		FFSC - COMMISSION CLERK
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2	FLORII	DA PUBLIC SERVICE COMMISSION
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5	In re:	DOCKET NO. 20250011-EI
6	Petition for rate Florida Power & D	
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10	PROCEEDINGS:	PREHEARING CONFERENCE
11	COMMISSIONERS PARTICIPATING:	CHAIRMAN MIKE LA ROSA
13	DATE:	Monday, September 8, 2025
14	TIME:	Commenced: 9:30 a.m. Concluded: 11:25 a.m.
15 16	PLACE:	Betty Easley Conference Center Room 148 4075 Esplanade Way
17		Tallahassee, Florida
18	REPORTED BY:	DEBRA R. KRICK Court Reporter
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22		PREMIER REPORTING
23		TALLAHASSEE, FLORIDA (850) 894-0828
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1	APPEARANCES:	
1	APPRAKANURSI	

- JOHN BURNETT and MARIA MONCADA, ESQUIRES, 700
- 3 Universe Boulevard, Juno Beach, FL 33408-0420; KENNETH
- 4 A. HOFFMAN, ESQUIRE, 134 West Jefferson Street,
- 5 Tallahassee, FL 32301-1713; appearing on behalf of
- 6 Florida Power & Light Company (FPL).
- JON C. MOYLE, JR. and KAREN A. PUTNAL,
- 8 ESQUIRES, Moyle Law Firm, 118 North Gadsden Street,
- 9 Tallahassee, FL 32301; appearing on behalf of Florida
- 10 Industrial Users Group (FIPUG).
- 11 WALT TRIERWEILER, PUBLIC COUNSEL; PATRICIA A.
- 12 CHRISTENSEN, MARY A. WESSLING, OCTAVIO SIMOES-PONCE and
- 13 AUSTIN WATROUS, ESQUIRES, OFFICE OF PUBLIC COUNSEL, c/o
- 14 The Florida Legislature, 111 West Madison Street, Room
- 15 812, Tallahassee, FL 32399-1400, appearing on behalf of
- 16 the Citizens of the State of Florida (OPC).
- JAMES W. BREW and LAURA W. BAKER, ESQUIRES,
- 18 Stone Law Firm, 1025 Thomas Jefferson Street NW, Suite
- 19 800 West Washington, DC 20007; appearing on behalf of
- 20 Florida Retail Federation (FRF).

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- 1 APPEARANCES CONTINUED:
- 2 BRADLEY MARSHALL and JORDAN LUEBKEMANN,
- 3 ESQUIRES, Earthjustice, 111 S. Martin Luther King Jr.
- 4 Boulevard, Tallahassee, FL 32301; appearing on behalf of
- 5 Florida Rising, Inc. (Florida Rising), League of United
- 6 Latin American Citizens of Florida (LULAC), and
- 7 Environmental Confederation of Southwest Florida, Inc.
- 8 (ECOSWF).
- 9 STEPHANIE U. EATON, ESQUIRE, Spilman Thomas &
- 10 Battle, 110 Oakwood Drive, Suite 500, Winston-Salem, NC
- 11 27103; STEVEN W. LEE, ESQUIRE, Spilman Thomas & Battle,
- 12 1100 Bent Creek Boulevard, Suite 101, Mechanicsburg, PA
- 13 17050; appearing on behalf of Walmart (Walmart).
- 14 ROBERT SCHEFFEL WRIGHT and JOHN T. LAVIA, III,
- 15 ESQUIRES, Gardner, Bist, Bowden, Dee, LaVia, Wright,
- 16 Perry & Harper, P.A., 1300 Thomaswood Drive,
- 17 Tallahassee, Florida 32308; appearing on behalf of
- 18 Floridians Against Increased Rates, Inc. (FAIR).
- 19 FLOYD R. SELF, ESQUIRE, Berger Singerman, LLP,
- 20 313 North Monroe Street, Suite 301, Tallahassee, Florida
- 32301; appearing On behalf of Americans for Affordable
- 22 Clean Energy, Inc. (AACE), Circle K Stores, Inc. (Circle
- 23 K), RaceTrac, Inc. (RaceTrac), and Wawa, Inc. (Wawa),
- 24 (Fuel Retailers).
- 25 APPEARANCES CONTINUED:

- 1 ALEXANDER W. JUDD, ESQUIRE, Duane Morris, LLP,
- 2 100 Pearl Street, 13th Floor, Hartford, Connecticut
- 3 06103; appearing on behalf of Armstrong World Industries
- 4 (AWI).
- 5 WILLIAM C. GARNER ESQUIRE, Law Office of
- 6 William C. Garner, 3425 Bannerman Road, Unit 105, No.
- 7 414, Tallahassee, FL 32312; appearing on behalf of
- 8 Southern Alliance for Clean Energy (SACE).
- 9 ROBERT E. MONTEJO, ESQUIRE, Duane Morris, LLP,
- 10 201 South Biscayne Blvd., Suite 3400, Miami, Florida
- 33131-4325; appearing on behalf of Electrify America,
- 12 LLC (Electrify America).
- 13 YONATAN MOSKOWITZ, ESQUIRE, Keyes & Fox, LLP,
- 14 580 California Street, 12th Floor, San Francisco,
- 15 California 94104; appearing on behalf of EVgo Services,
- 16 LLC (EVgo.).
- 17 THOMAS A. JERNIGAN and CAPTAIN MICHAEL A.
- 18 RIVERA, 139 Barnes Drive, Suite 1, Tyndall Air Force
- 19 Base, FL 32403; appearing on behalf of Federal Executive
- 20 Agencies (FEA).
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1	APPEARANCES CONTINUED:
2	D. BRUCE MAY, KEVIN W. COX and KATHRYN ISTED,
3	ESQUIRES, Holland & Knight, LLP, 315 South Calhoun
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5	on behalf of Florida Energy for Innovation Association
6	(FEIA).
7	SHAW STILLER and TIMOTHY SPARKS, ESQUIRE, FPSC
8	General Counsel's Office, 2540 Shumard Oak Boulevard,
9	Tallahassee, FL 32399-0850, appearing on behalf of the
10	Florida Public Service Commission (Staff).
11	ADRIA HARPER, GENERAL COUNSEL; MARY ANNE
12	HELTON, DEPUTY GENERAL COUNSEL, Florida Public Service
13	Commission, 2540 Shumard Oak Boulevard, Tallahassee,
14	Florida 32399-0850, Advisor to the Florida Public
15	Service Commission.
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1	PROCEEDINGS
2	CHAIRMAN LA ROSA: Good morning. Everyone
3	looks like they are ready to roll. I will just
4	take that silence as it's 9:30, or a minute till.
5	I think we can go ahead and get rolling.
6	I see we have got folks on-line. Everyone is
7	good on-line. I know Mike has done a good job of
8	getting everyone prepared. I am looking down at my
9	monitor because I can see everybody. Excellent.
10	Awesome. Awesome.
11	I know that there is a hand raise button down
12	there. If you don't mind raising your hand when
13	you would like to speak, and I will certainly
14	address you as that time goes.
15	Good morning to everyone who is here. Today
16	is September 8th, 2025. It is now 9:30, and I will
17	go ahead and call this prehearing conference on the
18	settlement to order.
19	Staff, let's go ahead and get us started by
20	reading the notice.
21	MR. STILLER: By notice published September
22	2nd, 2025, this time and place has been set for a
23	prehearing conference on settlement in Docket No.
24	20250011-EI, Petition of Florida Power & Light
25	Company for a rate increase. The purpose of this

1	prehearing is set forth more fully in the notice.
2	CHAIRMAN LA ROSA: Excellent. Thank you.
3	Let's go ahead and move to appearances.
4	Obviously, we have got some folks that are visiting
5	us, or participating with us remotely. Let's start
6	with FPL. And I will just go down the list that I
7	have got in front of me so we make sure we don't
8	miss anybody.
9	FPL, you are recognized.
10	MS. MONCADA: Good morning, Chairman La Rosa,
11	Maria Moncada for Florida Power & Light Company,
12	and with me is John Burnett.
13	CHAIRMAN LA ROSA: Thank you.
14	Office of Public Counsel.
15	MS. WESSLING: Good morning, Mr. Chair. This
16	is Ali Wessling with the Florida Office of Public
17	Counsel. I would also like to enter an appearance
18	for Walt Trierweiler, the Public Counsel, as well
19	as Patricia Christensen, Octavio Ponce and Austin
20	Watrous. Thank you.
21	CHAIRMAN LA ROSA: Thank you.
22	League of United Latin American Citizens, for
23	Florida Environmental Confederation of Southwest
24	Florida.
25	MR. MARSHALL: Good morning, Mr. Chairman.

1	Bradley Marshall on behalf of Florida Rising, the
2	League of United Latin American Citizens of
3	Florida, better known LULAC, and the Environmental
4	Confederation of Southwest Florida, better known as
5	ECOSWF. And I also have with me Jordan Luebkemann
6	today. Thank you.
7	CHAIRMAN LA ROSA: Thank you.
8	FIPUG.
9	MR. MOYLE: Good morning, Mr. Chair. Jon
10	Moyle on behalf of the Florida Industrial Power
11	Users Group, FIPUG. I would also like to enter an
12	appearance for Karen Putnal with our firm.
13	CHAIRMAN LA ROSA: Thank you.
14	Florida Retail.
15	MR. BREW: Good morning, Mr. Chairman. I am
16	James Brew for the Florida Retail Federation. I
17	would also like to note an appearance for Laura
18	Baker.
19	CHAIRMAN LA ROSA: Great.
20	SACE.
21	MR. GARNER: Good morning, Mr. Chairman.
22	William Garner on behalf of SACE.
23	CHAIRMAN LA ROSA: Electrify America, I know
24	your on-line.
25	MR. MONTEJO: Good morning, Mr. Chairman.

1	Robert Montejo on behalf of Electrify America.
2	CHAIRMAN LA ROSA: Thank you.
3	Also on-line is EVgo Services.
4	MR. MOSKOWITZ: Yes. Good morning, Mr.
5	Chairman. This is Yonatan Moskowitz on behalf of
6	EVgo Services.
7	CHAIRMAN LA ROSA: Great. Thank you.
8	The Federal Executive Agencies.
9	MR. JERNIGAN: Good morning, Chair. This is
10	Thomas Jernigan on behalf of the Federal Executive
11	Agencies, and I would like to enter an also for
12	Captain Mike Rivera.
13	CHAIRMAN LA ROSA: Great. Thank you.
14	Florida Energy for Innovation Association.
15	MR. MAY: Good morning, Mr. Chairman. I am
16	Bruce May with the law firm of Holland & Knight for
17	the Florida Energy for Innovation Association. I
18	would like to make an appearance for my colleagues
19	Kevin Cox and Kathryn Isted.
20	CHAIRMAN LA ROSA: Great. Thank you.
21	Walmart.
22	MR. MAY: Thank you.
23	MS. EATON: Good morning, Stephanie Eaton here
24	on behalf of Walmart, Inc. I would like to enter
25	an appearance for Steven Lee, who is also with my

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1	firm, Spilman, Thomas & Battle. Thank you.
2	CHAIRMAN LA ROSA: Thank you.
3	FAIR.
4	MR. WRIGHT: Thank you, Mr. Chairman. Robert
5	Scheffel Wright on behalf of Floridians Against
6	Increased Rates, Incorporated. I would also like
7	to enter an appearance for my law partner, John T.
8	Lavia, III. Thank you.
9	CHAIRMAN LA ROSA: Great. Thank you.
10	Americans for Affordable Clean Energy.
11	MR. SELF: Good morning, Mr. Chairman. This
12	is Floyd Self entering an appearance on behalf of
13	Americans for Affordable Energy, Circle K, RaceTrac
14	and Wawa. Thank you.
15	CHAIRMAN LA ROSA: Great. Thank you.
16	Armstrong World Industries, also on-line.
17	MR. JUDD: Good morning, Mr. Chairman. This
18	is Alexander Judd from the law firm Duane Morris on
19	behalf of Armstrong World Industries.
20	CHAIRMAN LA ROSA: All right. Thank you.
21	PSC.
22	MR. STILLER: Shaw Stiller on behalf of PSC
23	staff. I would like to also enter an appearance
24	for Tim Sparks.
25	CHAIRMAN LA ROSA: Thank you.

1	MS. HELTON: And Mary Anne Helton is here as
2	your Advisor, along with your General Counsel,
3	Adria Harper.
4	CHAIRMAN LA ROSA: Great. Thank you.
5	That worked pretty well, so we will keep the
6	momentum going.
7	Again, thank you all for being here today. I
8	scheduled this conference for a few reasons, we can
9	call this a prehearing 2.0 I guess. It is to
10	compile a list of major elements for the August
11	20th Stipulation and Settlement Agreement; address
12	pending prehearing motions that are appropriately
13	before me as the Prehearing Officer; where it's
14	necessary, clarify prehearing procedures and
15	deadlines; discuss scheduling and procedure matters
16	related to the October 6th hearing; and then
17	discuss the framework, of course, of the
18	post-hearing filings.
19	One last thing before we get going. The
20	purpose of this hearing is, and that I ask you, is
21	to uniformly explain, of course, what's before us,
22	and I want to make sure that I am consistent with
23	what I am referring to.
24	So the FPL and intervenors who have signed the
25	August 20th Stipulation and Settlement Agreement

1	collectively I will refer to them as the
2	signatories, and the other parties collectively as
3	the non-signatories, right, so that there is
4	hopefully some consistency and lack of confusion
5	there.
6	Let's move to the major elements. We will
7	address the major elements. Staff, can you go
8	ahead and give us a little background?
9	MR. STILLER: Yes, Mr. Chair.
10	At an informal meeting conducted August 28th,
11	2025, the parties discussed the draft list of 29
12	major elements prepared and circulated by
13	Commission staff. For the transcript and
14	everyone's reference, that list is now in the
15	docket file on page two of document number
16	09065-2025, the letter FPL submitted regarding this
17	morning's prehearing conference.
18	The matters on this list as 1 through 29 are
19	acceptable to FPL as major elements. On Friday,
20	OPC filed a request to add six additional major
21	elements of the Settlement Agreement, and these are
22	as follows:
23	One, the standalone TAM issue.
24	Two, incentive compensation.
25	Three, stochastic loss of load probability

1	analysis.
2	Four, prudence of 2025-2027 battery storage
3	additions.
4	Five, bill impacts among the petition and
5	proposed stipulation and settlement agreements.
6	And six, validity of the proposed stipulation
7	and settlement agreements.
8	Staff suggests that you hear arguments from
9	the parties at this time on the major elements.
10	CHAIRMAN LA ROSA: Great. Thank you.
11	Then let's go to OPC regarding the additional
12	elements that have been identified, and then I
13	would like to hear from the other non-signatories
14	regarding these other major elements.
15	MS. WESSLING: Yes, Mr. Chair. Again, Ali
16	Wessling with the Florida Office of Public Counsel.
17	And before I go through the list, there are
18	two additional issues that we thought, over the
19	weekend, might be appropriate for being added.
20	The first one is sort of a it's a question
21	of who the parties to the FPL agreement represent,
22	and there is sort of four aspects to that. So
23	sub-issues of that one topic would be the interest
24	that they represent, the number of customers that
25	they represent, the revenue requirement burden

1	associated with who they represent that would
2	result there the FPL agreement, and which customer
3	classes are included. So the overall subject
4	matter of that element is just who the parties
5	represent with those four sort of sub-issues
6	included.

And then the other issue is we think it would be important to have an issue regarding forecasting, given that there certainly is a disputed -- certainly are disputed facts related to whether or not the forecasting presented by FPL and included in that agreement is accurate and appropriate.

So those two issues, in addition to the six listed by Mr. Stiller just a moment ago, are ones that we think are important to be included as issues to be determined in this case.

So starting with the first issue that was included in what we sent over on Friday, we do believe that a standalone TAM issue is really important, and that it deserves to be set off to the side other than the RSM issue and not subsumed within their RSM issue.

We certainly have legal concerns, as well as policy concerns, with whether or not the specific

the TAM amount are even up for, or being treated the way that the company and the signatories suggest that they be treated. We certainly believe that that would result in double recovery -- and I wouldn't go -- I won't get into the arguments right now necessarily, but that's -- it's a key issue in this case, is the TAM, and the TAM amount, and whether or not that can be used for a different purpose than it was originally intended. So that is a huge issue in this case, and we believe it deserves to be handled and voted on independently.

Additionally, with the incentive compensation, there are other issues related to that that we also believe have a big impact on revenue requirements in this case, and we think it's appropriate to be addressed separately.

Additionally, the stochastic loss of load probability analysis is also a key issue in this case, whether it's the litigated or the settlement agreement, because it's this analysis that is the backbone and the foundation for the resource additions that are being asked for, both in the litigated case and in the settlement agreement.

And this commission even had its own informal

meeting solely on the stochastic loss of load issue in this matter, and we just think that since that's the backbone and the basis for the additions, be it through the petition or through the signatories' agreement, we think that that's certainly important enough to be analyzed and voted on independently.

Additionally, similar argument for No. 4, the prudence of the 2025 through 2027 battery storage additions, those make up a huge element of the revenue requirements in this case. Again, both, whether you are talking about through the petition or as part of the settlement agreement. And there are a lot of issues surrounding those, even among the parties, evening among the non-signatories there are issues, so — and differences of opinion, so I think that's definitely something that's going to need to be addressed and voted on differently.

The fifth point, the bill impacts among the petition and the proposed stipulation and settlement agreements. If one of the ultimate issues in this case is whether or not the settlement agreement is in the public interest, the bill impacts of that settlement agreement and the settlement agreement put forward by OPC, FEL and FAIR is certainly relevant to the public interest.

Is it in the public interest to have rates based off of the petition, or the rates suggested by the FPL agreement, or perhaps the rates suggested by the consumer majority parties. So I think that issue is something that needs to be addressed and is usually important to whether or not the agreement is in the public interest -- either agreement is in the public interest.

And then No. 6, the validity of the proposed stipulations and agreements, there are obviously a lot of motions and whatnot that have been exchanged in this case, and there is a lot of issues that have been raised regarding the validity of either agreement, and obviously, that's an important issue, as you don't -- we don't want to have the Commission voting on something that isn't legally sufficient. I don't think anybody here would want that. So we think that that's an issue that deserves to be addressed independently as well.

And I have pretty much covered the arguments on the other two issues when I introduced them, but essentially, just to spell it out. The interests that the parties represent, the number of customers that they represent, the revenue requirement burden and the customer classes that are represented are

1	all very important issues, especially in light
2	of since these settlement agreements have been
3	filed, there has been a lot of statements made by
4	specifically the FPL agreement parties, the
5	signatories, that they represent a diverse
6	coalition of customers, and that it's multifaceted,
7	and whatnot, and we just want to be able to ask
8	questions about that, and explore the whether or
9	not that's true, and whether or not they can
10	represent what's in the public interest.
11	And so that's essentially what we are trying
12	to get at there. It's not that's not a standing
13	question. It's a question about if they are going
14	to put forth these statements that they represent a
15	broad group of customers, we want to be able to
16	just simply ask questions about that and have that
17	addressed, so and then the forecasting issue I
18	believe I covered.
19	So those are the main arguments for the issues
20	that we have put forth for consideration, and we
21	believe they are all essential to the Commission's
22	ultimate determinations in this case.
23	CHAIRMAN LA ROSA: The items No. 7 and 8, can
24	you put that in writing?
25	MS. WESSLING: Certainly. Yes.

1	CHAIRMAN LA ROSA: Mr. Marshall, I don't want
2	to make the assumption that you agree
3	wholeheartedly, so I certainly look to you for your
4	thoughts on what was just
5	MR. MARSHALL: Thank you, Mr. Chairman. I
6	would echo those thoughts. I don't have much to
7	add, other than that the interests that the
8	signatories represent has been one of the few
9	consistent findings of fact that the Commission has
10	consistently made regarding why a settlement is in
11	the public interest, including in FPL's last two
12	rate cases in '21 and 2016, was the breadth and
13	diverse coalition of customer groups that signed on
14	to it, and, therefore, aided the Commission's
15	finding that the settlement was in the public
16	interest. And so we do think the interest the
17	parties represent is squarely at issue.
18	They have reiterated those claims as part of
19	their motion for approval of the settlement and in
20	the testimony that was filed, prefiled testimony
21	that was filed last week, and so we think that
22	issue has squarely been put on the table by the
23	signatories, and has historically been one of the
24	crucial findings of fact that this Commission has
25	made to finding that a proposed settlement is in

1	the public interest.
2	CHAIRMAN LA ROSA: Mr. Wright.
3	MR. WRIGHT: Thank you, Mr. Chairman. I agree
4	with Ms. Wessling and Mr. Marshall. Thank you.
5	CHAIRMAN LA ROSA: Great. Excellent.
6	Now I would like to go to FPL, and then any of
7	the signatories that have anything specific to
8	maybe add to it. If I don't hear from you, then I
9	am going to assume that you share a position.
10	Yes.
11	MR. BREW: Thank you, Mr. Chair, Jay Brew.
12	I would just like to ask OPC, could you repeat
13	the factors that you were referring to for Issue
14	No. 6? You said the number of customers
15	represented, the revenue requirement burden and
16	what were the other factors?
17	MS. WESSLING: Sure. So it would technically,
18	I think, be No. 7, Issue No. 7.
19	MR. BREW: Oh, excuse me, seven.
20	MS. WESSLING: That's okay.
21	CHAIRMAN LA ROSA: So seven and eight, the new
22	items that have been added
23	MS. WESSLING: Yes, we will number them seven
24	and eight. Seven being who the parties represent.
25	So those four sub-issues within that that we think

would be appropriate are the interest that the party represents; the number of customers -- if it's not a customer, if it's an organization -- the number of customers that they represent; the revenue requirement burden that would be faced by that group's customers, meaning what percentage, you know, that they would represent; and also which customer classes, so RS, GS, all those sorts of things. Just we don't with have that information, and we just think in order to, you know, inquire about the statements that this is a broad group of customers, I think that information is important.

MR. BREW: Just -- if I can -- the revenue requirement burden for the class of customers represented? I am trying to figure out what it is you are asking.

MS. WESSLING: For each party, we just want to understand -- and these are related issues. They are not necessarily -- I mean, it's all related to what -- you know, in order to be able to know what sort of weight to give to the signature of any given party, I think it's important, and we think it's important that we understand how much of the revenues ultimately, or the revenue requirement that that party is going to be responsible for.

1	So, for example, the residential customers
2	represent, I don't know I mean, the vast
3	majority, over 90 percent of FPL's customers. So
4	we just want to understand, you know, what is that
5	number in relation to each of the other
6	organizations.
7	CHAIRMAN LA ROSA: I understand what you are
8	asking. I don't know that it's that easy, frankly,
9	to be able to demonstrate.
10	MR. BREW: I am trying to figure out what the
11	question is for how you could answer it.
12	CHAIRMAN LA ROSA: Sure. I am going to take
13	the point I am going to I take the whole
14	well, let me hear from the others.
15	MR. BREW: If I can ask, Mr. Chair, just to
16	clarify?
17	CHAIRMAN LA ROSA: Sure.
18	MR. BREW: On Issue 8, the forecasting issue,
19	Ali, were you talking about forecasting in general,
20	forecasting of sales? I am trying to figure out
21	what is it you are talking about?
22	MS. WESSLING: It's both sales and load
23	forecasting, to the extent that they underpin the
24	validity of the agreement that the signatories
25	signed, to the extent that that information is

1	being used to underpin and constitute competent,
2	substantial evidence of what's being put forward in
3	the FPL agreement, to the extent that that's being
4	used, we think that that issue is something that
5	should be put forth individually before the
6	Commission, because we do believe there is a lack
7	of competent, substantial evidence as it relates to
8	those issues, demand and load forecasting as
9	which is not a surprise. It was in our June 9th
10	testimony, so that
11	MR. BREW: Okay.
12	MS. WESSLING: to the extent that we have
13	challenged it in our testimony, and to the extent
14	that it's being relied upon to support the FPL
15	agreement, that's the purpose for calling it out
16	and having it addressed independently.
17	CHAIRMAN LA ROSA: And if you need to further
18	clarify that, can you clarify that in writing when
19	you submit it?
20	MS. WESSLING: Certainly. We left them as
21	this, just is he you understand, because that's the
22	way they are listed in the agreement. They are
23	just topics, not the formal wording that are
24	typically associated with issues. We just wanted
25	to introduce the subjects in the similar to the way

1	they were presented in the letter and by staff.
2	But we are certainly open to wordsmithing it with
3	everyone, and we would be happy to do that.
4	MR. BREW: Okay. So we are talking
5	forecasting, sales and load?
6	MS. WESSLING: Yes.
7	MR. BREW: Thank you. Thank you, Mr.
8	Chairman.
9	CHAIRMAN LA ROSA: Okay. Now let me go to
10	Ms. Moncada, whoever you would like to speak on it.
11	MR. BURNETT: Thank you, Mr. Chairman. I am
12	going to say a few words
13	CHAIRMAN LA ROSA: Please.
14	MR. BURNETT: just as an overview and then
15	pass to Ms. Moncada for some specifics.
16	One thing that struck me in listening to OPC,
17	Mr. Chairman, is there seems to be a fundamental
18	misunderstanding about what these numbered issues
19	in a case do and what they don't do. I heard a lot
20	of, we should be allowed to ask questions on this.
21	We should be allowed to develop this. We should be
22	able to take discovery. Whether something gets a
23	number or not, or is a major issue or not doesn't
24	in any way preclude OPC, or anyone else, for that
25	earth ma, from developing the issue, filing

testimony on it, taking discovery. So I think we should just back up and say, are we overthinking this a little, right?

The 130 issues first identified in the case present a very logical and clear roadmap for the Commission to sort evidence, to identify fallout issues, and the like. Your staff, I think, has done an excellent job of identifying major issues in the settlement that have changed or been impacted by the compromise.

Again, it's a good roadmap, but I think we just need to back up and dispel ourselves of that misunderstanding that somehow that prevents folks from maybe even discovering something during the hearing that they heard for the first time, and briefing that in their briefs, which they are perfectly allowed to do. So that's just an overview thought, and I will pass, with your leave, to Ms. Moncada to speak about the additional issues.

CHAIRMAN LA ROSA: Thank you.

MS. MONCADA: Yeah, it was with that backdrop that I would address the individual issues, as well as the backdrop that a series of Florida Supreme

Court cases have made clear that the ultimate issue

1	for your consideration, Mr. Chairman, as well as
2	the other Commissioners, is whether the settlement
3	agreement, as a whole, is in the public interest
4	and results in fair, just and reasonable rates.
5	And we agree, just as we stated in the letter that
6	we submitted with the preliminary list that staff
7	provided as to what the major elements of the
8	agreement are, and I can go through the list and
9	explain, once again, that the elements I am
10	sorry, that the additional items that were
11	presented by Ms. Wessling are not major elements of
12	the agreement. But as Mr. Burnett pointed out, it
13	doesn't mean that they can't fully explore that
14	through cross-examination, their own testimony and
15	in briefing, and, yes, we do think that the
16	Commission's order should reflect that to the
17	extent it becomes a main disagreement in the case.
18	So I will start with the first one, which is
19	the TAM as a standalone issue. Ms. Wessling
20	recognized that it is a subcomponent of the RSM, so
21	to in FPL's mind, that would be duplicative.
22	You would now have two issues are the same.
23	Paragraph 21 of the Settlement Agreement
24	describes specifically what the elements of the
25	rate stabilization mechanism are. The TAM is one

1	of those issues, and OPC, FEL and FAIR can explore
2	the TAM both on a factual and legal basis under
3	that issue. And in staff's list, that is Issue No.
4	17.
5	Incentive comp also not a major element of the
6	settlement, but again, can be explored through
7	cross-examination and all other matters that they
8	wish to proceed upon.
9	The same applies to the stochastic loss of
10	load probability and the battery storage. Those
11	are issues that have been identified as 3 and 4.
12	No. 5, bill impacts. That, again, is just a
13	fallout of the elements of the settlement agreement
14	and doesn't need to be set aside as another
15	element.
16	No. 6, the validity of their settlement. I
17	want to talk about that one a little bit more.
18	Ms. Ali I am sorry sorry, Ali Ms.
19	Wessling has stated that she wants to be able to
20	talk about the legal sufficiency of the settlements
21	filed by OPC, FEL and FAIR. The validity of that
22	settlement agreement has been fully briefed, so to
23	speak, through motion practice by the parties and
24	is actually ripe for a decision by this commission,
25	and, in fact, I would say, and hopefully Mr.

1	Stiller doesn't mind me saying this, but one of the
2	first notices we got with respect to the fact that
3	this prehearing conference was going to happen, was
4	that that would be, or could be one of the things
5	taken up, and FPL, certainly, is ready today to
6	discuss that with Your Honor, and have a ruling on
7	that documentation that was filed by those three
8	parties is, in fact, a valid settlement agreement.
9	We think that can be disposed of here today.
10	And with respect to whether FPL's settlement

And with respect to whether FPL's settlement with the signatories is legally valid, we believe that has been disposed of very clearly, and in black and white by the Florida Supreme Court in an August 2014 decision that was the appeal of FPL's 2012 rate settlement order, where the Florida Supreme Court made clear that FPL can, in fact, have a settlement that is nonunanimous, and that as long as the Commission provides the proper procedure and votes on whether the settlement is in the public interest, it is a legally valid settlement and valid settlement order.

If they are talking not about the legal validity but of the factual underpinning, well,

Your Honor, that's what we are here for -- that's what we will be here for in October to explore the

validity -- I am sorry, whether the public interest is met for the settlement agreement that we filed on August 20th.

For No. 7, I think that one smacks the most of as not being a proper issue, because who the signatory parties represent is a legal issue, not one that the Commission is going to vote -- needs to take a vote on. The interest that they represent, the number of customers, the revenue requirement burden, those are all just factual determinations. It's not really a controversy for somebody to vote on up or down.

And then that takes us to load forecasting, which includes sales as well. Again, OPC, FEL and FAIR are absolutely free to explore that. We are still going to have a hearing on the first 130 issues, and sales forecast and load forecast is certainly part of that. We have prefiled testimony, both by FPL, as well as, I think, some counter testimony by the non-signatory parties. That will still be in evidence and they can still explore that during the hearing, as well as in their briefing. And, again, if it is a source of a main disagreement of the parties, we would submit that the Commission's order should reflect that as

1	such in its order.
2	Thank you.
3	CHAIRMAN LA ROSA: Any other parties,
4	signatory parties have anything to add? FIPUG.
5	MR. MOYLE: I just have a few follow-up
6	comments to the questions that you asked about
7	this.
8	First of all, I would like to thank you for
9	your direction to call the parties the signatories
10	and the non-signatories. I think that captures it.
11	It's clear, and, you know, starts avoiding things,
12	like special interests and different things, so
13	thank you for that.
14	The point with respect to the parties, and who
15	the parties are, and all that, that you know, we
16	support the comments FPL on that. There is
17	information that's already in the record, and
18	that's part of standing. Your staff was clear,
19	said, establish standing. We put testimony in on
20	that point, and I think that's, you know, addressed
21	sufficiently in the pleadings as filed. Jeff
22	Pollock, who has worked for FIPUG for many years,
23	has put forward testimony on that, and that can be
24	something that's cross-examined.
25	And in your order establishing procedure, the

1	way I read it anyway, or interpreted it, was you
2	said, look, we have been going at this for a long
3	time, hundreds, if not thousands of discovery
4	requests have been filed. Going forward, we are
5	going to look only at the settlement agreement and
6	have discovery on that. So we think some of this
7	discovery is picking up and backfilling on issues
8	that could have been inquired about previously.
9	There is also a number of motions before you
10	that, respectfully, I think
11	CHAIRMAN LA ROSA: We are going to get to some
12	of those motions.
13	MR. MOYLE: Oh, okay. I guess I would just
14	say, like, even this weekend, there was Friday
15	Friday late, there was notices of deposition filed.
16	The signatories, not including FPL, the intervening
17	signatories filed something last night, a
18	voluminous response to that. So I am happy to talk
19	about it, and argue about it, but there is a wealth
20	of documents and legal argument that is before you
21	that, at least my thought was, maybe do a
22	consolidated omnibus ruling on a lot of the
23	discovery disputes that we are having after hearing
24	argument and reviewing those documents.
25	So anyway, that, I think, is the main gist of

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1	the points with respect to FIPUG. It's been around
2	a longtime. OPC has been invited and attended
3	meetings, annual meetings of FIPUG. They know who
4	the members are. It's under confidentiality, just
5	as a lot of companies say we are not going to make
6	our members public.
7	You served in the Legislature. I think you
8	probably remember the Chamber of Commerce being
9	asked who are your members, they say, we don't, you
10	know, we don't tell
11	CHAIRMAN LA ROSA: You want to save this
12	positioner for
13	MR. MOYLE: I will.
14	CHAIRMAN LA ROSA: Yeah. As I am looking down
15	the list, we are going to get to that
16	specifically
17	MR. MOYLE: Okay.
18	CHAIRMAN LA ROSA: so I don't want you to
19	have you repeat yourself and maybe a better posture
20	to
21	MR. MOYLE: And I could say see above, but I
22	will just hold.
23	CHAIRMAN LA ROSA: Oaky.
24	MR. MOYLE: Thank you.
25	CHAIRMAN LA ROSA: All right. Any other

1	parties?
2	MR. MAY: The FEIA supports the arguments
3	presented by Ms. Moncada. We think it covered the
4	major elements. We agree with those. We also
5	agree with her positions with respect to the
6	additional elements that the OPC is attempting to
7	inject into this proceeding.
8	CHAIRMAN LA ROSA: Florida Retail.
9	MR. BREW: Thank you. Jay Brew again.
10	I just wanted to reiterate a point that Ms.
11	Moncada made regarding the Issue 7 that OPC has
12	raised. The number of customers that an
13	organization may represent, other than going to
14	standing, really isn't something for the Commission
15	to decide, and, yes, it will look at the overall
16	package of the settlement as whether it's in the
17	public interest, but whether an association
18	represents five customers or 500 isn't particularly
19	pertinent to the issues that the Commission has to
20	decide.
21	CHAIRMAN LA ROSA: Any other parties?
22	I am going to come back to you, Ms. Wessling.
23	I don't want to, certainly, ignore the folks that
24	are on the line that are remote. Any of the
25	parties remotely? I am not seeing

1	MR. JERNIGAN: Mr. Chairman, this is
2	CHAIRMAN LA ROSA: Yes, sir.
3	MR. JERNIGAN: Yeah, this is Thomas Jernigan
4	with the Federal Executive Agencies.
5	We would echo what has already been said by
6	FPL and the signatory parties, but I would add, for
7	at least, I believe it's been identified as Issue
8	No. 7, who the settling parties are, and the number
9	of customers they represent. The Federal Executive
10	Agencies is a group designated by federal statute
11	for every federal customer within the FPL's service
12	territory. That includes not only military
13	installations, courthouses, Post Office, military
14	recruiting offices all across the state. Asking us
15	to identify how many of those exist, and how many
16	bills there are, bill impacts, et cetera, is well
17	beyond what is necessary or what is appropriate in
18	this settlement, and would be incredibly
19	burdensome.
20	I just want to add that to the list of
21	concerns I have over it over these additional
22	items. Thank you.
23	CHAIRMAN LA ROSA: Excellent. Thank you.
24	Ms. Wessling.
25	MS. WESSLING: Thank you, Mr. Chair, and thank

you for the opportunity to just add a couple words of response to what has been stated.

I will stand on our argument regarding Issues

1, 2, 3 and 4, as well as 8, but if I could just

briefly respond to 5, 6 and 7, I would appreciate

it.

Regarding 5 and 6, the signatories are the ones who filed this -- their settlement agreement on August 20th of this year. And in doing so, they made several statements, and they are asking this commission to determine and agree with them that the rates that will result from their agreement will be fair, just, reasonable and in the public interest. And in order to allow the Commission to determine that, to see for themselves, and decide for themselves whether or not that's the case, all of these issues are highly relevant.

Regarding Issue 6 and the validity of the proposed stipulation, I am glad to hear FPL bring up the 2014 case, the Citizens case at the Florida Supreme Court. Like it or not, we are all bound by that case, and that case states unequivocally that nonunanimous settlement agreements are available to this commission. And although, you know, we would love nothing more than to have only had to worry

about the hearing in this case, we were prepared to
go on August 11th. We had our opening statement,
we were ready to go, but then this was thrust upon
us less than one business day before that hearing
started.

So in response to that, and in order to protect the interest of all of Florida Power & Light's customers, we were forced to do -- to create an alternative agreement that was in the public interest, unlike the signatories' agreement. So that -- those issues are why Issue No. 6 are important, and Issue No. 7, as well.

Specifically on No. 7, regarding who the parties represent, in the testimony filed by Florida Power & Light, they state that FPL and a diverse coalition of customer groups filed the signatory agreement. And if they can say that but we can't ask questions about who that group is and who they represent, that just doesn't seem fair. That doesn't seem right. And we just want to be able to ask our questions and explore that issue for -- so that the Commission -- as I said at one of the last hearings, more information is better. And we just want to be able to have as much information before the Commission as possible so

1	that the Commission can make a decision based off
2	of what is truly fair, just and reasonable and in
3	the public interest.
4	So those are why those issues are so importan

So those are why those issues are so important to be included in this case and in the Commission's determination, and that's why we ask that they be included. And thank you for, again, allowing me the chance to respond to some of that.

CHAIRMAN LA ROSA: Okay.

MS. EATON: Can I add something?

CHAIRMAN LA ROSA: Yes, Walmart.

MS. EATON: I want to support what the other signatory parties have stated, but I would say we would like an opportunity for our group to see Issues 7 and 8 once they are written out so that we can potentially address those further with you.

But I would say especially as to Issue 7, a lot of the information about who, you know, who the customer is or what the customer group, the purpose of their being in the case, the nature of the rate classes, for example, that are subject to their members, a lot of that information, especially for our client, has been in the record with the petition to intervene, as well as the direct testimony that was filed back in June. So it's

1	not, you know, new information. It is definitely
2	information that can be talked about at the
3	hearing, but to have it as a separate issue doesn't
4	make very much sense.
5	So perhaps it will make more sense when it's
6	written out and shared, but it doesn't seem like a
7	standalone issue, that particular one.
8	Thank you.
9	CHAIRMAN LA ROSA: Mr. Marshall.
10	MR. MARSHALL: Thank you, Mr. Chairman. Just
11	a couple brief responses.
12	On No. 6, yes, the 2014 decision is good law,
13	and it did say that nonunanimous settlement
14	agreements can be valid, but that doesn't mean that
15	all nonunanimous settlement agreements are legally
16	valid, and there are factual underpinnings, such as
17	FPL has pointed out, as to whether the parties are
18	generally competing parties or whether they were
19	self dealing, and we think that's an issue of fact
20	for this commission to determine, and, therefore,
21	whether the settlement agreement that the
22	signatories made is valid.
23	As to No. 7, the argument was is that it's
24	a legal issue with factual determinations. That
25	doesn't mean it can't be an issue for the

Commission to make decisions on and for evidence to be presented on.

What we seem to be hearing is that we have a black box settlement and that the -- all the signatories want to be black box groups and not reveal what interests that they are representing, even though the Commission has continually relied on those representations to make determinations of what's in the public interest.

I will quote from the '21 order: The signatories to the 2021 settlement represent a broad section of FPL's customer classes and a large majority of the parties in this case. Later it says that representing virtually every customer class.

The 2016 order, the Commission made similar findings in deciding that the settlement agreement then was in the public interest: That the signatories to the settlement agreement represent a broad segment of FPL's customer base, including both residential and commercial classes.

And what we are hearing is that those are not valid facts or evidence to be considered. And if that's true, then the motion for approving the settlement that makes representations along those

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1	lines, and the testimony that was filed last week
2	that makes representations along those lines for
3	arguments about why the agreement is in the public
4	interest should all be withdrawn or stricken, but
5	we are not seeing any move to withdraw that
6	testimony or the motion approving the settlement
7	agreement, so the signatories have put that
8	squarely at issue.

And a petition to intervene is not evidence.

It's allegations as this commission's order granting intervention to every single one of the intervening parties noted, that there are allegations sufficient for standing. But standing, itself, is very different than the customer interests.

The customer interests weren't an issue for this commission to consider before a settlement agreement was put before it. Of all the 130 original issues, there was no issue regarding the interests of the parties in the case. There was one regarding standing, but that's different than the interests of the parties.

Now that we have moved into a settlement agreement, thanks to the signatories, they have put squarely at issue whether the -- whether their

1	customer interests support a finding that the
2	settlement agreement they made is in the public
3	interest. And as such, that is an issue that needs
4	to be addressed and that discovery must be allowed
5	on, or all of the assertions and representations
6	that the signatories are making regarding that
7	issue need to be withdrawn.
8	Thank you.
9	CHAIRMAN LA ROSA: Okay. So obviously, this
10	is an important issue, and I think I should give
11	the right to FPL, do you have anything further to
12	say, or thoughts on that? I want to try to close
13	the loop on this so we know how we are moving
14	forward.
15	MS. MONCADA: Nothing further. They are free
16	to explore all of that through cross-examination.
17	CHAIRMAN LA ROSA: So, Ms. Wessling, we talked
18	about providing the additional points in writing.
19	Is if I asked to have that depending on what
20	time we get out of here, which I don't know, will
21	be hopefully not very late, is it possible to get
22	that back to us today?
23	MS. WESSLING: I just emailed it.
24	CHAIRMAN LA ROSA: Okay. Perfect.
25	So then what I am going to ask for if any of

1	the parties want to respond to that, is it possible
2	to have a response by tomorrow? Okay. Seeing
3	nodded heads, and I don't want to discount my folks
4	on-line.
5	Obviously, this is an important issue, and is
6	truly, you know, the framework of the Commission's
7	decision-making, so I will discuss with my staff
8	further so that I can make a decision on this as
9	soon as possible, is that fair?
10	Staff, does that sound okay?
11	Okay. So I think we can move on to some
12	pending motions.
13	MR. STILLER: Yes, Mr. Chair. You got a
14	preview here.
15	There are several pending motions that you may
16	address today. They fall into generally two
17	groups. There is a group of motions regarding some
18	pending discovery and motions to quash and
19	protective order. And there is also motions
20	relating to a settlement agreement submitted by
21	OPC, FEL and FAIR.
22	Staff suggests that you hear the argument
23	related to the settlement agreement first, and then
24	move into the discovery motions.
25	CHAIRMAN LA ROSA: Okay. Just help keep me in

1	order if I go offtrack at all.
2	So OPC, FAIR and FEL have submitted,
3	obviously, the proposed proposal to consider,
4	you know, an agreement signed by those three
5	parties, and have requested that the first revised
6	OEP be amended to add certain filing dates for the
7	testimony and exhibits related to that agreement.
8	So let's first let me go to the
9	non-signatories on their joint motion, and let me
10	ask Ms. Wessling if you can start us off.
11	MS. WESSLING: Certainly. And, again, thank
12	you, Mr. Chair, for giving us the opportunity to
13	address you on this extremely important topic. I
14	am speaking on behalf of OPC, and I would just ask
15	that the other signatories to the August 26th
16	agreement also be given a chance to
17	CHAIRMAN LA ROSA: I will, yes, I will
18	recognize them.
19	MS. WESSLING: follow up on anything that
20	they might also think is important that I may not
21	mention.
22	And you did get a preview of some of the
23	arguments, as well as just the motion itself speaks
24	for itself. It puts forth all of the various
25	arguments and factors that we believe would result

in, certainly, more fair, just and reasonable rates, and which would be in the public interest compared to the August 20th Settlement Agreement.

And also, as I mentioned earlier, we would --I mean, we are here because they filed an Before they filed an agreement, as I agreement. mentioned, we were ready for hearing. We were here, we were -- we -- even on Friday, I mean, before, when we got that agreement, we were fully in trial prep mode, and even when we showed up before that that -- before it was decided whether that was going to be postponed at the request of FPL and the signatories, we were ready to go, and we remained ready to go. We remained ready to analyze and litigate the petition that was filed on February 28th of this year. We have been working very hard, and we have a lot of questions for the various witnesses and points that we would like to make.

However, once that settlement agreement was filed, and once we had a chance to fully review it and realized that this agreement did not represent the vast majority of FPL's customers, we could not sit idly by, and we had to at least present an alternative for your consideration so that all of

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the customers will benefit from a more fair, just and reasonable and in the public interest agreement, and that's what we put forward.

Again, the Citizens case stated that nonunanimous settlement agreements are allowed. And obviously, if you have two agreements, and one is in the public interest and fair, just and reasonable and one is not, then we certainly advocate that you pick the one that is in the public interest. And our agreement, as is laid out in our motion and in the agreement itself, shows you just how much more in the public interest and fair, just and reasonable those rates are.

here saying, FPL, with our agreement, should get no money, that's our litigated position, but we made an effort to come up with a fair, just and reasonable resolution. We are not saying no agreement. We are saying — or no rate increase, we are saying, here is a more reasonable rate increase than what has been put forward by the signatories. And, again, that's all broken down and listed out in a table included with our motion.

And the signatory parties argue that our agreement is illusory, but the same can be said of

1	theirs. FPL has recently stated that they
2	represented the residential customers at the table
3	when they came up with this agreement, and that is
4	simply not true. And that sort of allegation
5	cannot be true when none of the residential
6	customers were represented.
7	We represent all the customers, and we did not
8	sign that agreement. And allowing them to allege
9	that, and for the Commission to rely on that, would
10	certainly be misguided.
11	There is another allegation I think that was
12	briefly touched on earlier that we have settled
13	with ourselves, and that we are a group of
14	non-adverse parties, but that is absolutely not
15	true.
16	We varied even when we all filed our
17	testimony on June 9th, there were a number of areas
18	where we disagreed, frankly. ROE, OPC recommended
19	a 9.2 our expert recommended a 9.2 ROE, and I
20	believe FEL's expert recommended a 9.5 or a 9.6.
21	That's one, just one instance where we are not
22	aligned.
23	Additionally, there was a difference regarding
24	the equity ratio recommendation. There was a

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difference of opinion, certainly, about the

appropriateness of the stochastic loss of load probability analysis. And I anticipate that when the hearing gets underway on the petition itself, that that difference of opinion will be very clear to this commission through the evidence that that is adduced at the hearing. And you can probably tell that by reading our two testimonies on that issue. And anyone who paid attention to the depositions and discovery in this case is aware that we are not aligned on the stochastic loss of load issue.

Additionally, there is a difference of opinion, I believe, regarding the 2025 Northwest Florida battery additions and the propriety of those additions, and whether or not there is a resource need, and how they should be addressed. So those are examples of the ways in which we disagreed.

Also, FPL alleged that we are all on the same side of the versus that was referenced both in the response to our motion for the agreement, I think, and as well as in the response to the motion for the scheduling order. But I would remind everyone that there is no versus in this case. This is a petition filed by FPL, and we -- anyone who

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intervenes and has standing to intervene can

litigate that, can explore that, can ask questions

about whether or not this is in the public

interest, and that's is certainly what we are doing

here.

And again, we only filed the settlement agreement because they filed what they filed on August 20th. And we believe that given the current lay of the land in Florida, that nonunanimous settlement agreements are able to be approved, then we felt like we needed to do what we did. And we are unaware of any case law in Florida that's either been decided by this commission or the court that requires the utility to be a signatory to the agreement that is ultimately approved.

One thing that FPL states several times in their responses as well is that if for whatever -- if the Commission agrees with our agreement and approves our agreement, and FPL is not a signatory, then their rates would automatically go into effect based off of the statutory clock.

However, it's certainly OPC's position that the statutory clock was waived in this case by FPL when they filed, again, one business day before the hearing, that -- asking for a motion to suspend the

hearing and allow them to create the settlement
agreement.

In similar cases in Florida -- well, not similar, but in -- as an example of why we believe that that is the case, that it has been waived, is that in criminal cases, when a defendant who has a right to a speedy trial, when they ask for a continuance in their case, that is an automatic waiver of their speedy trial rights. And that is a Supreme Court case, Knight V State, 211 So.3d.

And we believe that the same logic applies here, that if you have a statutory right, you absolutely have a right to have this clock enforced, but when you ask to delay or suspend or continue things, then that constitutes a waiver of that clock. So I don't think that's something that this court -- or the Commission should be concerned about in terms of that argument.

And let me see. Just give me one moment here. There is also, as far as we are aware, no case in Florida that states that the company must consent to the rates that are imposed upon it, and that the rates they are allowed to charge customers, it's this commission's job, it's this commission's purview to set rates. And whether or not the

company agrees with those rates is not relevant, and we don't believe there is any case law that requires the company's consent to the rates. That goes against the entire purpose of this commission.

This commission is here to look out for and protect the public. That is what 366.01 states, is that because these utilities, these investor-owned utilities are state sanctioned monopolies, the Commission exists for the protection of the public, and that's what we are asking you to do by approving our settlement agreement, which more fairly balances the interests of all stakeholders here, that results in fair just and reasonable rates. It's over \$5 billion worth of revenue increases over the course of this agreement. And to argue that we are, you know, being irreasonable -- or unreasonable or irrational with our agreement, is just -- it just doesn't make sense.

And those are the primary points that I would like to make regarding our motion, again, in addition to what's in the motion and what we filed.

And regarding the -- if I could just briefly touch on the scheduling order. We ask that -- we are asking that a deadline to be imposed upon ourselves so that we are treated the same way that

1	the company was treated.
2	They were required to file their testimony on
3	September 3rd, approximately a week after they
4	filed their agreement. We are asking we are
5	actively preparing to file testimony in support of
6	our agreement this week, this Wednesday, and we are
7	just asking to be treated the same way, to have our
8	agreement be given the equal consideration under
9	the law and by this commission, and so that's what
10	we are asking for.
11	We are trying to be as equitable and fair as
12	we can here, while also preserving our rights, and
13	that's those are the main reasons that I would
14	list, and I would let open the floor, if I may,
15	to the others.
16	CHAIRMAN LA ROSA: Sure.
17	Mr. Marshall.
18	MR. MARSHALL: Thank you, Mr. Chairman. I
19	would echo all those remarks and add that
20	everything FPL said about the agreement that we
21	filed on August 26th can be said about theirs,
22	with and sometimes even more so regarding
23	theirs, except one thing that FPL is on their
24	agreement and is, obviously, not on our agreement.
25	And they say that they are the petitioner in

this case and, therefore, have to be on the agreement, but there is nothing that requires a base rate case to be started and petitioned for by the utility. Under Florida law, if they are overearning, underearning, the Commission can bring them in. There is nothing about a base rate case that requires a utility to be the one to initiate it by filing a petition with this commission.

It would seem strange if that would be the one thing that would make them an indispensable party to that agreement. If we were the ones that started a petition for a base rate case, it would be strange that we would be the one indispensable party to any settlement that was proposed to the Commission.

And as Ms. Wessling said, under Florida law, for a regulated investor-owned utility, their consent is not required for the rates that they are allowed to charge their customers. That's the Commission's job, is to determine the rates that they are allowed to charge their customers.

If you look at the agreement we filed, you can see that there are actual genuine compromises and completing positions that were made on almost all of the issues that are applicable in this case. If

1	we were just settling amongst ourselves, we would
2	have adopted our litigation position, which would
3	have been no rate increase at all, and that is not
4	what we filed in our proposed settlement.
5	You know, something that I would just like to
6	point out about settlements generally, is that
7	under Florida Rule of Civil Procedure 1.442, any
8	party can propose a settlement with other parties.
9	There is no one required party. And so based on
10	the fact that our agreement has genuine
11	compromises, and we believe is in the public
12	interest and promotes fair, just and reasonable
13	rates, and we want to put on the evidence to do
14	that, and are open to discovery from the other
15	parties on those issues, we think it should be
16	considered by the Commission on the same basis that
17	FPL's settlement agreement is considered by the
18	Commission.
19	CHAIRMAN LA ROSA: Thank you.
20	Mr. Wright.
21	MR. WRIGHT: Thank you, Mr. Chairman. Very
22	briefly.
23	First, regarding FPL's assertion that as the
24	petitioner, they have to be on the settlement. As
25	the petitioner, they can terminate this case. They

didn't have to file it. They can terminate it, but that's what they have got. You have the authority to consider their settlement. You have the authority, the jurisdiction to consider the non-signatory settlement, to use your term, thanks. And you, the Florida Public Service Commission, have the authority, the jurisdiction, the mandate, to set FPL's fair, just and reasonable rates based on consideration of all the statutory factors.

A couple of quick other points. The Public Counsel -- Ms. Moncada has talked about what we call Citizens who are on the 2014 opinion deciding the 2012 appeal of the FPL rate case then. The Public Counsel specifically has the statutory authority to urge any position which he or she deems to be in the public interest, whether consistent or inconsistent with positions previously adopted by the Commission.

We, the non-signatories here, have multiple good faith arguments that, and very specifically a powerful and good faith argument that a settlement must include the vast majority of FPL's customers. That happened to be true because, in 2016 and 2021, because the Public Counsel was a party to both of those settlements.

1	The Public Counsel is not a party here. We
2	believe that if there is a powerful, good faith
3	argument to be made to you, and, if necessary, to
4	the Florida Supreme Court, that consistent with
5	your precedence, it's a diverse that settlements
6	are based on a diverse range of customers
7	represented, you must consider the interest of the
8	residential customers.
9	Thank you.
10	CHAIRMAN LA ROSA: Thank you.
11	Let me now go to FPL, and in a similar
12	fashion, if any of the other parties would like to
13	follow them, I will recognize you.
14	MR. BURNETT: Thank you, Mr. Chairman.
15	Notably, we heard a lot of argument down on
16	the other side of the table, I think maybe even
17	some lawyer testimony, but we certainly didn't hear
18	any law, and we certain other than a criminal, I
19	think, citation, we certainly did not hear any
20	logic. And I think what Mr. Wright said in two
21	things that he just said really hence make my
22	point.
23	That's right, we are the utility who can
24	terminate this case. We can terminate this
25	settlement and resort back to our as-filed case.

1	We can file. No one else can. And 366.06 is
2	abundantly clear. It says that rates may be
3	requested, demanded, charged and collected by a
4	public utility. End of story right there.
5	We are the only person that gets to say we get
6	to ask for this. And we are the only person can
7	that can compromise our statutory right to modify
8	our as-filed case, or to terminate the case all
9	together, or to enter into settlements.
10	There is it defies the whole regulatory
11	paradigm to suggest that the utility can just be
12	left out. And I think I even heard Mr. Marshall
13	suggest that someone could file a rate case on our
14	behalf asking to increase our rates. It's silly.
15	The argument is simply silly, and it defies the
16	plain language of 366.06.
17	Another thing that Mr. Wright said, he read
18	you something that said OPC may offer positions,
19	and that's exactly right. OPC can offer positions.
20	They can't settle FPL's rate case, and that's
21	exactly what OPC should do.
22	They have asked for time here additional
23	dates on which to file additional testimony. No,
24	they get positions. They already had the

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opportunity in your original schedule to file

1	settlement testimony if they wished to oppose it.
2	They could take the so-called agreement that they
3	filed and append it to their settlement testimony.
4	They can break it up and put it in witnesses. They
5	can cross on it. They can brief on it, and they
6	should do all of that. But those are positions.
7	And Mr. Wright said it exactly right, those are
8	positions. It's not a settlement. It's a position
9	paper that these three have come together and
10	compromised on various positions.
11	And if you really dissect it, you will go down
12	and so, right, it's ROE, what they think the ROE
13	should be. We think what we have in our settlement
14	what ROE should be. That's why they get to file
15	settlement testimony, is to say, we don't think
16	these that's right, and they get to explain why
17	that's right, but they don't do that by another
18	settlement.
19	Also, the Florida Supreme Court in the
20	AmeriSteel case has been very clear, that a
21	settlement in this regulatory realm, not in a
22	criminal case, not in a civil case, is in this
23	realm, is an agreement between contending parties.
24	Contending is a word derived, of course, of

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contention, right. We are -- we have to be --

there is a V in this case, and we have to be on the
other side of it, right. There is no way that,
again, there could be contention among parties who
are aligned, even if their positions may not agree
completely.

We filed the as-filed case. Everyone at this table at some point contended that, right. And we have gotten together with the folks who actually contended it and came and compromised with us. So that's all that could logically mean from the AmeriSteel case as well.

And then the burden of proof is another thing that the Florida Supreme Court has been very clear on in the Florida Waterworks case. The utility always carries that burden of proof. It's always going to be ours.

And when we get into a suggestion that there should be direct testimony and then the utility replying to it, and then perhaps rebuttal after that of someone who has not filed a petition, has no legal ability to file a petition, it blurs the line of who actually has the burden of proof in this case, right. It's us. It always will be us, FPL. And that is another hazard for the Commission entertaining testimony, which purports to shift the

1	burden of proof, rather than just letting these
2	folks file their positions in their testimony that
3	they have a right to do right now.
4	And I think that's it, Mr. Chairman. Thank
5	you. Obviously, we rely on what we have put in
6	writing as well, and we incorporate that here.
7	CHAIRMAN LA ROSA: Of course.
8	FIPUG.
9	MR. MOYLE: Just a couple of points.
10	There has been citations to the policy of
11	supporting settlement agreements as a way to
12	resolve things, and there is a pretty well
13	developed body of law that exists with the Florida
14	Supreme Court looking at settlement agreements
15	coming from this body, and acting on them and
16	ruling on them. Three of them, they have all been
17	affirmed.
18	Back in the law school days, which was many,
19	many years ago, in introduction to contracts, you
20	have two parties typically. You can have more
21	parties, multi-parties, but their interests are not
22	aligned. Somebody wants to buy a car, somebody
23	else also wants to sell it. They have a dispute,
24	you know, this doesn't have any characteristics of
25	that. It's aligned parties putting forward a

1 quote/unquote settlement agreement.

Going forward in terms of thinking how would this affect operations of the Commission in rate cases, if you say, sure, non-parties can put forward these settlement agreements, you know, we have 13, 14 parties here, you could have Walmart and the data center companies putting forward a settlement agreement. The Retail Federation and FIPUG could put forward a settlement agreement. It would be a very awkward way to handle resolution when we have a clear track record of a way to do it, that's fair, that gives everyone their due process rights. I think we should stick with that approach.

CHAIRMAN LA ROSA: Any other party?

Florida Retail.

MR. BREW: Thank you, Mr. Chairman. I will try to be not too repetitive.

We have kind of heard three basic things. The first that Mr. Wright addressed and Mr. Moyle commented on, which I agree with, which is the Commission does, indeed, have the jurisdiction to consider a proposed settlement by any party. And that's certainly correct as to the law, but it kind of misses the point here.

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Second, Mr. Wright had talked about the need to focus on residential customers. And I would note that under the proposed settlement agreement, residential customers receive the lowest percentage increase of any customer class.

The real issue here is in order to do a settlement -- Mr. Moyle was getting to this -- you have to be willing to jump into the deep end of the pool. You have to listen to somebody ask for something that you have real reservations about. You have to put forth a demand of yours that meets real resistance, and then you have to sit down and discuss and listen to each other and find out ways to compromise. It's only when you are actually contending on issues that you reach a settlement.

As Mr. Moyle said, he and I could do a settlement on complex issues over half a sandwich if our answers are aligned. So what you had seen in the proposed stipulation by the stipulating parties was a real butting of heads in an effort to come to an overall resolution. Because what the Commission does in every case, particularly one as complex as this, it is always in the deep end of the pool. You always have to balance what's the best way to address disputed issues. What's the

1	best balance to reach for all consumers? And that
2	requires grappling with those areas of contention,
3	which is what the parties had to do in the
4	stipulation and the proposed settlement agreement.
5	And that's what you have in front of you.
6	The non-signatories have an opportunity,
7	because they have the ability to address the entire
8	spectrum of issues, all 130 issues. They can come
9	to you and say that we think a proper resolution of
10	this case is better than the 9.1 percent increase
11	for residential customers, and here's what we think
12	you should do. You are going to hear that evidence
13	from them to the extent that they can make that
14	case. But to say it's a competing settlement when
15	there wasn't real joinder, I think, is not a
16	question of jurisdiction. It's a question of
17	perspective.
18	Thank you.
19	CHAIRMAN LA ROSA: Anybody else?
20	Walmart.
21	MS. EATON: Sure. I would add to that what
22	Jay was saying just now is that even the way the
23	OEP is set up for this case shows the petitioner
24	and then all the intervenors. The deadlines are
25	separate. They have separate filing dates. That's

1	because you kind of procedurally recognize there is
2	a petitioner and there is all these intervenors.
3	So that's what's kind of setting up, even
4	procedurally it's setting up that the parties that
5	would be parties to a settlement agreement would be
6	adverse to each other in that regard.
7	Thank you.
8	CHAIRMAN LA ROSA: Thank you.
9	Not seeing anybody on-line yes, Ms.
10	Wessling.
11	MS. WESSLING: Thank you, Mr. Chair, if I
12	could just briefly respond.
13	If the other signatories not including FPL are
14	contending parties, then so are OPC, FEL and FAIR.
15	So to the extent that the argument is that we were
16	not contending parties, I repeat that we are not in
17	agreement. We did not file our settlement
18	agreement five minutes after they filed the August
19	20th Settlement Agreement. It was about a week
20	later. And I can tell you, there was a lot of work
21	that went into that agreement, and there was a lot
22	of negotiation, and there was a lot of compromise
23	among the parties to the August 26th Settlement
24	Agreement.
25	And again, I would refer the Court to the

chart on -- which is Exhibit A of our motion -- or our agreement. And you will see that we made very good faith efforts to compromise and agree to various terms that we could live with, that were actually in the public interest and benefited all of the stakeholders. And you can go line by line in this table and see exactly why our agreement not only should be considered by this commission, but why it results in fair, just, reasonable rates, and why our agreement is in the public interest.

Thank you.

MR. MARSHALL: Thank you, Mr. Chairman.

I do think looking at the contending parties is a good way to look at it, because look at what parties were contending with FPL in this rate case. Look at the prehearing order and go issue by issue and see what parties were taking positions that were adverse to FPL. Most of the signatories on most issues took no position. OPC, obviously, took positions adverse to FPL, and we took positions at odds with them and FPL throughout the prehearing Most of the signatories, the ones that did order. find a way to take a position, was just adopt OPC position, not even knowing necessarily what that position was. And so the idea that all of the

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signatories are somehow adverse to FPL on all the issues in the case, that just doesn't ring true to how the case was conducted.

Look at how discovery, who was doing the bulk of the discovery? OPC and then I think we are number two of the parties in the case.

If you look at cross exhibits, again, preparing for the hearing because the settlement wasn't filed until the eve of hearing, and cross exhibits had to be filed well in advance, I think 95 plus percent of the cross exhibits were filed by Office of Public Counsel and by us.

If you look at the testimony, they were often on niche issues. There were very few testimonies offered in the prefiled case from the signatories that went to the major issues in the case. Most, to the extent that they went to the amount of revenue, was usually on ROE, if it had any testimony at all.

And just briefly on responding to the residential customers, that they get the lowest percentage increase. According to every cost of service study that was filed by the signatories, they should be getting an even lower increase than what they are, because they are over parity. And

1	so while generally, most cus you know, the
2	revenue reduction was, you know, 60 percent of the
3	original for the rate increase in 2026, residential
4	customers are at 70 percent. They are not even
5	getting their proportionate share of the revenue
6	rate the revenue reduction as reflected in the
7	settlement. So that does mean that costs are
8	shifting onto residential customers.
9	Thank you.
10	CHAIRMAN LA ROSA: Mr. Wright.
11	MR. WRIGHT: Very briefly, Mr. Chairman. I
12	wanted to respond to a couple of points made by my
13	friend, my good friend Mr. Burnett.
14	The point I was making with respect to the
15	OPC's authority to support and urge positions
16	consistent or inconsistent with prior Commission
17	decisions was as to the legal opportunity to demand
18	that residential customers be included, we believe
19	this is consistent with your precedent. It's a
20	legal position. It's not a factual position as to
21	whether the ROE should be 9.2 or 10.8 or 11.5, or
22	anything else. That was the point I was making.
23	Mr. Burnett is right about the burden is
24	partly right about the burden of proof. However,
25	in this context, the burden of proof shifts with

1	respect to pretty much every issue that the
2	Commission is going to decide. They come in, they
3	say, 11.9. Our side comes back and says, 9.2, 9.6,
4	9.8, whatever we say, and the burden shifts, and
5	ultimately the Commission has to weigh the evidence
6	and decide. Both parties have a burden of proof.
7	Finally, the Commission always has the
8	authority under Chapter 366 to initiate a rate case
9	for any public utility. It's not just the public
10	utility's right to come in and request. Yes, they
11	have that right. You have the power, the
12	jurisdiction to initiate rate cases, and I don't
13	have the case in front of me, but I am pretty sure
14	that in 1986, FIPUG initiated a rate case for
15	Florida Power Corporation.
16	Thank you.
17	CHAIRMAN LA ROSA: FPL, any response?
18	All right. Obviously, I am going to take this
19	all under advisement. There is certainly a lot to
20	this, and I want to make sure that I can put out an
21	order relatively quickly.
22	I think we can move on to the next item. Mr.
23	Stiller, can we move to the motion to quash?
24	MR. STILLER: Yes, Mr. Chair. There are two
25	motions directed to written discovery that are

1	pending and to which responses have been filed.
2	The first is a motion to quash that was filed by
3	FIPUG. The second is a motion for protective order
4	or alternative motion to quash filed by FRF. They
5	both similarly deal with discovery from FEL
6	regarding membership lists.
7	Since FIPUG filed first, perhaps they should
8	go first.
9	CHAIRMAN LA ROSA: Okay. Let's do that.
10	Mr. Moyle, are you ready to discuss that?
11	MR. MOYLE: I am, Mr. Chair. Thank you.
12	As commented earlier, there are, I believe, a
13	number of discovery matters before you that have
14	similarities, including the FIPUG motion to quash,
15	the Retail Federation motion for protective order,
16	or alternatively, motion to quash, and then Sunday
17	night, another motion was filed for protective
18	order by all of the joint intervenors with respect
19	to notices of deposition. I think there are a lot
20	of overlap and commonalities in those arguments,
21	and my opinion would be that entering an order on
22	all of the discovery matters after you review it
23	would make sense so there is not inconsistencies.
24	But with respect to the motion that FIPUG
25	filed. FIPUG was served a set of interrogatories

that really got into questions, we believe, related to standing, and matters that had been addressed in direct testimony. That was served on the 25th of June.

Given the nature of the discovery, we had asked for that to be withdrawn. We were told that that needed to be considered with clients, but in the interim, while being considered with clients, that an extension would be granted until July 23rd.

There were no further communications with respect to that discovery until August 6th, which was two business days before the start of the scheduled contested hearing, and that was when I received a communication that asked, are you going to respond to the discovery? And we essentially responded back informally, and said, it's two days, we think you have waived it, et cetera.

So our argument is we think that that's been waived, number one.

Number two, we think that the issue really goes to standing and that is in your revised prehearing order, you made clear that the issues to be addressed moving forward with respect to the settlement had to be really put at issue by the settlement agreement itself.

1	Standing, we would argue, was not something
2	that was put at issue by the settlement agreement.
3	It was identified as an issue, I believe, in the
4	first issue identification list that staff sent
5	out, and had been their quite some time. So now,
6	to come in at this late date and file a renotice of
7	serving this discovery we think is inappropriate
8	for a number of reasons.
9	And as you will see when you review the motion
10	for protective order filed last night, there are a
11	whole host of other issues presented,
12	attorney-client communications, work product
13	communications, issues related to negotiations. So
14	I think that the better course of action with
15	respect to this motion is to act favorably on it.
16	And we will also, just for the record,
17	incorporate the arguments that were set forth in
18	the motion filed last night in response to notices
19	of deposition issued Friday, late Friday afternoon,
20	by the Office of Public Counsel, and I think it
21	was, like, after six o'clock by LULAC and the other
22	intervenors represented by Mr. Bradley Mr.
23	Marshall, I am sorry, Bradley Marshall.
24	So with that, Mr. Chairman, we would ask
25	respectively that the motion filed by FIPUG to

1	quash the written discovery be granted.
2	CHAIRMAN LA ROSA: Mr. Marshall.
3	MR. MARSHALL: Mr. Chairman, I assume you just
4	want a response on this specific motion?
5	CHAIRMAN LA ROSA: Yes.
6	MR. MARSHALL: Okay. Thank you.
7	First of all, yes, we gave an extension until
8	July 23rd on the original set of discovery, but
9	there when FIPUG FIPUG never answered when
10	the due date came. It's not incumbent upon us to
11	immediately file a motion to compel. Discovery
12	doesn't expire in that way, and FIPUG cites nothing
13	in Florida law that allows that kind of discovery
14	that is timely filed to expire like that.
15	But second, and perhaps more importantly, the
16	discovery also goes to the heart of whether FIPUG
17	has the capacity to enter into a settlement
18	agreement and bind my clients to the higher rates
19	that FIPUG is agreeing to. That is put squarely at
20	issue by the settlement agreement in this
21	proceeding. FIPUG has signed it, and in so doing,
22	is attempting to bind my clients to the rates that
23	FIPUG has agreed to.
24	FIPUG's capacity and ability to enter into
25	that contract and have that enforced is an issue

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	1	that is necessarily attended to the settlement
	2	agreement as a result. I think we lay it out
	3	better, and I don't want to reiterate all the
	4	arguments we make in our response, but just to
	5	highlight it, is that it is put at issue by FIPUG
	6	signing the settlement agreement. I would agree
	7	that if FIPUG had not signed the settlement
	8	agreement, then their capacity to enter into a
	9	settlement agreement might not be newly at issue,
	10	and, thus, subject to the revised order
	11	establishing procedure.
	12	CHAIRMAN LA ROSA: Understood. Thank you.
	13	So I'm
	14	MR. MOYLE: Just a brief response.
	15	CHAIRMAN LA ROSA: Mr. Moyle.
	16	MR. MOYLE: In terms of all the issues we have
	17	identified, you asked everybody for their issues.
	18	This issue about capacity to enter into a
	19	settlement agreement I don't think was on any list,
	20	you know, so it arguably is a new issue as well,
	21	just make that point.
	22	CHAIRMAN LA ROSA: Okay. I want to focus on
	23	the motion to quash at the moment. So let me go to
	24	Florida Retail, then I am going to come back to
	25	Mr. Marshall.

MR. BREW: Thank you, Mr. Chair. I will try not to be repetitive.

Our motion concerns discovery that was issued on August 29th, for which we responded on Friday, the 5th, and we received a response from Florida Rising this morning. But the basics are the questions asked by FEL go to Florida Retail Federation's basic standing in the case, and this is an issue that was presented when we filed our petition to intervene back at the end of March, and so discovery on that question is governed by the original order establishing procedure which cutoff discovery on those issues on July 23rd. Those questions are not remotely timely.

Secondly, the other questions go to a similar point as to Mr. Moyle's, in terms of the representational interest of the Retail Federation. Now, this is particularly ironic, because FRF has been appearing in PSC proceedings for retail customers for over 20 years, and Florida Rising knows that, because we have sat at the same table in other rate cases where there has never been any question about our standing or representational interest.

The question only came up when we joined as a

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1	signatory and where they didn't, which suggests
2	that there is no issue for the Commission to
3	decide, because the value that the Retail
4	Federation attaches to putting its signature on a
5	settlement is not an issue for the Commission to
6	decide. The issue for the Commission to decide is
7	whether that settlement is in the public interest.
8	Not how we valued it. Whether we thought it was
9	great or margin no at best makes no difference.
10	The question is how the Commission determines the
11	value and the public interest of the proposed
12	settlement.
13	So our concern has been that, one, the
14	requested discovery was grossly out of time, not
15	within the specified scope of the discovery in the
16	revised order, which confined discovery to the
17	settlement agreement, and that's the basis upon
18	which we move to quash.
19	Thank you.
20	CHAIRMAN LA ROSA: Mr. Marshall.
21	MR. MARSHALL: Thank you, Mr. Chairman.
22	First of all, this settlement goes to the
23	interests that FRF is purporting to represent in
24	this settlement agreement. It does not go to their
25	standing.

Under the order granting intervention to FRF, and all of the intervening parties, it is each intervening party's burden to establish the requisite facts to establish that they have standing to participate in this proceeding. That is not our burden. It is not our burden to challenge FRF's standing. We have no burden in that regard.

The heart of the questions goes to the interests that the Florida Retail Federation purports to represent. One of the questions is doe they purport to represent general service customers? And the answer that we get is that that's not allowed, but yet we have representation in the motion to approve the signatory settlement that FRF signed, that the agreement they made, quote, serves the best interest of the customers they represent and the public interest in general. And that is a representation being made to this commission as a basis for the Commission's finding that this agreement is in the public interest.

And now this goes to the heart of that these groups want to be a black -- basically be a black box, that they can -- that this commission can rely on a diverse group of customers coming together and

signing this settlement with, FPL and that that should be one of the bases by which the Commission finds that it's in the public interest, but then we are getting a motion for protective order that we are not allowed to inquire as to what the interests being represented are.

It's a pretty basic question that goes to the heart of the representations that the signatories are making to this commission. And if that isn't an issue as part of the settlement agreement, I don't know what issue there is.

And we have also testimony from FPL regarding why it's in the public interest regarding the diverse coalition of signatories that have singed the settlement agreement. If that isn't relevant, that testimony should be withdrawn.

So that is why we believe that this is entirely relevant testimony because of the settlement agreement, and it didn't become relevant for the Commission until there was a settlement agreement.

There was no issue regarding the interests of the parties opposing FPL in the original as-filed case. It's FPL's case, and you have 130 issues, there is an issue regarding standing, but it has

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nothing to do about with the interests opposed to

FPL's as-filed petition. That was not an issue for

the Commission to consider.

As the Commission has continued to reaffirm in its findings of public interest from settlements, the interests being represented by the signatory parties is a key consideration that the Commission makes in its public interest determination finding. And now we are being told that there needs to be a motion for protective order that even -- when there is even an inquiry into what interests are being purported to be represented, and that is why the motion for protective order should be denied.

CHAIRMAN LA ROSA: Mr. Brew.

MR. BREW: Yeah, I just feel compelled to respond to one point.

FRF's signature on the settlement agreement was not a statement that we considered it best for the customers that we represent. It's a judgment that we consider is the best resolution of the case as a whole.

That gets back to my original point, that it's the value that a particular party attaches to putting its signature on a settlement agreement that is duly authorized by his client is not an

1	issue for the Commission to decide, because the
2	Commission is deciding the ultimate questions of
3	whether the rates proposed will be just and
4	reasonable and in the public interest.
5	CHAIRMAN LA ROSA: Great. Thank you.
6	Mr. Marshall.
7	MR. MARSHALL: Just briefly.
8	My only response would be are they planning to
9	amend the motion for the approval of the settlement
10	agreement to remove those statements that FRF
11	signed? And is FPL planning to withdraw its
12	testimony on those grounds that relate to that?
13	CHAIRMAN LA ROSA: Mr. Brew?
14	MR. BREW: FRF hasn't proposed testimony in
15	the settlement agreement. FRF has sponsored direct
16	testimony by its witness that was filed on June
17	9th.
18	CHAIRMAN LA ROSA: Okay. I am going to take
19	both motions under advisement, so thank you. Thank
20	you both.
21	Let me go to go back to staff. Mr. Stiller,
22	do we need to talk about or maybe do you need to
23	give a brief description of the motion for
24	protective order?
25	MR. STILLER: Yes, Mr. Chair.

1	As you heard, last night, a motion for
2	protective order was served on the parties. It was
3	placed in the docket file this morning. Staff
4	believes that other parties should be allowed time
5	to file a written response before a ruling is made.
6	Staff suggests that you consider shortening the
7	response time from the seven days set forth in the
8	uniform rules to a shorter period that will allow
9	you to make a decision prior to Thursday, which is
10	when the first deposition that is subject to that
11	motion is scheduled to occur.
12	CHAIRMAN LA ROSA: Okay. I recognize the

CHAIRMAN LA ROSA: Okay. I recognize the position that we are in as far as the second phase of this hearing process.

I would like to ask OPC and FEL, is it possible to be filed by lunchtime tomorrow?

MS. WESSLING: Yes, Your Honor. We will do whatever it takes to make sure that we can expedite this process and work with all the parties to get the right answer here. So whatever deadline you want to impose, if that's lunch tomorrow, then we will get a written response. And we appreciate the consideration, given that this was filed 14 hours before this hearing, that we have the chance to respond in writing, but we are also happy to

1	comment on it today as well.
2	CHAIRMAN LA ROSA: And I apologize, because I
3	am also looking at a calendar literally as we are
4	speaking. Tomorrow is the 9th, you said Thursday,
5	Mr. Stiller, right, correct, for depositions?
6	MR. STILLER: I believe the first deposition
7	that's subject to the motion is set for Thursday
8	afternoon.
9	MS. WESSLING: 8:00 a.m. Thursday is the first
10	corporate
11	MR. STILLER: I am sorry, 8:00 a.m.
12	MS. WESSLING: representative deposition.
13	CHAIRMAN LA ROSA: Can we do close of business
14	tomorrow?
15	MS. WESSLING: That would be great. Thank
16	you.
17	MR. MARSHALL: On behalf of our clients, yes,
18	close of business tomorrow for a written response
19	would be great. Thank you.
20	CHAIRMAN LA ROSA: Okay. All right. I am
21	going to go back to staff, then.
22	Let's can we move to the hearing process,
23	or is there any other motions that need to be
24	discussed?
25	MR. STILLER: I believe those are all the

1	motions that have been filed in the last few days
2	and the ones to which the responses have been
3	filed, Mr. Chair, so I think you can move to the
4	hearing procedures.
5	CHAIRMAN LA ROSA: Okay.
6	MR. STILLER: And there are essentially two
7	matters for the Commission to consider at the
8	hearing that commences on October 6th.
9	First is what I will refer to as the as-filed
10	petition, or the as-filed case. The as-filed
11	petitioner case refers to the rate request set
12	forth in the petition FPL filed on February 28th,
13	2025, which was supported by prefiled testimony and
14	two sets of MFRs.
15	The second matter is the settlement petition,
16	or the settlement case. The settlement petitioner
17	case refers to the August 2025 Stipulation and
18	Settlement filed by the signatories.
19	For purposes of this procedural discussion,
20	staff believes that the matters raised in the
21	settlement filed by the non-signatories on August
22	26th, 2025, can be considered as an alternate
23	proposal to the signatories' proposed to the
24	signatories' proposal, and, again, for purposes of
25	this procedure need not be discussed separately.

1	FPL filed a letter in the docket on September
2	4, 2025, which states it is provided in an effort
3	to streamline this procedural discussion. Staff
4	suggests that you first hear from FPL and the
5	signatories about this proposed procedure, and then
6	hear responses from the non-signatories.
7	CHAIRMAN LA ROSA: Great. Let's do exactly
8	that.
9	Ms. Moncada, if you would go ahead and maybe
10	start us off.
11	MS. MONCADA: Thank you, Mr. Chairman.
12	FPL submitted in its letter, and it stands on
13	that position today, that for the during the
14	two-week hearing that is scheduled to commence on
15	October 6th, the Commission should hear first the
16	original February 28th petition, and have all of
17	the witnesses for FPL, as well as all of the
18	intervenors, provide their testimony.
19	Of course, anyone who the parties do not have
20	questions for and the Commission does not have
21	questions for, we would support admitting their
22	testimony into the record without having the
23	witness appear live.
24	And once all of those witnesses, direct,
25	intervenor and rebuttal have taken the stand and

1	completed their testimony, the record on the
2	February 28th petition would be complete, and we
3	would then ask that the Commission allow the
4	presentation of the settlement portion of the
5	hearing, which would be also our direct testimony,
6	the intervenors, I assume, are going to be filing
7	testimony in opposition, and then if it becomes a
8	scenario in which we file rebuttal testimony, that
9	would be presented as well.
10	So to summarize it, we would start with the
11	February 28th petition and all of the witnesses
12	that file testimony on that part of the case, and
13	then followed by a presentation of the settlement
14	testimony.
15	CHAIRMAN LA ROSA: Okay. Let's go to OPC.
16	MR. MOYLE: Mr. Chair, just briefly. I just
17	want the record to reflect I think that we are all
18	on the same page with respect to that issue, all of
19	the
20	CHAIRMAN LA ROSA: All of the signatories are
21	on the same page, as I am looking down and not
22	seeing anyone else jump in on-line.
23	OPC, do you have a thought or suggestion?
24	MS. WESSLING: We spoke briefly before the
25	hearing began, and I believe that what Ms. Moncada

1	just laid out is consistent with the way the
2	Commission has handled this situation previously,
3	so that sounds consistent with an appropriate way
4	to handle this, as long again, I will just
5	reiterate, we just want to make sure that we have a
6	full opportunity to fully explore all of the
7	elements of the petition and cross-examine all of
8	the witnesses on that, and have our witnesses also
9	be able to present their testimony. But the short
10	answer is, yes, I believe that is that sounds
11	appropriate.
12	CHAIRMAN LA ROSA: Does any other party have
13	any other thoughts? It sounds like was an easier
14	portion of this prehearing. Maybe I was expecting
15	more, but okay.
16	Then let's go ahead, can we move to
17	post-hearing procedures?
18	MR. STILLER: Yes.
19	No issues are currently stipulated, and staff
20	anticipates at this point that the parties will
21	brief all issues.
22	If the Commission is to vote on the settlement
23	petition first before considering the as-filed
24	petition, staff recommends that the parties'
25	post-hearing briefs address the major elements of

1	the August 2025 Stipulation and Settlement
2	Agreement, and the ultimate questions of whether
3	the settlement results in rates that are fair, just
4	and reasonable and is in the public interest.
5	These briefs shall address the major elements
6	that have been identified and may cite to any
7	portion of the record, including those specifically
8	addressing the as-filed case.
9	The non-signatories may argue in favor of the
10	terms set forth in their alternative proposal in
11	this post-hearing brief.
12	Staff recommends that post-hearing briefs be
13	no longer than 100 pages, including attachments.
14	If the Commission vote does not approve a full
15	settlement of this entire proceeding, the parties
16	should be allowed to submit a subsequent separate
17	brief on the as-filed case using the previously
18	identified 130 issues.
19	CHAIRMAN LA ROSA: Okay. Before I ask the
20	parties if they are in agreement on the hearing
21	procedure, I am still going to take it under
22	advisement, because I do want to talk to my staff,
23	but it seems like everyone was in agreement to, as
24	far as procedure.
25	Ms. Wessling?

1	MS. WESSLING: I think I have more of a
2	question for clarification so
3	CHAIRMAN LA ROSA: From staff?
4	MS. WESSLING: Yes, if that's okay.
5	CHAIRMAN LA ROSA: Sure.
6	MS. WESSLING: So I think you said if the
7	Commission approves or does not approve the
8	settlement agreement, then the parties would have
9	an opportunity to submit a brief on the 130
10	original issues? When would we know? Would that
11	be after the briefing on the settlement agreement,
12	and then be given time to brief the original 130
13	issues? What is the when would we know whether
14	or not the settlement agreement is going to be
15	accepted, and then when would we have the
16	opportunity to brief if it were not approved?
17	MR. STILLER: The Commission would vote on the
18	settlement agreement, and if that vote does not
19	approve a settlement of the entire proceeding, then
20	a subsequent briefing schedule would be
21	established.
22	MS. WESSLING: Okay. So it sounds like, no
23	matter what, the first issue the first round of
24	briefing will be on the settlement agreement, and
25	the ultimately, the issues that are deemed to be

1	appropriate to be included and will be the issues
2	briefed initially, and then depending on whether or
3	not the settlement agreement is approved, then we
4	would be given a chance to brief all 130 issues, is
5	that right?
6	MR. STILLER: That is staff's proposal,
7	keeping in mind that when completing the first
8	brief, the settlement brief, you are free to use
9	the entire record, including anything that came out
10	in cross of the 130 issues.
11	MS. WESSLING: And maybe this is a question
12	that can be answered now, maybe it's one that's
13	part of being under advisement, so just let me know
14	if that's the case.
15	CHAIRMAN LA ROSA: Sure, go ahead.
16	MS. WESSLING: I am just wondering when we
17	will know whether or not both agreements will be up
18	for briefing. Will it be before the hearing
19	starts, or will it be will they be heard
20	together and briefed together? I am just
21	wondering, you know, sort of logistically how that
22	would happen. And if and, again, if that's
23	something that needs to be kept under advisement
24	or considered under advisement, I understand. But
25	I just think that, you know, given everything

1	that's been argued here today, without repeating
2	it, that's a really important thing for us to know.
3	CHAIRMAN LA ROSA: Mr. Stiller, is that is
4	it fair to something that we will elaborate
5	further, or you feel like maybe we can talk about
6	it some more?
7	MR. STILLER: I feel like that's one of the
8	matters you have taken under advisement, is the
9	argument on the settlement agreement. And given
10	the concerns OPC has addressed about given some
11	knowledge or being put on some sort of notice
12	prior to the hearing, I believe that I mean, you
13	do have the ability to address that in any order
14	you would issue.
15	CHAIRMAN LA ROSA: Okay. Then we will do
16	that.
17	Yes, sir.
18	MR. MARSHALL: This is just a general inquiry
19	regarding the issues that will be in that first
20	settlement brief. There were, as identified in the
21	prehearing order, several foundational legal issues
22	that carry over into the settlements. Would those
23	be addressed in the settlement brief? I mean, they
24	foundationally still would be legal issues in those
25	elements that are in the settlement that were in

1	the original as-filed case.
2	MR. STILLER: Other than standing, and perhaps
3	one other, I think several of them were addressed
4	by the Supreme Court decision in the settlement.
5	So I would suggest that we confer about those, and
6	if there is remaining disagreement, we can get it
7	back before the Prehearing Officer, but I do I
8	understand your point, and standing is a good
9	example of one that seems to be carrying forward.
10	CHAIRMAN LA ROSA: Okay. I think the question
11	that was before us was the briefs, post-hearing
12	briefs to be no longer than 100 pages. Was there
13	any concern or questions or thoughts on that?
14	MS. WESSLING: So that relates to the first
15	the first brief. So as it relates to that, this
16	time, I think that sounds one moment.
17	Mr. Chair, at this time, 100 sounds like it
18	could be realistic, but we just also hesitate,
19	because we need to see how the hearing goes and
20	whatnot. So for now, if we could agree with 100,
21	but also maintain the right, depending on how the
22	hearing goes and what, you know, what comes up to
23	ask for a reasonable amount beyond the 100 pages.
24	CHAIRMAN LA ROSA: Yeah, I think that's I
25	think that's fair.

1	MS. WESSLING: Okay. Thank you.
2	CHAIRMAN LA ROSA: Okay. Are there any other
3	matters that need to be discussed here at the
4	prehearing conference?
5	MR. STILLER: There is a short list of some
6	housekeeping matters that I mentioned to the
7	parties at the informal, but they are worth
8	repeating.
9	Regarding the Comprehensive Exhibit List, the
10	exhibits and their numbering for the as-filed case
11	are set. So we are going to use those exhibit
12	numbers and pagination. Chastity and Danielle have
13	created a separate section on the CEL, where we are
14	going to list they are going to list the
15	settlement exhibits separately.
16	Due to certain limitations with Case Center,
17	we will not be able to upload any documents after
18	October 2nd. So if there are if there is cross
19	that documents for cross on rebuttal, we are
20	going to have to do paper, so just be aware of that
21	for confidential and nonconfidential.
22	Any documents you submit on September 29th,
23	2025, as part of the provision of exhibits must be
24	500 pages or less to keep Case Center happy. So by
25	way of example if you have a 2,000-page PDF, please

1	break it into four separate 500-page parts.
2	And these two are seem minor, but they are
3	very, very important. Once exhibits are submitted
4	and placed in Case Center, we cannot remove them or
5	change the pagination. So before you do your
6	September 29th submission, please double and triple
7	check your submissions.
8	And finally, Excel charts must be saved in
9	Excel workbook format. I don't know what that
10	means, but I have been told it's very important.
11	And that's all we have, Mr. Chair.
12	CHAIRMAN LA ROSA: Okay. Excellent. Thank
13	you for those items. They are important.
14	Counsel, are there any other matters that need
15	to be addressed during the prehearing?
16	MR. MOYLE: I have one, Mr. Chair.
17	CHAIRMAN LA ROSA: Go ahead, Mr. Moyle.
18	MR. MOYLE: I believe the parties have been
19	able to at least agree with respect to a scheduling
20	of a number of witnesses. We did this in the TECO
21	rate case, where we had all of the cost of service
22	witnesses going at the same time, and with
23	Mr. Marshall. He suggested we do that again in
24	this case, and we confirmed over the weekend that
25	that made sense. So we were hoping to go ahead and

1	get agreement that the cost of service witnesses
2	for FEA, FIPUG, Retail and for LULAC's witnesses
3	take place on Tuesday, the 14th, probably starting
4	in the afternoon, which I believe FPL has a witness
5	that can only appear that morning. So we've kind
6	of agreed informally that if their witness went in
7	the morning, or whenever their witness finished
8	after the morning, then we would be ready to go
9	with the cost of services witnesses.
10	It would facilitate travel if we could, you
11	know, get that a thumb a nod or a thumbs-up

It would facilitate travel if we could, you know, get that -- a thumb -- a nod or a thumbs-up on that, just because we have, you know, four or five witnesses coming to address cost of service.

CHAIRMAN LA ROSA: Does anyone have any issues with that, the parties that were mentioned? So that's Tuesday the 14th for cost of service witnesses.

MR. WRIGHT: Mr. Chairman, briefly. I have no issue with that at all. As you have heard me say multiple times, we practice all of this stuff very collegially and we will work it out.

I have a witness who will be testifying regarding the settlement. He is only available on the 13th and 14th, so I will just put everybody on notice that we would be asking for him to testify

1	on	the	13th.

2 Thank you.

3 CHAIRMAN LA ROSA: Okay. Ms. Wessling?

4 MS. WESSLING: If I could just add one more

5 point. I don't have any objection to what was

6 articulated about the cost of service witnesses.

7 However, I would just ask that some consideration

be given regarding OPC's seven witnesses, because

9 there will be the seven witnesses for the rate case

itself, and then there may or may not be overlap

between witnesses who also will be providing

12 testimony regarding the settlement agreement.

ask that other parties work with us regarding scheduling and potentially -- just one idea I had is maybe having the OPC witnesses all come on the 13th, and then be able to testify then, and then that way, whenever the settlement agreement takes up, it would minimize the amount of time that any overlap witnesses would have to remain in Tallahassee and be able to testify in the settlement agreement portion, or perhaps the 14th. Just some sort of date certain would be really helpful to maximize the taxpayer dollars that are being utilized in this case for OPC's testimony.

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1	CHAIRMAN LA ROSA: Okay. All right. I will
2	give you I am going to speak a little bit more
3	on that in a second.
4	Anybody else any other witnesses?
5	MR. MAY: Mr. Chairman, we have four witnesses
6	for the FEIA, and we were looking at Monday and
7	Tuesday and maybe Wednesday morning trying to focus
8	some times during that two-and-a-half-day period.
9	CHAIRMAN LA ROSA: When you say Monday,
10	Tuesday, you mean the Thursday I mean, the 13th,
11	14th and 15th?
12	MR. MAY: Yes, sir.
13	CHAIRMAN LA ROSA: Okay. Let me go to my
14	staff. And I know we I don't know I don't
15	remember where we left off from the last or
16	exactly where we were settled on the last agreement
17	as far as the way scheduling is. We are still in a
18	two-week timeframe, not that I have to give an
19	answer today, or don't plan to give an answer
20	today. What was said in that scheduling, does that
21	create any major conflicts, or does that deviate
22	from what we had agreed to in the previous hearing
23	schedule?
24	MR. STILLER: It has not. I just think it
25	will make for a very long Monday and Tuesday with

1	all these witnesses, but we can get it done.
2	CHAIRMAN LA ROSA: Okay. So yes.
3	MS. EATON: Sure. Walmart has two witnesses,
4	and they are available on the 10th, which is the
5	end of the first week. I have spoken with FPL, and
6	they said, to the extent necessary, they would be
7	willing to interrupt that their part of the case
8	so that we can get our witnesses on.
9	They were also available on the 16th and 17th,
10	which is the very last two days of the hearing, but
11	to the extent that was really the settlement part
12	of the case, it makes more sense to try to get them
13	on the 10th. So if everybody was amenable to that,
14	it may be potentially having them out of order, we
15	would appreciate that.
16	Thank you.
17	CHAIRMAN LA ROSA: Okay.
18	CAPTAIN RIVERA: Commissioner, this is Captain
19	Rivera from FEA.
20	CHAIRMAN LA ROSA: Yes.
21	CAPTAIN RIVERA: We have a witness, Mr. Chris
22	Walters, who is only really available abutting a
23	weekend, so the 10th of October or the 13th of
24	October?
25	CHAIRMAN LA ROSA: And I am sorry, he is or is

1	not available those days?
2	CAPTAIN RIVERA: He is only available.
3	CHAIRMAN LA ROSA: Only available. Okay.
4	Okay. All right. Well yeah, go ahead.
5	CAPTAIN RIVERA: No, I am just asking for him
6	to be allowed to testify on either one of those
7	days.
8	CHAIRMAN LA ROSA: Okay. So this is what I am
9	going to ask, that if everybody could put that in
10	writing or in an email form, so that we make sure
11	that nothing is missed. Of course, I wrote all
12	that down. I know staff has recorded has
13	written that down and, of course, we have got this
14	recorded, but if that can be sent to us, and then
15	we can try to work to schedule and accommodate
16	accordingly.
17	I certainly want to have an efficient but yet
18	an effective hearing and, you know, I know there is
19	a lot of moving parts, so we will certainly work
20	with everything that we can, and I appreciate
21	everybody, you know, checking with their witnesses
22	and understanding what their constraints are.
23	So anything else related to witness
24	scheduling? Okay.
25	MS MONCADA: Mr Chairman

1	CHAIRMAN LA ROSA: Yes.
2	MS. MONCADA: I just wanted to point out
3	that I think EVgo's hand is raised. Sorry.
4	CHAIRMAN LA ROSA: Yes. Mr. Moskowitz.
5	MR. MOSKOWITZ: All right. Thank you,
6	Mr. Chair.
7	CHAIRMAN LA ROSA: Sure.
8	MR. MOSKOWITZ: I my understanding was
9	there is currently still pending a motion regarding
10	the testimony of our witnesses, given that we have
11	provided proposed stipulations to FEL. I don't
12	believe that has been ruled on. I am happy to talk
13	to staff if the Commission has any questions for
14	those witnesses relating to their testimony for the
15	original case, but my understanding was that there
16	is still no parties that plan to have questions if
17	that motion is accepted, and I just wanted to
18	confirm that before I have those conversations with
19	your staff.
20	CHAIRMAN LA ROSA: Well, I will work with my
21	staff in getting the motion out, is that fair?
22	Yes. And then we will get an answer to that.
23	MR. MOSKOWITZ: Thank you so much.
24	CHAIRMAN LA ROSA: Yes, sir. Sure. No
25	nrohlem Yes sir

1	MR. MONTEJO: I just want to follow on.
2	Electrify America also has a similar motion, and I
3	believe there is no additional questions for our
4	witness either.
5	CHAIRMAN LA ROSA: Okay. Excellent. Noted.
6	thank you.
7	MR. MONTEJO: Thank you.
8	CHAIRMAN LA ROSA: All right. Well, is there,
9	outside of scheduling, anything else that needs to
10	be addressed?
11	All right. Well, again, before we adjourn, I
12	would just like to thank everyone and the parties,
13	and I appreciate everyone's patience as we work
14	together and get everything put together through
15	this prehearing process.
16	I would also like to thank the folks in our
17	technology department. I know that we have got
18	some folks working remotely, so a little bit of a
19	unique challenge for us, but it looks like this
20	went pretty well with everyone that's been
21	involved. So, again, thank you guys for doing
22	everything that you do, and you are kind of the
23	glue behind the scenes.
24	If there is no further business before us, I
25	can then go ahead and call this prehearing

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adjourned. Thank you all.
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                 (Proceedings concluded.)
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1	CERTIFICATE OF REPORTER
2	STATE OF FLORIDA) COUNTY OF LEON)
3	COUNTI OF LEON)
4	
5	I, DEBRA KRICK, Court Reporter, do hereby
6	certify that the foregoing proceeding was heard at the
7	time and place herein stated.
8	IT IS FURTHER CERTIFIED that I
9	stenographically reported the said proceedings; that the
10	same has been transcribed under my direct supervision;
11	and that this transcript constitutes a true
12	transcription of my notes of said proceedings.
13	I FURTHER CERTIFY that I am not a relative,
14	employee, attorney or counsel of any of the parties, nor
15	am I a relative or employee of any of the parties'
16	attorney or counsel connected with the action, nor am I
17	financially interested in the action.
18	DATED this 27th day of September, 2025.
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22	
23	Leber Frece
24	NOTARY PUBLIC COMMISSION #HH575054
25	EXPIRES AUGUST 13, 2028