

May 1, 2013

#### **BY HAND DELIVERY**

Ms. Ann Cole, Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850





# Re: (New Filing) - Petition of Florida Public Utilities Company for Approval of 2013 Storm Hardening Plan

Dear Ms. Cole:

Enclosed for filing, please find the original and 7 copies of Florida Public Utilities Company's Petition for Approval of its Updated 2013 Storm Hardening Plan, filed in accordance with Rule 25-6.0342, Florida Administrative Code.

Thank you for your assistance with this filing. As always, please do not hesitate to contact me if you have any questions or concerns.

Kind regards,

Beth Keating Gunster, Yoakley & Stewart, P.A. 215 South Monroe St., Suite 601 Tallahassee, FL 32301 (850) 521-1706

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# **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

In Re: Petition of Florida Public Utilities ) Company for approval of its 2013 Storm Hardening ) Plan. ) Docket No. 130131-EC

Filed: May 1, 2013

# PETITION OF FLORIDA PUBLIC UTILITIES COMPANY FOR APPROVAL OF UPDATED STORM HARDENING PLAN

Florida Public Utilities Company ("FPUC" or "Company"), pursuant to Rule 25-6.0342(2), Florida Administrative Code, hereby petitions the Florida Public Service Commission (PSC) to approve the Company's 2013 Storm Hardening Plan. The Commission has approved prior iterations of this Plan by Order No. PSC-08-0327-FOF-EI and Order No. PSC-10-0687-

PAA-EI.

In support of this Petition, FPUC states:

1. The Company is a utility with its principal office located at:

Florida Public Utilities Company 1641 Worthington Road, Suite 220 West Palm Beach, FL 33409-6703

2. The name and mailing address of the persons authorized to receive notices are:

Beth Keating Gunster, Yoakley & Stewart, P.A. 215 South Monroe St., Suite 601 Tallahassee, FL 32301 Florida Public Utilities Company Cheryl Martin, Director/Regulatory Affairs 1641 Worthington Road, Suite 220 West Palm Beach, FL 33409-6703

Mr. P. Mark Cutshaw Florida Public Utilities Company P.O. Box 418 Fernandina Beach, FL 32035-0418

> DOCUMENT NUMBER-DATE. • 02406 MAY-I = EPSC-COMMISSION OF EPK

# 3. Rule 25-6.0342(2), Florida Administrative Code, provides as follows:

(2) Storm Hardening Plans. Each utility shall, no later than 90 days after the effective date of this rule, file with the Commission for its approval a detailed storm hardening plan. Each utility's plan shall be updated every 3 years, unless the Commission, on its own motion or on petition by a substantially affected person or utility, initiates a proceeding to review and, if appropriate, modify the plans. In a proceeding to approve a utility's plan, the Commission shall consider whether the utility's plan meets the desired objectives of enhancing reliability and reducing restoration costs and outage times in a prudent, practical, and cost-effective manner to the affected parties.

4. Attached hereto as Exhibit 1, is FPUC's 2013-2015 Storm Hardening Plan, which includes FPUC's updated storm hardening specifications.

5. The Company has eight storm hardening projects planned for the 2013-2015 timeframe with six of those projects to be undertaken in the Company's Northwest Division. One such project that is of critical importance to the Northeast (Fernandina Beach) Division will involve the replacement of 35 wood transmission line poles with new concrete structures constructed to Extreme Wind Loading standards.

6. As the updated Plan reflects, FPUC also continues to develop an expanded specifications book that will include details on mitigating damage of underground/overhead distribution, as well as the Company's overhead transmission facilities located in the Northeast Division.

7. FPUC continues to abide by the "Process to Engage Third Party Attachers," which remains in effect, and in accordance with that stipulation, has submitted the 2013 Plan to all FPUC third-party attachers for review and comment.

8. FPUC's updated 2013-2015 Plan is consistent with the Commission's Rule and will further enable the Company to continue implementing significant storm resilience benefits in a cost-effective manner.

WHEREFORE, Florida Public Utilities Company hereby respectfully asks that the Commission determine that FPUC's 2013-2015 Storm Hardening Plan complies with Rule 25-6.0342, Florida Administrative Code.

Respectfully submitted this 1st day of May, 2013, by:

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Beth Keating Gunster, Yoakley & Stewart, P.A. 215 South Monroe St., Suite 601 Tallahassee, FL 32301

Attorneys for Florida Public Utilities Company

# EXHIBIT 1

# STORM HARDENING PLAN OF FLORIDA PUBLIC UTILITIES COMPANY



# Florida Public Utilities Company

Storm Hardening Plan 2013 - 2015

Rule 25-6.0342 F.A.C.

May 2013

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# FLORIDA PUBLIC UTILITIES COMPANY

# COMPLIANCE WITH FLORIDA PUBLIC SERVICE COMMISSION REQUIREMENT FOR INVESTOR OWNED ELECTRIC UTILITIES TO ADDRESS ONGOING STORM HARDENING PLANS, CONSTRUCTION STANDARDS AND IMPLEMENTATION COST ESTIMATES

#### **INTRODUCTION**

This filing is to fulfill the Requirement for Investor Owned Electric Utilities to File Ongoing Storm Hardening Plans and Implementation Cost Estimates as set forth in Rule 25-6.0342(2), Florida Administrative Code, FPSC Order PSC-07-0043A-FOF-EU, and Order No. PSC-08-0327-FOF-EI.

FPUC is currently in the process of developing a specification manual that will take into consideration all the plans shown below. Based on this, some of the information requested has not yet been developed but will be provided to all interested parties upon completion.

#### 1.0 Wood Pole Inspection Plan

In 2008, Florida Public Utilities Company (FPUC) implemented an eight year inspection cycle program for all wooden transmission and distribution poles. The current edition of the National Electric Safety Code (NESC) is used as the basis for pole inspections. The results of these inspections are reported to the FPSC in the FPUC annual distribution reliability report.

FPUC performs inspections of all wooden transmission and distribution poles in accordance with the predetermined cycles. Cycles have been established, for each FPUC division, based on a logical and efficient method for inspecting poles. The cycles may fluctuate year to year based on unforeseen factors but FPUC will ensure that all poles are inspected at least once every eight years.

During 2008 and 2009 cycle inspections, FPUC used an industry recognized pole inspection and treatment contractor to collect two years of data for all CCA poles inspected for FPUC. The data was used to evaluate the need to do a complete visusal, sound and bore, and excavation inspection on newer chromated copper arsenate (CCA) poles. Inspection data was collected and consolidated for both FPUC electric divisions. Two thousand six hundred and twenty five (2,625) CCA poles were inspected during this two year inspection period. CCA pole ages ranged from one year to 28 years old. None of the poles inspected failed inspection. Based upon this conclusive data, for the 2010 thru 2012 Storm Hardening Plan years, FPUC proposed and was allowed to perform visual inspection, sounding and selectively boring (if internal decay was suspected) all CCA poles under 16 years of age. Unless a pole failed sound and bore, a full excavation was not be performed on these poles. In order to ensure that more rigorous inspections were not warranted, FPUC augmented its annual pole inspection program to include full excavation sampling of approximately 1.0% of CCA poles planned for each year's cycle

FPUC Storm Hardening Plan (2013 - 2015)

inspection that would not normally qualify for full excavation. The sampling results have been filed in the FPUC annual distribution reliability report. Additionally, the pole inspection contractor reported "A full excavation inspection on CCA poles less than 16 years old was performed on a total of '510' randomly-selected CCA poles with manufacture dates ranging from 1995 to 2011, exceeding the requirement for a one percent sample size based on the total number of CCA poles inspected. No poles receiving this below-ground inspection were rejected, nor did any show signs of any measurable decay or strength reduction." During the 2010 thru 2012 Plan years, five thousand three hundred and fifty four (5,354) CCA poles were inspected and only 14 poles under 21 years of age showed any noticeable sign of decay. None were rejected. A summary of the CCA pole inspection data for 2010 thru 2012 is included at the end of this report in Appendix A. Based upon five years worth of conclusive data, for 2013 thru 2015, FPUC proposes visual inspection, sound and selective boring (if internal decay is suspected) for all CCA poles less than 21 years of age. Unless a pole fails sound and bore, a full excavation will not be performed on these poles. Since random sampling has produced no results indicating a need to continue, FPUC proposes to cancel the random sampling criteria for all future inspections or until a situation arises that indicates random sampling should be reinstated.

# Inspection Process

The typical inspection consists of a visual inspection to determine if any defects are found that would require that the pole be replaced. Should this inspection indicate that the pole is not suited for continued use, it will be rejected and the appropriate corrective action (replacement, bracing, etc.) will be planned.

If the pole is found acceptable on the visual inspection, except certain CCA poles previously discussed, the pole will be sound and bored to determine the internal condition of the pole. Should this test indicate that the pole is not suited for continued use, it will be rejected and the appropriate corrective action (replacement, bracing, etc.) will be planned.

If the pole is found acceptable in the sound and bore test, all poles, except certain CCA poles previously discussed, will be excavated and tested. If this test indicates the pole is suitable for continued service, the pole will be treated and backfilled. Should this test indicate that the pole is not suited for continued use, it will be rejected and the appropriate corrective action (replacement, bracing, etc) will be planned. Methods are available from Contractors that will allow below ground inspection of poles in concrete or asphalt areas. These methods will be utilized to inspect in accordance with procedures above.

FPUC will perform both strength and loading assessments on each pole inspected should the above mentioned test indicate that the pole is suitable for continued use.

## Strength and Loading Assessment

The Strength Assessment will compare the current measured circumference to the original circumference of the pole. The effective circumference of the pole will be determined to ensure that the current condition of the pole meets the requirements in Table 261-1A of the NESC. Should this test indicate that the pole is not suited for continued use, it will be rejected and the appropriate corrective action (replacement, bracing, etc.) will be planned.

The Loading Assessment will consider actual attachments on the pole. In performing this test, field measurements, span lengths, attachment heights, wire sizes and other attachments (including 3<sup>rd</sup> party attachments) will be analyzed in order to determine if current FPUC specifications are met and if this application meets NESC requirements. Should this test indicate that the pole is not suited for continued use, it will be rejected and the appropriate corrective action (replacement, bracing, etc.) will be planned.

Should poles be encountered that are of the same size, condition and construction, sampling will be conducted in order to ensure the strength and loading characteristics are sufficient.

FPUC will collect all relevant information on the pole inspections on an annual basis for all FPUC owned poles. Information will be maintained in a spreadsheet format by location, pole size, pole class, test results, etc. and be in such a form that summary information can be developed. Poles owned by other companies will be inspected in accordance with their specific procedures and FPUC will cooperate with any work caused by pole replacements. FPUC will work closely with 3<sup>rd</sup> party owners to share information on all poles in order to ensure work is completed in a timely manner.

In order to ensure the integrity of the pole inspection procedure, the contractor will be required to perform quality control assessments of work in order to ensure pole inspection requirements are being met and provide documentation that this has occurred. FPUC will also random sample the results presented in order to verify and document results.

FPUC will submit a summary report, as required, to the Florida Public Service Commission by March 1 of each year outlining results of the previous year's inspection. The summary will include type of inspection, poles inspected, pole data, poles rejected, reasons for rejection, and poles replaced or braced. This information will be analyzed on a continuing basis to determine trends associated with pole replacements in order to improve the overall inspection program.

The estimated annual cost to perform pole inspections is \$150,000. It is estimated that 3800 poles will be inspected each year. The anticipated pole failure rate based on recent performance is 7%. Therefore, approximately 270 poles will require replacement. The associated cost to replace or brace the poles will be approximately \$405,000 per year.

#### 2.0 Ten Part Storm Preparedness Plan

#### 2.1 Vegetation Management

FPUC is currently working towards the accomplishment of a three year vegetation management cycle on mair feeders effective beginning in June 2008. The plan also includes a six year vegetation management cycle on laterals on the system. Although data was not readily available for the FPUC system, other companies with the necessary data have justified this increased trim cycle based on that data.

The program will include the following:

- 1. Three year vegetation management cycle on all main feeders.
- 2. Six year vegetation management cycle on all laterals.
- 3. Increased participation with local governments to address vegetation management and alternatives in order to improve overall reliability due to tree related outages.
- 4. Information will be made available to customers regarding the maintenance and placement of trees.
- 5. Annual inspection of main feeders to critical infrastructure prior to the storm season to identify and perform necessary trimming.
- 6. Address danger trees located outside the normal trim zone and located near main feeders as reported.

Based on FPU's 2008 GIS information, as shown below, the total system to be maintained in the vegetation management program involves 719.76 miles of distribution lines and 19.47 miles of transmission lines. The distribution lines are made up of 163.95 miles of main feeders and 555.81 miles of laterals. For purposes of managing the program, the above figures will be kept constant for a full 6 year vegetation cycle as our feeders and laterals will have none to insignificant length additions during that timeframe. After completing an entire 6 year vegetation management cycle, FPU will query again the GIS system to obtain updated figures. These figures will then be used as the basis for managing the next 6 year vegetation cycle. This approach will allow FPU to properly monitor and report annual progress to ensure the program meets the objectives outlined.

FPU Vegetation Management Program - 2008 to 2013 (3 Year Feeder and 6 Year Lateral Cycles)					
	Total Miles (I	Total Miles (Baseline 2008*)			
	Feeders	Laterals			
NE Division **	53.21	64.81			
NW Division	130.21	491.00			
Total FPU	183.42	555.81			

\* Data obtained from GIS systems

\*\* Includes 19.47 miles of transmission lines

# 2.2 Joint-Use Pole Attachment Audit

FPUC currently has joint use agreements with multiple telecommunication and cable television providers. Although the agreements allow joint use attachments audits, these audits have not been completed as allowed in the contracts. Beginning in 2014, audits will be initiated with all joint use attachers in order to identify the total number of attachments and identify any violations that may exist. GIS mapping information will be used as a basis when conducting the audits.

FPUC currently has identified a total of 5,755 (2,788 – NW FL and 2967 – NE FL) telecommunication attachments and 9,422 (6,343 – NW FL and 3079 – NE FL) cable television attachments within the distribution system. FPUC is also attached to 697 (102 – NW FL and 595 – NE FL) telecommunication poles and 2 (2 – NW FL and 0 – NE FL) cable television poles.

During the inspection process, the following data will be collected for use in analyzing the integrity of joint use poles. Based upon the significant length of time since the last joint use audit, strength and loading assessments will not be completed in this audit. The assessments will be conducted in the pole inspection program described above.

- 1. Pole Location (GPS information from mapping system)
- 2. Owner of the pole
- 3. City/County location
- 4. Pole type
- 5. Pole height
- 6. Pole class
- 7. Pole treatment
- 8. Date manufactured
- 9. Date Inspected (if known)
- 10. Date retreated (if known)
- 11. Joint use attachers (company name)
- 12. Type of joint use attachment
- 13. Violations
- 14. Miscellaneous Comments

The information collected in the audit will be compiled and handled in accordance with the specific joint use agreement for that attachment. Any dangerous conditions identified that could result in a failure of the pole will be addressed immediately. The cost to manage the joint use audit and attachment process will be approximately \$28,000 on an annual basis. The joint use audits will be conducted in accordance with the contracts for the third party attachers.

Data collected during the audit process will be analyzed in order to determine the number of poles found to be overloaded, the number of unauthorized joint use attachments and customer outages related to these situations.

## 2.3 Inspection Cycle of Transmission Structures

Transmission inspections will be completed on all transmission facilities and will include climbing patrols of the 138 KV and 69 KV transmission lines owned by FPUC. This inspection

will ensure that all structures have a detailed inspection performed at a minimum of every six years. The inspection will include ninety five (95) 138 KV structures and two hundred twenety (220) 69 KV structures. Total cost to perform a complete inspection on all structures will be approximately \$152,000 (\$25,300 annually).

Transmission substation equipment will also be inspected annually to document the integrity of the facility and identify any deficiencies that require action.

The inspections will ensure that all transmission towers and other transmission line supporting equipment such as insulators, guying, grounding, conductor splicing, cross-braces, cross-arms, bolts, etc structurally sound and firmly attached. Similarly, all transmission substations will be inspected to ensure that all structures, buss work, insulators, grounding, bracing, bolts, etc are structurally sound and firmly attached.

Each inspection will be fully documented in order to provide information in accordance with FPSC guidelines and will reported annually.

#### 2.4 Storm Hardening Activities for Transmission Structures.

FPUC's existing 138 KV system is constructed using concrete and steel poles or towers and generally comply with the new storm hardening requirements. This system will cont<sub>inu</sub>e to be inspected as outlined above to ensure the integrity of the system.

FPUC's 69 KV system consist of a total of 220 poles of which 41 are concrete poles. All installations met the NESC code requirements at the time of construction. A policy of replacing all existing wood poles with concrete has been in place for some time. This policy requires that when it becomes necessary to replace a wood pole due to construction requirements or concerns with the integrity of the pole, a concrete pole meeting the current NESC requirements will be utilized. In 2013 FPU plans to replace 35 69KV wood poles with concrete structures.

#### 2.5 Geographic Information System (GIS)

FPUC has implemented a GIS mapping system in both divisions and had the systems completed and operational in January 2008. This system is currently being updated to Magnolia River 3GIS and will provide added fuctionally to keep track of maintenance and inspections performed to the electrical system. This GIS system helps identify the distribution and transmission facilities overlaid on a land base system. The system locates the facilities on land while allowing the ability to enter data on all physical assets within the system. The system also communicates with the Customer Information System to identify usage information and functions as a Customer Outage System that will allow for collection of outage information for use in determining reliability indices.

The GIS will be used as an integral part of the data collection in many of the programs mentioned in this document. This system will also collect information regarding joint use attachments which will provide additional information in conducting joint use audits.

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# 2.6 Post-Storm Data Collection and Forensic Analysis

FPUC has started the process of establishing a forensics oversight team to coordinate communications, schedule data collection activities, and final reporting requirements. Our plans are to utilize a Contractor to collect, analyze, and report on field data collected which will be entered into the FPUC Outage manage System (OMS). FPUC will utilize the Contractor's standard reporting forms for submitting forensic data to the FPSC.

The following is a copy of the FPUC "FORENSIC DATA COLLECTION AND REPORTING" procedure:

# FORENSIC DATA COLLECTION AND REPORTING

#### **PURPOSE:**

To set standards and responsibilities for the collection, assessment, and reporting of storm related damage to FPUC transmission, substation, and distribution structures and equipment. To accomplish these tasks in an orderly manner, safely, and with a minimum of interference with the process of system restoration following a storm.

## **PROCESS:**

A minimum of 72 hours prior to the storm; FPU will initiate the forensic process by alerting team members both in-house and external of the impending event. All contact information will be verified for accuracy and all equipment will be checked to make sure it is in good working order.

48 hours prior to the storm; begin the process of accessing where the storm is most likely to strike and determine the best locations for forensic teams. Inform team members of more specific information as it becomes available.

24 hours prior to the storm; notify all team members of actual crew personnel, mobilization plan, safety procedures, and reporting instructions.

After the storm; perform a forensic investigation at each location encountered that meets reportable criteria. Damage locations to include but not limited to poles, wires, crossarms, insulators, transformers, reclosers, capacitor banks, cutouts, any other equipment that is damaged or has caused a customer outage.

Damage areas will be determined and teams dispatched utilizing FPU's outage management system, reports from customers, and reports from restoration crews.

## **RESPONSIBILITIES:**

An FPUC Forensic Team Leader will be assigned and will be responsible for managing the overall forensic effort. This will include tracking storm progress, coordinating team deployment, communication with local ERT Centers, review findings, and generating final reports.

Florida Public Utilities Company has a Contractor that will provide forensic investigative teams that will be responsible for safely collecting information on storm damage. Damaged facilities are defined as broken poles, leaning poles, broken or downed wires, damaged line equipment, and any other incident that has caused a customer outage.

# **REPORTING:**

All post storm forensic data collected will be entered in the Contractor's Standadr forms. The form allows both overhead and underground damage to be entered and data must be entered separately for each incident.

# 2.7 Outage Data for Overhead and Underground Systems

FPUC will continue to collect outage data for overhead and underground systems in order to evaluate the reliability indices associated with the two systems. The systems are in place for this type analysis and will be further improved with the installation of the automated Customer Outage system.

# 2.8 Coordination with Local Governments

FPUC actively participates with local governments in planning for emergency situations and necessary communications are established for these situations. Past practice has not included having FPUC personnel at certain government locations at all times during an emergency situation. However, futures plans are to have personnel located at the county EOC's on a 24 hour basis in the future in order to ensure good communications. This will also allow for improved updating of outage information as the storm restoration occurs.

FPUC will also continue to cooperate with local governments in actively discussing both undergrounding and tree trimming issues as they arise. Involvement and discussion regarding both undergrounding and vegetation management issues have allowed for additional communication and education of both parties.

# 2.9 Collaborative Research

FPUC is currently participating with The Public Utility Research Center (PURC) as well as other investor owned, cooperative and municipal electric utilities in order to perform beneficial research regarding hurricane winds and storm surge within the state PURC has demonstrated the ability to lead and coordinate multiple groups in the research activity. FPUC will continue to support this effort but does not intend to conduct other types of research at this time.

# 2.10 Disaster Preparedness and Recovery Plans

The primary objective of the Disaster Preparedness and Recovery Plan is to provide guidelines under which Florida Public Utilities Company will operate in emergency conditions. This information is contained with the Emergency Procedures that are updated on an annual basis. The following objectives are included to ensure orderly and efficient service restoration.

- 1. The safety of employees, contractors and the general public will have the highest priority.
- 2. Early damage assessment is required in order to develop manpower requirements.
- 3. Request additional manpower as soon as conditions and information indicate the need.
- 4. Provide for orderly restoration activities in order to provide efficient and rapid restoration.
- 5. Provide all logistical needs for employees and contractors.
- 6. Provide ongoing preparation of our employees, buildings, equipment and support function in advance of an emergency.
- 7. Provide support and additional resources for employees and their families should they need assistance to address injury or damage as a result of the emergency situation.

FPUC will utilize the plan to prepare for storms annually and will ensure all employees are aware of their responsibilities should the need arise. Based on the location of the storm, the division office in that area will be designated as the operations center and all restoration and logistical activities will be coordinated from that location. Restoration activities will be handled in the following manner:

- 1. During the early stages of the emergency, restoration will be handled in the usual manner. All service will be restored as soon as possible.
- 2. As the storm intensifies and trouble reaches major proportions, the main restoration activities will be limited to keeping main feeders energized by clearing trouble without making repairs.
- 3. When the intensity of the storm is such that work can no longer be done safely, all work will cease and personnel will report to the office or other safe locations.
- 4. When the storm has subsided to a reasonable level and it is safe to begin restoration activities damage assessment and restoration of main feeders to critical customers will begin.
- 5. Restoration activities will continue in an effort to restore service in the following manner:
  - a) Substations
  - b) Main feeders to critical customers
  - c) Other main feeders
  - d) Undamaged primary
  - e) Damaged primary, secondary, service, street lights, security lights

These guidelines are not intended to prevent responding to emergency situations. Any life threatening emergency will be handled immediately, in such a manner as to not endanger the lives of others.

Communication efforts with local governments, County EOC's and the media will be a key in ensuring a safe and efficient restoration effort. Key personnel will be designated as the media liaison and will ensure that communications regarding the status of the restoration activities are available on a scheduled basis.

#### 3.0 Compliance with NESC Overhead Requirements

#### 3.1 Distribution

FPUC distribution facilities have been installed in accordance with NESC requirements in effect at the time of installation. New specifications have been developed that will allow for certain future installations to exceed the NESC by utilizing the extreme wind loading standards.

#### 3.2 Transmission

FPUC transmission facilities have been installed in accordance with NESC requirements in effect at the time of installation. This plan includes a provision that all remaining wood transmission poles will be replaced with concrete poles that will meet or exceed the NESC extreme wind loading standards. This requires that when it becomes necessary to replace a wood pole due to construction requirements or concerns with the integrity of the pole, a concrete pole meeting the current NESC requirements will be utilized.

#### 3.3 Substation

FPUC substation facilities have been installed in accordance with NESC requirements in effect at the time of installation. Work has been completed around certain substations that will reduce the possibility of wind blown debris impacting the substation facilities. Efforts will continue to address these situations as practical.

#### 3.4 Extreme Wind Loading for Distribution Facilities

As required by commission order, FPUC has developed plans to begin incorporating the extreme wind loading standards shown in Figure 250-2(d) of the 2007 NESC code. These standards will be evaluated when new construction and major planned projects are being designed to determine the overall value and contribution to the reliability of the system. If it is determined through a cost benefit analysis that these standards are prudent in the design, they will be incorporated into the design.

The primary focus using the extreme wind loading standards is for distribution facilities along major highways and providing service to critical infrastructure such as hospitals, water plants and sewer treatment plants.

2013	Division	Critical Load	Feeder	Miles	Estimated Cost
	NW NW	Malone Hartsfield Rd.	9752 9922	2.7 1.6	\$200,000.00 \$75,000.00
2014	Division	Critical Load	Feeder	Miles	Estimated Cost
	NW NW NE	Marianna Laramore Rd. Hospital	9512 9852 215	1.0 1.0 1.1	\$175,000.00 \$50,000.00 \$213,500.00
2015	Division	Critical Load	Feeder	Miles	Estimated Cost
	NW NW NE	Marianna Lovewood/ Lancer Rd. Sewage Plant	9512 9872 214	0.36 2.5 0.4	\$225,000.00 \$65,000.00 \$80,000.00

The following is a list of projects planned for the 2013 -2015 time period.

## 4.0 Mitigation of Damage Due to Storm Surge and Flooding

FPUC is continuing to develop an expanded specifications book that will include details on mitigating damage of underground/overhead distribution and overhead transmission facilities.

Transmission facilities are located only in the Northeast Florida Division. The transmission lines are constructed near and across coastal waterways and were originally designed to meet NESC requirements for these applications. Where necessary, foundations and casings were used stabilize the structures due to the soil conditions.

Overhead distribution lines in both divisions could be subject to storm surges and flooding. Lines located near the coast or inland rivers that are subject to storm surges or flooding will be evaluated and additional supporting mechanisms placed on them if needed and practical. This may include storm guys or pole bracing where necessary. The storms guys or bracing will be placed so that additional support is achieved perpendicular the distribution line. Should the affected lines include reclosers, capacitors or regulators that require electronic controls, the controls shall be mounted above maximum surge or flood levels.

Underground distribution lines that could be subject to storm surges and flooding are mainly located in the Northeast Florida Division. Based upon the significant amount of underground infrastructure in place, it is impractical to make a significant impact on what is installed. Current specifications include the use of pads that are placed approximately two feet into the ground that provide additional stability to the installation. Equipment can then be securely attached to the pad. At this time, underground distribution lines are placed in conduit but are not typically encased in concrete. Future installations of underground distribution feeders will be evaluated based on the location. Should a possibility exist that storm surges may impact these facilities, the installation will be evaluated and may be encased in concrete ducts if necessary.

# 5.0 Placement of New and Replacement Facilities

FPUC agrees that having facilities located in areas that are easily accessible and pursuant to Rule 25-6.0341, F.A.C. Facilities will be placed along public rights of way or located on private easements that are readily accessible from public streets. These requirements are necessary in order efficiently and safely perform all necessary installation and maintenance on those facilities. Placement of facilities along rear lot lines will not occur except in certain commercial applications were open access concrete/asphalt driveways are located at the rear of the development.

#### 6.0 Deployment Strategy

#### 6.1 Description of Facilities Affected

During the deployment of storm hardening strategy, many changes will be instituted that may have an impact on future storm restoration activities. The changes have been developed; however, the detail specifications and necessary engineering review have not been completed. The technical detail is yet to be developed and is not available for inclusion in this document.

The significant areas of implementation are as follows:

- 1. Wood poles will be inspected so that all poles are inspected at least every eight years. (Note: Based on approval of criteria to exempt certain poles from inspection, this section will be modified)
- 2. Vegetation management activities will be increased in order to trim main feeders every three years, laterals every six years.
- 3. Joint use audits will be conducted in an effort to identify pole loading issues. These audits will be conducted once every five years. Additional detailed inspection of pole loading will be completed in conjunction with the wood pole inspection program.
- 4. Detailed climbing inspections on all transmission line will be conducted so all poles are inspected at least once every six years.
- 5. The company will continue to replace wood transmission structures with concrete based on development or business needs.
- 6. A plan has been developed to begin rebuilding distribution lines to critical infrastructure incorporating the extreme wind loading criteria into the design of these systems. The details of this are shown in Section 4.4 above.
- 7. As new specifications are developed for underground facilities, consideration will be given to techniques that will mitigate damage for storm surges and floods.
- 8. FPUC will continue the current practice of attempting to place facilities on public rights of way and will ensure private easements are secured if this is not possible.

# 6.2 Communities and Areas Affected by Electric Infrastructure Improvements

The majority of the items listed in 6.1, Description of Facilities Affected, will affect all areas of the FPUC service territory. The intent is to ensure all areas benefit from these strategies over the term of the work. The transmission line inspections and transmission pole replacements will only affect the Northeast Florida Division since there are no transmission facilities in the Northwest Florida Division. The distribution line rebuilding to comply with the NESC extreme wind loading standards will equally benefit both divisions.

# 6.3 Upgrading of Joint Use Facilities

FPUC currently proposes that several projects be considered for 2013 - 2015 time period that are intended to upgrade existing facilities to critical infrastructure. It is anticipated that a significant portion of the poles upgraded will have one or more joint use attachments. The following is the current list of projects for the 2013 -2015 time period.

2013	Division	Critical Load	Feeder	Miles	Pole Est.
	NW NW	Malone Hartsfield Rd.	9752 9922	2.7 1.6	55 24
2014	Division	Critical Load	Feeder	Miles	Pole Est.
	NW NW NE	Marianna Laramore Rd. Hospital	9512 9852 215	1.0 1.0 1.1	22 17 31
2015	Division	Critical Load	Feeder	Miles	Pole Est.
	NW NW	Marianna Lovewood/ Lancer Rd.	9512 9872	0.36 2.5	13 35
	NE	Sewage Plant	214	0.4	15

During the design phase of these projects, the NESC extreme wind loading standards will be applied to all poles to be installed and will include all joint use attachments. Current contract language for the joint use attachers involved will be used as a guide for this rebuilding process.

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# 6.4 Estimated Cost and Benefits

Below are shown the items and the associated cost during the 2013 - 2015 time period. Each item should have an impact on the reliability and restoration during storms as well as the normal reliability indices. As previously mentioned, FPUC does not have the supporting data to develop the benefits analysis for these programs. However, as these programs are implemented, data will be collected that can be used in the future to develop the associated benefits.

Item	Description	2013	2014	2015	Comments
1.0	Pole Inspections	\$150,000	\$155,000	\$160,000	3800 poles/year
2.1	Vegetation Management	\$869,000	\$895,000	\$922,000	1
2.2	Joint Use Audits	\$28,000	\$29,000	\$30,000	
2.3	Transmission Inspections	\$25,300	\$26,100	\$26,900	
2.4	Trans. Storm Hardening	\$650,000	\$50,000	\$50,000	
2.5	GIS	\$20,000	\$20,600	\$21,200	
2.6	Post Storm Forensics	TBD	TBD	TBD	Dependant on Storm
2.7	OH/UG Data	N/A	N/A	N/A	No Incremental Cost
2.8	Coordination Local Govt.	\$0	\$0	\$0	
2.9	Collaborative Research	\$1,000	\$1,000	\$1,000	
2.10	Disaster Preparedness	N/A	N/A	N/A	No Incremental Cost
3.4	Extreme Wind Loading	\$275,000	\$438,500	\$370,000	Distribution Upgrade

## 7.0 Joint Use Impacts

## 7.1 Wood Pole Inspections

During the wood pole inspection process, FPUC will inspect company owned poles in accordance with this plan while all third party poles will be inspected by the owner of those poles. The wood pole inspection process will evaluate the structural soundness of existing poles and perform strength and load test. Documentation will be developed on poles that do not meet the current requirements and corrective actions scheduled.

Based on past experience it is anticipated that approximately 200 joint use poles will be identified annually that need to be replaced. Although it is possible to consider additional bracing for certain poles, most will require replacement. As this occurs, the current contacts with the joint use parties will be utilized to develop the procedures for the replacement and transfer of necessary attachments.

## 7.2 Joint Use Audits

Joint use audits will be scheduled with all joint users in order to determine attachment amounts and to identify possible loading issues that need to be addressed. All parties should be available for participation in the audits in accordance with the joint use agreements. Due to the length of time since the last audit, it is important that all parties participate.

# 7.3 Attachment Standards and Procedures

FPUC currently has contracts with each third party attacher that contains the Attachment Standards and Procedures. These contracts will continue in effect and will govern the standards and procedures at this time. As previously mentioned, additional construction specifications will be developed that can be used in conjunction with the contracts. As the additional specifications are developed, third party attachers will have the ability to provide input into the new specifications. Attached to this document are the current Joint Use Attachment Specifications.

# 7.4 Soliciting Input from Third Party Attachers

We are providing a copy of this updated plan to all third party attachers contemporaneously with this filing with the Commission. We will continue to work with all parties, consistent with the "Process to Engage Third Party Attachers" stipulation filed January 29, 2008, which is still in place. The following is the list of the attachers that were notified:

- Florida Cable Telecommunications Association (FCTA)
- Bright House Networks
- Comcast
- Bellsouth / AT&T
- Century Link

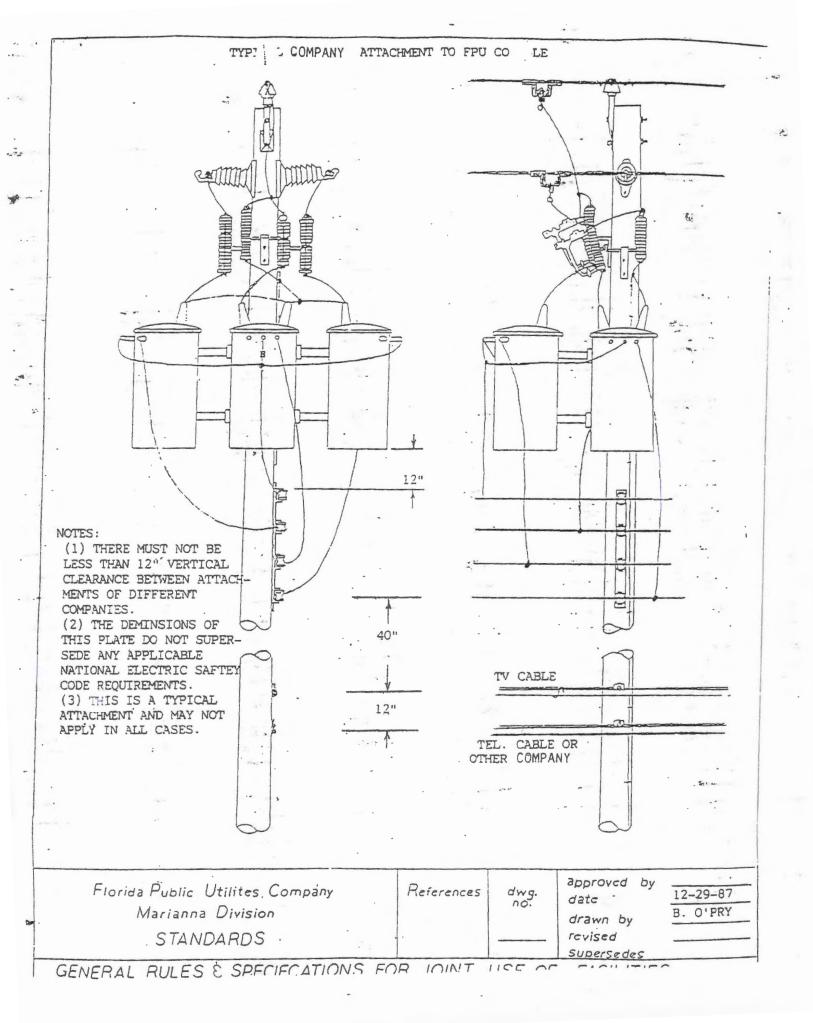
An additional stipulation and agreement with the Florida Cable Telecommunications Association regarding overlashing, pole strength assessments and pole inspections is currently in place but will expire with the approval of this plan.

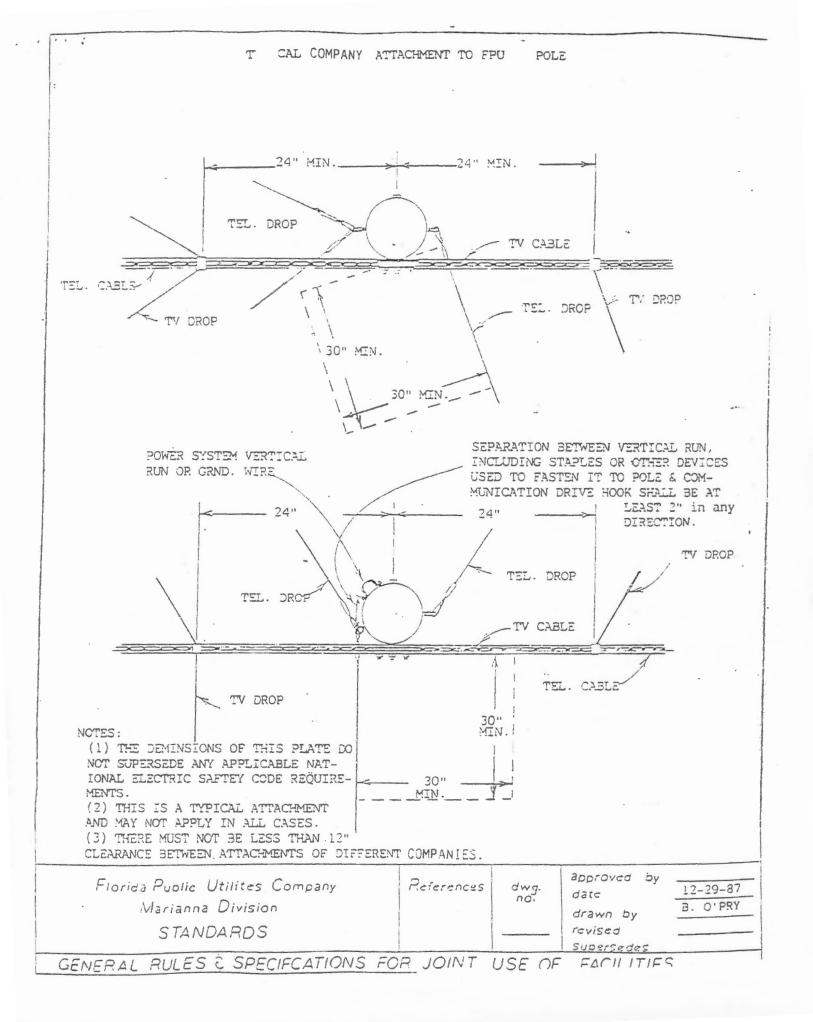
# 7.5 Estimate of Costs and Benefits from Third Party Attachers

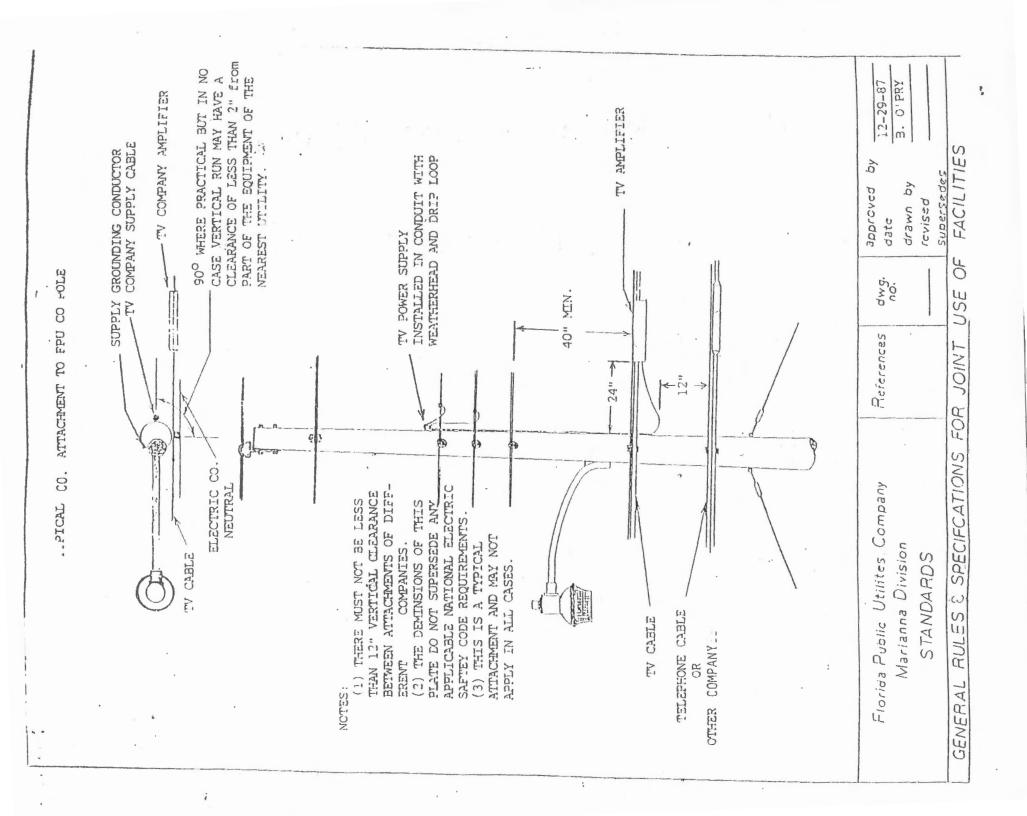
The estimate of costs and benefits from third party attachers will be forwarded after receipt from third party attachers.

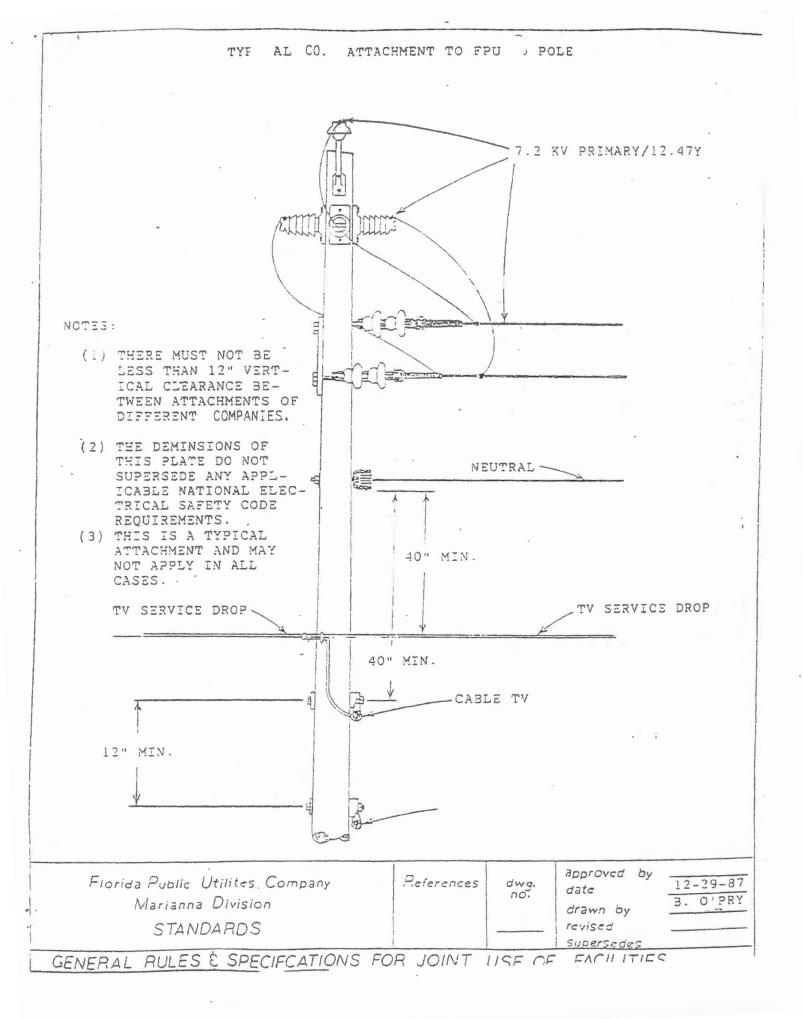
# Appendix A

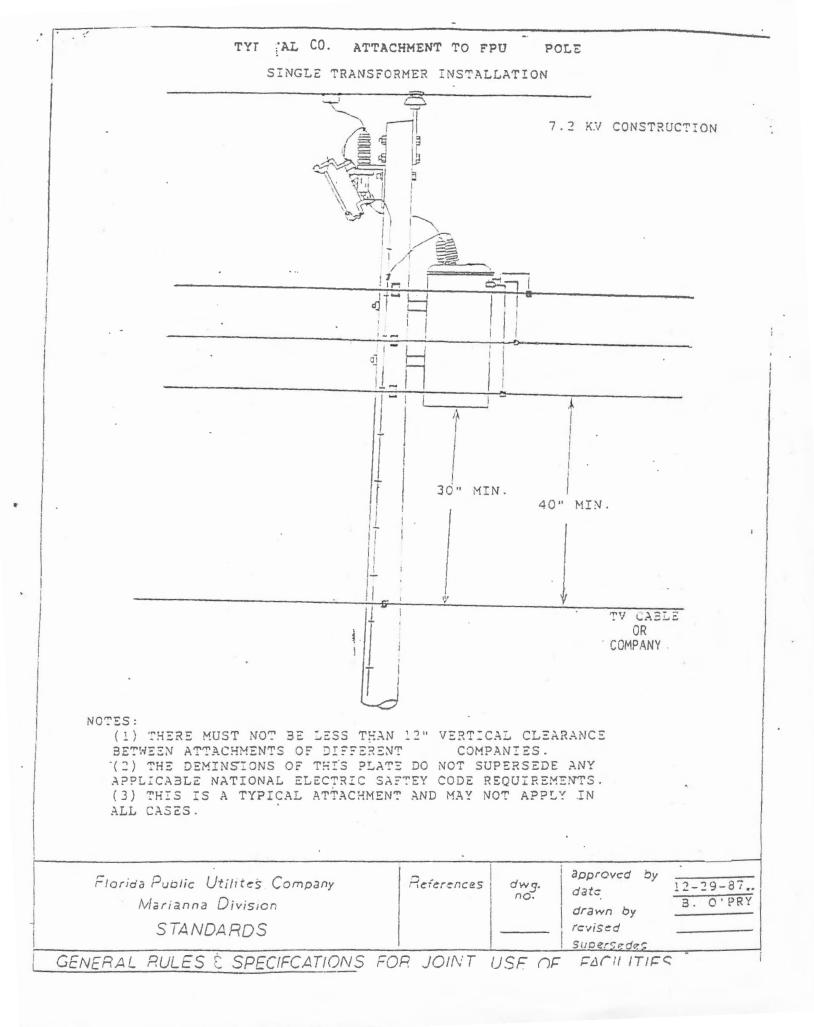
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Age Span (Years)	No Decay		Decayed But Servicable		Rejected		Total Poles Inspected	
	Number	Percentage	Number	Percentage	Number	Percentage	Number	Percentage
0-5	456	100%	0	0%	0	0%	456	8%
6-10	1097	100%	0	0%	0	0%	1097	20%
11-15	1160	100%	0	0%	0	0%	1160	21%
16-20	1266	99%	14	1%	0	0%	1280	24%
21-25	1199	96%	50	4%	0	0%	1249	23%
26-30	169	93%	13	7%	0	0%	182	3%
31-35	5	83%	1	17%	0	0%	6	0.11%
36-40	2	50%	2	50%	0	0%	4	0.07%
41-45	0	0%	0	0%	0	0%	0	0%
46-50	0	0%	0	0%	0	0%	0	0%
51-55	0	0%	0	0%	0	0%	0	0%
56-60	0	0%	0	0%	0	0%	0	0%
60+	0	0%	0	0%	0	0%	0	0%
Unknown	0	0%	0	0%	0	0%	0	0%
Totals	5354	98.5%	80	1.5%	0	0%	5434	100%

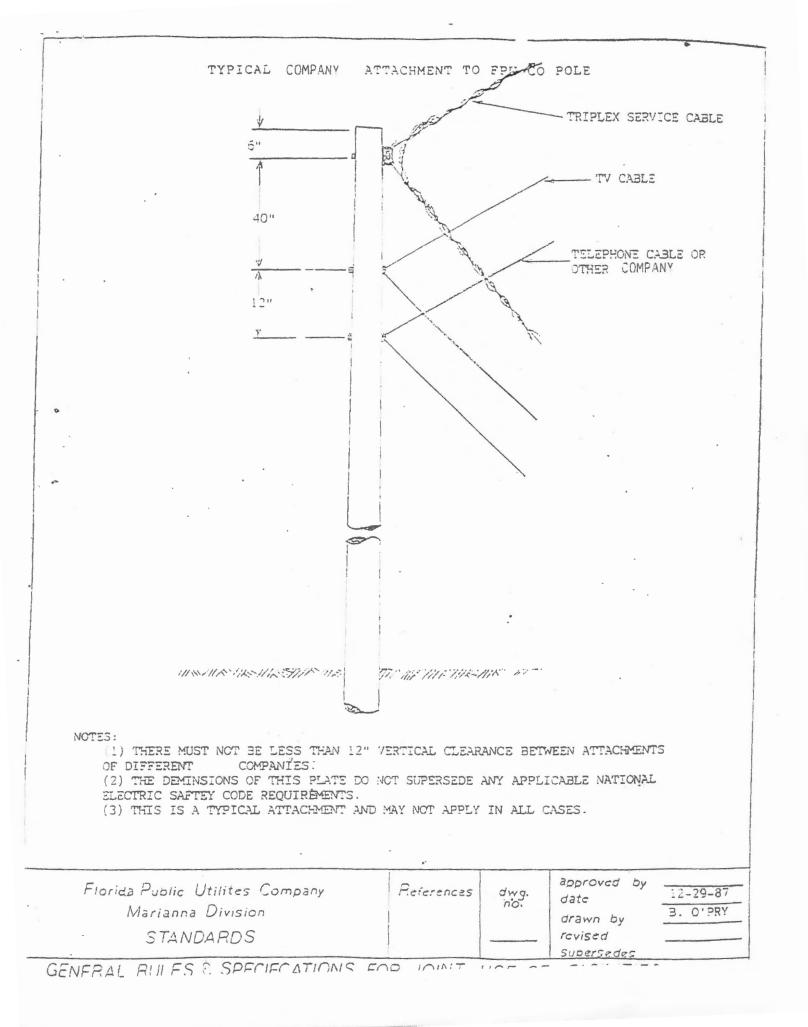












-- ---- Florida Public Utilities

#### ATTACHMENT OF TV DISTRIBUTION

#### SISTEM IU POLES

#### ADDITIONAL REQUIREMENTS

1. Usearance to ground as per National Electrical Safety Code:

to minimum over succes or alleys

- 27' minimum over railroad tracks
- ... Metal case on amplifier and terminal boxes and metal case of service switch to be effectively grounded.
- No amplifiers, distribution terminals and/or fused disconnect switches may be mounted directly to pole, but shall be installed upon a suitable crossarm in approved manner.
- . rerephone and television contacts shall maintain same relative position
- Underground capie risers shall be instance on road quarter of pole but shall not conflict with telephone attachments.
- installed upon transformer poles.

FLORIDA PUBLIC UTILITIES COMPANY

Ву\_\_\_\_\_

EXHIBIT V