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P R O C E E D I N G S

(Transcript follows in sequence from Volume
1.)

(Whereupon, prefiled direct testimony of
Melissa L. Cosby was inserted.)

ERRATA SHEET**DIRECT TESTIMONY OF MELISSA L. COSBY¹**

Page and Line	Original Text	Change
34:6	53 percent	57 percent
34:7	534	561
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¹ Document No. 03305-2021, filed April 9, 2021 in Docket No. 20210034-EI.



**BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION**

**DOCKET NO. 20210034-EI
IN RE: PETITION FOR RATE INCREASE
BY TAMPA ELECTRIC COMPANY**

**DIRECT TESTIMONY AND EXHIBIT
OF
MELISSA L. COSBY**

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **PREPARED DIRECT TESTIMONY**

3 **OF**

4 **MELISSA L. COSBY**

5
6 **Q.** Please state your name, address, occupation and employer.

7
8 **A.** My name is Melissa Cosby. My business address is 702 North
9 Franklin Street, Tampa, Florida 33602. I am employed by
10 Tampa Electric Company ("Tampa Electric" or "the company")
11 as Director, Customer Experience Strategy and Service
12 Excellence.

13
14 **Q.** Please describe your duties and responsibilities in that
15 position.

16
17 **A.** I am responsible for leading Tampa Electric's customer
18 experience strategy and providing support to our customer
19 experience operations. My responsibilities include
20 ensuring the company understands customers' evolving
21 expectations for electric services and developing and
22 implementing a strategy and plan to stay relevant with
23 advancing technology and evolving customer expectations
24 and provide excellent service to our customers. I am also
25 responsible for our Voice of the Customer program, which

1 focuses on gaining insight into customers' wants, needs,
2 perceptions, preferences, and expectations. These insights
3 and feedback are used to make business decisions to improve
4 the customer experience.

5
6 Additionally, my responsibilities include workforce
7 management, administrative services, customer complaint
8 management, quality monitoring for the customer contact
9 centers, customer experience training, and management of
10 the customer experience project portfolio, including
11 strategic projects.

12
13 **Q.** Please provide a brief outline of your educational
14 background and business experience.

15
16 **A.** I obtained my bachelor's and master's degrees in accounting
17 from the University of South Florida and was licensed as a
18 Certified Public Accountant in the State of Florida in
19 October 2006. After spending several years in public
20 accounting, I began working at Tampa Electric in February
21 2010 as an internal auditor. Since then, I have held
22 several positions in different functional areas, each of
23 which involved more responsibility and leadership. I have
24 spent the last few years in our customer experience
25 department focused on customer strategy, strategic

1 projects, research, digitalization, and operational
2 support.

3
4 **Q.** What are the purposes of your direct testimony?

5
6 **A.** The purposes of my direct testimony are to: (1) describe
7 the company's customer experience department and its goals,
8 (2) describe how the company's focus on the customer
9 experience has evolved since the company's last rate case
10 in 2013, (3) explain how the company measures its customer
11 experience performance and how the company's performance
12 has improved in the last eight years, (4) explain the
13 programs the company has implemented to assist low income
14 customers and customers impacted by COVID-19, (5) provide
15 details about the company's plans for continuing to improve
16 its customer experience, including the options available
17 as part of our new Advanced Metering Infrastructure ("AMI")
18 system, (6) demonstrate that the company's customer
19 experience capital budget and planned additions for 2022
20 are reasonable and prudent, and (7) show that the company's
21 proposed level of operations and maintenance expense
22 ("O&M") for customer experience activities in the 2022 test
23 year is reasonable and prudent.

24
25 **Q.** Have you prepared an exhibit to support your direct

1 testimony?

2

3 **A.** Yes. Exhibit No. MLC-1, entitled "Exhibit of Melissa L.
4 Cosby," was prepared under my direction and supervision.
5 The contents of my exhibit were derived from the business
6 records of the company and are true and correct to the best
7 of my information and belief. It consists of seven
8 documents, as follows:

9

10 Document No. 1 List of Minimum Filing Requirement
11 Schedules Sponsored or Co-Sponsored by
12 Melissa L. Cosby

13 Document No. 2 Tampa Electric JDP Study Highlights -
14 Residential

15 Document No. 3 Tampa Electric JDP Study Highlights -
16 Business

17 Document No. 4 O&M by Functional Area 2013 - 2022

18 Document No. 5 Capital by Major Project 2013 - 2022

19 Document No. 6 Contact Center Metrics

20

21 **Q.** Are you sponsoring or co-sponsoring any sections of Tampa
22 Electric's Minimum Filing Requirement ("MFR") schedules?

23

24 **A.** Yes. I am sponsoring or co-sponsoring the MFR schedules
25 listed in Document No. 1 of my exhibit. The data and

1 information contained in these schedules were taken from
2 the business records of the company and are true and
3 correct to the best of my information and belief.
4

5 **TAMPA ELECTRIC'S CUSTOMER EXPERIENCE AREA**

6 **Q.** What are Tampa Electric's three major areas of strategic
7 focus?
8

9 **A.** As noted in the direct testimony of Tampa Electric witness
10 Archibald D. Collins, our major areas of strategic focus
11 are safety, cleaner and greener operations, and a World
12 Class customer experience. While we have an entire
13 department dedicated to the customer experience, every
14 Tampa Electric team member is responsible for delivering a
15 World Class customer experience.
16

17 **Q.** How many people are employed by Tampa Electric in the
18 customer experience department and what are the major
19 functional areas in that department?
20

21 **A.** Approximately 450 team members work in the customer
22 experience department. Most of these team members work in
23 the contact center operations serving both Tampa Electric
24 and Peoples Gas customers. The rest are responsible for
25 customer strategy; communications and marketing; digital

1 experience; business customer experience; new
2 construction; customer solutions such as demand side
3 management and programs and services; business solutions;
4 billing and exceptions; account management; and credit and
5 collections.

6
7 **Q.** What are the company's goals in the customer experience
8 area?

9
10 **A.** Our overarching goal is to provide customers with a World
11 Class customer experience.

12
13 **Q.** Has Tampa Electric formalized its plans for achieving this
14 goal?

15
16 **A.** Yes. In 2017, the company developed a formalized and
17 updated Customer Experience Strategy and Customer
18 Commitment Statement. A key element of this strategy is
19 that all team members are responsible for delivering a
20 World Class customer experience.

21
22 The company's Customer Experience Strategy focuses on these
23 six drivers of customer satisfaction:

- 24 1. Power Quality & Reliability
25 2. Billing and Payment

- 1 3. Price
- 2 4. Corporate Citizenship
- 3 5. Communication
- 4 6. Customer Care - digital, phone, and field

5
6 The Customer Experience Strategy states that we will
7 deliver outstanding customer service by:

- 8 1. Creating an effortless customer experience;
- 9 2. Empowering customers to design their energy experience
10 of choice; and
- 11 3. Building strong connections with our customers.

12
13 **Q.** What actions has the company taken to ensure that all
14 employees feel responsible and empowered to deliver a World
15 Class experience to customers?

16
17 **A.** Tampa Electric developed a Customer Commitment Training
18 Program in 2018 to help team members better understand
19 their role in serving customers with excellence. The
20 company successfully deployed the training program in 2019.
21 Over 99 percent of our team members completed one of the
22 173 classroom sessions we held.

23
24 **EVOLUTION OF CUSTOMER EXPECTATIONS**

25 **Q.** Have customer expectations for electric service changed in

1 the last decade?

2

3 **A.** Yes. Customer expectations for electric service continue
4 to grow and evolve. Customers expect more than just safe,
5 reliable, and affordable electric service. This change has
6 been largely driven by technology and advancing customer
7 service standards in other industries. Our customers live
8 in a more digital world and expect an experience from their
9 electric utility that is similar to what they receive from
10 companies like Amazon and Uber. Customers want to self-
11 serve using their "channel" of choice - whether telephone,
12 email, text, or web via mobile or desktop website -
13 whenever and wherever they want. Customers want faster
14 service, which raises service level expectations. They want
15 a consistent and personalized experience that is simple to
16 use, convenient and innovative. Customers want information
17 specifically related to services that impact their account,
18 power quality and reliability, billing and payment, and
19 they want to know what the utility is doing to improve the
20 utility's infrastructure and the environment.

21

22 **Q.** How do customers expect Tampa Electric to contribute to a
23 cleaner, greener environment?

24

25 **A.** Tampa Electric has reviewed industry data and completed

1 its own market research. This research shows that both
2 residential and business customers care about the
3 environment and want the company to leave a cleaner planet
4 for future generations by investing in renewable energy
5 like solar. Tampa Electric witness Jose A. Aponte's direct
6 testimony explains the company's planned investments in
7 additional solar.

8
9 **CHANGES IN CUSTOMER EXPERIENCE SINCE 2013**

10 **Q.** How has Tampa Electric responded to these changing
11 expectations?

12
13 **A.** Tampa Electric improved the customer experience to meet
14 changing customer expectations by using new technology,
15 new processes, and new training. My direct testimony will
16 explain how these improvements have created the company's
17 World Class customer experience.

18
19 **Q.** How much capital has the company invested in the customer
20 experience area from 2013 to 2021?

21
22 **A.** The company has invested approximately \$132 million in the
23 customer experience area between 2013 and 2021.

24
25

1 **New Technology Projects**

2 **Q.** What technology capital projects has Tampa Electric
3 completed since 2013?

4
5 **A.** The company has invested in seven major technology projects
6 since 2013 to improve the customer experience:

7 1. SAP Customer Relationship, Management & Billing "CRB"

8 System Implementation & Continued Enhancements

9 2. Outage Enhancements

10 3. Contact Center Management ("CCM") and Interactive

11 Voice Response ("IVR") System Enhancements &

12 Replacement

13 4. Automation Functionality

14 5. Customer Preference Center

15 6. Voice of the Customer

16 7. Web & Portal Enhancements

17
18 Unless otherwise noted, the capital investments below do
19 not include AFUDC. Additionally, all amounts included in
20 this document are for Tampa Electric only and do not
21 include amounts for Peoples Gas.

22
23 **1. SAP Customer Relationship, Management & Billing "CRB"**

24 **System Implementation & Continued Enhancements**

25 **Q.** What is the SAP Customer Relationship Management and

1 Billing System ("CRB") Implementation?

2

3 **A.** The company modernized its legacy mainframe billing system
4 with a state-of-the-art customer management and billing
5 system that is a solution for managing customer accounts,
6 billing, payment, credit, and collection services. The CRB
7 system integrates with over 60 other application systems.

8

9 **Q.** What was the cost for the CRB System Implementation?

10

11 **A.** The company made a capital investment of approximately \$83
12 million in the new CRB system including AFUDC, and
13 approximately \$5 million in subsequent enhancements made
14 to the system after it went live in 2017 through 2021.
15 Additionally, enhancements to the CRB system are planned
16 for 2022 in the amount of approximately \$7 million. These
17 enhancements are necessary to keep pace with changing
18 technology and continue to meet evolving customer
19 expectations.

20

21 **Q.** How has this change to the company's billing solution
22 improved the customer experience?

23

24 **A.** Tampa Electric's decision to modernize the billing platform
25 was important to reduce the risk of system failure due to

1 obsolescence, as the mainframe solution was outdated and
2 becoming increasingly challenging to support. The new CRB
3 system has significantly increased the company's
4 capabilities and enhanced the customer experience in
5 several ways. First, Tampa Electric redesigned company
6 bills to include usage graphs and significant customer
7 messages in a more customer-friendly format. Second, the
8 new solution gives customers more billing options. For
9 example, customers with multiple accounts have the option
10 to include all their accounts on one bill. Third, we
11 created a self-service customer portal with paperless
12 billing, account management and outage reporting. Fourth,
13 year over year, Tampa Electric has reduced the number of
14 estimated bills and the number of adjustments to bills and
15 has improved the timeliness of the issuance of bills. Tampa
16 Electric also used the CRB implementation, in combination
17 with various other automation tools, to streamline back-
18 office credit and collection activities. The company has
19 also been able to speed up the processing of customer
20 payments to multiple times per hour. Previously, these
21 payment files were run once a day during nighttime hours,
22 which resulted in payments being processed less
23 efficiently.

24
25

1 **2. Outage Enhancements**

2 **Q.** What is the Outage Enhancements Project?

3
4 **A.** The company enhanced outage communications by improving
5 the outage map, improving the methods for how outages are
6 reported, and improving the communication of outage
7 updates.

8
9 **Q.** What was the cost for this project?

10
11 **A.** The company has invested approximately \$2 million in
12 enhancements to the outage communication process, with
13 approximately \$1 million planned for 2022.

14
15 **Q.** How has this project improved the customer experience?

16
17 **A.** We know that customers want their power to always be on;
18 however, in the event a customer experiences an outage,
19 customers want Tampa Electric to communicate with them
20 proactively and often, with clear and transparent
21 information about their outage. By improving the outage
22 communication process, we have significantly improved
23 overall customer satisfaction by giving customers the
24 information they need in the event of an outage. These
25 improvements include: (1) enabling two-way texts; (2)

1 providing at least three data points on all outage related
2 communications; (4) an improved user experience and clarity
3 of information on the outage map with the ability to report
4 an outage directly from the map; and (5) an address search
5 option on the outage map so customers aren't forced to call
6 if they don't have their account number, meter number, or
7 phone number readily available.

8
9 **3. Contact Center Management ("CCM") and Interactive Voice**
10 **Response ("IVR") System Enhancements & Replacement**

11 **Q.** What is the Interactive Voice Response System replacement
12 project?

13
14 **A.** The project will allow us to replace the current Contact
15 Center Management and IVR systems (CCM/IVR) with new
16 technology that will better serve our customers. Presently,
17 the system handles over 4.5 million calls. Approximately
18 1.8 million of those are routed to a Customer Service
19 Professional ("CSP") in the form of a call; the other 60
20 percent are resolved via self-service functionality,
21 without the assistance of a live agent. The new state of
22 the art system will:

- 23 • Introduce new channels and allow for improved self-
24 service options - providing foundational technology that
25 will allow for development of artificial intelligence

1 (AI) features such as predictive intent and chat.

- 2 • Improve the agent experience with a modern agent desktop
3 that seamlessly integrates with CRB and other business
4 systems, enabling agents to assist customers more
5 efficiently and effectively.
- 6 • Improve operational efficiencies by delivering inbound
7 interactions to the best available agent the first time,
8 reduce transfers, and rapidly/automatically adjust to
9 intra-day conditions with modern management tools.

10
11 Today, the CCM/IVR platform manages customer interactions
12 for more than 1 million combined customers of Tampa
13 Electric and Peoples Gas System. In addition to the call
14 management, the platform is an important self-service tool
15 for payments, payment arrangements, and outage reporting.
16 The current CCM/IVR platform was purchased in 2012 and
17 implemented in 2014. The current environment does not meet
18 Customer Experience's digital vision of providing an easy,
19 convenient, and innovative experience where customers can
20 conduct business with Tampa Electric and Peoples Gas System
21 whenever and wherever they want. The project is slated to
22 go live in mid-2021.

23
24 **Q.** What was the cost for this project?
25

1 **A.** The company has invested in approximately \$4 million in
2 enhancements to the existing IVR since 2013. Beginning in
3 2020, the company began replacement of the existing IVR
4 system and plans to invest approximately \$8 million for
5 the project.

6
7 **Q.** How has this project improved the customer experience?

8
9 **A.** Enhancements to the CCM/IVR system and processes allow for
10 an improved phone experience for customers, as well as
11 improved self-service capability for customers when
12 calling the company. These updated systems will allow for
13 improved self-service offerings, reduced call volume, and
14 natural voice response which will make the system easier
15 to use as well as provide customers with additional contact
16 choices such as chat.

17
18 **4. Automation Functionality**

19 **Q.** What is the Automation Functionality project?

20
21 **A.** The company automated certain transactions and processes
22 to increase efficiencies, improve self-service, and
23 provide a more streamlined experience to customers.
24 Specifically, the company streamlined the move in / move
25 out process to improve the overall experience for these

1 high-volume transactions, including automation of the
2 process for customer move ins performed via self-service.
3 The company also developed a simplified workflow to
4 automate repetitious processes. This has increased
5 efficiency and improved accuracy with new account
6 activations by adding intuitive workflows and pop-up
7 messaging that guides the CSP with account activation and
8 beneficial program enrollments for customers.

9
10 **Q.** What was the cost for this project?

11
12 **A.** Between 2013 and 2021, the company has invested
13 approximately \$11 million in automation, with an additional
14 investment of approximately \$2 million planned for 2022.

15
16 **Q.** How has this project improved the customer experience?

17
18 **A.** The automation of certain processes and transactions has
19 made it easier for customers to do business with us when
20 and where they want. By making it easier for customers to
21 self-serve, we have been able to provide a better customer
22 experience for customers that choose to call us.

23
24 **5. Customer Preference Center**

25 **Q.** What is the Customer Preference Center Project?

1 **A.** The company designed and implemented a platform to allow
2 customers to set channel and contact preferences for
3 outbound communications for outages, billing & payments,
4 and electric usage and marketing, allowing the customer to
5 be in control of how and when the company contacts them.
6 The platform also enhances our ability to provide outbound
7 communication via multiple communication channels.

8

9 **Q.** What was the cost for this project?

10

11 **A.** The company has invested approximately \$2 million in the
12 Customer Preference Center through 2021.

13

14 **Q.** How has this project improved the customer experience?

15

16 **A.** Because this new platform allows for customers to set their
17 own communication preferences, customers will control what
18 information they receive and how they receive it.

19

20 **6. Voice of the Customer**

21 **Q.** What is the Voice of the Customer project?

22

23 **A.** In 2020, the company invested in a Voice of the Customer
24 ("VOC") platform to systematically gather our VOC data and
25 feedback in a central location through integration with

1 other key systems. VOC is a concept (or program) that
2 encompasses the collective insights of our customers'
3 needs, wants, perceptions, preferences, and expectations
4 so we better understand our customers. The main benefit of
5 a VOC program is that it can measure the experience of a
6 customer at key points of interaction, in real time,
7 allowing us to draw more meaningful insights to improve
8 the customer experience. Through implementation of the VOC
9 platform, we created our first transactional survey that
10 is automatically sent to customers based on their
11 interaction with us. There are additional investments
12 planned over the next few years to continue to capture
13 valuable customer feedback with the goal of improving
14 customer experience.

15
16 **Q.** What was the cost for this project?

17
18 **A.** In 2020 and 2021, the company invested approximately \$1
19 million in the VOC platform with additional investments in
20 the platform planned for 2022.

21
22 **Q.** How has this project improved the customer experience?

23
24 **A.** This project has created a central platform for customer
25 feedback, creating a more holistic view of our customers

1 and using the data to create actionable insights to address
2 points of customer concern and determine the right
3 initiatives to improve the customer experience.
4

5 **7. Web & Portal Enhancements**

6 **Q.** What is the Web & Portal Enhancements project?
7

8 **A.** Tampa Electric launched its first online customer self-
9 service portal ("customer portal") in 2017 as part of the
10 CRB system implementation. Tampa Electric's online
11 customer portal allows residential and commercial
12 customers to complete more than a dozen functions,
13 including viewing their bills, reporting an outage,
14 understanding their electricity usage, reviewing their
15 payment history; making payments at any time; and starting
16 and stopping service.
17

18 Since the launch in 2017, Tampa Electric improved usability
19 by enhancing the design and offerings of menus and
20 redesigned transactional screens to make them more
21 accessible for mobile users.
22

23 **Q.** What was the cost for this project?
24

25 **A.** The company has spent approximately \$7 million on

1 enhancements to the external website and customer portal
2 during years 2017 - 2021, with additional enhancements
3 planned for 2022.

4
5 **Q.** How has this project improved the customer experience?

6
7 **A.** Tampa Electric adopted a "mobile first" strategy that
8 allows customers to do business with the company on their
9 device and channel of choice, meaning that customers can
10 contact us when and where they want using the method of
11 communication they choose. The mobile-first focus is
12 balanced by ensuring that customers can also interact with
13 customer service professionals and/or non-digital
14 solutions. Customer digitalization, through online
15 service, strongly shapes customer satisfaction and creates
16 efficiencies that improve the telephone experience.

17
18 **Process Improvements**

19 **Q.** Has Tampa Electric made any improvements to its customer
20 service processes since 2013?

21
22 **A.** Yes. Tampa Electric made several process improvements,
23 including:

- 24 1. Customer Experience Center Process Improvements
25 2. Business Customer Improvements

1 3. Other Process Improvements

2

3 **1. Customer Experience Center Process Improvements**

4 **Q.** What are the Customer Experience Center Process Changes?

5

6 **A.** Customer Experience Centers are the company's central
7 customer connection hubs that handle all types of incoming
8 channels, including telephone, email, and social media.
9 The Customer Experience Centers handle emergency and non-
10 emergency requests 24 hours a day, seven days a week. Tampa
11 Electric has four physical Customer Experience Centers
12 located in downtown Tampa, Ybor City, Miami, and Plant
13 City.

14

15 Tampa Electric has separate teams of CSPs that are
16 specially trained to assist residential customers,
17 business customers, new construction requests, and demand
18 side management programs.

19

20 Tampa Electric made several improvements to the Customer
21 Experience Centers over the last several years, including:

- 22 • Process and Procedure Improvements: Tampa Electric
23 redesigned more than 300 legacy processes and procedures
24 and trained team members in their use. This reduced
25 unnecessary handoffs and improved quality and accuracy.

1 For example, Tampa Electric significantly reduced the
2 amount of time a customer spends on the phone with a CSP
3 to initiate new service. Tampa Electric also deployed a
4 secure document upload system so CSPs and customers can
5 securely email documents between each other, eliminating
6 the use of fax machines.

- 7 • Greeting Card Campaign: When a CSP recognizes that a
8 customer has achieved a specific milestone (new home
9 purchase, birthday, special event, etc.), or when a
10 customer expresses they may be going through a rough
11 time, the CSP can send the customer a hand-written
12 greeting card. The program has been wildly successful
13 and has received many customer accolades.
- 14 • Universal Agent Cross Training: Tampa Electric
15 implemented a more comprehensive training methodology
16 and approach to ensure all CSPs are knowledgeable and
17 able to assist customers on the first attempt.
- 18 • Quality Monitoring: Tampa Electric implemented a quality
19 monitoring program to support and improve the customer
20 experience through audio/visual monitoring of inbound
21 and outbound phone and online customer interactions. The
22 evaluation process measures quality standards; first
23 call resolution; transactional accuracy; compliance with
24 applicable Tampa Electric policies, rules, laws, and
25 regulations; and customer impact of actions. In

1 addition, the company included customer service
2 orientation behaviors supporting a positive customer
3 experience and alignment with the drivers of customer
4 satisfaction as defined by J.D. Power ("JDP").

5
6 **2. Business Customer Improvements**

7 **Q.** What Business Customer Process Improvements has Tampa
8 Electric made since 2013?

9
10 **A.** Tampa Electric has enhanced the experience for our business
11 customers through several new changes:

- 12 1. The company made it easier for business customers to
13 execute large transactions for multiple accounts on the
14 customer portal (e.g. download bills in bulk, make a
15 single payment to multiple accounts, search for payments
16 made for multiple accounts).
- 17 2. The company enhanced the SAP user interface to pull
18 critical information more quickly and better assist
19 large customers when they call.
- 20 3. In late 2017, the company started a mid-market account
21 management team focused on proactively serving mid-sized
22 commercial customer accounts with billing and
23 reliability issues. The team identifies recurring issues
24 to ensure issues are addressed and resolved as quickly
25 as possible.

1 4. Tampa Electric created an internal, cross-functional
2 team ("Reliability Council") in 2019 to address key
3 reliability issues (e.g. proactive switchgear
4 replacement). These efforts are discussed in greater
5 detail in the direct testimony of Tampa Electric witness
6 Regan B. Haines.

7 5. The company conducts a bi-annual key account management
8 survey to gather customer feedback with the goal of
9 identifying opportunities for improvement.

10 6. The company implemented and began tracking key metrics
11 (e.g. number of key account site visits) to ensure we
12 are serving business customers appropriately.

13 7. The company enhanced the outage management process for
14 business customers by:

15 a. Implementing an internal communications process to
16 ensure information is shared internally, so account
17 management can proactively keep business customers
18 informed during outages.

19 b. Instituting a more coordinated and structured process
20 for planned outages.

21 c. Enhancing the outage map, making it more informative
22 and easier to use and improved outbound communications
23 for outages.

24
25

1 **3. Other Process Improvements**

2 **Q.** What other process improvements has Tampa Electric recently
3 implemented to improve the customer experience?

4
5 **A.** In addition to the comprehensive changes noted in the
6 categories above, Tampa Electric has implemented several
7 additional improvements directly focused on improving the
8 customer experience:

9 1. By establishing usability testing and implementing best
10 practices in web design, Tampa Electric improved the
11 functionality of its website. The newly implemented
12 Integrated Marketing & Communications Program ensures we
13 are providing an enhanced experience through our social
14 media platform and traditional communications.

15 2. Tampa Electric provides a welcome letter when customers
16 initiate service. This correspondence informs the
17 customer of important information around their service
18 and billing and payment options. This letter is
19 delivered either as a hard copy by U.S. mail or
20 electronically through email depending on the customer's
21 selection at the time of sign-up.

22 3. Tampa Electric has refreshed key messaging on its social
23 media, website, and bills to ensure we present relevant
24 communication related to safety, reliability,
25 conservation programs, billing and payment services, and

1 the company's online portal.

2
3 **New Training**

4 **Q.** Has Tampa Electric implemented any new or additional
5 training in the customer experience area since 2013?

6
7 **A.** Tampa Electric has significantly enhanced the training
8 programs for the company's CSPs and other customer
9 experience business units, such as billing and payment,
10 and credit and collections, to promote accuracy,
11 consistency, and a World Class customer experience. These
12 training programs include the programs below, in addition
13 to several others:

14 1. Universal Agent Training: All CSPs undergo the universal
15 agent training program, expanding their ability to
16 resolve customer issues, greatly reducing call transfers
17 and hold times. This supports our goal of getting it
18 right the first time and minimizing hand-offs - both of
19 which contribute to fewer calls to the call center and
20 a happier customer.

21 2. Soft Skills Training: The soft skills training program
22 and accompanying quality program was initiated to ensure
23 a consistent and comprehensive call flow, focused on
24 soft skills and positive customer interaction.

25 3. Monthly Refresher Training: All customer experience team

1 members are provided with customized monthly refresher
2 training sessions highlighting procedural changes,
3 system enhancements and process improvements.

4 4. New Hire Training: Formal new hire courses have been
5 developed and implemented for each area in the customer
6 experience department, providing standardized content
7 and a consistent learning experience. This approach
8 promotes uniform customer interactions and improves
9 employee retention. The new hire content also serves as
10 the foundation for our cross-training programs, designed
11 to support internal promotional opportunities and
12 enhanced agility for our smaller business units.

13
14 As part of its commitment to quality customer service,
15 Tampa Electric contacts all customers who file a formal or
16 informal Commission complaint and works these matters to
17 resolution with the customer.

18
19 Tampa Electric also monitors phone interactions and
20 provides ongoing monthly feedback to agents on interactions
21 with areas of opportunities and positive reinforcement.

22
23 Tampa Electric also has a process whereby other departments
24 involved in a customer's journey can provide feedback
25 directly to frontline team members regarding how the

1 customer's request was handled and provide insight into
2 areas of opportunity for future similar interactions.

3
4 **MEASURING THE CUSTOMER EXPERIENCE**

5 **Q.** How does the company measure its performance in the
6 customer experience area?

7
8 **A.** The company measures its performance in the customer
9 experience area based on customer satisfaction scores as
10 measured by JDP, several internal performance metrics, and
11 by tracking FPSC complaints.

12
13 **Q.** In general, how has the company's performance in customer
14 experience trended since 2013?

15
16 **A.** Tampa Electric's overall customer satisfaction, as
17 measured by JDP, steadily increased from 2013 to present.
18 In the residential category, Tampa Electric is ranked in
19 the second quartile in 2020 for overall customer
20 satisfaction. The company is also ranked in the first
21 quartile for three out of six drivers of satisfaction
22 including Price, Billing & Payment, and Customer Care. The
23 company ranks in the second quartile for the remaining
24 three drivers - Corporate Citizenship, Power Quality and
25 Reliability, and Communications. In the business category,

1 Tampa Electric is ranked in the first quartile and second
2 in our segment for overall customer satisfaction and ranked
3 in the first quartile for all drivers of satisfaction.
4 Tampa Electric also steadily improved its industry rank
5 year over year in both the residential and business
6 studies. The company is ranked 40th out of 143 residential
7 brands, and 4th out of 86 business brands as of the end of
8 2020.

9
10 As shown in Document No. 2 and 3 of my Exhibit, Tampa
11 Electric has shown improvement in overall customer
12 satisfaction from 2013 - 2020.

13
14 **Q.** Earlier you described the customer experience projects that
15 Tampa Electric has completed since 2013. Have these
16 projects resulted in measurable improvements to the
17 customer experience?

18
19 **A.** Yes. Tampa Electric's performance in internal metrics has
20 improved because of the company's investments in
21 technology, new processes, and new training since 2013.
22 The company has improved in several billing and payment
23 metrics, including:

- 24 • Greater than 98 percent of all bills were generated
25 within one day of the scheduled billing cycle,

- 1 • 99.99 percent of customer payments were processed within
2 3 days of receipt,
- 3 • Less than 0.30 percent of Tampa Electric's bills were
4 estimated,
- 5 • 46 percent of Tampa Electric's customers were enrolled
6 in paperless billing,
- 7 • 79 percent of payments were electronically transmitted
8 and processed.

9
10 The company also improved in several telephone service
11 metrics, including:

- 12 • Tampa Electric's telephone customer service ratings for
13 residential customers have improved by 181 points, from
14 669 in 2013 to 850 in 2020. For business customers,
15 telephone customer service ratings have improved by 182
16 points, from 667 in 2013 to 849 in 2020.
- 17 • In 2020, 72 percent of JDP residential survey
18 respondents and 76 percent of business respondents who
19 called Tampa Electric were able to resolve their issue
20 with the first phone call.
- 21 • As I explain in greater detail below, the company has
22 also achieved significant improvement in average speed
23 of answer, call abandonment rate, telephone service
24 level, and call volume.

25 Finally, the company also improved in several

1 digitalization metrics:

- 2 • 67 percent of Tampa Electric's active customers have an
3 online portal account.
- 4 • In 2020, Tampa Electric responded to over 90 percent of
5 emails in 24 hours or less and over 99 percent in 48
6 hours or less, including weekends and holidays.
- 7 • Tampa Electric's online customer service ratings have
8 improved by 111 points for residential customers, from
9 732 in 2013 to 843 in 2020. For business customers,
10 ratings have improved by 127 points, from 740 in 2013 to
11 867 in 2020.
- 12 • In 2020, 88 percent of customers were able to self-
13 service through digital means.
- 14 • In 2020, approximately 61 percent of calls were handled
15 via self-service through the IVR.
- 16 • In 2020, 77 percent of JDP residential survey
17 respondents who used online/web resources to contact
18 Tampa Electric resolved their issue with the first
19 contact. This represents an increase of 21 percentage
20 points since 2017 and the highest score for this metric
21 to date. Similarly, 75 percent of business respondents
22 who contacted Tampa Electric via online/web were able to
23 resolve their problem with the first contact. This
24 represents the second highest score for this metric and
25 an improvement of 13 percentage points since 2015.

1 **Q.** What are the major internal performance metrics used by
2 the company to measure its performance in the customer
3 experience area?

4
5 **A.** The main performance metrics the company uses to measure
6 performance are:

- 7 1. Telephone service level
- 8 2. Email service level
- 9 3. Average speed of answer
- 10 4. Average handle time
- 11 5. Call volume and abandonment rate

12
13 As shown in Document No. 6 of my Exhibit, Tampa Electric
14 has shown improvement on each of these metrics since 2013.
15 Due to the improvements Tampa Electric has made since 2013
16 in the form of people (*i.e.* training), process, and
17 technology, our customers have experienced more efficient,
18 consistent, and accurate interactions with fewer
19 unnecessary hand-offs, resulting in an overall better
20 customer experience as supported by these improved metrics.

21
22 **Q.** Has the company won any awards in the customer experience
23 area since 2013?

24
25 **A.** Tampa Electric was awarded the "Trusted Business Partner"

1 designation in 2019 and 2020 by Cogent/Escalent.

2

3 **Q.** How has the company performed in FPSC customer complaints
4 since 2013?

5

6 **A.** Customer complaints decreased by nearly 57 percent, from
7 561 total complaints in 2013 to 243 complaints in 2020.
8 This represents the lowest number of complaints since 2012.
9 Commission infractions also decreased, with only two since
10 2016. The decrease in complaints is driven largely by
11 implementation of the new billing system in 2017 and
12 by Tampa Electric's strong customer focus and improved
13 business operations. Tampa Electric uses these complaints
14 as an opportunity for continuous improvement, either
15 through team member training, process or system changes,
16 and/or improved customer education.

17

18 **Q.** Please summarize how the company's performance in customer
19 experience has improved since the company's last rate case
20 in 2013?

21

22 **A.** Tampa Electric has made substantial improvements to the
23 customer experience, as evidenced by the company's strong
24 performance in the areas of customer satisfaction as
25 measured by JDP, key internal metrics, and tracking of FPSC

1 complaints. In all cases, Tampa Electric has improved in
2 performance as compared to 2013 due to the focus on a
3 customer-centric culture with a strategic plan and vision
4 for improving the experience.

5
6 **PROGRAMS FOR LOW-INCOME CUSTOMERS AND COVID-19 ASSISTANCE**

7 **Q.** Has the company implemented programs to assist low-income
8 customers?

9
10 **A.** Yes. The company has a long-standing practice of offering
11 short-term payment arrangements and began offering long-
12 term installment plans to provide flexibility with
13 extensions when customers are struggling to pay their Tampa
14 Electric bill. If assistance beyond a payment arrangement
15 is needed, Tampa Electric works with a network of local,
16 regional and federal non-profits, including community
17 action agencies, to aid with utility bills and other
18 services provided by these entities. Examples include
19 referrals to United Way's 2-1-1, Low-Income Home Energy
20 Assistance Program (LIHEAP) and Emergency Home Energy
21 Assistance for the Elderly Program ("EHEAP") funding, and
22 Tampa Electric's SHARE Program, which is administered
23 through the Salvation Army.

24
25 Tampa Electric enhanced the online agency portal for

1 regional non-profit partners, which allows Tampa
2 Electric's social service agencies to self-serve and work
3 more efficiently in assisting customers in need. As a
4 result, Tampa Electric has increased its social service
5 agency partnerships from 20 partners in 2013 to 120
6 partners in 2020 and has collaborated with these agencies
7 to provide over \$10 million in assistance dollars to over
8 35,000 households in 2020.

9
10 Tampa Electric also works with customers to advise them on
11 practices to improve energy efficiency. It offers 35
12 programs and rebates for residential and commercial
13 customers; provides education on energy saving tips through
14 customer communication; and conducts on-site high bill
15 investigations, walk-through energy audits, and online
16 energy audits.

17
18 Also, the company's Neighborhood Weatherization program
19 helps qualified customers manage their electricity costs
20 by making their home more energy efficient. If their home
21 qualifies, we will provide and install an energy-saving
22 kit at no cost for these customers. The customer also
23 receives a comprehensive home energy audit as part of this
24 program.

25

1 **Q.** Did the company take action to help customers impacted by
2 the COVID-19 pandemic?

3
4 **A.** Yes. Tampa Electric has taken several steps to assist
5 customers impacted by the COVID-19 pandemic, including:

- 6 • Voluntarily suspending disconnections for nonpayment
7 between March and September 2020.
- 8 • Created a COVID hardship website that clearly presents
9 available resources through local, state, and federal
10 assistance programs for both residential and business
11 customers.
- 12 • Along with our sister company Peoples Gas System,
13 donated an initial \$500,000 to the SHARE Program, a
14 partnership between Tampa Electric, Peoples Gas System,
15 and the Salvation Army which supports customers who
16 struggle with paying utility bills. Our employees and
17 other generous customers contributed additional support
18 to approximately 5,000 customers.
- 19 • Along with our sister company Peoples Gas System,
20 donated an additional \$500,000 to other charitable
21 partner organizations working on the front lines of the
22 pandemic to provide critical support to our communities,
23 including \$200,000 to the United Way's efforts for those
24 who lost income, \$25,000 to the Florida Virtual School,
25 and \$275,000 to other charitable organizations that

- 1 provide meals and housing.
- 2 • Along with our sister company TECO Peoples Gas, donated
3 an additional \$1 million at the end of 2020, distributed
4 across all customers who received LIHEAP or EHEAP
5 assistance in 2020. This resulted in an \$85 credit
6 applied on these eligible customers' accounts.
 - 7 • Created internal processes for receipt and processing of
8 SHARE applications on behalf of the Salvation Army while
9 that agency developed new processes that did not require
10 face-to-face interaction.
 - 11 • Developed and implemented modified payment arrangement
12 guidelines to provide greater flexibility for customers.
 - 13 • Applied for, and received, Commission approval for a
14 fuel cost adjustment that resulted in a temporary bill
15 reduction of approximately 20 percent, during each month
16 from June through August, for a total average bill credit
17 of \$78.82 for 1,000 kilowatt-hours. In total, Tampa
18 Electric passed \$130 million of fuel cost reductions
19 along to customers.
 - 20 • Launched outreach efforts encouraging our team members,
21 customers, and local businesses to consider donating to
22 the SHARE program. Organizations such as the Tampa Bay
23 Lighting responded by assisting nearly 100 customers
24 with a \$150 credit applied directly to their bills.
 - 25 • While disconnections for non-payment were suspended,

1 Tampa Electric launched regular communications to
2 customers regarding payment arrangement options and
3 details on how to obtain customer assistance and
4 resources while encouraging customers to contact us, to
5 learn more about our flexible payment arrangements and
6 installment plan options available to them.

- 7 • Developed and implemented modified reconnection
8 guidelines to ensure that customers that are unable to
9 make full payment would still have an opportunity to be
10 reconnected by making a partial payment and committing
11 to a longer-term payment extension as needed.
- 12 • When disconnections resumed, customer service
13 professionals also followed up with personal phone calls
14 to those customers who had not reconnected service after
15 3 days, with the intent of providing assistance options
16 for reconnection.

17 18 **FUTURE PLANS FOR IMPROVEMENT**

19 **Q.** Does the company's strategy reflect the changing nature of
20 customer expectations?

21
22 **A.** Yes. Customer expectations are evolving primarily because
23 of their digital experiences with other industries, such
24 as Amazon or Uber. Customers count on us for more than just
25 safe, reliable, and affordable electricity; they want easy,

1 convenient, and innovative services and expect to get the
2 most value for their dollar.

3
4 Tampa Electric is relentlessly focused on exceeding
5 customer expectations. Tampa Electric plans to leverage
6 digital technologies to improve the way we work and to
7 position the company and our customers well for the future.
8 The company plans to deliver programs and services that
9 expand options for customers across the spectrum of energy
10 needs.

11
12 **Q.** Does Tampa Electric have additional customer service
13 initiatives that it plans on implementing in the near
14 future?

15
16 **A.** Yes. Below are several customer initiatives planned for
17 the near future:

18 a. Customer Commitment Training: Tampa Electric will
19 expand the customer commitment training program that
20 began in 2018 to include external contractors that
21 directly serve customers. The company will also
22 implement an annual refresher course for existing team
23 members.

24 b. Speech Analytics: Tampa Electric will use speech
25 analytics to improve quality of service. Speech

1 analytics transcribes calls to create searchable text
2 with audio playback capability. This will allow the
3 company to identify points of customer concern and
4 reveal the cause/effect relationships that underlie
5 performance and business outcomes across the company.
6 The additional step of creating a "category" provides
7 the ability to trend and analyze the speech analytic
8 results by call type or reason for calling.

9 c. Customer Champion Network: Efforts are underway to
10 kick off a Customer Champion Network as part of our
11 greater Customer Experience Strategy. This team
12 member-led network would work to ensure customer
13 feedback is evaluated, considered, and utilized to
14 determine short and long-term customer needs,
15 identify points of customer concern, and identify
16 opportunities for improvement. The network members
17 would also serve as brand ambassadors that share the
18 many good things the company is doing to serve
19 customers and the community. The company plans to
20 launch the program internally in 2021 and then roll
21 it out to customers after the group is fully activated
22 and engaged.

23 d. Accuracy Program: The objective of the Accuracy
24 Program will be to identify areas of opportunity where
25 team members are performing tasks that directly impact

1 a customer to ensure they are done correctly and in a
2 timely manner. The intent of this program is to track
3 these activities across all customer communication
4 channels and identify opportunities for improvement.
5 The program will also identify key processes where
6 team members can work to mitigate errors and/or
7 mistakes.

8 e. Consistent Outbound Communication Process: The
9 purpose of this initiative is to create a methodology
10 that ensures consistency and documentation for all
11 outbound customer requests. Centralizing requests
12 will allow Tampa Electric to: (1) utilize a consistent
13 methodology of completing requests for outbound
14 communications; (2) ensure the message was
15 appropriately vetted, approved, and aligned with
16 other requests; (3) internally communicate the
17 message being sent (especially to our frontline); (4)
18 ensure consistent messaging across all communication
19 channels; (5) ensure the communications covered all
20 key components and reached our customers in a timely
21 manner; and (6) ensure our customers are not
22 overwhelmed with multiple communications within a
23 timeframe.

24

25 Q. How will implementation of the AMI system described by

1 Tampa Electric witness Regan B. Haines enable the company
2 to continue improving the customer experience?

3
4 **A.** As explained in greater detail in the direct testimony of
5 Mr. Haines, Tampa Electric is currently installing state-
6 of-the-art, smart electric meters for nearly every
7 customer.

8
9 When the project is complete in December of 2021, it will
10 serve as a foundation for many future improvements,
11 including:

- 12 1. The AMI meters will automatically inform Tampa
13 Electric when an outage occurs, enabling the
14 company to diagnose and repair the problem more
15 quickly. Additionally, the technology will provide
16 customers with more timely, customized information
17 on the outage cause and status of restoration.
- 18 2. The process to start or stop service will be more
19 convenient, as these will occur remotely and not
20 require a field visit.
- 21 3. Customers will have the ability to manage their
22 energy use throughout the month, set up alerts when
23 consumption and bills are approaching certain
24 levels, and monitor daily usage through mobile
25 devices.

1 4. Customers will have the ability to pick their own
2 bill due date.

3 5. Electricity usage information will be relayed
4 automatically to Tampa Electric for billing
5 purposes, limiting on-site or drive-by visits to
6 read meters or to cut or restore power.

7

8 **Q.** Does the company offer energy-efficiency programs or
9 services?

10

11 **A.** In support of the Florida Energy Efficiency and
12 Conservation Act (FEECA) Tampa Electric has been
13 encouraging conservation and energy efficiency for nearly
14 40 years. In that time, the company has performed more than
15 575,000 energy audits that help customers use energy more
16 wisely and become more energy efficient. At the end of
17 2019, more than 1.1 million customers have participated in
18 energy-efficiency programs. Tampa Electric offers 35 DSM
19 programs to help residential and business customers reduce
20 their overall energy usage, and ultimately their energy
21 costs. Tampa Electric proudly offers more DSM programs than
22 any other electric utility in Florida. More detail
23 regarding the company's energy efficiency programs can be
24 found in the company's DSM Plan, which was filed February
25 19, 2020 in FPSC Docket No. 2020053-EG and approved by the

1 Commission by Orders issued August 3, 2020 and August 28,
2 2020 in the same docket.

3
4 **Q.** Is the company proposing tariff changes in this proceeding
5 to better meet the needs of customers and improve the
6 customer experience?

7
8 **A.** Yes. Below are several tariff changes that will benefit
9 customers:

10 **1. Lower service charges due to the AMI conversion project.**

11 The company has replaced most of its meters with AMI
12 since the last time the Commission set the company's
13 service charges. This technology allows remote reading
14 and operation of the meters installed at the customer
15 premises and significantly reduces the need to roll
16 trucks into the field to effect certain actions,
17 including activation and deactivation of meters for
18 existing customers. This reduced cost has been reflected
19 in the cost support for service charges, allowing a
20 significant reduction in the proposed charges themselves
21 as well as the revenues collected from them. This is
22 just one of the many customer benefits that will result
23 from this conversion.

24 **2. Creation of a new set of GSLD rates to serve customers**
25 **previously served under the IS rates and the largest**

1 **sized, higher voltage served customers from the GSD set**
2 **of rate classes.** The IS rate schedules are closed to new
3 business, but existing customers served under those rate
4 schedules will be moved to the new GSLD rate schedules.
5 If these large customers moved to the new GSLD rate are
6 participating in the company's Industrial Load
7 Management DSM program (GSLM 2&3), their participation
8 will be maintained in the DSM program with the same
9 monthly credits paid as they are paid currently for their
10 providing the ability to interrupt their service.

11 **3. Changes to the charges associated with Lighting Service**
12 **Rate Schedule LS-1.** As the Commission is aware, Tampa
13 Electric is converting all its outdoor lighting
14 equipment utilizing High Pressure Sodium and Metal
15 Halide fixtures to new highly efficient Light Emitting
16 Diode (LED) outdoor lighting facilities. There are many
17 customer benefits associated with LED lights including
18 longevity, durability, energy-efficiency, and safer,
19 better quality of light.

20
21 Please refer to the direct testimony of Tampa Electric
22 witness William R. Ashburn for more details on service
23 charges and tariff changes.

24
25

1 **2022 CUSTOMER EXPERIENCE PROPOSED RATE BASE ADDITIONS**

2 **Q.** What is Tampa Electric's capital budget for the Customer
3 Experience area in 2022?

4
5 **A.** As shown in Document No. 5 of my exhibit, the capital
6 budget for the Customer Experience area totals
7 approximately \$23 million for 2022. The projects reflected
8 in this budget are shown on Document No. 5 of my composite
9 exhibit.

10
11 **Q.** How does Tampa Electric determine capital budget for the
12 customer experience area?

13
14 **A.** The Customer Experience department identifies capital
15 improvement opportunities based on analysis of industry
16 best practices, identification of points of customer
17 concern through customer journey mapping, identification
18 of gaps in customer satisfaction, analysis of customer
19 feedback through our Voice of the Customer program,
20 analysis of input from team members across the
21 organization, as well as system issues identified in the
22 meter to cash process. These needs are reviewed and
23 prioritized to develop the Customer Experience technology
24 roadmap.

25

1 **Q.** How does the company plan and manage its major capital
2 improvement projects in the customer experience area?

3

4 **A.** The Customer Experience team drafts a business case for
5 each capital project that identifies potential benefits to
6 the organization and to the customer and supports the
7 capital project's priority ranking and cost. These capital
8 projects are then submitted through the company's capital
9 approval process. Once approved, the capital projects are
10 tracked through Customer Experience's capital project
11 portfolio and are reviewed monthly to ensure quality,
12 timeline, and budget are on track for the projects.

13

14 **Q.** You previously explained the company's rate base additions
15 in the customer experience area from 2013 to 2021 and why
16 they were prudent and that they continue to be used and
17 useful to serve the company's customers. Now please
18 describe and explain the additions to rate base in the
19 customer experience area forecasted to occur in the 2022
20 test year. Why are each of these major projects prudent
21 and how will they benefit the company and its customers?

22

23 **A.** The major projects included in capital for the 2022 test
24 year are:

25 1. Update technology for the external website to replace

1 the existing, dated technology, as well as continued
2 enhancements to web and portal functionality and
3 usability. This will make it easier for customers to
4 self-serve online.

5 2. Enhanced outage information on the portal outage map
6 and enhanced outage communications that will provide
7 customers with more detail and more frequent status
8 updates.

9 3. Continued automation of key transactions and
10 implementation of process efficiencies. These
11 enhancements will help to eliminate points of customer
12 concern and unnecessary or inefficient costs, thereby
13 improving customer satisfaction and allowing for
14 investments in other customer improvements.

15 4. Continued enhancements to the CRB system and processes,
16 streamlining the process between meter readings and
17 customer payment. These enhancements will help to
18 further eliminate points of customer concern in the
19 customer's journey and simplify customers'
20 interactions with the company.

21 5. Enhancements to the IVR system and processes to
22 continuously improve upon the phone experience for
23 customers, as well as improve self-service capability
24 for customers.

25 6. Implementation of a Prepaid Billing program that will

1 allow customers with AMI meters to pay as they go (any
2 amount, any time) and "load their meter" with credits.
3 Customers will also be able to monitor interval usage,
4 account balance, and add money as needed to their
5 account.

6 7. Development of other digital offerings including:

7 a. Replacement of outdated technology used for the
8 external website (www.tampaelectric.com), making
9 it easier to manage content, to support improved
10 website navigation, and to improve the overall
11 experience for customers.

12 b. Continued enhancements to our Voice of the Customer
13 platform to provide a more personalized experience
14 for customers.

15 c. Development of an omni-channel platform to capture
16 customer interaction data regardless of
17 communication channel used to provide a more
18 holistic picture of the customer and further engage
19 the customer in programs and services that may
20 benefit them.

21 d. Implementation of virtual assistant chat
22 functionality to provide a real-time response to
23 customer inquiries after hours and on weekends when
24 personal interaction is not available.

25 e. Use of predictive data analytics and AI-assisted

1 data technologies to identify patterns and predict
2 future customer behaviors or actions and provide a
3 more personalized experience.
4

5 **2022 CUSTOMER EXPERIENCE O&M EXPENSES**

6 **Q.** What are Tampa Electric's customer experience O&M expenses
7 budgeted for 2022 and how has the amount varied since 2013?
8

9 **A.** Document No. 4 of my exhibit shows the Tampa Electric
10 customer experience budget from 2013 to 2022 by primary
11 account. The total budgeted amount in 2022 is approximately
12 \$34 million. This amount is reasonable.
13

14 **Q.** How do these spending levels compare with what would be
15 expected using the Consumer Price Index for Urban Consumers
16 ("CPI-U") escalation factors using 2013 as a benchmark?
17

18 **A.** Document No. 4 of my exhibit shows that the actual expenses
19 have generally been above what would be expected using the
20 CPI-U as a cost escalator. This is the measure used by the
21 Commission to benchmark O&M expenses for Customer
22 Experience. Budgeted expenses in the 2022 test year are
23 over \$3.6 million more than the 2013 O&M benchmark with
24 escalation.
25

1 **Q.** How does the adjusted 2022 test year customer costs per
2 company books compare with the Commission benchmark?

3

4 **A.** As described in the direct testimony of Tampa Electric
5 witness Jeffrey S. Chronister, the company's adjusted 2022
6 total customer costs are expected to be over the benchmark
7 by \$6.4 million. This is related to the company's
8 significant efforts to improve the customer experience
9 described in my direct testimony, and the resulting
10 improvement in customer satisfaction. Specifically, the
11 adjusted test year total customer costs per company books
12 in 2022 is \$39.7 million. The adjusted test year total
13 customer benchmark in 2022 is \$33.3 million. The customer
14 benchmark calculation is shown in MFR Schedule C-41.

15

16 **Q.** How have customer experience expenses varied over the last
17 five years?

18

19 **A.** As shown in the MFR Schedules C-06 and C-09, the customer
20 experience expenses have increased slightly over the last
21 five years largely driven by our continued journey to
22 improve the customer experience. The company is
23 increasingly focused on meeting and exceeding evolving
24 customer expectations. The company continues to invest in
25 customer services and solutions (e.g., VOC platform, a

1 mobile-first strategy, Customer Preference Center, and
2 IVR/CCM system) that provide a more personalized,
3 transparent, and enhanced customer experience that allows
4 the customer to interact with the company when and where
5 they want through their channel of choice.

6
7 **Q.** What are the main drivers for the company's customer
8 experience-related O&M expenses?

9
10 **A.** The main drivers of the company's customer experience-
11 related O&M expenses include labor, outside services (e.g.,
12 augmented staffing), and other operational expenses,
13 including but not limited to fees associated with customer
14 billing such as vendor fees and postage, fees associated
15 with customer payments, fees associated with high-volume
16 call answering ("HVCA"), as well as other expenses
17 associated with maintenance of our systems.

18
19 **Q.** What are the major factors that have contributed to an
20 increase in total O&M spending needed in Tampa Electric's
21 customer experience area?

22
23 **A.** The company's continuous improvement efforts have been
24 significant, but the total cost for O&M activities has
25 increased. Beginning in 2016, the company increased

1 staffing (internal as well as outside contractors) as the
2 company prepared for the implementation of the new CRB
3 system. In 2017, once the new billing system went live,
4 the company began reducing the use of outside contractors
5 as the system stabilized. As the company continued to gain
6 efficiencies in many areas using the new billing system,
7 the streamlining of processes, and the automation of
8 processes and transactions, the company continued to
9 decrease labor and outside services costs from the 2016
10 levels. The company also implemented many efficiencies over
11 the years to manage O&M, including:

- 12 1. Improved various customer service levels - phone, e-
13 mail, and streetlights
- 14 2. Reduced call volume to below 2014 levels
- 15 3. Reduced hold time and average handle time
- 16 4. Significantly improved self-service utilization
- 17 5. Improved First Contact Resolution from below to above
18 industry averages
- 19 6. Improved timely and accurate billing and reduced
20 estimated bills
- 21 7. Increased electronic billing and payment
22 participation levels
- 23 8. Streamlined, documented, automated and trained team
24 members on hundreds of processes

25

1 These efficiencies allowed the company to invest in more
2 strategic functions including customer research, customer
3 strategy and training, enhanced customer communications,
4 and digital customer solutions. These strategic
5 investments allowed for an improved customer experience
6 and resulted in a substantial increase in overall customer
7 satisfaction as measured by JDP.

8
9 **Q.** What safety initiatives are reflected in customer
10 experience O&M expenses for the 2022 test year and why are
11 those initiatives beneficial for customers?

12
13 **A.** The Customer Experience department budgets approximately
14 \$100,000 per year on safety initiatives including Vimocity,
15 a safety platform that brings sports medicine to the
16 workplace with a focus on injury prevention, ergonomic
17 furniture and equipment (e.g. sit/stand desks), and proper
18 personal protective equipment ("PPE") for new
19 construction, account management, energy auditors, and
20 revenue protection personnel.

21
22 **Q.** How have uncollectible account expenses varied in 2020 and
23 2021 and is the company's proposed level of uncollectable
24 expenses reasonable for the 2022 test year?

25

1 **A.** Although uncollectible expense increased in 2020 due to
2 the pandemic, we do anticipate that by 2022 our
3 uncollectible activities will return to pre-pandemic
4 levels, as noted in MFR Schedule C-08.

5
6 **Q.** Is the proposed level of advertising expense for 2022
7 reasonable?

8
9 **A.** Yes, the proposed level of advertising expense for 2022 is
10 reasonable. Advertising expense for customer education is
11 shown in MFR Schedule C-14. The company is increasingly
12 focused on meeting and exceeding evolving customer
13 expectations, which includes educating our customers on
14 services and solutions that will meet their needs. We
15 continue to invest in customer services and solutions that
16 allow the customer to interact with us when and where they
17 want through the channel of their choice but receive
18 updates and communications through various methods of
19 delivery (i.e. printed communications, social media,
20 online platforms).

21
22 **Q.** What steps has Tampa Electric taken to control customer
23 experience O&M costs while maintaining a safe and
24 productive workplace?

25

1 **A.** At Tampa Electric, the safety of our customers and our team
2 members is the company's number one priority. The Customer
3 Experience department is committed to controlling O&M costs
4 while providing a safe and productive work environment for
5 all team members. For example, Tampa Electric shifted the
6 entire customer experience department to work from home,
7 including the Customer Experience Centers, to ensure the
8 safety of our team members during the 2020 COVID-19
9 pandemic.

10

11 **Q.** Is the overall level of customer experience O&M expense
12 for 2022 reasonable?

13

14 **A.** Yes. The overall level of customer experience O&M expense
15 for 2022 is reasonable. The company remains focused on
16 gaining operational efficiencies to invest in more
17 strategic functions that will enhance the customer
18 experience while keeping overall expenses relatively flat
19 as compared to 2020 and 2021.

20

21 **SUMMARY**

22 **Q.** Please summarize your direct testimony.

23

24 **A.** Tampa Electric has a long history of delivering safe,
25 reliable, and affordable electric service to customers

1 while delivering a high value customer experience, as
2 measured by customer satisfaction and evidenced by improved
3 scores since 2013. While this has been the company's
4 legacy, customer expectations, largely driven by
5 technology and information, continue to grow at a rapid
6 pace. It is critical for Tampa Electric and the utility
7 industry to evolve with growing technology and customer
8 expectations. Since Tampa Electric's last rate case, the
9 company has successfully implemented a new customer billing
10 system, a new online portal with a mobile-first approach,
11 improved and increased electronic payment channels,
12 improved customer service levels for our Customer
13 Experience Contact Centers, enhanced billing and payment
14 services, and made hundreds of smaller process and system
15 enhancements to better serve Tampa Electric's customers.

16
17 Tampa Electric's enhanced customer experience strategy and
18 customer commitment to engage all team members in this
19 work, has been a foundational component of our corporate
20 culture and continued success. Tampa Electric's commitment
21 is to have a customer-centric culture.

22
23 It is this focus and commitment that has resulted in the
24 significant improvements in customer satisfaction year
25 after year. Since 2013, Tampa Electric has improved its

1 residential JDP customer satisfaction ratings by 138
2 points, and by 187 points in the business study since 2013.
3 These increases have moved Tampa Electric to be ranked in
4 the second quartile in customer satisfaction for
5 residential customers and in the first quartile for
6 business customers, proving that customers are pleased with
7 the people, process, and technology enhancements made by
8 Tampa Electric.

9
10 Tampa Electric proposes reasonable capital and O&M budgets
11 for customer experience for the 2022 test year that will
12 allow the company to continue to improve the customer
13 experience.

14
15 **Q.** Does this conclude your direct testimony?

16
17 **A.** Yes, it does.
18
19
20
21
22
23
24
25

1 (Whereupon, prefiled direct testimony of Regan
2 B. Haines was inserted.)

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**BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION**

**DOCKET NO. 20210034-EI
IN RE: PETITION FOR RATE INCREASE
BY TAMPA ELECTRIC COMPANY**

**DIRECT TESTIMONY AND EXHIBIT
OF
REGAN B. HAINES**

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **PREPARED DIRECT TESTIMONY**

3 **OF**

4 **REGAN B. HAINES**

5
6 **Q.** Please state your name, address, occupation, and employer.

7
8 **A.** My name is Regan B. Haines. My business address is 702
9 North Franklin Street, Tampa, Florida 33602. I am employed
10 by Tampa Electric Company ("Tampa Electric" or "the
11 company") as Director, Capital and Planning.

12
13 **Q.** Please describe your duties and responsibilities in that
14 position.

15
16 **A.** My duties and responsibilities include the oversight of
17 capital planning and budgeting for the Electric Delivery
18 and Energy Supply departments. This involves coordinating
19 the capital planning process, including the annual and
20 multi-year budgets, and prioritizing and managing capital
21 spending for both departments. I am also responsible for
22 developing Electric Delivery's long-term Transmission and
23 Distribution ("T&D") System plan.

24
25 **Q.** Please provide a brief outline of your educational

1 background and business experience.

2

3 **A.** I received a Bachelor of Science degree in Electrical
4 Engineering and Master of Science degree in Electrical
5 Engineering specializing in Power Systems Engineering from
6 Clemson University in June 1989 and December 1990,
7 respectively. I have been employed at Tampa Electric since
8 1998. My career has included various positions in the areas
9 of T&D Engineering and Operations.

10

11 **Q.** Have you previously filed testimony before the Florida
12 Public Service Commission ("Commission") or other
13 regulatory authority?

14

15 **A.** Yes. I have filed testimony in Docket No. 20200067-EI,
16 which concerned approval of the company's 2020-2029 Storm
17 Protection Plan ("SPP"). I also testified in the company's
18 2008 rate case, Docket No. 20080317-EI.

19

20 **Q.** What are the purposes of your direct testimony in this
21 proceeding?

22

23 **A.** The purposes of my direct testimony are to: (1) describe
24 the changes to the company's T&D system since our last rate
25 case in 2013; (2) provide details about the company's

1 future plans for its T&D system and our grid modernization
2 strategy; (3) explain our Advanced Metering Infrastructure
3 ("AMI") project and our progress implementing it; (4)
4 preview other planned grid improvements; (5) demonstrate
5 that the company's T&D plant (*i.e.*, electric delivery)
6 construction program and capital budget for 2022 is
7 reasonable and prudent; and (6) show that the company's
8 proposed level of operations and maintenance expense
9 ("O&M") for Electric Delivery in the 2022 test year is
10 reasonable and prudent. The T&D related capital and O&M
11 spending discussed in my direct testimony does not include
12 any capital or O&M associated with the SPP.

13
14 **Q.** Have you prepared an exhibit to support your direct
15 testimony?

16
17 **A.** Yes. Exhibit No. RBH-1, entitled "Exhibit of Regan B.
18 Haines" was prepared under my direction and supervision.
19 The contents of my exhibit were derived from the business
20 records of the company and are true and correct to the best
21 of my information and belief. The exhibit consists of eight
22 documents, as follows:

23
24 Document No. 1 List of Minimum Filing Requirement
25 Schedules Sponsored or Co-Sponsored By

1 Regan B. Haines
2 Document No. 2 Historical Reliability Indices 2013-
3 2020
4 Document No. 3 AMI Infrastructure
5 Document No. 4 AMI Project Costs
6 Document No. 5 2021 Projected & 2022 Proposed Capital
7 Investments
8 Document No. 6 Electric Delivery Historical and
9 Projected O&M Expenses
10 Document No. 7 Electric Delivery 2012 O&M Benchmark
11 Comparison
12 Document No. 8 Electric Delivery O&M Budget for 2022
13

14 **Q.** Are you sponsoring any sections of Tampa Electric's Minimum
15 Filing Requirement ("MFR") Schedules?
16

17 **A.** Yes. I am sponsoring or co-sponsoring the MFR schedules
18 listed in Document No. 1 of my exhibit. The data and
19 information on these schedules were taken from the business
20 records of the company and are true and correct to the best
21 of my information and belief.
22

23 **Q.** Do the rate base and O&M amounts for the 2022 test year
24 and otherwise discussed in your direct testimony include
25 amounts related to the company's SPP?

1 **A.** The amounts I discuss for Electric Delivery capital
2 projects from 2013 to 2020 include historical costs
3 associated with SPP type investments; however, capital
4 costs for 2021 and 2022 exclude SPP projects as these
5 projects will be recovered through the SPP cost recovery
6 clause. Additionally, I have excluded vegetation
7 management and certain inspection costs from 2012 O&M
8 expenses so that the Commission can evaluate our 2022 O&M
9 expense levels under the O&M benchmark test on a comparable
10 basis.

11

12 **Q.** Please briefly describe the company's SPP program.

13

14 **A.** Section 366.96(3), Florida Statutes, requires each public
15 utility to file a T&D SPP that covers the immediate 10-
16 year planning period, and to explain the systematic
17 approach the utility will follow to achieve the objectives
18 of reducing restoration costs and outage times associated
19 with extreme weather events and enhancing reliability.
20 Tampa Electric submitted its first SPP to the Commission
21 in April 2020 and it was approved later that year in Docket
22 No. 20200067-EI.

23

24 **TRANSMISSION AND DISTRIBUTION SYSTEM OVERVIEW AND EVOLUTION**

25 **Q.** Please describe the company's current T&D system.

1 **A.** Tampa Electric's service territory covers approximately
2 2,000 square miles in West Central Florida, including all
3 of Hillsborough County and parts of Polk, Pasco, and
4 Pinellas Counties. The company has divided its service
5 territory into seven "service areas" for operational and
6 administrative purposes.

7
8 Tampa Electric's transmission system consists of nearly
9 1,350 circuit miles of overhead facilities, including
10 approximately 25,400 transmission poles and structures.
11 The company's transmission system also includes
12 approximately nine circuit miles of underground
13 facilities.

14
15 The company's distribution system consists of
16 approximately 6,300 circuit miles of overhead facilities
17 and approximately 414,000 poles. The distribution system
18 also includes approximately 5,500 circuit miles of
19 underground facilities.

20
21 The company currently has 216 substations.

22
23 **Q.** What role does safety play in Electric Delivery?

24
25 **A.** Safety is the top priority at Tampa Electric and is

1 integral to the work that we perform. Electric Delivery
2 is committed to the belief that all injuries are
3 preventable and has implemented a Safety Management System
4 ("SMS"). The system is designed to ensure compliance with
5 Occupational Safety and Health Administration ("OSHA")
6 regulations and is aligned with OSHA recommended practices.
7 The SMS consists of 10 elements and includes the following:
8 Safety Leadership; Risk Management; Programs, Procedures,
9 and Practices; Communication, Training and Awareness;
10 Culture and Behavior; Contractor Safety; Asset Integrity;
11 Measuring and Reporting; Incident Management and
12 Investigation; and Auditing and Compliance.

13
14 We have reduced the number of work-related injuries
15 reported annually within Electric Delivery by 53 percent
16 since 2013.

17
18 **Q.** What is Asset Management and how has the company integrated
19 Asset Management techniques into its planning and
20 operations for Electric Delivery?

21
22 **A.** Asset Management is a disciplined way of thinking and
23 managing that aligns engineering, operations, maintenance,
24 other technical and financial decisions, and processes for
25 the purpose of optimizing the value of our assets

1 throughout their lifecycles.

2

3 Tampa Electric seeks to achieve its asset optimization
4 goals by focusing on three Asset Management objectives.

5

6 The first objective is the integration of asset monitoring;
7 health and risk assessment; work planning and scheduling;
8 capital planning; outage planning; risk management; and
9 other supporting asset management processes into
10 continuous business processes.

11

12 The second objective is the broader engagement of team
13 members and subject matter experts in these continuous
14 processes, the establishment of asset management
15 responsibilities throughout the organization, and ensuring
16 team members are empowered with industry best practices
17 through awareness and training.

18

19 Finally, we sustain the integrated processes and engagement
20 of our teams through documentation and standardization of
21 technical and business processes and the implementation of
22 supporting operational and information technology systems.
23 Applying Asset Management principles gives us a
24 comprehensive understanding of the condition of our assets
25 and the risks associated with them and allows us to better

1 identify and prioritize the work that needs to be done.
2 This level of understanding enables us to improve our
3 planning and scheduling of work, lowers the costs and risks
4 of operating our system, and improves efficiency and
5 reliability - all of which promote a good customer
6 experience. Asset Management is described in more detail
7 in the direct testimony of Tampa Electric witness David A.
8 Pickles.

9
10 **Q.** How has the company's Electric Delivery system evolved
11 since the company's last rate case in 2013?

12
13 **A.** Since 2013, Tampa Electric's Electric Delivery system has
14 evolved in several ways. We expanded our overhead
15 transmission system by approximately 40 miles. We reduced
16 our overhead distribution system by approximately 50 miles
17 and increased our underground distribution system by
18 approximately 890 miles. We placed eight new substations
19 in service and added over 900 single and three phase
20 reclosing devices on the distribution system. We made these
21 changes to ensure that our Electric Delivery system can
22 provide safe and reliable electric service to both existing
23 and new customers.

24
25 **Q.** Please describe the indicators the company uses to monitor

1 reliability and how they relate to what customers
2 experience.

3
4 **A.** The experience our customers receive from Tampa Electric
5 is affected by many factors including the power quality
6 and reliability of our electric T&D system. We measure
7 system performance and track a variety of indices that
8 reflect how our Electric Delivery system performs.

9
10 The company calculates and monitors several reliability
11 indices but focuses primarily on System Average
12 Interruption Duration Index ("SAIDI") and Momentary
13 Average Interruption Event Frequency Index ("MAIFIE").

14
15 SAIDI indicates the total minutes of interruption time the
16 average customer experiences in a year. It is the most
17 relevant and best overall reliability indicator because it
18 encompasses two other standard performance metrics for
19 overall reliability: The SAIFI and the Customer Average
20 Interruption Duration Index ("CAIDI").

21
22 MAIFIE reflects the overall impact of momentary outages on
23 customers and is defined as the average number of times a
24 customer experiences a momentary interruption event each
25 year.

1 Tampa Electric annually sets reliability goals for both
2 SAIDI and MAIFIE.

3

4 We report our SAIDI, CAIDI and MAIFIE results annually to
5 the Commission per Rule 25-6.0455, F.A.C., which requires
6 the IOUs to file distribution reliability reports.

7

8 The company also tracks and sets goals around a measurement
9 known as Customers Experiencing Multiple Interruptions
10 ("CEMI-5"). CEMI-5 indicates the percentage of customers
11 who experience five or more outages annually.

12

13 **Q.** How has the reliability of Tampa Electric's Electric
14 Delivery system changed since 2013?

15

16 **A.** Our reliability has steadily improved since 2013. Our SAIDI
17 improved from a high of 94.7 in 2018 to a low of 67.90 in
18 2020 and MAIFIE improved from a high of 12.16 in 2013 to a
19 low of 7.79 in 2020. Our CAIDI improved from a high of
20 84.54 in 2014 to 72.23 in 2020. Document No. 2 of my exhibit
21 reflects results since 2013 for these three indices. As a
22 result, the company's JD Power scores have improved over
23 recent years as I will discuss in more detail later in my
24 direct testimony.

25

1 **Q.** How did the company improve its Electric Delivery system
2 reliability?

3
4 **A.** Tampa Electric attributes these improvements to three major
5 sources. The first major source is the company's robust
6 Asset Management Program implemented in 2016. The
7 cornerstone of this program, and the primary driver for
8 our reliability improvements, is the distribution
9 reliability plans we prepare each year. The second major
10 source of improvements is operational changes such as off-
11 shift crew staffing and improved call out and dispatch
12 processes. Finally, the third major source of improvements
13 is the implementation of Distribution Substation Auto Close
14 of Tie Breaker system which is described later in my direct
15 testimony.

16
17 **Q.** Please describe the annual distribution reliability plan
18 and how it is prepared.

19
20 **A.** We prepare our distribution reliability plan by
21 evaluating the reliability of each distribution circuit on
22 an annual basis. The company considers the SAIDI, MAIFIE,
23 and SAIFI results to determine which circuits to target
24 for reliability improvement. We also evaluate our five-
25 year history of circuit outages by circuit to find the most

1 common cause and location of outages.

2

3 The results of these evaluations are used to identify the
4 type and location of equipment needed to improve
5 reliability and to install that equipment in places that
6 will optimize reliability improvements. By installing new
7 equipment, such as three phase reclosers and Trip Savers,
8 and by making other circuit improvements, the company has
9 been able to significantly improve its system reliability.

10

11 **Q.** Has the company taken other actions to improve reliability?

12

13 **A.** Yes. Installing new equipment is only one way to improve
14 reliability. Operational changes have been made, such as
15 adding troubleshooters, dispatchers, and after-hours crew
16 staffing, each of which has helped reduce outage times when
17 outages do occur. We have also installed a Distribution
18 Substation Auto Close of Tie Breaker system in some
19 substations in a way that has significantly reduced outage
20 times.

21

22 **Q.** Please explain how the Distribution Substation Auto Close
23 of Tie Breaker system works.

24

25 **A.** This system senses when a transformer trips due to an

1 internal fault and then verifies that the necessary load
2 transfer is safe and secure before automatically sending a
3 close signal to the tie breaker. This includes verification
4 that expected conditions are met and that the appropriate
5 equipment is deenergized and that the added load will not
6 overload the healthy transformer when transferred. It
7 allows us to maximize recovery of lost load by safely
8 transferring it to an in-service transformer in a few
9 seconds without any manual intervention by dispatchers or
10 field switching personnel. This system successfully
11 recovered a portion of the Downtown Tampa area load in
12 January 2021 after one of the transformers in the
13 Washington Street substation tripped due to a failed low
14 side bushing.

15
16 **Q.** Do you have an example of how the company's Asset
17 Management approach has benefitted customers?

18
19 Yes. The Substation Medium Power Transformer Doble Testing
20 program is an example. Asset Management principles require
21 consistent testing of critical assets to ensure they
22 achieve their full life expectancy. We perform Doble
23 testing approximately every five years on all medium power
24 transformers. In the last three years, we detected seven
25 bushing and four lightning arrester issues before they

1 resulted in a failure. Early detection allowed for the
2 company to plan and coordinate the necessary repairs and
3 outages so that all customers fed from the affected
4 transformers were offloaded to other circuits, saving
5 approximately 60 seconds of SAIDI annually. Using the
6 United States Department of Energy's Interruption Cost
7 Estimate ("ICE") Calculator, this single application of
8 Asset Management principles conferred an economic benefit
9 to our customers of approximately \$1.9 million.

10
11 **Q.** Have the company's system performance and reliability
12 improvements improved Tampa Electric's customer
13 experience?

14
15 **A.** Yes. Tampa Electric measures improvements to customer
16 experience with JD Power scores, and those scores have
17 improved significantly over the last few years.

18
19 Our JD Power ranking for residential customers' overall
20 satisfaction has improved from the fourth quartile in 2017
21 to the top of the second quartile in 2020 and we are ranked
22 in the second quartile for the Power Quality and
23 Reliability driver.

24
25 For business customers, we are currently ranked in the

1 first quartile for overall satisfaction and ranked in the
2 first quartile for all drivers of satisfaction, including
3 Power Quality and Reliability.

4
5 The company has steadily improved its national industry
6 ranking for both residential and business customers and we
7 are now ranked 40 out of 143 brands compared to 81 out of
8 142 brands in 2019 for residential and 4th out of 86
9 national business brands.

10
11 Since 2013, our outages are 20 percent shorter in duration
12 (SAIDI) and our momentary outages are 36 percent less
13 frequent (MAIFI). Both contribute to a better customer
14 experience.

15
16 **Q.** How does the amount of T&D plant in rate base for the 2022
17 test year compare to the amount of T&D rate base in the
18 company's 2013 rate case?

19
20 **A.** In 2013, transmission plant totaled \$655.4 million and
21 distribution plant totaled \$2.04 billion, for a total T&D
22 rate base amount of \$2.7 billion.

23
24 The total amount in rate base projected for our 2022 test
25 year, and reflected in MFR Schedule B-07, includes

1 transmission plant of \$1.16 billion and distribution plant
2 of \$3.35 billion, for a total T&D rate base amount for the
3 2022 test year of \$4.5 billion.

4
5 This amounts to an increase in transmission plant of
6 \$500.93 million, an increase in distribution plant of \$1.30
7 billion and a total T&D rate base increase of \$1.80
8 billion. This includes \$37.94 million in SPP related
9 transmission plant and \$258.3 million in SPP related
10 distribution plant added from 2020-2022.

11
12 **Q.** What major projects since 2013 are reflected in this
13 increase?

14
15 **A.** The areas and projects with the largest capital investment
16 since the company's 2013 rate case, years 2014 through
17 2022, include:

- 18
19 • \$474 million in distribution system expansion to
20 provide electric service to new residential and
21 commercial customers. Tampa Electric served
22 approximately 695,000 customers in 2013 and now serves
23 approximately 800,000, an increase of about 15
24 percent. By 2022, we expect to serve approximately
25 812,000 customers, an increase of about 17 percent

- 1 since 2013.
- 2 • \$293 million for preventative maintenance activities
3 on the distribution system including approximately
4 33,000 wooden pole changeouts costing approximately
5 \$178 million, underground cable replacements,
6 transformer changeouts, and capacitor bank
7 maintenance.
 - 8 • \$306 million for corrective maintenance activities on
9 the distribution system, including replacing failed
10 overhead and underground equipment and restoration
11 activities following typical storm events.
 - 12 • \$242 million, including AFUDC, modernizing our
13 metering infrastructure with new robust
14 telecommunications, metering infrastructure,
15 information systems and data management solutions.
16 Collectively our new AMI system is foundational to
17 establish new capabilities to meet customers'
18 expectations.
 - 19 • \$221 million for new transmission lines and expanding
20 existing transmission facilities needed to add the
21 required capacity to provide electric service to new
22 residential and commercial customers. This includes
23 \$115 million in new transmission facilities required
24 to interconnect the new Polk Power Combined Cycle
25 generating unit placed in service in 2017 and \$27.8

1 million of AFUDC eligible capital for new transmission
2 facilities required to interconnect the new Big Bend
3 Combined Cycle generating unit to be placed in service
4 in 2022. This investment is reflected in MFR Schedule
5 B-13.

- 6 • \$135 million to convert old outdoor lights with new,
7 energy efficient LED Lights. This program has
8 substantial customer support; approximately 35
9 percent of our customers submitted letters to the
10 Commission in support of this program. Our LED
11 lighting program reduces the nominal average customer
12 bill by \$0.46/month per light, reduces long-term O&M
13 costs, results in less outages, provides automatic
14 outage detection, and improves illumination that may
15 help reduce crime and vehicular incidents.
- 16 • \$93 million for new Lighting installations to satisfy
17 new customer requests.
- 18 • \$103 million for required facility relocations to
19 accommodate governmental road improvement projects.
- 20 • \$159 million to construct eight new substations and
21 expand existing substation facilities needed to add
22 the required capacity to provide electric service to
23 new residential and commercial customers.
- 24 • \$94 million for substation preventative maintenance
25 activities including circuit breaker, relay, and

1 switch upgrades as well as approximately 50 spare
2 transformer purchases. These investments were
3 identified as part of our Asset Management Program
4 and have substantially reduced the chances of large
5 and extended outages, thus improving reliability and
6 service to our customers.

7 • \$87 million for new vehicle purchases required to
8 maintain a reliable fleet so our crews and field
9 personnel can provide the timely customer service
10 expected. The company performed a fleet study in 2019
11 that helped optimize the number of vehicles within
12 Electric Delivery, reducing the fleet by 68 vehicles
13 while the number of field team members remained
14 relatively constant. The company has been able to
15 increase its average utilization rate while
16 modernizing its fleet. At the end of 2018, the average
17 age of Tampa Electric's Electric Delivery fleet was
18 6.87 years, which is slightly higher than the industry
19 average of just over six years.

20 • \$24 million to implement a new Advanced Distribution
21 Management System ("ADMS") at our Energy Control
22 Center ("ECC"). This will allow our Outage Management
23 System to fully leverage the new AMI system and will
24 also provide advanced analytic and diagnostic tools
25 that will help us reduce customer outages and reduce

1 outage durations.

2 • Additionally, the company will continue to invest
3 capital in its T&D facilities, that may be AFUDC
4 eligible, and required to interconnect solar
5 facilities. These projects and costs are described
6 in the direct testimony of Tampa Electric witness C.
7 David Sweat and reflected in MFR Schedule C-13.

8

9 **Q.** Were these plant additions prudent when made?

10

11 **A.** Yes. All of these investments were made to accommodate
12 customer growth, improve reliability, respond to customer
13 demands, or were required to comply with government
14 requirements. The company made changes after careful
15 analyses that considered the conditions and circumstances
16 known at the time, safety, reliability, cost-
17 effectiveness, and then-existing government requirements.

18

19 **FUTURE PLANS FOR TRANSMISSION AND DISTRIBUTION SYSTEM**

20 **Q.** Will the company need to continue investing in its Electric
21 Delivery system?

22

23 **A.** Yes. Tampa Electric will need to continue investing in its
24 Electric Delivery system to maintain the level of safety,
25 system stability, and service reliability that our

1 customers expect. With more than 20 million residents,
2 Florida is one of the nation's fastest growing states, and
3 the Tampa Bay area and I-4 Corridor are its fastest growing
4 areas. Our future Electric Delivery capital spending to be
5 recovered through base rates will be driven by customer
6 growth, the need for infrastructure improvements, and
7 governmental/regulatory commitments.

8
9 **Q.** Will the company's Electric Delivery system need to evolve
10 to address changes in the utility industry?

11
12 **A.** Yes. Tampa Electric witnesses Archibald D. Collins, Melissa
13 L. Cosby, David A. Pickles, and Karen M. Mincey describe
14 how the expectations of our customers and the electric
15 industry are changing. To meet the challenge, Tampa
16 Electric must make long term investments in our Electric
17 Delivery system to ensure that it will be safe, secure,
18 reliable, synergistic with distributed generation and
19 battery storage, and will provide the data customers want
20 for managing their electric service. Accordingly, our long-
21 term plans include significant investments for grid
22 modernization. These investments support digitalizing the
23 grid which will increase our visibility into grid
24 operations and make data available for more efficient and
25 effective grid operations, grid planning, new customer

1 programs, new rate designs, and provide data directly to
2 customers so they can better manage their electric service.

3
4 **Q.** What factors and trends are behind the company's need to
5 modernize its Electric Delivery system?

6
7 **A.** There are several drivers shaping our strategy to
8 strengthen and modernize the grid.

- 9
- 10 • Our customers expect a user-friendly digital
11 experience and the benefits of automation.
 - 12 • Customers value improved reliability and expect an
13 "always on" service level from their utility.
 - 14 • Customer adoption rates for distributed energy
15 resources are accelerating.
 - 16 • Costs continue to decline for solar and battery energy
17 storage system options both on the utility and
18 customer side of the meter.
 - 19 • Energy and transportation preferences continue to
20 accelerate toward zero emissions.
 - 21 • The adoption of electric vehicles ("EV") continues to
22 accelerate as nearly every major car manufacturer now
23 has an EV offering.
 - 24 • Utilities are building capabilities to extract and
25 analyze the influx of data from an expanding suite of

1 enterprise systems like AMI, ADMS, Customer
2 Relationship and Billing system ("CRB"), Geographic
3 Information System ("GIS"), Energy Management System
4 ("EMS"), and Enterprise Resource Platform ("ERP").
5 Companies are developing new data analytics to improve
6 customer service, operations, and improve predictive
7 maintenance practices.

- 8 • Our workforce needs a new set of digital, analytic,
9 and technical skills to operate and maintain the
10 information technology supporting our Electric
11 Delivery System.
- 12 • Cyber security concerns will continue to influence
13 how we use information technology to support our
14 Electric Delivery system and protect against ever
15 increasing threats.
- 16 • The company's quest for World Class Safety continues
17 to inspire our construction and operating practices
18 and safety is a key driver across all facets of our
19 operations.

20
21 All these factors create pressure on our system and the
22 electric grid will need to modernize in order to respond.
23 The grid will need to have stability, flexibility, and
24 digital capabilities to integrate and optimize new
25 generation and storage resources, and the fluctuations from

1 the mobile load of electric vehicles.

2
3 **Q.** How is the company planning to address these considerations
4 and challenges?

5
6 **A.** We have developed and are implementing a Grid Modernization
7 Strategy that will (1) support an "always on" customer
8 experience; (2) build a future enabled and adaptable
9 electric grid; and (3) operate our grid to maximize
10 performance. Our grid modernization strategy includes
11 initiatives and projects such as: expansion and leverage
12 of an Asset Management program including the 2020-2029 SPP;
13 building a robust and secure communications network;
14 establishing micro-grids, expansion and dispatch of
15 distributed energy resources including solar and battery
16 storage devices; and taking full advantage of the
17 capabilities available through our new AMI and ADMS
18 systems.

19
20 **Advanced Metering Infrastructure ("AMI")**

21 **Q.** What is the company's AMI project and how does it fit into
22 company's grid modernization strategy?

23
24 **A.** Our AMI project is one of the cornerstones for our grid
25 modernization strategy and will enable the company to fully

1 support a "Next Generation" power grid. AMI will transform
2 Tampa Electric's relationship with its customers by
3 delivering the choices and convenience that they have come
4 to expect.

5
6 In simple terms, the AMI initiative involves installing
7 advanced metering technology ("smart meters"),
8 communication infrastructure, data management systems, and
9 customer engagement programs and services.

10
11 We began our planning for this project in 2016 and began
12 work in 2018. We are in the process of replacing our
13 existing electric meters with 800,000 new AMI meters and
14 constructing a new communication system. Our AMI
15 communications infrastructure will include a wireless RF
16 mesh network, cellular technology where necessary, and
17 existing and new fiber optic infrastructure.

18
19 Tampa Electric is using an innovative deployment approach
20 for AMI. Typical AMI deployments perform the back-office
21 system integrations first and then deploy the AMI meter
22 populations after the AMI back office and communication
23 systems are in place. The company's approach decoupled the
24 back-office integration work and AMI meter deployment such
25 that both activities are proceeding concurrently.

1 The back-office and communications systems referred to
2 above consist of: (1) the head end, which will allow the
3 monitoring and control of the meters remotely through a
4 user interface; (2) network controllers which allow for
5 the control and monitoring of the Connected Grid Routers
6 collection devices; (3) meter data management systems which
7 allow for the collection, storage, and validation of data;
8 and (4) billing and support systems.

9
10 Once smart meters and the AMI communication network becomes
11 functional, we will implement several enterprise level IT
12 solutions. These new IT systems will enable the company to
13 better manage operations and provide enhanced customer
14 service and include a meter data management system
15 ("MDMS"), increased functionality in the SAP CRB system,
16 remote meter connect and disconnect capabilities, and
17 analytic tools to provide enhanced operational and customer
18 engagement capabilities.

19
20 The AMI infrastructure and its various components are
21 illustrated in Document No. 3 of my exhibit.

22
23 **Q.** What role do smart meters play in the AMI system?

24
25 **A.** The new smart meters are replacing our old Automatic Meter

1 Reading ("AMR") meters. The AMI meters will provide
2 granular, near real-time data that will enable customers
3 to take control of their energy usage and make decisions
4 that will lower their electric bills. The two-way
5 communications capability of smart meters will allow the
6 company to respond more quickly to customer service
7 requests, and, in some cases, begin responding to "trouble"
8 even before a customer is aware of it. The Electric
9 Delivery team will collaborate with our Customer Experience
10 team to provide these customer benefits and offer new
11 customer programs and services as our AMI system becomes
12 fully functional.

13
14 **Q.** When will the new AMI system be in service?

15
16 **A.** The company expects that its AMI system will be installed,
17 fully functional, tested, and ready to be placed in service
18 in December 2021. The project is currently on time and
19 within budget.

20
21 **Q.** What is the projected cost of the AMI system?

22
23 **A.** We expect the capital portion of the AMI system to cost
24 approximately \$242 million, which is reflected in our
25 projected rate base for the 2022 test year. We are

1 approximately nine months from completion, all major pieces
2 have been purchased, contracts are in place, and we expect
3 the project to come in within budget.
4

5 **Q.** Is the company's projected investment in its AMI system
6 prudent?
7

8 **A.** Yes. Our AMI system will provide substantial operational
9 and customer service benefits for the company and its
10 customers and was procured using the company's normal
11 practices which are designed to ensure that we purchase
12 goods and services at the lowest reasonable cost.
13

14 **Q.** How did the company procure the equipment and services for
15 the AMI project?
16

17 **A.** We selected our major vendor for the project - Itron -
18 using a rigorous RFP process. Itron was selected because
19 it offered the most cost-effective solution, was known as
20 an industry leader, had an excellent history of successful
21 projects, and its product can be updated and improved as
22 new applications become available. A schedule detailing
23 the major components and projected costs for our AMI
24 project by year is included in Document No. 4 of my exhibit.
25

1 **Q.** What benefits will the AMI system provide from an
2 operations perspective?

3
4 **A.** The new AMI system will provide significant operational
5 benefits for our company and our customers, including:

6 • The ability to collect interval meter data over the
7 network, thereby reducing truck rolls and increasing
8 read rates.

9 • The ability to remotely connect and disconnect service,
10 leading to faster connections, fewer truck rolls and
11 reduced call volumes in our call centers.

12 • The ability to identify consumption on inactive
13 accounts, identify abnormal usage, and detect
14 malfunctioning equipment, energy theft, and meter
15 tampering.

16 • The ability to automatically detect outages and verify
17 service restoration through near real-time
18 notifications.

19 • The ability to connect and coordinate equipment to our
20 electric grid other than meters, such as streetlights,
21 solar, battery storage, and electric vehicles.

22
23 Other additional benefits to our customers are discussed
24 in the direct testimony Ms. Cosby.

25

1 **Q.** Will there be any additional cost savings from the AMI
2 implementation?

3
4 **A.** Yes. The company will further realize some reductions in
5 meter reading expenses as well as expenses for field and
6 meter services such as meter connect and disconnect, energy
7 theft, and outage detection activities. However, most of
8 the cost savings were associated with meter reading and
9 such cost savings were realized when the company began
10 transitioning from electro-mechanical meters to AMR meters
11 almost 20 years ago. The AMR conversion program eliminated
12 the need for meter readers to take manual readings at each
13 individual meter. By converting from electro-mechanical to
14 AMR meters, the company reduced its meter reading workforce
15 from over 100 to fewer than 20 by the end of 2014.

16
17 **Q.** Will there be ongoing costs associated with the
18 implementation of AMI?

19
20 **A.** Yes. After our AMI system goes in service, Tampa Electric
21 will continue to incur costs associated with the IT systems
22 and integration of hardware, software, development,
23 security, management, and data analytics, as well as the
24 ongoing maintenance of these systems. Those costs are
25 anticipated to exceed the cost savings gained from the AMI

1 deployment and result in a net increase in O&M expenses.
2 These increased costs are required to provide the benefits
3 and improve our customer experience.
4

5 **Q.** Is the replacement of AMR meters and their early retirement
6 prudent?
7

8 **A.** Yes. The replacement of the company's AMR meters and
9 associated retirement on December 31, 2021 is prudent. As
10 previously described in my direct testimony, the new AMI
11 system is a key part of the company's grid modernization
12 strategy and will provide Tampa Electric's customers with
13 a wide range of new benefits. These new benefits would not
14 have been possible utilizing existing AMR meters, as such,
15 the retirement of the AMR meters is prudent.
16

17 **OTHER FUTURE ELECTRIC DELIVERY PLANS**

18 **Q.** What other Electric Delivery system improvements are being
19 planned to implement the company's grid modernization
20 strategy?
21

22 **A.** We will continue to focus our efforts on programs and
23 projects to further reduce outages, outage times, and, as
24 a result, improve overall customer satisfaction and
25 experiences. Some of the innovative projects being planned

1 or implemented in the Electric Delivery include:

2
3 1. Implement Distributed Energy Resources ("DER")
4 aggregation capabilities. Tampa Electric's control systems
5 do not currently have the capability to aggregate, monitor
6 or control DERs. This future initiative will ensure our
7 grid systems can safely integrate DERs into grid
8 operations, planning, and optimization, helping us better
9 serve our customers.

10
11 2. Implement AMI grid edge applications. One of the
12 reasons we selected Itron as our AMI vendor was its leading
13 position in the industry on grid edge data analytics. Our
14 AMI system will give us the ability to gather and use a
15 tremendous amount of new data to improve reliability and
16 offer new services to customers. These grid edge
17 applications will allow us to use data more efficiently by
18 analyzing it directly in real time at the meter and are
19 planned for deployment beginning in 2023.

20
21 3. Enable Smart City capabilities. Our AMI system
22 infrastructure and mesh network give us the capacity to
23 partner with local governments to support broader community
24 goals and enhance existing services. We are working to
25 develop applications in the areas of gunshot detection;

1 stormwater detection; traffic and pedestrian counting; and
2 surveillance. For example, the City of Tampa most recently
3 expanded their gunshot detection pilot which will attempt
4 to detect gunshots within a multiple block area by using
5 over 100 sensors that are attached to Tampa Electric poles.
6 Hillsborough County is working on a Vision Zero initiative
7 to have zero pedestrian, bicycle, and vehicle fatalities.
8 Our AMI system is well positioned to enable and support
9 important community projects like these.

10
11 4. Implement EV pilots and technology advancements. The
12 company will initially serve in a facilitation role in the
13 EV market as it continues to grow and evolve. Proper grid
14 planning is critical to ensure reliability and develop our
15 internal competencies to provide long-term support of the
16 local market. The company has requested Commission approval
17 of a four-year public EV charging pilot to deploy up to
18 200 charging ports across our service territory. This
19 pilot, if approved, will allow us to develop a better
20 understanding of EV charging infrastructure, charging
21 behavior data, and how EV charging affects the operation
22 of our grid. This pilot will benefit our customers by
23 providing greater access to public charging, the lack of
24 which is recognized as a significant barrier, whether real
25 or perceived, to the adoption of EVs. The company currently

1 plans to invest approximately \$2.2 million on this
2 initiative by year end 2022.

3
4 5. AC/DC neighborhood microgrids. Tampa Electric and its
5 affiliate Emera Technologies LLC ("ETL") are working with
6 Lennar Homes Inc ("Lennar") to install an innovative Direct
7 Current Microgrid Pilot Program ("Pilot") in southern
8 Hillsborough County. The Pilot involves installation of
9 new direct current ("DC") electric microgrid technology
10 and associated generating equipment, known as the Block
11 Energy System, to provide power to approximately 37 homes.
12 The Pilot will test the capability of the Block Energy
13 System to power residential homes in Florida with a high
14 level of renewable energy as well as superior reliability
15 and resiliency. The Commission is considering this Pilot
16 in Docket No. 20200234-EI.

17
18 **Q.** How will the plans described in this section of your direct
19 testimony benefit the company and its customers in the
20 future?

21
22 **A.** The company and its customers will benefit from these plans
23 in numerous ways, including:

- 24 • Customers will be able to realize the benefits of
25 automation through a wide-ranging user-friendly

- 1 digital experience.
- 2 •
 - 3 • Customers will have fewer and shorter outages through
 - 4 the operations of Fault Location Isolation and Service
 - 5 Restoration (“FLISR”) and pro-active maintenance
 - 6 programs using enhanced data analytics.
 - 7 • Customers will have fewer momentary outages.
 - 8 • Customers will enjoy improved storm recovery times
 - 9 because of the SPP Program and other Grid
 - 10 Modernization resiliency programs.
 - 11 • Customers will be able to use clean distributed energy
 - 12 resources in a “plug and play” way.
 - 13 • The company will be able to support accelerated EV
 - 14 adoption rates.
 - 15 • Customers will benefit from the company’s
 - 16 capabilities to forecast, schedule, and operate an
 - 17 extensive portfolio of cost-effective distributed
 - 18 energy resources.
 - 19 • The changes will further advance the ability to
 - 20 improve our environmental footprint and reduce carbon
 - 21 emissions through greater use of zero and low-carbon
 - 22 generation, storage, and transportation technologies.

23

24 **2022 CONSTRUCTION PROGRAM AND CAPITAL BUDGET**

25 **Q.** What are Tampa Electric’s projected capital investments

1 for Electric Delivery in 2021 and 2022?

2
3 **A.** As shown in Document No. 5 of my exhibit, the non-SPP
4 related capital investment projections for the Electric
5 Delivery area totals \$320.2 million in 2021 and \$263.4
6 million in 2022. This total is comprised of \$242.2 and
7 \$225.3 million for sustaining capital projects and \$77.9
8 and \$38.1 million for strategic capital projects in 2021
9 and 2022, respectively. These additions to rate base are
10 prudent as described below.

11
12 **Q.** How does Tampa Electric determine the construction program
13 and capital budget for additional T&D facilities?

14
15 **A.** Tampa Electric determines its construction program and
16 capital budget for major additional T&D facilities through
17 its annual system planning and capital planning process.
18 This process and the resulting capital plan are intended
19 to ensure that management is aware of proposed future
20 spending requirements, the expected benefits to both
21 customers and the organization, and the impacts and or risk
22 of not making the proposed investments. The capital
23 planning process results in a prioritized list of T&D
24 projects for the current fiscal year capital budget and
25 the five-year capital plan, as well as the capital budgets

1 for smaller T&D additions, maintenance, restoration, and
2 other T&D related capital activities.

3
4 **Q.** How does the company plan and manage its major T&D capital
5 improvement projects?

6
7 **A.** The company plans to meet the future requirements of all
8 customers served from its T&D systems using system models
9 and well-established T&D planning criteria. We use internal
10 models and standards to ensure that the most cost-effective
11 distribution projects are identified. We also use local
12 and regional models and standards to identify transmission
13 projects.

14
15 Once the projects and all alternatives considered are fully
16 reviewed and approved as previously described, the
17 company's Electric Delivery Project Management team is
18 responsible for coordinating with all required engineering
19 and operations groups to develop detailed schedules and
20 budgets for managing all major T&D projects until they are
21 placed in service.

22
23 **Q.** You previously explained the company's T&D plant rate base
24 additions from 2013 to 2022, why they were prudent, and
25 that they continue to be used and useful to serve the

1 company's customers. Would you now please describe and
2 explain the additions to T&D plant rate base forecasted to
3 occur in the 2022 test year?

4
5 **A.** The total increase in the company's related T&D plant rate
6 base forecasted to occur in the 2022 test year amounts to
7 \$404.96 million, including \$94.22 million in transmission
8 plant and \$310.74 million in distribution plant as
9 reflected in MFR Schedule B-07. This includes \$16.50
10 million in SPP related transmission plant and \$141.66
11 million in SPP related distribution plant to be added in
12 the 2022 test year.

13
14 **Q.** What major projects are included in these amounts and why
15 are they prudent?

16
17 **A.** In general, these major projects are required to maintain
18 Tampa Electric's high level of reliable service while
19 simultaneously addressing aging infrastructure. Some of
20 the other T&D initiatives are critical to ensure reliable
21 operations, some are to improve customer satisfaction, and
22 some are required to meet regulatory requirements. All will
23 provide benefits to our customers.

24
25 Some of the major areas and projects planned for 2022 are

1 described in MFR Schedule F-08 and below with their
2 benefits:

- 3
- 4 • \$58 million for distribution system expansion required
5 to reliably serve new customers.
- 6 • \$24 million for preventative maintenance activities on
7 the distribution system including wooden pole
8 changeouts, underground cable replacements, transformer
9 changeouts, and capacitor bank maintenance. These
10 preventative maintenance activities will ensure that the
11 work can be planned and performed more cost effectively
12 than reactively when a failure was to occur. This will
13 also prevent unnecessary customer outages.
- 14 • \$33 million for corrective maintenance activities on the
15 distribution system including replacing failed overhead
16 and underground equipment and restoration activities
17 following typical storm events.
- 18 • \$23 million for new transmission lines and expanding
19 existing transmission facilities needed to add the
20 required capacity to provide reliable electric service
21 to new residential and commercial customers.
- 22 • \$28 million to advance our LED Lighting conversion
23 program. This is a continuation of the well-established
24 program and meets the demands of our customers for
25 reliable efficient LED lighting. The benefits of this

1 program include lower electric bills for our customers,
2 lower O&M expenses for the company, fewer outages, and
3 improved illumination that may reduce crime and vehicle
4 accidents.

- 5 • \$11 million for new Lighting installations to satisfy
6 new customer requests.
- 7 • \$8 million allocated to execute the early stages of the
8 Grid Modernization strategy. These expenditures are to
9 construct a private LTE communications network needed
10 for a reliable, resilient, and modern grid and to
11 establish the IT systems required to support our future
12 line sensing technology infrastructure.
- 13 • \$10 million to relocate our T&D facilities located in
14 public rights-of-way in conjunction with governmental
15 road improvement projects.
- 16 • \$33 million for new substations and to expand existing
17 substation facilities to add the required capacity to
18 provide reliable electric service to new residential and
19 commercial customers.
- 20 • \$7 million for substation preventative maintenance
21 activities including circuit breaker, relay, and switch
22 upgrades as well as approximately 50 spare transformer
23 purchases. These investments were identified as part of
24 our Asset Management Program and will significantly
25 reduce the chances of large and extended outages,

1 thereby improving reliability and service to our
2 customers.

3 • \$9 million for new vehicle purchases required to
4 maintain a reliable fleet so our crews and field
5 personnel can provide timely customer service.

6
7 **Q.** Is there any property being held for future T&D use?

8
9 **A.** Yes. As reflected in MFR Schedule B-15, the company is
10 holding property for future T&D use. Specifically, the
11 River to South Hillsborough corridor will be used for
12 future 230kV facilities driven by the need to continue to
13 reliably serve Tampa Electric's existing load and future
14 load growth and the company's adherence to existing NERC
15 Reliability Standards. In addition, we have property
16 located at Big Bend Road and US 41 that is adjacent to the
17 Big Bend power plant and is being held for a possible
18 future substation, site expansion, or renewable generation
19 project.

20
21 **2022 TRANSMISSION AND DISTRIBUTION O&M EXPENSES**

22 **Q.** What are Electric Delivery's O&M expenses budgeted for 2022
23 and how has the amount varied since 2013?

24
25 **A.** Document No. 6 of my exhibit shows Tampa Electric's

1 Electric Delivery department expenses (excluding all
2 activities related to storm hardening and SPP as those
3 costs are now recovered through the SPP cost recovery
4 clause) from 2013 to 2022. The budgeted amount in 2022 is
5 \$71.8 million.

6
7 **Q.** How does the adjusted 2022 test year total T&D O&M costs
8 per company books compare with the Commission O&M
9 benchmark?

10
11 **A.** As described in the direct testimony of Tampa Electric
12 witness Jeffrey S. Chronister and reflected in MFR Schedule
13 C-37, the company's adjusted 2022 total T&D O&M costs are
14 expected to be under the benchmark by \$9.1 million.
15 Specifically, the adjusted test year total T&D O&M per
16 company books in 2022 is \$57 million. The adjusted test
17 year total T&D O&M benchmark in 2022 is \$66 million. This
18 includes a favorable variance of \$6.1 million in
19 transmission related expenses and a favorable variance of
20 \$2.9 million in distribution related expenses. This
21 favorability can be attributed to continuous improvement
22 initiatives within Electric Delivery as well as the
23 implementation of Asset Management and Grid Modernization
24 programs.

25

1 **Q.** Was an adjustment made to the O&M expenses for benchmark
2 modeling, and if so, how much?

3

4 **A.** Yes. To obtain an "apples to apples" comparison, an
5 adjustment was made for the storm protection plan related
6 activities. We adjusted the test year by \$26 million and
7 the base year by \$11.5 million. The SPP adjustments for
8 the test year are shown in MFR Schedule C-38 and the
9 adjustments for the base year are shown in MFR Schedule C-
10 39. The adjusted T&D O&M benchmark calculation is shown in
11 MFR Schedule C-41 and shown in Document No. 7.

12

13 **Q.** How has development of the company's SPP and implementation
14 of the related SPP cost recovery clause affected the amount
15 of T&D O&M expense to be recovered through base rates?

16

17 **A.** As part of the SPP, the company shifted several legacy
18 storm hardening activities into SPP programs. Cost recovery
19 of the O&M expenses associated with these activities was
20 also shifted from base rates to the SPP cost recovery
21 clause. These activities and costs included vegetation
22 management, pole inspections, and transmission structure
23 inspections.

24

25 **Q.** What are the main drivers for the company's Electric

1 Delivery's related O&M expenses.

2

3 **A.** The main drivers for Electric Delivery's O&M expenses are
4 maintenance expenses, meter services, restoration, and
5 load dispatching costs. Document No. 8 of my exhibit
6 reflects Electric Delivery's O&M expenses for the test year
7 2022.

8

9 Maintenance expenses include the costs associated with non-
10 SPP related equipment inspections, condition-based
11 substation preventative maintenance, downtown Tampa
12 network inspections, and activities to correct or repair
13 non-operable or unsafe conditions on the system that have
14 been identified through a non-SPP inspection.

15

16 Meter services expenses include remotely reading and
17 managing disconnection and reconnection services; meter
18 testing; servicing meters; and meter installation.

19

20 Restoration expenses reflect the costs of activities
21 associated with patrols, switching, and repairing
22 facilities that have failed and are required to restore
23 service to customers. These costs are incurred due to
24 weather or other causes/events that result in equipment
25 failure.

1 Control Center dispatch expenses include the costs of
2 activities related to operating the balancing area and the
3 bulk electric transmission system and costs required to
4 operate the distribution network.

5
6 **Q.** What major factors have contributed to an increase in total
7 O&M spending in the Electric Delivery area?

8
9 **A.** Although Electric Delivery is below the O&M benchmark, it
10 should be noted there are a few areas that have seen
11 increases in O&M spending. Operation and maintenance of
12 the IT and communication components of our AMI system
13 requires additional software and team members with new and
14 different skill sets. Separate and apart from our SPP
15 activities, we are spending more resources to improve our
16 Emergency Preparedness. Our internal labor and contract
17 labor costs have increased and outpaced CPI due to market
18 conditions with limited skilled workers and extremely high
19 demands for their services. The cost of using outside
20 contractors has increased due to the increased demand in
21 resources needed to implement the various SPPs across the
22 state. We have moderated these increases by developing a
23 work culture that focuses on continuous improvement and
24 efficiency and has resulted in cost control and cost
25 reduction measures, some of which are described below.

1 **Q.** What safety initiatives are reflected in T&D O&M expenses
2 for the 2022 test year and why are those initiatives
3 beneficial for customers?

4
5 **A.** Following the SMS previously described in my direct
6 testimony is one of the cornerstones of Electric Delivery's
7 operations. The SMS is designed to ensure compliance with
8 OSHA regulations and is aligned with OSHA recommended
9 practices. The requirements and programs of each element
10 are embedded in the operating costs of the business. By
11 implementing a SMS, the company is not only promoting the
12 safety of its team members, but also its customers and the
13 public.

14
15 Our SMS program benefits our customers in several ways,
16 including fostering a safety-first culture that promotes
17 working safely and ensuring the electric service provided
18 is safe, reliable, and cost effective. As previously noted,
19 the number of work-related injuries reported annually
20 within Electric Delivery has decreased by 53 percent since
21 2013 as a result of the safety initiatives implemented.

22
23 **Q.** Please describe the change in outside professional services
24 for the historical and projected test year.

25

1 **A.** As noted in MFR Schedule C-16, Electric Delivery's outside
2 professional services costs have declined since 2020 in
3 the areas of contractors and consultants while our Line
4 Clearance costs have increased. Line clearance costs are
5 higher due to increased tree trimming activities associated
6 with the SPP which will be recovered through the SPP cost
7 recovery clause. Consultant and contractor costs are lower
8 due to efficiencies and reduced dependency on field
9 contractors, as well as lower use of consultants, which
10 assisted in process improvement initiatives and SPP plan
11 development in 2020.

12
13 **Q.** What steps has Tampa Electric taken to control T&D O&M
14 costs while maintaining a safe and productive workplace?

15
16 **A.** First and foremost, the company and Electric Delivery have
17 developed a culture of continuous improvement. This culture
18 and approach help control O&M cost pressures without
19 sacrificing safety. The company has also implemented
20 numerous cost savings initiatives since our last rate case
21 in 2013.

22
23 Our Asset Management program has played a critical role in
24 controlling Electric Delivery O&M expenses by ensuring that
25 the right assets are maintained, repaired, or replaced at

1 the right time to eliminate outages, customer impacts and
2 expensive unplanned maintenance activities. The use of
3 technology has helped control O&M costs. For example, the
4 company has implemented a new call out system, ARCOS, which
5 significantly improved our call out response times, thereby
6 reducing outage times and restoration costs. The company
7 has also upgraded its Field Dispatch software, PCAD, which
8 has provided more capabilities to our troubleshooters,
9 again reducing outage times and restoration costs. In
10 addition, the company has started using drones for
11 transmission inspections, which is less costly than
12 traditional helicopter patrols. Finally, optimizing field
13 crew schedules has allowed for increased productivity and
14 safety while reducing restoration costs.

15
16 Some other continuous improvement initiatives that have
17 helped manage costs include:

- 18
19 • Grid Operations implemented new solar forecasting and
20 dispatch tools to optimize the use of solar
21 generation.
- 22 • Warehousing implemented a new barcoding system in 2020
23 to ensure better inventory controls and provide real-
24 time information on inventory levels.

25

1 **Q.** Is the overall level of T&D O&M expense for 2022
2 reasonable?

3
4 **A.** Yes. The proposed O&M expenses for 2022 are reasonable and
5 support those activities required for system operations
6 and restoration, inspection programs, maintenance of
7 equipment and computer systems, meter services, and
8 required compliance activities.

9
10 The company's culture of continuous improvement has
11 generated many initiatives and cost control measures that
12 have been implemented from 2013 to 2020. These have helped
13 mitigate cost pressures in several areas, including the
14 higher labor rates and contractor costs that have outpaced
15 inflation due to market conditions and increased demand
16 for a limited supply of utility workers.

17
18 Our current O&M expense levels have allowed Tampa Electric
19 to maintain and improve its system reliability and customer
20 experience. The company's five-year SAIDI average ranks
21 second in the state when compared to our peers and is in
22 the top quartile when compared to other Southeastern
23 utilities. Our MAIFIE, or momentary interruptions, have
24 decreased by 36 percent since 2013. The reliability and
25 the resulting operational and customer service

1 improvements can be attributed to our implementation of
2 Asset Management Program principles in the Electric
3 Delivery area.

4
5 **SUMMARY**

6 **Q.** Please summarize your direct testimony.

7
8 **A.** Tampa Electric forecasts that it will invest \$260.6 million
9 in Electric Delivery capital and incur \$71.8 million in
10 Electric Delivery O&M expenses for the 2022 test year.

11
12 Electric Delivery's proposed T&D budgets support and align
13 with the company's strategic priorities. Our capital budget
14 includes investments for the transmission, distribution,
15 and substation expansion and upgrades needed to support
16 customer growth, maintain system reliability and
17 resiliency, replace aging infrastructure, improve our
18 customers' experience, and meet our governmental and
19 regulatory commitments. Our 2022 forecasted O&M amounts
20 will support the activities required for system operations
21 and restoration, inspections, maintenance of equipment and
22 computer systems, meter services, and required compliance
23 activities. Electric Delivery's continuous improvement
24 initiatives and cost control measures implemented from 2013
25 to 2020 have resulted in O&M spending below the expected

1 levels despite increased costs from newly implemented AMI
2 software, additional Emergency Management support, and
3 higher labor rates and contractor costs that have outpaced
4 inflation due to market conditions and increased demand
5 for a limited supply of utility workers. This is reflected
6 by the T&D O&M expenses for the 2022 test year being \$9
7 million below the Commission's Benchmark.

8
9 Tampa Electric has significantly improved its system
10 reliability. The company's five-year SAIDI average ranks
11 second in the state when compared to our peers and is in
12 the top quartile when compared to other Southeastern
13 utilities, while our MAIFIE, or momentary interruptions,
14 have decreased by 36 percent since 2013. Both improvements
15 can be attributed to the robust Asset Management Program
16 Electric Delivery has implemented and putting systems and
17 personnel in place to minimize outage times when outages
18 do occur.

19
20 The company's grid modernization efforts described in my
21 direct testimony, including AMI, are reasonable and prudent
22 and are necessary to meet the future demands of our
23 customers and electric industry changes. All of these
24 projects will provide real benefits to our customers.

25

1 Overall, Tampa Electric's proposed T&D capital and O&M
2 budgets for 2022 represent a strategic and balanced
3 approach that will provide the modern grid required to meet
4 our customers' increasing expectations at a reasonable cost
5 and should be approved.

6

7 **Q.** Does this conclude your direct testimony?

8

9 **A.** Yes, it does.

10

11

12

13

14

15

16

17

18

19

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22

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24

25

1 (Whereupon, prefiled direct testimony of Karen
2 M. Mincey was inserted.)

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**BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION**

**DOCKET NO. 20210034-EI
IN RE: PETITION FOR RATE INCREASE
BY TAMPA ELECTRIC COMPANY**

**DIRECT TESTIMONY AND EXHIBIT
OF
KAREN M. MINCEY**

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **PREPARED DIRECT TESTIMONY**

3 **OF**

4 **KAREN M. MINCEY**

5
6 **Q.** Please state your name, address, occupation, and employer.

7
8 **A.** My name is Karen Mincey. My business address is 702 North
9 Franklin Street, Tampa, Florida 33602. I am employed by
10 Tampa Electric Company ("Tampa Electric" or "company") as
11 Vice President - Information Technology and
12 Telecommunications and Chief Information Officer.

13
14 **Q.** Please describe your duties and responsibilities in that
15 position.

16
17 **A.** I am responsible for the company's Information Technology
18 and Telecommunications ("IT") department vision,
19 leadership, and direction to (1) achieve strategic
20 technology and business objectives and (2) monitor the
21 company's competitive positioning with respect to IT
22 services. I oversee all enterprise-wide IT activities,
23 including infrastructure, architecture, cybersecurity,
24 applications development and support, networks, sourcing,
25 and computer and auxiliary operations. I also (1) ensure

1 that the appropriate information protection measures are
2 applied to corporate and customer data while meeting legal
3 and regulatory requirements and (2) develop and manage the
4 company's comprehensive business continuity plan for
5 emergencies that could affect its computing systems and
6 operations.

7
8 **Q.** Please provide a brief outline of your educational
9 background and business experience.

10
11 **A.** I received a Bachelor of Science degree in Electrical
12 Engineering from the University of New Orleans and a Master
13 of Business Administration degree from Loyola University
14 (New Orleans). I worked for Entergy New Orleans in various
15 engineering and project management roles for eight years.
16 I joined Tampa Electric in 1990 and have worked in
17 Commercial and Industrial Marketing, Distribution
18 Engineering, Telecommunications, and Information
19 Technology.

20
21 **Q.** What are the purposes of your direct testimony?

22
23 **A.** The purposes of my testimony are to describe: (1) the
24 company's IT Department; (2) the IT resources and
25 applications Tampa Electric uses to operate its electric

1 system and provide an outstanding customer experience; (3)
 2 how the company has transformed its IT infrastructure and
 3 processes since its last rate case in 2013; (4) the
 4 company's 2022 IT capital budget; and (5) the company's
 5 2022 projected test year IT operations and maintenance
 6 ("O&M") expenses.

7
 8 **Q.** Have you prepared an exhibit to support your direct
 9 testimony?

10
 11 **A.** Yes. Exhibit No. KMM-1, entitled "Exhibit of Karen M.
 12 Mincey," was prepared under my direction and supervision.
 13 The contents of my exhibit were derived from the business
 14 records of the company and are true and correct to the best
 15 of my information and belief. It consists of the following
 16 two documents:

17
 18 Document No. 1 List of Minimum Filing Requirement
 19 Schedules Sponsored or Co-Sponsored by
 20 Karen M. Mincey

21 Document No. 2 Table summarizing major IT projects
 22 since 2013

23
 24 **Q.** Are you sponsoring or co-sponsoring any sections of Tampa
 25 Electric's Minimum Filing Requirements ("MFR") schedules?

1 **A.** Yes. I am sponsoring or co-sponsoring the MFR Schedules
2 listed in Document No. 1 of my exhibit.

3
4 **IT DEPARTMENT OVERVIEW**

5 **Q.** What are Tampa Electric's major areas of strategic focus?
6

7 **A.** As noted in the direct testimony of Tampa Electric witness
8 Archibald D. Collins, the company's three areas of
9 strategic focus are safety, cleaner and greener operations,
10 and an outstanding customer experience. The company's IT
11 department plays a vital role in supporting these areas.
12

13 **Q.** How does the IT department provide support in these areas?
14

15 **A.** The IT department supports safety by providing technology
16 that allows employees to record and track personal safety
17 information and personal safety reports. Our department
18 supports cleaner and greener operations by providing
19 technology solutions that enable employees to efficiently
20 monitor and control the generation and distribution assets
21 that we use to operate the electric grid and deliver power
22 to our customers. Finally, the IT department helps provide
23 an outstanding customer experience by implementing and
24 providing ongoing support for the systems and technology
25 solutions that customers use to request services and manage

1 and pay their bills.

2

3 **Q.** Please describe the company's IT department.

4

5 **A.** The company's IT department will have approximately 235
6 team members in 2022. Our O&M expense and capital budgets
7 at Tampa Electric for 2022 are \$30.5 million and \$27.5
8 million, respectively. The projects reflected in the IT
9 department's capital budget benefit multiple parts of our
10 company. If a capital project benefits only one department,
11 then that cost is usually reflected in the budget of the
12 sponsoring department.

13

14 The IT department has eight functional areas. Four address
15 the process for implementing IT resources: (1) planning,
16 (2) innovating, (3) building and monitoring, and (4)
17 operating. The others are organized around the three major
18 functional areas of the company (Energy Supply, Electric
19 Delivery, and Customer Experience), the Tampa Electric
20 corporate support functions and support for the affiliate
21 gas companies Peoples Gas System and New Mexico Gas
22 Company. This structure allows us to synchronize our
23 activities with the needs of those departments and
24 affiliates.

25

1 **Q.** What services does the IT department provide to Tampa
2 Electric?

3
4 **A.** The IT department provides the entire slate of IT services
5 to Tampa Electric, including IT strategy and leadership;
6 enterprise desktop support; service desk and access
7 administration; application development and support; IT
8 project management; IT infrastructure services (computers,
9 storage, networking, and telecommunications); enterprise
10 resource planning suite support; customer relationship
11 management and billing suite support; IT asset and vendor
12 management; IT compliance; and cybersecurity.

13
14 **Q.** What IT services does Tampa Electric's IT department
15 provide to affiliates?

16
17 **A.** Tampa Electric provides the same slate of IT services
18 listed above to Peoples Gas System, our Florida natural
19 gas affiliate. Tampa Electric provides IT strategy and
20 leadership; service desk and basic access administration;
21 enterprise resource planning suite support; IT compliance;
22 and cybersecurity for New Mexico Gas Company. Tampa
23 Electric provides desktop support as needed, enterprise
24 resource planning suite support, and cybersecurity
25 consulting services for Emera Technologies Limited. All

1 costs noted in this testimony are those to Tampa Electric,
2 unless otherwise noted.

3
4 **Q.** What IT services are provided to Tampa Electric by other
5 Emera Inc. ("Emera") companies?

6
7 **A.** Emera provides Tampa Electric with high-level IT strategy
8 as well as cybersecurity policy governance.

9
10 **Q.** Does Tampa Electric obtain services from TECO Services,
11 Inc.?

12
13 **A.** No. Tampa Electric no longer receives services from TECO
14 Services, Inc. ("TSI") because that entity no longer serves
15 as a centralized services company. The functions it
16 performed are now being provided by Tampa Electric business
17 areas.

18
19 TSI was formed as a centralized service company on October
20 18, 2013, in anticipation of TECO Energy, Inc.'s ("TECO")
21 closing of its acquisition of New Mexico Gas Company during
22 the following year. After that acquisition closed, and as
23 of January 1, 2015, TECO no longer met the Federal Energy
24 Regulatory Commission's ("FERC") requirements to be
25 considered a single state holding company. However, as part

1 of that transition, and in response to a joint waiver
2 request of TECO and Tampa Electric, the FERC agreed that,
3 other than a few relatively minor services, all non-power
4 goods and services provided by Tampa Electric would be
5 transitioned to TSI. These services included: Information
6 Technology and Telecommunications, Human Resources, Legal
7 Services, Corporate Security, Emergency Management, and
8 Procurement.

9
10 Emera acquired TECO Energy on July 1, 2016, and TSI
11 continued operating until January 1, 2020, at which time
12 TSI ceased operating as a centralized service company. The
13 non-power goods and services it formerly provided were
14 transferred to Tampa Electric and thereafter provided by
15 the company to its affiliates.

16
17 **Q.** Was the dissolution of TSI in the best interests of the
18 company and its customers?

19
20 **A.** Yes. The reorganization described above simplified our
21 corporate structure and allowed us to capture the
22 efficiency benefits associated with providing non-power
23 goods and services within the TECO family under "one roof."
24 Since Tampa Electric was the primary consumer of these non-
25 power goods and services, it was more efficient, cost-

1 effective, and prudent to house them within the company.
2 The FERC agreed and granted Tampa Electric's waiver request
3 on October 30, 2019, which allowed the company to become
4 the provider of all non-power goods and services to its
5 affiliates as of January 1, 2020.

6
7 **IT RESOURCES AND APPLICATIONS**

8 **Q.** What major IT applications support customer experience
9 activities?

10
11 **A.** The core of the company's application support for customer
12 experience activities is our Customer Relationship
13 Management and Billing ("CRB") system, which became
14 operational in 2017. The CRB system works with other
15 application suites to provide an outstanding customer
16 experience. These other application suites such as the
17 Contact Center Management and Interactive Voice Response
18 ("CCM/IVR") suites and the company's online customer self-
19 service portal ("customer portal") allow customers to
20 contact the company by telephone, computer, and mobile
21 devices to interact with the CRB system without agent
22 assistance.

23
24 **Q.** What are the major components of the CRB system and what
25 do they do?

1 **A.** The major components of the CRB system include managing
2 customer accounts, billing, payment, credit, and
3 collection services. The CRB system was implemented in 2017
4 and replaced the company's legacy billing system; it
5 integrates directly with many critical systems, allowing
6 for a robust customer experience that enables customers to
7 transact with the company when, where, and how they want.

8
9 For example, the CRB system integrates with the company's
10 CCM/IVR system, allowing customers to obtain service over
11 the telephone without having to speak to an agent. If the
12 customer chooses to interact with the company by computer
13 or mobile device, our customer portal allows customers to
14 pay bills, report outages, start, stop, or transfer
15 service, report lighting outages, or enroll in a variety
16 of customer programs, e.g., billing and payment programs
17 or energy efficiency programs.

18
19 The CRB system also integrates with the company's Outage
20 Management System ("OMS"), allowing customers to report an
21 outage and receive the latest outage updates based on the
22 customer's communication preferences.

23
24 Finally, beginning January 1, 2022, the CRB system will
25 integrate with our Advanced Metering Infrastructure

1 ("AMI") system to collect customer usage information and
2 provide automated connections or disconnections for
3 customers.

4
5 Tampa Electric witness Melissa L. Cosby will further
6 describe in her direct testimony how AMI will improve the
7 experience we provide to our customers, as well as describe
8 the customer benefits associated with the CRB system
9 implementation.

10
11 **Q.** What major IT applications support Electric Delivery
12 activities?

13
14 **A.** As noted in the direct testimony of Tampa Electric witness
15 Regan B. Haines, the company is modernizing its electric
16 transmission and distribution grid to be more efficient
17 and reliable, and to provide new services that will enhance
18 the experience we provide to our customers. Improving and
19 adding new IT resources are a vital part of that effort.

20
21 The Energy Management System ("EMS") is the core
22 application suite for electric grid operations.

23
24 Beginning in 2021, EMS will interface with a new Advanced
25 Distribution Management System ("ADMS"). Our ADMS will

1 coordinate and operate Distributed Energy Resources
2 ("DER"), intelligent distribution controls, and other
3 smart grid operating technology.

4
5 Beginning in December of 2021, our new AMI system will
6 interact with the CRB system to create operational
7 efficiencies and improve customer services. Mr. Haines
8 provides detailed information about the operational
9 aspects of this system and its capabilities in his direct
10 testimony.

11
12 Our Electric Delivery department uses Work Management
13 System ("WMS") and Geographic Information System ("GIS")
14 application suites to efficiently plan and dispatch team
15 members and contractors to maintain, operate, and repair
16 our transmission and distribution assets.

17
18 Our Electric Delivery department uses an application known
19 as Street Light Vision ("SLV") to support the company's
20 growing smart light-emitting diode ("LED") streetlight
21 operations. Mr. Haines also describes the operating
22 efficiencies associated with our LED program in his direct
23 testimony.

24
25 **Q.** What major IT applications support the company's Energy

1 Supply activities?

2

3 **A.** The major IT application that supports Energy Supply is a
4 Work & Asset Management System that is used to efficiently
5 schedule work and manage materials used at the various
6 Energy Supply sites.

7

8 **Q.** What major IT applications enable the company to comply
9 with legal and regulatory requirements?

10

11 **A.** As discussed further below, how we have invested in, and
12 the costs we have incurred for IT have been influenced by
13 requirements of the FERC, the North American Electric
14 Reliability Corporation ("NERC"), and the Sarbanes-Oxley
15 Act of 2002 ("Sarbanes-Oxley" or "SOX"), as well as
16 increased cybersecurity and customer privacy demands.

17

18 We operate the following key applications to address legal
19 and regulatory compliance and cybersecurity concerns: the
20 Security Information and Event Management ("SIEM") system;
21 Identity and Access Management ("IAM") systems; physical
22 access control systems; multi-factor authentication
23 ("MFA") systems; software patch maintenance and deployment
24 systems; anti-malware systems; governance, risk, and
25 compliance ("GRC") systems; the configuration management

1 database ("CMdb") system; business continuity management
2 system; an IT service management system ("SMS"); security
3 configuration management tools; vulnerability scanning and
4 management systems; and a risk management tracking and
5 reporting system. Each of these systems either meets a
6 specific regulatory requirement for security or is part of
7 the overall defense-in-depth architecture we have
8 established to protect customer information and the
9 company's systems and data.

10
11 **Q.** What other major IT applications does Tampa Electric use
12 and what purposes do they serve?

13
14 **A.** The other two major application systems supported by the
15 IT department are the Enterprise Resource Planning ("ERP")
16 system and the Energy Trading and Risk Management ("ETRM")
17 system. ERP modules support business functions such as
18 Finance, Human Resources, and Procurement. The ETRM system
19 supports the company's energy trading and risk management
20 activities. The IT department also supports a myriad of
21 smaller applications for the company, such as collaboration
22 and office productivity applications, e.g., Microsoft
23 Office and Teams, and data analytics tools.

24
25 **IT INFRASTRUCTURE AND PROCESS TRANSFORMATION**

1 **Q.** Has the company changed its approach to providing IT
2 services since the company's last rate case in 2013?

3
4 **A.** Yes. Since the company's last rate case in 2013, we have
5 changed our basic approach for delivering IT services to
6 the company.

7
8 In 2013, Tampa Electric used a single highly centralized
9 mainframe computer located in its Ybor Data Center to run
10 its 30-year-old customer billing and support system, which
11 was the last of our legacy corporate systems. We replaced
12 this legacy system in 2017 with over 200 integrated
13 computer servers distributed across various company
14 facilities. This distributed architecture has allowed us
15 to update our systems more efficiently when the needs of
16 our users change, and new technology becomes available.
17 They also allow us to provide IT solutions to our users
18 that are more closely tailored to their ever-changing
19 needs.

20
21 We also now use geographically dispersed "cloud-based"
22 technology systems located in different parts of North
23 America. These cloud-based technologies allow us to obtain
24 and manage the growing computing power required by newer
25 data-intensive systems. The shift to cloud-based resources

1 has caused our cost profile to shift from capital to
2 expense, because the annual costs associated with cloud-
3 based resources are largely expense, not capital, under
4 applicable accounting standards. Cloud-based resource
5 costs have gone from a negligible portion of the IT
6 maintenance budget in 2013 to approximately 25 percent in
7 2020.

8
9 **Q.** Why did Tampa Electric change its IT infrastructure as
10 described above?

11
12 **A.** There are several reasons. The first is general changes in
13 IT technology and the development of cloud-based computing.
14 The network architecture changes we made reflect a world-
15 wide trend away from large mainframe computers to a
16 distributed network supported by cloud-based resources
17 that can support a faster rate of change for new
18 capabilities and functionality, which ultimately benefits
19 the company and its customers.

20
21 Second, we have invested significantly in IT resources to
22 meet the changing and increasing expectations from our
23 customers. As Ms. Cosby explains in her direct testimony,
24 the way companies like Amazon use technology to interact
25 with their customers has changed the expectations of our

1 customers. We have worked diligently to give our customers
2 the ability to communicate with the company (billing
3 questions and service changes) and access information
4 (usage and outages) when (24-7) and how (phone, on-line,
5 and mobile) they want to.

6
7 Third, the way we have updated and designed our IT systems,
8 and our increased level of spending on them, was influenced
9 by increasing regulatory, security, and privacy demands.
10 As our reliance on information technology has increased,
11 so too has our need to ensure that our data and systems
12 and the information we have about our customers are secure
13 and protected from cybersecurity threats.

14
15 **Q.** How have regulatory, security, and privacy concerns
16 influenced the delivery of IT services?

17
18 **A.** The requirements of FERC, NERC, and Sarbanes-Oxley, as well
19 as increased customer cybersecurity and privacy demands,
20 played a major role in the evolution of Tampa Electric's
21 IT system.

22
23 **Q.** What are the key regulatory cybersecurity requirements,
24 and what has the company done to address them?

25

1 **A.** The primary IT regulatory requirements are contained in
2 NERC Critical Infrastructure Protection ("CIP") Standards
3 002 through 011 and 013. These standards are intended to
4 mitigate cyber or physical threats to the bulk electric
5 system (*i.e.*, the electric grid). The foundation of the
6 company's NERC compliance efforts has two parts, its
7 "governing committee" and its general IT compliance
8 process.

9
10 **Q.** Please describe the governing committee.

11
12 **A.** The company created an internal governing committee to
13 address the CIP standards when they first went into effect,
14 prior to 2013. This governing committee consists of team
15 members from the IT department, the Regulatory Affairs
16 department, and the affected operating areas, *i.e.*, Energy
17 Supply, Electric Delivery, Corporate Security and
18 Procurement. The committee ensures that our IT system and
19 procedures allow our operating departments to comply with
20 enforceable CIP standards. The committee also: (1) promotes
21 awareness of current and future proposed standards, (2)
22 ensures that new or amended standards or requirements are
23 properly implemented, (3) coordinates and facilitates CIP
24 audits when they occur, and (4) promotes a company-wide
25 culture of CIP compliance.

1 **Q.** How does the company's overall IT compliance program
2 reinforce CIP compliance?

3

4 **A.** Our overall IT compliance program reinforces CIP compliance
5 in many ways:

6 • Compliance with regulations is part of our Code of
7 Business Conduct.

8 • Our Ethics and Compliance team has developed a cross-
9 departmental register of all compliance programs and
10 requires confirmation of compliance each quarter by the
11 'program manager,' including NERC CIP.

12 • Our Regulatory Affairs department has a Federal Energy
13 Compliance Program which includes designation of a
14 Compliance Program Coordinator ("CPC") for each business
15 area, including NERC CIP.

16 • We integrated the CIP requirements into our IT Standards
17 and Procedures ("S&P"). The compliance deliverables are
18 listed in the IT S&P, and we have created automated
19 notifications associated with each deliverable and an
20 escalation process to ensure these deliverables are
21 completed on time. The deliverables are reviewed each
22 period by the CPC.

23 • We identified and implemented internal controls for each
24 CIP requirement and proactively seek additional
25 controls.

- 1 • Tampa Electric monitors NERC standard revisions and
2 provides comments during the appropriate development
3 stages; we begin planning based on the likely impact of
4 those revisions or new standards. We also monitor NERC
5 guidance and other documents as they are issued to
6 determine whether any enhancements to the NERC CIP
7 compliance requirements are necessary.
- 8 • The company participates in a state-wide CIP compliance
9 group and chairs the monthly discussions for current
10 event updates and information sharing with other
11 utilities.

12

13 We also are planning additional compliance-related
14 training for various CIP stakeholders. In the case of any
15 non-compliance issues, we also ensure that a new preventive
16 control is added as part of the mitigation.

17

18 **Q.** Please describe the Sarbanes-Oxley ("SOX") requirements
19 and controls implemented by the IT department.

20

21 **A.** The SOX requirements involving IT fall into the following
22 control areas: entity level controls, acquisition or
23 development of application software, technical change
24 management, ensuring system security (e.g., logical access
25 administration), and data management (e.g., backup and

1 recovery). We implement these control requirements through
2 our IT S&P for each SOX application.

3
4 In 2018, we formed a working group composed of team members
5 from IT, Emera Audit Services, Finance, Human Resources,
6 and Customer Experience to review existing SOX controls
7 and identify and remediate any gaps or potential weaknesses
8 in SOX application access or separation of duties controls.
9 This working group recommended improvements to the
10 company's access control processes and reporting
11 capabilities and enhanced the GRC module in the ERP suite,
12 which was fully implemented in 2020.

13
14 **Q.** How have customer information security concerns influenced
15 the way the company delivers IT services?

16
17 **A.** Our customers are very concerned about data privacy and
18 expect that the electric service we provide to them will
19 not be disrupted by a cybersecurity event. To address these
20 concerns, the company has continued to improve the
21 capabilities and maturity of its cybersecurity program by
22 increasing the number of team members dedicated to
23 cybersecurity and investing in their skills, purchasing
24 and installing advanced security tools with increased
25 functionality, and implementing new processes to mitigate

1 identified cybersecurity risk areas.

2

3 **Q.** How do cybersecurity concerns and threats influence the
4 way the company delivers IT services?

5

6 **A.** We take cybersecurity concerns and threats very seriously.
7 The company has a comprehensive cybersecurity program to
8 address our due diligence efforts in this area. There are
9 11 FTEs dedicated to the National Institute of Standards
10 and Technology ("NIST") prescribed best-practice functions
11 of identify, protect, detect, respond, and recover.
12 Utilizing a defense-in-depth methodology, the program uses
13 a combination of best-of-breed technology tools and best-
14 practice processes to provide around-the-clock protection
15 and response to the thousands of daily intrusion attempts
16 at the company. The company also implemented an IT culture
17 of security, ensures that cybersecurity risks are
18 considered for all services that IT delivers, and embeds
19 risk mitigations into the service delivery.

20

21 **Q.** What IT investments has the company made since 2013 to
22 improve the customer experience?

23

24 **A.** Since our last rate case in 2013, we have made significant
25 investments in the company's IVR, CCM, and CRB systems.

1 These investments have promoted efficiencies, improved
2 ease of use, and provided new features and services to our
3 customers. Additional detail regarding these investments
4 is provided later in my direct testimony and in the direct
5 testimony of Ms. Cosby.

6
7 **Q.** How have these IT investments contributed to the company's
8 rate base growth since its last rate case in 2013?

9
10 **A.** Document No. 2 is a table summarizing the major IT projects
11 Tampa Electric has invested in since 2013, the business
12 justification of the projects, and the total actual cost
13 (current budgeted costs if in the future) of each project
14 that contributed to the company's rate base growth by a
15 total of \$390.8 million. Each of these projects were needed
16 to improve customer service, comply with regulatory
17 requirements, or address a technology lifecycle issue and
18 were executed using the company's normal procurement
19 processes that ensure that we purchase goods and services
20 at the lowest reasonable cost. It is important to address
21 technology lifecycle issues to maintain access to original
22 equipment manufacturer ("OEM") support, updates, security
23 patches, and repair parts to avoid impacts to the delivery
24 of business services to customers. Several of these
25 projects, and others, are discussed in the direct testimony

1 of Ms. Cosby.

2

3 A summary of our IT projects by year, capital cost, and
4 benefits follows. Unless otherwise noted, the capital cost
5 does not include AFUDC.

6

7 • 2014 - Contact Center Management (\$5.2 million). This
8 project consolidated the IVR technologies used by Tampa
9 Electric and Peoples Gas System and created efficiencies
10 and a common experience for customers served by both
11 utilities.

12

13 • 2015 - Windows 10/Laptop Replacement (\$4.5 million).
14 This project upgraded all company team member systems to
15 the latest version of Microsoft Windows and standardized
16 equipment. It gave our team members stable and secure IT
17 platforms and allowed us to streamline our internal
18 support processes.

19

20 • 2016 - Energy Trading and Risk Management (\$12.0
21 million). This project consolidated several key
22 functions provided by separate systems and improved the
23 efficiency of this business function. The use of a single
24 system improved controls, reduced staffing, lowered
25 software maintenance cost, and expedited the month-end

1 closing processes.

- 2
- 3 • 2016 - Energy Management System (\$8.4 million). This
4 project upgraded the core application the company uses
5 to operate its electric grid to a version that will be
6 supported in the future. It included user interface
7 improvements, multiple cybersecurity control
8 improvements and improved NERC CIP compliance related
9 functionality.

 - 10
 - 11 • 2017 - Customer Relationship Management & Billing (\$83
12 million including AFUDC). This project replaced legacy
13 technologies with a single, integrated modern suite of
14 applications, enabled the company to provide new
15 functions and features to its customers, and increased
16 operating efficiencies in the Customer Experience
17 department. Ms. Cosby explains the many benefits of the
18 CRB system and the subsequent enhancements (beyond the
19 \$83 million in-service amount) in her direct testimony.

 - 20
 - 21 • 2019 - Unified Communications System (\$3.0 million).
22 This project upgraded the company's telephone system to
23 a Voice over Internet Protocol ("VoIP") platform and
24 gave team members access to advanced features like
25 wideband (HD) audio, desk phone control with 'click to

1 call,' extension mobility, as well as video calls and
2 soft phone that help them perform their work more
3 efficiently and effectively.
4

- 5 • 2021 - Advanced Metering Infrastructure ("AMI")
6 Initiative/Meter Data Management (\$242.4 million
7 including AFUDC). This project enables us to provide
8 more efficient and reliable service to our customers
9 (*i.e.*, shorter outage response times and durations) and
10 additional features and functions to our customers
11 (*e.g.*, remote connect and disconnect). Ms. Cosby and Mr.
12 Haines provide additional information about the benefits
13 of the AMI program in their direct testimonies.
14
- 15 • 2021 - Advanced Distribution Management System (\$24.3
16 million). This project includes an IT platform that will
17 provide multiple next generation distribution grid
18 functions and features, such as include fault location,
19 isolation and restoration; volt/volt-ampere reactive
20 optimization; conservation through voltage reduction;
21 peak demand management; and support for microgrids and
22 electric vehicles, that will benefit our customers. Mr.
23 Haines provides more detail on this project in his direct
24 testimony.
25

- 1 • 2021 - Interactive Voice Response/Contact Center
2 Management (\$8.0 million). This project installs the
3 core IT functions that will enable multiple next
4 generation call center capabilities such as intuitive
5 natural language understanding interactive voice
6 response, new agent desktop experience bringing context
7 aware knowledge management articles, customer virtual
8 assistant, improved workforce management and quality
9 monitoring tools, enhanced virtual hold technology and
10 operational analytics to help meet the increasing
11 expectations of our customers. Ms. Cosby provides
12 additional information about this new project in her
13 direct testimony.

14
15 **2022 PROJECTED IT CAPITAL BUDGET**

16 **Q.** What process does the company use to identify the projects
17 the IT department will implement?

18
19 **A.** Team members in our IT department collaborate with team
20 members in Energy Supply, Electric Delivery, Customer
21 Experience, and the gas company affiliates, and other
22 smaller Tampa Electric departments to develop and maintain
23 technology plans that align with the company's future
24 needs. The technology plans reflect the projects needed in
25 the functional areas and form the basis for the IT

1 department's long-term plans and annual capital
2 expenditure budgets.

3
4 **Q.** Once IT projects are approved, what steps does the company
5 take to ensure that projects are "procured" at the lowest
6 reasonable cost?

7
8 **A.** The IT department follows the formal bidding process for
9 the purchase of all ordinary goods and services as outlined
10 in company policies. The company's Procurement department
11 conducts the bidding process so the company procures goods
12 and services through an unbiased, consistent, and objective
13 procurement process, that leads to the lowest reasonable
14 cost. The key elements of the process are requesting formal
15 and well-documented bids from three or more vendors, a full
16 review of bidders' qualifications and information
17 submitted, evaluating other factors such as diversity
18 considerations, and ensuring proper level of approvals
19 after a vendor is selected.

20
21 **Q.** What capital projects are included in the company's \$27.5
22 million IT capital budget for the 2022 test year?

23
24 **A.** The projects reflected in our 2022 capital budget are
25 needed to ensure compliance with regulations, promote

1 cybersecurity, strengthen privacy protections, and enhance
2 the experience we provide to our customers. The goods and
3 services needed for the projects in the company's 2022
4 capital budget will be procured as described above and are
5 needed and prudent. They include the following projects.

6
7 Cybersecurity. We will spend \$2.3 million for new and
8 upgraded tools that will strengthen the company's
9 cybersecurity protections and keep pace with the ever-
10 increasing capabilities of bad actors. The company's
11 cybersecurity program ensures the confidentiality,
12 integrity, and availability of customer information and
13 company services.

14
15 Cybersecurity Compliance. We will spend \$4.5 million on
16 improvements to cybersecurity programs that are mandated
17 or required by regulations and internal compliance
18 standards.

19
20 Digitalization. We will spend \$1.7 million for
21 digitalization to provide new and innovative customer-
22 facing services in the areas of mobility and data analytics
23 and improve the efficiency of internal business functions
24 through the application of artificial intelligence and
25 machine learning solutions.

1 Sustaining Investments for Applications. We will spend \$9.6
2 million to replace or update existing applications that
3 soon will not be supported by vendors and update
4 applications so they will provide new functions and
5 features. Approximately \$8 million of this investment is
6 the IT department's share of the cost of upgrading the CRB
7 system, which will improve the customer experience. This
8 project is described in greater detail in Ms. Cosby's
9 direct testimony.

10
11 Sustaining Investments in Computing. We will spend \$1.6
12 million to upgrade end-of-life server hardware and pay for
13 new team member computers, as needed.

14
15 Sustaining Investments in Storage. We will spend \$2.3
16 million to ensure that the company has sufficient data
17 storage to meet its growing needs. This level of capital
18 spending also will ensure that the company has sufficient
19 backup capacity to mitigate data loss scenarios.

20
21 Sustaining Investments in Networks. We will spend \$1.9
22 million to replace computer network equipment that is no
23 longer supported by the vendor and to provide more network
24 capacity to support the increased demands of technology
25 used by the business, such as data analytics.

1 Sustaining Investment in Telecom. We will spend \$3.6
2 million to replace end-of-life equipment, to increase the
3 capabilities of our telecommunications system, and to
4 replace a single radio tower that is over 40 years old.
5 The company needs to increase the capabilities of its
6 telecommunications system to support the increased demands
7 of technology used by the business such as smart grid field
8 devices. Replacing the radio tower will reduce maintenance
9 costs and provide additional space for antenna mountings.

10
11 **2022 IT O&M EXPENSE BUDGET**

12 **Q.** What amount of O&M expense for IT did the company include
13 in the 2022 test year and what major activities are
14 reflected in that expense amount?

15
16 **A.** The Tampa Electric O&M expense for IT in 2022 is \$30.5
17 million. Direct labor costs account for approximately 60
18 percent of IT O&M expense. Outside services, which includes
19 contractors, application management services, cloud
20 application services, and application and hardware
21 maintenance, accounts for approximately 30 percent of total
22 O&M expense. The remaining 10 percent is composed of other
23 items such as rent or lease expense.

24
25 **Q.** How does the 2022 test year IT O&M expense amount compare

1 to IT O&M expenses in the company's 2013 rate case.

2

3 **A.** The 2022 test year IT O&M expenses are higher than in the
4 company's 2013 rate case for understandable reasons. As
5 technology solutions have evolved, Tampa Electric's
6 computing environment has changed from a largely
7 centralized mainframe computer for its core business
8 applications to a distributed computing environment. The
9 new systems the company uses for its core business
10 applications and its operational systems are data-
11 intensive, highly resilient, and provide significant new
12 capabilities and insight for our customers and business
13 operations. The architecture of these newer distributed
14 systems is more complex and requires multiple
15 interconnected computers to operate properly.
16 Consequently, there are higher hardware and software costs
17 associated with the newer distributed systems.
18 Additionally, some of the systems utilize software and
19 hardware systems located in the cloud, not on Tampa
20 Electric's premises, which are considered O&M expenses
21 rather than capital costs. The higher numbers reflected in
22 the 2022 test year are representative of these technology
23 changes.

24

25 More specifically, 2022 represents an increase of

1 approximately \$12.75 million or 72 percent over the 2013
2 spending level of approximately \$17.75 million. Labor costs
3 increased by \$7.6 million with the major driver being the
4 headcount increase for cybersecurity, IT operations
5 monitoring capability increases, and creating a center of
6 excellence to support the distributed systems associated
7 with CRB. The other major driver of the increase is
8 maintenance costs associated with the implementation of
9 multiple technology projects, which increased by \$2.8
10 million.

11
12 While the incremental increases in technology spend in the
13 period between 2013 and 2022 were all individually
14 justified through internal company procedures, the
15 reasonableness of overall spend on IT can only be justified
16 using external benchmarking. To this end, TEC benchmarks
17 on a variety of IT measures, including cost, against a
18 group of investor-owned utilities. Based upon a 2020 study
19 of 2019 actuals, IT capital and O&M spending per customer
20 account served (Tampa Electric and Peoples Gas System) was
21 the 7th lowest out of 21 companies reporting. IT capital
22 and O&M spending per member of the workforce (Tampa
23 Electric and Peoples Gas System) was the 7th lowest out of
24 22 companies. Based upon these two metrics, 2019 IT costs
25 are in the 2nd quartile of lowest cost per unit. The net

1 benefit to the company's overall O&M expense from
2 technology advancements is also reflected in our total O&M
3 falling below the Commission's O&M benchmark, as described
4 in the direct testimony of Tampa Electric witness Jeffrey
5 S. Chronister.

6
7 **SUMMARY**

8 **Q.** Please summarize your direct testimony.

9
10 **A.** Tampa Electric's IT department provides technology and
11 services that support all aspects of the company's
12 operations. The amounts the company spent for IT projects
13 since 2013 and plans to spend in 2021 and 2022 are
14 reasonable and prudent. We made these investments to
15 support safety, a greener fleet, and an improved customer
16 experience. The company's 2022 test year capital and O&M
17 budgets are reasonable and prudent, will enhance
18 cybersecurity protection, promote operating efficiency,
19 enable useful features and functions, and improve the
20 experience we provide to our customers.

21
22 **Q.** Does this conclude your direct testimony?

23
24 **A.** Yes, it does.
25

1 (Whereupon, prefiled direct testimony of David
2 A. Pickles was inserted.)

3

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**BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION**

**DOCKET NO. 20210034-EI
IN RE: PETITION FOR RATE INCREASE
BY TAMPA ELECTRIC COMPANY**

**DIRECT TESTIMONY AND EXHIBIT
OF
DAVID A. PICKLES**

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **DAVID A. PICKLES**

5
6 **Q.** Please state your name, address, occupation, and employer.

7
8 **A.** My name is David A. Pickles. My business address is 702
9 North Franklin Street, Tampa, Florida 33602. I am employed
10 by Tampa Electric Company ("Tampa Electric" or the
11 "company") as Vice President of Energy Supply and Electric
12 Delivery/Energy Supply Asset Management.

13
14 **Q.** Please describe your duties and responsibilities in that
15 position.

16
17 **A.** I am responsible for ensuring the safe and reliable
18 operation of all the generating assets at Tampa Electric,
19 including solar operations. This includes oversight of all
20 safety, environment, compliance, team member, operating,
21 and capital budget management decisions in our Energy
22 Supply department. I am also responsible for the Asset
23 Management decisions for both Electric Delivery and Energy
24 Supply. My focus is on ensuring overall system reliability
25 through proper maintenance and investment strategies over

1 the life cycle of all assets. I am responsible for fuel
2 procurement, along with purchase power agreements. My
3 responsibilities include electric system and resource
4 planning in support of long-term system reliability, and I
5 am also responsible for general procurement and contract
6 activities for Tampa Electric.

7
8 **Q.** Please provide a brief outline of your educational
9 background and business experience.

10
11 **A.** I am a Chemical Engineer and a graduate of Dalhousie
12 University based in Halifax, Nova Scotia, Canada. I am a
13 registered Professional Engineer in the Province of Nova
14 Scotia.

15
16 I joined Nova Scotia Power in 2001 as a Plant Engineer
17 and held many roles over the next 15 years including
18 Maintenance Manager, Plant Manager, Senior Plant Manager,
19 Director, and Senior Director of Operations. In 2016, I
20 became the Vice President of Operations for Emera Energy
21 and was responsible for 1,100 MW of generating capacity
22 in three American states and two Canadian provinces.

23
24 I joined Tampa Electric in 2018 and assumed responsibility
25 over Big Bend Generating Station and Energy Supply's

1 Engineering and Project Management group. Most recently,
2 I have served as Vice President of Energy Supply and
3 Electric Delivery/Energy Supply Asset Management.
4

5 **Q.** Have you previously testified before the Florida Public
6 Service ("Commission") or other regulatory authority?
7

8 **A.** Yes. I have testified or filed testimony before the Nova
9 Scotia Utility and Review Board in 2014 and 2015 in support
10 of the Annual Capital Expenditure Plan; Application by Nova
11 Scotia Power Inc. ("NSPI") for Approval of its Annual
12 Capital Expenditure Plan for 2014 (M05998) and Application
13 by NSPI for Approval of its Annual Capital Expenditure Plan
14 for 2015 (M06514).
15

16 **Q.** What are the purposes of your direct testimony?
17

18 **A.** The purposes of my direct testimony are to (1) provide an
19 overview of the company's Energy Supply system and how it
20 has transformed over the years; (2) outline the company's
21 future plans for Energy Supply; (3) demonstrate that the
22 company's production plant construction program, capital
23 budgets, and resulting energy supply rate base amounts for
24 2022 are reasonable and prudent; and (4) show that the
25 company's proposed level of operations and maintenance

1 expense ("O&M") for energy supply in the 2022 test year is
2 reasonable and prudent.

3
4 **Q.** How does your direct testimony relate to the direct
5 testimony of other Tampa Electric witnesses?

6
7 **A.** My direct testimony addresses the company's overall
8 electric generating system and explains how the Big Bend
9 Modernization Project ("Big Bend Modernization"), early
10 retirement of Big Bend Unit 3, and the addition of 600 MW_{ac}
11 of utility scale solar generating capacity ("Future Solar")
12 fit into Tampa Electric's overall plans. These projects
13 are major components of our goal to make the company safer,
14 cleaner, greener, and to improve the customer experience.

15
16 Tampa Electric witness J. Brent Caldwell will explain the
17 details of the company's decision to invest in Big Bend
18 Modernization, its phased approach to transforming the Big
19 Bend Station, and why the project is prudent and in the
20 best interests of our customers. He will also explain why
21 retiring Big Bend Unit 3 in 2023, rather than its
22 previously planned retirement date of 2041, is prudent and
23 in the best interests of our customers.

24
25 Tampa Electric witness Davicel Avellan will explain how

1 the changes underway at Big Bend Station will impact our
2 depreciation and dismantlement rates and describe our need
3 to recover the undepreciated net book value ("NBV") of the
4 portions of Big Bend Units 1, 2, and 3 to be retired and
5 obsolete inventory via capital recovery schedules.

6
7 Tampa Electric witness C. David Sweat will explain the
8 details and projected costs of Tampa Electric's plans for
9 Future Solar and how our phased approach for adding this
10 cost-effective generation to our portfolio maximizes the
11 available economies of scale and leverages lessons-learned
12 from our SoBRA experience.

13
14 Tampa Electric witness Jose A. Aponte will demonstrate that
15 each of the 11 planned Future Solar projects is cost-
16 effective, prudent, and in the best interests of our
17 customers.

18
19 Finally, Tampa Electric witness John C. Heisey will support
20 our request to include fuel inventory in the company's
21 working capital allowance. He will also explain how the
22 changes we are making to the dispatch of coal-fired
23 generation necessitate a modification to the traditional
24 98-day average burn inventory target for solid fuel.

25

1 **Q.** Have you prepared an exhibit to support your direct
2 testimony?

3

4 **A.** Yes. Exhibit No. DAP-1, entitled "Exhibit of David A.
5 Pickles" was prepared under my direction and supervision.
6 The contents of my exhibit were derived from the business
7 records of the company and are true and correct to the best
8 of my information and belief. My exhibit consists of 14
9 documents, as follows:

10

11 Document No. 1 List of Minimum Filing Requirement
12 Schedules Sponsored or Co-Sponsored by
13 David A. Pickles

14 Document No. 2 Thermal Efficiency (2013-2020)

15 Document No. 3 Emissions (2013-2020)

16 Document No. 4 System Equivalent Availability Factor
17 ("EAF") (2013-2020)

18 Document No. 5 Environmental Regulations for Coal
19 Fired Generation

20 Document No. 6 Summary of Big Bend Modernization
21 Project and Costs by Phase

22 Document No. 7 Big Bend Unit 1 Retirement Assets

23 Document No. 8 Big Bend Unit 2 Retirement Assets

24 Document No. 9 Big Bend Unit 1 and 2 Obsolete
25 Inventory

1	Document No. 10	Big Bend Unit 3 Retirement Assets
2	Document No. 11	Energy Supply Rate Base Growth (2013-
3		2022)
4	Document No. 12	Energy Supply Capital Additions (2022-
5		2023)
6	Document No. 13	Energy Supply O&M Expenses (2013-2022)
7	Document No. 14	2022 Energy Supply O&M Benchmark

8

9 **Q.** Are you sponsoring any sections of Tampa Electric's
10 Minimum Filing Requirement ("MFR") Schedules?

11

12 **A.** Yes. I am sponsoring or co-sponsoring the MFR schedules
13 listed in Document No. 1 of my exhibit. The data and
14 information on these schedules were taken from the
15 business records of the company and are true and correct
16 to the best of my information and belief.

17

18 **ENERGY SUPPLY OVERVIEW AND TRANSFORMATION**

19 **Q.** Please describe the company's Energy Supply and Asset
20 Management Department.

21

22 **A.** Our Energy Supply and Asset Management Department
23 ("Energy Supply") has a combined staff of approximately
24 545 team members. Energy Supply combines all the necessary
25 resources to support the company's thermal and solar

1 generating operations; environmental management;
2 engineering and project management; resource planning;
3 system planning; natural gas and solid fuel procurement;
4 energy trading; asset and capital management (for both
5 Energy Supply and Electric Delivery); along with
6 regulatory compliance (North American Electric
7 Reliability Corporation ("NERC")/Federal Energy
8 Regulatory Commission ("FERC")); procurement; and
9 facility services.

10
11 **Q.** What role does safety play in Energy Supply?

12
13 **A.** Safety is our number one consideration. We are committed
14 to the beliefs that all injuries are preventable and that
15 no business interest can take priority over safety. We
16 believe that safety is everyone's responsibility and that
17 all our team members must be personally engaged in all
18 aspects of safety.

19
20 The foundation of our safety program is a multi-tiered
21 Safety Management System that sets minimum expectations
22 for safety leadership; addresses risk management;
23 prescribes programs, procedures, and practices; promotes
24 safety communication, awareness, and training; cultivates
25 a strong safety culture and safe behavior; sets contractor

1 safety management standards; enhances asset integrity;
2 establishes tools for measuring and reporting; prescribes
3 incident management and investigation procedures; and
4 includes auditing and compliance measures.

5
6 I am proud to report that the Occupational Safety and
7 Health Administration ("OSHA") Recordable Injury rates in
8 Energy Supply have improved since 2017 and that we had
9 zero recordable injuries in 2018 with millions of exposure
10 hours worked. I am pleased with the progress we have made
11 and recognize that creating a safe work environment
12 requires constant attention and a relentless pursuit of
13 safety excellence.

14
15 The level of employee engagement in safety continues to
16 improve overall safety performance across the entire
17 organization. This was never more evident than our safety
18 results in 2020. Our safety performance in 2020 was one
19 of our best ever.

- 20
- 21 • Best incident rate with respect to recordable injuries.
 - 22 • 1 million safe work hours without a recordable injury.
 - 23 • 2 million work hours without a lost time injury.
 - 24 • Lowest controllable vehicle incident rate with 12
 - 25 accidents.

- Safely drove 1 million miles.

Q. What is Asset Management and how has the company integrated Asset Management techniques into its planning and operations?

A. Asset Management is a disciplined way of thinking and managing that aligns engineering, operations, maintenance, other technical and financial decisions, and processes for the purpose of optimizing the value of our assets throughout their lifecycles.

Tampa Electric strives to achieve its asset reliability goals by focusing on the following three Asset Management objectives.

The first objective is the integration of asset monitoring, health and risk assessment, work planning and scheduling, capital planning, outage planning, risk management, and other supporting asset management processes into continuous business processes.

The second objective is the broader engagement of team members and subject matter experts in these continuous processes, the establishment of asset management

1 responsibilities throughout the organization, and ensuring
2 team members are empowered with industry best practice
3 through awareness and training.

4
5 Finally, we sustain the integrated processes and engagement
6 of our teams through documentation and standardization of
7 technical and business processes and the implementation of
8 supporting operational and information technology systems.

9
10 We implement these Asset Management concepts in our short
11 term (weekly planning and scheduling) and long term (outage
12 planning) work management cycles.

13
14 Applying Asset Management principles gives us a
15 comprehensive understanding of the condition of our assets
16 and the risks associated with them and allows us to better
17 identify and prioritize the work that needs to be done.
18 This level of understanding enables us to improve our
19 planning and scheduling of work, lowers the costs and risks
20 of operating our system, and improves efficiency and
21 reliability - all of which promote a positive customer
22 experience.

23
24 **Q.** Please generally describe the company's current electric
25 generating system.

1 **A.** Tampa Electric maintains a diverse portfolio of electric
2 generating facilities to safely provide reliable, cost-
3 effective electric power for its customers in an
4 environmentally sensitive manner. Our generating portfolio
5 consists of 15 generating units and five peaking units at
6 three central generating stations, and 13 geographically
7 dispersed solar sites, for a total of approximately 5,790
8 MW of winter peaking capacity. Our electric generating
9 units include dual fuel (solid fuel/natural gas) steam
10 units, combined cycle units ("CC"), combustion turbine
11 ("CT") peaking units, an integrated gasification combined
12 cycle ("IGCC") unit, and photovoltaic solar facilities
13 ("Solar").

14
15 **Q.** Please describe the company's three central electric
16 generating stations.

17
18 **A.** The company's three central electric generating stations
19 are the Big Bend Power Station ("Big Bend"), the Polk Power
20 Station ("Polk"), and the H.L. Culbreath Bayside Power
21 Station ("Bayside").

22
23 Big Bend currently consists of Big Bend Units 2, 3, and 4,
24 which are pulverized coal fired steam units. They are
25 equipped with desulfurization scrubbers, electrostatic

1 precipitators, and Selective Catalytic Reduction ("SCR")
2 air pollution control systems. We modified each of the Big
3 Bend units since our last rate case in 2013 so that they
4 also can be fired with natural gas, *i.e.*, added dual-fuel
5 capability.

6
7 Big Bend Unit 1 is in the process of being modernized and
8 is not operating, but the other three units are in service.
9 Units 2 and 3 are currently burning natural gas only and
10 are scheduled for retirement in November 2021 and April
11 2023, respectively. Big Bend Unit 4 can operate on coal or
12 natural gas. Big Bend CT4 is a natural gas aero derivative
13 CT.

14
15 Bayside consists of two natural gas fired combined cycle
16 ("NGCC") units and four aero derivative CTs. Bayside Unit
17 1 consists of three CTs, three Heat Recovery Steam
18 Generators ("HRSG") and one steam turbine. Bayside Unit 2
19 consists of four CTs, four HRSGs, and one steam turbine.
20 Bayside Units 3, 4, 5, and 6 are the four natural gas aero
21 derivative CTs.

22
23 Polk has two units. Polk Unit 1 is a dual fuel IGCC/natural
24 gas unit consisting of one CT, one HRSG, and one steam
25 turbine. Polk Unit 2 uses four natural gas CTs, four HRSGs,

1 and one steam turbine. Two of the Polk 2 CTs can use
2 distillate oil as a back-up fuel. The Polk Unit 2 CTs were
3 transformed into highly efficient CC generating units
4 ("Polk 2 Conversion") in accordance with the Stipulation
5 and Settlement Agreement ("2013 Stipulation") that resolved
6 our last rate case.

7
8 **Q.** Please describe the company's existing Solar facilities.

9
10 **A.** Tampa Electric currently owns and operates 655 MW_{ac} of solar
11 generating capacity at 13 geographically dispersed
12 locations throughout its service territory. Our solar
13 portfolio includes 632.1 MW_{ac} of single axis tracking PV
14 solar at 11 sites in Hillsborough and Polk Counties, a 1.6
15 MW_{ac} fixed tilt solar PV rooftop canopy array located at the
16 south parking garage at Tampa International Airport, a 1.4
17 MW_{ac} fixed tilt solar PV ground canopy array located at
18 Legoland Florida, and a 19.8 MW_{ac} single axis tracking solar
19 station coupled with a 12.6 MW battery storage unit located
20 at Big Bend. 600 MW_{ac} of this capacity was installed in
21 cost-effective increments pursuant to the company's 2017
22 Amended and Restated Stipulation and Settlement Agreement
23 ("2017 Agreement"). All the company's solar assets have
24 been placed into service since 2013.

25

1 **Q.** Please describe the mix of fuel the company currently uses
2 to generate electricity and how it has changed since the
3 company's last rate case in 2013.

4
5 **A.** The changes to our generating system have dramatically
6 changed the mix of fuel we use to generate electricity.

7
8 We reduced our coal consumption in tons by approximately 90
9 percent since 2015.

10
11 In 2013, about 59 percent of Tampa Electric's electricity
12 was generated using coal, about 41 percent was natural gas-
13 fired, and we had no solar generation.

14
15 By 2020, about 5 percent of our electricity was generated
16 using coal, about 89 percent was natural gas-fired, and
17 approximately 6 percent was from solar, and less than 1
18 percent from light oil.

19
20 We have 470 MW of capacity that can use distillate oil as
21 a backup fuel at Polk, but the amount of distillate oil
22 used each year is *de minimis*.

23
24 **Q.** Have the changes described above improved the company's
25 thermal efficiency and environmental profile?

1 **A.** Yes. We have reduced our average net system heat rate
2 (Btu/kWh), which reflects the thermal efficiency of our
3 generating fleet, from about 9,200 in 2013 to 7,599 in 2020,
4 an improvement of about 17 percent. We reduced our carbon
5 emissions from 15.7 million tons in 2013 to about 8.8
6 million tons in 2020. By 2023, we will have reduced our
7 carbon dioxide emissions by the equivalent of removing one
8 million cars from local roadways. Document Nos. 2 and 3,
9 respectively, in my exhibit provide more details about how
10 our thermal efficiency and emissions profile have improved
11 since 2013.

12
13 **Q.** Have these changes to the company's generating facilities
14 helped reduce the company's annual fuel expenses?

15
16 **A.** Yes. Our annual fuel expenses, which are a direct pass-
17 through to our customers, have declined by about 40 percent
18 from a peak of over \$700.0 million in 2014 to approximately
19 \$425.0 million in 2020. Year over year fuel variances from
20 (2016-2020) can be found in MFR Schedule C-09. Some of this
21 reduction is attributable to lower commodity prices, but we
22 delivered the value of lower fuel prices to customers
23 through prudent construction of solar generation, expansion
24 of dual-fuel capability at our power plants, continued
25 investments in efficient natural gas fired combines cycle

1 technology, and careful dispatching of our generating
2 units. By December 31, 2020, the Polk and SoBRA projects
3 saved our customers over \$184.0 million in fuel costs since
4 2013.

5
6 **Q.** Please describe the reliability of Tampa Electric's
7 generating units since 2013.

8
9 **A.** The reliability of our generating fleet is measured by
10 generating unit annual net EAF, which calculates the
11 amount of time a unit is expected to be in service after
12 accounting for planned and unplanned outages.

13
14 Our overall fleet EAF has improved from approximately 77
15 to 84 percent since 2013. Our fleetwide EAF is a weighted
16 average of performance, with the NGCC fleet having a very
17 high EAF (high 80s to low 90s) and the coal fleet
18 operating in the low 70s. The lower EAF across the coal
19 fleet is a result of higher wear and tear caused by coal
20 combustion, corresponding longer duration planned
21 maintenance outages, and the most recent major outage on
22 Big Bend Unit 4.

23
24 Document No. 4 of my exhibit provides additional details
25 on our system EAF since 2013.

1 **Q.** Have generation changes since 2013 enabled the company to
2 make other operational changes?

3
4 **A.** Yes. The changes described above, together with changes
5 in the natural gas market, have substantially changed how
6 our generating fleet is dispatched and the level of O&M
7 expenses required to sustain reliable operation. They
8 have also enabled us to make significant staffing
9 reductions at Big Bend through natural attrition. We are
10 projecting further staffing reductions and expense
11 savings as we implement Big Bend Modernization and retire
12 Big Bend Unit 3. These O&M savings are reflected in the
13 2022 budget and O&M expense projections in 2023 and
14 beyond.

15
16 Although the number of team members at Big Bend is
17 declining, the number of people working in our Solar
18 operations department is growing. This growth is being
19 driven by the construction and operation of our Future
20 Solar projects and by a transition of current Solar O&M
21 responsibilities from external third-party support to in-
22 house resources. This transition will help us to continue
23 delivering cost competitive generation options and
24 develop in-house Solar skills and knowledge.

25

1 **Q.** Are the changes described above the beginning of the
2 transformation of the company's generating fleet?

3

4 **A.** No. The changes to our generating system described above,
5 Big Bend Modernization and our Future Solar, are best
6 understood as part of the company's long history of
7 generation innovation and transformation to meet the needs
8 of the times. Tampa Electric has adapted its generating
9 portfolio to capture technological improvements and fuel
10 price savings, in response to changing public policy
11 concerns, and to embrace the evolving expectations of our
12 customers.

13

14 **Q.** Please explain further.

15

16 **A.** During most of the 20th century, Tampa Electric relied on
17 oil fired generation to serve its customers. Oil provided
18 safe, reliable, and relatively inexpensive generation. A
19 large portion of the oil used by Tampa Electric was imported
20 to the United States from the Middle East under the
21 supervision of the Organization of Petroleum Exporting
22 Countries ("OPEC").

23

24 In the early 1970s, OPEC stopped selling oil to the United
25 States. This oil embargo sent gas prices through the roof,

1 and oil prices quadrupled.

2

3 Federal and state policy makers responded by promoting
4 energy conservation and encouraging utilities to focus on
5 coal, which at the time was plentiful in the United States
6 and cheaper than oil as a generating fuel.

7

8 For example, the Commission adopted the oil backout cost
9 recovery factor rule, Rule 25-17.16, Florida Administrative
10 Code, in 1982 ("Oil Backout Rule") to allow Florida
11 utilities to recover the cost of implementing supply side
12 conservation projects whose primary purpose was the
13 economic displacement of oil generated electricity.

14

15 **Q.** Did Tampa Electric respond to these economic and public
16 policy changes?

17

18 **A.** Yes. First, the company converted its then oil-fired Gannon
19 Units 1 through 4 to burn coal in the 1980s and recovered
20 the costs of the conversion via the Oil Backout Rule.

21

22 Second, the company built Big Bend Units 1 through 4 in the
23 1970s and 1980s when the economy, reliability, and
24 efficiency of coal and public policy considerations made
25 doing so in the public interest.

1 Third, in 1996, the Tampa Electric Polk Unit 1 project came
2 on-line with the assistance of a generous grant from the
3 Department of Energy to test coal gasification, which was
4 an innovative, more environmentally friendly alternative to
5 traditional coal fired generation. This government
6 sponsored project provided Tampa Electric significant power
7 generation without the environmental consequences from the
8 normal combustion of coal.

9
10 Fourth, the company retired its Hookers Point Power Station
11 in 2003. Hookers Point was placed into service in the 1950s
12 and consisted of five heavy oil conventional boiler and
13 steam turbine units.

14
15 **Q.** Has the public policy in favor of coal and economics of
16 coal-fired generation changed?

17
18 **A.** Yes. Concerns about the environment led to significant
19 federal and state regulatory actions that forced utilities
20 like Tampa Electric to install pollution control equipment
21 to limit the emissions and other environmental impacts from
22 coal-fired generation. The company added pollution control
23 equipment at Big Bend in the 1990s and 2000s as required by
24 legislative responses to growing concerns about the
25 environment. The environmental regulations that affected

1 coal-fired generation and how Tampa Electric complied with
2 them are summarized in Document No. 5 of my exhibit.

3
4 The environmental compliance costs associated with burning
5 coal have made generating electricity with natural gas an
6 economically attractive alternative to coal. Improvements
7 in CC generating technology, the recent improvements in
8 hydraulic fracking technology, and the resulting abundant
9 domestic sources of natural gas have further improved the
10 relative economics and environmental value of natural gas
11 and propelled the movement away from coal as a generating
12 fuel.

13
14 **Q.** Has Tampa Electric responded to these changes?

15
16 **A.** Yes. Tampa Electric responded to these changes in 2002 and
17 2003 by converting its then coal-fired Gannon Station Units
18 5 and 6 to natural gas-fired Bayside Units 1 and 2. The
19 company later added four natural gas-powered aero
20 derivative units at Bayside and one natural gas-powered
21 aero derivative unit at Big Bend. The Polk 2 Conversion and
22 adding dual-fuel capability at Big Bend were also a response
23 to the changing economics and public policy views of natural
24 gas fired generation relative to coal.

25

1 **Q.** Were all the changes to the company's generating fleet
2 described above prudent?

3
4 **A.** Yes. Each change was made considering the conditions and
5 circumstances known at the time after careful internal
6 studies that considered safety, reliability, economics,
7 and then-existing environmental considerations. All were
8 the subject of regulatory and intervenor scrutiny.

9
10 **CURRENT AND FUTURE ENERGY SUPPLY PLANS**

11 **Q.** Are technological improvements, fuel prices, and public
12 policy considerations continuing to drive changes in how
13 the company generates electricity?

14
15 **A.** Yes. Growing concern about our environment and global
16 warming continue to increase and inform the actions of
17 policy makers. Technology improvements have made solar
18 generation a cost-effective alternative to natural gas-
19 fired generation within the operating parameters of a
20 utility's system. Battery storage technology continues to
21 improve and is expected to make battery storage an important
22 part of the electric grid, while further reducing our need
23 to burn fossil fuels to generate electricity.

24
25 Absent an unforeseen change, the future of coal as a fuel

1 for generating electricity appears to be ending, and the
2 future is bright for renewable energy resources and
3 batteries. In the meantime, however, we still depend on
4 highly efficient NGCC technology to meet a large portion of
5 our electric generation needs.

6
7 **Q.** How has Tampa Electric responded to these recent changes in
8 favor of renewable energy?

9
10 **A.** First, beginning in 2014, Tampa Electric added relatively
11 small solar projects to its electric system at the Tampa
12 Airport, Legoland, and Big Bend. These projects include a
13 1.6 MW_{ac} fixed tilt solar PV rooftop canopy array located
14 at the south parking garage at Tampa International Airport,
15 a 1.4 MW_{ac} fixed tilt solar PV ground canopy array located
16 at Legoland Florida, and a 19.8 MW_{ac} single axis tracking
17 solar facility at Big Bend. These projects were prudent as
18 an important part of the company's effort to become familiar
19 with solar technology and how solar operates on its system.

20
21 Second, from 2017 to 2020, the company constructed 600 MW_{ac}
22 of solar capacity pursuant to its 2017 Agreement. Together
23 with its initial small solar projects, these cost-effective
24 solar additions have allowed the company to power the
25 equivalent of more than 100,000 homes, businesses, and

1 schools. The prudence of these projects was determined as
2 part of the 2017 Agreement and the SoBRA proceedings that
3 approved them.

4
5 Third, the company has installed a 12.6 MW battery storage
6 unit at Big Bend and coupled it with the single axis
7 tracking solar facility there. This battery storage pilot
8 is prudent as an effort by the company to learn how battery
9 storage interacts with generation resources and how to best
10 integrate them into our electric grid.

11
12 Fourth, the company is planning Future Solar in three phases
13 from 2021 to 2023 as discussed further in the testimonies
14 of Mr. Sweat and Mr. Aponte.

15
16 And finally, the company's Big Bend Modernization is well
17 underway and will convert part of Big Bend into state-of-
18 the-art, highly efficient NGCC generation.

19
20 **A. BIG BEND MODERNIZATION PROJECT**

21
22 **Q.** Please describe the Big Bend Modernization Project.

23
24 **A.** As part of Big Bend Modernization, the company will retire
25 Big Bend Unit 2 and repower Big Bend Unit 1 as a clean

1 natural gas-fired two-on-one CC generating facility. Big
2 Bend Unit 1 will be repowered with a new NGCC unit that
3 will use the unit's existing steam turbine generator, and
4 once-through cooling system. Big Bend Unit 1 will have a
5 nominal net generating capacity of 1,090 MW when the
6 repowering is complete. The analysis that led to the
7 decision to proceed with the project and why the project
8 is prudent are described in the direct testimony of Mr.
9 Caldwell.

10
11 **Q.** What are your responsibilities for Big Bend
12 Modernization?

13
14 **A.** I am responsible for ensuring that Commissioning support
15 and start-up activities are coordinated with plant
16 operating, maintenance, engineering staff and to ensure
17 we have a fully trained team ready to support commercial
18 operation upon project completion.

19
20 Big Bend Modernization will be constructed in two phases.
21 The first phase will result in the operation of the two
22 new highly efficient CTs in simple cycle mode, is expected
23 to cost \$409.4 million, and will be complete in December
24 2021. The second phase consists of the addition of the
25 HRSG and will result in the unit's operation in CC mode,

1 is expected to cost \$495.2 million, and will be in service
 2 in December 2022. The total cost of the project is
 3 expected to be \$904.6 million. Document No. 6 of my
 4 exhibit reflects a summary of Big Bend Modernization and
 5 costs by phase.

6
 7 **Q.** What portions of Big Bend Modernization are complete?

8
 9 **A.** The completed elements of the project and dates they were
 10 completed are:

11		
12	Conceptual Engineering	May 2017
13	Preliminary Design and Engineering	January 2018
14	File Site Certification and	April 2018
15	Permit Applications	
16	Award Contracts	June 2019
17	Permits Received	July 2019
18	Big Bend Unit 1 Shutdown	June 2020
19		

20 **Q.** Which elements of Big Bend Modernization remain to be
 21 completed?

22
 23 **A.** The remaining project milestones are listed below, along
 24 with their estimated completion dates.

25

1	Simple Cycle First Fire	August 2021
2	Combustion Turbines in Service	December 2021
3	Big Bend Unit 2 Shutdown	December 2021
4	Combined Cycle Unit in Service	December 2022

5

6 **Q.** What portions of Big Bend Units 1 and 2 will be reused
7 and which portions will be retired?

8

9 **A.** Some, but not all the component parts of Big Bend Unit 1
10 will be refurbished and re-used for the repowered Unit 1.
11 Substantially all Big Bend Unit 2 will be retired as well
12 as some plant equipment that is common to the two units.

13

14 The Big Bend Unit 1 assets to be retired had an
15 undepreciated NBV of \$122.9 million as of December 31, 2021,
16 which amount will not be recovered by the time of retirement
17 through the normal depreciation process. These assets
18 generally include the existing boiler and most of the
19 pollution control equipment and are listed in more detail
20 in Document No. 7 of my exhibit.

21

22 The Big Bend Unit 2 assets to be retired had an
23 undepreciated NBV of \$171.3 million as of December 31, 2021,
24 which amount will not be recovered by the time of retirement
25 through the normal depreciation process. These assets

1 include substantially all the property units associated
2 with Big Bend Unit 2. The Big Bend Unit 2 assets to be
3 retired in conjunction with the project are summarized in
4 Document No. 8 of my exhibit.

5
6 **Q.** Are there items of inventory associated with the portions
7 of Big Bend Units 1 and 2 to be retired as part of the
8 project that will no longer be used and useful to provide
9 electric service?

10
11 **A.** Yes. The dollar value of the obsolete inventory associated
12 with the Big Bend Unit 1 Retirement Assets was approximately
13 \$1.0 million as of December 31, 2019, and includes all parts
14 associated specifically for Unit 1. This inventory cannot
15 be used in any of the company's other generating stations,
16 has no salvage value, and will no longer be used or useful
17 for the generation of electricity at Big Bend or otherwise.

18
19 The dollar value of the obsolete common inventory that could
20 be utilized interchangeably for both Big Bend Unit 1 and
21 Big Bend Unit 2 was approximately \$4.1 million as of
22 December 31, 2019 and includes all replacement parts
23 associated with the Big Bend Units 1 and 2. This inventory
24 cannot be used in any of the company's other generating
25 stations, has no salvage value, and will no longer be used

1 or useful for the generation of electricity at Big Bend or
2 otherwise.

3

4 A schedule showing these items of obsolete inventory is
5 included as Document No. 9 of my exhibit.

6

7 **Q.** What amounts of construction work in progress and electric
8 plant in service are associated with Big Bend Modernization
9 in the 2022 test year?

10

11 **A.** Phase One went in-service prior to the 2022 Test Year, thus
12 there is \$0 in Construction Work in Progress ("CWIP") and
13 \$383.9 million of Plant In-Service.

14

15 Phase Two goes in-service December 2022 during the 2022
16 Test Year, there is \$0 in CWIP as this phase is earning
17 Allowance for Funds Used During Construction ("AFUDC") and
18 is Florida Public Service Commission ("FPSC") Adjusted out
19 of CWIP in rate base (See Segregation of CWIP /
20 Surveillance) and \$34.3 million of Plant In-service (1/13
21 of the December 2022 addition amount of \$445.7 million.

22

23 **Q.** What amounts of construction work in progress and electric
24 plant in service are associated with Big Bend Modernization
25 in calendar year 2023?

1 **A.** Phase One will go in-service prior to the 2022 Test Year,
2 thus there is \$0 in CWIP and \$384.1 million of Plant In-
3 Service. Phase Two goes in-service December 2022 during the
4 2022 Test Year, thus there is \$0 in CWIP and \$454.7 million
5 of Plant In-Service in 2023.

6
7 **Q.** Please describe the procurement practices Tampa Electric
8 used for Big Bend Modernization.

9
10 **A.** The company followed its well-established, formal bidding
11 processes and procedures to procure all material, major
12 equipment, and services for the project. These procurement
13 activities were performed by the company's Procurement
14 Department to ensure and maintain an unbiased, consistent,
15 and objective procurement process. Key elements of the
16 process included: requesting formal and well documented
17 bids from three or more vendors, a full review of bidder
18 qualifications, and a thorough review of their cost
19 proposals. The company selected the best evaluated vendor
20 based on these criteria to ensure the lowest reasonable
21 cost for our company and our customers.

22
23 **Q.** Will Big Bend Modernization be completed as scheduled?
24

25 **A.** Yes. The CTs are expected to be in-service in December

1 2021, and the complete CC cycle unit schedule is on target
2 and expected to be in service in December 2022.

3
4 **Q.** Will the Big Bend Modernization be completed within
5 budget?

6
7 **A.** Yes. The project costs are within budget. Through February
8 2021, approximately 65 percent of costs have been
9 incurred, and all major material and installation
10 contracts have been awarded.

11
12 **Q.** Is Big Bend Modernization prudent and in the best interests
13 of the company's customers?

14
15 **A.** Yes. The project costs are prudent and reasonable, and the
16 project will go in service on time and within budget. The
17 project is cost-effective and is a prudent investment to
18 serve Tampa Electric's customers with lower fuel usage and
19 less emissions. The testimony of Mr. Caldwell discusses
20 the project's cost-effectiveness, as well as the savings
21 and other benefits it will provide to customers.

22
23 **B. EARLY RETIREMENT OF BIG BEND UNIT 3**

24
25 **Q.** What are the company's plans for Big Bend Unit 3?

1 **A.** Big Bend Unit 3 is a pulverized coal-fired steam unit. It
2 was placed in service in May 1976. It has a name-plate
3 capacity of 445.5 MW and has summer and winter capability
4 of 395 MW and 400 MW, respectively. The expected retirement
5 date reflected in the company's previous depreciation study
6 is 2041. The company has concluded that it is prudent and
7 in the best interests of our customers to retire Unit 3 in
8 April 2023.

9
10 **Q.** Why does the company plan to retire Unit 3 in 2023?

11
12 **A.** We accelerated the retirement of Unit 3 from 2041 because
13 it will save customers money by, among other things,
14 avoiding a very expensive, time consuming, and
15 operationally challenging major outage that will be needed
16 if Unit 3 is to continue operating beyond 2023. We estimate
17 that the early retirement of Unit 3 will avoid total
18 expenditures of \$491.1 million (\$298.0 million Net Present
19 Value). It will also help make the company cleaner and
20 greener. A full explanation of the reasons why the early
21 retirement of Unit 3 is prudent is included in the testimony
22 of Mr. Caldwell.

23
24 **Q.** Is April 2023 the right time to retire Unit 3?
25

1 **A.** Yes. Big Bend Modernization is expected be complete and in
2 service in December 2022. Retiring Unit 3 as soon as
3 practical after this date provides contingency in the event
4 of unexpected Big Bend Modernization delays, it also keeps
5 Unit 3 operational if needed to support manatee protection
6 during the winter of 2022 through 2023 and allows Unit 3 to
7 retire soon enough to avoid the major outage described
8 above. Unit 3 will remain in service and be used and useful
9 in the provision of electric service during the 2022 test
10 year.

11
12 **Q.** What Big Bend Unit 3 assets will be retired?

13
14 **A.** The Unit 3 assets to be retired in April 2023 had an
15 undepreciated NBV of \$187.4 million as of December 31,
16 2021, which amount will not be recovered by the time of
17 retirement through the normal depreciation process. These
18 assets include substantially all the property units
19 associated with Big Bend Unit 3. The Big Bend Unit 3
20 assets to be retired in April 2023 are listed in more
21 detail, with their corresponding projected NBV as of
22 December 31, 2021, in Document No. 10 of my exhibit.

23
24 **C. OVERALL ENERGY SUPPLY PLANS**

25

1 **Q.** How do the Future Solar projects, Big Bend Modernization,
2 and early retirement of Big Bend Unit 3 fit into the
3 company's overall generation plan?
4

5 **A.** Tampa Electric is on a journey to world class safety,
6 improved environmental performance, and excellent
7 customer experience. We will accomplish our safety goals
8 through team member engagement, training, and a focus on
9 safety 24 hours a day and seven days a week. We will
10 accomplish our environmental goals through reduced carbon
11 emissions, reduced coal combustion, and a transition to
12 renewables.
13

14 The customer experience will improve through a focus on
15 improving the overall reliability of our energy supply
16 system by diversifying our generation portfolio through
17 the introduction of renewable solar generation and seeking
18 opportunities for increased distributed generation.
19

20 The Future Solar described by Mr. Sweat and Mr. Aponte are
21 shown on MFR Schedule B-11 and are cost-effective additions
22 that will enhance our fuel diversity and, because the cost
23 of fuel for Solar is zero, will promote price stability
24 for our customers. Solar, together with distributed
25 generation and battery technology, will combine with our

1 traditional centralized generating stations to provide a
2 reliable and more efficient generation portfolio.

3
4 Big Bend Modernization additions are shown in MFR Schedule
5 B-11 and will improve the company's overall system
6 efficiency and generating system reliability; will make
7 the Big Bend generating units more reliable on a stand-
8 alone basis; and will enable the company to burn less coal,
9 use less water, and generate less wastewater than under
10 the status quo, making Tampa Electric cleaner and greener.
11 The project will lower the emission of CO₂, SO₂, and NO_x
12 relative to current projected levels. It also will enable
13 the company to moderate the amount of money it must spend
14 on solid fuel before the project is complete and to
15 maintain an acceptable level of warm water discharge to
16 the existing manatee sanctuary. It will complement the
17 company's existing and planned solar projects by providing
18 winter reserve margin, 24-7 energy, and regulation support
19 for solar generation, which is an intermittent resource.

20
21 The flexibility and "following" ability inherent in the
22 repowered Big Bend Unit 1 will effectively complement the
23 company's utility scale solar. The repowered Big Bend Unit
24 1 will be able to quickly offset the variability of the
25 solar plants by ramping up or reducing output. These

1 reliability attributes produce fuel savings for customers
2 by allowing solar to fully dispatch first where the NGCC
3 plants can follow the solar output and curtailment. This
4 ensures customers will receive a reliability benefit when
5 solar wanes and fuel cost savings when solar is producing.

6
7 These major investments in NGCC technology and Solar will
8 have an immediate and lasting positive effect through
9 carbon reductions, increased reliability, reduced O&M
10 expense, and headcount reductions.

11
12 Our investments in NGCC and Solar will require fewer worker
13 hours to operate and maintain and are already allowing us
14 to reduce team member headcount by managing attrition
15 rates, reducing our use of contractors, and reassigning
16 team members to jobs that add value to the transformed
17 plant. These technologies also require fewer financial
18 resources to operate and allow the company to retire solid
19 fuel assets that cost more to operate and maintain. Indeed,
20 the early retirement of Big Bend Unit 3 will significantly
21 reduce the company's carbon emissions and reduce its future
22 environmental compliance risks.

23
24 Through these NGCC and Solar investments and the retirement
25 of solid fuel assets, the company will maintain a

1 diversified fuel portfolio and continue to develop fuel
2 supply redundancies.

3
4 **D. OTHER FUTURE ENERGY SUPPLY PLANS**

5
6 **Q.** Does the company have generation plans beyond the 2022 test
7 year?

8
9 **A.** Yes. In addition to Big Bend Modernization and Future
10 Solar, which will go into service at different times in
11 2022 and 2023, the company's plans include a streamlined
12 approach to meeting winter peaks with capacity enhancements
13 at Bayside and the addition of distributed resources such
14 as reciprocating engines and additional battery storage to
15 be deployed in 50 to 60 MW increments.

16
17 We expect the combination of reciprocating engines and
18 battery storage to deliver flexible, quick response peaking
19 capacity. They will work in concert to provide cost
20 savings, operational flexibility, environmental and
21 reliability benefits for customers, and value through
22 improved efficiency and system reliability. Our plans
23 reflect an agile deployment of resources that will match
24 the timing and capacity increments needed to satisfy the
25 company's future reserve margin requirements.

1 **Q.** Is the company planning any innovative Energy Supply
2 projects?

3
4 **A.** Yes. Tampa Electric has several innovative projects that
5 will advance the company's understanding of symbiotic
6 relationships available through Solar. These include an
7 Agrivoltaics project and a Floating Solar project.

8
9 Agrivoltaics is a new way of combining renewable energy
10 with agriculture by positioning plants or crops between
11 elevated solar panels. This method may enable dual land
12 use that will benefit the farming industry; help fulfill
13 federal, state, and local government goals for supporting
14 agribusiness; and increase farmable acreage as solar
15 development continues. We have selected a seven-acre site
16 at Big Bend for a demonstration project where approximately
17 four acres will be farmed under a solar canopy that will
18 be designed to produce 1.1 MWac.

19
20 We will also install a floating solar project in one of
21 Big Bend's retention ponds. This project will test a
22 beneficial use of retention ponds or other similar
23 infrastructure and will produce 1 MWac of Solar energy.
24 The company hopes to demonstrate that floating solar will
25 reduce evaporation, conserve water, lower the installation

1 and maintenance costs relative to other solar facilities,
2 reduce exposure to wind events, and decrease algae growth
3 in the pond.

4
5 **2022 ENERGY SUPPLY RATE BASE**

6 **Q.** How does the amount of production plant for the 2022 test
7 year compare to the amount of production plant in the
8 company's 2013 rate case?

9
10 **A.** The production plant has increased by \$1.743 billion since
11 2013. It is projected to be \$5.642 billion in 2022 versus
12 \$3.899 billion in 2013.

13
14 **Q.** What major projects since 2013 are reflected in this
15 increase?

16
17 **A.** Approximately \$545.3 million of this increase is
18 attributable to the Polk 2 conversion approved and deemed
19 prudent in the 2013 Stipulation and described above.

20
21 Another \$865.7 million of this increase is attributable to
22 the construction of the company's first 600 MWac of solar
23 generation capacity that was authorized and deemed prudent
24 in the 2017 Agreement and associated SoBRA proceedings.

25 Approximately \$411.8 million of the increase is

1 attributable to the Big Bend Modernization, and \$346.5
2 million is associated with Tranche One of Future Solar.

3
4 The remainder of the increase is attributable to prudently
5 incurred annual sustaining capital expenditures required
6 to maintain the operational and environmental reliability
7 of the company's existing generating fleet and so that
8 those generating units will remain used and useful for
9 delivery of electric service to our customers.

10
11 In 2018, the company performed a major planned outage for
12 Bayside steam turbine Unit 2 at a cost of \$17.2 million,
13 along with the replacement of the Polk Unit 1 gas turbine
14 rotor, at a cost of \$14.7 million.

15
16 In 2019, the company performed a major planned outage for
17 the Big Bend 3 steam turbine at a cost of \$7.8 million,
18 along with phase one of a planned two-phase major outage
19 on Big Bend Unit 4 at a cost of \$39.9 million.

20
21 In the spring of 2020, the company completed Phase Two of
22 the Big Bend 4 major outage, which included a steam turbine
23 major outage, precipitator field replacement, duct work
24 replacement, and boiler waterwall tube replacements at a
25 cost of \$56.1 million.

1 In 2021, Bayside will start a multi-year (2021-2023)
2 project, addressing all seven natural gas turbines that
3 will significantly improve operational efficiency and
4 flexibility, as well as increase the station's output by
5 more than 128 MW. This project has a total projected cost
6 of \$76.0 million.

7
8 Document No. 11 of my exhibit shows how these projects
9 combine to make up the increase in the Energy Supply
10 (production plant) portion of the company's rate base from
11 2013 to 2022.

12
13 **Q.** Please describe the major production plant additions for
14 2020, 2021 and 2022 as shown on MFR Schedules B-7, B-8, B-
15 11, and B-12.

16
17 **A.** For 2020, major production plant additions include \$185.0
18 million for completion of the final phase of the company's
19 first 600 MWac of solar generation capacity, and \$71.8
20 million in additions related to the completion of Phase
21 Two of the Big Bend 4 major outage.

22
23 For 2021, major production plant additions include \$347.6
24 million for the first tranche of Future Solar. Another
25 \$354.7 million of major plant additions in 2021 is related

1 to the completion of the first phase of the Big Bend
2 Modernization.

3
4 For 2022, major production plant additions include \$234.5
5 million for the second tranche of Future Solar and \$445.7
6 million related to the completion of the first phase of
7 the Big Bend Modernization. Further major additions in
8 2022 include \$50.3 million for the Bayside Unit 1 Major
9 Outage and Advanced Hardware Upgrades, as well as \$54.5
10 million for the Polk Dual Fuel Expansion Project.

11
12 The remainder of the additions for these years is
13 attributable to prudently incurred annual sustaining
14 capital expenditures required to maintain the operational
15 and environmental reliability of the company's existing
16 generating fleet and so that those generating units will
17 remain used and useful for delivery of electric service to
18 our customers.

19
20 **Q.** What major production plant projects are in Construction
21 Work in Progress for 2022 as shown on MFR Schedule B-13.

22
23 **A.** For 2022, major production plant project balances in
24 Construction Work in Progress include \$377.1 million for
25 the second phase of the Big Bend Modernization, \$241.6

1 million for Future Solar, \$35.3 million for Bayside
2 Advanced Hardware, and \$23.4 million for Distributed
3 Generation.

4
5 **Q.** What is Tampa Electric's construction capital budget for
6 Energy Supply in 2022 and 2023?

7
8 **A.** The Energy Supply construction capital budget totals \$176.1
9 and \$150.5 million for 2022 and 2023, respectively, as
10 shown in Document No. 12 of my exhibit. This total is
11 comprised of \$101.7 and \$126.5 million for recurring, non-
12 expansion projects and \$74.4 and \$24.0 million for non-
13 recurring, expansion projects in 2022 and 2023,
14 respectively. These additions to rate base are prudent as
15 described below.

16
17 **Q.** In general, how does Tampa Electric determine the
18 construction program and capital budget for additional
19 generation facilities?

20
21 **A.** Tampa Electric uses an Integrated Resource Planning ("IRP")
22 process. The IRP process determines the timing, type, and
23 amounts of additional resources required to maintain system
24 reliability in a cost-effective manner. The process
25 considers expected growth in customer demand, energy

1 efficiency and conservation programs, existing and future
2 demand-side management ("DSM") programs, and a wide range
3 of supply-side generating technologies applicable to the
4 company's service area. We also employ the Asset Management
5 principles previously described in my direct testimony.

6
7 **Q.** What evaluations were performed before the company approved
8 and began implementing its plans for Big Bend Modernization
9 and Future Solar?

10
11 **A.** The specifics of the analyses used to develop and determine
12 the cost-effectiveness of the Big Bend Modernization and
13 the Future Solar are described in the direct testimony of
14 Mr. Caldwell and Mr. Aponte, respectively.

15
16 **Q.** How does the company plan and manage its generation and
17 other major capital improvement expansion projects?

18
19 **A.** The company has a mid-term planning process in place to
20 manage its generation and other major capital improvement
21 projects. As part of this process, the company conducts a
22 screening analysis and develops a multi-year business plan.
23 This plan includes capital and maintenance budget forecasts
24 for projects deemed necessary to ensure safety, maintain
25 or improve performance of existing stations, capacity,

1 efficiency and reliability improvements, and environmental
2 compliance. The company updates the business plan as new
3 information is obtained.

4
5 Each year the company determines the capital plan for the
6 following fiscal year. Information regarding generating
7 unit availability, operating conditions, new regulations,
8 and environmental compliance is reviewed and considered
9 for inclusion in the capital plan. Some projects are
10 required because of environmental or safety considerations
11 or new regulations. Other projects are prioritized based
12 upon their relative benefits. Through a review process,
13 the projects are selected for inclusion in the next year's
14 budget. These projects are also initiated and executed by
15 a project team in a method like that for new generation
16 projects. Each project goes through an estimating and
17 approval process to ensure its benefit and need. These
18 projects are monitored for cost, schedule, and desired
19 performance throughout the process until they are completed
20 and in-service.

21
22 **Q.** Does the company consider planned generation outages when
23 preparing its annual capital budget?

24
25 **A.** Yes. Planned outages have a capital and expense element.

1 The capital costs associated with 2022 planned outages are
2 described below in this section of my direct testimony.
3 The expenses associated with the planned outages for 2022
4 are discussed in the next section of my direct testimony.

5
6 Planned outages are defined as those outage periods that
7 are anticipated and planned well in advance of the actual
8 outage period, typically at least one year in advance.
9 Forced outages, on the other hand, are not planned or
10 scheduled, and can be the result of an in-service failure
11 or imminent failure of some generating unit component. In
12 addition, forced outages are typically short in duration
13 and have greatly reduced scope-of-work versus planned
14 outages.

15
16 The 2022 planned unit maintenance durations are shown for
17 each unit in MFR Schedule F-8, page 11 of 24. There are 24
18 planned outages scheduled in 2022. We have scheduled a
19 total of 48 planned outage weeks across our system. The
20 planned outage schedule varies from year to year based on
21 the maintenance requirements of each generating unit and
22 the need for adequate generating capacity in service to
23 reliably meet demand throughout the year.

24
25 Except for the major planned outage at Bayside described

1 below, the planned maintenance outage activity for 2022 is
2 typical of the past and expected future planned outage
3 requirements.

4
5 **Q.** You previously explained the company's production plant
6 rate base additions from 2013 to 2021, why they were
7 prudent, and that they continue to be used and useful to
8 serve the company's customers. Would you now please
9 describe and explain the major additions to production
10 plant rate base that will occur in the 2022 test year?

11
12 **A.** The company's major Energy Supply capital projects that
13 will be in service in all or part of 2022 include:

14
15 **225 MW of Future Solar** - Our 2022 plans reflect 225 MWac
16 of Future Solar constructed in 2021 and in service in
17 December 2021 at an estimated capital cost of \$315.1
18 million.

19
20 **Big Bend Unit 4 Natural Gas Upgrade** - This project will
21 deliver increased load capability on natural gas, will be
22 completed during the Fall 2021 outage, and will have a
23 capital cost of approximately \$9.0 million.

24
25 **436 MW Big Bend Modernization steam turbine CC component**

1 - The steam-related or CC component of the Big Bend
2 Modernization will be completed in December 2022 at an
3 estimated capital cost of \$495.2 million.

4
5 **67 MW Bayside Unit 1 Advanced Hardware Upgrades** - The
6 first phase of the planned upgrades to Bayside will
7 commence in 2022 and will be completed in 2023. The
8 advanced hardware will increase generating capacity while
9 also improving operational efficiency and flexibility.
10 The estimated capital cost in 2022 is \$20.0 million.

11
12 **Bayside Unit 1 planned major outage** - This project will
13 address the steam turbine and steam valves, HRSG
14 attemperators, steam turbine and CT auxiliaries, and CT
15 controls upgrade and is expected to have a capital cost
16 of approximately \$7.9 million.

17
18 **Polk Dual Fuel Expansion Project** - Polk currently has
19 dual fuel capability on CTs 2 and 3 and the addition of
20 fuel oil capability on CTs 4 and 5 is planned for 2022
21 and is expected to have a capital cost of approximately
22 \$54.5 million.

23
24 **Distributed Generation** - In support of a streamlined
25 approach to meeting winter peaks, distributed generation

1 development will begin in 2021 and conclude in 2024.
2 Utilizing reciprocating engine technology, the estimated
3 2022 capital cost is \$48.6 million.
4

5 **Q.** Why are each of these major projects prudent and how will
6 they benefit the company and its customers?
7

8 **A. 225 MW of Future Solar** - Mr. Aponte provides a more
9 detailed overview of the benefits of our Future Solar.
10

11 **Big Bend Unit 4 Natural Gas Upgrade** - The planned upgrade
12 will provide dispatch flexibility of Big Bend Unit 4 and
13 will provide additional fuel savings opportunities while
14 natural gas is more economic than coal.
15

16 **436 MW Big Bend Modernization steam turbine CC component**
17 - Mr. Caldwell's testimony thoroughly explains the
18 benefits of Big Bend Modernization and our related 2022
19 plant additions.
20

21 **67 MW Bayside Unit 2 Advanced Hardware Upgrades** - Gas
22 turbines require regular overhauls on time- and start-
23 based intervals. The timing of these overhauls for Bayside
24 Units 1 and 2 are 2022 and 2023, respectively. The company
25 also will make an incremental investment over the base

1 overhaul investments, which will result in significant
2 increased generation capacity, improved heat rate
3 performance, and operational flexibility. The added
4 generation will come at an approximate cost of \$403 per
5 kW, which is significantly less than any other known
6 alternative.

7
8 **Bayside Unit 1 planned outage** - All generating assets
9 require major maintenance outages on a four to five-year
10 rotation and Bayside Unit 1 is scheduled for 2022. The
11 planned refurbishment of major generating assets delivers
12 a high degree of availability and aids in optimizing
13 operational efficiency.

14
15 **Polk Dual Fuel Expansion Project** - Dual fuel capability
16 provides a level of protection from natural gas fuel
17 shortages and from short-term price spikes in natural gas
18 pricing.

19
20 **Distributed Generation** - With a goal of improving the
21 customer experience and the overall reliability of our
22 energy supply system, the addition of distributed
23 generation will continue to diversify the generation
24 portfolio.

25

1 **Q.** With these projects, what does the company expect its
2 summer and winter reserve margins to be in 2022 and 2023?

3
4 **A.** The company's 2020 Ten Year Site Plan shows that in 2022
5 the summer reserve margin will be 29 percent and the winter
6 reserve margin will be 20 percent. Following the completion
7 of the planned 2022 projects, the 2023 summer reserve margin
8 will be 36 percent and the winter reserve margin will be 22
9 percent. Solar generation does not contribute to the winter
10 peak hour, which typically occurs at the hour of 7:01 to
11 08:00 a.m., resulting in higher summer reserve margins when
12 the Solar *is* available at the system's peak time. The
13 company must plan for its greatest load at the winter peak
14 and a 20 percent reserve margin at that time. Solar
15 generation, while not contributing to a peak capacity need
16 in these analyses, provides zero-cost fuel and
17 environmental benefits throughout the year.

18
19 **Q.** Does the company's proposed rate base for 2022 include any
20 Property Held for Future Use?

21
22 **A.** Yes. MFR Schedule B-15 reflects approximately \$11.6
23 million of property held for future use. This property was
24 purchased as buffer land to prevent encroachment by
25 surrounding residential development and to support the

1 long-term and viable operation of the Big Bend Power
2 Station.

3
4 **2022 ENERGY SUPPLY O&M EXPENSES**

5 **Q.** What are Tampa Electric's production O&M and non-
6 recoverable fuel expenses budgeted for 2022 and how has
7 the amount varied over time?

8
9 **A.** Document No. 13 of my exhibit shows the Tampa Electric
10 Energy Supply department production O&M costs, excluding
11 all costs recovered through cost recovery clauses, are
12 budgeted to be \$111.1 million in 2022. This is \$8.7
13 million less than the amount incurred in 2013. In fact,
14 O&M expenses (excluding cost recovery clauses) increased
15 from \$119.8 million in 2013 to a peak of \$146.4 million
16 in 2016.

17
18 Since 2016, Tampa Electric has reduced its production O&M
19 expenses by transitioning to cleaner and more affordable
20 sources of fuel with a concentration on natural gas
21 operations and the addition of renewables such as Solar. At
22 Big Bend, for example, which has historically been the
23 company's primary solid fuel facility, we reduced operating
24 expenses from a high of \$79.6 million in 2015 to \$43.0
25 million in 2022. This demonstrates some of the cost savings

1 the company has achieved by switching from solid fuel to
2 natural gas operations, which in turn have moderated our
3 need for rate relief.

4
5 **Q.** How do these spending levels compare with what would be
6 expected using the Consumer Price Index for Urban
7 Consumers ("CPI-U") escalation factors using 2013 as a
8 benchmark?

9
10 **A.** The CPI-U is the measure used by the Commission to
11 benchmark O&M expenses for production plant. Document No.
12 14 of my exhibit shows that the actual expenses have
13 generally been below what would be expected using the CPI-
14 U as a cost escalator. The company implemented cost
15 control measures from 2013 to 2020 to hold production O&M
16 expenses below the levels expected with inflation. Our
17 budgeted production O&M expenses for the 2022 test year
18 are more than \$28.6 million less than the 2012 O&M
19 Benchmark Variance by Function as noted in MFR Schedule
20 C-37.

21
22 **Q.** Please describe the change in outside professional
23 services for the historical and projected test year.

24
25 **A.** Production (O&M) outside professional services, excluding

1 all costs recovered through cost recovery clauses,
2 included in the amounts on MFR schedule C-16, are
3 approximately \$26.3 million in 2022, compared to
4 approximately \$30.2 million in 2020. Primary drivers for
5 this reduction include approximately \$4.3 million
6 included in the 2020 amount for completion of phase II of
7 the Big Bend Unit 4 major outage, offset by approximately
8 \$3.0 million of outside services related to the 2022
9 Bayside major outage. Further reductions to the 2022 total
10 are related to a \$1.7 million reduction in solar outside
11 services as that work will transition in-house. The
12 remainder of the reduction of outside services expense in
13 2022 as compared to 2020 are a result of achieving cost
14 efficiencies as the Company shifts from coal-fired
15 generation to cleaner and more environmentally friendly
16 sources of generation, which typically entail less
17 maintenance than solid-fuel generation. Planned spending
18 in 2022 is prudent and in line with historical
19 expenditures.

20
21 **Q.** Please describe the favorable production O&M benchmark
22 variances shown on MFR Schedules C-37, C-38, C-39, and C-
23 41.

24
25 **A.** As shown on MFR Schedules C-37, C-38, C-39, and C-41,

1 production O&M, excluding all costs recovered through
2 cost recovery clauses, is budgeted to be \$28.6 million,
3 or 21.6 percent, favorable to the 2012 benchmark. The
4 shift from coal-fired generation to cleaner and more
5 environmentally friendly sources of generation has
6 reduced overall cost of maintenance for the fleet.
7 Production O&M steadily rose from 2012 to 2016 as
8 maintenance costs on the solid fuel units continued to
9 increase. The age of the units and wear and tear related
10 to the use of solid fuel pushed maintenance costs higher
11 each year until the spend peaked in 2016. In early 2017,
12 commencement of operation of the Polk 2 Combined Cycle
13 would effectively change the dispatch order and reduce
14 the utilization of solid fuel- based units from baseline
15 to economic dispatch. Cost controls and efficiencies
16 achieved through the greater utilization of natural gas
17 and later the addition of solar generation, resulted in
18 a reduction of approximately 24.1 percent to labor costs,
19 and approximately 40.5 percent reduction in outside
20 services and materials costs, from the peak of production
21 expense in 2016.

22
23 **Q.** How has the company managed to stay below the O&M
24 benchmark for 2022 production expenses?
25

1 **A.** O&M production expenses have been trending down since 2016
2 as the company shifted from coal-fired generation to
3 natural gas-fired generation. The Polk 2 Conversion
4 dramatically changed the dispatch order of Polk 2 versus
5 Big Bend units, resulting in lower O&M expenses. Polk Unit
6 2 has transitioned from primarily being a peaking facility
7 to a baseload facility, and Big Bend has transitioned to
8 an economic dispatch facility. This has resulted in less
9 demand on Big Bend, which reduces wear and tear and the
10 level of expenses we incur in Energy Supply. As part of
11 our preparation for Big Bend Modernization, we have
12 reduced staffing levels primarily through attrition and
13 team members seeking opportunities elsewhere within the
14 company. This benefited the overall O&M production
15 expenses for Energy Supply.

16
17 **Q.** Does the company incur O&M expenses in conjunction with
18 a planned outage?

19
20 **A.** Yes. Maintenance, as defined by FERC accounting
21 instructions, conducted during planned outages is charged
22 to O&M expense. Maintenance consists of large tasks that
23 are performed infrequently and have a long duration.
24 Typical examples are steam turbine inspections and
25 repairs, replacement of large heat transfer surfaces in

1 the boiler, and refurbishment of large motors and pumps.
2 The maintenance performed during these outages is
3 required to ensure the safe, reliable operation of the
4 generating units.

5
6 **Q.** What is the O&M impact of planned outages on Tampa
7 Electric's generating units in the 2022 test year?

8
9 **A.** Routine planned maintenance outages and the associated
10 O&M costs, across all operating units is in line with
11 historic spending and routine work scope. Planned major
12 outages are required on a regular four- to five-year cycle
13 and efforts are taken to stagger out these major outages
14 to minimize the impact to O&M spending in any one year.
15 For the 2022 test year, Bayside Unit 1 has a planned major
16 outage, which is estimated to cost \$6.0 million in O&M
17 expense.

18
19 **Q.** Please describe the O&M work planned for the Bayside major
20 planned outage.

21
22 **A.** The O&M work associated with the 2022 outage at Bayside
23 station is estimated to cost \$6.0 million. The scope of
24 work includes the open and close activity; steam turbine
25 rotor and blade inspection; bearing and seal cleaning,

1 inspection, and maintenance; lift oil and seal oil
2 flushes; and steam turbine valve cleaning, inspection,
3 and maintenance.

4
5 **Q.** Has Tampa Electric taken other measures to control
6 generation O&M costs while maintaining a safe and
7 productive workplace?

8
9 **A.** Yes, Tampa Electric applies many different approaches to
10 control cost, including the Asset Management
11 methodologies previously described to manage O&M
12 expenses. Other areas of focus include centralized
13 contractor work planning and dispatch across all 3
14 generating facilities. Having a broader view of work
15 demands allows for a more efficient and effective way to
16 control contractor head count and contractor spending. We
17 perform ongoing assessments of in-house capabilities and
18 cost effectiveness versus an external contractor
19 approach. Transitioning Solar operation and maintenance
20 to in-house resources has provided cost reduction
21 opportunities while also providing jobs for team members
22 that may be impacted by the modernization of Big Bend.

23
24 **Q.** Is the overall level of production O&M expense for 2022
25 reasonable?

1 **A.** Yes. O&M expenses for 2022 are reasonable and will be
2 managed close to 2020 levels. We will accomplish this by
3 carefully managing the planned Bayside steam turbine
4 major outage which, by itself, will have a \$6.0 million
5 impact to the O&M budget. We will mitigate inflation and
6 standard labor increases by applying Asset Management
7 procedures, implementing cost savings and continuous
8 improvement initiatives, centralizing contractor
9 coordination and contractor reductions, reducing wear and
10 tear due to the transition to natural gas at Big Bend and
11 Polk 1, and reducing staff levels at Big Bend.

12
13 **SUMMARY**

14 **Q.** Please summarize your direct testimony.

15
16 **A.** My direct testimony provides an overview of the company's
17 generating system and its evolution since the 1950's
18 and describes the company's future for its generating
19 system. I describe how the Company's construction program
20 and capital budget for 2022 and projections for 2023 and
21 beyond are reasonable and prudent. I also demonstrate that
22 the company's proposed O&M expenses for Energy Supply in
23 the 2022 test year are reasonable and prudent. I explain
24 how the company is using a disciplined approach to Asset
25 Management to inform its decision-making in both Electric

1 Delivery and Energy Supply.

2

3 Tampa Electric's Energy Supply area is safer, cleaner, and
4 greener, and provides a better customer experience than in
5 2013; however, our work is not complete. To continue
6 delivering the value our customers expect, we must plan for
7 the long term and invest now to create an even cleaner,
8 greener, and more efficient energy future. The projects
9 described in my testimony will further improve our safety,
10 reliability, customer experience, and environmental profile
11 and are prudent and in the best interests of our customers.

12

13 **Q.** Does this conclude your prepared direct testimony?

14

15 **A.** Yes, it does.

16

17

18

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25

1 (Whereupon, prefiled direct testimony of C.
2 David L. Sweat was inserted.)

3

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**BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION**

**DOCKET NO. 20210034-EI
IN RE: PETITION FOR RATE INCREASE
BY TAMPA ELECTRIC COMPANY**

**PREPARED DIRECT TESTIMONY AND EXHIBIT
OF
C. DAVID SWEAT**

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **PREPARED DIRECT TESTIMONY**

3 **OF**

4 **C. DAVID SWEAT**

5
6 **Q.** Please state your name, address, occupation, and
7 employer.

8
9 **A.** My name is Cecil David Sweat. My business address is 702
10 N. Franklin Street, Tampa, Florida, 33602. I am employed
11 by Tampa Electric Company ("Tampa Electric" or "company")
12 as Director of Renewable Energy.

13
14 **Q.** Please provide a brief outline of your educational
15 background and business experience.

16
17 **A.** I have a bachelor's degree in Electrical Engineering and
18 a master's degree in Engineering Management from the
19 University of South Florida. I am a registered
20 Professional Engineer in the state of Florida. I have more
21 than 36 years of service with Tampa Electric working in
22 the Substation, Transmission, Distribution, Meter, Grid
23 Operations, Safety, Lighting, Vegetation Management,
24 Skills Training and Renewable Energy areas.

1 **Q.** Have you previously testified or submitted written
2 testimony before the Florida Public Service Commission
3 ("Commission")?

4
5 **A.** Yes. I filed direct testimony in Docket No. 20000061-EI,
6 which was a complaint against the company involving our
7 commercial/industrial service rider. I have also
8 participated in workshops regarding the company's storm
9 preparedness plans and I participated in the agenda
10 conference on Docket No. 20120038-EI, which involved the
11 company's petition to modify its vegetation management
12 plan.

13
14 **Q.** What are the purposes of your prepared direct testimony?

15
16 **A.** The purposes of my prepared direct testimony are to: (1)
17 explain the company's plans to build 600 megawatts ("MW")
18 of solar photovoltaic ("PV") generating facilities
19 ("Future Solar") to serve its customers; (2) describe the
20 Future Solar projects expected to be in service by
21 December 1, 2021, December 1, 2022, and December 1, 2023,
22 respectively; and (3) provide the projected installed
23 costs for the projects.

24
25 **Q.** Have you prepared an exhibit to support your prepared

1 direct testimony?

2
3 **A.** Yes. Exhibit No. CDS-1 was prepared under my direction
4 and supervision. The contents of my exhibit were derived
5 from the business records of the company and are true and
6 correct to the best of my information and belief. It
7 consists of 12 documents, as follows:

8
9 Document No. 1 List of Minimum Filing Requirement
10 Schedules Sponsored or Co-Sponsored by
11 C. David Sweat

12 Document No. 2 Magnolia Solar Project Specifications
13 and Projected Costs

14 Document No. 3 Mountain View Solar Project
15 Specifications and Projected Costs

16 Document No. 4 Jamison Solar Project Specifications
17 and Projected Costs

18 Document No. 5 Big Bend II Solar Project
19 Specifications and Projected Costs

20 Document No. 6 Laurel Oaks Solar Project
21 Specifications and Projected Costs

22 Document No. 7 Riverside Solar Project Specifications
23 and Projected Costs

24 Document No. 8 Palm River Dairy Solar Project
25 Specifications and Projected Costs

1 Document No. 9 Big Bend III Solar Project
2 Specifications and Projected Costs
3 Document No. 10 Alafia Solar Project Specifications
4 and Projected Costs
5 Document No. 11 Wheeler Solar Project Specifications
6 and Projected Costs
7 Document No. 12 Dover Solar Project Specifications and
8 Projected Costs
9

10 **Q.** Are you sponsoring any of Tampa Electric's Minimum Filing
11 Requirements ("MFR") schedules?
12

13 **A.** Yes. I am sponsoring or co-sponsoring the MFR schedules
14 listed in Document No. 1 of my exhibit. The contents of
15 these MFR schedules were derived from the business records
16 of the company and are true and correct to the best of my
17 information and belief. MFRs B-11 and B-13 reflect the
18 Future Solar projects described in my testimony.
19

20 **Q.** How does your prepared direct testimony relate to the
21 prepared direct testimony of the company's other
22 witnesses?
23

24 **A.** My direct testimony describes the utility-scale solar
25 generation projects for which cost recovery is requested,

1 as well as the projected in-service dates and installed
2 costs per kW_{ac}. These costs are incorporated in the revenue
3 requirement and Generation Base Rate Adjustment ("GBRA")
4 amounts requested for 2022, 2023, and 2024, as described
5 in the direct testimony of Tampa Electric witnesses A.
6 Sloan Lewis and Jeffrey S. Chronister, respectively, the
7 cost-effectiveness analysis presented by Tampa Electric
8 witness Jose A. Aponte, and the proposed customer rates
9 and miscellaneous charges submitted by Tampa Electric
10 witness William R. Ashburn.

11
12 **TAMPA ELECTRIC'S SOLAR PLANS**

13 **Q.** Please describe the company's plan to install 600 MW of
14 Future Solar.

15
16 **A.** As part of our strategy of transitioning to a cleaner,
17 greener, generating portfolio, Tampa Electric plans to
18 add 1.6 million solar modules in 11 new solar PV projects
19 across its service territory in West Central Florida
20 through 2023. This amounts to a total of 600 MW of cost-
21 effective solar PV energy, which is enough electricity to
22 power more than 100,000 homes. When the projects are
23 complete, about 14 percent of Tampa Electric's energy will
24 come from the sun.

25

1 These solar additions are a continuation of Tampa
2 Electric's long-standing commitment to clean energy. The
3 company has long believed in the promise of renewable
4 energy because it plays an important role in our energy
5 future. As a member of the Emera family of companies,
6 Tampa Electric is committed to transitioning its power
7 generation to lower carbon emissions with projects that
8 are cost-effective for customers. To learn more about how
9 customers want Tampa Electric to invest in a cleaner,
10 greener future, refer to the direct testimony of Tampa
11 Electric witness Melissa L. Cosby.

12
13 As of January 2021, the company has 655 MW of cost-
14 effective solar projects in its generation portfolio. The
15 additional 600 MW of cost-effective solar PV will be added
16 to the company's generating fleet in three tranches.
17 Tranche One projects, consisting of 226.5 MW of solar
18 generation, are planned to be in service by December 1,
19 2021. Tranche Two consists of 224 MW and four projects,
20 which will be in service by December 1, 2022. Tranche
21 Three, 149.5 MW of solar generation, includes three
22 projects and will be in service by December 1, 2023.

23
24 **Q.** What benefits accrue to the company and its customers from
25 the company's plans to build the Future Solar in 2021,

1 2022 and 2023?

2

3 **A.** There are several. First, we have just completed the SoBRA
4 solar and are able to apply the experience we have gained
5 building utility scale solar. Second, purchasing modules,
6 trackers, inverters and generating step up transformers
7 in-bulk has allowed us to procure this equipment at
8 favorable prices and enjoy economies of scale, which
9 lowers the costs to our customers. Third, when possible,
10 staging the construction of projects concurrently or one
11 after another allows our contractors to efficiently
12 manage their labor and equipment resources and minimize
13 the costs they charge the company. Finally, we executed
14 contracts to purchase inverters and tracking systems to
15 secure the 26 percent Investment Tax Credit for all three
16 Tranches. The ITC lowers the cost to our customers and
17 requires all the assets to be in service by 2023.

18

19 **TRANCHE ONE PROJECTS**

20 **Q.** Please describe the Tranche One solar projects.

21

22 **A.** The Magnolia Solar Project ("Magnolia Solar"), Mountain
23 View Solar Project ("Mountain View Solar"), Jamison Solar
24 Project ("Jamison Solar") and Big Bend II Solar Project
25 ("Big Bend II Solar") will be included in the first

1 tranche. The projects use a single axis tracking system
2 and design to optimize energy output for each site's
3 conditions. Magnolia Solar is a 74.5 MW project located
4 in Polk and Hillsborough Counties, Florida on
5 approximately 577 acres of land. Mountain View Solar is
6 a 52.5 MW project located in Pasco County, Florida on
7 approximately 359 acres of land. Jamison Solar is a 74.5
8 MW project located in Polk County, Florida on
9 approximately 695 acres of land. Big Bend II Solar is a
10 25 MW project located in Hillsborough County, Florida on
11 approximately 191 acres of land. My exhibit contains
12 project specifics, a general arrangement drawing, and
13 projected installed costs in total and by category for
14 each project.

15
16 **Q.** When does the company expect the Tranche One projects to
17 begin commercial service?

18
19 **A.** Based on the current engineering, permitting,
20 procurement, and construction schedules, the company
21 expects the projects to be complete and in service on or
22 before December 1, 2021.

23
24 **Q.** What arrangements has the company made to design and build
25 the Tranche One projects?

1 **A.** The company used a competitive process to review
2 qualifications and experience and identify and select
3 full-service solar developers, followed by contract
4 negotiations. To date, three full-service solar
5 developers have been selected to provide project
6 development and Engineering, Procurement, and
7 Construction ("EPC") services for the first tranche of
8 Tampa Electric solar projects.

9
10 Tampa Electric employed a Request for Information ("RFI")
11 process to collect information from the bidders with
12 respect to their qualifications, capabilities, and
13 experience as full-service solar developers. The RFI was
14 provided to more than 10 companies with whom Tampa
15 Electric had met or discussed the development and
16 construction of utility scale solar projects. Tampa
17 Electric received 10 responses from the solar developers
18 or solar EPC companies. The company used the information
19 from the RFI responses to select a shortlist of six full-
20 service solar developers.

21
22 The shortlisted developers were asked to provide pricing
23 for solar PV projects that ranged in size from 25 to 75
24 MW. The pricing information was broken out for engineering
25 and permitting, equipment, balance of system,

1 installation, and interconnection. The projects were
2 based on sites that Tampa Electric has purchased or for
3 which it has site control. The pricing evaluation was
4 conducted during May 2020 and included interviews with
5 each developer.

6
7 In addition, Tampa Electric employed a screening and due
8 diligence process to select its solar sites that includes
9 geotechnical studies, environmental surveys, and wetland
10 delineation. Each of the Tranche One sites was evaluated
11 and selected after considering environmental assessments,
12 size of the project, proximity to Tampa Electric
13 transmission facilities, cost of land, and suitability of
14 the site for solar PV construction, and each site is
15 located within the company's service territory.

16
17 After reviewing the qualifications, experience, safety
18 record, and cost proposals from the EPC contractors, Tampa
19 Electric executed contracts with a full-service solar
20 developer for each Tranche One project.

21
22 Tampa Electric selected Black & Veatch for the Magnolia
23 Solar project, DEPCOM for Mountain View Solar and Big Bend
24 II Solar, and Ecoplexus for the Jamison Solar project.

25

1 **Q.** What safety protocols are in place for contractors
2 involved in constructing the Future Solar Projects?

3
4 **A.** The company's Contractor Safety Program is used to manage
5 contractor safety at the project sites. It details the
6 steps required for the EPC to maintain a safe working
7 environment. Before the project begins, a senior
8 management level meeting is held with the EPC to set
9 expectations for successful implementation of the Health,
10 Safety, and Environmental program. This meeting is
11 followed by safety orientations and review of all EPC
12 safety documentation. Tampa Electric utilizes ISN, an
13 online contractor and supplier management platform, to
14 ensure the EPC is maintaining the Company's minimum safety
15 requirements, including Days Away / Restricted or
16 Transfer rate (DART) and the Total Recordable Incident
17 Rate (TRIR), active insurance, and effective written
18 safety programs. We assign safety professionals to each
19 solar site to assist Construction Supervisors in
20 monitoring project activities for compliance of both
21 Tampa Electric's and EPC Health, Safety, and
22 Environmental programs.

23
24 **Q.** Has the company procured the land necessary for the solar
25 projects?

1 **A.** Yes. Tampa Electric purchased land for the 74.5 MW
2 Magnolia Solar project, the 52.5 MW Mountain View Solar
3 project, and the 74.5 MW Jamison Solar project. The
4 Magnolia Solar site is approximately 577 acres in size,
5 and the Mountain View site consists of about 359 acres.
6 The Jamison site is approximately 695 acres.

7
8 Tampa Electric is using previously purchased land for the
9 25 MW Big Bend II Solar project. This site is
10 approximately 191 acres.

11
12 **Q.** What is the status of project design and engineering for
13 the Tranche One projects?

14
15 **A.** The engineering and design of the Magnolia Solar project
16 is complete. The company received the environmental
17 resource permit in January 2021, and the county permit is
18 expected in early April. Site work will begin immediately
19 thereafter.

20
21 The engineering and design of the Mountain View Solar
22 project is complete. The company received the
23 environmental resource permit, and the county permit is
24 expected in April. Site work will begin immediately
25 thereafter.

1 The engineering and design of the Big Bend II Solar
2 project is complete. The environmental resource permit is
3 expected in mid-April, and a county permit is not
4 required. Site work will begin upon receipt of the
5 environmental resource permit.

6
7 The engineering and design of the Jamison Solar project
8 is complete. The company received the environmental
9 resource permit in March, and the county permit in
10 February 2021. Site work will begin in April 2021.

11
12 **Q.** Has the company purchased PV modules necessary to
13 construct the projects?

14
15 **A.** Tampa Electric solicited pricing from several module
16 manufacturers and determined First Solar to be the best
17 value based on pricing and performance. Tampa Electric
18 purchased First Solar series 6 and 6 Plus modules for the
19 entire 600 MW of Future Solar. The modules are part of a
20 bulk purchase from First Solar in 2019, which enabled the
21 company to lock in competitive prices and production
22 slots.

23
24 **Q.** What other benchmarks demonstrate that the costs of the
25 projects are reasonable?

1 **A.** A January 2021 NREL report that benchmarks EPC solar
 2 costs, "U.S. Solar Photovoltaic System and Energy Storage
 3 Cost Benchmark: Q1 2020" shows 100 MW utility scale PV
 4 systems with single axis tracking costs average \$1,350
 5 per kW_{ac} excluding land costs. Tampa Electric's Tranche
 6 One EPC cost, excluding land costs, averages \$1,187 per
 7 kW_{ac}.

8
 9 **PROJECTED INSTALLED COSTS**

10 **Q.** What are the projected installed costs for the Tranche
 11 One projects?

12
 13 **A.** The projected installed costs of the Tranche One projects
 14 with land are listed in the following table.

15	Magnolia	\$ 1,186 per kW _{ac}
16	Mountain View	\$ 1,333 per kW _{ac}
17	Jamison	\$ 1,336 per kW _{ac}
18	Big Bend II	\$ 1,352 per kW _{ac}

19
 20 **Q.** What costs were included in these projections?

21
 22 **A.** The projected total installed costs broken down by major
 23 category for the Tranche One projects are shown on
 24 Document Nos. 2 through 5 of my exhibit.

25

1 The projected costs shown in my exhibit reflect the
2 company's best estimate of the cost of the projects; they
3 include the types of costs that traditionally have been
4 allowed in rate base and are eligible for cost recovery.
5 These costs include EPC costs; development costs
6 including third party development fees, if any;
7 permitting and land acquisition costs; taxes; utility
8 costs to support or complete development; transmission
9 interconnection cost and modules and equipment costs;
10 costs associated with electrical balance of system,
11 structural balance of system; and other traditionally
12 allowed rate base costs.

13
14 **Q.** Are Allowance for Funds Used During Construction
15 ("AFUDC") costs included in your cost estimates?

16
17 **A.** No. Mr. Jose Aponte added AFUDC to the project costs I
18 provided and used the total cost, including AFUDC, when
19 analyzing project cost-effectiveness.

20
21 **Q.** How were the projected cost amounts in your exhibit
22 developed?

23
24 **A.** Tampa Electric worked with developers and suppliers to
25 determine the all-in costs for the Tranche One projects

1 and used an iterative approach to update project costs as
 2 site due diligence and engineering and design were
 3 conducted. This includes negotiating and executing
 4 agreements directly with manufacturers and suppliers for
 5 modules, inverters, trackers and racking, and Generator
 6 Step-up Unit ("GSU") transformers, reviewing equipment
 7 specifications and pricing, reviewing the scope of work
 8 and balance of system costs, and acquiring land and cost
 9 estimates to engineer, permit, and construct the
 10 projects. The fixed O&M amounts were developed by our
 11 solar operations group based on their experience
 12 operating our first 600 MW of solar, i.e., the SoBRA
 13 solar.

14
 15 **Q.** How did the company calculate the cost of land to be used
 16 in the calculation of the project's projected installed
 17 cost?

18
 19 **A.** The costs of the land for the project sites follow; they
 20 are calculated using the actual purchase price of the
 21 land. Big Bend II land is \$0 because we used available
 22 buffer land at Big Bend Power Station.

23
 24 Magnolia \$5,474,886 or \$ 9,489 per acre
 25 Mountain View \$7,618,517 or \$21,221 per acre

1	Jamison	\$9,708,545 or	\$13,969 per acre
2	Big Bend II	\$	0

3

4 **TRANCHE TWO PROJECTS**5 **Q.** Please describe the Tranche Two solar projects.

6

7 **A.** The Laurel Oaks Solar Project ("Laurel Oaks Solar"),
8 Riverside Solar Project ("Riverside Solar"), Palm River
9 Dairy Solar Project ("Palm River Dairy Solar"), and Big
10 Bend III Solar Project ("Big Bend III Solar") will be
11 included in the second tranche. These projects will use
12 a single axis tracking system and are designed to optimize
13 energy output for each set of site conditions. Laurel Oaks
14 Solar is a 66.8 MW project located in Hillsborough County,
15 Florida on approximately 515 acres of land. Riverside
16 Solar is a 65 MW project located in Hillsborough County,
17 Florida on approximately 530 acres of land. Palm River
18 Dairy Solar is a 70 MW project located in Pasco County,
19 Florida on approximately 548 acres of land. Big Bend III
20 Solar is a 22.2 MW project located in Hillsborough County,
21 Florida on approximately 93 acres of land.

22

23 My exhibit contains project specifics, a general
24 arrangement drawing, and projected installed costs in
25 total and by category for each project.

1 **Q.** When does the company expect the Tranche Two projects to
2 begin commercial service?

3

4 **A.** Based on the current engineering, permitting,
5 procurement, and construction schedules, the company
6 expects the projects to be complete and in service on or
7 before December 1, 2022.

8

9 **Q.** What arrangements has the company made to design and build
10 the Tranche Two projects?

11

12 **A.** The Tranche Two Solar projects: Laurel Oaks Solar,
13 Riverside Solar, Big Bend III Solar, and Palm River Dairy
14 Solar, were designed and will be built using the same
15 general contractual arrangements and processes and
16 competitive bid process that I described for the Tranche
17 One projects.

18

19 Tampa Electric selected Black & Veatch and executed a
20 contract for project development and EPC services for the
21 Laurel Oaks Solar project. The selection process is
22 currently underway for the remaining Tranche Two
23 projects: Riverside Solar, Big Bend III Solar, and Palm
24 River Dairy Solar.

25

1 **Q.** Has the company procured the land necessary for the solar
2 projects?

3

4 **A.** Yes. Tampa Electric has purchased land for the Laurel Oaks
5 Solar and Riverside Solar projects, and the company
6 employed the same screening and due diligence process to
7 select the Tranche Two project sites as I described for
8 the Tranche One projects. The Laurel Oaks site is
9 approximately 515 acres in size and is located in Tampa
10 Electric's retail service territory. The Riverside Solar
11 site is approximately 530 acres in size and is in the
12 company's retail service territory.

13

14 Tampa Electric is utilizing existing buffer land for the
15 22.2 MW Big Bend III Solar project. The site is
16 approximately 93 acres in size and is in Tampa Electric's
17 retail service territory.

18

19 Tampa Electric has a purchase option on land for the Palm
20 River Dairy Solar project and is completing its due
21 diligence. Once the due diligence is completed the company
22 plans to purchase the land in Q2 2021. The site is
23 approximately 548 acres in size and is in the company's
24 retail service territory.

25

1 **Q.** What is the status of project design and engineering for
2 the Tranche Two projects?

3

4 **A.** The engineering and design of the Laurel Oaks Solar
5 project is underway. The environmental resource permit is
6 expected in May 2021 and the county permit is expected in
7 June 2021. Site work will begin first quarter of 2022.

8

9 The engineering and design of the Riverside Solar project
10 will begin in the second quarter of 2021. Tampa Electric
11 expects to submit permit applications during the second
12 quarter of 2021. Site work will begin first quarter of
13 2022.

14

15 The engineering and design of the Big Bend III Solar
16 project will begin in the second quarter of 2021. The
17 company will submit permit applications during the second
18 quarter of 2021. Site work will begin first quarter of
19 2022.

20

21 The engineering and design of the Palm River Dairy Solar
22 project will begin once the land purchase has been
23 finalized. Tampa Electric expects to submit permit
24 applications in the second quarter of 2021. Site work will
25 begin first quarter of 2022.

1 Q. What other benchmarks demonstrate that the costs of the
2 projects are reasonable?

3

4 A. Tampa Electric's Tranche Two project EPC cost averages
5 \$1,111 per kW_{ac}, excluding land costs. This compares
6 favorably to the January 2021 NREL report benchmark's cost
7 of \$1,350 per kW_{ac} excluding land costs, which I previously
8 discussed.

9

10 **TRANCHE TWO PROJECTED INSTALLED COSTS**

11 Q. What are the projected installed costs for the Tranche
12 Two projects?

13

14 A. The projected installed costs of the Tranche Two projects
15 are as follows.

16

17 Laurel Oaks \$1,170 per kW_{ac}

18 Riverside \$1,241 per kW_{ac}

19 Palm River Dairy \$1,183 per kW_{ac}

20 Big Bend III \$1,275 per kW_{ac}

21

22 Q. Did you include the same types of costs and use the same
23 cost estimation techniques for Tranche Two projects that
24 you described for the Tranche One projects earlier in your
25 testimony?

1 **A.** Yes. The projected total installed costs broken down by
 2 major category for the Tranche Two projects are shown on
 3 Document Nos. 6 through 9 of my exhibit.

4
 5 The project land costs follow.

6		
7	Laurel Oaks	\$4,473,025 or \$ 8,692 per acre
8	Riverside	\$8,835,441 or \$16,671 per acre
9	Palm River Dairy	\$7,830,000 or \$14,288 per acre
10	Big Bend III	\$ 0

11
 12 **TRANCHE THREE PROJECTS**

13 **Q.** Please describe the Tranche Three solar projects.

14
 15 **A.** The Alafia Solar Project ("Alafia Solar"), Wheeler Solar
 16 Project ("Wheeler Solar"), and Dover Solar Project
 17 ("Dover Solar") will be included in the third tranche.
 18 These are single axis tracking configurations that will
 19 be designed to optimize energy output, given site-
 20 specific conditions. Alafia Solar is a 50 MW project
 21 located in Polk County, Florida on approximately 408 acres
 22 of land. Wheeler Solar is a 74.5 MW project located in
 23 Polk County, Florida on approximately 464 acres of land.
 24 Dover Solar is a 25 MW project located in Hillsborough
 25 County, Florida on approximately 177 acres of land.

1 My exhibit contains project specifics, a general
2 arrangement drawing, and projected installed costs in
3 total and by category for each Tranche Three project.
4

5 **Q.** When does the company expect the Tranche Three projects
6 to begin commercial service?
7

8 **A.** Based on the current engineering, permitting,
9 procurement, and construction schedules, the company
10 expects the projects to be complete and in service on or
11 before December 1, 2023.
12

13 **Q.** What arrangements has the company made to design and build
14 the Tranche Three projects?
15

16 **A.** The Tranche Three Solar projects: Alafia Solar, Wheeler
17 Solar, and Dover Solar will be designed and built using
18 the same general contractual arrangements and processes
19 and competitive bid process that I described for the
20 Tranche One and Tranche Two projects.

21 The EPC selection process is ongoing for each Tranche
22 Three project.
23

24 **Q.** Has the company purchased land for the Tranche Three solar
25 projects?

1 **A.** Yes. Tampa Electric purchased land for the Alafia and
2 Dover projects and entered a purchase option on the land
3 for the third project. The company employed the same
4 screening and due diligence process to select the Tranche
5 Three project sites as I described for the Tranche One
6 and Tranche Two sites. The Alafia site is approximately
7 408 acres in size and is located in Tampa Electric's
8 retail service territory. The Dover site is approximately
9 177 acres in size and is within the company's service
10 territory.

11
12 Tampa Electric has a purchase option on land for the
13 Wheeler Solar project and is completing its due diligence.
14 Once the due diligence is completed the company plans to
15 purchase the land in Q2 2021. The Wheeler site is
16 approximately 464 acres in size and is within the Tampa
17 Electric service territory.

18
19 **Q.** What is the status of project design and engineering for
20 the Tranche Three projects?

21
22 **A.** Tampa Electric expects the Alafia Solar engineering and
23 design to begin during the third quarter of 2021, and
24 permit applications will be submitted thereafter. Site
25 work will begin during the first quarter of 2023.

1 Tampa Electric will begin engineering and design of the
2 Wheeler Solar project after the site is purchased. Permit
3 applications will be submitted thereafter, and site work
4 will begin in the first quarter of 2023.

5
6 The Dover Solar project engineering and design will begin
7 in the fourth quarter of 2021. Permit applications also
8 will be submitted in the fourth quarter of 2021. Site work
9 will begin first quarter of 2023.

10
11 **Q.** What other benchmarks did the company use to ensure that
12 the costs of the Future Solar projects are reasonable?

13
14 **A.** Tampa Electric's Tranche Three project EPC cost averages
15 \$1,087 per kW_{ac}, excluding land costs. This compares
16 favorably to the January 2021 NREL report benchmark cost
17 of \$1,350 per kW_{ac} excluding land costs, which I previously
18 discussed.

19
20 **TRANCHE THREE PROJECTED INSTALLED COSTS**

21 **Q.** What are the projected installed costs for the Tranche
22 Three projects?

23
24 **A.** The projected installed costs of the Tranche Three
25 projects follow.

1	Alafia	\$ 1,252 per kW _{ac}
2	Wheeler	\$ 1,154 per kW _{ac}
3	Dover	\$ 1,375 per kW _{ac}

4

5 **Q.** Did you include the same types of costs and use the same
6 cost estimation techniques for Tranche Three projects
7 that you described for the Tranche One and Two projects
8 earlier in your testimony?

9

10 **A.** Yes. The projected total installed costs broken down by
11 major category for the Tranche Three projects are shown
12 on Document Nos. 10 through 12 of my exhibit.

13

14 The Tranche Three project land costs are as listed below.

15	Alafia	\$6,376,864 or \$15,630 per acre
16	Wheeler	\$9,475,578 or \$20,422 per acre
17	Dover	\$4,520,591 or \$25,505 per acre

18

19

20 **TRANCHES ONE, TWO, AND THREE PROJECTED COSTS**

21 **Q.** Are the project costs reasonable?

22

23 **A.** Yes. Our track record estimating and controlling the costs
24 associated with our first 600 MW of SoBRA solar projects
25 is good. The actual costs of the projects in the first

1 three tranches came in very close to our estimates. We have
2 used the same cost estimating and control procedures for
3 our Future Solar projects. We control project costs using
4 competitive bidding processes, diligent oversight of EPC
5 contractors, negotiation of cost-effective equipment
6 purchases to include ITC credits for inverters and
7 tracking systems, and project management to ensure the
8 projects remain on time and on budget. These project costs
9 are below recent benchmark prices, as I previously
10 discussed.

11
12 **SUMMARY**

13 **Q.** Please summarize your prepared direct testimony.

14
15 **A.** Tampa Electric is building three tranches totaling 600 MW
16 of solar generation projects. The first, second, and third
17 tranches consist of single axis tracking solar PV projects
18 in 226.5 MW, 224 MW, and 149.5 MW increments,
19 respectively. The projects of each tranche will enter
20 service at one-year intervals beginning in December 2021.
21 Tranche One includes Magnolia Solar in Polk and
22 Hillsborough Counties with 74.5 MW of capacity on 577
23 acres; Mountain View Solar in Pasco County providing 52.5
24 MW of capacity on 359 acres; the 74.5 MW Jamison Solar
25 project in Polk County on 695 acres; and Big Bend II Solar

1 in Hillsborough County with 25 MW on 191 acres. The
2 projected costs of Magnolia Solar, Mountain View Solar,
3 Jamison Solar, and Big Bend II Solar are \$1,186, \$1,333,
4 \$1,336, and \$1,352 per kW_{ac}, respectively.

5
6 Tampa Electric will build the Laurel Oaks Solar project
7 in Hillsborough County with 66.8 MW on 515 acres; the
8 Riverside Solar project in Hillsborough County providing
9 65 MW of capacity on 530 acres; Palm River Dairy Solar in
10 Pasco County 70 MW of capacity on 548 acres; and Big Bend
11 III Solar in Hillsborough County providing 22.2 MW of
12 capacity on 93 acres. The projected costs of Laurel Oaks
13 Solar, Riverside Solar, Jamison Solar, and Big Bend III
14 Solar are \$1,170, \$1,241, \$1,183, and \$1,275 per kW_{ac},
15 respectively.

16
17 Tranche Three includes the 50 MW Alafia Solar project in
18 Polk County on 408 acres; Wheeler Solar in Polk County,
19 which adds 74.5 MW of capacity on 464 acres; and the 25
20 MW Dover Solar project in Hillsborough County on 177
21 acres. The projected costs of Alafia Solar, Wheeler Solar,
22 and Dover Solar are \$1,252, \$1,154, and \$1,375 per kW_{ac},
23 respectively.

24
25 Tampa Electric controls project costs using competitive

1 bidding processes, diligent oversight of EPC contractors,
2 negotiation of cost-effective equipment purchases, and
3 project management to ensure the projects remain on time
4 and on budget. These project costs are below recent
5 benchmark prices.

6
7 **Q.** Does this conclude your prepared direct testimony?

8
9 **A.** Yes, it does.

10

11

12

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1 (Transcript continues in sequence in Volume
2 3.)

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CERTIFICATE OF REPORTER

STATE OF FLORIDA)
COUNTY OF LEON)

I, DEBRA KRICK, Court Reporter, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.

DATED this 1st day of November, 2021.



DEBRA R. KRICK
NOTARY PUBLIC
COMMISSION #HH31926
EXPIRES AUGUST 13, 2024