

ORIGINAL

State of Florida



Public Service Commission

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TALLAHASSEE, FLORIDA 32399-0850

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-M-E-M-O-R-A-N-D-U-M- COMMISSION CLERK

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**DATE:** December 4, 2006  
**TO:** Blanca S. Bayó, Commission Clerk and Administrative Services Director  
**FROM:** Lawrence D. Harris, Senior Attorney, Office of the General Counsel *LDH*  
**RE:** Docket Nos. 060172-EU and 060173-EU

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Please file the attached correspondence in the above docket.

LDH  
Attachments

- CMP \_\_\_\_\_
- COM \_\_\_\_\_
- CTR \_\_\_\_\_
- ECR \_\_\_\_\_
- GCL \_\_\_\_\_
- OPC \_\_\_\_\_
- RCA \_\_\_\_\_
- SCR \_\_\_\_\_
- SGA \_\_\_\_\_
- SEC   1
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FPSC-COMMISSION CLERK

1 PART III

2 GENERAL MANAGEMENT REQUIREMENTS

3 **25-6.034 Standard of Construction.**

4 (1) The facilities of each utility shall be constructed, installed, maintained and  
5 operated in accordance with generally accepted engineering practices to assure, as far as is  
6 reasonably possible, continuity of service and uniformity in the quality of service furnished.

7 (2) Each utility shall, at a minimum, comply with the National Electrical Safety Code  
8 (ANSI C-2) [NESC], incorporated by reference in Rule 25-6.0345, F.A.C.

9 (a) For facilities constructed on or after February 1, 2007, the 2007 NESC shall apply.  
10 A copy of the 2007 NESC, ISBN number 0781-4893-8, may be obtained from the Institute of  
11 Electric and Electronic Engineers, Inc. (IEEE).

12 (b) Facilities constructed prior to February 1, 2007, shall be governed by the edition of  
13 the NESC specified by subsections 013.B.1, 013.B.2, and 013.B.3 of the 2007 NESC,  
14 incorporated by reference in Rule 25-6.0345, F.A.C..

15 ~~(2) The Commission has reviewed the American National Standard Code for~~  
16 ~~Electricity Metering, 6th edition, ANSI C-12, 1975, and the American National Standard~~  
17 ~~Requirements, Terminology and Test Code for Instrument Transformers, ANSI-57.13, and has~~  
18 ~~found them to contain reasonable standards of good practice. A utility that is in compliance~~  
19 ~~with the applicable provisions of these publications, and any variations approved by the~~  
20 ~~Commission, shall be deemed by the Commission to have facilities constructed and installed~~  
21 ~~in accordance with generally accepted engineering practices.~~

22 Specific Authority 350.127(2), 366.05(1) FS.

23 Law Implemented 366.04(2)(c),(f),(5), 366.05(1) FS

24 History-Amended 7-29-69, 12-20-82, Formerly 25-6.34, Amended \_\_\_\_\_.

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1 attachers and joint users.

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2 (6) Any customer, applicant for service, or attaching entity may challenge a proposed  
3 expansion, rebuild or relocation. If the challenge is brought before the Commission pursuant

4 to this subsection, the proposed expansion, rebuild or relocation project that is the subject of  
5 the challenge shall not commence until the challenge is resolved; provided, however, that if

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6 the project is expressly subject to time constraints specifically imposed by the Florida  
7 Department of Transportation relative to projects required by it, the project shall not be stayed

8 pending resolution of the challenge. Further, any such challenge shall be resolved by the  
9 Commission on an expedited basis.

Deleted: Any complaint brought before the Commission pursuant to this subsection will be granted or denied by final agency action within 120 days, or challenge related to the implementation of this rule by a customer, applicant for service, or attaching entity shall be resolved by the Commission.

10 Specific Authority 350.127(2), 366.05(1) FS.

11 Law Implemented 366.04(2)©,(5),(6), 366.05(1) FS

12 History-New

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15 **25-06.0342 Electric Infrastructure Storm Hardening.**

16 (1) Application and Scope. This rule is intended to ensure the provision of safe,  
17 adequate, and reliable electric transmission and distribution service for operational as well as  
18 emergency purposes; require the cost-effective strengthening of critical electric infrastructure  
19 to increase the ability of transmission and distribution facilities to withstand extreme weather  
20 conditions; and reduce restoration costs and outage times to end-use customers associated  
21 with extreme weather conditions. This rule applies to all investor-owned electric utilities.

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22 (2) Storm Hardening Plans. Each utility shall, no later than 180 days after the  
23 effective date of this rule, file with the Commission for its approval a detailed storm hardening  
24 plan. Each utility's plan shall be updated every 3 years, unless the Commission, on its own  
25 motion or on petition by a substantially affected person or utility, initiates a proceeding to

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1 systematic approach the utility will follow to achieve the desired objectives of enhancing  
2 reliability and reducing restoration costs and outage times associated with extreme weather  
3 events. The utility's storm hardening plan shall provide a detailed description of its  
4 deployment strategy including, but not limited to the following:

5 (a) A description of the facilities affected; including technical design specifications,  
6 construction standards, and construction methodologies employed.

7 (b) The communities and areas within the utility's service area where the electric  
8 infrastructure improvements, including facilities identified by the utility as critical  
9 infrastructure and along major thoroughfares pursuant to subparagraph (3)(b)3. are to be  
10 made.

11 (c) The extent to which the electric infrastructure improvements involve joint use  
12 facilities on which third-party attachments exist.

13 (d) An estimate of the costs and benefits to the utility of making the electric  
14 infrastructure improvements, including the effect on reducing storm restoration costs and  
15 customer outages.

16 (e) An estimate of the costs and benefits, obtained pursuant to subsection (6) below,  
17 to third-party attachers affected by the electric infrastructure improvements, including the  
18 effect on reducing storm restoration costs and customer outages realized by the third-party  
19 attachers.

20 (5) Attachment Standards and Procedures: As part of its storm hardening plan, each  
21 utility shall maintain written safety, reliability, pole loading capacity, and engineering  
22 standards and procedures for attachments by others to the utility's electric transmission and  
23 distribution poles (Attachment Standards and Procedures). The Attachment Standards and  
24 Procedures shall meet or exceed the edition of the National Electrical Safety Code (ANSI C-2)  
25 that is applicable pursuant to Rule 25-6.034(2), F.A.C., so as to assure, as far as is reasonably

**Deleted:** and other applicable standards imposed by state and federal law

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**25-6.0345 Safety Standards for Construction of New Transmission and Distribution Facilities.**

(1) ~~The In compliance with Section 366.04(6)(b), F.S., 1991, the Commission adopts and incorporates by reference the 2002 edition of the National Electrical Safety Code (ANSI C-2) [NESC], published August 1, 2001, as the applicable safety standards for transmission and distribution facilities subject to the Commission's safety jurisdiction. For electrical facilities constructed on or after February 1, 2007, the 2007 NESC shall apply. Electrical facilities constructed prior to February 1, 2007, shall be governed by the edition of the NESC specified by subsections 013.B.1, 013.B.2, and 013.B.3 of the 2007 NESC. Each investor-owned public electric utility, rural electric cooperative, and municipal electric system shall, at a minimum, comply with the standards in these provisions. Standards contained in the 2002 edition shall be applicable to new construction for which a work order number is assigned on or after the effective date of this rule. A copy of the 2007 NESC, ISBN number 0781-4893-8, may be obtained from the Institute of Electric and Electronic Engineers, Inc. (IEEE).~~

(2) Each ~~investor-owned public~~ electric utility, rural electric cooperative and municipal electric utility shall report all completed electric work orders, whether completed by the utility or one of its contractors, at the end of each quarter of the year. The report shall be filed with the Director of the Commission's Division of Regulatory Compliance and Consumer Assistance Auditing and Safety no later than the 30th working day after the last day of the reporting quarter, and shall contain, at a minimum, the following information for each work order:

- (a) Work order number/project/job;

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1 accident occurring in connection with any part of its transmission or distribution facilities

2 which:

3 (a) – (b) No change.

4 (6) Each investor-owned electric ~~public~~ utility, rural electric cooperative, and  
5 municipal electric utility shall (without admitting liability) report each accident or  
6 malfunction, occurring in connection with any part of its transmission or distribution facilities,  
7 to the Commission within 30 days after it learns of the occurrence, provided the accident or  
8 malfunction:

9 (a) – (7) No change.

10 Specific Authority 350.127(2) FS.

11 Law Implemented 366.04(2)(f),(6) FS

12 History-Amended 8-13-87, Amended 2-18-90, 11-10-93, 8-17-97, 7-16-02, \_\_\_\_\_.

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15 PART IV

16 GENERAL SERVICE PROVISIONS

17 **25-6.064 Extension of Facilities; Contribution-in-Aid-of-Construction for Installation of**  
18 **New or Upgraded Facilities.**

19 (1) Application and scope ~~Purpose~~. The purpose of this rule is to establish a uniform  
20 procedure by which investor-owned electric utilities ~~subject to this rule will~~ calculate amounts  
21 due as contributions-in-aid-of-construction (CIAC) from customers who request new facilities  
22 or upgraded facilities ~~require extensions of distribution facilities~~ in order to receive electric  
23 service, except as provided in Rule 25-6.078, F.A.C.

24 (2) Applicability. ~~This rule applies to all investor owned electric utilities in Florida as~~  
25 ~~defined in Section 366.02, F.S.~~ Contributions-in-aid-of-construction for new or upgraded

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1 customers, the following formulas shall be used to determine the contribution in aid of  
2 construction owed by the customer.

3 (a) For customers in rate classes that pay only energy charges, i.e., those that do not  
4 pay demand charges, the CIAC shall be calculated as follows:

$$5 \text{ CIAC}_{\text{oh}} = \frac{(\text{Actual or estimated job cost} \text{ } (4 \times \text{nonfuel energy} \\ 6 \text{ for new poles and conductors} \text{ } \text{charge per KWH} \\ 7 \text{ and appropriate fixtures} \text{ } \times \text{expected annual KWH} \\ 8 \text{ required to provide service,} \text{ } \text{sales over the new line}) \\ 9 \text{ excluding transformers,} \\ 10 \text{ service drops, and meters)}$$

11 (b) For customers in rate classes that pay both energy charges and demand charges,  
12 the CIAC shall be calculated as follows:

$$13 \text{ CIAC}_{\text{oh}} = \frac{(\text{Actual or estimated} \text{ } (4 \times \text{nonfuel energy} \text{ } (4 \times \text{expected} \\ 14 \text{ annual} \\ 15 \text{ job cost for new} \text{ } \text{charge per KWH} \times \text{ } \text{demand charge} \\ 16 \text{ poles and conductors} \text{ } \text{expected annual KWH} \text{ } \text{revenues from sales} \\ 17 \text{ and appropriate} \text{ } \text{sales over the new line}) \text{ } \text{over the new line}) \\ 18 \text{ fixtures required to} \\ 19 \text{ provide service,} \\ 20 \text{ excluding transformers,} \\ 21 \text{ service drops, and meters)}$$

22 (c) Expected demand charge revenues and energy sales shall be based on an annual  
23 period ending not more than five years after the extension is placed in service.

24 (5) In developing the policy for extending underground distribution facilities to  
25 customers, the following formula shall be used to determine the contribution in aid of

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1 ~~transmission voltage level. This CIAC shall be based on the actual or estimated cost of~~  
2 ~~providing the extension less an appropriate credit.~~

3 (6)(10) All CIAC calculations under this rule shall be based on estimated work order  
4 job costs. In addition, each ~~The utility shall use its best judgment in estimating the total~~  
5 amount of annual revenues and sales which the new or upgraded facilities are each line  
6 extension is expected to produce in the near future.

7 (a) A customer may request a review of any CIAC charge within 12 months following  
8 the in-service date of the new or upgraded facilities. Upon request, the utility shall true-up the  
9 CIAC to reflect the actual costs of construction and actual base revenues received at the time  
10 the request is made.

11 (b) In cases where more customers than the initial applicant are expected to be served  
12 by the new or upgraded facilities, the utility shall prorate the total CIAC over the number of  
13 end-use customers expected to be served by the new or upgraded facilities within a period not  
14 to exceed 3 years, commencing with the in-service date of the new or upgraded facilities. The  
15 utility may require a payment equal to the full amount of the CIAC from the initial customer.  
16 For the 3-year period following the in-service date, the utility shall collect from those  
17 customers a prorated share of the original CIAC amount, and credit that to the initial customer  
18 who paid the CIAC. The utility shall file a tariff outlining its policy for the proration of  
19 CIAC.

20 (7)(11) The utility may elect to waive all or any portion of the line-extension CIAC for  
21 customers, even when a CIAC is found to be applicable owing. If h~~However, if the utility~~  
22 waives a the CIAC, the utility shall reduce net plant in service as though the CIAC had been  
23 collected, unless the Commission determines that there is a quantifiable benefit to the general  
24 body of ratepayers commensurate with the waived CIAC. Commission will reduce the  
25 utility's net plant in service by an equal amount for ratemaking purposes, as though the CIAC

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1 time service is extended. The charges to the applicant shall not be more than the estimated  
2 difference in cost of an underground system and an equivalent overhead system.

3 (2) For the purpose of calculating the Estimated Average Cost Differential, cost  
4 estimates shall reflect the requirements of Rule 25-6.0342, Electric Infrastructure Storm  
5 Hardening.

6 ~~(3)(2)~~ On or before October 15~~th~~ of each year each utility shall file with the  
7 Commission's Division of Economic Regulation Form PSC/ECR 13-E, Schedule 1, using  
8 current material and labor costs. If the cost differential as calculated in Schedule 1 varies from  
9 the Commission-approved differential by plus or minus 10 percent or more, the utility shall  
10 file a written policy and supporting data and analyses as prescribed in subsections (1), ~~(4)~~  
11 and ~~(5)~~ of this rule on or before April 1 of the following year; however, each utility shall file  
12 a written policy and supporting data and analyses at least once every 3 ~~three~~ years.

13 ~~(4)(3)~~ Differences in Net Present Value of operational ~~operating and maintenance~~  
14 costs, including average historical storm restoration costs over the life of the facilities,  
15 between underground and overhead systems, if any, ~~shall~~ may be taken into consideration in  
16 determining the overall Estimated Average Cost Differential. Each utility shall establish  
17 sufficient record keeping and accounting measures to separately identify operational costs for  
18 underground and overhead facilities, including storm related costs.

19 ~~(5)(4)~~ Detailed supporting data and analyses used to determine the Estimated Average  
20 Cost Differential for underground and overhead distribution systems shall be concurrently  
21 filed by the utility with the Commission and shall be updated using cost data developed from  
22 the most recent 12-month period. The utility shall record these data and analyses on Form  
23 PSC/ECR 13-E (10/97). Form PSC/ECR 13-E, entitled "Overhead/Underground Residential  
24 Differential Cost Data" is incorporated by reference into this rule and may be obtained from  
25 the Division of Economic Regulation, 2540 Shumard Oak Boulevard, Tallahassee, Florida

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1 differential, the utility shall reduce net plant in service as though the differential had been  
2 collected unless the Commission determines that there is a quantifiable benefit to the general  
3 body of ratepayers commensurate with the waived differential.

4 Specific Authority 350.127(2), 366.04(2)(f), 366.05(1) FS.

5 Law Implemented 366.03, 366.04(1), (4), 366.04(2)(f), 366.06(1) FS.

6 History--New 4-10-71, Amended 4-13-80, 2-12-84, Formerly 25-6.78, Amended 10-29-97, \_\_\_\_.

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9 PART VII

10 UNDERGROUND ELECTRIC DISTRIBUTION FACILITY CHARGES

11 **25-6.115 Facility Charges for Conversion of Existing Overhead Providing Underground**  
12 **Facilities of Public Investor-owned Distribution Facilities Excluding New Residential**  
13 **Subdivisions.**

14 (1) Each investor-owned ~~public~~ utility shall file a tariff showing the non-refundable  
15 deposit amounts for standard applications addressing ~~new construction~~ and the conversion of  
16 existing overhead electric distribution facilities to underground facilities ~~excluding new~~  
17 ~~residential subdivisions~~. The tariff shall include the general provisions and terms under which  
18 the public utility and applicant may enter into a contract for the purpose of ~~new construction~~  
19 ~~or conversion~~ of existing overhead electric facilities to underground electric facilities. The  
20 non-refundable deposit amounts shall be calculated in the same manner as approximate the  
21 engineering costs for underground facilities serving each of the following scenarios: urban  
22 commercial, urban residential, rural residential, existing low-density single family home  
23 subdivision and existing high-density single family home subdivision service areas.

24 (2) For ~~the purposes~~ of this rule, the applicant is the person or entity requesting the  
25 conversion seeking the undergrounding of existing overhead electric distribution facilities to

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1 to pay an additional amount which exceeds 10 percent of the binding cost estimate.

2 (8) For the purpose of this rule, the charge for the proposed underground facilities  
3 shall include:

4 (a) ~~The~~ estimated cost of construction of the underground distribution facilities based  
5 on the requirements of Rule 25-6.0342, Electric Infrastructure Storm Hardening, including the  
6 construction cost of the underground service lateral(s) to the meter(s) of the customer(s); and

7 (b) ~~For conversions,~~ the estimated remaining net book value of the existing facilities  
8 to be removed less the estimated net salvage value of the facilities to be removed.

9 (9) For the purpose of this rule, the charge for overhead facilities shall be the  
10 estimated construction cost to build new overhead facilities, including the service drop(s) to  
11 the meter(s) of the customer(s). Estimated construction costs shall be based on the  
12 requirements of Rule 25-6.0342, Electric Infrastructure Storm Hardening.

13 (10) An applicant requesting to a public utility for construction of underground  
14 distribution facilities under this rule may petition challenge the utility's cost estimates the  
15 Commission pursuant to Rule 25-22.032, F.A.C.

16 (11) For purposes of computing the charges required in subsections (8) and (9):

17 (a) The utility shall include the Net Present Value of operational costs including the  
18 average historical storm restoration costs for comparable facilities over the expected life of the  
19 facilities.

20 (b) If the applicant chooses to construct or install all or a part of the requested  
21 facilities, all utility costs, including overhead assignments, avoided by the utility due to the  
22 applicant assuming responsibility for construction shall be excluded from the costs charged to  
23 the customer, or if the full cost has already been paid, credited to the customer. At no time  
24 will the costs to the customer be less than zero.

25 (12) Nothing in this rule shall be construed to prevent any utility from waiving all or

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