#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Fuel and purchased power cost recovery clause and generating performance incentive factor.

Docket No. 20210001-EI Filed: October 6, 2021

## THE FLORIDA INDUSTRIAL POWER USERS GROUP'S <u>PREHEARING STATEMENT</u>

The Florida Industrial Power Users Group (FIPUG), pursuant to Order No. PSC-2021-0340-PCO-EI, files its Prehearing Statement.

#### A. <u>APPEARANCES:</u>

Jon C. Moyle, Jr. Karen Putnal Moyle Law Firm, P.A. 118 North Gadsden Street Tallahassee, FL 32312

Attorneys for the Florida Industrial Power Users Group

### **B.** WITNESSES AND EXHIBITS:

FIPUG reserves the right to call witnesses listed by other parties in this docket.

## C. <u>STATEMENT OF BASIC POSITION:</u>

Only reasonable and prudent costs legally authorized and reviewed for prudence should be recovered through the fuel clause. FIPUG maintains that the respective utilities must satisfy their burden of proof for any and all monies or other relief sought in this proceeding.

#### D. STATEMENT OF ISSUES AND POSITIONS:

#### I. <u>FUEL ISSUES</u>

### Duke Energy Florida, LLC.

**ISSUE 1A:** Should the Commission approve DEF's 2022 Risk Management Plan?

**FIPUG:** Adopt the position of OPC.

**ISSUE 1B:** What is the appropriate subscription bill credit associated with DEF's Clean Energy Connection Program, approved by Order No. PSC-2021-0059-S-EI, to be included for recovery in 2022?

**FIPUG:** Adopt the position of OPC.

ISSUE 1C: Has DEF made appropriate adjustments, if any are needed, to account for replacement power costs associated with the January 2021 to April 2021 Crystal River Unit No. 4 outage? If appropriate adjustments are needed and have not been made, what adjustments should be performed?

**FIPUG:** Adopt the position of OPC.

**ISSUE 1D:** Should the Commission allow the \$246.8 million estimated 2021 true-up to be recovered over 2022 and 2023?

**FIPUG:** Adopt the position of OPC.

ISSUE 1E: Has DEF made appropriate adjustments, if any are needed, to account for replacement power cots associated with the January 2021 to April 2021 outage in Bartow CC Unit 4A and/or the May 2021 to July 2021 outage in Bartow CC Unit 4C? If appropriate adjustments are needed and have not been made, what adjustments should be performed?

**FIPUG:** Adopt the position of OPC.

## Florida Power & Light Company

**ISSUE 2A:** What is the appropriate revised SoBRA factor for the 2019 projects to reflect actual construction costs that are less than the projected costs used to develop the initial SoBRA factor?

**FIPUG:** Adopt the position of OPC.

**ISSUE 2B:** What is the appropriate revised SoBRA factor for the 2020 projects to reflect actual construction costs that are less than the projected costs used to develop the initial SoBRA factor?

What was the total gain under FPL's Incentive Mechanism approved by Order No. PSC-2016-0560-AS-EI that FPL may recover for the period January 2020 through December 2020, and how should that gain to be shared between FPL and customers?

**FIPUG:** Adopt the position of OPC.

ISSUE 2D: What is the appropriate amount of Incremental Optimization Costs under FPL's Incentive Mechanism approved by Order No. PSC-2016-0560-AS-EI that FPL should be allowed to recover through the fuel clause for Personnel, Software, and Hardware costs for the period January 2020 through December 2020?

**FIPUG:** Adopt the position of OPC.

What is the appropriate amount of Variable Power Plant O&M Attributable to Off-System Sales under FPL's Incentive Mechanism approved by Order No. PSC-2016-0560-AS-EI that FPL should be allowed to recover through the fuel clause for the period January 2020 through December 2020?

**FIPUG:** Adopt the position of OPC.

What is the appropriate amount of Variable Power Plant O&M Avoided due to Economy Purchases under FPL's Incentive Mechanism approved by Order No. PSC-2016-0560-AS-EI that FPL should be allowed to recover through the fuel clause for the period January 2020 through December 2020?

**FIPUG:** Adopt the position of OPC.

**ISSUE 2G:** What is the appropriate subscription credit associated with FPL's SolarTogether Program approved by Order No. PSC-2020-0084-S-EI, to be included for recovery in 2022?

**FIPUG:** Adopt the position of OPC.

**ISSUE 2H:** Should the Commission approve FPL's 2022 Risk Management Plan?<sup>1</sup>

**<u>FIPUG:</u>** Adopt the position of OPC.

What is the appropriate revised base rate adjustment factor for the Okeechobee Clean Energy Center (OCEC) limited scope adjustment (LSA) to reflect actual construction costs that are less than the projected costs used to develop the initial factor?

<sup>&</sup>lt;sup>1</sup> FPL and Gulf filed a single 2022 Risk Management Plan applicable to both utilities. Document No. 11768-2021.

**ISSUE 2J:** Has FPL appropriately accounted for any redispatch related to its 2022 operation of the NFRC in its 2022 projections? If not, what adjustment, if any, should be made?

**FIPUG:** Adopt the position of OPC.

ISSUE 2K: Has FPL made appropriate adjustments, if any are needed, to account for replacement power costs associated with the outages at Turkey Point Units 3 and 4 that occurred after January 2, 2020? If appropriate adjustments are needed and have not been made, what adjustments should be performed?

**FIPUG:** Adopt the position of OPC.

### Florida Public Utilities Company

**ISSUE 3A:** Should an adjustment be made to remove any legal and/or consultant fees included for recovery in FPUC's 2022 fuel factors?

**FIPUG:** Adopt the position of OPC.

### **Gulf Power Company**

**ISSUE 4A:** Should the Commission approve FPL's 2022 Risk Management Plan?

**FIPUG:** Adopt the position of OPC.

#### **Tampa Electric Company**

**ISSUE 5A:** What was the total gain under TECO's Optimization Mechanism approved by Order No. PSC-2017-0456-S-EI that TECO may recover for the period January 2020 through December 2020, and how should that gain to be shared between TECO and customers?

**FIPUG:** Adopt the position of OPC.

**ISSUE 5B:** Should the Commission take any action related to the optimization mechanism regarding pipeline capacity release gains or coal car leases for the period of October 21, 2021, through December 31, 2021?

**FIPUG:** Adopt the position of OPC.

#### GENERIC FUEL ADJUSTMENT ISSUES

What are the appropriate actual benchmark levels for calendar year 2021 for gains on non-separated wholesale energy sales eligible for a shareholder incentive?

**FIPUG:** Adopt the position of OPC.

**ISSUE 7**: What are the appropriate estimated benchmark levels for calendar year 2022 for

gains on non-separated wholesale energy sales eligible for a shareholder

incentive?

**FIPUG:** Adopt the position of OPC.

**ISSUE 8:** What are the appropriate final fuel adjustment true-up amounts for the period

January 2020 through December 2020?

**FIPUG:** Adopt the position of OPC.

**ISSUE 9:** What are the appropriate fuel adjustment actual/estimated true-up amounts for the

period January 2021 through December 2021?

**FIPUG:** Adopt the position of OPC.

**ISSUE 10:** What are the appropriate total fuel adjustment true-up amounts to be

collected/refunded from January 2022 through December 2022?

**FIPUG:** Adopt the position of OPC.

**ISSUE 11:** What are the appropriate projected total fuel and purchased power cost recovery

amounts for the period January 2022 through December 2022?

**FIPUG:** Adopt the position of OPC.

## COMPANY-SPECIFIC GENERATING PERFORMANCE INCENTIVE FACTOR ISSUES

#### Duke Energy Florida, LLC.

No company-specific GPIF issues for Duke Energy Florida, Inc. have been identified at this time. If such issues are identified, they shall be numbered 12A, 12B, 12C, and so forth, as appropriate.

### Florida Power & Light Company

No company-specific GPIF issues for Florida Power and Light Company have been identified at this time. If such issues are identified, they shall be numbered 13A, 13B, 13C, and so forth, as appropriate.

## **Gulf Power Company**

No company-specific GPIF issues for Gulf Power Company have been identified at this time. If such issues are identified, they shall be numbered 14A, 14B, 14C, and so forth, as appropriate.

## **Tampa Electric Company**

No company-specific GPIF issues for Tampa Electric Company have been identified at this time. If such issues are identified, they shall be numbered 15A, 15B, 15C, and so forth, as appropriate.

#### **GENERIC GPIF ISSUES**

<u>ISSUE 16</u>: What is the appropriate GPIF reward or penalty for performance achieved during the period January 2020 through December 2020 for each investor-owned electric

utility subject to the GPIF?

**FIPUG:** Adopt the position of OPC.

ISSUE 17: What should the GPIF targets/ranges be for the period January 2022 through

December 2022 for each investor-owned electric utility subject to the GPIF?

**FIPUG:** Adopt the position of OPC.

## FUEL FACTOR CALCULATION ISSUES

**ISSUE 18**: What are the appropriate projected net fuel and purchased power cost recovery

and Generating Performance Incentive amounts to be included in the recovery

factor for the period January 2022 through December 2022?

**FIPUG:** Adopt the position of OPC.

**ISSUE 19:** What is the appropriate revenue tax factor to be applied in calculating each

investor-owned electric utility's levelized fuel factor for the projection period

January 2022 through December 2022?

**FIPUG:** Adopt the position of OPC.

**ISSUE 20**: What are the appropriate levelized fuel cost recovery factors for the period

January 2022 through December 2022?

**FIPUG:** Adopt the position of OPC.

**ISSUE 21:** What are the appropriate fuel recovery line loss multipliers to be used in

calculating the fuel cost recovery factors charged to each rate class/delivery

voltage level class?

**ISSUE 22**: What are the appropriate fuel cost recovery factors for each rate class/delivery

voltage level class adjusted for line losses?

**FIPUG:** Adopt the position of OPC.

## II. CAPACITY ISSUES

#### COMPANY-SPECIFIC CAPACITY COST RECOVERY FACTOR ISSUES

Duke Energy Florida, LLC.

**ISSUE 23A:** What adjustment amounts should the Commission approve to be refunded through

the capacity clause in 2022 associated with the SoBRA III project, specifically

Plants Santa Fe and Twin Rivers approved in Docket No. 20200245-EI?

**FIPUG:** Adopt the position of OPC.

**ISSUE 23B:** What is the appropriate amount of costs for the Independent Spent Fuel Storage

Installation (ISFSI) that DEF should be allowed to recover through the capacity

cost recovery clause pursuant to DEF's 2017 Settlement?

**FIPUG:** Adopt the position of OPC.

Florida Power & Light Company

**ISSUE 24A:** What is the appropriate true-up adjustment amount associated with the 2019

SOBRA projects to be refunded through the capacity clause in 2022?

**FIPUG:** Adopt the position of OPC.

**ISSUE 24B:** What is the appropriate true-up adjustment amount associated with the 2020

SOBRA projects to be refunded through the capacity clause in 2022?

**FIPUG:** Adopt the position of OPC.

ISSUE 24C: What are the appropriate Indiantown non-fuel base revenue requirements to be

recovered through the Capacity Clause pursuant to the Commission's approval of

the Indiantown transaction in Docket No. 160154-EI for 2022?

**FIPUG:** Adopt the position of OPC.

**ISSUE 24D:** What is the appropriate true-up adjustment amount associated with Okeechobee

Clean Energy Center Generation Limited Scope Adjustment as required by Order

NO. PSC-2016-0560-AS-EI?

#### **Gulf Power Company**

No company-specific capacity cost recovery factor issues for Gulf Power Company have been identified at this time. If such issues are identified, they will be numbered 25A, 25B, 25C, and so forth, as appropriate.

## **Tampa Electric Company**

No company-specific capacity cost recovery factor issues for Tampa Electric Company have been identified at this time. If such issues are identified, they will be numbered 26A, 26B, 26C, and so forth, as appropriate.

#### GENERIC CAPACITY COST RECOVERY FACTOR ISSUES

**ISSUE 27:** What are the appropriate final capacity cost recovery true-up amounts for the period January 2020 through December 2020?

**FIPUG:** Adopt the position of OPC.

**ISSUE 28**: What are the appropriate capacity cost recovery actual/estimated true-up amounts for the period January 2021 through December 2021?

**FIPUG:** Adopt the position of OPC.

**ISSUE 29**: What are the appropriate total capacity cost recovery true-up amounts to be collected/refunded during the period January 2022 through December 2022?

**FIPUG:** Adopt the position of OPC.

**ISSUE 30:** What are the appropriate projected total capacity cost recovery amounts for the period January 2022 through December 2022?

**FIPUG:** Adopt the position of OPC.

**ISSUE 31**: What are the appropriate projected net purchased power capacity cost recovery amounts to be included in the recovery factor for the period January 2022 through December 2022?

**FIPUG:** Adopt the position of OPC.

**ISSUE 32**: What are the appropriate jurisdictional separation factors for capacity revenues and costs to be included in the recovery factor for the period January 2022 through December 2022?

**ISSUE 33**: What are the appropriate capacity cost recovery factors for the period January

2022 through December 2022?

**FIPUG:** Adopt the position of OPC.

## **III. EFFECTIVE DATE**

**ISSUE 34**: What should be the effective date of the fuel adjustment factors and capacity cost

recovery factors for billing purposes?

**FIPUG:** Adopt the position of OPC.

**ISSUE 35:** Should the Commission approve revised tariffs reflecting the fuel adjustment

factors and capacity cost recovery factors determined to be appropriate in this

proceeding?

**FIPUG:** Adopt the position of OPC.

**ISSUE 36:** Should this docket be closed?

**FIPUG:** Adopt the position of OPC.

#### **CONTESTED ISSUES**

#### Duke Energy Florida, LLC.

**ISSUE 1F:** What is the impact on this docket, if a decision is issued in Case SC20-1601

before January 1, 2022?

**FIPUG:** Adopt the position of OPC.

**ISSUE 1G:** If the decision in Case SC20-1601 requires the return of replacement power costs

to customers, what interest amount should be applied?

**FIPUG:** Adopt the position of OPC.

## E. STIPULATED ISSUES:

None at this time.

## F. PENDING MOTIONS:

None at this time.

# G. STATEMENT OF PARTY'S PENDING REQUESTS OR CLAIMS FOR CONFIDENTIALITY:

None.

## H. OBJECTIONS TO QUALIFICATION OF WITNESSES AS AN EXPERT:

None.

# I. <u>STATEMENT OF COMPLIANCE WITH ORDER ESTABLISHING PROCEDURE:</u>

There are no requirements of the Order Establishing Procedure with which the Florida Industrial Power Users Group cannot comply at this time.

/s/ Jon. C. Moyle

Jon C. Moyle, Jr.
Moyle Law Firm, P.A.
118 North Gadsden Street
Tallahassee, FL 32301
(850) 681-3828 (Voice)
(850) 681-8788 (Facsimile)
jmoyle@moylelaw.com

Attorneys for Florida Industrial Power Users Group

## **CERTIFICATE OF SERVICE**

**I HEREBY CERTIFY** that a true and correct copy of the foregoing response was furnished to the following by Electronic Mail, on this 6th day of October, 2021:

Suzanne S. Brownless Special Counsel Office of the General Counsel Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 sbrownle@psc.state.fl.us

J. R. Kelly
Patricia A. Christensen
Office of Public Counsel
111 West Madison Street – Room 812
Tallahassee, FL 32399-1400
christensen.patty@leg.state.fl.us
kelly.jr@leg.state.fl.us

Dianne M. Triplett
Associate General Counsel
Duke Energy Florida, LLC
299 First Avenue North
St. Petersburg, FL 33701
Dianne.triplett@duke-energy.com
FLRegulatoryLegal@duke-energy.com

Matthew R. Bernier Senior Counsel Duke Energy Florida, LLC 106 East College Avenue, Suite 800 Tallahassee, FL 32301-7740 Matthew.bernier@duke-energy.com

James Beasley.
J. Jeffry Wahlen
Malcolm Means
Ausley & McMullen
Post Office Box 391
Tallahassee, Florida 32302
jbeasley@ausley.com
jwahlen@ausley.com
mmeans@ausley.com

Ms. Paula K. Brown Tampa Electric Company Beth Keating Gunster, Yoakley & Stewart, P.A. 215 S. Monroe St., Suite 601 Tallahassee, FL 32301 bkeating@gunster.com

Maria Jose Moncada Senior Attorney Joel T. Baker Principal Attorney Florida Power & Light Company 700 Universe Boulevard (LAW/JB) Juno Beach, FL 33408-0420 maria.moncada@fpl.com joel.baker@fpl.com

Kenneth Hoffman Vice President, Regulatory Relations Florida Power & Light Company 215 South Monroe Street, Suite 810 Tallahassee, FL 32301-1859 ken.hoffman@fpl.com

Mike Cassel Regulatory and Governmental Affairs Florida Public Utilities Company Florida Division of Chesapeake Utilities Corp. 1750 SW 14th Street, Suite 200 Fernandina Beach, FL 32034 mcassel@fpuc.com

Russell A. Badders/C. Shane Boyett Vice President & Associate General Counsel Gulf Power Company One Energy Place Pensacola, FL 32520 Russell.Badders@nexteraenergy.com Charles.Boyett@nexteraenergy.com

Post Office Box 111 Tampa, Florida 33601 regdept@tecoenergy.com

/s/ Jon C. Moyle Jon C. Moyle Florida Bar No. 727016