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March 1, 2019

#### VIA: ELECTRONIC FILING

Mr. Adam J. Teitzman Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

> Re: Petition of Tampa Electric Company for Approval of 2019-2021 Storm Hardening Plan; Docket No. 20180145-EG

Dear Mr. Teitzman:

Attached for filing in the above docket is Tampa Electric Company's Petition for Approval of 2019-2021 Storm Hardening Plan.

Thank you for your assistance in connection with this matter.

Sincerely,

Jam aber L James D. Beasley

JDB/pp Attachment

cc: All Parties of Record

#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Review of 2019-2021 Storm Hardening Plan-) Tampa Electric Company. ) DOCKET NO. 20180145-EG FILED: March 1, 2019

#### PETITION OF TAMPA ELECTRIC COMPANY FOR APPROVAL OF 2019-2021 STORM HARDENING PLAN

Tampa Electric Company ("Tampa Electric" or "the company"), pursuant to Rule 25-6.0342. Florida Administrative Code ("FAC"), petitions the Florida Public Service Commission ("the Commission") for approval of the company's 2019-2921 Storm Hardening Plan and, in support thereof, says:

1. Tampa Electric is an investor-owned electric utility subject to the jurisdiction of the Commission under Chapter 366, Florida Statutes. Tampa Electric's general offices are located at 702 North Franklin Street, Tampa, Florida 33601.

2. All notices, pleadings and other communications required to be served on petitioner should be delivered to:

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3. Rule 25-6.0342, FAC, requires investor-owned electric utilities in Florida to file a Storm Hardening Plan with the Florida Public Service Commission ("FPSC") on or before May 7, 2007 and every three years thereafter as a matter of course. Rule 25-6.0342, FAC, specifies what must be included in utility storm hardening plans, and Tampa Electric has tracked those rule provisions in its 2019-2021 Storm Hardening Plan which is attached hereto as Exhibit "A".

4. Tampa Electric is not aware of any disputed issues of material fact in connection with the matters addressed in this petition.

WHEREFORE, Tampa Electric respectfully requests that the Commission enter an order granting this petition and approving Tampa Electric's 2019-2021 Storm Hardening Plan attached hereto as Exhibit "A".

DATED this 1<sup>st</sup> day of March, 2019.

Respectfully submitted,

~ OBen L

JAMÉS D. BEASLEY J. JEFFRY WAHLEN Ausley McMullen Post Office Box 391 Tallahassee, FL 32302 (850) 224-9115

ATTORNEYS FOR TAMPA ELECTRIC COMPANY

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of the foregoing Petition, filed on behalf of Tampa Electric Company, has been served by electronic mail on this 1st day of March 2019 to the following:

Ms. Johana Nieves Senior Attorney Office of the General Counsel Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 jnieves@psc.state.fl.us Mr. J. R. Kelly Public Counsel Ms. Patricia A. Christensen Associate Public Counsel Office of Public Counsel c/o The Florida Legislature 111 West Madison Street, Room 812 Tallahassee, FL 32399-1400 Kelly.jr@leg.state.fl.us Christensen.patty@leg.state.fl.us

Am OBen Ly

EXHIBIT A



# 2019-2021

# Storm Hardening Plan

Filed: March 1, 2019



### Tampa Electric's 2019-2021 Storm Hardening Plan Executive Summary

Tampa Electric's 2019-2021 Storm Hardening Plan is an important part of the company's multi-pronged approach to enhance the reliability of the overhead and underground electrical transmission and distribution facilities as well as to reduce restoration costs and outage times in a prudent, practical and cost-effective manner.

Tampa Electric's 2019-2021 Storm Hardening Plan will be the fifth three-year storm hardening plan since Order No. PSC-07-0043-FOF-EU was issued by the Florida Public Service Commission ("FPSC") on January 16, 2007 requiring utilities to file storm Tampa Electric has developed this plan to hardening plans. ensure conformance to this Order and will continue the hardening practices found in the company's prior storm hardening plans approved by the FPSC. This plan contains a description of the company's construction standards, policies, practices and procedures. This plan also describes the company's deployment strategy to achieve the plan's objectives, which include the costs and benefits expected, the benefits and impacts to joint users and outlines the company's pole attachment standards and procedures for joint users.

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#### Tampa Electric's Service Area:

Tampa Electric's Service Area covers approximately 2,000 square miles in West Central Florida, including all of Hillsborough County and parts of Polk, Pasco and Pinellas Counties as shown in Figure 1 below. Tampa Electric provides service to 775,102 retail electric customers as January 1, of 2019. Tampa Electric's transmission system consists of approximately 1,328 miles of overhead facilities, 24,600 poles and structures and 9 miles of underground facilities. The company's distribution system consists of approximately 6,300 circuit miles of overhead facilities, 404,000 poles and 5,100 circuit miles of underground facilities. Tampa Electric also has approximately 322,000 authorized joint user attachments on the company's transmission and distribution poles.



Figure 1: Tampa Electric's Service Area

#### References:

- The following resources are referenced in this plan:
  - a) 2017 National Electrical Safety Code
  - b) National Hurricane Center Database
  - c) Florida State Building Code
  - d) Hillsborough County Wind Maps
  - e) Tampa Electric's prior Storm Implementation Plans
  - f) Distribution Engineering Technical Manual
  - g) Standard Electrical Service Requirements
  - h) General Rules and Specifications
  - i) General Rules and Specifications Underground
  - j) Approved Materials Catalog
  - k) Hillsborough County Flood Hazard Maps

#### Acronyms and Definitions:

AAAC: All aluminum alloy conductor ("AAAC").

- ACSR: Aluminum conductor, steel reinforced ("ACSR"). A conductor that is constructed of a stranded steel core that carries the mechanical load and layers of stranded aluminum surrounding the core that carries the current.
- ADMS: Advanced Distribution Management System ( "ADMS"). An integrated software suite of tools incorporating Distribution а Management System, Outage Management System, Switching Operations and Distribution Network Analysis, optimization functionality along with Damage Assessment, real-time insight and a Distributed Energy Resource Management System ("DERMS").

- AEIC: Association of Edison Illuminating Companies ("AEIC") is an operations-focused trade association in the electric energy industry. AMC: Approved Material Catalog ("AMC") provides a listing of the approved material that can be used for the construction of Tampa Electric's electrical facilities.
- AMI: Advanced Metering Infrastructure ("AMI") provides a network for two-way communication and enhanced capabilities with smart meters.
- ANSI: American National Standards Institute ("ANSI") which provides the generally accepted industry standard pruning practices for the management of trees, shrubs and other woody plants.
- ASCE: American Society of Civil Engineers ("ASCE") provides criteria and regional boundaries for wind loading on buildings and other structures.
- CCA: Chromated copper arsenate ("CCA") is a chemical wood preservative used in pressure treated wood to protect wood from rotting due to insects and microbial agents.
- Circuit miles: The geographic miles of facilities as measured along each individual circuit. In two circuit configuration the circuit а miles length would be count each individual circuit length (i.e., it would be twice as long as the number of pole or wire miles) DERMS: Distributed Energy Resource Management
  - System ("DERMS") is a software system that will allow Tampa Electric to manage the

distribution system with interconnected distributed energy resources.

- DETM: Distribution Engineering Technical Manual ("DETM") provides Tampa Electric's corporate service personnel with and area the policies, procedures and technical data related to the design of distribution facilities owned and operated the by Company.
- Distribution: Tampa Electric service facilities consisting of primary and secondary conductor, service transformers laterals, and necessary accessories and appurtenances for the furnishing of electrical power at. utilization voltage. Tampa Electric's distribution system has a uniform 13.2 kV primary voltage at three phase.
- DOD: Distribution Outage Database ("DOD") is the database used to house and track electric system reliability data by Tampa Electric.

**EEI:** Edison Electric Institute ("EEI")

- EMS: Energy Management System ("EMS") is the computer system used by Tampa Electric to monitor, control and increase the performance of the electric system.
- EOC: Emergency Operations Centers ("EOC") are centralized locations for cities/counties to coordinate response and recovery activities during an emergency or special event.
- ESCC: Electric Sub-Sector Coordinating Council ("ESCC") is responsible for facilitating and supporting the coordination of sub-sector wide, policy-related activities and

initiatives designed to improve the reliability and resilience of the electricity sub-sector, including physical and cyber security infrastructure and emergency preparedness of the nation's electricity subsector.

ETR: Estimated Time of Restoration ("ETR") is the time Tampa Electric expects it will take to restore power after an outage.

- FDEM: Florida Division of Emergency Management ("FDEM") plans for and respond to both natural and man-made disasters to ensure that Florida is prepared to respond, recover and mitigate against their impacts.
- FEMA: Federal Emergency Management Agency ("FEMA") is the federal agency under the U.S. Department of Homeland Security responsible for coordinating the federal response to natural and man-made disasters within the United States.
- Flood Zones: Zones identified within flood hazard maps developed and published by County organizations and FEMA.
- GIS: Geographic Information System ("GIS") is a computer system and database that is used for storing, updating and mapping information about Tampa Electric's transmission, substation distribution and facilities.
- **GR&S-OH:** General Rules and Specification Overhead ("GR&S-OH") provides Tampa Electric's general rules and specifications for the construction of overhead facilities.

GR&S-UG: General Rules and Specification Underground ( "GR&S-UG" ) provides Tampa Electric's general rules and specifications for the construction of underground facilities.

- Joint Users: Any known or unknown third party attacher or entity that has placed any facility on a Tampa Electric owned pole. Facilities may include but are not limited to cables, messenger wires, catenary support wires, equipment boxes, grounding wires or lugs, brackets, guys, etc.
- kV: Kilovolt ("kV") is a measure of voltage level on an electrical system expressed in thousands of volts.
- LMS: Local Mitigation Strategy ("LMS") is a plan developed by the county to reduce and or eliminate the risks associated with natural and man-made hazards.
- mph: Miles per hour ("mph") is a measurement for wind speeds when considering construction standards due to projected wind loading on electric system facilities.
- NESC: National Electrical Safety Code ("NESC"), which is published by the Institute of Electrical and Electronic Engineers and sets the ground rules for practical safeguarding of persons during the installation, operation, or maintenance of electric supply and communication lines and associated equipment. It contains the basic provisions that are considered necessary for the safety

of employees and the public under the specified conditions.

- NFPA: National Fire Protection Association ("NFPA") provides NFPA 1600 which is the standard on disaster/emergency management and Business Continuity/Continuity of Operations Programs.
- NJUNS: National Joint Utilities Notification System ("NJUNS") is a non-profit utility consortium designed to improve joint use communication. The software is an internet-based service that allows Tampa Electric to communicate and track workflow regarding joint utility ventures such as joint pole administration, joint trench coordination, oversize load coordination move and large project notification. The web address of the program is www.njuns.com
- OMS: Outage Management System ("OMS") is a computer system used by Tampa Electric to assist in the restoration of power. The OMS provides more accurate outage analysis and facilitates faster response to any level of outages.
- **PoleForeman:** A software program for classing utility poles, analyzing pole loading, calculating guy wire tensions and performing joint use analysis to help assure compliance with the NESC.
- **PDRP:** Post-Disaster Redevelopment Plan ("PDRP"), which is developed and published by Hillsborough County and is a requirement of

all Florida coastal counties and identifies how a community will redevelop and recover long-term after a disaster.

- **PURC:** Public Utility Research Center ("PURC") is located at the University of Florida and is a research and training center used to provide collaborative research on storm hardening topics.
- ROW: Right of Way ("ROW") is a strip of land that Tampa Electric uses to construct, maintain company's electric or repair the power Tampa Electric follows the Florida lines. Code 25-6.0341 for Administrative the location of the company's electric power lines.
- **RTU:** a remote terminal unit ("RTU") is an electronic device that allows for the control and reporting data of an electrical system device through communication.
- SEE: Southeastern Electric Exchange ("SEE") is a non-profit, non-political trade association of investor-owned electric utility companies.
- SESR: Standard Electrical Service Requirements ("SESR") provides Tampa Electric's information to customers and their agents the requirements to receive electrical service from Tampa Electric.
- SETM: Substation Engineering Technical Manual ("SETM") provides Tampa Electric's corporate and service area personnel with the policies, procedures and technical data

related to the design of substation facilities owned and operated by the company.

**SPIDAMin:** A software program that provides spatial asset and project administration and management.

**T&D:** Transmission and Distribution ("T&D").

- Transmission: The network of Tampa Electric high voltage lines and associated equipment, typically ranging from 69 kV to 230 kV, which are used to move electrical power from generating resources to load centers where it is transformed to a lower primary distribution voltage for distribution customers.
- Vaults: isolated ventilated enclosure for An electrical equipment with fire-resistant walls, ceiling and floor which personnel may in which transformers enter and and switching equipment are installed, operated and maintained.
- Wind Zones: Areas of defined wind speeds as shown on maps contained in the ASCE 7-10 and as incorporated in the Florida Building Codes.

#### Storm Hardening Plan Initiatives:

#### Initiative 1: Four-year Vegetation Management

Tampa Electric's Vegetation Management Program incorporates a balanced approach to electrical safety and reliability while adhering to the ANSI A300 pruning standards. The company manages approximately 6,300 circuit miles of

overhead distribution facilities and 1,328 circuit miles of overhead transmission facilities over five counties within Florida. Tampa Electric's current vegetation management plans call for trimming the company's distribution system on a four-year cycle, approved by the Commission in Docket No. 120038-EI, Order No. PSC 12-0303-PAA-EI, issued June 12, 2012. The plan allows for the flexibility to change circuit prioritization utilizing the company's reliability based methodology.

The incremental cost of this initiative is estimated to be \$15,979,000 annually.

#### Initiative 2: Joint Use Pole Attachments Audit

Tampa Electric will continue to conduct comprehensive loading analyses to ensure the company's poles, with joint use attachments, are not overloaded and meet the NESC or Tampa Electric Standards, whichever is more stringent. These loading analyses are a direct effort to lessen storm related issues on poles with joint use attachments. All current joint use agreements require attaching entities to apply for and gain permission to make attachments to Tampa Electric's poles. Once the application is received, an engineering assessment of every pole where attachments are being proposed will have a comprehensive loading analysis performed. If the loading analysis determines that additional support is necessary, all upgrades will be made prior to notifying the joint use attacher that their construction is ready for attachments.

Tampa Electric's audit of joint use attachments is an important step in documenting all pole attachments. A

critical component of the audit is finding pole attachments that the company is not aware of. If an unauthorized attachment is found, the company can perform a comprehensive pole loading analysis to ensure the pole is not overloaded and ensuring that all safety, reliability, capacity and engineering requirement are met.

The necessity for the audit arises due to the significant wind loading and stress that pole attachments can have on a pole and the fact that some attachments are made without notice or prior engineering.

Tampa Electric's incremental annual cost of this initiative is estimated to be \$0 due to the cost for the comprehensive pole loading analysis being currently entirely paid for by the requesting third party attacher.

#### Initiative 3: Transmission Structure Inspection Program

Tampa Electric's transmission system has a history of strong reliability performance. This performance is in large part due to the multi-pronged inspection approach the company has applied to the system. The approach includes the eight-year above ground structure inspection cycle, eight-year ground line wood inspection cycle, annual ground patrol, annual aerial infrared patrol, annual substation inspection cycle and the pre-climb inspection requirement. Tampa Electric will continue these inspections and will also continue the company's ongoing efforts to monitor and evaluate the appropriateness of its transmission structure inspection program to ensure that any cost-effective storm hardening or reliability opportunities found are taken advantage of.

The incremental cost of this initiative is estimated to be \$97,000 annually.

#### Initiative 4: Hardening of Existing Transmission Structures

Tampa Electric has over 24,600 transmission poles and approximately 1,328 structures with circuit miles of transmission facilities. Of these transmission structures, approximately 21 percent are supported with wood poles. Tampa Electric will continue hardening the existing transmission system in a prudent and cost-effective manner utilizing the company's inspection and maintenance program to systematically replace these existing wood structures with non-wood structures. Tampa Electric builds all new transmission line construction projects, system rebuilds and line relocations with non-wood structures that meet or exceed NESC Grade B Code requirements. The company will also continue to replace insulators that have deteriorated over time with new polymer insulators.

This initiative is still consistent with Tampa Electric's practice of storm hardening transmission structures. There are no incremental costs associated with this activity.

#### Initiative 5: Geographic Information System

Tampa Electric's GIS will continue to serve as the foundational database for all transmission, substation and distribution facilities. Development and improvement of the GIS continues. All new computing technology requests and new initiatives are evaluated with a goal to eliminate redundant, exclusive and difficult to update databases as well as to place emphasis on full integration with Tampa

Electric's business processes. These evaluations further cement GIS as the foundational database for Tampa Electric's facilities.

Tampa Electric will continue ongoing activities to improve the functionality and ease of use of the GIS for the company's GIS users. Two examples of these ongoing activities include the GIS User's Group, which meets to evaluate review, and recommend enhancements for implementation. The second ongoing activity is the annual publication of the Tampa Electric GIS Annual Report.

There are no incremental costs associated with this activity.

#### Initiative 6: Post-Storm Data Collection

Tampa Electric has implemented a formal process to randomly sample system damage following a major weather event in a statistically significant manner. This information will be analysis perform forensic used to in an attempt to categorize the root cause of equipment failure. From these reports, recommendations and possible changes will be made regarding engineering, equipment and construction standards and specifications. A hired third party of data collection specialists will patrol a representative sample of the damaged areas of the electric system following a major storm event and perform the data collection process. At a minimum, the following types of information will be collected:

 Pole/Structure - type of damage, size and type of pole, and likely cause of damage

- Conductor type of damage, conductor type and size, and likely cause of damage
- Equipment type of damage, overhead or underground, size, and likely cause of damage
- Hardware type of damage, size and likely cause of damage

Third party engineering personnel will perform the forensic analysis of a representative sample of the data obtained to evaluate the root cause of failure and assess future preventive measures where possible and practical. This may include evaluating the type of material used, the type of construction and the environment where the damage occurred including existing vegetation and elevations. Changes may be recommended and implemented if more effective solutions are identified by the analysis team.

The incremental cost of this initiative is estimated to be approximately \$113,000 per storm and will depend on the severity of the storm and extent of system damage.

Initiative 7: Outage Data - Overhead and Underground Systems Tampa Electric tracks and stores the company's outage data for overhead and underground systems in a single database called the DOD. The DOD is linked to and receives outage data from the company's EMS and OMS. The DOD tracks outage records according to cause and equipment type and is capable of supporting the following functionality:

- Centralized capture of outage related data
- Analysis and clean-up of outage-related data
- Maintenance and adjustment to distribution outage database data

- Automatic Generation and distribution of canned reliability reports
- Generating ad hoc operational and managerial reports

The DOD is further programmed to distinguish between overhead and underground systems and is specifically generate distribution service reliability designed to that comply with Rule 25-6.0455, Florida reports Administrative Code.

In addition to the DOD and supporting processes, the company's overhead and underground systems are analyzed for accurate performance. The company also has established processes in place for collecting post-storm data and performing forensic analysis to ensure the performance of Tampa Electric's overhead and underground systems are correctly assessed.

The incremental cost of this initiative is estimated to be approximately \$100,000 per storm.

#### Initiative 8: Increase Coordination with Local Governments

Tampa Electric representatives will continue to focus on maintaining existing vital governmental contacts and disaster participating recovery committees on to collaborate in planning, protection, response, recovery and mitigation efforts. Τn addition. Tampa Electric representatives will continue to communicate and coordinate with local governments on vegetation management, search and rescue operations, debris clearing, and identification of critical community facilities. Tampa Electric will participate with local and municipal government agencies

within its service area, as well as the FDEM, in planning and facilitating joint storm exercises. In addition, Tampa Electric will continue to be involved in improving emergency response to vulnerable populations.

The incremental cost of this initiative is estimated to be \$0 annually.

#### Initiative 9: Collaborative Research

Tampa Electric will continue the company's participation in collaborative research effort with the Florida's other investor-owned electric utilities, several municipals and cooperatives to further the development of storm resilient electric utility infrastructure and technologies that reduce storm restoration costs and outages to customers.

This collaborative research is being facilitated by the PURC at the University of Florida. A steering committee comprised of one member from each of the participating utilities is providing the direction for research initiatives. Tampa Electric signed an extension of the memorandum of understanding with PURC in December 2018 for two years which will set this collaborative research to continue during this proposed three-year storm hardening plan.

The incremental cost of this initiative will be determined by the extent and duration of collaborative research projects that are directed to be conducted.

#### Initiative 10: Disaster Preparedness and Recovery Plan

Tampa Electric will continue to be active in many ongoing activities to support the restoration of the system before, during and after storm activation. For the next three-year period, the company intends to lead or support disaster preparedness and recovery plan activities such as planning, training and working with other electric utilities and local government to continually refine and improve the company's ability to respond quickly and efficiently in any restoration situation.

Tampa Electric's Emergency Management plans address all hazards, including extreme weather events and are reviewed annually. Tampa Electric follows the policy set by TECO Energy for Emergency Management and Business Continuity which delineates responsibilities at the employee, company and community levels. Tampa Electric will continue in leadership or active participant roles in the following local and national preparedness groups:

- AEIC
- Critical Facility Working Group
- EEI
- ESCC
- NFPA 1600 Committee
- LMS
- PDRP
- SEE
- Vulnerable Population committees

Tampa Electric will also continue to plan, participate in, and conduct internal and external preparedness exercises, collaborating with government emergency management agencies, at the local, state and federal levels.

Tampa Electric has been incorporating Lessons Learned from Hurricane Irma and our experience supporting the restoration for Hurricane Michael into the company's Emergency Response plans. While the updates cover a broad category or processes, a focus has been on insuring the plan can scale up to handle major storms (Cat 3, 4, 5), in and the Logistics (life support) ability to restore internal communications in the event public networks are negatively impacted (Internet, cellular and satellite).

Tampa Electric will implement a Damage Assessment tool as an integrated part of ADMS scheduled for implementation in 2021. Tampa Electric is currently in negotiations with the vendor on the requirements, features and scope of work.

The incremental cost of this initiative is estimated to be \$275,000 annually.

#### National Electrical Safety Code Compliance

Tampa Electric's construction standards and policies meet or exceed all minimum NESC Rule requirements.

#### Extreme Wind Loading Standards

NESC Rule 250, which addresses pole loading requirements in the United States, is divided into three loading districts; Heavy, Medium and Light (see Figure 2 below). Tampa Electric's service area is located in the Light loading district, which assumes no ice buildup and a wind pressure rating of nine pounds per square

foot. The nine pound wind corresponds to approximately 60 mph. The Light loading district wind speed corresponds to a wind pressure of more than twice that in the Heavy or Medium districts due to the strong (non-linear) dependence of the wind force on wind speed (i.e., the wind pressure is proportional to the square of the wind speed). Another part of the NESC Rule 250 requires safety loading factors applied to the calculated wind forces to provide a conservative margin of safety when selecting appropriate pole sizes. A safety loading factor of 2.06:1 is applied to Grade C construction and 3.85:1 is applied to Grade B construction. The effective wind speed of Grade B new construction is approximately 116 mph. According to the NESC, Grade B wind loading criteria must be applied when constructing facilities less than 60 feet in height when crossing railroads, bridges and highways.



Figure 2: NESC General loading map of United States with respect to loading of overhead lines.

The NESC also specifies an extreme wind pole loading criteria for all facilities constructed that are 60 feet in height or greater. The NESC provides a wind loading map that indicates the wind speed criteria for each area of the country. These same criteria and regional boundaries, developed by the ASCE, are utilized by the state of Florida and Hillsborough County for building code requirements. Tampa Electric's service territory is divided into two wind regions (see Figure 3 below). The western half is in the 120 mph zone and the eastern half is in the 110 mph zone.



Figure 3: ASCE 74-10 Eastern Gulf of Mexico and Southeastern U.S. Hurricane Coastline

Construction Standards, Policies, Practices and Procedures

#### Design Philosophy

The basis of Tampa Electric's construction standards, policies, practices and procedures is the NESC Grade B-

Light. From this foundation, the company's philosophy is to implement safe, reliable and cost-effective service to the company's customers.

#### Experience with Major Storm Events

Tampa Electric has significant experience with preparing for, responding to, performing restoration and assisting other utilities recover from major storm events. The company's response to major storms that have impacted Tampa Electric's service area and the mutual assistance trips to assist other utilities have afforded Tampa Electric's opportunities to restoration crews gain invaluable restoration knowledge and experience in restoring service after a major storm event. This knowledge includes the importance of conducting a damage assessment immediately after the storm has past and providing customers with accurate ETRs. In addition to this experience, Hurricanes Matthew (2016), Hermine (2016), Harvey (2017), Irma (2017), (2017) Michael (2018) further Maria and exposed how vulnerable coastal regions are to the significant damaging effects of storm surge and the significant effort required to restore a system that has been impacted by coastal These experiences and industry best practices flooding. have been discussed, analyzed and used to improve Tampa Electric's storm response plan.

Table 1 below provides the details of named storms affecting Tampa Electric's service area since 1960. The data is from the National Hurricane Center database.

Table 1: Named Storms Affecting						
Tampa Electric Service Area since 1960						
Year	Storm Name	Size <sup>1</sup>	Wind Speed $^2$			
1960	Donna	Cat 3	115			
1995	Erin	TS	57			
2004	Charley	Cat 2	86			
2004	Francis	Cat 1	63			
2004	Jeanne	Cat 1	63			
2005	Dennis	TS	43			
2005	Wilma	TS	44			
2006	Alberto	TS	45			
2007	Barry	TS	31			
2012	Debby	TS	53			
2012	Isaac	TS	36			
2013	Andrea	TS	47			
2015	Erika	TS	<39*			
2016	Colin	TS	52*			
2016	Hermine	Cat 1	37			
2016	Matthew	TS	20			
2017	Emily	TS	<39			
2017	Irma	Cat 1	90			
2018	Alberto	TS	32*			

Note 1: Maximum category when the storm passed through the Tampa Electric service area.

Note 2: Maximum sustained surface wind speed measured in miles per hour when the storm passed through the Tampa Electric service area.

#### Distribution

This section of the plan builds upon the design philosophy discussed above and provides an overview of the design criteria, construction standards and practices applicable to all new distribution facilities. This section also presents a broad discussion of distribution materials and structure types utilized.

Tampa Electric has developed and maintains a DETM which provides corporate and field personnel the policies, procedures and technical data related to the design of distribution facilities owned and operated by the company. Information contained in this manual along with the SESR, GR&S-OH, GR&S-UG and AMC, provide guidelines for designing, constructing and maintaining Tampa Electric's distribution system.

#### Overhead System

#### Voltage

Tampa Electric's primary distribution system operates at a uniform 13.2 kV at three phase. Secondary voltage is provided in conjunction with the primary distribution system.

#### Clearances

Primary voltage conductors are located in the power space on the pole which is the upper most portion of the pole as defined by the NESC. Secondary and service conductors along with the neutral are located approximately six feet lower than the primary conductors. Joint attachers are located in the communication space on the pole which is at a minimum 40 inches below the neutral cable or Tampa Electric's communication cable. For typical clearances applicable to joint use attachments see Attachment A.

#### Pole Loading

Tampa Electric utilizes NESC construction Grade B loading criteria as the basis for the company's construction standard for all new construction, major planned work, expansions, rebuilds and relocations on the overhead distribution system. As described above, the safetv factors considered in the NESC construction Grade В criteria provide for a system that is 87 percent stronger than the NESC construction Grade C criteria which results in a robust design that the company's experience has shown to provide safe, reliable and cost-effective service. This standard exceeds the minimum requirement of the NESC, which requires distribution poles to be designed to construction Grade C. While the NESC has requirements related to extreme wind conditions, these requirements are only for structures over 60 feet in height and rarely apply to distribution structures.

Tampa Electric's experience continues to show that there is substantial evidence that building distribution no structures to extreme wind construction grades will prevent damage from falling trees, tree limbs and flying debris during major storm events. Tampa Electric has concluded storm restoration experience from the company's and historical hurricane exposure that Grade B construction, which will withstand an effective wind speed between 116 mph (new construction) and 95 mph (at replacement), is the most cost-effective and reliable standard for the company's service area.

#### Materials

There are several types of poles that are used for distribution structures. Tampa Electric's distribution system consists of wood, concrete, steel, ductile iron and fiberglass poles. The standard for all new distribution construction is CCA treated wood poles.

The company's standard conductor for circuit feeders is 336 kcmil ACSR with a 2/0 AAAC neutral. Conductor sizes utilized for distribution laterals (overhead takeoffs from feeders) may either be #2, 2/0 or 4/0 AAAC with some older existing facilities containing #6 copper conductor.

#### Construction Types

Proper configuration selection is emphasized for safety, maintenance and economics. The existing line configuration is typically maintained on multi-phase line extensions. Customer requests for alternative distribution pole and construction types will be considered and if agreed upon, the customer(s) requesting would incur the incremental expense from standard service.

Triangular line configuration using fiberglass brackets is the preferred construction standard. It is the most economical install and is particularly suited to to ROW, situations involving restrictive easements and Because of its narrow profile, it is also clearances. locations with numerous preferred for trees. Other construction types that may be used include vertical, modified vertical and wood, or fiberglass cross arms.
#### Pole Loading Compliance

Tampa Electric will continue to use "PoleForeman," a pole loading software program to assure that Tampa Electric is in compliance with all NESC loading requirements and company construction standards. The program utilizes the company's construction standards with templates to model each pole and assist company distribution design technicians and distribution design engineers. The technician or engineer inputs the appropriate template, conductor, pole size and class, which the program uses to determine all loads on the pole. The program applies the loads to the structure and calculates the resulting stresses as a percent utilization of the pole.

#### Underground Facilities

# Standard Design

Tampa Electric's standard underground distribution system consists of normally looped circuits operating at 13.2 kV three-phase or 7.6 kV single-phase primary voltages. The standard cable is 15 kV strand-filled jacketed treeretardant cross-linked polyethylene insulated aluminum cable with a copper concentric neutral. Tampa Electric's standard is to place all underground distribution cables in a conduit system buried at depths of 24 to 36 inches from the ground surface to the top of the conduit.

#### Network Service

Tampa Electric has several types of underground services with associated facilities. One is standard underground service that is used in residential subdivisions and commercial areas, which are described above. Another is

network service, which provides a higher level of reliability and operating flexibility.

Tampa Electric employs two types of network service. The first type is an integrated secondary grid network that serves the high-density load area in downtown Tampa. The second type is spot network systems that also serves highdensity load in the downtown Tampa network area.

The network systems provide redundant circuit feeds from a two transformer substation and thus are designed to maintain service during a first contingency outage. The network systems are also designed to resist water intrusion and the equipment is located in vaults, some of which are below-grade. However, the customer-owned electrical panels are not necessarily waterproof and will likely be severely impacted by saltwater intrusion. This will possibly delay power restoration in the event of a major storm with storm surge into downtown Tampa.

# Construction Standards in Coastal Areas

Tampa Electric's service area is partially bounded by Tampa Bay and has approximately 60 square miles of land in the Flood Zone 1 designated area as defined in Hillsborough County's Hazard Flood Maps and approximately 2.5 square miles of land in the Oldsmar area in the Flood Zone 1 designated area as defined in Pinellas County's Hazard Flood Maps. Along these coastal areas there is increased risk of storm surge, flooding and saltwater contamination. Since 2008, the company's standard is that new underground distribution facilities (padmounted transformers, switchgear and load break cabinets) shall be of stainless

steel or aluminum construction and bolted to the concrete Upgrading the material from mild steel to stainless pad. steel or aluminum makes it more durable and typically life after saltwater extends equipment contamination. While utilizing stainless steel or aluminum has significant benefits to storm hardening, the equipment is not waterproof and may require cleaning following a flooding event prior to re-energizing. In addition, Tampa Electric has begun using submersible switchgear for customers in locations prone to flooding or where the switchgear can be subjected to harsh conditions.

Since 2004, all primary switchgear has been specified using 100 percent stainless steel enclosures, and since 2008 all padmounted transformers have been specified using 100 percent stainless steel enclosures to reduce the corrosive effects from salt spray, effluent irrigation spray and to help harden the equipment against the corrosive effects of a saltwater storm surge.

#### Procedures Following Flooding Events

The company has considered two flooding event scenarios that could occur in these flood prone areas. The first scenario is a flooding event where a less severe storm surge of up to five feet occurs during a Category 1 hurricane. In most cases, and depending on the level of water, there may not be any load to serve immediately; however, the buildings, houses, etc., will probably still be standing but they may not be habitable.

The second scenario, a much more catastrophic event, would be a Category 3 hurricane or greater with a storm surge of 12 feet or greater producing high crushing water, sand and debris. In this event, the company anticipates everything in the storm surge's path would be moved or buried, as was the case in the aftermath of Hurricane Ivan in Gulf Power's utility system. The result was no load to serve for an extended period of time after the storm surge. In light of this experience, Tampa Electric has concluded that it is not practical or cost-effective to attempt to design an underground system that can withstand such an extreme event.

Tampa Electric recognizes there is a significant chance that some equipment may become submerged or flooded during a storm. Although specific locations and the severity of flooding cannot be pre-determined, Tampa Electric may choose to de-energize portions of the company's system before the storm impacts the area if it is in the public's best interest and can be done safely. Tampa Electric will also de-energize portions of the company's system if directed by the appropriate governing authorities. Prior re-energizing flooded switchqear padmounted to and transformers, the underground equipment will be visually inspected and cleaned with fresh water if saltwater intrusion has occurred. The switchgear fuses will be replaced if the flood levels exceeded the height of the fused barrels. All meters that have been submerged will be replaced prior to re-energizing. If a replacement is not immediately available, the customer's meter may be The service can be re-energized after bypassed. the customer requests it and only after the water has receded and the meter socket and main disconnect have been visually inspected. Tampa Electric's inspection jurisdiction is limited to the meter, meter socket and main disconnect.

Major storms can cause damage to customer-owned equipment as well, such as pipe mast, switchgear or meter sockets. In this case, Tampa Electric will notify the affected customer that service cannot be restored until the customer secures the services of an electrical contractor to make the appropriate repairs, and those repairs are inspected by the governing agency.

# Location of Facilities

Tampa Electric's policy as stated in the DETM is to ensure that the route for new lines is located within the ROW or an electric utility easement. New residential lines shall be front lot construction and truck accessible. Commercial lines may be rear lot construction, but they must be truck accessible. This approach facilitates efficient access during installation and maintenance of the facilities.

Prior to 1970 and this policy being instituted, some distribution facilities were constructed in rear lot Occasionally easements. communities or homeowner associations make inquiries regarding the relocation of overhead facilities from rear lot locations to the front of customer's properties. Tampa Electric evaluates each inquiry on а case-by-case basis for feasibility, practicality and cost-effectiveness. The following considerations are given for locating and relocating lines:

- Storm Hardening
- ROW
- Permits and Easements
- Intersections
- Field conditions
- Required construction including costs

- Environmental impact and permit requirements
- Property lines
- Future growth support
- Future construction plans
- Vegetation management changes

# Critical Infrastructure

Electric, in conjunction with local government Tampa emergency management, has identified the company's critical facilities and associated circuits feeding loads which are deemed necessary for business continuity and continuity of As such, critical community facilities are government. identified based on being most critical to the overall health of the community, including public health, safety or the national or global economy. Such facilities include hospitals, emergency shelters, master pumping stations, wastewater plants, major communications facilities, flood control structures, electric and gas utilities, EOC, as well as main police and fire stations, and others. The circuits serving these facilities have the highest restoration priority level. Tampa Electric has hardened several circuits which feed some of the most critical customers on the company's system to extreme wind criteria. harden specific circuits Opportunities to of the distribution system based upon feeding critical customers for NESC extreme wind loading requirements will continue to be evaluated.

# Overhead to Underground Conversions

Over the past six years, the Dana Shores Civic Association and Tampa Electric have been working with Hillsborough County to create and execute a Municipal Service Benefit Units ("MSBU") ordinance and initiate the first project under this new mechanism. The MSBU provide an opportunity for neighborhoods to set up self-elected taxing districts that would fund capital upgrade through annual Ad Valorem Tampa Electric employees have attended taxes. several meetings with officers of the association, county officials. as well as regular association meetings to provide assistance. These meetings have also created interest in other neighborhoods, as well as the City of Tampa, for the possibility of converting portions of the underground. The construction for this system to underground conversion is projected to start in the summer of 2019.

Electric will continue Tampa to evaluate community, governmental agency and homeowner association requests to convert existing overhead power lines to underground. Each inquiry will be evaluated on a case by case basis for feasibility, practicality and cost impact. Consideration will be given to conversion costs, ROW availability for underground facilities, physical constraints, maintenance costs, additional customer cost associated with service main conversion from overhead to underground, Joint Users impact cost, scheduling and coordination.

# Transmission

This section of the plan provides an overview of design considerations and references when performing а analysis for transmission structure new and existing facilities. This section is a broad discussion of transmission structure types, foundation design and design criteria.

# Transmission Structures

#### Voltage levels

Tampa Electric's transmission system consists of circuits operating at 230 kV, 138 kV and 69 kV. These circuits consist of a minimum of three phase conductors and (usually) a static wire (ground). Additional facilities may exist or be incorporated in the desiqn of а transmission structure. These include additional transmission conductors, optical ground wire, communication conductors, distribution conductors and an assortment of wire attachments by joint users.

# Material types

Tampa Electric's transmission system consists of wood, concrete, aluminum, steel and composite supporting Since 1991, Tampa Electric has adopted a structures. standard that all new construction, line relocations and maintenance replacements will use pre-stressed spun composite pole concrete, steel or structures. Past practices included wood pole, aluminum and lattice steel structure design. Pre-stressed spun concrete, tubular steel and composite poles are now the preferred structure material types that are being installed when replacing structures as part of Tampa Electric's system hardening plan and maintenance.

#### Configuration Types

There are multiple transmission structure configurations utilized. Pre-stressed spun concrete poles and tubular steel poles are utilized in single or multiple pole configurations. The advent of pre-stressed spun concrete and tubular steel poles has permitted a more cost-effective, lower maintenance and higher strength option.

The configurations will vary widely when considering the many variables associated with transmission facilities. Some of these variables are:

- Number of circuits
- Conductor size
- Structure strength
- Span length
- Soil conditions
- ROW width
- Potential permitting requirements
- Utilization of adjacent land
- Environmental impacts
- Electric and magnetic field criteria
- Aesthetics
- Economics and cost-effectiveness
- Community input

Single pre-stressed spun concrete or tubular steel structure configurations have proven to be the most economical and maintainable choice given the work environment and constraints encountered while engineering and constructing transmission facilities. Prior to pre-stressed spun concrete and tubular steel technology, typical structure configurations commonly consisted of single wood pole or multiple wood pole structures, lattice aluminum H-frames and lattice steel towers.

### Foundations

Direct embedment is the preferred foundation type utilized for pre-stressed spun concrete, tubular steel or composite structures. A direct embedded foundation typically has a specified depth and diameter. The direct embedded foundation also requires that а segment of the superstructure to be embedded below ground, acting as part of the foundation, along with natural soil, crushed rock or concrete backfill.

When a structure location requires it, Tampa Electric uses an industry accepted program for foundation design. Soil borings are collected or standard penetration tests are conducted to compile the appropriate soil data for foundation analysis.

# Design Criteria

There are two types of methodologies used to analyze pole strength. Tampa Electric uses the ultimate strength analysis for all wood and non-wood structures. However, it is acceptable and often recommended to use the working stress method for wood poles.

Tampa Electric designs and specifies all transmission facilities in accordance with the latest version of the NESC. All designs address NESC extreme wind and Grade B construction at a minimum. The extreme wind loads are applied to all attachments on the transmission structure regardless of attachment height.

Tampa Electric's service area is largely within the 100 to 120 mph extreme wind contours referenced in the NESC. For design consistency, the 120 mph wind standard is applied on all 69 kV structures throughout the service area. In addition, a 133 mph wind standard is applied to all 138 kV and 230 kV structures throughout Tampa Electric's service The mph wind standard exceeds the NESC area. 133 requirements for extreme wind loading. This standard was adopted when Tampa Electric commissioned the first 230 kV in the company's service area. Tampa Electric line continues to support the 133 mph wind standard as the best practice for 138 kV and 230 kV line construction.

Since the inception of the NESC extreme wind standard, it has been applied to Tampa Electric transmission facilities. Tampa Electric historically has applied the 133 mph wind standard to 230 kV facilities and in some cases an even higher wind speed has been applied when the company determined that the circuit would be very difficult to restore. An example of this higher wind standard is when the company replaced the transmission structures crossing the Alafia River. For these structures, a 150 mph wind standard was used.

## Substation

Tampa Electric has developed and maintains a SETM which provides the company's personnel with the policies, procedures and technical date to the design of substation facilities owned and operated by the company. Information contained in the SETM along with the SESR, GR&S-OH, GR&S-UG and AMC, provide guidelines for designing, constructing and maintaining Tampa Electric's substation facilities.

Electric designs, constructs and maintains Tampa transmission and distribution substations and switchyards ranging from 13.2 kV to 230 kV. This includes performing siting studies, physical design, grading and drainage, foundation design, layout and design of control buildings, structure design and analysis, protection and control systems, and preparation of complete specifications for material, equipment and construction. The company currently has 211 substations.

#### Design Philosophy

#### Wind Strength Requirements

Tampa Electric designs the company's substations in accordance with the latest approved version of the NESC. Currently, all distribution substation structures are designed to withstand a wind load of 120 mph.

All 230 kV generation facilities and 230 kV transmission stations, current design standards call for terminal line structures to withstand 133 mph wind loading along with the line tension of the transmission circuit.

The design standards summarized above meet the NESC loading criteria for extreme wind, Grade B construction. As previously stated, Tampa Electric's service area is within the 100 to 120 mph extreme wind contours referenced in the NESC.

#### Equipment Elevations

Equipment elevations are carefully evaluated when building on existing sites or when selecting future sites in the Flood Zone 1 designated area. Information on past flooding in localized areas and potential future storm surge levels are evaluated. Most equipment is built on steel supports and is above expected flood levels. Some equipment such as transformers can be submerged up to the point of attached cabinets and controls. Therefore, the major focus is on the elevation and water resistance of the control cabinets and related equipment. The sites and/or equipment are elevated based on the overall site permitting that must be done with the governmental and environmental agencies while taking into consideration the surrounding area.

#### Protection

Animal protection covers are installed on all new 13 kV bushings, lightning arrestors, switches and leads. This helps prevent outages caused by animals and will also debris that reduce damage from may get inside the substation during a major storm event. Tampa Electric uses circuit switchers instead of fuses or ground switches on new and upgraded transformer installations. This design will clear a fault faster which minimizes damage and greatly reduces restoration time.

# Flood Zones

Flood zones are carefully evaluated when building on existing sites or when selecting future sites. The company will continue to review existing sites in the Flood Zone 1 designated area. The major focus will be on the elevation and water resistance of control cabinets and related equipment. Prudent modifications will be made. Consideration will be given to whether there will be load to be served in the area of the substation immediately after a storm and if any load can be served from adjacent substations that are outside the flooded area.

### Other

When transformers are added to an existing substation or a transformer is upgraded, if needed, existing fences are removed and new fences are installed to meet or exceed current NESC wind and height standards. At the same time, animal protection covers are installed on all 13 kV bushings, lightning arrestors, switches and leads. This helps prevent damage from debris that gets inside the substation. This type of work will occur on an average of three substations per year based on current plans.

## Construction Standards

In distribution substations, new designs utilize structures that are of a galvanized tubular steel design. The tallest structure is approximately 24 feet above grade, with the majority of the structures and equipment being below 17 feet. Distribution feeder circuits are designed to exit the substation via underground cables installed inside sixinch conduit.

In 230 kV substations and 69 kV switching stations, control buildings are used to house protection relays, communication equipment, RTU monitoring equipment and substation battery systems. Previous construction methods used concrete block construction with poured concrete columns and concrete roof panels, which are designed to

withstand winds of 120 mph without any damage to the building or the equipment housed inside. Control buildings currently being installed are pre-fabricated metal buildings designed for 150 mph wind loading. Tampa Electric installs eight-foot tall perimeter chain link fences designed to 120 mph or walls designed to 125 mph. This provides additional protection from wind-blown debris. Tampa Electric has determined that this fencing standard is most effective in blocking debris and exceeds county codes.

#### Deployment Strategy

Tampa Electric's 2019-2021 Storm Hardening Plan's deployment strategy will enhance system reliability and reduce storm restoration costs through the continuation of several core components of the company's previous storm hardening plans. The deployment strategy includes the continuation of:

- The implementation of the enhanced construction standards outlined above for all new transmission, distribution and substation facilities.
- The various maintenance programs that will strengthen and upgrade the system to current standards.
- All specific ongoing storm hardening initiatives.
- The evaluation of the construction programs piloting the extreme wind loading standard for select targeted distribution facilities serving critical infrastructure within the company's service territory.

# Construction Standards

The transmission, distribution and substation design and construction standards described above are in effect and apply to all new facilities as well as all rebuilds, relocations and maintenance.

A majority of new distribution facilities Tampa Electric constructs each year are placed underground, however the company has averaged approximately 106 miles of new overhead distribution construction over the past few years which includes reconductoring, line extensions and new circuits/feeders. Additionally, Tampa Electric plans to construct, rerate or rebuild approximately 41 miles of overhead transmission, of various transmission voltages, during the 2019-2021 time period.

#### Maintenance Programs

# Vegetation Management

Tampa Electric's Vegetation Management Program provides a balanced approach to vegetation management and currently calls for a four-year tree trim cycle, which will improve the quality of line clearance while increasing system reliability related to system hardening activities. Tampa Electric ramping beqan up the company's vegetation management program at the end of 2005, with an emphasis on critical trimming needed in areas identified by the company's reliability based methodology. The company's Vegetation Management Program utilizes the ANSI A300 standards which are implemented through Tampa Electric's Transmission and Distribution Line Clearance This comprehensive Specifications. document covers specifications related to operations, notification quidelines, tree trimming removal, chemical and application, targeted completion dates, overtime and noncompliance.

# Distribution Maintenance

#### Wood Pole Inspection/Replacement Program

Tampa Electric's Wood Pole Groundline Inspection Program is part of a comprehensive program initiated by the FPSC for Florida investor-owned electric utilities to harden the electric system against severe weather.

This inspection program complies with Order No. PSC-06-0144-PAA-EI, issued February 27, 2006 in Docket No. 060078EI which requires each investor-owned electric utility to implement an inspection program of its wooden transmission and distribution poles on an eight-year cycle based on the requirements of the NESC. This program provides a systematic identification of poles that require repair, reinforcement or replacement to meet strength requirements of the NESC.

The wood pole inspections will be conducted on a substation circuit basis with a goal of inspecting the entire wood pole population every eight years. The 2019-2021 groundline pole inspections program goals/targets include approximately 43,000 annual distribution pole inspections. Out of this pole aggregate identified for inspection a target of 39,500 will be wood.

Tampa Electric's Groundline Inspections Program strategy takes a balanced approach and has produced excellent results in a cost-effective manner. The future inspections coupled with the company's pole replacement program will ultimately harden Tampa Electric's distribution system.

# Distribution Reporting

Standardized reports are provided for distribution maintenance inspections. Deficiencies identified during distribution maintenance inspections are entered into a database. This maintenance database is used to prioritize and manage required remediation.

### Transmission Maintenance

The Tampa Electric transmission system inspection program identifies potential system problems along the entire

transmission circuit by analyzing the structural conditions at the groundline, above ground and the conductor spans. The inspection program is a multi-pronged approach. The inspection cycles are one or eight years depending on the goals or requirements of the inspection activity. Formal in inspection activities included the program are qroundline inspection, ground patrol, aerial infrared patrol, above ground inspection and substation inspections. The ground patrol, aerial infrared patrol and substation inspections are performed on one-year cycles, the above ground and the groundline inspections are performed on an cycle. This conforms with the eight-year company's petition that was approved by the Commission which changed the above ground inspection cycle from a six-year to an eight-year cycle in Docket No. 140122-EI, Order No. PSC-14-0684-PAA-EI and confirmed in Order No. PSC-15-0017-CO-EI. Additionally, pre-climb inspections are performed prior to commencing work on any structure.

#### Groundline Inspection

Tampa Electric has implemented a groundline inspection program that complies with the Commission's order requiring groundline inspection of wooden transmission structures. Groundline inspections are performed on an eight-year Each year approximately 12.5 percent of all wooden cycle. transmission structures are scheduled for inspection. For 2019 through 2021, the company plans to perform approximately 1,750 groundline inspections.

### Ground Patrol

The ground patrol is a visual inspection for deficiencies including poles, insulators, switches, conductors, static

wire and grounding provisions, cross arms, guying, hardware and encroachment. The ground patrol will include identification of vegetation encroachment as well as all circuit deficiencies. All transmission circuits are patrolled by ground at least once each year.

# Aerial Infrared Patrol

The aerial infrared patrol is planned annually on the entire transmission system. It is performed by helicopter with a contractor specializing in thermographic power line inspections and a company employee serving as navigator and This inspection identifies areas of concern that observer. are not readily identifiable by normal visual methods as well as splices and other connections that are heating abnormally and may result in premature failure of the component. This inspection also identifies obvious system deficiencies such as broken cross arms and visibly damaged Since many of these structures are on limited poles. access ROW, this aerial inspection provides a frequent review of the entire transmission system and helps identify potential reliability issues in a timely manner.

# Above Ground Inspection

Above ground inspections are performed on transmission structures on an eight-year cycle; therefore, each year approximately 12.5 percent or one-eighth of transmission inspected. This inspection structures are will be performed by either an internal team member or contractor specializing in above ground power pole inspections and may be performed by climbers, bucket truck, helicopter or Unmanned Aerial Systems ("UAS" or Drones). The above ground inspection is a comprehensive inspection that

includes assessment of poles, insulators, switches, conductors, static wire, grounding provisions, cross arms, guying, hardware and encroachment issues. This program provides a detailed review of the above ground condition of the pole and the associated hardware on the structure. Due to advances in technology, the capabilities of UAS has allowed the company to complete the Above Ground Inspections in conjunction with the Ground Patrol utilizing the UAS for an aerial view of the structures identified for the comprehensive inspection.

For 2019 through 2021, annual above ground inspections are planned on approximately 9,670 structures comprising 106 circuits. This is in line with the company's petition that changed the above ground inspection cycle from a six-year cycle to an eight-year cycle which was approved in Docket 140122-EI, Order No. PSC-14-0684-PAA-EI and confirmed by Consummating Order No. PSC-15-0017-CO-EI.

#### Pre-Climb Inspections

While not a part of the formal inspection program outlined above, Tampa Electric crews are required to inspect poles prior to climbing. As part of these inspections, the employee is required to visually inspect each pole prior to climbing and sound each pole with a hammer if deemed necessary. These pre-climbing inspections serve to provide an additional integrity check of poles prior to the employee ascending the pole and may also result in the identification of any structural deterioration issues.

### Transmission Reporting

Standardized reports are provided for each of the formal transmission inspections. Deficiencies identified during the transmission inspections are entered into a database. This maintenance database is used to prioritize and manage required remediation. Deficiencies identified during the pre-climb inspections are assessed by the on-site crew and reported to supervisory personnel for determination of next steps.

#### Pole Replacements

hardening the existing transmission Tampa Electric is system in a prudent, cost-effective manner utilizing its inspection and maintenance program to systematically replace wood structures with non-wood structures. The standard for transmission new construction is pre-stressed spun concrete, tubular steel and composite poles. The company has approximately 24,600 transmission poles and structures with wood poles accounting for approximately 5,150 of the total.

In 2019, it is estimated that Tampa Electric will harden approximately 120 transmission structures. The 2019 hardening amount was developed using historical failure rates scaled to the increased inspection cycles. It is anticipated that 2020 and 2021 will have similar amounts of replacements.

# Substation Maintenance

Tampa Electric performs inspections of distribution substations annually and inspections of transmission substations quarterly. The substation inspections include

visual inspection of the substation fence, equipment, structures, control buildings and the integrity of grounding system for all equipment and structures.

# Other Storm Hardening Initiatives

• Downtown Network: The Tampa downtown network is a small area of dense loads comprised mostly of highoffice buildings. This area is rise considered critical infrastructure because of the hiqh concentration of business and governmental buildings in the area. The types of businesses include a telecommunication switching center, banking, city and governmental offices, federal and county county courthouses, as well as approximately 2,500 hotel rooms and 6.5 million square feet of office space. Significant revitalization plans and actual construction is taking place in the downtown area of Tampa. Due to these activities, Tampa Electric is currently re-evaluating the downtown strategy. The company's Marion Street substation serves the downtown network with seven underground distribution circuits, six of these circuits support the downtown network with the remaining circuit supporting underground commercial distribution.

The downtown network consists of 361 manholes and 56 network vaults. Most vaults contain two network transformers and two network protectors. The typical elevation in the downtown area is 12 feet or greater; however, there are a few areas with lower elevation. In these areas, there are a total of eight below-grade vaults, two of which have flooding tendencies.

Although network protectors are designed to be resistant to water intrusion, Tampa Electric will inspect and test approximately eight network protectors per year in the 12 eight below-grade low-If leaks are found, all the pertinent lying vaults. gaskets will be replaced. In addition, Tampa Electric has an effective network disaster recovery plan in place to safely and efficiently recover the downtown network in the event of total power loss. This network disaster recovery plan is reviewed and updated on an annual basis.

- Overhead to Underground Conversion of Interstate Highway Crossings: This activity focuses on hardening limited access highway crossings which will prevent the hindrance of first responders, emergency vehicles and others due to fallen distribution lines blocking traffic. The restoration of downed overhead power lines over interstate highways can be lengthy because of heavy traffic congestion. Tampa Electric's current preferred construction standard requires all distribution interstate crossings line to be underground. All remaining overhead crossings will be converted to underground construction and as maintenance activities present opportunities.
- Submersible Padmount Switchgear: In 2015, Tampa Electric began using submersible padmount switchgear to harden the underground system. This switchgear is designed to withstand intrusion from water, including salt-water, while remaining in service. This gear will be specifically used for those critical customers

in areas where storm surge is expected to have a significant impact, or those areas where the environment has caused live front switchgear to fail The switchgear has been deployed prematurely. in locations serving the Tampa International Airport, Tampa General Hospital, Winter Haven Hospital and the Downtown Network. There are current plans to install the switchgear at other hospitals served by Tampa Tampa Electric plans to deploy submersible Electric. switchgear for all new critical customers and to retrofit switchgear serving critical loads as scheduling permits.

Hospital Hardening/Resiliency Improvements: In 2017, Electric initiated Tampa the storm hardening/ resiliency improvements for six major hospitals within the company's service territory. These improvements included: improving the existing relay service and the reliability at Tampa General Hospital by switching the hospital to two separate underground primary feeds (preferred sources) from the company's substation. The hospital's alternate (relay service) primary feed originates from a separate substation; improving the existing Relay Service and reliability at St. Joseph Hospital by installing additional switchgear and loop-These additional switchgear and thru transformers. loop-thru transformers eliminate the previous singlepoint of failures and provided more robust switching options; improved reliability of Memorial Hospital by providing relay service. The company extended an alternate (relay service) to and the hospital installed an automatic switchgear. The hospital now has a preferred primary feed and an alternate (relay service) primary feed; improving the reliability of South Bay Hospital by providing relay service. The company will extend an alternate (relay service) circuit to the hospital and install an automatic switchgear; improving reliability at South Florida Baptist Hospital by replacing all of the hospital's dated infrastructure which includes switchgear, transformers and underground primary cabling; improving reliability at Winter Haven's Women's Hospital by providing relay service. The company will extend an alternate (relay service) primary feed to the hospital and will install automatic switchgear. an Tampa Electric is also installing additional primary cabling to loop the hospital's existing transformers in order to provide more robust switching options.

ADMS and AMI: Over the next several years, Tampa Electric will be implementing a new ADMS. This system will represent the largest investment at the company's Control Center since 2001. Along with the new ADMS, the company will be installing AMI meters throughout Tampa Electric's service territory. Tampa Electric recognizes the need for increased customer reliability, information transparency and higher levels of customer expectation from the company. At the same time, there is an increasing amount of distributed energy resources being installed that need efficiently The to be managed. ADMS and AMI initiatives will provide many benefits including quicker response times to outages resulting in shorter outage times, efficient integration of distributed

energy resources and an overall increased electrical situational awareness provided to the system Customers will also distribution system operators. gain benefits from having more information on their energy usage which will provide for better control and increased flexibility, in addition to more convenient on-demand services such as remote connection or disconnection when moving in or out of their homes without delays or waiting on field personnel.

- Tampa General Hospital: Tampa General Hospital is the only level I trauma center in Tampa and contains just over 1,000 beds. It is one of only three hospitals in Florida with a Burn Center. The hospital is located on Davis Island which could experience a significant storm surge event in a major storm. Tampa Electric and the hospital have been engaged in discussions about storm hardening measures to harden and protect their electrical infrastructure. Three live front switchgear were recently upgraded with submersible switchgear. Plans are also being discussed to potentially relocate the primary feeds attached to the bridge that connects the hospital to the mainland and placing them under the channel adjacent to the hospital. Tampa Electric will continue to engage the hospital on cost-effective and prudent measures to ensure that the electrical system serving the hospital is as robust and storm hardened as feasible.
- 69 kV Transmission Circuit No. 66042: Tampa Electric has made a prudent decision to harden a transmission circuit with structures currently located in the Bay.

The plan includes undergrounding the section of transmission line currently located in an environmentally sensitive and open tidal area of Tampa Bay.

Potential Hardening Projects Future Storm and Activities: Tampa Electric will continue to examine potential storm hardening projects that may become realized during or after this three-year storm plan has been filed and approved by the Commission. Currently, in addition to the above storm hardening projects listed, the company is exploring the potential benefits of very targeted undergrounding of portions of the overhead system. Any future projects developed will be communicated via the annual storm hardening update that is submitted to the Commission on March 1<sup>st</sup> of each year.

# Prior Tampa Electric Storm Hardening Projects

Tampa Electric has performed storm hardening of several specific portions of the company's electric system to ensure that the services these areas provide customers during and after a storm remain intact. Examples of these storm hardening projects are:

International Airport: Tampa • Tampa International Airport, prior to the project, was completely served by six underground distribution circuits that were fed from а single substation. Tampa Electric has completed the project to split the service to feed the airport from two different substations. The new distribution configuration also allows the airport to be fed 100 percent from either substation should a

fault occur. The area of the airport and its close proximity to the bay makes it susceptible to a storm surge. The new substation feeding the airport is further inland and at a higher elevation than the initial single substation.

- City of Tampa-Tippin Water Treatment Plant: In 2013, Tampa Electric hardened the two circuits that fed the water treatment plant. Each of these circuits was hardened by converting a portion of the circuit from overhead to underground. Additionally, all of the poles on each circuit that were not undergrounded were upgraded and hardened. As a reliability improvement, animal protection was installed on both affected substations which feed these two circuits and at the same time Tampa Electric replaced the circuit breakers and associated relays on the two circuits.
- Extreme Wind Pilot Program: Tampa Electric's 2007-2009 Storm Hardening Plan strategy for piloting the wind loading extreme construction criteria on distribution facilities focused on the system infrastructure serving two critical customers. These customers included a local hospital designated as a Level 2 Trauma Center and the Port of Tampa gasoline tank storage area. The company has completed the wind loading enhancements to the extreme infrastructure serving the hospital and the Port of Tampa. The circuits feeding the hospital and the Port of Tampa were rebuilt to meet extreme wind loading. Both of these circuits performed satisfactorily with minimal adverse impacts during Hurricane Irma.

- Port of Tampa: The Port of Tampa is a critical facility as it serves 10 petroleum distribution customers that deliver 40 percent of the gasoline in the state of Florida. Approximately six miles of transmission and distribution feeder were rebuilt to meet extreme wind requirements.
- Saint Joseph's Hospital: While there are several hospitals in Tampa Electric's service territory that are considered critical customers, Saint Joseph's Hospital was chosen for this pilot program because of its Level 2 Trauma Center status, central location, high elevation and the cost-effectiveness of the hardening activities. The distribution feeder serving the hospital is approximately one-mile in length and was rebuilt to meet extreme wind requirements.

#### 2019-2021 Deployment and Costs

(\$ in thousands)

Project	2019	2020	2021
Transmission circuit relocation	8,514	2,826	2,834
Transmission pole inspections	55	56	58
Transmission above ground inspections	40	41	42
Transmission pole replacements	5,332	5,453	5,589
Distribution pole inspections	987	1,011	1,037
Distribution pole replacements	22,268	22,824	23,395
Pole reinforcements	47	48	50
Substation enhancements	2,700	700	700
Vegetation management	15,979	16,378	16,788
Total	55,922	49,337	50,493

#### Joint Users/Third Part Attacher Benefits and Impacts

Tampa Electric's 2019-2021 Storm Hardening Plan is expected to provide benefit to all Joint Users and have minimal impact on Joint Users attached to the company's system. The largest impacts will come from the increased pole inspections, due to new communication fiber deployments which includes a pole loading analysis.

Pole loading calculations will be conducted for new attachments as part of our permitting process. This will ensure that each pole is not overloaded. Any pole that fails a preliminary stress test will be flagged and a comprehensive pole loading analysis will be conducted to determine if the pole is in fact overloaded. If the pole overloaded, Tampa Electric will determine which is attachment is actually causing the overload. If the pole is overloaded, the pole will be replaced, and the attaching entities will be notified via NJUNS of the need to transfer their attachments to the new pole.

Tampa Electric will continue conducting a comprehensive pole loading analysis where necessary. Tampa Electric is conducting a system wide pole attachment audit to be completed in the last quarter of 2019. The purpose of this attachment audit is to identify the location of each pole, the entities attached to the pole and to obtain verification that such attachments are pursuant to а current joint use agreement. Costs of this audit will be shared by all attaching entities. Following the audit, if any unauthorized attachments are found, Tampa Electric will true-up its pole attachment count and back bill to the last audit unless the pole attachment owner can provide

documentation of an approved permit authorizing the attachment. Unauthorized attachment fees may also be assessed for any attachments not previously approved. Additionally, the pole attachment owner will be responsible to pay for a complete engineering study and for any corrective action required to meet NESC and/or Tampa Electric construction standard requirements.

# Attachment Standards and Procedures

Tampa Electric has approximately 322,000 Joint User attachments transmission distribution on and poles throughout the company's service territory. This includes attachments made by telecommunications companies, cable TV companies, antenna companies and governmental entities. This section of the plan outlines the standards, procedures and policies that must be adhered to by all Joint Users attaching entities.

### Access to Tampa Electric Poles

Access to Tampa Electric poles is granted only to those companies who have an attachment agreement with the company. The licensee must also secure any necessary permit, consent, or certification from state, county or municipal authorities or private property owners prior to attaching. If an attaching entity does not currently have an agreement with Tampa Electric, it is necessary to contact the company's Joint Use Department. (see Attachment B for the company's contact information).

### Permit Application Procedure

Prior to permit application submittal, the licensee should take the time to review its attachment agreement with Tampa

Electric, including the Tampa Electric construction standards as outlined in Construction Standards, Policies, Practices and Procedures as outlined in Bates stamped pages 20 through 42 of this 2019-2021 Storm Hardening Plan.

Licensees will manage their online account and communicate Prior to with Tampa Electric in a paperless format. attaching, applicant shall log onto Tampa Electric's online application, SPIDAMin (www.spidamin.com), to select all new attachment requests or overlashing to existing attachments Electric owned distribution requests on Tampa and transmission SPIDAMin will poles. provide permit communication between Tampa Electric and the applicant. Tampa Electric also utilizes the NJUNS to notify parties of requested actions. NJUNS notifications and information can also be accessed through SPIDAMin.

No access will be granted for attachment to any poles that are specifically used for private and street lighting systems without the consent of the leasing party or entity and Tampa Electric. Access to transmission poles is not mandated by the Telecommunications Act of 1996 and is typically not due to excessive granted make ready construction costs. It is recommended that the licensee should avoid permitting to attach to transmission poles A complete engineering study for whenever possible. transmission facilities may take much longer than the 45 days it takes for distribution pole access.

### Permit Application Documentation

Licensee's completed permit application shall also include the documentation listed below. Additionally, a deposit

may be required for the engineering study and any make ready construction activities. Omission of any required documentation below may result in the rejection of licensee's permit application delaying the permit approval. Including the online submission application of the identifying proposed activities to Electric Tampa structures, the following documentation is also required:

- Legible map showing entire route highlighted, along with identification to correlate poles on map to poles selected in SPIDAMin. Files must be uploaded to SPIDAMin at the time of submission or the application may be rejected.
- When selecting structures, engineering properties of proposed attachments or alterations selected must be included.
- Larger projects must be divided into multiple applications. Structures in a submission must be related by a common proximity route unless the application is for service drop attachment type only.
- Deposit fee in the amount of \$150.00 to \$250.00 per pole. (This may be based on credit worthiness and/or contract terms and conditions)

# Permit Engineering Study Review

Once Tampa Electric has received and accepted licensee's completed permit application, the company will review the attachments conduct proposed pole and а complete engineering study to ensure compliance of the NESC and Tampa Electric's construction standards. This study will include a structural loading and a clearance analysis on each pole. This study may take up to 45 days to complete for distribution poles and typically longer for

transmission poles. Therefore, permit applications should be submitted a minimum of 90 days in advance of the expected installation date and an additional 45 days for make ready construction involving transmission. For joint use parties, Tampa Electric will determine whether joint use is excluded on any pole application within 10 days.

### Make Ready

# Construction Not Required

If the results of the engineering study find no existing or proposed violations with the NESC and Tampa Electric construction standards, the company will return a signed copy of licensee's permit request (see Attachment C) approving the installation of the proposed attachments. The licensee has 120 days from the approved permit date to complete attachment construction.

#### Construction Required by Tampa Electric

If it is determined that make ready construction by Tampa Electric is necessary to accommodate the proposed attachments, the company will notify licensee in writing of with the required work along an estimate of the construction costs. Upon licensee's acceptance of the estimate and submittal of any additional payments over and beyond the initial deposit, Tampa Electric will schedule and complete the required make ready work. Upon completion of the make ready construction, Tampa Electric will return a signed copy of licensee's permit request (see Attachment C) approving the installation of the proposed attachments. The licensee has 120 days from the approved permit date to complete attachment construction.

#### Construction Required by Existing Joint Users

If it is determined that make ready construction by a Joint Users is necessary (lower or raise attachments) to accommodate the proposed attachments, Tampa Electric will notify licensee via the NJUNS describing the re-arrangement work required. This system is used by Tampa Electric to communicate with its pole attachment licensees of the need to perform work. The licensee must contact the responsible Joint Users directly to negotiate work schedules and/or costs. Upon completion of this work, Tampa Electric shall be notified via the completion of the NJUNS ticket which will prompt the company to schedule an inspection to confirm all make ready construction has been completed. Once approved, Tampa Electric will return a signed copy of Licensee's permit request (see Attachment C) approving the installation of the proposed attachments. The licensee has days from the approved permit date to complete 120 attachment construction.

# Tampa Electric Post Make Ready Construction Inspection Process

Upon completion of licensee's attachment installation, Tampa Electric will perform a post inspection of licensee's construction. If Tampa Electric finds licensee's construction to meet all NESC and Tampa Electric standards, the company will authorize the installation, close the job and reconcile the final costs.

# Code Violations

If the company finds any violations of Tampa Electric construction standards, licensee will be notified via NJUNS to make immediate corrections. The licensee will be given
30 days to correct the violations before Tampa Electric will schedule a second post inspection. If licensee fails the second post inspection, Tampa Electric will complete the work for licensee at licensee's expense. Repeated failure to correct any code violations within the 30 day time period may result in suspension of future attachment rights.

## National Joint Utility Notification System

NJUNS is an electronic notification tool used to notify licensee of any code violations found during the post The use of this tool is paid for by inspection process. Tampa Electric and does not cost licensee anything to use. The licensee will be required to communicate with Tampa Electric via this tool regarding all permit applications per its attachment agreement. Prior to submitting any permit application, licensee must have created an NJUNS account. Additionally, as part of its normal construction process, Tampa Electric will use NJUNS to notify licensees of the need to perform cable or equipment transfers when poles are being replaced or are being relocated. The licensee should contact Tampa Electric for assistance if necessary.

#### Permit Closeout and Final Billing

Upon completion of licensee's permit application, Tampa Electric will complete the final billing within 60 days of the completion date. Tampa Electric will reconcile the estimated pre-paid costs and the actual incurred costs. Tampa Electric will issue a refund check for any over payments or an invoice for any additional monies owed to the company. The invoice will include the total costs of

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the engineering conducted to process licensee's permit application and any construction costs due to make ready.

### Joint Use Pole Attachment Audit

FPSC Order Pursuant to No. PSC-06-0351-PAA-EI, Tampa Electric will conduct an audit of all pole attachments on eight-year cycle at a minimum. The company has an initiated the process for starting the joint use pole attachment audit in early 2019. The purpose of this audit of joint use attachments is to identify the location of each pole and the facilities attached and verification that such attachments are pursuant to a current joint use The cost of this audit shared among agreement. is attaching entities. Tampa Electric tags and identifies all pole locations using a geographical positioning system. Ιf any unauthorized attachments are found, Tampa Electric reserves the right to true-up its pole attachment count and back bill to the last audit unless licensee can provide documentation of an approved permit authorizing the attachment (see Attachment C).

Unauthorized attachment fees will also be assessed for any attachments not previously approved. Additionally, licensee will be responsible to pay for a complete engineering study and for any corrective action required to meet Tampa Electric construction standards.

### Joint Use Pole Loading Analysis

Tampa Electric has completed a pole loading analysis and data collection on all current poles having joint users' attachments. Any new pole being proposed that will have non-electric pole attachments or any pole found to have

unauthorized or unnoticed non-electric pole attachments will have a comprehensive pole loading analysis conducted. The analysis will ensure that the condition of the pole meets the requirements in Table 261-1 of the NESC and Tampa Electric Construction Standards. Additionally, comprehensive stress calculations will be conducted on any proposed joint use pole to ensure that each pole is not overloaded or approaching overloading for instances not already addressed by Order No. PSC-06-0144-PAA-EI. Α comprehensive pole loading analysis will be conducted to determine if the pole loading is within acceptable tolerances and to determine which attachment is causing the overload condition if one exists. If the responsible party is a Joint User that has not permitted with Tampa Electric to be on that pole, Tampa Electric will notify said party. The Joint Users will have the choice to either remove their attachment(s) or pay for the cost of corrective action. Corrective action will typically require either a pole replacement or the installation of an extended steel truss.

Attachment A



















## Attachment B

## Authorized Representatives:

Tampa Electric Company Matt Larussa Manager, Project Management P.O. Box 111 Tampa, FL 33601 Phone: 813-228-4111

Tampa Electric Company George Cox Supervisor of Construction Services P.O. Box 111 Tampa, FL 33601 Phone: 813-228-4111

# Attachment C

Licensee Co Permit Addr Licensee Pe Total # of Po	ompany: ess: ermit Number: oles:		COMPANY	TECO Tracking #:   Internal Order #:   Permit Received Date:   PSR Submittal Date:				Check all that Apply			
Submitted by: Phone #:					Attachment in Violation Date:				Traffic		
					TECO Use Only						
Licensee Pole ID Number	POLE ATN	POLE GLN	Transmission or Distribution Pole (T or D)	*Licensee Attachment Type	**Change Flag Scheduled work to be completed before proposed can attach Legend Licensee is responsible for notifying & coordinating all 3rd party work				Work ompleted	Attachment Count	
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*Attachment Types **Change Flag			Cable Typ	Cable Type: Messenger Size: Approved							
N=New R=Rebuild [		D=Delete		Cable Size: Messenger Weight: Printed Na			Printed Name	ne:			
O=Overlash S=Service		A=Added Pole		Cable Weight: Antenna Type: Ti			Title	-			
W=Remove/Wreck Out		F=Foreign Owned Pole									