Georgia State University. My professional
21		career spans over twenty-five years of general management experience in
22		operations, logistics management, human resources, sales and marketing.
23		I joined BellSouth in 1987, and have held various positions of increasing
24		responsibility in both BellSouth's regulated and non-regulated entities.
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	2	Q.	HAVE YOU TESTIFIED PREVIOUSLY?
	3		
	4	Α.	Yes. I have testified before the Louisiana Public Service Commission.
	5		
	6	Q.	HAVE YOU TESTIFIED PREVIOUSLY BEFORE THIS COMMISSION?
	7		
	8	A.	No.
	9		
	10	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY BEING FILED
	11		TODAY?
	12		
	13	Α.	The purpose of my testimony is to rebut the direct testimony filed by
	14		Andrea K. Welch of the Telephone Company of Central Florida ("TCCF").
	15		Specifically, I will address Operations Support Systems issues.
	16		
	17	Q.	HAS BELLSOUTH PROVIDED TCCF WITH ELECTRONIC INTERFACES
	18		WHICH ENABLE TCCF TO ORDER RESALE SERVICES?
	19		
	20	Α.	Yes. Contrary to Ms. Welch's statement on page 9 of her testimony that
	21		such electronic interfaces do not exist, BellSouth has made a variety of
	22		electronic interfaces available to ALECs for the pre-ordering and/or
	23		ordering of resale services. These interfaces are: the
	24		Telecommunications Access Gateway ("TAG", formerly known as API"),

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•	s.	ı	
	1		Electronic Data Interchange ("EDI"), the Local Exchange Negotiation
	2		System ("LENS"), and EC-Lite.
	3		
	4	Q.	ON PAGE 12 OF HER TESTIMONY, MS. WELCH DESCRIBES THE
	5		ELECTRONIC OSS INTERFACES THAT BELLSOUTH HAS OFFERED
	6		TO TCCF (TAFI, EDI, LENS, AND TAG). ARE HER DESCRIPTIONS OF
	7		THESE INTERFACES CORRECT?
	8		
	9	Α.	No. It is clear from Ms. Welch's descriptions that TCCF does not
	10		understand the purpose of the electronic interfaces that BellSouth offers to
	11		ALECs. I will discuss each of these interfaces and explain why TCCF's
	12		assessment of them is incorrect.
	13		
	14	Q.	MS. WELCH, ON PAGES 12 AND 13, STATES THAT THE TROUBLE
	15		ANALYSIS AND FACILITATION INTERFACE ("TAFI") DOES NOT
	16		PROVIDE FOR "ORDER FLOW THROUGH." WHAT IS THE PURPOSE
	17		OF THE TAFI INTERFACE?
	18		
	19	Α.	TAFI is an interface for repair and maintenance functions, not ordering.
	20		
	21	Q.	MS. WELCH STATES, ON PAGE 12, THAT MANUAL INTERVENTION IS
	22		REQUIRED WHEN USING TAFI. DO YOU UNDERSTAND HER
	23		COMPLAINT?
	24		

Α. No. TAFI is a user-friendly interface that often enables trouble reports to 1 2 be cleared remotely by the repair attendant handling the initial customer contact, frequently with the customer still on the line. With this system, 3 any repair attendant, including an ALEC's repair attendant, can correctly 4 handle a trouble report on any telephone number-based service. When 5 using TAFI, an ALEC repair attendant must interact with the end-user 6 customer and with TAFI, which is an interactive system, and enter 7 information and respond to the system as necessary. Because TAFI 8 interacts with downstream systems, without manual intervention, I do not 9 understand what Ms. Welch means when she states that TAFI requires 10 manual intervention. 11 12 I should also mention that TAFI is the same system used by BellSouth's 13 retail repair attendants. By offering TAFI to ALECs, BellSouth is providing 14 ALECs with the same access to repair and maintenance OSS that 15 BellSouth retail has. 16 17 Q. PLEASE DESCRIBE HOW TAFI WORKS. 18 19 Α. TAFI is a common presentation expert system (a human-to-machine 20 21 interface with intelligence to do diagnostics) that provides rapid, 22 consistent, and efficient automated trouble receipt, screening, and problem resolution. It is an interactive system that prompts the repair 23 attendant with questions and instructions while automatically interacting

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with other internal systems as appropriate. TAFI also provides for the 1 queuing of reports to enable the repair attendant to work on several 2 customer troubles simultaneously, and it provides on-line reference tools. 3 TAFI can also be used to view maintenance histories. TAFI gives ALECs 4 direct access to each ALEC's end-user customers' maintenance histories. 5 If TAFI determines that a trouble report must be dispatched to a 6 downstream center or field work group, TAFI passes the trouble ticket to 7 the Line Maintenance Operating System (LMOS), which dispatches the 8 trouble report to the appropriate Installation & Maintenance (I&M) work 9 group. If the ticket needs to be handled by a Central Office (CO) field 10 work group, LMOS passes the ticket to the Work Force Administration 11 (WFA) - Dispatch In module, which loads the ticket to the next available 12 CO technician. No distinction is made in priority between tickets related to 13 ALEC customers versus tickets related to BellSouth retail customers. 14

15

Q. MS. WELCH COMPLAINS, ON PAGES 12 AND 13, THAT TAFI IS
 SLOWER AND LESS EFFECTIVE THAN MANUAL PROCESSES FOR
 TROUBLE TICKETS. PLEASE COMMENT.

19

A. Because Ms. Welch does not describe the processes used by TCCF, I
 cannot comment specifically about TCCF's complaints. If TCCF's
 business plan is simply to open and close trouble tickets for its customers,
 then perhaps TCCF's current process is the most effective for it. If TCCF
 is interested in doing more, for example, diagnosing many of its

customers' troubles while the customers are on the telephone, or in
 tracking trouble tickets or viewing customers' trouble histories on-line, then
 it should consider TAFI.

4

Q. ON PAGE 12, MS. WELCH STATES THAT EDI DOES NOT PROCESS
ORDERS WITH MORE THAN SIX LINES AND DOES NOT PROCESS
"ADDS, MOVES OR CHANGES." SHE ALSO STATES ON PAGE 16
THAT TCCF BELIEVES THAT BELLSOUTH DOES NOT CURRENTLY
OFFER ELECTRONIC INTERFACES THAT PROCESS "ADDS, MOVES
AND CHANGES." ARE THESE STATEMENTS CORRECT?

11

A. No. EDI, the industry standard, machine-to-machine interface offered to ALECs, has always been able to process orders with more than six lines and "adds, moves or changes" for orders. These functions also became available via the TAG on November 1, 1998. Perhaps, Ms. Welch has confused EDI with LENS. It is true that LENS currently does not process orders with more than six lines (with the exception of "switch as is" orders) or "adds, moves or changes."

19

Q. MS. WELCH ALSO STATES THAT EDI DOES NOT PROCESS ANY
 COMPLEX ORDERS. DOES EDI SUPPORT THE ORDERING OF ANY
 COMPLEX SERVICES?

23

Α. Yes, and these services may also be ordered via TAG. There are four 1 2 complex services that ALECs may order via the EDI or TAG electronic interfaces: PBX trunks, SynchroNet® (a private line data service), ISDN-3 Basic-Rate service, and hunting. 4 5 In addition, an ALEC may use the EDI, TAG, or LENS interfaces to place 6 a resale order for any complex service, with any number of lines, as long 7 as the end-user simply is "switching-as-is" from BellSouth to an ALEC. 8 Other than the four complex services available via EDI and TAG and 9 "switch-as-is" services, complex services requiring account team handling 10 are handled in substantially the same manner for both ALEC and 11 BellSouth retail customers. 12 13 YOU MENTIONED THAT SOME COMPLEX SERVICES REQUIRE Q. 14 ACCOUNT TEAM HANDLING. PLEASE EXPLAIN HOW THESE 15 SERVICES ARE HANDLED FOR BELLSOUTH AND FOR ALECS. 16 17 Non-discriminatory access does not require that all information and Α. 18 functions be electronic and involve no manual handling. Many services, 19 primarily complex services, involve substantial manual handling by 20 BellSouth account teams for BellSouth retail customers. Thus, non-21 discriminatory access to certain functions for ALECs may also legitimately 22 involve manual processes for these same functions. 23 24

1 ordering and ordering processes are largely manual. Nonetheless, these 2 manual pre-ordering and ordering processes are substantially the same for both retail and ALEC orders. Orders for retail services are handled 3 primarily by the appropriate business unit for retail services -- BellSouth 4 Business Systems (BBS) account teams. Orders for ALEC services are 5 6 handled by the appropriate business unit for ALEC services – ALEC account teams which are part of Interconnection Services (ICS). ICS's 7 account team handling of complex services for ALECs is substantially the 8 9 same as BBS's account team handling of complex services for BellSouth's 10 retail customers; they both use the substantially same processes as 11 described below. 12 Q. COULD YOU ILLUSTRATE HOW THESE PROCESSES ARE 13 14 SUBSTANTIALLY THE SAME? 15 Yes. Attached are Exhibits RMP-1 and RMP-2 which depict the 16 processes for ordering MultiServ, a complex services offering, for ALECs 17 18 and for BellSouth. To perform the pre-ordering activity for complex 19 services, which is known as a "service inquiry," a systems designer on the 20 appropriate BBS or ICS account team fills out an extensive paper form 21 and then provides that form to the project manager for further manual 22 activities. On approval of either the retail customer or the ALEC, as 23 appropriate, the paper service inquiry is re-initiated as a firm order, which 24 also is an extensive paper form with subsequent manual distribution. In

both the retail and the resale cases, the Firm Order Package is manually 1 handed off to the service center, where paper service order worksheets 2 are created to assist in initiating service orders in the ordering system. At 3 that point, orders are typed into the appropriate service order system for 4 the customer's location, either the Direct Order Entry ("DOE") system (in 5 North Carolina, South Carolina, Georgia, and Florida) or the Service Order 6 Negotiation System ("SONGS") in Alabama, Kentucky, Louisiana, 7 Mississippi, and Tennessee). This order entry is the same for both the 8 retail and the resale situations, and thus does not result in a different 9 customer "experience" in either case. The person who enters the complex 10 order in BellSouth's systems never has any contact with the end-user 11 customer, whether the customer belongs to an ALEC or BellSouth. After 12 the service order is input, the account team and project manager are 13 notified by e-mail of the service order numbers and due dates. The 14 account team manually reviews the service order for accuracy and follows 15 16 up as necessary. These processes, with their substantial reliance on manual handling and paper forms, are common to both retail and ALEC 17 orders. 18

19

20 Q. IF AN ALEC WANTED TO PURSUE THE MECHANIZATION OF

21 COMPLEX ORDERS, WHAT AVENUES DOES IT HAVE?

22

A. If any ALEC, in exercising its independent business judgment, were to
 reach a different conclusion regarding the costs and benefits of

mechanization, it could fund the cost of complex service mechanization 1 through a bona fide request for additional functionality. Another way for 2 3 an ALEC to suggest the addition of a complex service or complex services to an electronic interfaces is through the Electronic Interface Change 4 Control Process ("EICCP"). This process was established by BellSouth 5 and the ALECs. Generally, an ALEC, registered to participate in the 6 Electronic Interface Change Control Process, may propose changes to the 7 electronic interfaces. Part of the process includes a vote or votes by the 8 participating ALECs to establish the priority of the potential changes. A 9 participating ALEC must be a user of an interface in order to vote and rank 10 the potential change(s) for that particular interface. A third way for an 11 ALEC to suggest changes, such as the addition of complex services to an 12 electronic interface, is via the Ordering and Billing Forum, which sets the 13 standards for ordering. 14

15

In addition to the processes described above, BellSouth has implemented
 e-mail service inquiries and ordering for one type of complex service,
 frame relay, with two ALECs. BellSouth is ready to accept requests from
 other ALECs for trials for other specific products.

20

Q. ARE THE ALECS PARTICIPATING IN THE EICCP CONSIDERING
 CHANGES TO THE ELECTRONIC INTERFACES THAT WOULD
 INCLUDE FUNCTIONALITY FOR COMPLEX SERVICE ORDERING?

1	Α.	Yes. The ALECs involved in the EICCP have determined which of the
2		functionality and features from versions 8.0, 9.0, and 10.0 of the Ordering
3		and Billing Forum ("OBF") standards will be included in a major release of
4		the interfaces in July, 1999. The first standards for complex services are
5		part of version 9.0 of the OBF standards.
6		
7	Q.	IS TCCF A REGISTERED MEMBER OF THE EICCP?
8		
9	Α.	Yes.
10		
11	Q.	ON PAGES 12-13, MS. WELCH EXPLAINS THAT "ORDER FLOW
12		THROUGH IS ACHIEVED WHEN A HUMAN KEYS RELEVANT ORDER
13		INFORMATIONA INTO BLANKS ON AN ORDERING SCREEN, PUSHES
14		A BUTTON, AND THE ORDER IS RECEIVED, PROCESSED AND
15		TURNED VIA MACHINE. THE PROCESS IS MACHINE-TO-MACHINE
16		AFTER INITIAL INPUT OF THE ORDER." DO YOU AGREE WITH
17		TCCF'S DEFINITION OF FLOW THROUGH?
18		
19	Α.	Yes, but with one significant exception. An order can be said to flow
20		through an electronic ordering system only when an ALEC or BellSouth
21		representative takes information directly from the customer and inputs it
22		directly into the electronic ordering interface without any changes or
23		manipulation of the customer's information.

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Earlier in my testimony, I discussed how complex orders for ALECs and 1 2 BellSouth are handled in substantially the same time and manner. In the 3 case of complex orders, such as ESSX®, there are systems designers and consultants involved in the work flow between the ALEC or BellSouth 4 representative who takes the order and the person who inputs the order 5 into the system. These designers and consultants clarify and expand on 6 7 the information from the end user customer as necessary to prepare the order for input. Therefore, complex orders cannot be said to flow through 8 9 because there is significant manual handling, which varies from order to 10 order, between the time order information is taken by the ALEC or 11 BellSouth representative and before the order is input. 12 Flow through for ALEC orders can be said to "start" when an 13 electronically-submitted order reaches BellSouth and flows through the 14 15 edit checking and service order generation systems and reaches the Service Order Control System ("SOCS") without any human intervention. 16 17 Q. MS. WELCH, ON PAGES 12 AND 13, STATES THAT "EDI DOES NOT 18 PROVIDE FOR ORDER FLOW THROUGH" THAT "ORDER FLOW 19 THROUGH CANNOT BE ACHIEVED USING EDI", AND THAT "ORDER 20 FLOW THROUGH CANNOT BE ACHIEVED WITH THE EXISTING OSS." 21 ARE THESE STATEMENTS CORRECT? 22 23

1	Α.	No. EDI, TAG, and LENS provide mechanized order generation for 30
2		resale services. EDI and TAG also provide mechanized order generation
3		for 4 UNEs available. "Mechanized order generation" means that all
4		aspects of order generation - including firm order confirmations and
5		completion notices - are fully mechanized for these services. These
6		orders will flow through EDI, TAG, or LENS and into BellSouth's systems
7		without any manual intervention if the orders are complete and correct.
8		
9	Q.	CAN LENS BE USED ONLY FOR PRE-ORDERING, AS MS. WELCH
10		STATES ON PAGE 12, AND THEN AGAIN, ON PAGE 13?
11		
12	Α.	No. As I have already indicated, LENS may be used for ordering as well,
13		and has been available for that purpose since it was introduced in April,
14		1997. Since TCCF uses LENS for pre-ordering, as Ms. Welch comments
15		on page 13 of her testimony, I am surprised that TCCF has not noticed
16		that there is a firm order mode "link" on the LENS Main Menu screen (the
17		first screen seen after the ALEC user logs in).
18		
19	Q.	MS. WELCH STATES THAT, ON NOVEMBER 1, 1998, THAT TAG WAS
20		INTRODUCED FOR PRE-ORDERING ONLY. IS THIS TRUE?
21		
22	A.	No. Pre-ordering via TAG became available on August 31, 1998.
23		Ordering became available on November 1, 1998.
24		

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1	Q.	ON PAGE 12 OF HER TESTIMONY, MS. WELCH STATES THAT TAG
2		WILL REPLACE EDI AND LENS? PLEASE COMMENT.

Α. TAG is not a replacement for EDI, which is one of BellSouth's industry-4 standard, machine-to-machine interfaces for ordering for ALECs. TAG 5 provides machine-to-machine pre-ordering and ordering interfaces based 6 on the CORBA standard, which BellSouth believes will likely be the single 7 long-term standard for pre-ordering. Since TAG is a machine-to-machine 8 9 interface, an ALEC that chooses to use TAG must build its side of the interface. 10 11

LENS continues to be available to ALECs. LENS will be upgraded in 1999
 to add significant additional functionality.

14

15 Q. ON PAGE 15, MS. WELCH QUESTIONS WHY BELLSOUTH HAS NOT

16 MADE ITS OSS FOR ORDERING, RNS, DOE, AND SONGS,

17 AVAILABLE FOR RESELLERS. PLEASE COMMENT.

18

19 A. Contrary to TCCF's suggestion, giving the ALECs access to the Regional

- 20 Negotiation System ("RNS"), Direct Order Entry ("DOE") system, and
- 21 Service Order Negotiation System ("SONGS") for their orders would not
- have been the "quickest and most efficient solution" for BellSouth or

ALECs.

There are several problems with TCCF's suggestion. First, the 1 Telecommunications Act of 1996 does not require identical access, but 2 3 rather non-discriminatory access. Second, as Ms. Welch notes, BellSouth does not have a single system that it uses for its own customers. As she 4 describes on pages 14 and 15 of her testimony, BellSouth uses three 5 different systems for ordering: RNS for residential customers throughout 6 BellSouth's region; DOE for business customers in Florida, Georgia, North 7 Carolina, and South Carolina; and SONGS for Alabama, Kentucky, 8 Louisiana, Mississippi, and Tennessee. DOE and SONGS also are used 9 for certain types of residential transactions that RNS does not process. 10 Thus, if ALECs were to use the "same interfaces" as BellSouth, they 11 would have to implement three different interfaces to place orders in 12 BellSouth's region, instead of just one pre-ordering interface and one 13 ordering interface, which can be integrated -- or just one interface if LENS 14 is used for pre-ordering or ordering -- for the entire region. 15 16

TCCF, via Ms. Welch's testimony on page 15, "does not understand why
BellSouth has chosen not to use [RNS, DOE, and SONGS] for the
processing of reseller orders." One reason is that these systems would
not support all types of ALEC resale orders. For example, RNS does not
support the most basic types of ALEC resale orders, "switch-as-is" and
"switch-with-changes."

23

1		Another problem with using BellSouth's systems instead of interfaces
2		designed for ALECs would be industry standards. RNS, DOE, and
3		SONGS do not follow the industry standards for ordering, and do not
4		follow the proposals emerging from the industry committee.
5		
6		Finally, RNS, DOE, and SONGS were all designed in a manner that suits
7		the vision and business practices of BellSouth, not of ALECs, and contain
8		proprietary information.
9		
10	Q.	HAS THIS COMMISSION DEALT WITH A SIMILAR REQUEST BY
11		ANOTHER ALEC?
12		
13	Α.	Yes. In Docket 980119-TL, Supra Telecommunications & Information
14		Systems, Inc. ("Supra") asked this Commission to order BellSouth to
15		provide Supra with access to BellSouth's retail interfaces. The
16		Commission found that BellSouth should not be "required to provide Supra
17		with the exact same interfaces that [BellSouth] uses for its retail
18		operations."
19		
20	Q.	WOULD YOU PLEASE SUMMARIZE YOUR TESTIMONY?
21		
22	A.	Yes. Contrary to TCCF's statements, BellSouth has made non-
23		discriminatory electronic interfaces to BellSouth OSS available to TCCF
24		and all other ALECs

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2 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

- 3
- 4 A. Yes.



BST WHOLESALE: Complex Services - MultiServ

