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September 12, 2000

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Ms. Blanca Bayó, Director
Division of Records and Reporting
Room 110, Easley Building
Florida Public Service Commission
2540 Shumard Oak Blvd.
Tallahassee, Florida 32399-0850

Re: FPSC Docket No. 990649-TP, Revised Testimony

Dear Ms. Bayó:

Enclosed for filing on behalf of AT&T Communications of the Southern States, Inc. and MCI WorldCom, Inc. are an original and fifteen copies of the following documents in the above-referenced docket:

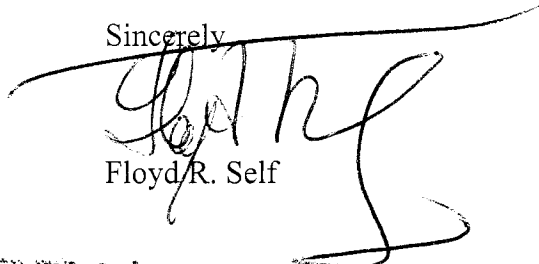
1. An original and fifteen copies of the revised Rebuttal Testimony of Greg Darnell 11370-00
2. An original and fifteen copies of revised page 24 of the Rebuttal Testimony of Brenda J. Kahn to replace page 24 of both the public version and the confidential version; 11370-00
3. An original and fifteen copies of the revised Rebuttal Testimony of Jeff King.

This testimony has been revised solely to remove any references to GTE's information; there have been no other changes to the content of these witnesses testimony. 11370-00

Please acknowledge receipt of these documents by stamping the extra copy of this letter "filed" and returning the same to me.

Thank you for your assistance with this filing.

Sincerely



Floyd R. Self

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make up cover letter for 11370-00; give copy to ML

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the Revised Rebuttal Testimony of Greg Darnell, Revised page 24 of Rebuttal Testimony of Brenda Kahn and Revised Rebuttal Testimony of Jeffrey King has been furnished to the following parties by Hand Delivery (*) and/or Overnight Delivery on the 12th day of September, 2000:

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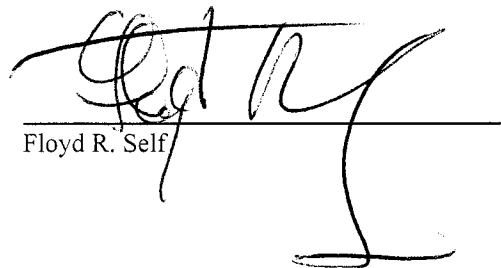
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Floyd R. Self

ORIGINAL

**BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION**

**REBUTTAL TESTIMONY OF
GREG DARNELL**

ON BEHALF OF

AT&T COMMUNICATIONS OF THE SOUTHERN STATES, INC.

AND

MCI WORLDCOM, INC.

Docket No. 990649-TP

Revised September 12, 2000

DOCUMENT NUMBER-DATE

11370 SEP 12 8

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1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
2 A. My name is Greg Darnell, and my business address is 6 Concourse
3 Parkway, Suite 3200, Atlanta, Georgia, 30328.
4 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
5 A. I am employed by MCI WorldCom, Inc. as Regional Senior Manager --
6 Public Policy.
7 Q. HAVE YOU PREVIOUSLY TESTIFIED?
8 A. Yes, I have testified in proceedings before regulatory commissions in
9 Alabama, California, Florida, Georgia, Kentucky, Louisiana, Mississippi,
10 North Carolina, South Carolina and Tennessee and on numerous occasions
11 have filed comments before the FCC. Provided as Exhibit GJD-11 to this
12 testimony is a summary of my academic and professional qualifications.
13 Q. ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS
14 PROCEEDING AND FOR WHAT PURPOSE?
15 A. I am testifying on behalf of MCI WorldCom, Inc. and AT&T
16 Communications of the Southern States, Inc. The purpose of this
17 testimony is to address BellSouth's proposed Expenses and Common Cost
18 (issue 7 (t) and 7(u)) that are used in the development of its UNE rates and
19 the appropriate method for determining deaveraged UNE rates (issue 2(a)).
20

1 **I. EXPENSE AND COMMON COST**

2 **Q. ARE BELLSOUTH'S EXPENSE AND COMMON COST FACTORS**
3 **IMPORTANT?**

4 A. Yes. As proposed in this proceeding, BellSouth's Expense and Common
5 Cost Factors account for approximately 32.75% of the 2-wire analog UNE
6 loop rate.

7 **Q. IF THE FLORIDA PSC PERMITS BELLSOUTH TO USE**
8 **EXCESSIVE EXPENSE AND COMMON COST FACTORS, WHAT**
9 **WILL BE THE IMPACT OF SUCH ACTION?**

10 A. Residential local competition, like what has occurred in New York and
11 Texas, will not develop in Florida. If residential local competition is
12 desired in Florida, the Commission does not have the luxury of making
13 compromises on the inputs used to develop UNE rates. Florida is a very
14 large market and as such should be very attractive to many ALECs. Thus,
15 it is reasonable to ask why residential local competition has not flourished
16 in Florida. The primary reason is simple: current BellSouth UNE rates are
17 too high.

18 The current local retail rates in Florida do not afford this
19 Commission the luxury of compromising when deciding UNE rates. This
20 means, if Florida wants UNE-based local competition, similar to what is
21 occurring in New York and Texas, it has to set all inputs at forward-
22 looking economic cost and not "split the baby" on the input issues.

23

1 Q. WHAT EVIDENCE IS THERE THAT SUGGESTS THAT THE
2 EXPENSE AND COMMON COST FACTORS PROPOSED DO
3 NOT REFLECT BELLSOUTH'S FORWARD-LOOKING COST?

4 A. The evidence currently available that suggests that BellSouth's expense and
5 common cost factors are excessive is as follows: 1) BellSouth fails to
6 eliminate all retail expense from its UNE rates; 2) The Productivity Factor
7 BellSouth used to forecast its expenses is too low; 3) BellSouth's proposal
8 would double recover Land, Building and Power expense; 4) Prior Factors
9 filed by BellSouth indicate that lower plant specific expenses should exist;
10 and 5) Trends in Corporate Operations Expense indicate that Common Costs
11 should be declining.

12 Q. DOES BELLSOUTH'S COST MODEL REMOVE ALL RETAIL
13 COST FROM WHOLESALE RATES?

14 A. No. BellSouth claims to have removed all retail expense from its
15 calculations. Walter Reid states in his testimony, "[R]etail cost including
16 marketing, billing, collection and other costs that will be avoided" by
17 BellSouth have been directly assigned to the retail function and as such
18 "are excluded from the calculation of UNE Cost."¹ BellSouth conducts an
19 avoided cost study to eliminate retail cost from its UNE rates. In this
20 proceeding, BellSouth calculates that \$1,426,416,105 of retail expense
21 exists in Uniform System of Accounts (USOA) 6611, 6612, 6613 and
22 6623 and eliminates this expense from its forward-looking cost

¹ Testimony of Walter Reid, Before the Florida Public Service Commission,
Docket No. 990649-TP, filed May 1, 2000, p. 4 ("Reid Testimony").

1 projections.²

2 **Q. HOW MUCH AVOIDED RETAIL EXPENSE DID WALTER REID**
3 **CALCULATE IN THIS COMMISSION'S PREVIOUS UNE**
4 **PROCEEDING?**

5 A. Walter Reid previously determined that \$1,926,591,887 of retail cost
6 should be eliminated from UNE rates.³

7 **Q. HAS BELL SOUTH TRULY REDUCED ITS RETAIL EXPENSE BY**
8 **ONE HALF BILLION DOLLARS (\$500 MILLION) IN THE LAST**
9 **THREE YEARS, OR IS THE REDUCTION IN AVOIDED RETAIL**
10 **EXPENSE CONTRIVED THROUGH DIFFERENCES IN COST**
11 **MODELING ASSUMPTIONS?**

12 A. Contrary to the results of BellSouth's updated avoided retail cost
13 calculations, BellSouth's amount of retail expense has grown significantly
14 as a percent of revenue and in absolute terms over the time period for
15 which these cost studies are based. Thus, it is clear that BellSouth's \$500
16 million reduction in the amount of avoided retail expense is contrived
17 through differences in cost modeling assumptions.

18 **Q. IS THE METHODOLOGY USED BY BELL SOUTH IN THIS**
19 **PROCEEDING TO DETERMINE THE AMOUNT OF AVOIDED**
20 **RETAIL EXPENSE CORRECT?**

² See BellSouth Cost Calculator, Appendix F, 6611SC00.xls, 6612SC00.xls, 6613SC00.xls and 6623SC00.xls.

³ See, Rebuttal Testimony of Walter S. Reid, on Behalf of BellSouth Telecommunications, Inc., Rebuttal Exhibit WSR-6, page 1, line 6, filed December 9, 1997. For ease of reference, Exhibit GJD-1 contains a copy of this Walter Reid rebuttal testimony exhibit.

1 A. No. BellSouth's methodology calculates an amount of directly avoidable
2 retail expense that is contained in Uniform System of Accounts (USOA)
3 6611, 6612, 6613 and 6623 and eliminates this expense from its forward-
4 looking cost projections. However, BellSouth fails to recognize that retail
5 expense also exists in other USOAs. This Commission determined in
6 Docket No. 960833-TP that retail expense also exists in USOA 6120, 6710
7 and 6720. This Commission determined that the retail cost contained in
8 Accounts 6120, 6710 and 6720 should be determined "based on the ratio
9 of the costs we identified as directly avoided to total expenses".⁴ Retail
10 costs contained in these accounts have been referred to as indirectly
11 avoided retail cost.

12 **Q. WHAT IS INDIRECTLY AVOIDED RETAIL COST AND WHY IS**
13 **IT APPROPRIATE TO INCLUDE THESE COSTS AS WELL IN**
14 **THE CALCULATION OF TOTAL RETAIL COST?**

15 A. It has been determined that if direct cost accounts are reduced, costs
16 contained in overhead and support accounts will also be reduced. For
17 example, if a company has a smaller product line (i.e. wholesale only) it
18 will need a smaller executive staff, smaller planning staff, smaller legal
19 staff, smaller accounting group and fewer support facilities. Therefore,
20 when retail costs are eliminated from Product Management (6611), Sales
21 (6612), Product Advertising (6613) and Customer Services (6623), it is
22 appropriate to reduce the expense in Executive and Planning (6710),
23 General and Administrative (6720) and General Support (6120).

⁴ Florida Public Service Commission, Final Order on Arbitration, Order No. PSC-96-1579-FOF-TP, December 31, 1996, page 56.

1 Q. USING THIS COMMISSION'S METHODOLOGY TO
2 DETERMINE RETAIL EXPENSE, HOW MUCH ADDITIONAL
3 RETAIL EXPENSE SHOULD BE ELIMINATED FROM
4 BELL SOUTH'S PROPOSED UNE RATES TO ACCOUNT FOR
5 INDIRECTLY AVOIDED RETAIL COSTS?

6 A. Assuming the new direct retail avoided cost study that BellSouth has
7 provided in this proceeding is correct, which I believe is an erroneous and
8 overly generous assumption, \$223,376,929 of additional retail expense
9 contained in Accounts 6120, 6710 and 6720 should be eliminated from
10 BellSouth's proposed UNE rates.⁵ This will bring the total retail expense
11 to be eliminated from the expense projections that are used to develop
12 BellSouth's UNE rates to \$1,649,793,034. This amount of retail expense
13 is still \$276,798,853 below the amount of retail expense that BellSouth
14 witness Walter Reid determined in Docket No. 960833-TP.

15 Q. HOW DID BELL SOUTH USE ITS HISTORICAL EXPENSES TO
16 FORECAST FORWARD-LOOKING EXPENSES?

17 A. BellSouth took its booked total company regulatory 1998 expenses, and
18 adjusted them for out of period occurrences, increased them for expected
19 inflation, increased them for anticipated additional expense caused by
20 increased demand, and then decreased them for projected productivity
21 gains to project year 2000 through year 2002 test period expense levels.
22 BellSouth then took the projected year 2000 through 2002 expense levels,
23 averaged them, and compared them to adjusted 1998 data to determine

⁵ See, Attached Exhibit GJD-2 for the calculations that went in to determining this indirectly avoided retail cost amount.

1 expense development factors.

2 **Q. WHAT PRODUCTIVITY FACTOR DID BELLSOUTH USE TO**
3 **FORECAST ITS EXPENSE?**

4 A. BellSouth used a 3.1% total productivity factor taken from a United States
5 Telephone Association (USTA) study that was filed with the FCC. This
6 USTA study has not been adopted by the FCC. MCI WorldCom submitted
7 reply Comments on January 24, 2000 with the FCC in CC Docket No. 94-1
8 and addressed the deficiencies of the USTA study.⁶ In these Reply
9 Comments MCI WorldCom noted that the reasonable range of LEC
10 productivity is between 9.1 and 9.5%. However, due to the FCC's decision
11 in the CALLS proceeding, a new FCC productivity factor has not been
12 established. The FCC's current approved total productivity factor for
13 BellSouth is 6.5%. (47 C.F.R. §61.45) Given that the FCC's currently
14 effective 6.5% productivity factor has been subject to in depth analysis and
15 debate from both BellSouth and ALECs, there is no reason for this
16 Commission to undertake an effort to set a Florida state specific productivity
17 factor. The Florida Commission should require BellSouth to use the a
18 productivity factor in its expense forecasts that is no less the FCC's 6.5%
19 productivity factor.

20 **Q. WHAT IMPACT WOULD A 6.5% PRODUCTIVITY FACTOR**
21 **HAVE ON BELLSOUTH'S EXPENSE FORECASTS?**

⁶ See, Reply Comments of MCI WorldCom, Inc., Before the Federal Communications Commission, In the Matter of Price Cap Performance Review for Local Exchange Carriers, CC Docket 94-1, Access Charge Reform, CC Docket No. 96-262, filed January 24, 2000.

1 A. The use of a 6.5% productivity factor will change the projected expense for
2 the 2000-2002 test period contained in BellSouth's Appendix F, Excel
3 Spreadsheet EXPDVF00.xls, and this would result in a change to the
4 expense development factors used in the Shared and Common Cost
5 Application of BellSouth's Cost Calculator. When these new inputs are run
6 through BellSouth's Cost Calculator, new Shared and Common Cost
7 Factors result. Exhibit GJD-3 contains the revised expense development
8 factors and the revised Shared and Common Cost factors that would be
9 created by the use of the FCC's 6.5% productivity factor.

10 **Q. WOULD THE USE OF AN INAPPROPRIATELY LOW**
11 **PRODUCTIVITY FACTOR TO FORECAST EXPENSE RESULT IN**
12 **UNE RATES THAT ARE NOT FORWARD LOOKING?**

13 A. Given how BellSouth's cost model works, yes. Further, the FCC's and
14 USTA's productivity factors are derived for expense and investment trend
15 analysis. Forward-looking UNE pricing should only concern itself with the
16 result of the trend. As such, the use of a productivity factor based on a trend
17 analysis, such as the FCC's, may tend to overstate forward-looking cost.

18 **Q. IS THERE EVIDENCE THAT BELLSOUTH HAS PROPOSED UNE**
19 **RATES THAT DOUBLE RECOVER LAND, BUILDING AND**
20 **POWER EXPENSE?**

21 A. Yes. However, exactly how much double recovery is being proposed has
22 not yet been reconciled. Reconciliation of the accounts and the
23 methodology for applying common and shared costs, is paramount to our
24 verification of the inputs of BellSouth's model. To date, BellSouth has not
25 provided the necessary information for this to be accomplished. However,

1 BellSouth has provided enough information, in its responses to AT&T
2 Interrogatory numbers 28, 29, 30, 32 & 35 to demonstrate that there may be
3 a problem, attached as Exhibit GJD-10. For example, BellSouth was asked
4 what adjustments were made to several common cost components, and its
5 rationale for said adjustments, prior to its application to the study.
6 BellSouth responded that there were no adjustments. In addition, BellSouth
7 has not quantified the projected revenues over the study period that will have
8 a positive effect on the common costs. So, at this time, the level of
9 adjustments necessary to reconcile the common cost amounts to be used in
10 the study cannot be determined. Simply put, BellSouth has the opportunity
11 to double recover some of its costs unless the appropriate adjustments have
12 been made.

13 For example, BellSouth is currently receiving revenues from its
14 Collocation rate elements for power consumption and building floor space.
15 Unless the Land & Building accounts and the Central Office Power amounts
16 are adjusted to reflect the positive effect of this revenue, the expense amount
17 applied to the other rate elements will be overstated. This is very similar to
18 pole rental revenue. If BellSouth is renting or leasing out part of its building
19 space, the costs that are offset by the lease should be deducted from the
20 account before apportioning the Land & Building costs to other rate
21 elements.

22 Similarly, BellSouth has competitive services utilizing its Corporate
23 Communications network. These competitive services are providing a
24 revenue contribution to the accounts that capture the expenses of its
25 Corporate Communications network. Part of the cost of providing operator

1 services includes the Corporate Communications facilities to transport the
2 calls between various locations. Additionally, the rate elements for (SS7)
3 signaling specifically include cost for transport that utilizes Corporate
4 Communications facilities. These are other opportunities for over recovery
5 if adjustments are not made to the accounts prior to the expense being
6 applied to the UNEs.

7 **Q. ARE THERE ANY OTHER REASONS YOU SUSPECT**
8 **BELLSOUTH HAS OVERSTATED EXPENSE AND NOT MADE**
9 **ALL OF THE APPROPRIATE ADJUSTMENTS?**

10 A. Yes. Exhibit GJD-4 contains an analysis of the BellSouth plant specific
11 expense factors proposed in this cases as compared to plant specific expense
12 factors BellSouth has proposed at the FCC in 1997 and 1998. As is clearly
13 seen, BellSouth has proposed higher plant specific expense factors in this
14 proceeding than it proposed to the FCC in 1997 and 1998. Given the overall
15 trend that expense as a percent of investment is declining, expense factors
16 today should be lower, not higher than they were a couple years ago.

17

18 **Q. WHAT IMPACT WOULD BELLSOUTH'S FCC PLANT SPECIFIC**
19 **EXPENSE FACTORS HAVE ON UNE RATES?**

20 A. BellSouth's FCC plant specific expense factors would cause the total
21 monthly cost, before taxes and common cost application, for a 2-wire loop
22 to decrease by \$0.29. Exhibit GJD-5 demonstrates the calculations used to
23 make this determination.

24 **Q. CAN BELLSOUTH'S BOOKS OF ACCOUNT BE USED AS A**
25 **STARTING POINT FOR DETERMINING FORWARD-LOOKING**

1 **EXPENSE?**

2 A. Yes, BellSouth's books of account can be used as a starting point for
3 determining forward-looking expense. However, the task of adjusting
4 booked expenses to approximate forward-looking expense is not an exact
5 science. Trend analysis can provide some useful information. While trend
6 analysis can provide information on whether expenses are increasing or
7 decreasing as a percent of investment or revenue, trend analysis cannot tell
8 you how much longer a trend will continue or if a new trend is just
9 beginning. Further, different companies may be at different points of a
10 trend. What makes this problematic is that forward-looking cost
11 development should not be concerned with the trend but the final result of
12 the trend. Exhibit GJD-6 is a trend analysis done on all USOAs using the
13 FCC's ARMIS 43-03 report for BellSouth for the Commission's review.

14 Much has been made about the automation trend of both network
15 operations and administration. Generally speaking, automation substitutes
16 investment for expense. The cost of maintaining historical equipment and
17 out-of-date practices must be fully eliminated from the expense and shared
18 and common cost ratios being applied to investment that creates the UNE
19 rates in order for the resulting rates to be based on forward-looking cost.

20 **Q. HAS THE COMMISSION PREVIOUSLY DECIDED WHAT**
21 **BELLSOUTH'S COMMON COST FACTOR SHOULD BE?**

22 A. Yes. The Commission decided in Docket Nos. 960757-TP, 960833-TP
23 and 960646-TP that BellSouth's Common Cost factor should be 5.30%.
24 BellSouth now claims as a result of this Commission's decision issued
25 April 29, 1998 it needs to revise its previous calculations to shift recovery

1 of some of its shared costs from non-recurring rates to recurring rates.⁷ If
2 this is true, it begs the question of why this was not done two years ago.
3 This aside, BellSouth has not demonstrated a need or provided any
4 compelling reason for this Commission to increase the 5.30% BellSouth
5 Common Cost factor it previously determined.

6 **Q. DO YOU HAVE ANY OTHER EVIDENCE THAT SUGGESTS**
7 **BELLSOUTH'S PREVIOUSLY APPROVED 5.30% COMMON**
8 **COST FACTOR SHOULD BE REDUCED?**

9 A. Yes. As can be seen on Exhibit GJD-7, BellSouth Corporate Operations
10 Expense as a percent of revenue has been declining. Most notably, since
11 BellSouth has been given a real competitive reason to closely manage its
12 Corporate Overhead expense (i.e. since the Telecommunications Act of
13 1996 and the establishment of FCC Local Competition rules in August of
14 1996), Corporate Operations Expense has declined at a faster rate.
15 Corporate Operations Expense is a primary contributor to the Common
16 Cost factor. As such, the fact that Corporate Operations expense has
17 declined significantly even since 1998 (i.e. the vintage of the data
18 BellSouth used as the root of its analysis), is evidence that BellSouth's
19 Common Cost factor should be reduced, not increased.

20 **II. DEAVERAGED UNE RATES**

21 **Q. WHAT RULES ARE THERE CONCERNING HOW UNE RATES**
22 **SHOULD BE DEAVERAGED?**

23 A. All UNE rates, averaged and deaveraged, must adhere to the general

⁷ Reid Testimony, p. 4.

1 pricing standards covered in 47 C.F.R. Section 51.503 and the forward-
2 looking economic cost standards covered in 47 C.F.R. Section 51.505.
3 Further, in accordance with 47 C.F.R. Section 51.507(f), UNE rates must
4 be deaveraged "in at least three defined geographic areas within the state
5 to reflect geographic cost differences."

6 **Q. AS A RESULT OF THESE RULES, WHAT CAN BE USED TO**
7 **DETERMINE DEAVERAGED UNE RATES?**

8 A. The only item that can be considered in determining deaveraged UNE
9 rates is the forward-looking economic cost (FLEC) differences caused by
10 different geographic areas. This is because, assuming the average UNE
11 rate is cost based, if something other than FLEC is used to deaverage the
12 existing rate, the resulting deaveraged rates will no longer be cost based.

13 For example, if we used the percentage of tourists by city to
14 deaverage existing UNE rates, the resulting deaveraged UNE rates in
15 Orlando would be higher than the rates in Tallahassee. Given that the
16 percentage of tourists has no direct influence over the cost of
17 telecommunications, the resulting deaveraged rates would not be cost
18 based.

19 I use the noticeably peculiar example of tourists to illustrate a
20 point. However, the same result would hold true (i.e. non-cost based
21 deaveraged UNE rates), if something telecommunication related but not
22 telecommunication cost related is used to deaverage existing UNE rates.
23 For example, if BellSouth's retail rates - which even BellSouth admits are
24 not cost based- were used to deaverage existing UNE rates, the resulting
25 deaveraged UNE rates would likewise not be cost based.

1 Q. HOW DOES BELLSOUTH PROPOSE TO DEAVERAGE
2 EXISTING UNE RATES?

3 A. By grouping together wire centers by rate group and then determining the
4 average cost of wire centers that have the same retail rates.

5 Q. WHY DO MCI WORLDCOM AND AT&T OPPOSE
6 BELLSOUTH'S PROPOSAL TO DEAVERAGE UNE RATES BY
7 RATE GROUP?

8 A. MCI WorldCom and AT&T believe that deaveraged UNE rates must
9 reflect the relative forward-looking cost differences of the UNEs between
10 geographic areas. BellSouth's proposal to deaverage UNE rates through
11 the use of the average cost of wire centers that have the same retail cost is
12 a violation of FCC rules and the Act. BellSouth's proposal to create non-
13 cost based deaveraged UNE rates will send incorrect economic signals to
14 the marketplace. Further, BellSouth's proposal to create the geographic
15 zones by rate group is a thinly veiled attempt to insulate its retail rates
16 from cost based competition.

17 Q. HOW DOES BELLSOUTH'S PROPOSAL TO USE ITS RATE
18 GROUPS TO ESTABLISH DEAVERAGED UNE RATES
19 INSULATE ITS RETAIL RATES FROM COST BASED
20 COMPETITION?

21 A. By first grouping wire centers together by rate group, BellSouth's
22 deaveraging methodology inappropriately raises the UNE rates where its
23 retail rates are high. This means that where BellSouth's retail rates are
24 high, its deaveraging methodology would ensure that the wholesale rates
25 (i.e. UNE rates) available to ALECs are inappropriately increased.

1 BellSouth takes all the wire centers that serve areas in certain rate groups
2 and lumps all of them together in one basket or zone. For example,
3 BellSouth's methodology would take all of the wire centers that serve
4 areas that correspond to its rate groups 7 & 6 (i.e. its highest retail rates)
5 and group all of these wire centers into zone 1. BellSouth then develops
6 an average loop cost for all of the wire centers that serve those rate groups.

7 However, wire centers in rate groups 7 & 6 often are made up by both
8 low cost wire centers and high cost wire centers. By placing low cost
9 wire centers and high cost wire centers in the same zone, the weighted
10 average cost of each zone is inappropriately skewed. Although Al Varner
11 states that BellSouth's rate group to zone mapping "provides consistency
12 between the structure of BellSouth's retail, resale and UNE rates,"⁸ the
13 goal of this Commission should not be to make UNE rates consistent with
14 non-cost based pricing or to protect BellSouth's non-cost based retail rate
15 structure. Rather, the goal of this Commission should be to let
16 competition drive retail rates toward their underlying cost and allow
17 competition to eliminate the inefficiencies caused by non-cost based
18 pricing.

19 BellSouth's deaveraging proposal results in higher than cost based
20 deaveraged UNE rates that insulate BellSouth's non-cost based high retail
21 rates in low cost areas from cost based UNE based local competition. This
22 Commission should not protect BellSouth from cost based competition
23 and should reject BellSouth's deaveraging proposal.

⁸ Al Varner Direct Testimony, p. 22, line 13-14.

1 **Q. DOES BELLSOUTH'S PROPOSAL COMPLY WITH 47 C.F.R.**
2 **51.503?**

3 A. No. 47 C.F.R. 51-503 requires that BellSouth's Unbundled Network
4 Element prices be based on forward-looking economic cost. This rule
5 applies to averaged and deaveraged rates of both individual UNEs and
6 combination of UNEs. BellSouth's retail rate groups are not currently
7 based on forward- looking economic cost. Therefore, BellSouth's
8 proposal to deaverage UNE rates using its current rate groups as the basis
9 for categorization would violate 51.503 because it does not result in
10 forward-looking economic cost-based, deaveraged UNE rates.

11 **Q. DOES BELLSOUTH'S PROPOSAL COMPLY WITH 47**
12 **C.F.R.51.505(d)?**

13 A. No. 47 C.F.R. 51.505(d) states that the revenues of other services cannot
14 be considered in the development of a UNE rate. BellSouth's proposal
15 violates 51.505(d) by considering the revenues of its retail services in the
16 development of its deaveraged UNE rates.

17 **Q. HAVE YOU REVIEWED SPRINT'S UNE DEAVERAGING**
18 **PROPOSAL?**

19 A. Yes.

20 **Q. WHAT IS SPRINT'S UNE DEAVERAGING PROPOSAL?**

21 A. SPRINT's deaveraged UNE proposal is as follows:

22 rates should be deaveraged to the degree necessary to
23 achieve a result wherein the averaged rate does not deviate
24 significantly from the actual forward-looking cost of
25 providing that element anywhere within the defined zone.

1 While it is impossible to quantify with absolute precision
2 what “significant” deviations of rates from costs are,
3 SPRINT believes that differences between rates and costs
4 in excess of 20% would be of sufficient magnitude to
5 potentially distort competitors’ investment decisions.
6 Using that criteria, each incumbent LEC should be required
7 to construct a deaveraged rate schedule such that the
8 average rate in each zone is no more than 20% higher or
9 20% less than the forward-looking cost of providing that
10 element.⁹

11 **Q. HOW IS SPRINT’S DEAVERAGING METHODOLOGY BETTER**
12 **THAN BELLSOUTH’S OR, FOR THAT MATTER, THE**
13 **METHODOLOGY THAT YOU PREVIOUSLY ADVOCATED?**

14 **A.** SPRINT’s proposal can be objectively and equally imposed on all ILECs.
15 Further, SPRINT’s proposal achieves the proper deaveraging goal, which
16 is to group areas with similar cost characteristics into the same UNE rate
17 zones. As such, SPRINT’s deaveraging methodology would be easy for
18 the Commission to administer and also achieves the proper deaveraging
19 goal.

20 I have been involved in deaveraged UNE proceedings and/or
21 negotiations in all of the states in the BellSouth region, and SPRINT’s
22 UNE deaveraging methodology is superior to anything that I have
23 reviewed thus far. SPRINT’s methodology sets a sure and concrete

⁹ Direct Testimony of James W. Sichter, p. 15, lines 9-23.

1 standard (+ or - 20%) that can be objectively and equally applied to all
2 ILECs. This would provide the Commission with a means to quickly
3 make rate determinations and administer rules in the future. Further, the
4 establishment of a fixed cost deviation criteria places wire centers with
5 similar cost characteristics in the same zone.

6 **Q. DOES SPRINT'S DEAVERAGING PROPOSAL COMPLY WITH**
7 **FCC RULES?**

8 A. Yes.

9 **Q. WHAT ARE MCI WORLDCOM'S AND AT&T'S**
10 **RECOMMENDATIONS?**

11 A. MCI WorldCom and AT&T recommend that SPRINT's deaveraged UNE
12 cost methodology be applied to average UNE loop cost by wire center
13 determined in this proceeding for BellSouth.

14 **Q. HAVE YOU DONE THIS ANALYSIS?**

15 A. Yes, Exhibit GJD-8 provides the zone weighting percentages for BellSouth
16 using SPRINT's deaveraging methodology. These zone weighting
17 percentages can be applied to the average UNE rate to determine the
18 deaveraged rate for each zone. Also, the list of wire centers in each zone is
19 included in Exhibit GJD-8.

20 **Q. DOES THIS CONCLUDE YOU PREFILED REBUTTAL**
21 **TESTIMONY?**

22 A. Yes.