SEMINOLE WATERWORKS, INC.

November 10, 2017

FILED 11/14/2017 DOCUMENT NO. 09777-2017 **FPSC - COMMISSION CLERK**

Office of Commission Clerk Florida Public Service Commission **Public Service Commission** 2540 Shumard Oak Blvd. Tallahassee, FL 32399

> Re: Petition for Variance or Waiver of Rule 25-30.120, Florida Administrative Code by Seminole Waterworks, Inc. in Leon County

Dear Commission Clerk,

Seminole Waterworks, Inc. (Seminole) hereby petitions the Florida Public Service Commission for a partial variance or waiver of a requirement of Rule 25-30.120, Florida Administrative Code (FAC) pursuant to Section 120.542, Florida Statutes (F.S.). In support of this Petition, Seminole_ PRECEIVED-FPSC asserts the following:

1. The name and address of the Petitioner is:

Seminole Waterworks, Inc. 4939 Cross Bayou Blvd. New Port Richey, FL 34652 Telephone: (727) 848-8292

2. The name, address and telephone number of the authorized representative to contact concerning this Petition is:

> Troy Rendell U.S. Water Services Corporation, Inc. 4939 Cross Bayous Blvd. New Port Richey, FL 34652 Telephone: (727) 848-8292

- 3. This Petition is related to Docket No. 20170155-WU, Application for grandfather water certificate in Leon County and application for pass through increase of regulatory assessment fees, by Seminole Waterworks, Inc.
- 4. Pursuant to Order No. PSC-2017-0357-FOF-WS, issued September 20, 2017:

On June 20, 2017, the Board of County Commissioners of Leon County (County) passed and adopted Resolution No. R17-12 (Resolution, Attachment A), transferring regulation of the privately-owned, for profit

> 4939 Cross Bayou Boulevard, New Port Richey, FL 34652 Tel: (866) 753-8292 Fax: (727) 848-7701

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water and wastewater utilities in the County to this Commission. Effective upon the adoption of the resolution, all non-exempt water and wastewater systems in the County became subject to the provisions of Chapter 367, Florida Statutes (F.S.).

- 5. On July 19, 2017, Seminole filed its application for a Grandfather Certificate pursuant to Sections 367.171(2), F.S. and Rule 25-30.035, FAC.
- Simultaneously in the same filing Seminole filed its request for approval of a pass through increase for regulatory assessment fees pursuant to Section 367.081(4)(b), F.S. This request was in relation to the required regulatory assessment fees required under Section 367.145, F.S. and Rule 25-30.120, F.A.C.
- 7. Section 367.081(4)(b), F.S. provides that "The approved rates of any utility which is subject to an increase or decrease in the rates or fees that is charged for or the regulatory assessment fees imposed upon it by the commission shall be increased or decreased by the utility, without action by the commission, upon verified notice to the commission 45 days prior to its implementation of the increase or decrease that the regulatory assessment fees imposed upon it by the commission have change. The new rates authorized shall reflect the amount of the regulatory assessment fees imposed upon it by the commission have change.
- 8. However, the Commission Staff has stated that the pass through provision of Section 3367.081(4)(b), F.S. could not be approved without "approved rates" by the Commission.
- 9. Section 367.171(1), F.S. states that "The provisions of this chapter shall become effective in a county of this state upon adoption of a resolution by the board of county commissioners of such county declaring that such county is subject to the provisions of this chapter.
- 10. Rule 25-30.120(2), F.A.C. states that "The obligation to remit regulatory assessment fees for any year shall apply to any utility that is subject to the Commission's jurisdiction on or before December 31 of that year or any part of that year.
- 11. The Commission's regulatory assessment fees are not included in the current existing rates for Seminole since the utility was not regulated by the Commission prior to June 2017. The Commission staff indicated that a pass through of the regulatory assessment fees is not permissible until such time as the utility receives its Grandfather Certificate.
- 12. This places Seminole at a financial disadvantage and places a financial hardship on the utility due to its inability to collect these regulatory assessment fees in its rates.
- 13. Section 120.542(2), F.S. states that, "Variances and waivers shall be granted when the person subject to the rule demonstrates that the purpose of the underlying statute will be or has been achieved by other means by the person and when the application of the rule would create a substantial hardship or would violate the principles of fairness."

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- 14. Section 120.542(5), F.S. states that, "A person who is subject to regulation by an agency rule may file a petition with that agency, with a copy to the committee, requesting a variance or waiver from the agency's rule."
- 15. Section 367.145(3), states that the "Fees collected by the commission pursuant to this section may only be used to cover the cost of regulating water and wastewater systems."
- 16. Seminole contends that there have been minimal to no costs of regulating Seminole under Section 367, F.S. Absent the review of its grandfather application, there have been minimal to no regulatory costs to the Commission caused by Seminole.
- 17. Seminole paid the applicable filing fee of \$1,000 as required by Section 367.145(2), F.S., and Rule 25-30.020, F.A.C. for the processing of its Grandfather filing.
- 18. Application of Section 367.145, F.S. and Rule 25-30.120. F.A.C. to Seminole would create a substantial hardship for the utility and violate the principles of fairness as defined in Section 120.542(2), F.S. without the concurrent opportunity to automatically increase the existing rates pursuant to Section 367.081(4)(b), F.S.

WHEREAS, Section 120.542(2), F.S., authorizes the Commission to grant variances or waivers from agency rules where the petitioner subject to the rule has demonstrated that the purpose of the underlying statute will be or has been achieved by other means, and that a strict application of the rule would cause the applicant substantial hardship or would violate the principles of fairness. "Substantial hardship" as defined in this section means demonstrated economic, technological, legal, or other hardship. A violation of the "principles of fairness" occurs when the literal application of a rule affects a particular person in a manner significantly different from the way it affects other similarly situated persons who are subject to the rule.

WHEREFORE, SEMINOLE WATERWORKS, INC. requests this Commission grant a partial waiver or variance of the provisions of Rule 25-30.120, F.A.C. until such time as Seminole is authorized to increase its rates pursuant to Section 367.081(4)(b), F.S.

Respectfully Submitted,

Troy Rendell Manager of Regulated Utilities // for Seminole Waterworks, Inc.