

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

In the Matter of:

In re:

DOCKET NO. 20250029-GU

Petition for rate increase by
Peoples Gas & System, Inc.

VOLUME 2
PAGES 303 - 585

PROCEEDINGS: HEARING

COMMISSIONERS
PARTICIPATING:

CHAIRMAN MIKE LA ROSA
COMMISSIONER GARY F. CLARK
COMMISSIONER ANDREW GILES FAY
COMMISSIONER GABRIELLA PASSIDOMO SMITH

DATE: Tuesday, October 7, 2025

TIME: Commenced: 10:00 a.m.
Concluded: 10:30 a.m.

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: DEBRA R. KRICK
Court Reporter and
Notary Public in and for
the State of Florida at Large

APPEARANCES: (As heretofore noted.)

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P R O C E E D I N G S

(Transcript follows in sequence from Volume
1.)

(Whereupon, prefiled direct testimony of Eric
Fox was inserted.)

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 20250029-GU
IN RE: PETITION FOR RATE INCREASE
BY PEOPLES GAS SYSTEM, INC.

PREPARED DIRECT TESTIMONY AND EXHIBIT
OF
ERIC FOX

ON BEHALF OF
PEOPLES GAS SYSTEM, INC.

DOCKET NO. 20250029-GU
WITNESS: FOX

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

ERIC FOX

ON BEHALF OF PEOPLES GAS SYSTEM, INC.

Q. Please state your name, address, occupation and employer.

A. My name is Eric Fox. My business address is 20 Park Plaza, Suite 428, Boston, Massachusetts 02116. I am employed by Itron, Inc.

Q. Please describe your duties and responsibilities in that position.

A. I am Director, Forecast Solutions, where I am responsible for supporting utilities, independent system operators ("ISOs"), and transmission companies' sales and energy forecasting requirements. My work includes developing budget and long-term energy forecasts, providing forecast and modeling training, supporting Itron's Energy Forecasting Group ("EFG"), providing regulatory support, and managing Itron's forecasting consulting team.

Q. Please provide a brief outline of your educational

1 background, work, and regulatory experience.

2
3 **A.** I received my Master of Arts in Economics from San Diego State
4 University in 1984 and my Bachelor of Arts in Economics from
5 San Diego State University in 1981. While attending graduate
6 school, I worked for Regional Economic Research, Inc. ("RER")
7 as an SAS programmer. After graduating, I worked as an Analyst
8 in the Forecasting department of San Diego Gas & Electric. I
9 was later promoted to Senior Analyst in the Rate department.
10 I also taught statistics in the Economics department of San
11 Diego State University on a part-time basis.

12
13 In 1986, I was employed by RER as a Senior Analyst. I worked
14 at RER for three years before moving to Boston and taking a
15 position with New England Electric as a Senior Analyst in the
16 Forecasting Group. I was later promoted to Manager of Load
17 Research. In 1994, I left New England Electric to open the
18 Boston office for RER, which was acquired by Itron in 2002.

19
20 Over the last 30 years, I have provided support for a wide
21 range of utility operations and planning requirements,
22 including forecasting, load research, weather normalization,
23 rate design, financial analysis, and conservation and load
24 management program evaluation. Clients include traditional
25 integrated utilities, distribution companies, ISOs,

1 generation and power trading companies, and energy retailers.
2 I have presented various forecasting and energy analysis
3 topics at numerous forecasting conferences and forums. I also
4 direct electric and gas forecasting workshops that focus on
5 estimating econometric models and using statistical-based
6 models for monthly sales and customer forecasting, weather
7 normalization, and calculation of billed and unbilled sales.
8 Over the last twenty years, I have provided forecast training
9 to several hundred analysts from utilities and other
10 industries.

11
12 In the area of forecasting, I have implemented and directed
13 numerous forecasts to support utility financial planning and
14 long-term resource planning. Recent works include developing
15 and supporting an energy and demand forecast for AES Indiana's
16 Integrated Resource Plan ("IRP"), developing a set of
17 recommendations for improving the PJM system long-term load
18 forecast, conducting commercial end-use analysis for the New
19 York ISO, and assessing temperature trends and incorporating
20 these trends in normalizing historical test-year sales for
21 Sierra Pacific.

22
23 I provided direct testimony as part of both rate and resource
24 planning filings. My previous testimony includes supporting
25 sales weather normalization for historical rate case test

1 years and forecasts for rate case future test years and long-
2 term resource planning. Further details of my work and
3 regulatory experience are included in Document No. 2 of my
4 Exhibit No. EF-1.

5
6 **Q.** Have you provided testimony before the Florida Public Service
7 Commission ("Commission")?

8
9 **A.** Yes. I provided testimony supporting the long-term
10 forecast in Orlando Utilities Commission's ("OUC") 2006
11 determination of need for the Stanton Energy Center
12 (Docket 20060155-EM), and review and assessment of Tampa
13 Electric Company's 2013 base rate proceeding, (Docket
14 20130040-EI). I also provided testimony supporting the gas
15 forecast in Peoples Gas System, Inc.'s 2023 rate filing
16 (Docket 20230023-GU).

17
18 **Q.** What are the purposes of your prepared direct testimony in
19 this proceeding?

20
21 **A.** The purposes of my prepared direct testimony are to:

- 22 1. Support Peoples Gas Company, Inc.'s ("Peoples" or the
23 "company") 2026 Test Year Residential and Small Commercial
24 load forecast;
25 2. Address the change from 20-year normal to 10-year normal

1 weather; and

2 3. Discuss the performance of Peoples' 2023 rate case
3 forecast.

4

5 Q. Did you prepare any exhibits in support of your prepared
6 direct testimony?

7

8 A. Yes. Exhibit EF-1 was prepared under my direction and
9 supervision. My exhibit consists of six documents entitled:

10

11 Document No. 1 List Of Minimum Filing Requirement
12 Schedules Co-Sponsored by Eric Fox

13 Document No. 2 Resume - Work and Regulatory Experience

14 Document No. 3 Overview of the SAE Forecast Model

15 Document No. 4 Heating Degree Day by Division

16 Document No. 5 Heating Degree Trend Models by Division

17 Document No. 6 Temperature Base by Division

18

19 Q. Did Itron complete the Peoples' load forecast that it used in
20 preparing the 2026 rate case budget (or "2026 Budget")?

21

22 A. No. Peoples' forecasting staff completed the 2026 Budget and
23 the company asked me to review the forecast models and to
24 evaluate the results of their current load forecast for
25 reasonableness.

1 **Q.** Have you reviewed the company's 2026 Budget?

2

3 **A.** Yes. I reviewed the forecast models, forecast drivers, and
4 results. The forecast models are based on a theoretically
5 sound framework, are statistically strong, and given expected
6 economic projections and end-use efficiency trends, provide
7 a reasonable load forecast for determining the 2026 Budget
8 revenues.

9

10 **Q.** Please describe and summarize the results of the 2026 Budget
11 forecast completed by the company in November 2024.

12

13 **A.** The company has 14 service areas: (1) Miami, (2) Tampa, (3)
14 St. Petersburg, (4) Orlando, (5) Eustis, (6) Jacksonville,
15 (7) Lakeland, (8) Daytona, (9) Avon Park, (10) Sarasota, (11)
16 Jupiter, (12) Panama City, (13) Ocala, and (14) Fort Myers.
17 Separate forecasts are developed for each customer class
18 (Residential and Small Commercial) within each of the service
19 areas. The 2026 Budget forecast is summarized in Table 1 which
20 shows actual therm consumption (sales) and customers through
21 2026 with the forecast beginning in 2025.

22

23

24

25

Table 1: 2026 Test-Year Forecast

Residential					
Year	Sales (Therms)	Customers	Avg Use (Therms)	EOYCustomers	NewCustomers
2019	85,073,881	361,488	235.34	368,014	
2020	89,543,002	378,583	236.52	388,063	20,049
2021	100,985,239	398,211	253.60	406,599	18,536
2022	99,041,781	418,216	236.82	428,538	21,939
2023	99,033,760	440,009	225.07	449,443	20,905
2024	107,339,852	459,482	233.61	468,258	18,815
2025	110,221,131	478,101	230.54	486,429	18,171
2026	114,247,532	495,984	230.35	504,071	17,642

Small Commercial					
Year	Sales (Therms)	Customers	Avg Use (Therms)	EOYCustomers	NewCustomers
2019	304,290,965	35,563	8,556.5	35,982	
2020	265,456,163	36,223	7,328.4	36,373	391
2021	298,526,148	36,809	8,110.3	37,203	830
2022	302,872,408	37,589	8,057.5	37,889	686
2023	302,999,855	38,352	7,900.5	38,766	877
2024	311,533,344	39,154	7,956.7	39,460	694
2025	310,646,438	39,837	7,798.0	40,156	696
2026	316,654,163	40,534	7,812.0	40,854	698

The following rate classes are not included in Table 1 above: RS-SG, RS-GHP, CS-SG, CS-GHP, CSLs.

Q. Please explain how the forecast is derived.

A. The Residential and Small Commercial load forecasts are based on separate customer and average use forecasts. Forecast models are estimated at the aggregated Residential and Small Commercial customer class level. Total sales are derived as the product of the customer and average use forecast.

Q. What rate classes are forecasted within the Statistically

1 Adjusted End-Use ("SAE") models?

2
3 The SAE models are used to forecast a subset of the
4 Residential rate classes, which are impacted by weather
5 trends and end-use efficiencies. This includes the following
6 ten rate classes: (1) Residential-1 (RS1), (2) Residential-2
7 (RS2), (3) Residential-3 (RS3) (4) Residential General Service
8 1 (RG1), (5) Residential General Service 2 (RG2), (6)
9 Residential General Service 3 (RG3), (7) Residential
10 Transportation General Service 1 (RT1), (8) Residential
11 Transportation General Service 2 (RT2), (9) Residential
12 Transportation General Service 3 (RT3) and (10) Residential
13 Standby Generator (RSG).

14
15 The SAE models are used to forecast a subset of the Small
16 Commercial rate classes (discussed in Peoples witness Luke
17 Buzard's prepared direct testimony), which are impacted by
18 weather trends and end-use efficiencies. This includes the
19 following 8 rate classes: Small General Service (SGS), (2)
20 Small General Service Transportation (SGT), (3) General
21 Service 1 (GS1), (4) General Service 2 (GS2), (5) General
22 Service 3 (GS3), (6) General Service-1 Transportation (GT1),
23 (7) General Service-2 Transportation (GT2), and (8) General
24 Service-3 Transportation (GT3).

1 Q. How was the customer forecast developed?

2
3 A. Both Residential and Small Commercial customer forecasts are
4 developed using exogenous adjustments based on anticipated
5 future growth expectations. This is discussed in witness
6 Buzard's testimony. Regression-based customer models that
7 relate historical customer counts to Woods & Poole regional
8 household (Residential) and employment (Small Commercial)
9 projections are used in providing guidance on expected
10 customer trend forecasts. These trends serve as a basis for
11 discussion with Peoples development team.

12
13 Q. Please describe how the average use models for Residential
14 and Small Commercial were developed.

15
16 A. Average use models are estimated for both Residential and
17 Small Commercial classes. Models are estimated with what is
18 known as a SAE model. The SAE model is an end-use framework
19 that relates monthly average use to economic growth, weather,
20 price, and end-use efficiency improvements. Models are
21 estimated using a SAE specification. The SAE model combines
22 economic and expected (or normal) winter weather conditions
23 with gas end-use intensity trends to construct monthly
24 heating (XHeat) and base use (XOther) which includes cooking,
25 laundry drying, water heating and other end-use model

1 variables. XHeat and XOther include structural drivers (end-
2 use efficiency and saturation trends) as well as variables
3 that capture short-term and long-term monthly utilization
4 (heating degree-days, "HDD"), number of days in the billing
5 period, price, household size and income in the Residential
6 model, and employment and gross state product in the Small
7 Commercial model. These variables are then used in estimating
8 monthly average use gas models. The modeling approach is
9 described in Document No. 3 of my exhibit.

10

11 **Q.** Have these models been used in other regulatory proceedings?

12

13 **A.** Yes. The SAE modeling approach, developed by Itron about 20
14 years ago, is well established and is used by utilities across
15 North America, including Tampa Electric Company, OUC, and
16 Lakeland Electric. It has been approved by regulators in
17 numerous jurisdictions for both rate cases, capacity need
18 filings, and integrated resource plans. PJM Interconnection
19 and New York ISO also use these models for developing long-
20 term system demand forecasts.

21

22 **Q.** Did Peoples use these SAE models in preparation of the 2026
23 Budget?

24

25 **A.** Yes. The SAE models employed by Peoples' for the 2026 Budget

1 Year forecast were originally developed by my team for the
2 2023 rate case. The company's forecasting staff continues to
3 use SAE models in updating sales forecasts.

4
5 **Q.** What data is used in estimating the forecast models?
6

7 **A.** The monthly average use models are based on billed sales and
8 customer data from January 2015 through October 2024. Winter
9 weather conditions that drive heating requirements are
10 captured in HDD variables that are calculated from historical
11 temperature data from each of the planning divisions. The
12 economic drivers are from Moody's Analytics June 2023 state
13 forecast, and the end-use intensities and price forecasts are
14 based on the Energy Information Administration ("EIA") 2023
15 projections for the South Atlantic Census Division. Further
16 details on HDD and economic drivers will be provided later in
17 my testimony.
18

19 **Q.** How does the economic forecast impact the Small Commercial
20 load forecast?
21

22 **A.** The economic drivers impact usage through the constructed
23 model variables described in Document 3 of my exhibit. The
24 economic index used in the average use models combines gross
25 state product ("GSP") and employment with more weight on

1 employment. GSP has a twenty percent weight and employment an
2 eighty percent weight. The weights were determined by
3 evaluating the out of sample statistics for different weight
4 combinations.

5
6 **Q.** What led to the drop in Small Commercial average use from
7 2024 to 2025?

8
9 **A.** There are 3 contributing factors.

10
11 First, both colder-than-average weather in January, February,
12 and December and a robust tourism season in the second quarter
13 of 2024 increased actual therm consumption for 2024. The 2025
14 forecast is based on 10-year normal weather and typical levels
15 of tourism.

16
17 Next, economic growth is expected to slow in 2025. Moody's
18 Analytics December 2024 forecast shows GSP increased 3.7
19 percent in 2024 with employment growth of 1.4 percent. 2025
20 GSP growth is projected to slow to 3.2 percent annual rate
21 and employment growth slows to 1.0 percent annual growth.

22
23 Finally, a decline in the number of billing days in 2025
24 impacted average use. In 2024, the company had an elevated
25 number of billing days (368.4 billing days) because of the

1 additional leap-year day in February and adjustments to the
2 meter read schedule to account for both late 2023 and January
3 2024 holidays.

4
5 **Q.** How does the economic forecast impact the Residential load
6 forecast?

7
8 The primary economic driver in the residential model is real
9 average household income which is expected to increase to 1.3
10 percent in 2025 and 1.4 percent in 2026. Household income
11 impacts average use through the constructed heating and base
12 use variables.

13
14 **Q.** What factors led to Residential average use decline from 2024
15 to 2025?

16
17 **A.** Residential average use declines from 2024 to 2025 for three
18 reasons.

19
20 First, actual therm consumption for 2024 accounts for colder-
21 than-average weather encountered in January, February, and
22 December. The 2025 forecast is based on 10-year normal weather
23 patterns.

24
25 Next, 2025 Residential average use is also impacted by the

1 decline in the number of billing days. The number of billing
2 days in 2024 was elevated (368.4 billing days) because of the
3 additional leap-year day in February and adjustments to the
4 meter read schedule to account for the late 2023 and January
5 holidays.

6
7 Finally, end-use gas efficiencies are improving at a rate
8 slightly exceeding the positive gains from household income
9 growth, resulting in a consequent decrease in average usage.

10
11 **Q.** How do the gas intensity projections impact usage?

12
13 **A.** As discussed in Document 3 of my exhibit, gas end-use
14 intensities are derived from the EIA 2023 Annual Energy
15 Outlook. This is the latest forecast as the EIA did not
16 release a forecast in 2024. EIA develops end-use saturation
17 and average stock efficiency projections for 9 census
18 divisions including the Southeast Census Division which is
19 the basis for the constructed Peoples Residential and Small
20 Commercial model variables. The primary gas end-uses are
21 heating, water heating, cooking, and laundry drying.

22
23 Residential gas intensities are expressed in therms per
24 household and Small Commercial gas intensities are expressed
25 in therms per square foot. While in general, there have been

1 strong energy efficiency improvements across all the gas end-
2 uses, the rate of end-use efficiency improvements for the
3 nonweather sensitive end-uses (cooking, laundry drying,
4 miscellaneous) has flattened out. This is true for both
5 Residential and Small Commercial sectors, as there are still
6 over 1.0 percent annual efficiency gains in gas heating. But
7 as space heating is a much smaller share of state gas
8 consumption than even the Southeast region, heating
9 efficiency improvements have a much smaller impact on Florida
10 gas usage.

11
12 **Q.** How did the company's 2023 rate-case forecast perform?

13
14 **A.** While the models are extremely reliable, the forecast models
15 estimated with data through July 2022, overestimated average
16 use (both Residential and Small Commercial) and
17 underestimated Residential customer growth.

18
19 **Q.** What factors led to the overestimated Residential average
20 use?

21
22 **A.** The principal cause of the overestimation is that the average
23 use models utilized in the 2023 rate case are predicated on
24 20-year normal weather conditions. Actual customer usage,
25 however, corresponds more accurately with what would be

1 expected under 10-year average weather conditions.

2
3 **Q.** What factors led to the overestimated Small Commercial
4 average use?

5
6 **A.** There are two main reasons for the overestimated Small
7 Commercial average use: (1) the average usage models for Small
8 Commercial used in the 2023 rate case are based on 20-year
9 normal weather conditions, while actual customer usage
10 corresponds more closely to expectations under 10-year normal
11 weather conditions, and (2) the usage per customer has
12 stabilized below pre-COVID levels.

13
14 The 2023 rate case models were developed using data up to
15 July 2022, incorporating a COVID impact variable. This
16 variable was based on Google Mobility data that tracked cell
17 phone activity near workplaces. The company expected Small
18 Commercial usage to revert to pre-COVID usage levels,
19 however, the usage stabilized below these levels. On an
20 aggregate basis, Small Commercial average use has leveled off
21 at roughly 8,000 therms. As illustrated in Figure 1, actual
22 average therm consumption (solid line) is lower than the
23 forecasted value from the 2023 rate case (dashed line).

Figure 1: Actual Vs 2023 Forecast

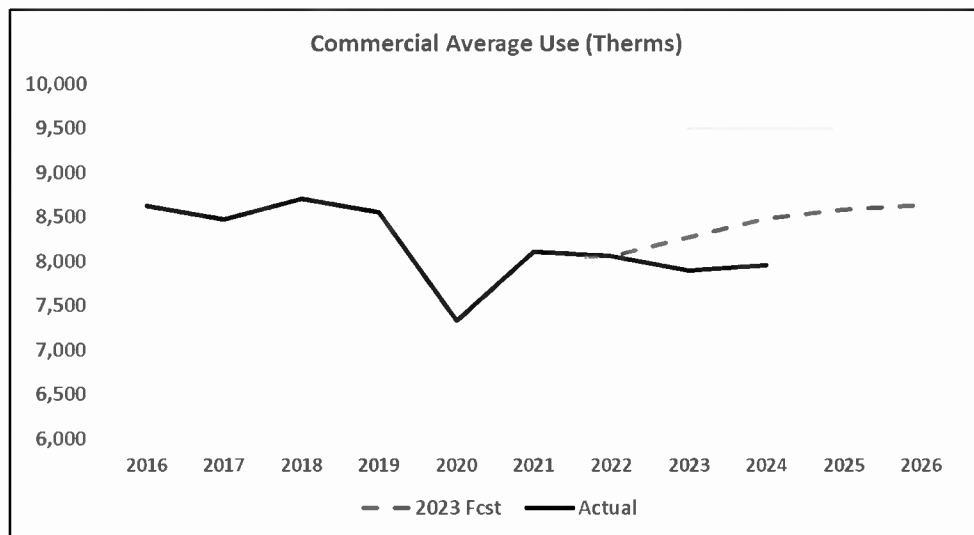


Figure 1 shows actual commercial use (the solid line) and the 2023 forecasted average use (the dotted line). Actual use stabilizes around 8,000 therms compared with the 2023 forecast for 2024 of close to 8,500 therms.

Q. What factors led to the underestimated Residential customer growth?

A. The 2023 forecast models were based on regression models that related the number of customers to regional household projections. While the models statistically explain the long-term trend well, they do not have explanatory variables that capture known construction activity and market conditions. This is discussed further in the direct testimony of witness Buzard.

1 Q. What enhancements have been made to the 2026 Budget models?

2
3 A. There were 3 primary changes that should improve the forecast
4 accuracy.

5
6 First, while the statistical models have proven highly
7 reliable, the company identified exogenous adjustments that
8 were necessary to meet anticipated future growth expectations
9 within specific Residential service areas. This is further
10 discussed in the direct testimony of witness Buzard.

11
12 Next, the company updated the Small Commercial average use
13 model by maintaining the COVID variable at a constant level
14 starting from October 2022 (the last month the mobility data
15 was available). The GSP and employment forecasts account for
16 the average use trend after that point. Simply updating the
17 sales data through October 2024 helped to calibrate average
18 use to post-COVID usage levels.

19
20 Finally, to bring the Residential and Small Commercial
21 average use forecast more in line with actual customer usage
22 levels, the forecast models are now based on a 10-year normal
23 instead of 20-year normal HDD.

24
25 Q. What are heating degree days ("HDD") and how are they captured

1 within the forecast models?

2

3 **A.** The primary weather variable used in modeling gas consumption
4 are the number of HDD. HDD measures the difference between a
5 temperature reference point and average temperature. As
6 temperatures decline, the number of HDD increases. HDD are
7 known as a spline variable as they take on a positive value
8 when temperatures are below a temperature reference point and
9 are 0 otherwise.

10

11 National Oceanic and Atmospheric Administration ("NOAA")
12 reports HDD with a 65-degree reference point. Using this
13 reference point, a day where the average temperature is 60
14 degrees would have an HDD value of 5 (65 degrees - 60
15 degrees). If the temperature is 66 degrees, then HDD is 0.
16 HDD are calculated on a daily basis and then summed over the
17 month. Monthly HDDs are used in modeling gas usage as there
18 is a strong correlation between the number of HDD and
19 consumption.

20

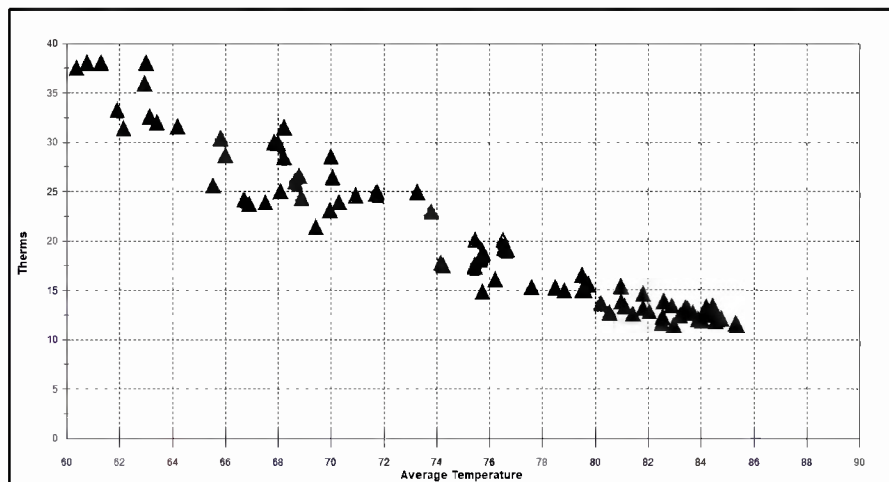
21 **Q.** Do all of the company's service areas use 65 degrees as a
22 reference point?

23

24 **A.** No. The reference temperature varies across the service areas
25 as heating-related loads appear to start at a higher

temperature point. The appropriate temperature breakpoint is based on both the usage/weather scatter plot and evaluating the model fit statistics for different temperature breakpoints. As an example, Figure 2 shows the temperature/average use relationship for Orlando.

Figure 2: Orlando Monthly Avg Use vs Avg Temperature



In Orlando, the best model fit is with HDD with a 75-degree temperature base. Division temperature/average use scatter plots and selected temperature breakpoints are included in Document 6 of my exhibit.

Q. How are billing-month HDD derived?

A. Billing month (or cycle weighted) HDD are constructed to correspond with the billing month period. There are twenty-

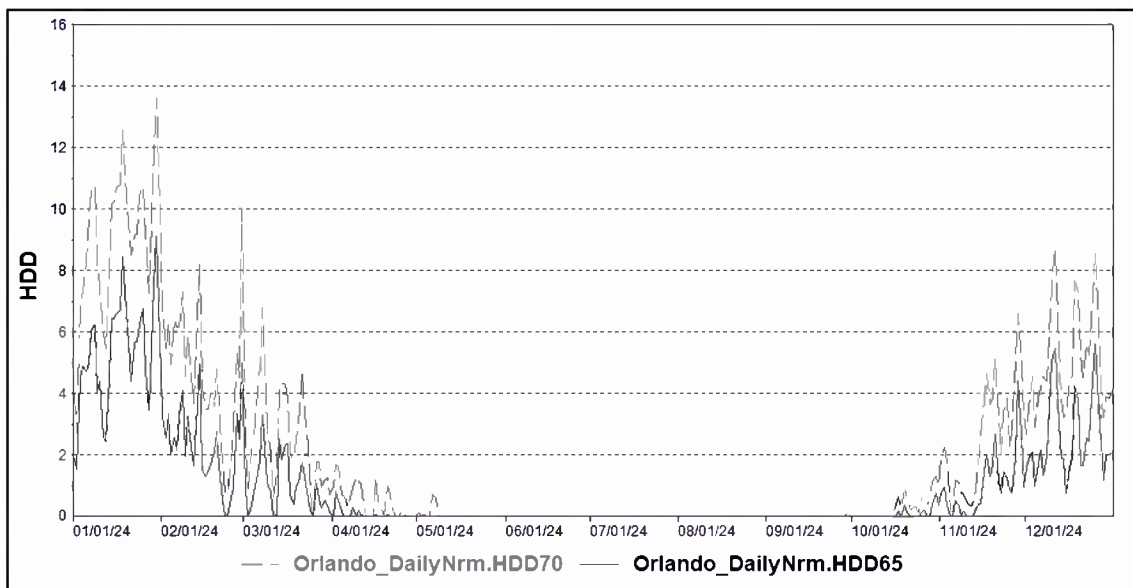
one billing cycles, each with a start and end-date that overlap calendar months and each other. Each day is assigned a weight based on the number of meter-read schedules that include that day. The weight is calculated by taking the number of billing cycles that include the day (i.e. that are "on") and dividing it by twenty-one, which is the total number of billing cycles. For example, if a day at the beginning of January is included in 4 of the February billing cycles, that day has a February billing weight of 0.19048 (4/21). A day at the end of January that may be in all February cycle read dates has a weight of 1 (21/21). The daily weights are multiplied by the daily HDD and then summed over the billing period. Normal billing month HDD are calculated the same way. The daily normal degree days are combined with the daily cycle weights and summed over the billing period.

Q. How are daily normal HDD derived?

A. Normal daily HDD are calculated by averaging daily HDD for a defined time period. For the 2026 Budget, the 10-year normal period is 2014 to 2023. A daily normal is calculated for each calendar day by averaging all the HDD for that day. For example, the daily normal HDD for January 1st is calculated by averaging all the prior year January 1st HDD; for a 10-year normal that would be an average of the January 1st HDD

from 2014 to 2023 (ten observations). An average HDD is calculated for each calendar day. Figure 3 shows the Orlando daily normal (2014 to 2023) HDD65 and HDD70.

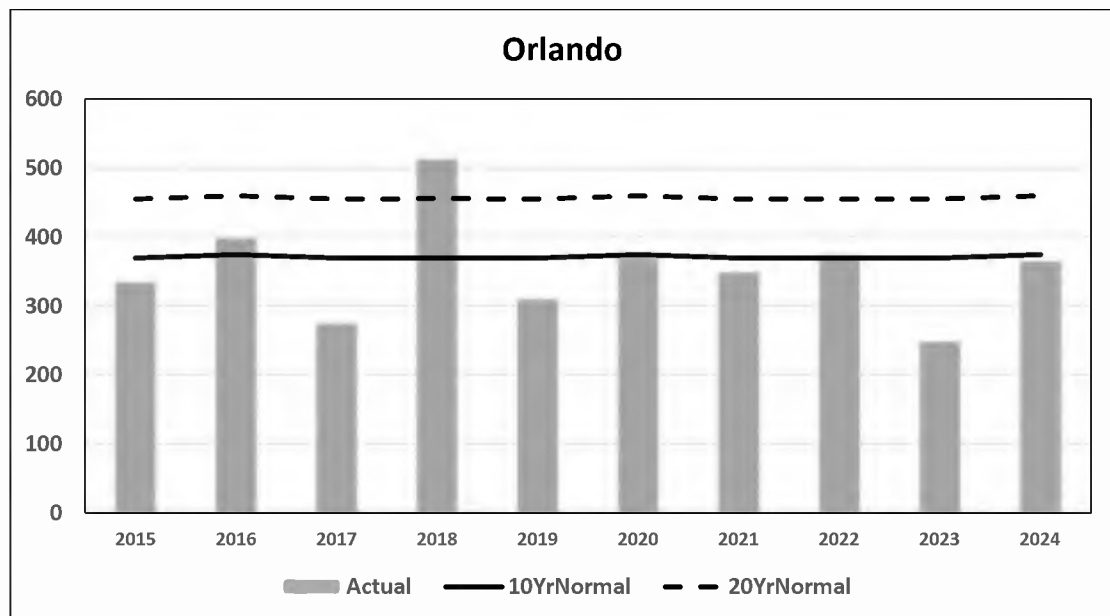
Figure 3: Orlando Daily Normal HDD65 and HDD70



Q. Do you support using 10-year normal HDD rather than 20-year HDD?

A. Yes. The 10-year normal HDD more accurately reflects current weather conditions. This is illustrated in Figure 4.

Figure 4: Actual vs 10 Yr and 20 Yr Normal HDD65

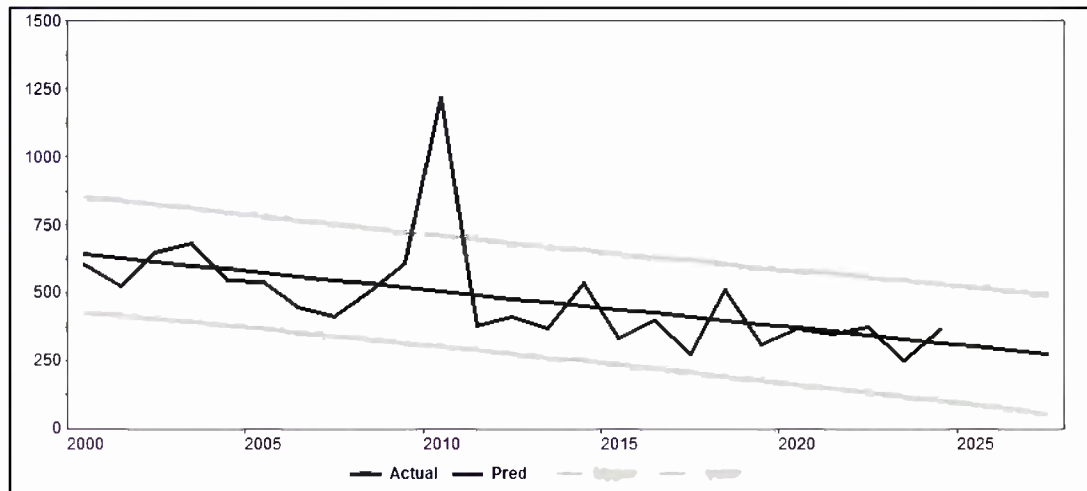


The bars show actual HDD with a 65-degree temperature base for Orlando. The solid line shows the 10-year normal HDD and the dotted line the 20-year normal HDD. Over the past decade, only 1-year (2018) exhibited HDD values surpassing the 20-year average. The graph indicates that the 10-year normal best represents current heating conditions in Orlando, which is also true across all divisions. Document 4 of my exhibit shows the remaining divisions.

- Q.** Do you believe that 10-year normal HDD will continue to track usage better than 20-year normal HDD?
- A.** Yes. The data indicates that HDD has been declining as a result of warming winter weather temperatures. Figure 5 shows

the result of a simple trend model of Orlando annual HDD.

Figure 5: Orlando HDD Trend



The trend model is estimated with annual HDD data from 2000 through 2024 and the predicted line shows the HDD trend. The trend variable is statistically significant and indicates that HDD are declining on average 13.5 HDD per year. The expected number of HDD declines from 641 in 2000 to 316 in 2024. The 95 percent confidence range (depicted as the outer light grey lines) is 102 to 530 HDD in 2024 compared with a 95 percent confidence interval of 426 to 641 HDD in 2000. The same trend can be seen across all divisions, which is illustrated in Document 5 of my exhibit.

Q. Please summarize your testimony.

1 **A.** The 2026 Budget is based on a strong theoretical framework
2 that relates customer usage to heating and base-use gas
3 requirements. The model, known as an SAE model, is used by
4 electric and gas utilities across North America and has been
5 accepted as a reasonable forecasting approach by state
6 Commissions and other regulatory agencies across the country.

7
8 While the average use model structure is sound, the forecast
9 proved to be too high. Peoples' forecasting staff were able
10 to enhance the forecast by replacing 20-year normal HDD with
11 10-year normal HDD and calibrating Small Commercial average
12 use to "new normal" post-COVID usage levels. The 2023 rate
13 case Residential customer models based on regional household
14 projections underestimated customer growth. In the 2026
15 Budget, the company enhanced its outlook by incorporating
16 exogenous adjustments to account for anticipated future
17 growth expectations. Combined, these enhancements provide a
18 reasonable forecast for revenue projects.

19
20 **Q.** Does this conclude your prepared direct testimony?

21
22 **A.** Yes.
23
24
25

1 (Whereupon, prefiled direct testimony of
2 Andrew Nichols was inserted.)

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BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 20250029-GU

IN RE: PETITION FOR RATE INCREASE
BY PEOPLES GAS SYSTEM, INC.

PREPARED DIRECT TESTIMONY AND EXHIBIT
OF
ANDREW NICHOLS

PEOPLES GAS SYSTEM, INC.
DOCKET NO. 20250029-GU
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OF
ANDREW NICHOLS

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1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **ANDREW NICHOLS**5
6 **I. INTRODUCTION**7 **Q.** Please state your name, address, occupation and employer.8
9 **A.** My name is Andrew Nichols. My business address is 702 North
10 Franklin Street, Tampa, Florida 33602. I am employed by
11 Peoples Gas System, Inc. ("Peoples" or the "company") as
12 Director, Business Planning.13
14 **Q.** Please describe your duties and responsibilities in that
15 position.16
17 **A.** I am responsible for budgeting and forecasting activities
18 within the company, and preparation of Earnings Surveillance
19 Reports filed with the Florida Public Service Commission
20 ("FPSC" or "Commission").21
22 **Q.** Please provide a brief outline of your educational background
23 and business experience.24
25 **A.** I graduated from Saint Mary's University located in Halifax,

1 Canada in 2014 with a Bachelor of Commerce degree. I began my
2 professional career as an auditor with KPMG. I am a Certified
3 Public Accountant licensed in the State of Illinois,
4 Chartered Professional Accountant licensed in the province of
5 Ontario, and a Chartered Financial Analyst.

6
7 Prior to joining Peoples, I worked six years at Liberty
8 Utilities, where I held various financial planning roles with
9 increasing responsibility. My last position at Liberty was
10 Director of Financial Planning and Analysis, reporting out of
11 Liberty's New Hampshire location. I have served in my current
12 position as Director, Business Planning at Peoples since
13 October 2024.

14
15 **Q.** What are the purposes of your prepared direct testimony?

16
17 **A.** The purposes of my prepared direct testimony are to:

18 (1) Provide an overview of the company's request for rate
19 relief in 2026;

20 (2) Explain why the company's proposal to use a 2026 projected
21 test year for ratemaking purposes should be approved;

22 (3) Explain the budget process that we used to develop the
23 financial projections for the 2026 test year;

24 (4) Explain the calculation of and adjustments we used to
25 develop the company's 2026 test year rate base, 2026 capital

1 structure, and 2026 net operating income ("NOI"); and
2 (5) Present and explain the calculation of 2026 test year
3 revenue requirement and test year revenue deficiency, i.e.,
4 our 2026 revenue increase request.

5
6 **Q.** Will you address any other topics?

7
8 **A.** Yes. As part of my testimony, I will explain:

9 (a) the work we performed to update the level of operations
10 and maintenance ("O&M") expenses we capitalize;

11 (b) our proposal to make no changes to our storm damage
12 reserve target and annual storm damage expense accrual;

13 (c) our proposal to transfer the investments and associated
14 annual revenue requirement being recovered through our Cast
15 Iron/Bare Steel Replacement Rider ("Rider CI/BSR") from the
16 rider into base rates;

17 (d) how we have accounted in the test year for the investments
18 we previously proposed to recover through an expanded Rider
19 CI/BSR;

20 (e) our proposal to update the amortization period for our
21 Work and Asset Management ("WAM") system from 15 to 20 years;
22 and

23 (f) how we have accounted in the test year for projects that
24 may be recoverable in the future through the proposed Natural
25 Gas Facilities Relocation Cost Recovery Clause (pending rule

1 adoption).

2
3 I will also explain the company's proposed level of O&M
4 expense for the test year, describe how O&M expenses have
5 been impacted by inflation and customer growth, detail how
6 the company's 2026 O&M expenses compare to the Commission's
7 O&M Benchmark, and show that the company's overall 2026 test
8 year O&M expense is reasonable.

9
10 **Q.** Have you prepared an exhibit supporting your prepared direct
11 testimony?

12
13 **A.** Yes. Exhibit No. AN-1 was prepared under my direction and
14 supervision. The contents of my exhibit were derived from the
15 business records of the company and are true and correct to
16 the best of my information and belief. My exhibit consists of
17 12 documents, as follows:

18
19 Document No. 1 List of Minimum Filing Requirement
20 Schedules Sponsored or Co-Sponsored by
21 Andrew Nichols

22 Document No. 2 2025 and 2026 Capital Budgets

23 Document No. 3 Operations & Maintenance Expense Summary

24 Document No. 4 PA Consulting A&G Capitalization Study

25 Document No. 5 Rider CI/BSR Revenue Requirements

1 Transferred to Base Rates

2 Document No. 6 Corporate Headquarters CPVRR Analysis

3 Document No. 7 2026 Calculation of Internal Revenue Code

4 Required Deferred Income Tax Adjustment

5 Document No. 8 2026 Test Year Reconciliation of Capital

6 Structure to Rate Base

7 Document No. 9 Revenue Summary

8 Document No. 10 O&M Benchmark Comparison by Function

9 Document No. 11 Justifications for Non-Trended O&M FERC

10 Accounts

11 Document No. 12 Storm Reserve Analysis and 2022 Storm

12 Study

13

14 **Q.** Do you sponsor any of Peoples Minimum Filing Requirement

15 ("MFR") Schedules?

16

17 **A.** Yes. I am sponsoring or co-sponsoring the MFR Schedules listed

18 in Document No. 1 of my exhibit. The contents of these MFR

19 Schedules were based on the business records of the company

20 maintained in the ordinary course of business and are true

21 and correct to the best of my information and belief.

22

23 **Q.** How does your testimony relate to the other prepared direct

24 testimony filed by the company in this case?

25

1 **A.** I have organized my direct testimony to show the major
2 components of the calculation of the company's proposed 2026
3 revenue requirement and incremental base revenue increase. I
4 will support and justify the reasonableness and prudence of
5 some items included in the revenue requirement calculation;
6 however, in most cases, other witnesses provide the necessary
7 support and justifications. I will refer to those witnesses
8 in my discussion of the various elements of our 2026 rate
9 base and NOI amounts.

10
11 **Q.** Are you sponsoring the calculation and justification of the
12 company's proposed 2027 subsequent year adjustment ("SYA")?

13
14 **A.** No. Peoples witness Jeff Chronister will explain why we need
15 our proposed 2026 rate increase and will discuss and justify
16 the company's proposed 2027 SYA, but in doing so, he will
17 rely on some of the financial information I am presenting for
18 the 2026 test year.

19
20 **II. OVERVIEW OF 2026 BASE RATE INCREASE**

21 **Q.** Please summarize the company's proposed 2026 base rate
22 increase.

23
24 **A.** Peoples requests a total annual revenue increase for 2026 of
25 \$103.6 million. Approximately \$6.7 million of this amount is

1 related to revenues currently being recovered via the
2 company's Rider CI/BSR, so the company's proposed net
3 incremental annual revenue increase is \$96.9 million. These
4 amounts were calculated using a 2026 projected test year, a
5 54.7 percent equity ratio (investor sources), and an 11.1
6 percent midpoint return on equity ("ROE").
7

8 **Q.** What was Peoples' earned ROE for 2024 and what is its
9 projected ROE for 2025?
10

11 **A.** The ROE reflected on the company's December 2024 Earnings
12 Surveillance Report was 10.37 percent and its projected ROE
13 for 2025 is 7.86 percent, which is below the 9.15 percent
14 bottom of the company's Commission-authorized ROE range.
15

16 **Q.** What is Peoples' projected ROE in the 2026 projected test
17 year without rate relief?
18

19 **A.** With the proposed transfer of the Rider CI/BSR revenue
20 requirement, the company projects an ROE of 5.70 percent in
21 2026. This return is far below both the 10.15 percent midpoint
22 ROE that the Commission approved in the company's last rate
23 case and the 11.10 percent ROE proposed in this proceeding by
24 company witness Dylan D'Ascendis prepared direct testimony.
25

1 **III. 2026 PROJECTED TEST YEAR**

2 **Q.** What test year does the company propose to use for ratemaking
3 purposes in this proceeding?

4
5 **A.** Peoples proposes to use the twelve-month period ending
6 December 31, 2026, as the test year for ratemaking purposes
7 in this case. The company's prepared direct testimony and MFR
8 Schedules filed in this case reflect the levels of projected
9 rate base, capital structure, net operating income, and
10 revenue increase needed so that Peoples can continue to
11 provide safe, reliable, and cost-effective service to its
12 customers in 2026 and maintain its financial integrity.

13
14 **Q.** Were the MFR Schedules in this case, and the levels of
15 projected rate base, capital structure, net operating income,
16 and revenue deficiency reflected in them, prepared using the
17 company's regular budgeting process?

18
19 **A.** Yes. The company developed all elements of its revenue
20 requirement calculation for 2026 using the budgeting and
21 forecasting process described later in my direct testimony.

22
23 **Q.** What effective date for its new rates and charges is Peoples
24 proposing in this case?

- 1 **A.** The company proposes that its revised 2026 rates and charges
2 become effective with the first billing cycle in January 2026.
3
- 4 **Q.** Should the Commission approve Peoples' projected test period
5 for the twelve months ending December 31, 2026, for ratemaking
6 purposes in this case?
7
- 8 **A.** Yes. Calendar year 2026 is appropriate for use as the test
9 year in this case because it is representative of Peoples'
10 projected levels of rate base, capital structure, revenues,
11 and costs of service required to provide safe, reliable, and
12 cost-effective service to its customers in 2026, *i.e.*, the
13 period in which the company's proposed new rates and charges
14 will be in effect. The company's proposed 2026 projected test
15 year is more representative of the company's operations when
16 its proposed rate will be in effect than a historic test year.
17
- 18 **Q.** What is the historic base year in this case?
19
- 20 **A.** The historic base year is the twelve-month period ended
21 December 31, 2024. All data related for this historical base
22 year as reflected in the company's prepared direct testimony
23 and MFR Schedules was derived from the company's books and
24 records, which are kept in the regular course of the company's
25 business in accordance with Generally Accepted Accounting

1 Principles, provisions of the Federal Energy Regulatory
2 Commission ("FERC") Uniform System of Accounts, and the rules
3 of the Commission.
4

5 **IV. BUDGET PROCESS**

6 **Q.** How did the company prepare the 2026 projected test year
7 financial data?
8

9 **A.** Peoples prepared its 2026 projected test year financial data
10 using the company's normal annual budget process, which
11 includes developing forecasts for capital expenditures and
12 other balance sheet items and all elements of its income
13 statement. Our integrated budget process yields a
14 comprehensive set of budgeted financial statements, including
15 an income statement, balance sheet and statement of cash
16 flows. The company used the budgeting processes that I
17 explain in this portion of my testimony to develop the
18 company's proposed 2026 rate base, 2026 capital structure,
19 2026 NOI, and 2026 revenue requirement and proposed revenue
20 increase explained in Sections IV through VI of my testimony.
21 The major assumptions we used to develop our 2026 budget are
22 shown in MFR Schedule G-6 and are reasonable.
23

24 **A. BALANCE SHEET ASSETS**

25 **Q.** How did the company develop its forecast for balance sheet

1 assets for 2026?

2
3 **A.** In general, the company budgeted its 2026 balance sheet by
4 starting with actual balances as of December 31, 2024. We
5 then budgeted balance sheet accounts by either forecasting
6 monthly balances based on past trends or using forecasted
7 monthly income statement activity, depending on the type of
8 account. Peoples next generated a statement of cash flows
9 identifying the company's capital structure funding
10 requirements by showing our needs for short-term debt draws,
11 long-term debt issuances, and equity infusions.

12
13 **Q.** What are the major components of the asset side of the
14 company's projected 2026 balance sheet?

15
16 **A.** The largest component on the asset side of our 2026 budgeted
17 balance sheet is the Net Utility Plant, which includes Gas
18 Plant in Service, Property Held for Future Use, and
19 Construction Work in Progress ("CWIP") less Accumulated
20 Depreciation.

21
22 Net Utility Plant balances reflect the property, plant, and
23 equipment already invested as well as the capital
24 expenditures included in the company's 2025 and 2026 capital
25 budget. The other major components of the 2026 balance sheet

1 are the accounts that make up the allowance for working
2 capital.

3
4 I will discuss the specific elements and projects (and related
5 dollar amounts) that make up the company's proposed 2026 test
6 year rate base later in my testimony.

7
8 **Q.** How did the company forecast the 2026 test year balances for
9 Gas Plant in Service and CWIP?

10
11 **A.** The company began with December 31, 2024 actual balances and
12 projected forward using the company's detailed 2025 and 2026
13 capital expenditures budget, which identifies when projects
14 begin (and become part of CWIP) and are placed in service
15 (and become part of Gas Plant in Service). The company
16 forecasted plant retirements and removal costs based on
17 historical trends.

18
19 **Q.** Please explain how Peoples forecasts capital expenditures.

20
21 **A.** Peoples generally separates its capital into two categories:
22 (1) major projects and (2) recurring expenditures.

23
24 Major projects generally represent individual projects
25 expected to cost more than \$250,000. The company forecasts

1 major projects based on the specifics of each project and its
2 expected costs and timing.

3
4 Recurring expenditures are routine capital costs required to
5 provide service to new customers and costs associated with
6 the replacement and/or relocation of existing facilities and
7 equipment. The company budgets recurring capital expenditures
8 related to adding customers to the system using projected
9 customer growth and recent cost per unit trends. This includes
10 projected capital spending for items such as new revenue
11 mains, meter sets, and service lines. Peoples trends
12 recurring capital expenditures for routine maintenance
13 capital and recurring general plant additions using recent
14 actual spending data.

15
16 Peoples witness Christian Richard provides more detail on how
17 the company develops its capital expenditure budget,
18 including its use of an integrated resource planning process,
19 in his prepared direct testimony.

20
21 **Q.** Does the company classify its capital spending based on the
22 objective?

23
24 **A.** Yes. Peoples classifies capital spending as: (1) Growth
25 projects; (2) Reliability, Resiliency, and Efficiency ("RRE")

1 projects; and (3) Legacy Pipe Replacement projects. The
2 company also identifies projects eligible to accrue Allowance
3 for Funds Used During Construction ("AFUDC") in accordance
4 with Commission Rule 25-7.0141, Florida Administrative Code
5 ("F.A.C."). Peoples did not include AFUDC-eligible projects
6 in rate base when calculating the 2026 test year revenue
7 requirement.

8
9 **Q.** Did the company's Board of Directors approve the 2025 and
10 2026 capital expenditure budgets?

11
12 **A.** Yes. Peoples' Board of Directors approved the company's 2025
13 and 2026 capital budgets in February 2025.

14
15 **Q.** What are the amounts of the company's 2025 and 2026 capital
16 budgets used to produce the company's projected 2026 test
17 year rate base?

18
19 **A.** The 2025 capital budget totaling \$356.8 million is reflected
20 on MFR Schedule G-1, page 23, as the sum of the total
21 Construction Costs of \$339.0 million and Cost of Removal of
22 \$17.8 million.

23
24 The 2026 capital budget totaling \$474.6 million is reflected
25 on MFR Schedule G-1, page 26, as the sum of the total

1 Construction Costs of \$451.8 million and Cost of Removal of
2 \$22.8 million.

3
4 A summary of the 2025 and 2026 capital budgets is shown in
5 Document No. 2 of my exhibit. These capital budgets are
6 explained and supported by Peoples witnesses Timothy O'Connor
7 (Gas Operations Capital Projects), Christian Richard
8 (Engineering, Construction, and Technology Capital Projects),
9 and Rebecca Washington (Customer Experience Enhancement
10 Projects). I explain and support the company's new corporate
11 headquarters project that is included in the 2025 capital
12 budget.

13
14 **Q.** Please compare the company's actual capital expenditures for
15 2023 and 2024 to the amounts budgeted for those years in the
16 company's prior rate case filing.

17
18 **A.** Peoples budgeted capital expenditures for years 2023 and 2024
19 of \$397.1 million and \$362.4 million, respectively. The
20 company's actual capital expenditures for the years 2023 and
21 2024 were \$360.3 million and \$314.1 million, or \$36.8 million
22 and \$48.3 million lower than the respective prior rate case
23 budget amounts.

24
25 **Q.** Why were the actual amounts lower than the budgeted amounts?

1 **A.** The company's actual capital spending in 2023 and 2024 was
2 very close to budgeted amounts after adjusting out the Florida
3 Gas Transmission ("FGT") to Jacksonville Export Facility
4 ("JEF") and the Alliance Dairies RNG projects. FGT to JEF,
5 which was budgeted in the prior case to be \$32.6 million and
6 \$48.2 million in 2023 and 2024, respectively, has been
7 deferred. This large AFUDC eligible project was budgeted to
8 go into service after the 2024 test year, which meant it had
9 no impact on the adjusted rate base and revenue requirements
10 included in the company's prior rate case filing. The Alliance
11 Dairies RNG project was budgeted to be \$0.7 million and moved
12 below the line in the last rate case. Witnesses O'Connor,
13 Richard and Washington also discuss 2024 capital expenditures
14 in their prepared direct testimonies.

15
16 **Q.** How did the company project the test year balances for
17 accumulated depreciation in 2025 and 2026?

18
19 **A.** The company started with the actual accumulated provision for
20 depreciation balances as of December 31, 2024. Peoples then
21 added the projected provision for depreciation expense and
22 subtracted the projected retirements and costs of removal
23 from the starting accumulated provision for depreciation
24 balances. The projected provision for depreciation expense
25 through December 31, 2026 is based on the company's current

1 depreciation rates approved by the Commission in its last
2 case. The projected retirements from plant-in-service and
3 costs of removal are based on the forecasted amount for 2025
4 and 2026 based on historical trends.

5
6 I describe how the company budgets depreciation expense and
7 the depreciation and amortization rates it proposes to use
8 for the test year in this case in the budgeted income
9 statement portion of my testimony.

10
11 **Q.** Please describe how the company budgeted the 2026 test year
12 balance sheet working capital accounts.

13
14 **A.** The company employed the same process used in developing its
15 annual budgeted balance sheet. These methods are described on
16 an account-by-account basis in MFR Schedule G-6. The company
17 began with actual December 31, 2024 account balances and
18 projected individual line items through the projected test
19 year. The company trended balance sheet accounts, including
20 Accounts Receivable, Accounts Payable, and Unbilled Revenues,
21 using known patterns of activity that occur in the normal
22 course of business.

23
24 **Q.** How did the company forecast regulatory clause and rider
25 accounts - Unrecovered Gas Costs, Rider CI/BSR, and

1 Conservation Cost Recovery for the 2026 test year?

2
3 **A.** The company forecasted the 2026 13-month average balances by
4 rolling forward the detailed projections for the 2025
5 balances and targeting near zero balances by year-end 2026.
6 The 2025 detailed projections reflect the company's updated
7 cost projections and Commission approved rates. I discuss
8 this process in more detail later in my testimony.

9
10 **Q.** Does the company's forecasted amounts of gas plant in service
11 for 2025 and 2026 include amounts for the company's new
12 corporate headquarters?

13
14 **A.** Yes. I will explain why our investment in this new facility
15 should be included in 2026 rate base in the rate base section
16 of this testimony.

17
18 **B. BALANCE SHEET LIABILITIES AND EQUITY**

19 **Q.** What are the major components of the liability and equity
20 components of the company's projected 2026 balance sheet?

21
22 **A.** These items comprise the company's capital structure and
23 include common equity, long-term debt, short-term debt,
24 customers deposits, and accumulated deferred income taxes
25 ("ADIT").

1 **Q.** How did the company forecast the balances of common equity
2 for 2025 and 2026?

3
4 **A.** The company forecasts common equity by considering the cash
5 flow expected from operations, its capital expenditure plans
6 and timing, the net income reflected on its income statement,
7 and the amount of equity it needs to maintain its 54.7 percent
8 equity ratio (investor sources). It coordinates with Emera
9 Incorporated ("Emera") to plan equity infusions to maintain
10 its targeted 54.7 percent equity ratio and reflects those
11 infusions in its budgeted balance sheet amounts for common
12 equity. The company's 2025 and 2026 budgeted equity infusions
13 are \$118.0 million and \$159.0 million, respectively.

14
15 **Q.** How did the company forecast the balances of long-term and
16 short-term debt for 2025 and 2026?

17
18 **A.** The company forecasts long-term and short-term debt balances
19 by considering the cash flow expected from operations, its
20 capital expenditure plans and timing of the net income
21 reflected on its income statement, and the amount of short-
22 and long-term debt it needs to maintain its target equity
23 ratio (investor sources). The company works with Emera's
24 treasury department to forecast borrowing rates and to
25 optimize the mix of short- and long-term debt and to issue

1 long-term debt when appropriate. As shown on MFR Schedule G-
2 3, page 8, the company's forecasted debt issuances are \$125
3 million and \$200 million for 2025 and 2026, respectively. I
4 discuss the forecasted balances and cost rates for long-term
5 debt and short-term debt in the capital structure portion of
6 this testimony.

7
8 **Q.** How did the company forecast customer deposits for 2025 and
9 2026?

10
11 **A.** The company forecasted the level of customer deposits using
12 information about anticipated customer and revenue growth. I
13 discuss the 2026 amounts and cost rate for customer deposits
14 in the capital structure portion of this testimony.

15
16 **Q.** How did the company forecast ADIT balances for 2025 and 2026?

17
18 **A.** The company budgeted deferred taxes and the related ADIT
19 balances based on the projected book-tax temporary
20 differences for the forecasted 2026 period. We also included
21 the forecasted flow back of excess and deficient deferred
22 taxes in our tax expense calculation and calculated the flow-
23 back period consistent with the company's last rate case
24 proceeding and the terms of the 2020 Stipulation and
25 Settlement Agreement ("2020 Agreement"). I discuss the 2026

1 amounts and zero cost rate associated with ADIT in the capital
2 structure portion of this testimony.

3
4 C. INCOME STATEMENT

5 Q. What are the major components of the company's projected 2026
6 budgeted income statement, and what testimony supports these
7 budgeted components?

8
9 A. The major components of the income statement are operating
10 revenues, O&M expenses, depreciation, property tax expenses,
11 and income tax expenses.

12
13 Q. How did the company develop 2026 budgeted income statement?

14
15 A. Peoples' Finance department prepared the company's 2026
16 budgeted income statement under my coordination as Director,
17 Business Planning. The Finance department assembled
18 forecasted data prepared by numerous team members and
19 consultants who specialize in different areas of operations.
20 The company applied the same accounting principles, methods,
21 and practices that the company employs for its historical
22 data to its forecasted data to prepare the 2026 budgeted
23 income statement.

24
25 The company developed the 2026 forecasted income statement

1 using all forecasted revenues and other types of income. The
2 major components of forecasted income are base revenues and
3 the revenues from the cost recovery clauses. The 2026 income
4 statement also contains projections for off-system sales net
5 revenues and other operating revenues such as miscellaneous
6 service revenues and revenue related to gas plant leased to
7 others, including a Compressed Natural Gas ("CNG") station
8 and Renewable Natural Gas ("RNG") facility considered by the
9 Commission in our last rate case.

10
11 To complete the income statement, the Finance team
12 accumulated all operating expenses, including O&M expenses,
13 depreciation expenses, and property taxes, and prepared
14 estimates of interest expenses, interest income, and all
15 below-the-line items. Once the company determined all pre-
16 tax components, the Finance team calculated income tax
17 expense in consultation with the Corporate Tax Department of
18 TECO Holdings, Inc. ("TECO Holdings") and used it to calculate
19 the final forecasted 2026 net income. The company's Board of
20 Directors approved Peoples' 2026 Budget in February 2025.

21
22 1. Revenues

23 Q. How did the company develop the 2026 base revenue forecasts
24 for Residential and Small Commercial customer classes?
25

1 **A.** The company developed its forecast of base revenues for
2 Residential and Small Commercial customers based on the
3 results of a model with inputs from company witness Eric Fox.
4 These model results determined customers and therms for each
5 rate schedule. The company then applied customer charges and
6 distribution per-therm charges and totaled them to arrive at
7 base revenues for these customer classes. Peoples witness
8 Luke Buzard provides additional information on this process
9 and supports our base revenue forecast in his prepared direct
10 testimony.

11

12 **Q.** How did the company develop the 2026 base revenue forecasts
13 for Larger Commercial and Industrial classes?

14

15 **A.** Peoples uses customer-specific projected usage and applicable
16 rates and charges to forecast revenues for Larger Commercial
17 and Industrial classes. This process is discussed in the
18 direct testimony of witness Buzard.

19

20 **Q.** How did the company budget other operating revenues for 2026?

21

22 **A.** We use different approaches to forecast the components of
23 Other Operating Revenue. We budget miscellaneous service
24 revenues and forfeited discounts using a combination of
25 historical data and trends, as these revenues vary with rates,

1 the economy, and customer growth. Rent revenue and revenue
2 from gas plant leased to others are budgeted based on contract
3 terms or specific calculations. Consistent with the last rate
4 case, the amount of off-system sales ("OSS") net revenue
5 budgeted for 2026 was based on expected market conditions and
6 historical trends and at an appropriate level for setting the
7 OSS incentive mechanism.

8
9 2. O&M Expenses

10 **Q.** How did the company forecast O&M expenses for the 2026 income
11 statement?

12
13 **A.** The company developed its 2026 test year O&M expense budget
14 using its detailed cost center level approach, which covers
15 all operational areas, corporate departments, and
16 intercompany O&M expense charges for shared and support
17 services provided by Tampa Electric Company ("Tampa
18 Electric") and Emera. The company budgeted O&M expenses by
19 resource type (payroll, benefits, materials and supplies,
20 outside services, etc.). The company budgeted payroll
21 expenses by position and allocated those payroll costs
22 between O&M, capital expenditures, clause recoverable, and
23 charges to affiliates as appropriate. The company budgeted
24 other resource types by cost center based on projected
25 activity levels and requirements.

1 **Q.** Did the company also prepare its 2026 O&M budget on a FERC
2 account basis?

3
4 **A.** Yes. The company calculated 2025 and 2026 O&M expenses by
5 FERC account using the "trending methodology" prescribed by
6 the Commission, adjusting for certain items where trend
7 factors did not capture the projected changes in O&M expense.
8 This version of our 2026 O&M budget is shown in MFR Schedule
9 G-2, pages 12 through 19. I have prepared a comparison of the
10 two O&M methodologies and included it as Document No. 3 of my
11 exhibit.

12
13 **Q.** How does the detailed 2025 and 2026 O&M budget compare with
14 the trended FERC O&M budget data on MFR Schedule G-2, pages
15 12-19?

16
17 **A.** There are only small differences. The difference, or
18 unreconciled amount, between the detailed 2025 and 2026 O&M
19 budgets and the 2025 and 2026 FERC O&M budget data on MFR
20 Schedule G-2, page 18b is approximately \$75,000 and \$51,000,
21 respectively. This is also presented on Document No. 3 of my
22 exhibit. This is a difference of 0.03 percent relative to
23 total 2026 O&M expense of \$161.4 million. The differences are
24 reflected as a line item labeled "Unreconciled budget items"
25 in FERC Account 930.2 on MFR Schedule G-2, page 18a. As a

1 result of reflecting the small unreconciled budget items in
2 FERC Account 930.2, the total FERC O&M calculated using
3 trending on MFR Schedule G-2, pages 12-19, for 2025 and 2026
4 equals the detailed 2025 and 2026 O&M budgets, or
5 approximately \$145.6 million for 2025 and \$161.4 million for
6 2026.

7
8 **Q.** What trending factors were used in MFR Schedule G-2, pages
9 12-19 to develop the 2025 and 2026 O&M expense amounts?
10

11 **A.** Peoples used the trending factors of payroll only, customer-
12 growth plus inflation, and inflation only. This is consistent
13 with Peoples' prior rate proceedings. Peoples used the May
14 2024 CPI-U forecast update from Moody's Analytics, which was
15 the available forecast at the time the budgeting process
16 began, for the inflation assumptions in the 2025 and 2026
17 budget. The company used a 4.0 percent annual merit increase
18 for 2025 and 2026 payroll or labor cost trending. This
19 assumption is supported by the prepared direct testimony of
20 Peoples witness Donna Bluestone.
21

22 **Q.** What are Moody's inflation assumptions for 2025 and 2026 used
23 in the budgets?
24

25 **A.** Moody's inflation forecast for 2025 and 2026 used in the

1 budget is 2.50 percent and 2.33 percent, respectively.
2 Moody's forecast reflects an assumed continued decline in
3 inflation from actual CPI-U of 8.00 percent, 4.12 percent and
4 2.95 percent in 2022, 2023 and 2024, respectively.

5
6 **Q.** Did the company compare Moody's inflation forecast for 2025
7 and 2026 with any other forecasts?

8
9 **A.** Yes. The company also reviewed the CPI-U forecast issued as
10 part of the State's National Economic Estimating Conference
11 on July 12, 2024. That forecast projected 2.4 percent
12 inflation in both 2025 and 2026, which was in line with
13 Moody's forecast of 2.50 percent and 2.33 percent used for
14 the 2025 and 2026 Budgets, respectively. Moody's January 2025
15 update of CPI-U forecast projects 2.60 percent and 2.75
16 percent for 2025 and 2026, respectively, which is higher than
17 its prior forecast used in the budget assumptions. The 2.50
18 percent and 2.33 percent budget assumptions for 2025 and 2026
19 are, therefore, reasonable and conservative.

20
21 **Q.** How does the company budget labor and employee benefit costs?

22
23 **A.** The company forecasts labor and employee benefit costs using
24 the labor increase percentages and actuarial information
25 provided by an external actuarial firm. Witness Bluestone

1 describes these matters more completely in her direct
2 testimony.

3
4 **Q.** Did the senior leadership of Peoples review budgeted O&M
5 expenses for reasonableness as part of the budget approval
6 process?

7
8 **A.** Yes. Peoples' senior management team reviewed the overall O&M
9 expense budget for reasonableness and for alignment with the
10 overall company objectives described in the prepared direct
11 testimony of Peoples witness Helen Wesley prior to finalizing
12 the 2026 O&M budget.

13
14 **Q.** Which company witnesses support the proposed 2026 O&M
15 expenses in direct testimony?

16
17 **A.** The components of the company's 2026 O&M expenses are
18 supported by my direct testimony and the direct testimony of
19 witnesses O'Connor, Richard, Bluestone, Buzard and
20 Washington. My direct testimony summarizes the total 2026 O&M
21 expense.

22
23 **Q.** Prior to preparing the 2026 test year O&M budget, did the
24 company perform a comprehensive procedural review and
25 associated cost study of the direct and indirect cost of

1 providing resources to SeaCoast Gas Transmission, LLC
2 ("SeaCoast") as directed to do so in Order No. PSC-2023-0388-
3 FOF-GU?
4

5 **A.** Yes. The company performed a comprehensive procedural revenue
6 ("CPR") and associated cost study of the direct and indirect
7 cost being charged to SeaCoast in 2024. This study is
8 discussed later in my testimony. Peoples added departments to
9 the pool of indirect costs to be allocated as a result of the
10 CPR. This resulted in increases to costs allocated from
11 Peoples to SeaCoast for 2024 and in the budgeted amounts for
12 2025 and 2026.
13

14 **Q.** Did the company perform any other O&M expense analysis that
15 affected the amount of O&M expense recognized in 2024 and
16 budgeted for the 2026 test year?
17

18 **A.** Yes. On page 91 of our last rate case Order No. PSC-2023-
19 0388-FOF-GU, the Commission stated that the company did not
20 provide any necessary studies or analysis to support its
21 proposed A&G transfer amount and made an adjustment that
22 reduced our O&M expense and increased the amount of A&G
23 expense capitalized as part of rate base. The company engaged
24 PA Consulting to perform an A&G capitalization study in 2024
25 to evaluate its A&G expense capitalization methodology. A

1 copy of this study is included in Document No. 4 of my
2 exhibit.

3
4 **Q.** Did the company apply PA Consulting's method of determining
5 an appropriate A&G transfer in the 2026 Budget?

6
7 **A.** Yes. The company consistently applied the PA Consulting
8 methods and capitalized A&G expenses in the amount of \$23.7
9 million in the 2026 Budget. This amount is shown as a credit
10 to O&M expense in FERC Account 922 on Schedule G-2, page 19b.
11 It also applied the new method in 2024 and 2025, which
12 resulted in an O&M expense reduction of approximately \$6.0
13 million in 2024.

14
15 **Q.** How did the company include amounts paid to and from
16 affiliates ("Affiliate Transactions") in its 2026 budgeted
17 income statement?

18
19 **A.** Peoples has a detailed and comprehensive system of procedures
20 and accounting controls to account for Affiliate Transactions
21 and used those procedures to prepare all of its budgeted
22 information for 2026. These procedures led the company to
23 update the relative customer count numbers used to assign
24 Customer Experience shared services amounts to Peoples in
25 2025 and 2026. Witness Chronister explains this change and

1 how the company accounts for Affiliate Transactions in his
2 testimony. Witness Washington explains how the updated
3 assignment percentage for Customer Experience impacts 2026
4 Customer Experience O&M amounts in her testimony.

5
6 3. Depreciation and Amortization Expenses

7 **Q.** How did the company forecast depreciation and amortization
8 expense for the 2026 test year?

9
10 **A.** The company calculated the test year depreciation and
11 amortization expense by applying the Commission approved
12 depreciation and amortization rates in Order No. 2023-0388-
13 FOF-GU to the 2026 monthly balances of gas plant-in-service.

14
15 **Q.** Should the currently prescribed depreciation rates be used to
16 calculate the company's 2026 test year revenue requirement?

17
18 **A.** Yes. With the exception of the amortization period for its
19 WAM system, the company believes that its current
20 depreciation and amortization rates approved in its last rate
21 case are reasonable and should be used to calculate its 2026
22 revenue requirement.

23
24 **Q.** Does the 2026 budgeted depreciation expense in this filing
25 reflect the company's petition in Docket No. 20240157-GU to

1 create a new FERC Sub-account 303.02 with a 20-year life and
2 5.0 percent depreciation rate for its WAM system effective
3 January 1, 2025?

4
5 **A.** No. The company did not reflect moving the WAM asset to FERC
6 Sub-account 303.02 in its 2025 and 2026 budgets, and it
7 withdrew its petition in Docket No. 20240157-GU. The company,
8 however, proposes to create a new Sub-account 303.02 in this
9 proceeding for the WAM system with a 20-year life and 5.0
10 percent depreciation rate effective January 1, 2026.

11
12 This would result in an increase in asset life from 15 to 20
13 years and would reduce depreciation expense by \$717,633 in
14 2026. The 2026 test year 13-month average rate base would be
15 increased by \$355,547 due to the reduction in accumulated
16 depreciation. Commission approval of this change would lower
17 the company's test year revenue requirement.

18
19 **Q.** Please explain how the company determined the original
20 service life of 15 years for the WAM system.

21
22 **A.** The company included WAM in FERC Account 303.1 Custom Software
23 - 15 years in its last revised depreciation study in Docket
24 No. 20220219-GU on April 4, 2023 (the "Revised Study") within
25 Appendix F-1, Summary of Plant in Service 2019-2024 (Bates

1 Page 145). The company determined FERC Account 303.1 Custom
2 Software to be the most appropriate approved depreciation
3 account in which to place it. WAM was not "included" in the
4 Revised Study as an evaluated and analyzed asset but rather
5 as a 2024 forecasted addition in the most appropriate account
6 that had a designated service life of 15 years.
7

8 **Q.** Should the Commission approve the company's proposal to
9 increase the amortization period of WAM from 15 to 20 years?
10

11 **A.** Yes. Witness Richard explains the reasons supporting this
12 proposed change in his direct testimony.
13

14 **Q.** Should the company approve a new Sub-account for the company's
15 WAM system?
16

17 **A.** Yes. If the Commission approves the company's proposal to
18 change the amortization period for WAM from 15 to 20 years,
19 the company also requests that the Commission also give the
20 company permission to create a new sub-account named "Sub-
21 account 303.02 - Customized Software - 20 Years" and to move
22 its investment and associated reserve balances for customized
23 WAM software as of December 31, 2025 out of Sub-account 303.01
24 (15 year amortization period) into the new sub-account
25 effective as of January 1, 2026.

1 4. Property Tax Expense

2 **Q.** Please explain how the company budgeted the 2026 property tax
3 expense.

4
5 **A.** Property tax expense represents payments made by the company
6 to county governments for ad valorem taxes. The projected
7 expense is a function of forecasted tax rates and the
8 projected values that will be used by the counties to assess
9 the company's tangible personal and real property. The
10 assessment is 20 percent based on the company's Net Utility
11 Plant balances on January 1, 2026, and 80 percent based on a
12 weighted average NOI based on the prior three years, with
13 more weighting given to the most recent year in determining
14 a negotiated NOI amount with the property tax appraisers. As
15 our investment in assets and NOI grows, property tax expense
16 also grows. In addition, as discussed in witness Chronister's
17 prepared direct testimony, there is a lag in property tax
18 assessments reflecting test year capital investments and
19 increases in NOI associated with the Commission approved
20 revenue increases. As a result, the company projects that ad
21 valorem property taxes in its base rate revenue requirements
22 will grow by approximately \$7.0 million from the \$22.4 million
23 Commission approved 2024 amount in the prior case to \$29.3
24 million in the 2026 test year.

1 5. Income Taxes

2 **Q.** Please explain how the company budgeted income taxes for 2026.

3
4 **A.** The company computed income tax expense for the test year on
5 a stand-alone basis consistent with the company's last rate
6 case proceeding and long-standing Commission practice.
7 Projected total income tax expense is a function of forecasted
8 taxable income coupled with the Internal Revenue Service
9 ("IRS") and Florida state tax rules expected to be in place
10 during the test year and in compliance with the normalization
11 requirements of the Internal Revenue Code ("IRC") and the
12 rules of the Commission.

13
14 **Q.** Does Peoples file a consolidated United States income tax
15 return with other Emera companies?

16
17 **A.** Yes. Peoples Gas System, Inc. is a wholly owned subsidiary of
18 TECO Gas Operations, Inc., which is a wholly owned subsidiary
19 of TECO Holdings", which is a wholly owned subsidiary of Emera
20 United States Holdings, Inc. ("EUSHI"), which is a wholly
21 owned subsidiary of Emera Incorporated. Peoples and other
22 TECO Holdings companies file United States income tax returns
23 on a consolidated basis with EUSHI. Peoples does not expect
24 being included in a consolidated tax return will cause any
25 benefit or detriment to Peoples or its customers in the 2026

1 test year.

2
3 D. BUDGET TREATMENT OF RIDERS AND CLAUSES

4 1. Cast Iron/Bare Steel Replacement Rider

5 Q. Did the company assume a transfer of Rider CI/BSR investments
6 to rate base and related revenue requirements to base rates
7 in its 2026 Budget?

8
9 A. Yes. The company proposes using the same methodology approved
10 by the Commission in its last rate case and prepared its 2026
11 test year budgets on that basis.

12
13 Specifically, effective January 1, 2026, the company's 2026
14 Budget reflects the transfer of gross plant, accumulated
15 depreciation, and construction work in progress to rate base
16 for the amounts related to the cumulative Rider CI/BSR
17 eligible investments made from January 1, 2024 (the reset
18 date from the company's prior rate proceeding) through
19 December 31, 2025. The net book value of the Rider CI/BSR
20 investments accumulated in the rider during that period is
21 projected to be approximately \$53.4 million, which is shown
22 in Document No. 5 of my exhibit.

23
24 The company also included the related depreciation, property
25 tax expense, and return on the rate base effective January 1,

1 2026 in the calculation of the 2026 projected test year base
2 rate revenue requirement.

3
4 The amount of Rider CI/BSR transferred revenue requirements
5 to base rates is \$6.7 million and is shown in Document No. 5
6 of my exhibit. Witness Richard is responsible for budgeting
7 and executing Rider CI/BSR projects.

8
9 **Q.** Does the way the company budgeted Rider CI/BSR for 2026 and
10 its Rider CI/BSR transfer proposal in this case reflect any
11 change to the basic operation of the Rider CI/BSR program?

12
13 **A.** No. The Rider CI/BSR program will continue until all eligible
14 infrastructure replacements have been made, even though the
15 company proposes to reset the Rider CI/BSR surcharge to zero.
16 Peoples accordingly reflected eligible replacement
17 investments budgeted for 2026 and their related costs as
18 recoverable through the reset Rider CI/BSR in 2026. The
19 company excluded the first \$1.0 million of capital
20 expenditures for replacements in 2026 from recovery through
21 the Rider CI/BSR surcharge in compliance with Commission
22 Order No. PSC-2012-0476-TRF-GU, issued on September 18, 2012.
23 Peoples included this \$1.0 million in rate base for the 2026
24 test year. This treatment is consistent with the company's
25 last two rate case filings.

1 Q. Does the company propose to maintain the true-up process
2 approved by the Commission in the last rate case related to
3 the transferred Rider CI/BSR revenue requirements?
4

5 A. Yes. The company proposes that any true-up should be included
6 the company's subsequent Rider CI/BSR annual true-up filing
7 in August or September 2026. This is consistent with the
8 Commission's approach in the last two rate cases.
9

10 2. Rider CI/BSR Expansion

11 Q. Does the company's proposed 2026 revenue requirement in this
12 case reflect the proposed expansion of Rider CI/BSR eligible
13 investments requested in Docket No. 20240107-GU and the
14 transfer of additional plant investments to the rider?
15

16 A. No. The company withdrew its petition in Docket No. 20240107-
17 GU and the company's 2025 and 2026 rate base amounts only
18 reflect Commission approved Rider CI/BSR eligible investments
19 in the rider. To simplify this case, the company will evaluate
20 whether to pursue an expansion of the Rider CI/BSR after this
21 proceeding has been concluded.
22

23 3. Natural Gas Facilities Relocation Cost Recovery Clause

24 Q. Are there any other new riders or clauses that have a
25 potential impact on the 2026 test year revenue requirements

1 to be recovered through base rates?

2
3 **A.** Yes. The Commission is proposing to adopt the Natural Gas
4 Facilities Relocation Cost Recovery Clause ("NGFRCRC") under
5 Rule 25-7.150, F.A.C. When adopted, the NGFRCRC would allow
6 for recovery of revenue requirements related to eligible
7 facilities relocation investments.

8
9 **Q.** Do the company's 2026 budgets or its proposed 2026 base rates
10 and charges reflect recovery of facilities relocation related
11 revenue requirements through the proposed NGFRCRC?

12
13 **A.** No. The company did not assume any recovery of 2025 and 2026
14 test year revenue requirements related to facilities
15 relocation investments through the proposed NGFRCRC. The
16 company has included facilities relocation investments in rate
17 base and the related costs in its calculation of its 2026 test
18 year revenue requirement.

19
20 **V. 2026 RATE BASE**

21 **Q.** What amount of Rate Base for the 2026 test year should be
22 approved?

23
24 **A.** The Commission should approve Peoples' 13-month average
25 adjusted rate base for the 2026 test year of \$2,954.4 million

1 as detailed on MFR Schedule G-1, page 1. This amount reflects
2 the transfer of approximately \$53.4 million of projected net
3 Rider CI/BSR investments as of December 31, 2025, into rate
4 base effective January 1, 2026. It also reflects the company's
5 position on the other rate base issues and topics explained
6 in this portion of my testimony.
7

8 A. GENERAL

9 **Q.** Has Peoples made appropriate adjustments to remove all non-
10 utility activities from Plant in Service, Accumulated
11 Depreciation, and Working Capital in the 2026 test year?
12

13 **A.** Yes. The company has appropriately adjusted the 2026 test
14 year regulated Plant in Service and Accumulated Depreciation
15 for non-utility use of Common Plant as shown on MFR Schedule
16 G-1, page 4. The non-utility use of Common Plant adjustments
17 to Plant in Service and Accumulated Depreciation were \$3.7
18 and \$0.4 million, respectively. Pursuant to Order No. 2023-
19 0388-FOF-GU, Alliance Dairies RNG project is a non-utility
20 project. Peoples removed \$13.5 million associated with this
21 project from rate base for non-utility adjustments to the
22 allowance for working capital as shown on MFR Schedule G-1,
23 page 4, with further details shown on MFR Schedule G-1, pages
24 2 and 3.
25

1 **Q.** Has Peoples removed all costs attributable to SeaCoast from
2 rate base for the 2026 test year?

3
4 **A.** Yes. There are no costs attributable to SeaCoast included in
5 rate base for the 2026 test year. Witness Chronister describes
6 the comprehensive procedural review and associated cost study
7 of the support Peoples provides to SeaCoast required in the
8 company's last rate case order in his prepared direct
9 testimony.

10
11 **Q.** Has the company capitalized a reasonable amount of
12 Administrative and General Expense for the 2026 test year?

13
14 **A.** Yes. The company prepared its 2026 forecasted balance sheet
15 and rate base amounts using the PA Consulting methods I
16 previously described and capitalized A&G expenses in the
17 amount of \$23.7 million. This amount is shown as a credit to
18 O&M expense in FERC Account 922 on Schedule G-2, page 19b, is
19 reasonable, and should be approved.

20
21 **B. GAS PLANT IN SERVICE**

22 **Q.** Should Peoples' proposed Gas Operations Capital Projects be
23 included in the 2026 test year?

24
25 **A.** Yes. The proposed Gas Operations Capital Projects with

1 capital expenditures of \$62.7 and \$79.3 million budgeted for
2 years 2025 and 2026, respectively, should be included in the
3 2026 test year. Witness O'Connor explains and supports why
4 these projects are prudent in his direct testimony.

5
6 **Q.** Should Peoples' proposed Engineering, Construction and
7 Technology ("ECT") Capital Projects be included in the 2026
8 test year?

9
10 **A.** Yes. The proposed ECT Capital Projects with capital
11 expenditures of \$277.3 and \$392.5 million budgeted for years
12 2025 and 2026, respectively, should be included in the 2026
13 test year. Witness Richard explains and supports why these
14 projects are prudent in his direct testimony.

15
16 **Q.** Should Peoples' proposed Customer Experience ("CE")
17 Enhancement Capital Projects be included in the 2026 test
18 year?

19
20 **A.** Yes. The proposed CE Enhancement Capital Projects with
21 capital expenditures of \$2.0 and \$2.9 million budgeted for
22 years 2025 and 2026, respectively, should be included in the
23 2026 test year. Witness Washington explains and supports why
24 these projects are prudent in her direct testimony.

25

1 Q. What amount of Gas Plant in Service should be approved for
2 the 2026 test year?

3
4 A. The Commission should approve the company's projected 2026
5 thirteen-month average balance of Gas Plant in Service of
6 \$3,993.7 million for the test year. This amount is the net
7 amount of the Gas Plant in Service and Common Plant Allocated
8 as shown on lines 1 and 4 of MFR Schedule G-1, page 1, and
9 reflects the Gas Operations, ECT, and CE capital projects
10 discussed above. It also includes the company's investment in
11 its new corporate headquarters.

12
13 Q. Please describe Peoples' corporate headquarters project
14 ("Corporate Headquarters").

15
16 A. Tampa Electric witness Carlos Aldazabal discussed this topic
17 in his direct testimony in our affiliate Tampa Electric's
18 last rate case in Docket No. 20240026-EI.

19
20 Peoples and Tampa Electric are relocating their corporate
21 headquarters from TECO Plaza to a new 18-story tower in
22 Midtown Tampa. Peoples will occupy three floors, Tampa
23 Electric will occupy 6 floors, and employees of both companies
24 will share two assembly floors containing meeting rooms and
25 amenities for both companies. Each company will own its share

1 of the new tower. Peoples will purchase its portion of the
2 new tower as well as rights to 260 parking spaces.
3 Construction of the new tower is still underway, and Peoples
4 expects to receive a Certificate of Occupancy in Summer of
5 2025 with a budgeted in-service date of June 2025.

6
7 The Commission approved Tampa Electric's portion of the
8 Corporate Headquarters in Order No. 2025-0038-FOF-EI. The
9 Commission indicated that Tampa Electric has met its burden
10 of proof by providing both a Cumulative Present Value Revenue
11 Requirement ("CPVRR") analysis and detailed qualitative
12 benefits that the new Midtown location will provide. The order
13 stated that relocating employees to the new Corporate
14 Headquarters will provide additional space for expansion and
15 the structure will be more storm resilient and built to
16 current building codes. Document No. 6 of my exhibit contains
17 the Peoples focused CPVRR analysis like the one presented to
18 the Commission in the Tampa Electric rate case. These analyses
19 and benefits apply equally to Peoples and show that moving to
20 the new Corporate Headquarters is prudent for Peoples as well.

21
22 **Q.** What qualitative benefits will the Corporate Headquarters
23 provide to Peoples?

24
25 **A.** The Corporate Headquarters will provide the same qualitative

benefits to Peoples that the Commission considered in Tampa Electric's last rate case. First, the Corporate Headquarters building will be more storm resilient because it is located more inland and is built to modern code standards. Second, the new building will offer modern facilities with more efficient floor layouts that will accommodate more team members and reduce space needs in the future. Third, the new building will provide more flexibility than Peoples' current office footprint within TECO Plaza. Fourth, TECO Plaza does not include dedicated employee parking, which presented a potential safety issue, because some team members walked to remote parking spaces. The Corporate Headquarters will address this problem by offering dedicated parking for Peoples team members. Finally, moving into a new building with modern and more efficient floor layouts and dedicated parking will make it easier for Peoples to attract and retain new team members. As was the case in the Tampa Electric rate case, these qualitative benefits show that the Corporate Headquarters building is a prudent investment and should be included in rate base in this case.

Q. How were the capital expenditures for the Corporate Headquarters apportioned between Peoples and Tampa Electric?

A. The capital expenditures were apportioned between Peoples and

1 Tampa Electric based on square footage requirements for team
2 members that will be working at the Corporate Headquarters.
3

4 **Q.** What is Peoples' cost for the Corporate Headquarters?
5

6 **A.** Peoples' capital investment in the Corporate Headquarters is
7 \$66.9 million (excluding AFUDC charges), which includes the
8 purchase of three entire floors and the pro-rated cost for
9 the two floors in the tower shared with Tampa Electric, the
10 rights to 260 parking spaces, and the completion of the
11 interior floors. The company considers the Corporate
12 Headquarters to be an RRE project.
13

14 **Q.** Should Peoples' proposed Corporate Headquarters Capital
15 Project be included in Gas Plant in Service and Rate Base for
16 the 2026 test year?
17

18 **A.** Yes. The company's proposed Corporate Headquarters Capital
19 Project with a total capital cost of \$66.9 million (excluding
20 AFUDC charges), including capital expenditures of \$14.8
21 million budgeted for year 2025, should be included in the
22 2026 test year without any adjustments. Document No. 6 of my
23 exhibit includes the analyses used by Peoples and shows that
24 this project is prudent for Peoples as well. Commission
25 approval of Peoples' portion of the Corporate Headquarters

1 would be consistent with the approval of Tampa Electric's
2 portion of the Corporate Headquarters granted in Order No.
3 2025-0038-FOF-EI.
4

5 C. PROPERTY HELD FOR FUTURE USE

6 Q. What amount of Property Held for Future Use should be approved
7 for the 2026 test year?
8

9 A. The company removed Property Held for Future Use from adjusted
10 rate base as shown on MFR Schedule G-1, page 1. This approach
11 is consistent with prior rate case proceedings. Therefore, no
12 amount of Property Held for Future Use should be approved for
13 the 2026 test year.
14

15 D. CONSTRUCTION WORK IN PROGRESS

16 Q. What amount of CWIP should be approved for the 2026 test year?
17

18 A. The Commission should approve the thirteen-month average CWIP
19 balance of \$36.2 million for the projected test year as shown
20 on MFR Schedule G-1, page 1, line 2. This amount reflects the
21 amounts and timing of capital projects expected to be in
22 progress during the test year, was developed using the
23 company's budgeting process, and is a reasonable and prudent
24 amount for ratemaking purposes.
25

1 Q. Did the company remove AFUDC eligible CWIP in determining
2 adjusted rate base?

3
4 A. Yes. The company removed \$14.9 million of AFUDC eligible CWIP
5 from rate base as shown on MFR Schedule G-1, page 4.

6
7 E. ACCUMULATED DEPRECIATION AND AMORTIZATION

8 Q. What amount of Accumulated Depreciation and Amortization
9 should be approved for the 2026 test year?

10
11 A. The Commission should approve the thirteen-month average
12 Accumulated Depreciation and Amortization amount of \$1,047.0
13 million for the 2026 test year as shown on MFR Schedule G-1,
14 page 1, line 7. This amount reflects the application of the
15 company's currently approved depreciation and amortization
16 rates applied to the company's plant balances, reflects the
17 plant additions and retirements contained in the company's
18 capital expenditure plans and budgets, and is a reasonable
19 and prudent amount for ratemaking purposes.

20
21 F. WORKING CAPITAL

22 Q. What amount of Working Capital should be approved for the
23 2026 test year?

24
25 A. The Commission should approve a \$1.1 million Working Capital

1 Allowance for the 2026 test year as shown on MFR Schedule G-
2 1, page 1, line 11. This amount is lower than the net positive
3 \$8.9 million in working capital allowance for the 2024 base
4 year and reflects a reasonable and prudent amount of working
5 capital for the 2026 test year.

6
7 **Q.** What methodology did the company use to calculate this level
8 of working capital?

9
10 **A.** Peoples developed working capital using the balance sheet
11 method which has been accepted by the Commission for many
12 years. The company projected the various components that make
13 up working capital using a variety of methods described in
14 MFR Schedule G-6, pages 2 and 3, and in the rate base asset
15 budgeting portion of my testimony.

16
17 **Q.** How did the company treat clause and rider over/under
18 recoveries in calculating the projected 2026 allowance for
19 working capital?

20
21 **A.** The company's competitive rate adjustment is projected to be
22 under-recovered during 2026. Peoples deducted the under-
23 recovery from working capital as an adjustment in accordance
24 with Commission guidelines. The company's Purchased Gas
25 Adjustment ("PGA") clause, Conservation Cost Recovery clause,

1 and Rider CI/BSR are projected to have over-recoveries in the
2 test year and are included in working capital.

3
4 **Q.** What amount of Unamortized Rate Case Expense should be
5 included in working capital for the 2026 test year?

6
7 **A.** The company removed Unamortized Rate Case Expense from
8 working capital and none is included in 2026 test year Working
9 Capital. This approach is consistent with prior rate case
10 filings.

11
12 **G.** TOTAL 2026 RATE BASE

13 **Q.** What amount of Total Rate Base should be approved for the
14 2026 test year?

15
16 **A.** The Commission should approve the thirteen-month average
17 Total Rate Base balance of \$2,954.4 million for the 2026 test
18 year as shown on MFR Schedule G-1, page 1, line 12. This
19 amount reflects a reasonable and prudent amount of rate base
20 that will be used and useful serving customers in the 2026
21 test year.

22
23 **VI. 2026 CAPITAL STRUCTURE**

24 **Q.** What are the components of the company's capital structure?
25

- 1 A. The components of the company's total capital structure are
2 common equity, short-term debt, long-term debt, customer
3 deposits and ADIT.
4
- 5 Q. What is the company's 2026 proposed overall weighted average
6 cost-of-capital ("WACC")?
7
- 8 A. The company's proposed WACC for 2026 is 7.57 percent as
9 detailed in MFR Schedule G-3, page 2. The 7.57 percent
10 proposed cost-of-capital is based on a return on equity of
11 11.10 percent, which is supported by witness D'Ascendis and
12 reflects a capital structure with an equity ratio of 54.7
13 percent equity and a debt ratio of 45.3 percent (investor
14 sources).
15
- 16 A. EQUITY RATIO AND RETURN
- 17 Q. What equity ratio should be approved for use in the capital
18 structure for ratemaking purposes for the 2026 test year?
19
- 20 A. The Commission should approve the company's proposed 54.7
21 percent equity ratio (investor sources). Continuing with the
22 54.7 percent equity ratio as approved by the Commission in
23 prior rate cases will allow the company to maintain its
24 financial integrity, attract capital on reasonable terms and
25 conditions, and ensure uninterrupted access to capital

1 markets to finance infrastructure improvements and manage
2 unforeseen events. Witness Chronister discusses this in
3 greater detail in his direct testimony.
4

5 Q. How does the company's proposed 54.7 percent equity ratio
6 compare with the allowed capital structure in Peoples' last
7 general base rate proceeding?
8

9 A. The proposed capital structure equity ratio of 54.7 percent
10 from investor sources is consistent with the Commission
11 approved capital structure in Peoples' last general base rate
12 proceeding and the two prior proceedings. Witness Chronister
13 discusses this in greater detail in his direct testimony.
14

15 Q. What authorized ROE should be approved for use in establishing
16 Peoples' revenue requirement for the 2026 test year?
17

18 A. The Commission should approve a mid-point return on equity of
19 11.10 percent with an allowed range of earnings of plus or
20 minus 100 basis points, which is supported in the testimony
21 of witness D'Ascendis.
22

23 B. SHORT-TERM AND LONG-TERM DEBT

24 Q. What amount and cost rate for short-term debt should be
25 approved for use in the capital structure for the 2026 test

1 year?

2

3 **A.** The Commission should approve \$93.6 million of short-term
4 debt with a cost rate of 4.24 percent for use in the capital
5 structure for the 2026 test year as shown on MFR Schedule G-
6 3, page 2. This amount of short-term debt is reasonable and
7 reflects the level of short-term debt the company expects to
8 be outstanding during the test year based on its forecasted
9 capital expenditures, expected cash flows from operations,
10 and the limits on its short-term credit facilities. The
11 company uses short-term debt to finance its day-to-day
12 operations and with the assistance of Emera's treasury team,
13 issues long-term debt to replace short-term debt based on
14 market considerations as its short-term debt balances grow.
15 Witness Chronister explains and supports why this short-term
16 debt rate is reasonable and prudent in his prepared direct
17 testimony.

18

19 **Q.** What amount and cost rate for long-term debt should be
20 approved for use in the capital structure for the 2026 test
21 year?

22

23 **A.** The Commission should approve \$1,082.6 million of long-term
24 debt with a cost rate of 5.64 percent for use in the capital
25 structure for the 2026 test year as shown on MFR Schedule G-

1 3, page 2. This amount is reasonable and reflects the level
2 of long-term debt the company expects to be outstanding during
3 the test year based on its forecasted capital expenditures,
4 cash flows from operations, short-term debt balances, and
5 target equity ratio of 54.7 percent. The company coordinates
6 long-term debt issuances and equity infusions from its parent
7 based on market considerations with Emera's treasury team
8 based on its cash needs and its short-term debt balances.
9 Witness Chronister explains and supports why this long-term
10 debt rate is reasonable and prudent in his prepared direct
11 testimony.

12
13 C. CUSTOMER DEPOSITS

14 Q. What amount and cost rate for customer deposits should be
15 approved for use in the capital structure for the 2026 test
16 year?

17
18 A. The Commission should approve the thirteen-month average
19 customer deposit amount of \$29.5 million with a cost rate of
20 2.52 percent as shown on MFR Schedule G-3, page 2. This amount
21 is reasonable and reflects the level of customer deposits the
22 company expects to have during the test year based on the
23 budgeting process I previously described. This cost rate is
24 the Commission-approved cost rate for customer deposits.

25

1 D. ADIT

2 Q. What amount of accumulated deferred taxes should be approved
3 for use in the capital structure for the 2026 test year?

4
5 A. The Commission should approve the thirteen-month average ADIT
6 amount of \$327.8 million for use in the capital structure for
7 the 2026 test year. This amount is reasonable and reflects
8 the level of ADIT the company expects to have during the test
9 year based on the budgeting process I previously described.
10 This amount is shown on MFR Schedule G-3, page 2.

11
12 Q. Did the company make any capital structure adjustment to ADIT
13 to comply with the IRC?

14
15 A. Yes. The company adjusted ADIT in the capital structure to
16 reflect the IRC normalization adjustment required when a
17 utility taxpayer uses a projected test period for ratemaking
18 purposes. This adjustment reduced ADIT with an offset applied
19 to investor sources of capital on a pro-rata basis. This
20 adjustment is necessary to state the projected 2026 ADIT
21 balance, which is treated as a zero-cost capital source, at
22 the level required to comply with the forecast test period
23 requirements as set forth in U.S. Treasury Regulation Section
24 1.167(1)-1.

25

1 The ADIT balances on MFR Schedule G-1, page 8 are based on a
2 thirteen-month average of projected balances. However, the
3 IRC requirements in this situation require a specific
4 computation to determine the maximum amount of ADIT to be
5 treated as zero-cost capital in the cost of capital
6 calculation. The specific computation is shown on Document
7 No. 7 of my exhibit as a reduction to deferred taxes in the
8 amount of \$3.2 million, which is included in the specific
9 adjustment on MFR Schedule G-3, page 2. This adjustment is
10 only required for accumulated deferred income taxes recorded
11 in Account 282, net of the FAS 109 component, because this
12 account includes the deferred taxes governed by the IRS
13 normalization rules.

14
15 E. UNAMORTIZED INVESTMENT TAX CREDITS

16 Q. What amount and cost rate of the unamortized investment tax
17 credits should be approved for use in the capital structure
18 for the 2026 test year?

19
20 A. The Commission should approve \$0 of unamortized investment
21 tax credits approved for use in the capital structure for the
22 2026 test year as shown on MFR Schedule G-3, page 2.

23
24 F. RECONCILIATION TO RATE BASE

25 Q. Did the company properly reconcile the 2026 projected test

1 year capital structure to 2026 test year rate base?

2
3 **A.** Yes. The reconciliation of the 2026 test year rate base to
4 average capital structure is shown on Document No. 8 of my
5 exhibit. The rate base adjustments I discussed earlier in my
6 testimony require associated adjustments to capital structure
7 to keep rate base and capital structure in sync. The company
8 took the steps explained below to reconcile rate base and
9 capital structure.

10
11 First, the company adjusted certain rate base items to
12 specific capital structure items to which they are
13 specifically related. These "specific adjustments" include
14 property held for future use, investments in subsidiaries and
15 common plant non-utility adjustments to rate base, each a
16 specific adjustment to equity. Unamortized debt discount and
17 expense amounts were also specifically adjusted out of long-
18 term debt.

19
20 Second, Peoples specifically adjusted some items to ADIT for
21 direct impacts and the remainder were adjusted over investor
22 sources of capital or pro-rata over all sources of capital.
23 The company made specific adjustments to ADIT for the
24 competitive rate adjustment receivable and unamortized rate
25 case expense due to their immediate deferred income tax

1 impacts. The company used the same approach for Rider CI/BSR
2 assets because the replacement of legacy pipe is a deductible
3 repair and maintenance cost when placed in service under IRC
4 Section 162.

5
6 Third, the CWIP on projects deemed eligible to accrue AFUDC
7 was excluded from rate base and was adjusted on a pro-rata
8 basis over all sources of capital.

9
10 The remaining items were adjusted on a pro-rata basis over
11 investor sources.

12
13 **Q.** Do these adjustments to rate base and capital structure impact
14 NOI?

15
16 **A.** Yes. After Peoples made the above-described adjustments, the
17 company adjusted income tax expense to reflect the
18 appropriate amount of interest expense based on the amount
19 and cost of debt in the capital structure that was
20 synchronized to the rate base. This interest synchronization
21 adjustment is shown on MFR Schedule G-2, page 3.

22
23 **G.** 2026 CAPITAL STRUCTURE SUMMARY

24 **Q.** What capital structure and weighted average cost of capital
25 should be approved for use establishing Peoples' revenue

1 requirement for the 2026 test year?

2
3 **A.** The Commission should approve the Adjusted Capital Structure
4 totaling \$2,954.4 million and a weighted average cost of
5 capital of 7.57 percent for the 2026 test year as shown on
6 MFR Schedule G-3, page 2.

7
8 **VII. 2026 NET OPERATING INCOME**

9 **A.** GENERAL

10 **Q.** What amount of NOI should be approved for the 2026 test year?

11
12 **A.** The Commission should approve adjusted NOI for the 2026 test
13 year of \$147.0 million as shown on MFR Schedule G-2, page 1,
14 line 17. I explain the major elements of the calculation of
15 NOI later in my testimony.

16
17 **Q.** Did Peoples follow accounting guidance and make regulatory
18 adjustments to its 2026 budgeted income statement to
19 determine the 2026 test year NOI?

20
21 **A.** Yes. The company made accounting adjustments consistent with
22 the Commission's rules and previous Commission directives and
23 policies from Peoples' prior base rate proceedings, including
24 the company's last rate case. The decision in the last case
25 continued several accounting treatments that originated in

1 the 2020 Agreement approved by the Commission in Order No.
2 PSC-2020-0485-FOF-GU, issued December 10, 2020, in Docket
3 Nos. 20200051-GU, 20200166-GU, and 20200178-GU.
4

5 **Q.** Please describe the 2020 Agreement's approved accounting
6 guidance and adjustments that the company believes continue
7 to be fair to customers and should be consistently applied to
8 determine the company's 2026 test year NOI.
9

10 **A.** First, the 2020 Agreement required Peoples to make a parent
11 debt adjustment to its income tax expense based on Emera's
12 capital structure. Peoples followed this methodology in the
13 company's last rate case, which resulted in the Commission
14 approved parent debt adjustment amount of \$3.2 million. The
15 company proposes to follow the same methodology in the 2026
16 test year. The proposed parent debt adjustment for 2026 test
17 year is \$3.0 million.
18

19 Second, Commission approved an annual amortization expense of
20 \$1.0 million related to its Manufactured Gas Plant ("MGP")
21 environmental remediation in both the 2020 Agreement and in
22 the company's last rate case. The Commission determined that
23 \$1.0 million was an appropriate amount to be included in
24 revenue requirements to accommodate the remaining
25 environmental remediation costs and related costs already

1 expended but not recovered from customers in base rates. The
2 expected balance of the MGP related regulatory assets is \$17.7
3 million as of January 1, 2026. The company proposes to
4 continue the inclusion of \$1.0 million of MGP amortization
5 expense in its 2026 test year revenue requirements, which is
6 shown on MFR Schedule G-2, page 1, line 7.

7
8 Third, the Commission approved an annual storm reserve
9 accrual of \$380,000 in both the 2020 Agreement and the
10 company's last rate case. Peoples' storm reserve was
11 exhausted due to storm costs incurred for Hurricanes Helene
12 and Milton. The storm reserve is reflected on the company's
13 books as a regulatory asset balance of approximately \$1.5
14 million as of December 31, 2024. The company proposes to
15 maintain its annual storm reserve accrual at the approved
16 \$380,000 and its existing storm reserve target of \$3.8 million
17 in lieu of seeking Commission approval for a storm surcharge
18 for costs associated with Hurricanes Helene and Milton.
19 Peoples is making this proposal without prejudice to its
20 ability to seek relief pursuant to Rule 25-7.0143(1)(j),
21 Florida Administrative Code.

22
23 Fourth, the Commission allowed the company to use reserve
24 accounting for its Transmission Integrity Management Program
25 ("TIMP") spending and record a levelized annual expense in

1 the company's last two rate cases. The 2020 Agreement set the
2 levelized annual expense at \$1,437,475 and the Commission set
3 it at \$998,571 in the company's last rate case. Peoples was
4 required to reflect any difference between the actual
5 cumulative spending and cumulative expense accrual as a
6 regulatory asset or liability, as appropriate. The basis for
7 this adjustment was the projected volatility in annual TIMP
8 related spending from year to year depending on timing of
9 required transmission pipeline inspections. The company
10 projects that a TIMP related regulatory asset of \$3.5 million
11 will be recorded on Peoples' books by January 1, 2026. This
12 balance reflects cumulative TIMP costs from 2021 to 2025 of
13 \$9.8 million and cumulative accruals during that period of
14 \$6.3 million.

15
16 Peoples proposes to continue reserve accounting treatment and
17 accrue a levelized TIMP expense to address expected
18 continuing volatility in TIMP spending. Peoples also proposes
19 to continue reflecting any difference between the actual
20 cumulative spending and cumulative expense accrual as a
21 regulatory asset or liability. Summing the \$4.7 million of
22 projected TIMP costs over the 2026-2028 period and the
23 projected regulatory asset balance of \$3.5 million as of
24 January 1, 2026, results in a total of \$8.2 million. Using
25 the total of \$8.2 million spread over a three-year period,

1 the company proposes a levelized accrual expense of \$2.7
2 million starting in the 2026 test year revenue requirements,
3 which is an increase of \$1.7 million from the last rate case.
4 Witness Richard also discusses TIMP costs in his direct
5 testimony.

6
7 Fifth, the Commission allowed Peoples to record non-
8 capitalizable software implementation costs as a regulatory
9 asset and amortize the costs over a five-year period in the
10 company's last two rate cases. Peoples projects the
11 unamortized non-capitalizable software implementation costs
12 recorded as a regulatory asset will be \$0.7 million by January
13 1, 2026. The company proposes to continue the accounting
14 treatment for non-capitalizable software implementation costs
15 in the projected test year and amortize the associated
16 regulatory asset over the authorized five-year period. The
17 2026 test year reflects \$0.3 million of annual amortization
18 of the regulatory asset associated with non-capitalizable
19 software implementation costs in FERC Account 930.2.

20
21 Sixth, the Commission approved a three-year period
22 amortization period for rate case expenses in the company's
23 last two rate cases. In our most recent rate case, the
24 Commission approved amortization of these expenses over the
25 years 2024 through 2026. The company has filed this rate case

1 before completing the three-year amortization period approved
2 in its last rate case, so for the 2026 test year, the company
3 proposes to use a two-year amortization period for the current
4 rate case expenses and the unamortized balance from its last
5 rate case (\$922,016 as of January 1, 2026), in the amount of
6 total rate case expense to be recovered and amortized over
7 two years in this case.

8
9 **Q.** Has Peoples made the appropriate test year NOI adjustments to
10 remove gas revenues and expenses recoverable through the PGA?

11
12 **A.** Yes. The appropriate NOI adjustments to remove gas revenues
13 and expenses recoverable through the PGA are shown on MFR
14 Schedule G-2, page 2, lines 2 and 8.

15
16 **Q.** Has Peoples made the appropriate test year NOI adjustments to
17 remove Rider CI/BSR revenues and expenses recoverable through
18 the rider?

19
20 **A.** Yes. The appropriate NOI adjustments to remove Rider CI/BSR
21 revenues and expenses are shown on MFR Schedule G-2, page 2,
22 lines 4, 5 and 11.

23
24 **Q.** Has Peoples made the appropriate test year NOI adjustments to
25 remove conservation revenues and conservation expenses

1 recoverable through the Natural Gas Conservation Cost
2 Recovery Clause?

3
4 **A.** Yes. The company reflected zero dollars for conservation
5 revenues and conservation expenses in the MFR Schedules for
6 the 2026 test year as noted on MFR Schedule G-2, page 1. These
7 adjustments are shown on MFR Schedule G-2, page 2, lines 1
8 and 10, reflect zero dollars.

9
10 **Q.** Has Peoples made appropriate NOI adjustments to remove all
11 non-utility activities, including SeaCoast, from NOI for the
12 2026 test year?

13
14 **A.** Yes. The company has appropriately adjusted out non-utility
15 O&M and depreciation expense from NOI as shown on MFR Schedule
16 G-2, page 2. The company has appropriately allocated costs to
17 SeaCoast using the Modified Massachusetts Methodology ("MMM")
18 with updated factors and directly charged SeaCoast for labor
19 services provided. Witness Chronister explains this in
20 greater detail in his testimony. Other non-utility operating
21 revenues and expenses are recorded and budgeted to "below the
22 line" FERC Accounts such as 408 and 416-418, which are
23 excluded from the calculation of NOI.

24
25 **Q.** Has Peoples made appropriate adjustments to remove lobbying,

1 charitable contributions, sponsorships, and institutional and
2 image advertising from the calculation of NOI for the 2026
3 test year?

4
5 **A.** Yes. The company budgets and records lobbying, charitable
6 contributions, sponsorships, and institutional and image
7 advertising expenses in FERC Account 426, which is excluded
8 from NOI. Peoples budgeted \$1.0 million to FERC Account 426
9 in the 2026 test year for social/civic dues, charitable
10 contributions, sponsorships and donations, image advertising,
11 political contributions and lobbying costs in industry dues.
12 Peoples excluded this amount from 2026 NOI.

13
14 **Q.** What are the inflation, customer growth, and other trend
15 factors that should be approved for use in developing 2026
16 test year NOI?

17
18 **A.** The Commission should approve inflation factors of 2.50
19 percent and 2.33 percent for 2025 and 2026, respectively. The
20 Commission should approve average customer growth factors of
21 3.9 percent and 3.5 percent for 2025 and 2026, respectively,
22 as supported by witness Buzard. The Commission should approve
23 a payroll trending factor of 4.0 percent for both 2025 and
24 2026, as supported by witness Bluestone.

1 B. 2026 OPERATING REVENUES

2 Q. Are Peoples' forecasts of customers and therms by rate class
3 for the 2026 test year appropriate?
4

5 A. Yes. These forecasts are discussed and supported by witnesses
6 Fox and Buzard in their testimony and are reasonable and
7 appropriate for ratemaking purposes.
8

9 Q. Has Peoples correctly calculated its projected revenues at
10 current rates for the 2026 test year?
11

12 A. Yes. Peoples expects base revenues will be \$459.1 million in
13 the 2026 test year based on current rates. Customer classes
14 and rates are discussed in witness Buzard's direct testimony.
15 Document No. 9 of my exhibit shows base revenues by customer
16 class that are included in adjusted NOI for the years 2024
17 through 2026. These revenues are reasonable and appropriate
18 for ratemaking purposes.
19

20 Q. What amount of off-system sales net revenue did the company
21 include in the 2026 test year to determine NOI?
22

23 A. The company included \$2.6 million of OSS net revenue in the
24 2026 Budget. The company developed this amount using the
25 sharing percentages that have been in place since its 2008

1 base rate proceeding, namely 25 percent of OSS net revenue
2 being retained by the company and 75 percent going to offset
3 expenses recovered through the PGA clause.

4
5 The \$2.6 million budgeted for 2026 is in line with the level
6 of OSS net revenues achieved in 2023 of \$2.7 million and the
7 \$2.5 million budgeted for 2024 and approved in our last rate
8 case proceeding. The company believes that this is an
9 appropriate level of OSS net revenues for budget purposes and
10 for use in the OSS incentive mechanism.

11
12 **Q.** How does the budgeted amount of OSS net revenues for 2026
13 compare to 2024 actual?

14
15 **A.** It is lower. Peoples experienced a significant increase in
16 OSS net revenues in 2024 due to favorable natural gas price
17 spreads and higher market demand conditions. These factors
18 resulted in a \$2.3 million increase above the \$2.5 million
19 OSS net revenues budgeted for 2024, which resulted in
20 approximately \$14.5 million offset to PGA expenses for
21 customers. OSS net revenues budgeted for 2025 and 2026 assume
22 that market conditions will moderate relative to 2024.

23
24 **Q.** Is the Commission considering any potential changes to the
25 OSS sharing mechanism that would impact the projected 2026

1 net revenues retained by the company?

2
3 **A.** Yes. The company filed a petition on January 13, 2025 in
4 Docket No. 20250026-GU that included a proposal to modify the
5 sharing mechanism provided in Special Condition 3,
6 Disposition of Net Revenues and Transaction Charges, of Rate
7 Schedule OSS, from a 75/25 basis to a 50/50 basis as
8 originally approved by the Commission. The change back to a
9 50/50 sharing mechanism would align the company with the off-
10 system sales sharing mechanisms used by Florida Public
11 Utilities Company and Florida City Gas, both of whom have
12 maintained a 50/50 sharing since the inception of their OSS
13 rate schedule in 1994 and 1996, respectively. If approved,
14 the change to a 50/50 basis from 75/25 basis would increase
15 the 2026 test year OSS net revenues from \$2.6 million to \$5.3
16 million and would reduce the amount of the company's 2026
17 revenue requirement to be recovered through base rates.

18
19 **Q.** Are there any new sources of revenues included in Other
20 Revenue in MFR Schedule G-2, page 8, since the last rate case?

21
22 **A.** No. The sources of revenues included in Other Revenue on MFR
23 Schedule G-2, page 8 are consistent with what was approved by
24 the Commission in the last case. This includes miscellaneous
25 service revenue, forfeited discounts, rent, gas plant leased

1 to others and fees. These amounts were developed using the
2 budget process I previously described and are reasonable and
3 appropriate for ratemaking purposes.
4

5 **Q.** What amount of Total Operating Revenues should be approved
6 for the 2026 test year?
7

8 **A.** The Commission should approve 2026 test year adjusted Total
9 Operating Revenues at current rates of \$476.4 million as shown
10 on MFR Schedule G-2, page 1. This reflects the \$459.1 million
11 base revenue, \$2.6 million OSS margin and \$14.7 million other
12 operating revenue (after \$0.1 million adjustment for lease of
13 property held for future use shown on MFR Schedule G-2, page
14 2). Document No. 9 of my exhibit shows base revenues by
15 customer class, OSS margin and other operating revenues
16 included in adjusted NOI for years 2024 through 2026.
17

18 **C.** 2026 O&M EXPENSES

19 1. Overview and Reasonableness

20 **Q.** What total amount of O&M expenses should be approved for the
21 2026 test year?
22

23 **A.** The Commission should approve adjusted total O&M expense of
24 \$161.2 million for the 2026 test year as shown on MFR Schedule
25 G-2, page 1, and MFR Schedule E-6, page 4. This amount is

1 reasonable and appropriate for ratemaking purposes.

2

3 Q. Please summarize the components of the O&M expense increase
4 from the 2024 base year amount of \$138.3 million to 2026 test
5 year amount of \$161.4 million reflected on MFR Schedule G-2,
6 pages 12-19.

7

8 A. The primary components of the \$23.1 million increase in O&M
9 expense from the adjusted 2024 base year to the 2026 projected
10 test year on MFR Schedule G-2, pages 12-19 are as follows:

11

12 Payroll

13 (trended 4.0 percent/4.0 percent) \$4.4 million

14 Inflation

15 (trended 2.50 percent/2.33 percent) 1.7 million

16 Customer Growth

17 (trended 3.86 percent/3.58 percent) 2.0 million

18 Position replacements and additions 7.1 million

19 Other not trended, net (direct budget) 7.9 million

20 Total \$23.1 million

21

22 The percentages shown above in parentheses are the trending
23 factors used to develop 2025 and 2026 amounts (2025/2026).

24

25 Q. Has Peoples analyzed overall O&M expense since the last

1 general base rate proceeding in comparison to the 2024
2 historical base year?

3
4 **A.** Yes, we have analyzed the company's 2024 historical base year
5 O&M expense using the "O&M benchmark" approach the Commission
6 uses to analyze the growth of adjusted O&M expense as compared
7 to customer-growth and the CPI inflationary measures
8 published by the U.S. Bureau of Labor Statistics.

9
10 The adjusted O&M expense for the 2024 historic base year was
11 \$138.1 million, which is \$5.4 million below the calculated
12 O&M benchmark of \$143.5 million. The variance amounts by
13 functional area are detailed on MFR Schedule C-34. The overall
14 favorable variance compared to the benchmark reflects the
15 company's efforts in 2024 to contain costs during a period of
16 higher prices while meeting the strong demand for natural gas
17 service with average customer growth at 4.23 percent in 2024,
18 as shown on MFR Schedule C-37.

19
20 **Q.** Have you performed an analysis to support the reasonableness
21 of the 2026 test year O&M expense?

22
23 **A.** Yes. I calculated an O&M benchmark comparison by function for
24 2026 using the Commissions' methodology applied on MFR
25 Schedules C-34 and C-37 that consider customer growth and

1 inflation. This analysis extends the historic base year
2 analysis described above through 2026 using the company's
3 2025 and 2026 Budget assumptions for customer growth and
4 inflation and an O&M compound multiplier through 2026 of
5 1.3228. This analysis is shown on Document No. 10 of my
6 exhibit.

7
8 **Q.** What does this extended analysis for 2026 show?
9

10 **A.** The extended analysis shows that the company's proposed 2026
11 overall O&M expense amount is reasonable. The company's
12 proposed 2026 O&M expense of \$161.2 million is below the 2026
13 benchmark amount of \$163.0 million by approximately \$1.7
14 million. My calculation of the 2026 benchmark included an
15 adjustment to normalize out a \$1.1 million credit from 2022
16 actual O&M expense related to the amortization of 2021 State
17 Tax Reform impacts through FERC Account 407.
18

19 **2. Functional Area Expenses**

20 **Q.** What functions are reflected in Peoples' O&M expense and what
21 witnesses are supporting the company's 2026 O&M expense?
22

23 **A.** Peoples classifies its O&M expense into FERC designated
24 functions including Distribution, Customer Accounts, Sales
25 and A&G Expense. In addition, the company has O&M expenses

1 related to FERC Accounts 413 and 407 that the company
2 designates as "Other" O&M expense.

3
4 Witnesses O'Connor and Richard support the Distribution and
5 Other O&M expense related to its leased CNG station (FERC
6 Account 413) and a portion of A&G expenses in their direct
7 testimony.

8
9 Witness Washington supports Customer Accounts and Sales O&M
10 expense in her direct testimony.

11
12 Witness Bluestone supports A&G costs classified in FERC
13 Account 926 (Employee pension and benefits) and FERC Account
14 920 (Administrative & General Salaries) in her direct
15 testimony.

16
17 My direct testimony primarily supports the company's
18 remaining A&G O&M expenses, bad debt expense, and FERC Account
19 407 regulatory debits and credits. Witness Chronister's
20 testimony provides an overview of affiliate charges and the
21 policies that guide how those charges are determined and
22 supports the amounts charged to and from affiliates in the
23 2026 test year.

24
25 Q. What amount of Distribution O&M expenses should be approved

1 for the 2026 test year?

2

3 **A.** The Commission should approve Distribution O&M expense of
4 \$51.7 million for the 2026 test year as shown on MFR Schedule
5 E-6, page 3. This amount is reasonable and appropriate for
6 ratemaking purposes.

7

8 **Q.** What amount of Customer Accounts O&M expenses should be
9 approved for the 2026 test year?

10

11 **A.** The Commission should approve Customer Accounts O&M expense
12 of \$21.8 million for the 2026 test year as shown on MFR
13 Schedule E-6, page 4. This amount is reasonable and
14 appropriate for ratemaking purposes.

15

16 **Q.** What amount of Customer Service & Information and Sales O&M
17 expenses should be approved for the 2026 test year?

18

19 **A.** The Commission should approve Customer Service & Information
20 and Sales O&M expense of \$10.1 million for the 2026 test year
21 as shown on MFR Schedule E-6, page 4, sum of lines 7 and 8.
22 This amount is reasonable and appropriate for ratemaking
23 purposes.

24

25 **Q.** What amount of A&G O&M expenses should be approved for the

1 2026 test year?

2

3 **A.** The Commission should approve A&G O&M expenses of \$77.2
4 million for the 2026 test year as shown on MFR Schedule E-6,
5 page 4, sum of lines 9 and 10. This amount is reasonable and
6 appropriate for ratemaking purposes.

7

8 **Q.** What amount of Other O&M expenses should be approved for the
9 2026 test year?

10

11 **A.** The Commission should approve Other O&M expenses of \$0.5
12 million for the 2026 test year as shown on MFR Schedule E-6,
13 page 4, sum of lines 11 and 12. This amount is reasonable and
14 appropriate for ratemaking purposes.

15

16 3. Not Trended Items

17 **Q.** What O&M expense items were not projected using the trending
18 factors and how are those items reflected on MFR Schedule G-
19 2, pages 12-19?

20

21 **A.** Replacement of vacant positions and adding new positions are
22 reflected on "Payroll not trended" lines on MFR Schedule G-
23 2, pages 12-19. In addition, certain non-payroll related O&M
24 expense items do not follow the inflation and customer growth
25 trend factors. In those cases, the company used the "Other

1 not trended" lines on MFR Schedule G-2, pages 12-19 to reflect
2 O&M expense amounts for items that were not calculated using
3 a trending factor.

4
5 **Q.** Has the company included a listing of the "Other not trended"
6 items included in MFR Schedule G-2, pages 12-19?

7
8 **A.** Yes. Consistent with the listing of Payroll not trended items,
9 the company has included a listing of the Other Not Trended
10 items by account in MFR Schedule G-2, page 19b. The name of
11 the witnesses supporting each Other not trended item in direct
12 testimony is indicated on MFR Schedule G-2, page 19b.

13
14 **Q.** Please explain the "not trended" O&M expense items on MFR
15 Schedule G-2, pages 19b-19e that you are supporting.

16
17 **A.** I am supporting the company's proposed 2026 amounts in FERC
18 Account Nos. 904, 912, 920, 922, 923, 924, 925, 928, 930.2,
19 and 407. Document No. 11 of my exhibit explains these FERC
20 Accounts and why the company's forecasted amount are
21 reasonable.

22
23 4. Salaries and Benefit Expenses

24 **Q.** What amount of salaries and benefits expense, including
25 incentive compensation, should be approved for the 2026 test

1 year?

2
3 **A.** The Commission should approve salaries and benefits expense,
4 including incentive compensation, for the 2026 test year in
5 the amount of \$92.5 million. This is the sum of 2026 test
6 year (i) Payroll trended (\$58.7 million) and Payroll not
7 trended (\$7.1 million) amounts as shown on MFR Schedule G-
8 2, page 18b, (ii) net benefits costs included in FERC Account
9 926 (\$16.6 million) as shown on MFR Schedule G-2, page 19b,
10 and (iii) short-term employee incentive compensation included
11 in FERC Account 920 (\$10.1 million) as shown on MFR Schedule
12 G-2, page 19b. These amounts reflect the employee count
13 information supported by witnesses O'Connor, Richard,
14 Washington, and Buzard and are reasonable. The dollar amounts
15 are supported in the direct testimony of witness Bluestone.

16
17 **Q.** Does Peoples' pension and Other Post Employment Benefit
18 ("OPEB") expense properly reflect capitalization credits in
19 the 2026 test year? If not, what adjustments, if any, should
20 be made?

21
22 **A.** Yes. The company's pension and benefits expenses for the 2026
23 test year of \$16.6 million as shown in FERC Account 926 on
24 MFR Schedule G-2, page 18a appropriately reflect
25 capitalization credits and no adjustments should be made.

1 Details of gross FERC Account 926 benefit costs totaling \$26.4
2 million in 2026, including pension and OPEB expense, which is
3 reduced by \$9.8 million of capitalization and clause related
4 credits, are addressed in testimony of witness Bluestone.
5

6 **Q.** What amount of pension and OPEB expense should be approved
7 for the 2026 test year?
8

9 **A.** The Commission should approve \$3.1 million of pension and
10 OPEB expense for the 2026 test year. This amount is included
11 in FERC Account 926 O&M expense and is net of capitalization
12 credits of \$1.9 million from the gross \$5.0 million of pension
13 and OPEB expense in the 2026 Budget. This amount is reasonable
14 and appropriate for ratemaking purposes.
15

16 **Q.** Did the company hire all of the positions/people approved in
17 the company's last rate case?
18

19 **A.** Witness Bluestone addresses this question for the company as
20 a whole and for the positions she supported in the last rate
21 case in her direct testimony. Witness Buzard addresses this
22 question for the finance area as interim Vice President of
23 Finance. Witnesses O'Connor and Richard address this question
24 for their areas in their testimony.
25

1 Q. What impact did adding replacement and new payroll positions
2 have on 2025 and 2026 O&M expenses?
3

4 A. As shown on MFR Schedule G-2, page 18b, the "Payroll not
5 trended" total O&M expense that reflects the replacement and
6 added Peoples payroll positions in 2025 and 2026 is \$3.0
7 million and \$7.1 million, respectively. As reflected in the
8 detail by FERC Account on MFR Schedule G-2, pages 19c-19e,
9 this represents 80 positions to be filled by the end of 2025,
10 and another 89 positions to be filled in 2026. The payroll
11 costs for many of these positions are not all charged to O&M
12 expense and the O&M expense impact per employee replaced or
13 added can vary greatly depending on the position. These
14 positions are discussed further by the witnesses indicated on
15 MFR Schedule G-2, pages 19c-19e.
16

17 Q. Does filling some of these payroll positions at Peoples have
18 any offsetting reductions in 2026 O&M expense levels?
19

20 A. Yes. There are Contract Administration related positions that
21 result in a \$140,000 reduction in shared services from Tampa
22 Electric in 2026. Peoples also plans to add operations-
23 related positions for locating, meter technicians, and meter
24 reading that will reduce costs paid to outside contractors.
25 This insourcing of operations resources is discussed in the

1 direct testimony of witness O'Connor. Moreover, several
2 positions included in witness Bluestone's testimony will have
3 skills and capabilities that would otherwise be procured
4 through more expensive outside contractors.

5
6 5. Affiliate Transactions

7 **Q.** Does Peoples' 2025 and 2026 O&M expenses include affiliate
8 charges from Tampa Electric?

9
10 **A.** Yes. Peoples' O&M expense includes charges for various shared
11 services provided by Tampa Electric. Costs are either charged
12 as direct costs charged to an affiliate ("Direct Charges");
13 indirect costs for services assessed to more than one
14 affiliate using one or more formulas for assessment
15 ("Assessed Charges"); or allocated to multiple affiliates
16 ("Allocated Charges") using a variant of the MMM. Tampa
17 Electric also distributes Customer Experience shared services
18 costs to Peoples. This topic is addressed in the direct
19 testimony of witness Chronister.

20
21 **Q.** What amount of costs and charges to and from affiliates should
22 be approved for the 2026 test year?

23
24 **A.** As shown on MFR Schedule G-2, page 19b, the Commission should
25 approve \$11.0 million of Assessed Charges, \$4.9 million of MMM

1 Allocated Charges, \$2.3 million of non-CRMB asset-usage fees,
2 and \$2.6 million of CRMB asset-usage fees for the 2026 test
3 year received from Tampa Electric. As shown on MFR Schedule
4 G-2, page 19b, the Commission should approve \$3.6 million of
5 direct and assessed charges from Emera.

6
7 As shown on MFR Schedule G-2, page 19b, the Commission should
8 approve \$3.7 million of total MMM allocated charges sent to
9 SeaCoast (\$3.1 million) and TECO Partners, Inc. (\$0.6
10 million) for the 2026 test year. All of these amounts are
11 reasonable and are supported in the direct testimony of
12 witness Chronister.

13
14 6. Rate Case Expenses

15 **Q.** What amount of rate case expenses does the company expect to
16 incur for this case?

17
18 **A.** As reflected in MFR Schedule C-13, the company projects \$2.7
19 million of rate case expense for this case in addition to the
20 \$0.9 million of unamortized rate case expense as of December
21 31, 2025, from the prior rate case. The \$2.7 million of rate
22 case expense incurred for this case is reasonable given the
23 expected complexity of this case, the company's prudent use
24 of outside witnesses, and the actual \$2.8 million cost of the
25 company's last rate case.

1 **Q.** What amount and amortization period for Peoples' rate case
2 expense should be approved for the 2026 test year?

3
4 **A.** The Commission should approve an unamortized rate case
5 expense of \$3.6 million, which includes the \$2.7 million of
6 rate case expense Peoples expects to incur for this case plus
7 the unamortized rate case expense balance from the prior rate
8 case of \$0.9 million, as shown on MFR Schedule C-13. The
9 Commission should approve an amortization period of two years
10 and \$1.8 million of amortized rate case expense for the 2026
11 test year.

12
13 7. Storm Cost Accrual and Reserve Target

14 **Q.** Is an annual storm expense accrual of \$380,000 and storm
15 reserve target of \$3.8 million approved by the Commission in
16 the last rate case still reasonable?

17
18 **A.** Yes. The annual accrual of \$380,000 is supported by (i) a 10-
19 year history of Incremental Cost and Capitalization Approach
20 methodology ("ICCA") storm costs updated through 2024, and
21 (ii) the 2022 Storm Damage Self-Insurance Reserve Study filed
22 with the Commission in January 2022 ("2022 Study"), which are
23 both included in Document No. 12 of my exhibit.

24
25 The 2022 Study assumed the current annual reserve accrual of

1 \$380,000 and determined Peoples expected annual storm cost to
2 be \$364,000 with a 22 percent chance of exceeding \$400,000 in
3 any year. Peoples' distribution system was impacted by three
4 storms following completion of the 2022 Study, including
5 Hurricane Ian in 2022 and Hurricanes Helene and Milton in
6 2024. The average annual ICCA costs (as specified in Rule 25-
7 7.0143, F.A.C.) over the past 10 years have been approximately
8 \$690,000. Excluding Hurricane Michael, the average annual
9 ICCA costs over the past 10 years have been approximately
10 \$370,000. The annual storm expense accrual of \$380,000
11 approved by the Commission in the last rate case is therefore
12 still reasonable and should be approved by the Commission in
13 this case.

14
15 **Q.** What amount of annual storm damage accrual and storm damage
16 reserve target should be approved for the 2026 test year?

17
18 **A.** The Commission should approve an annual storm damage accrual
19 of \$380,000 and a storm reserve target of \$3.8 million.

20
21 8. Economic Development Expenses

22 **Q.** What amount of Economic Development expense should be
23 approved for the 2026 test year and for future surveillance
24 reporting purposes?

1 A. The Commission should approve economic development expenses
2 for the 2026 test year of \$388,740, which, pursuant to Rule
3 25-7.042, F.A.C., is 95 percent of the expenses to be incurred
4 for the 2026 test year. The removal of the 5 percent of
5 economic development expenses incurred (\$20,460) is shown on
6 MFR Schedule G-2, page 2. The unadjusted amount of economic
7 development expense in the 2026 test year is \$409,200 as
8 compared to \$366,780 in 2024.

9
10 In accordance with Rule 25-7.042, F.A.C., Peoples also
11 proposes that for subsequent years its economic development
12 expense amounts reported for surveillance reports and
13 earnings review calculations be limited to the greater of:
14 (a) \$388,740 escalated for customer growth since 2026 or (b)
15 95 percent of the expenses incurred for the reporting period,
16 so long as such does not exceed the lesser of 0.15 percent of
17 gross annual revenues or \$3 million (approximately \$1.2
18 million for 2026).

19
20 Witness Buzard discusses Economic Development expenses
21 further in his direct testimony.

22
23 9. Officers and Directors Liability Expenses

24 Q. What amount of Directors and Officers Liability Insurance and
25 Board of Director expense for the 2026 test year should be

1 approved?

2

3 **A.** The Commission should approve \$73,000 of Directors and
4 Officers Liability Insurance expense and \$137,253 of the
5 company's Board of Directors expense for the 2026 test year
6 These amounts are reasonable and appropriate for ratemaking
7 purposes.

8

9 **D.** 2026 DEPRECIATION AND AMORTIZATION EXPENSES

10 **Q.** Should the currently prescribed depreciation rates be used to
11 calculate the company's 2026 test year revenue requirement?

12

13 **A.** Yes. The Commission approved depreciation rates in Order No.
14 2023-0388-FOF-GU should be used to calculate the 2026 test
15 year revenue requirement. The Commission, however, should
16 also consider the company's proposal for creating Sub-account
17 303.02 for its WAM system discussed earlier in my testimony.

18

19 **Q.** Should Peoples' proposal to establish a new Sub-account and
20 change the amortization period from 15 to 20 years for its
21 WAM system be approved? If so, what amortization rate and
22 implementation date should be approved?

23

24 **A.** Yes. The new Sub-account 303.02 with an amortization rate of
25 5.0 percent should be approved for its WAM system with an

1 effective date of January 1, 2026. The impact would be a
2 reduction to the 2026 test year depreciation and amortization
3 expense of \$0.7 million as explained earlier in my testimony.
4

5 **Q.** Is vehicle related depreciation expense included in the
6 \$106.2 million of unadjusted depreciation and amortization
7 expense shown on MFR Schedule G-2, page 1?
8

9 **A.** No. As shown on the supporting MFR Schedule G-2, page 23,
10 vehicle depreciation is not included in the \$106.2 million of
11 unadjusted depreciation and amortization expense shown on the
12 recap MFR Schedule G-2, page 1. Vehicle depreciation expense
13 is charged through a transportation cost allocation to O&M
14 and capital expenditures and is not included in depreciation
15 expense in determining NOI. This is consistent with the
16 approach in the company's prior rate cases.
17

18 **Q.** What amount of depreciation and amortization expense should
19 be approved for the 2026 test year?
20

21 **A.** The Commission should approve an adjusted depreciation and
22 amortization expense of \$105.7 million for the 2026 test year
23 as shown on MFR Schedule G-2, page 1, line 6. This excludes
24 the impact of the company's proposal to create a new Sub-
25 account 303.02 for the WAM system, which would be a reduction

1 of \$0.7 million in the 2026 test year.

2
3 E. 2026 TAXES OTHER THAN INCOME TAXES

4 Q. What total amount of Taxes Other Than Income Taxes should be
5 approved for the 2026 test year?

6
7 A. The Commission should approve adjusted total Taxes Other Than
8 Income Taxes of \$37.7 million for the 2026 test year as shown
9 on MFR Schedule G-2, page 1. This includes \$29.3 million for
10 property taxes that I discussed earlier in my testimony and
11 \$8.4 million for other taxes.

12
13 F. 2026 INCOME TAX EXPENSE

14 Q. What amount of Parent Debt Adjustment is required by Rule 25-
15 14.004, Florida Administrative Code, for the 2026 test year?

16
17 A. The Commission should approve a Parent Debt Adjustment as
18 contemplated by Rule 25-14.004, F.A.C., of \$3.0 million for
19 the 2026 test year, which is shown on MFR Schedule C-26.
20 Peoples calculated the Parent Debt Adjustment using the
21 capital structure of Emera and same methodology used in the
22 prior case. Per Rule 25-14.004, F.A.C., the equity amount
23 used in the Parent Debt Adjustment calculation excludes the
24 company's retained earnings. The Parent Debt Adjustment
25 decreased the company's 2026 revenue requirement by

1 approximately \$4.0 million.

2
3 **Q.** What total amount of Income Tax expense should be approved
4 for the 2026 test year?

5
6 **A.** The Commission should approve adjusted Income Tax expense
7 totaling \$24.1 million for the 2026 test year, as shown on
8 MFR Schedule G-2, page 1, sum of lines 10-13.

9
10 **G.** OTHER

11 **Q.** Has the company had any gains or losses on the disposition of
12 plant or property that is being amortized in the 2026 test
13 year?

14
15 **A.** Yes. The company had two transactions during 2022 resulting
16 in a net gain on disposition of plant or property that will
17 continue to be amortized in 2026 and which are shown on MFR
18 Schedule C-16. These gains will increase 2026 NOI and decrease
19 the company's proposed 2026 incremental annual revenue
20 increase. The company has included approximately \$0.2 million
21 of amortized net gain on sale in the 2026 test year as shown
22 on MFR Schedule G-2, page 1. The company has amortized the
23 net gain on sale of plant or property over a four-year period
24 in accordance with page 7 of Commission Order No. 2003-0038-
25 FOF-GU, issued on January 6, 2003, in Docket No. 20020384-

1 GU.

2
3 H. 2026 TOTAL OPERATING EXPENSES

4 Q. What amount of Total Operating Expense should be approved for
5 the 2026 test year?

6
7 A. The Commission should approve adjusted Total Operating
8 Expense of \$329.4 million for the 2026 projected test year as
9 shown on MFR Schedule G-2, page 1.

10
11 **VIII. 2026 REVENUE REQUIREMENT**

12 Q. What annual revenue increase is Peoples requesting for 2026?

13
14 A. The company seeks a total incremental annual revenue increase
15 for 2026 of \$103.6 million and a net incremental annual
16 revenue increase of \$96.9 million. The difference arises from
17 the company's proposal to transfer approximately \$6.7 million
18 of revenue requirements related to Rider CI/BSR investments
19 into base rates and to reset the Rider CI/BSR surcharge, which
20 is discussed earlier in my testimony and shown in Document
21 No. 5 to my exhibit.

22
23 Q. Please explain how you calculated the company's proposed 2026
24 revenue requirement and revenue deficiency?

1 **A.** The derivation of the company's projected 2026 revenue
2 deficiency is summarized in MFR Schedule G-5. I determined
3 the 2026 revenue deficiency by multiplying the projected test
4 year rate base by the proposed overall rate of return to
5 arrive at the NOI required. I then compared the required 2026
6 NOI and the forecasted 2026 NOI to identify the 2026 NOI
7 deficiency. I then multiplied the 2026 NOI deficiency by the
8 NOI Multiplier, which accounts for income tax gross-ups, bad
9 debt expense, and regulatory assessment fees, to determine
10 the forecasted base revenue deficiency.

11

12 **Q.** What revenue expansion factor or NOI multiplier, including
13 the appropriate elements and rates, should be approved for
14 the 2026 test year?

15

16 **A.** As shown on MFR Schedule G-4, the Commission should approve
17 a revenue expansion factor and NOI Multiplier of 0.740704 and
18 1.3501, respectively, for the 2026 test year based on the
19 following elements and rates: regulatory assessment fee (0.5
20 percent), bad debt rate (0.2830 percent), state income tax
21 rate (5.5 percent) and federal income tax rate (21.0 percent).

22

23 **Q.** Why is the company's proposed 2026 incremental revenue
24 increase needed?

25

- 1 **A.** The total \$103.6 million revenue increase is necessary for
2 Peoples to: (i) continue to provide safe and reliable natural
3 gas distribution service at customer service levels its
4 customers have come to expect; (ii) maintain the company's
5 financial integrity and access to reasonably priced debt
6 capital while funding investments to serve customers; and
7 (iii) have the opportunity to earn a fair return on its
8 investment. Witness Chronister explains these and other
9 reasons for our rate increase request in his direct testimony.
10
- 11 **Q.** What amount of annual operating revenue increase should be
12 approved for the 2026 test year?
13
- 14 **A.** The Commission should approve the \$103.6 million annual
15 operating revenue increase for the 2026 test year as shown on
16 MFR Schedule G-5. This reflects moving \$6.7 million of Rider
17 CI/BSR-related revenues into base rates, as discussed earlier
18 in my testimony.
19
- 20 **Q.** Should Peoples be required to file, within 90 days after the
21 date of the final order in this docket, a description of all
22 entries or adjustments to its annual report, rate of return
23 reports, and books and records which will be required as a
24 result of the Commission's findings in this rate case?
25

1 A. Yes.

2
3 **IX. SUMMARY**

4 Q. Please summarize your prepared direct testimony.

5
6 A. My testimony supports the company's proposed 2026 projected
7 test year for ratemaking purposes. I discussed the 2025 and
8 2026 budgeting process used to develop the operating and
9 capital expenditures necessary to safely and reliably serve
10 Peoples' customers. I presented the calculation and
11 adjustments used in determining the company's 2026 test year
12 revenue requirement, as well as the methodology for
13 transferring Rider CI/BSR revenue requirements to base rates.
14 I supported and discussed the company's Rate Base, Capital
15 Structure, Cost-Of-Capital, Net Operating Income, Revenue,
16 O&M Expense, and Income Taxes. I also explained the
17 adjustments and regulatory accounting treatments being
18 carried forward from prior rate proceedings.

19
20 Peoples requests a base revenue increase of \$103.6 million,
21 or an incremental amount of \$96.9 million after considering
22 the transfer of \$6.7 million related to Rider CI/BSR,
23 effective the first billing cycle of January 2026. This
24 proposed increase is critically important to enable the
25 company to maintain its financial integrity and support the

1 growth of Florida while continuing to provide safe, reliable,
2 responsible, and efficient service and to meet customer
3 expectations.

4
5 **Q.** Does this conclude your prepared direct testimony?
6

7 **A.** Yes, it does.
8
9
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1 (Whereupon, prefiled direct testimony of
2 Timothy O'Connor was inserted.)

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BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 20250029-GU
IN RE: PETITION FOR RATE INCREASE
BY PEOPLES GAS SYSTEM, INC.

PREPARED DIRECT TESTIMONY AND EXHIBIT
OF
TIMOTHY O'CONNOR

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PREPARED DIRECT TESTIMONY AND EXHIBIT
OF
TIMOTHY O'CONNOR

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

TIMOTHY O'CONNOR

Q. Please state your name, address, occupation and employer.

A. My name is Timothy O'Connor. My business address is 702 North Franklin Street, Tampa, Florida 33602. I am employed by Peoples Gas System, Inc. ("Peoples" or the "company") as Vice President, Safety, Operations, and Sustainability.

Q. Please describe your duties and responsibilities in that position.

A. I am responsible for all aspects of utility operations for Peoples to safely operate and maintain our transmission and distribution assets across the company's 14 service areas. My responsibilities consist of the following areas: gas operations, safety, compliance, emergency management, sustainable operations, business operations support services ("BOSS"), and environmental. My duties include overseeing the preparation of my areas' capital and operating budgets and planning and directing

1 the company's activities. I am accountable for
2 approximately 500 team members, including management,
3 administrative, and field team members dedicated to
4 safety, compliance, customer service, distribution
5 maintenance, meter reading, locating, compliance, leak
6 surveying, and training, among other responsibilities. We
7 refer to these team members collectively as the "Gas
8 Operations" team. Since the last rate case, I assumed
9 responsibility for public safety, team member safety,
10 compliance, emergency response, and damage prevention. We
11 transferred Peoples' External Affairs team to the
12 Regulatory Affairs team when I received responsibility
13 for Safety and Compliance.

14
15 **Q.** Please provide a brief outline of your educational
16 background and business experience.

17
18 **A.** I earned Bachelor of Science degrees in Finance and
19 Economics from New York University and a Master of
20 Business Administration degree from Fordham University.
21 I began my career in the energy industry in 2006 when I
22 joined Emera Maine (formerly Bangor Hydro-Electric
23 Company) and thereafter held numerous positions of
24 increasing responsibility in accounting, strategy
25 development, and business development with other

1 subsidiaries of Emera Incorporated ("Emera"). I joined
2 Peoples in November 2016 as Vice President of Business
3 Development, added the role of Director of Operations to
4 my responsibilities in January 2021, and became Vice
5 President of Operations, Sustainability and External
6 Affairs in 2022. I assumed my current role effective April
7 1, 2024.

8
9 **Q.** What are the purposes of your prepared direct testimony
10 in this proceeding?

11
12 **A.** The purposes of my direct testimony are to:

- 13 1. Describe the company's Gas Operations functions and
14 the factors influencing these parts of the business;
- 15 2. Describe Peoples' achievements and changes in Gas
16 Operations since the company's last rate case;
- 17 3. Demonstrate that the company's proposed levels of
18 operations and maintenance ("O&M") expenses for Gas
19 Operations for the 2026 projected test year are
20 reasonable and prudent;
- 21 4. Detail how the company invests capital in Gas
22 Operations to promote safe, efficient, and reliable
23 service to our customers; and
- 24 5. Present information supporting Minimum Filing
25 Requirement ("MFR") Schedules I-1, I-2, and I-3.

1 My direct testimony demonstrates that Gas Operations has
2 maintained an excellent safety record, high levels of
3 customer service, and is mitigating O&M expense through
4 more efficient operations, including implementation of
5 our Work and Asset Management ("WAM") system and
6 insourcing of work performed by contractors. Peoples is
7 managing its operations functions efficiently and
8 prudently.

9
10 **Q.** Did you prepare any exhibits in support of your prepared
11 direct testimony?

12
13 **A.** Yes. Exhibit No. TO-1, entitled "Exhibit of Timothy
14 O'Connor," was prepared under my direction and
15 supervision. My exhibit consists of seven documents:

16
17 Document No. 1 List of Minimum Filing Requirement
18 Schedules Sponsored or Co-Sponsored
19 by Timothy O'Connor

20 Document No. 2 Year-end Operations and Safety Team
21 Members Summary

22 Document No. 3 Map of Peoples' Operations Service
23 Areas

24 Document No. 4 Gas Operations Key Performance
25 Indicators

1 Document No. 5 Gas Operations O&M Analysis
2 Document No. 6 Positions Approved and Filled by FERC
3 Account
4 Document No. 7 Projected Capital Expenditures by
5 Type
6

7 The contents of my exhibit were derived from the business
8 records of the company and are true and correct to the
9 best of my information and belief.
10

11 **Q.** Are you sponsoring or co-sponsoring any MFR Schedules?
12

13 **A.** Yes. I sponsor or co-sponsor the MFR Schedules listed in
14 Document No. 1 of my exhibit. These include co-sponsoring
15 MFR Schedules C-38, G-1 pages 23 and 26, G-2 pages 12a-
16 14 and 19a-g, G-6, and I sponsor MFR Schedules I-1, I-2,
17 and I-3. The information reflected on these schedules was
18 taken from the business records of the company and is
19 true and correct to the best of my information and belief.
20

21 **I. GAS OPERATIONS OVERVIEW**

22 **Q.** Please describe the Gas Operations team.
23

24 **A.** The Gas Operations team consists of 504 team members
25 representing 14 service areas serving over 508,000

1 customers. As shown in Document No. 2 of my exhibit, 427
2 team members are in Field Operations, 34 team members are
3 in Safety, and 43 team members are in centralized roles
4 for Gas Administration, including sustainability, as of
5 year-end 2024. My testimony will describe each of these
6 teams and their responsibilities. A map showing Peoples'
7 north and south territories and service areas is included
8 as Document No. 3 of my exhibit.

9
10 SAFETY TEAM

11 **Q.** Please describe the company's Safety team within Gas
12 Operations.

13
14 **A.** The Safety team has six groups. These are: (1)
15 Occupational Safety and Health Administration ("OSHA")
16 Workplace Safety; (2) Contractor Safety; (3) Assurance;
17 (4) Damage Prevention and Public Awareness; (5) Pipeline
18 Safety Compliance; and (6) Emergency Management. The
19 Safety Team has delivered a high level of performance for
20 Peoples for the last several years.

21
22 **Q.** What role does safety play at Peoples?

23
24 **A.** Safety is the top priority at Peoples and is foundational
25 to all decision-making and planning.

1 Peoples goal is to prevent all serious injuries related
2 to our business considering the public, our customers,
3 our team members, and contractors. We pursue this goal by
4 strictly adhering to the industry standard Pipeline
5 Safety Management System ("PSMS") approach established by
6 the American Petroleum Institute's Recommended Practice
7 1173. The PSMS provides 10 essential risk-based
8 requirements for a complete safety program. Peoples
9 developed its systems, processes, and culture around PSMS
10 through a "Plan, Do, Check and Act" cycle. Peoples created
11 a culture of continuous improvement around safety to
12 ensure that we adhere to the PSMS.

13
14 **Q.** How many team members work in Safety?

15
16 **A.** As of the end of 2024, 34 team members work in Safety as
17 shown in Document No. 2 of my exhibit.

18
19 **Q.** What safety and compliance regulations impact how Peoples
20 conducts business?

21
22 **A.** Peoples is subject to pipeline safety regulations
23 promulgated by the federal government and the state of
24 Florida. The most significant regulations are those
25 adopted by the Pipeline and Hazardous Materials Safety

1 Administration ("PHMSA"), which is part of the United
2 States Department of Transportation. The PHMSA develops
3 and enforces regulations for the safe, reliable, and
4 environmentally sound operation of gas pipelines. The
5 compliance requirements set by PHMSA for local
6 distribution companies ("LDC") that transport natural gas
7 include: regulations related to integrity management;
8 incident management and communications; engineering
9 design; operator qualifications ("OQs"); pipeline
10 inspections and testing; records retention; and others.

11
12 The Florida Public Service Commission ("Commission") also
13 conducts annual reviews of Peoples' compliance with the
14 requirements of 49 C.F.R. § 191 and 192 and Chapter 25-
15 12 of the Florida Administrative Code.

16
17 Peoples is also subject to workplace safety regulations
18 imposed by OSHA and environmental regulations enacted by
19 federal and state environmental regulatory agencies.

20
21 **Q.** How do these safety regulations and compliance
22 requirements influence the company's cost of doing
23 business?

24
25 **A.** Complying with federal and state safety regulations is

1 essential to ensure the safety of our customers and the
2 public. However, meeting these compliance requirements
3 also contributes to the cost of constructing and operating
4 assets and increases the company's O&M expense.

5
6 To illustrate, regulations may require the company to
7 install new equipment or design and construct facilities
8 to specific standards. On the O&M side, complying with
9 these regulations requires additional labor and travel
10 expenses. The company's Gas Operations team is
11 responsible for a range of activities and performs
12 hundreds of thousands of compliance inspection schedules
13 annually to comply with federal and state requirements.
14 These inspections include conducting leak and atmospheric
15 corrosion surveys, continuing surveillance surveys,
16 cathodic protection readings, odorant tests, and
17 regulator, valve, and meter inspections. These activities
18 also demand extensive records management.

19
20 Peoples allocates resources to comply with federal and
21 state regulations as soon as new rules or amendments are
22 proposed. It also monitors rule developments to assess
23 potential impacts on its gas system and operations and
24 provides input to ensure customer costs and benefits are
25 considered.

1 FIELD OPERATIONS

2 **Q.** Please describe the company's Field Operations teams.

3
4 **A.** As of year-end 2024, Peoples served over 508,000 customers
5 in 43 counties across Florida. The company's Gas
6 Operations team divides these customers into two
7 territories (North and South), which are further divided
8 into 14 service areas. A map showing these territories
9 and service areas is included as Document No. 3 of my
10 exhibit.

11
12 Field Operations has four basic operating functions: (1)
13 customer service; (2) distribution maintenance; (3)
14 compliance; and (4) damage prevention and emergency
15 response. Field Operations represents our team members
16 primarily deployed in the 14 service areas.

17
18 The Field Operations team has continued to provide a high
19 level of customer service and maintain the reliability of
20 our system even as our customer base grows.

21
22 **Q.** How many team members work in Field Operations?

23
24 **A.** As of the end of 2024, 427 team members worked in Field
25 Operations. Document No. 2 of my exhibit provides a

1 detailed breakdown of team members by service area.

2
3 **Q.** What customer service functions do Field Operations
4 perform?

5
6 **A.** Members of Field Operations are responsible for a range
7 of customer service field activities. This includes
8 installing new meters, meter changeouts, meter readings,
9 conducting meter investigations, account turn-ons,
10 account turn-offs, handling dunning disconnects and
11 reconnects, and meter and other trouble investigations.
12 Unlike electric utilities that are increasingly adopting
13 digital and remote customer service solutions, our gas
14 field operations require technicians to be on-site to
15 serve our customers. As a result, Gas Operations team
16 members frequently interact with our customers. On
17 average, Peoples performs 230,000 various customer
18 service work orders each year. These orders include new
19 meter installations, meter turn-ons and turn-offs,
20 responses to odor and carbon monoxide complaints, bill
21 investigations, and meter maintenance. Peoples values
22 these customer interactions, and the company's commitment
23 to exceptional customer service is second only to its
24 commitment to safety.

25

1 **Q.** Please explain the distribution maintenance activities
2 performed by Field Operations.

3
4 **A.** Field Operations is responsible for the safe and efficient
5 operation and maintenance of the company's gas
6 distribution system. This system includes gas mains,
7 laterals, service lines, and equipment such as meters,
8 regulators, and pressure monitoring devices. Field
9 Operations conducts routine pipeline and meter
10 maintenance and monitors and maintains system integrity.
11 Their activities include leak repair, equipment
12 replacement, cathodic protection, valve maintenance,
13 valve relocation related to road construction, regulator
14 and meter replacement on large volume meter
15 installations, cleaning and painting above ground
16 facilities, adjusting pipe clearances for construction by
17 others, and performing various other maintenance tasks.

18
19 **Q.** What pipeline safety compliance activities are performed
20 by the Field Operations team?

21
22 **A.** As a LDC regulated by PHMSA and the Commission, Peoples
23 must complete annual or periodic inspections, surveys,
24 and associated records management. These include main and
25 service leak surveys, atmospheric corrosion surveys,

1 continuing surveillance surveys, cathodic protection
2 inspections, odorant tests, city gate station and
3 district regulator station inspections, and valve and
4 meter inspections.

5
6 **Q.** What damage prevention and gas emergency response
7 functions are performed by Field Operations?

8
9 **A.** Peoples' transmission and distribution systems operate
10 and serve customers across the major metropolitan areas
11 of Florida and are located underground within rights-of-
12 way, easements, and private property. The substantial
13 amount of new small commercial and residential
14 developments in Florida has led to significant excavation
15 activities to build and expand roads and other
16 infrastructure. Field Operations is responsible for
17 locating our system infrastructure to help ensure this
18 excavation activity can proceed safely. Field Operations
19 is also responsible for emergency response when
20 excavation activities damage our distribution system.

21
22 **Q.** What are the regulatory or legal requirements for Peoples
23 to perform damage prevention and emergency response
24 activities?

1 **A.** Peoples is required to locate our underground gas
2 distribution and transmission systems within two full
3 business days of receiving a locate request through
4 Florida's Sunshine State One Call 811 System ("811
5 System"). Peoples must also comply with PHMSA's Public
6 Awareness requirements.

7
8 Peoples has implemented a damage prevention program in
9 accordance with 49 C.F.R. § 192.614 and Chapter 556,
10 Florida Statutes. Peoples has also developed pipeline
11 emergency procedures and maintains communication with
12 public safety officials as required by 49 C.F.R. §
13 192.615. For public education, we execute an ongoing
14 education program as required by: Section 25-12.009,
15 Florida Administrative Code; 49 C.F.R. § 192.616; and API
16 RP 1162.

17
18 GAS ADMINISTRATION

19 **Q.** Please describe the Gas Administration team.

20
21 **A.** Gas Administration consists of centralized team members
22 who support our field operations. This group consists of
23 the BOSS team, the Technical Training team, and the
24 Sustainable Operations team.

1 **Q.** How many team members work in Gas Administration?
2

3 **A.** A total of 43 team members worked in Gas Administration
4 as of year-end 2024 as shown on Document No. 2 of my
5 exhibit.
6

7 **Q.** What is the BOSS Team, and how does it support the
8 activities of Gas Operations and the company?
9

10 **A.** The BOSS team optimizes work deployment and resource
11 utilization to schedule and dispatch work for Gas
12 Operations. The team oversees the creation,
13 implementation, publication, and measurement of work and
14 resource plans for all internal and external resources
15 across Gas Operations. The team is heavily engaged in the
16 Customer Relation & Billing system and the WAM system
17 functionality and improvements and is responsible for
18 strategy and process development to optimize operations
19 across all gas operating divisions.
20

21 **Q.** How many team members work in BOSS?
22

23 **A.** At the end of 2024, the BOSS team consisted of 27 team
24 members. This includes two Managers, two Supervisors, 16
25 Dispatchers, five Customer Specialists, and two WAM

1 Specialists.

2
3 **Q.** What work is performed by the Gas Operations Technical
4 Training team ("Technical Training")?

5
6 **A.** The Technical Training team is responsible for providing
7 apprentices and experienced utility technicians with
8 PHMSA required OQ training and testing, which ensures that
9 Gas Operations team members are competent to perform
10 specific natural gas-related tasks. The frequency of
11 required task-level training depends on the complexity
12 and associated hazards of the task and ranges from
13 annually to triennially. The Technical Training team
14 provides instruction on the 52 covered tasks needed so
15 technicians can comply with OQs associated with their job
16 duties. In addition to the covered tasks, there are 68
17 tasks that are not covered by the apprentice program but
18 are administered by the OQ coordinators for our teams.

19
20 **Q.** How does the company train its technicians?

21
22 **A.** Peoples owns and operates a simulated, fully functional
23 natural gas system training facility called GasWorX. The
24 company also uses a standardized training program with
25 classroom instruction and field experience to train all

1 apprentices. Due to our growing workforce, Peoples plans
2 to expand our training facilities, which I will detail
3 later in my testimony.

4
5 Technician new hires begin as apprentices and progress
6 through six levels of classroom and field study to attain
7 OQs. This career development program is a talent
8 attraction tool for new team members to learn and develop
9 critical skills and contribute to the safe and reliable
10 operation of our system. Our training program is
11 accredited by the Florida Department of Education and each
12 graduate receives 30 credit hours towards an Associate
13 degree. It requires a minimum of approximately 24 months
14 to adequately train a team member to respond to all
15 operational needs of the gas system, including being "on
16 call." This program is essential because Florida lacks a
17 labor pool of trained gas technicians, making it necessary
18 to grow and train our workforce organically to meet
19 customer demand without relying on expensive third-party
20 contractors.

21
22 Training our team members does not stop when they achieve
23 fully operator qualified status. Our Gas Operations team
24 members undergo routine, periodic training to reinforce
25 our safe work practices, and learn how to use new

1 technology to comply with new safety and damage prevention
2 requirements.

3
4 By the end of 2024, the Technical Training team comprised
5 of 10 individuals, as indicated in Document No. 2 of my
6 exhibit. The team included one Manager, two Supervisors,
7 six Trainers/Coordinators, and one Administrative Support
8 Professional.

9
10 **Q.** Please describe the Sustainable Operations team.

11
12 **A.** The Sustainable Operations team within Gas Administration
13 supports the company's services provided to renewable
14 natural gas ("RNG") and compressed natural gas ("CNG")
15 customers. The CNG operations team operates and maintains
16 various CNG fill stations across the service territory
17 and various compressors related to RNG and CNG facilities.
18 Additionally, there are four team members supporting the
19 WAM system. The Sustainable Operations team consisted of
20 six team members as of year-end 2024, as shown in Document
21 No. 2 of my exhibit.

22
23 **II. GAS OPERATIONS ACCOMPLISHMENTS SINCE LAST RATE CASE**

24 **Q.** Please summarize Peoples performance in the Gas
25 Operations area since 2023.

1 **A.** Peoples' Gas Operations team is proud of our performance
2 in serving our customers, team member and contractor
3 safety, customer satisfaction, compliance, and leak and
4 emergency response since 2023. Peoples tracks its
5 performance in these areas through several key
6 indicators, which are depicted on Document No. 4 of my
7 exhibit. Like any high-performing company, we also
8 believe in continuous improvement and recognizing areas
9 for growth.

10
11 **Q.** Please describe the company's customer growth.
12

13 **A.** Peoples expects its fastest-growing areas for 2025 and
14 2026 to be Jacksonville, Sarasota, and Ft. Myers (SW FL),
15 with annual growth rates ranging from seven percent to
16 nine percent. System-wide customer growth is projected to
17 be 3.9 percent in 2025 and 3.5 percent in 2026. Peoples'
18 witness Luke Buzard provides additional information about
19 the company's customer growth in his prepared direct
20 testimony.

21
22 **Q.** How has this growth impacted Gas Operations?
23

24 **A.** Growth significantly increases the workload of the Gas
25 Operations team. There are several metrics which

1 illustrate this impact, such as miles of pipeline
2 installed, compliance orders, and the number of damage
3 incidents to our system. The impact of growth varies
4 across our system, as our fast-growing service areas are
5 subject to higher levels of construction activity.

6
7 **Q.** How has Peoples' distribution system grown over the last
8 few years?

9
10 **A.** Peoples installed approximately 1,260 miles of new
11 natural gas main and service lines from January 1, 2023
12 to December 31, 2024. In 2023, the company welcomed
13 approximately 20,905 new residential customers and 884
14 small commercial customers, reflecting increases of 4.9
15 percent and 2.3 percent, respectively. In 2024, the
16 company added another 17,845 residential customers and
17 689 small commercial customers, representing increases of
18 4.0 percent and 1.7 percent, respectively.

19
20 **Q.** What are locate tickets and how many tickets did Peoples
21 respond to in 2024?

22
23 **A.** Construction contractors and others planning to excavate
24 can call the 811 System and submit a request to locate
25 Peoples' underground facilities prior to excavation

1 associated with new residential and commercial
2 construction, new road construction, road widenings,
3 utility undergrounding, landscaping, fence installation,
4 etc.

5
6 The company responded to 541,912 locate tickets in 2024.
7 This marks a slight reduction in the number of locate
8 tickets compared to prior years thanks in part to Peoples'
9 efforts to persuade contractors to request locate tickets
10 closer to the actual time they are needed, instead of
11 flooding the 811 System with repetitive locate requests.
12 This is a positive development, as it allows Peoples to
13 concentrate on locate tickets that correspond with
14 immediate construction activities.

15
16 Peoples also receives locate tickets for longer portions
17 of our system. Previously, we may have received multiple
18 locate tickets for adjacent areas but are now receiving
19 a single ticket for large areas. This change results in
20 a lower volume of locate tickets, but it does not
21 necessarily decrease the amount of labor required to
22 complete the locate tickets within the required two full
23 business days.

1 SAFETY

2 **Q.** Please describe the company's safety record and
3 accomplishments since 2023.

4
5 **A.** Peoples' safety record remains exemplary. Since our last
6 rate case, Peoples has not had a significant injury or
7 fatality to our team members or our contractors.

8
9 Peoples earned a Safety Certificate from the American Gas
10 Association for several consecutive years for a DART (Days
11 Away, Restricted, Job Transfer) - Rate below industry
12 average.

13
14 From 2022 to 2024, the total OSHA recordable injuries
15 remained below our targets. As illustrated in Document
16 No. 4 of my exhibit, the OSHA recordable incident rate in
17 2023 experienced a slight increase compared to 2022, while
18 2024 showed minimal change relative to 2023. More than
19 half of the injuries recorded in 2024 were low-severity
20 injuries, such as insect stings and non-avoidable motor
21 vehicle accidents. The remaining injuries primarily
22 involved muscle sprains and strains.

23
24 **Q.** Please explain Peoples' avoidable vehicle accident rate
25 performance.

1 **A.** Peoples' avoidable vehicle accident rate is a key
2 performance indicator for safety given the fact that our
3 team members drive over nine million miles a year and
4 given that driving is one of the most dangerous activities
5 those team members complete. Although the 2024 rate
6 increased slightly year over year, it remained lower than
7 our 5-year average (2020-2024).

8
9 **Q.** Why did the avoidable vehicle accident rate increase in
10 2024?

11
12 **A.** Beginning in 2022, Peoples outfitted our vehicles with an
13 array of safety equipment including strobes, lights, and
14 safety markings. Additionally, advanced technologies such
15 as telematics, cameras, and in-cab coaching systems have
16 been implemented to alert drivers to potential hazards.
17 This investment in enhanced safety technology features
18 has allowed for video data collection and has contributed
19 to increased reporting of minor vehicle accidents
20 relative to prior years. For instance, a technician may
21 have not recorded a minor bump of a light post before we
22 installed monitoring equipment but now is more likely to
23 report the event. This increased transparency enables us
24 to address potential hazards more proactively, for
25 instance by reviewing video footage with team members,

1 which helps ensure the ongoing safety of our workforce
2 and the general public.

3
4 **Q.** Please describe the company's performance against the
5 Commission's safety rules.

6
7 **A.** One of our goals is to have zero violations annually from
8 the Commission. Peoples has reached very close to zero
9 violations annually over the last two years as shown on
10 Document No. 4 of my exhibit. We strive to advance our
11 compliance technologies, controls, quality assurance, and
12 related processes to achieve zero violations.

13
14 This strong safety performance is particularly impressive
15 given our increasing workload, the growth in our team
16 member count, and our expanding customer base as I
17 previously described. This illustrates how Peoples'
18 intense focus on safety, while executing an increased
19 workload, has resulted in a low avoidable vehicle accident
20 rate, zero serious injuries, and minimal violations from
21 the Commission.

22
23 **Q.** Has Peoples experienced any major pipeline safety
24 incidents since 2023 that were not due to a third-party
25 damage incident?

1 **A.** In 2023, Peoples had one incident not related to third-
2 party damages that exceeded the PHMSA reporting
3 threshold. On December 18, 2023, an active leak was
4 identified originating from a 6-inch polyethylene main in
5 St. Johns County that resulted in an outage affecting
6 over 1,500 customers. The cause of the leak was determined
7 to be a fusion failure and was made safe within hours.
8 While customer outages were necessary, there were no
9 injuries associated with the event, which illustrates
10 Peoples' commitment to protecting its team members and
11 the communities they serve. The incident had a total cost
12 of \$278,933.

13
14 **Q.** How many damages did Peoples experience in 2023 and 2024?
15

16 **A.** Peoples experienced 1,707 pipeline damage incidents in
17 2023 and 1,719 in 2024, which is a significant reduction
18 from the 1,810 damage incidents in 2022. These damage
19 statistics are shown on Document No. 4 of my exhibit.
20

21 **Q.** How many significant pipeline damages were caused by
22 third-parties since 2023?
23

24 **A.** In 2024, Peoples responded to three significant third-
25 party damage incidents which triggered notification to

1 PHMSA due to cost to repair exceeding thresholds.

2
3 On March 14, 2024, a third-party contractor driving steel
4 pilings struck a four-inch polyethylene high priority gas
5 main in Jupiter. Peoples completed a permanent
6 replacement of the damaged pipeline on March 29, 2024.
7 While the contractor did have a valid locate ticket,
8 Peoples asked the contractor to contact the company prior
9 to initiation of excavation; however, no contact was
10 received to coordinate and discuss the contractor's
11 installation. This incident had a total cost of \$250,000.

12
13 On April 5, 2024, a third-party contractor attempting to
14 drive steel sheet pilings into the ground struck a 10-
15 inch steel high priority gas main in Miami. Peoples'
16 response involved a 10-day repair, which included
17 installing a new eight-inch steel pipe under the Miami
18 River. This incident required significant traffic
19 management, contractor resources and high levels of
20 coordination with emergency management personnel within
21 the city and county. The subcontractor performing the work
22 did not request a locate ticket; further, a vertical
23 pipeline marker was present and visible at the time of
24 the incident. This incident had a total cost of \$4.3
25 million.

1 On June 26, 2024, Peoples received a leak report that a
2 third-party contractor had hit a six-inch steel gas main
3 while attempting to directional drill in Jacksonville.
4 Following Peoples' immediate response, the damaged
5 section of the six-inch steel pipe was fully replaced on
6 July 6, 2024. The contractor performing the drilling was
7 found to have failed to maintain clearance after verifying
8 the markers. This incident had a total cost of \$200,000.
9

10 **Q.** Please describe the impacts of these damages on the
11 company.
12

13 **A.** The impacts associated with these damages are
14 substantial. Direct costs to respond to and repair damage
15 to the system include labor, materials, equipment,
16 transportation, outside services or contractors,
17 logistics, lodging, meals, and other related items.
18 Additionally, there are substantial indirect costs,
19 including missed opportunities to serve customers,
20 delayed compliance and maintenance activities, and
21 inability to perform locates for other construction
22 projects. When Peoples needs to respond to a damage
23 incident, we often must stop our other work. This
24 disruption creates inefficiencies in our operations
25 because our team may have scheduled work but must shift

1 their focus to respond to a damage incident, leading to
2 the rescheduling of other work, inefficiency and
3 increased costs. The volume of emergency responses also
4 creates significant non-discretionary work requirements
5 for the Gas Operations team.

6
7 **Q.** What action is the company taking to reduce damages?

8
9 **A.** Peoples is actively working to improve its risk reduction
10 efforts and minimize damages even as the company's
11 distribution system grows. To accomplish this, Peoples
12 has identified "high priority" pipelines, which are
13 pipelines that may result in a material incident if
14 damaged. While Peoples would like to prevent all damages,
15 we have focused our resources first on higher risk
16 possibilities. Peoples also uses public communications,
17 targeted outreach to excavators, and dedicated Damage
18 Prevention Coordinators to minimize damages. Finally, the
19 company has also increased the number of Damage Prevention
20 Supervisors, improved its damage processing system, and
21 implemented further claims assessment reviews to increase
22 the recovery of damage repair costs from those responsible
23 for the damage.

24
25 **Q.** Please describe Peoples' storm preparation and response

1 efforts since 2023.

2
3 **A.** Due to the company's extensive storm preparation and
4 response efforts, the major storms of 2023 and 2024 had
5 minimal impact on our system and customers. Peoples
6 prepares for storms year-round with mock drills for all
7 team members, training in the Incident Command Structure,
8 outreach to emergency and government stakeholders, and
9 incident preparation in all field locations. Peoples also
10 communicates reminders regarding storm preparation and
11 natural gas safety to its customers and the general
12 public. The Safety and Compliance team at Peoples includes
13 two professionals who focus on Emergency Management and
14 coordinate and plan for storm preparation and response.
15 The Commission's previous authorization of these two
16 positions has improved Peoples' ability to prepare and
17 effectively react to emergencies like damaged lines and
18 protect our team members and the general public.

19
20 **Q.** Was Peoples impacted by any named storms in 2023 or 2024?

21
22 **A.** Yes. Peoples was impacted by Hurricane Idalia in August
23 of 2023, Hurricane Helene in September of 2024, and
24 Hurricane Milton in October of 2024.

1 **Q.** How did these storms impact Peoples' system and customers?

2

3 **A.** Thanks to the company's storm restoration efforts, the
4 impacts of these storms on the company's system and its
5 customers were minimal, with less than 1,500 outages this
6 past storm season. The underground nature of our system
7 improves its resiliency by reducing its exposure to storm-
8 related hazards, such as fallen trees or debris that can
9 heavily impact the electric grid. Peoples incurred
10 approximately \$162,000 in damages from Hurricane Idalia,
11 \$672,000 in damages from Hurricane Helene, and \$669,000
12 from Hurricane Milton.

13

14 **Q.** Have any new safety-related rules or regulations been
15 implemented that Peoples must comply with since 2023?

16

17 **A.** Yes. PHMSA's Mega Rule Phase 2 went into effect on May 5,
18 2023, and February 23, 2024. The amendments in this final
19 rule clarify certain integrity management provisions,
20 codify a management of change process, update and bolster
21 corrosion control requirements for gas transmission
22 pipelines, and require operators to inspect pipelines
23 following extreme weather events. Furthermore, it
24 strengthens integrity management assessment requirements,
25 adjusts repair criteria for high-consequence areas,

1 introduces new repair criteria for non-high consequence
2 areas, and revises or creates specific definitions
3 related to the above amendments. Peoples has prepared for
4 this rule and implemented updated processes and programs
5 to ensure compliance. Another PHMSA rule, the Leak
6 Detection and Repair rule, remains pending but our teams
7 will continue to assess compliance options for this rule.
8

9 **Q.** Please describe Peoples' WAM system.

10
11 **A.** Peoples' WAM system is a centralized technology platform
12 designed to track all aspects of a pipeline system asset's
13 life cycle including planning, design, construction, use,
14 and retirement. WAM enables better work planning and
15 execution, facilitates centralized asset management,
16 enhances customer service, and system safety.
17

18 Peoples completed implementation of the customer service
19 and the operations components of WAM in May 2023 and the
20 compliance components in September 2023.
21

22 Now that WAM is in-service, we maintain all pipeline asset
23 data within one enterprise asset management system. The
24 company manages and tracks customer service appointments,
25 compliance inspections, and maintenance and repair

1 schedules in one system. Work order routing and
2 optimization occur during the assignment of work to
3 technicians, ensuring that each technician has the
4 required qualifications for their job assignment. This
5 has streamlined operations and improved efficiency.
6 Additionally, WAM allows for real-time updates and
7 tracking, resulting in quicker response times and more
8 effective resource allocation. The system also integrates
9 with other software to enhance data analysis and reporting
10 capabilities.

11
12 **Q.** How has WAM changed the way Gas Operations performs its
13 functions?

14
15 **A.** The implementation of WAM has significantly improved the
16 way Gas Operations functions. Field team members have
17 experienced substantial changes in their daily
18 responsibilities, as they adjusted to using tablet
19 computers for managing and completing daily work
20 requirements. They also underwent training on the new
21 system.

22
23 One of the main improvements from WAM is that it
24 centralizes work planning and scheduling, which allows
25 Peoples to more efficiently schedule and route work to

1 field team members. Although Peoples is still acclimating
2 to the system, WAM enables the collection and management
3 of data on travel time to job sites and the actual "wrench
4 time" to complete a job. This data provides greater
5 insight into current and past performance across team
6 members and service areas, which will allow us to continue
7 to optimize our operations and better serve our customers.

8
9 **Q.** Has the implementation of WAM resulted in any efficiencies
10 or cost savings for Gas Operations?

11
12 **A.** The shift from paper records to a digital system has
13 resulted in numerous operational advantages. These
14 benefits encompass streamlining work planning and
15 execution, enhancing data analytics and decision-making,
16 reducing lead times for report generation, and optimizing
17 the utilization of company resources. The company has
18 gained the ability to monitor productivity and
19 performance metrics at the technician level, including
20 the number of work orders completed, time taken to
21 complete jobs, and travel time between jobs. These
22 insights provide valuable information on overall
23 productivity and efficiency, aiding in future resource
24 planning and the timing of potential team member additions
25 to ensure our operations and maintenance remain cost-

1 effective for our customers.

2

3 **Q.** Please provide an update on the Advanced Metering
4 Infrastructure ("AMI") Pilot Project that Peoples
5 presented in its last rate case.

6

7 **A.** Peoples continues to pursue an AMI Pilot Project to
8 evaluate the potential customer benefits of using these
9 meters and in this case seeks the Commission's approval
10 to continue doing so. Following the last rate case,
11 Peoples delayed the pilot project due to capital
12 prioritization and a necessary system upgrade by our
13 technology vendor, Itron.

14

15 **Q.** Please describe the company's AMI pilot.

16

17 **A.** Peoples AMI pilot is divided into two parts:

18

19 Evaluation of Smart Meter Technology - This phase will
20 assess smart meter technology and potential applications
21 for Peoples' gas distribution system. The pilot will
22 evaluate features, including remote shutoff and remote
23 detection of high flow rates and potential high-pressure
24 anomalies. This evaluation is expected to continue into
25 2026.

1 Deployment of Automated Meters - During this phase,
2 Peoples will deploy approximately 1,000 200-and 400-class
3 automated meters and approximately 400 ERT retrofits for
4 600- to 1000-class meters in South Tampa. Peoples chose
5 this location due to the potential customer service
6 benefits and the existing Tampa Electric Company metering
7 infrastructure supported by Itron. The timeline for this
8 phase is expected to last eight to 12 months, beginning
9 in January 2025.

10
11 The project will act as a foundational step in modernizing
12 metering technology and operations, aligning with
13 Peoples' strategic objectives of enhancing operational
14 efficiency, improving billing accuracy, and fulfilling
15 regulatory commitments. AMI meters may also offer safety
16 features such as remote shut-off when a leak is reported.
17 It also provides an opportunity to validate the benefits
18 and challenges of AMI systems and smart gas meter
19 technology, ensuring informed decision-making for future
20 expansion or investment.

21
22 **Q.** What challenges will Gas Operations encounter in the
23 future?

24
25 **A.** Peoples has made notable advancements in various areas of

1 Gas Operations since 2023, but there are still aspects,
2 such as emergency response and appointment time, where
3 performance can be improved.

4
5 Emergency Response - The emergency response rate within
6 60 minutes is currently below the target of 98.5 percent.
7 This industry metric evaluates our efficiency in
8 addressing damage or leak reports and ensuring the safety
9 of the site or premises. Due to the geographic expansion
10 of our pipeline system and the extensive regions our
11 technicians must cover to address emergencies, Peoples
12 has not met this objective since 2020.

13
14 Appointment Time - In 2024, Peoples successfully met
15 expected appointment times for 90 percent of customer
16 appointments. To continue challenging the team, our goal
17 is to achieve at least 95 percent in 2025. Since our
18 technicians must physically visit customer locations, we
19 target appointment windows of four hours to ensure that
20 customers are present when our technicians arrive.

21
22 **III. GAS OPERATIONS O&M EXPENSES - 2026 TEST YEAR**

23 **Q.** What are the major components of O&M expense in the Gas
24 Operations areas?
25

1 **A.** Most of the O&M cost in Gas Operations is labor. The
2 remaining components of O&M involve outside services,
3 materials and supplies, team member travel and training,
4 and utilities.

5
6 **Q.** Describe the trends in Gas Operations O&M since 2022 and
7 the Gas Operations team's performance in managing O&M
8 expense increases.

9
10 **A.** Gas Operations does not use any single metric to measure
11 and monitor performance in managing O&M expense. Instead,
12 Gas Operations uses a group of metrics that each provide
13 a different perspective on the company's operations and
14 efficiency. These metrics are ratios of O&M expenses to:
15 (1) team member count ("O&M per Team Member"); (2) average
16 miles of pipeline installed ("O&M per Avg Mile
17 Installed"); (3) work order volumes ("O&M per Order");
18 (4) average customer count ("O&M per Customer"); and (5)
19 average rate base ("O&M per Rate Base").

20
21 The graphics in Document No. 5 of my exhibit show a
22 comparison between two variants of each metric. The metrics
23 depicted with blue bars are a combination of our actual
24 historical ratios through 2024, along with ratios based on
25 our 2025 and 2026 projections. We will refer to these as

1 our "actual" metrics. The orange lines present the
2 inflation-normalized versions of these metrics. A
3 comparison of these metrics with our normalized metrics
4 indicates that while O&M costs may be rising, Peoples has
5 effectively mitigated the effects of inflation and growth
6 on our business operations by remaining below our
7 normalized benchmarks.

8
9 **Q.** Please describe each of these metrics and the information
10 they present.

11
12 **A.** The metrics included in Document No. 5 of my exhibit are:

13
14 O&M per Team Member - This metric measures the O&M expense
15 per each Gas Operations team member, which illustrates how
16 efficiently Peoples manages labor costs. O&M per Team
17 Member has declined since 2022 due to increased operational
18 efficiencies that have offset higher costs from team
19 growth. When we compare the actual and normalized versions
20 of these metrics, the reduction of our actual O&M per Team
21 Member since 2022 is even more pronounced.

22
23 O&M per Avg Mile Installed - This metric quantifies the
24 total O&M efforts required to service our pipeline system,
25 as the number of miles installed is a significant

1 indicator of the geographical extent of our network. This
2 metric is increasing over time, which indicates that
3 Peoples continues to have incremental O&M expenses, such
4 as labor and transportation costs, that are required to
5 cover the physical geography of our system.

6
7 In absolute terms, O&M has grown at a faster rate than
8 our pipeline miles for this period as shown by our actual
9 metric. While our actuals metric has increased through
10 2026, we have remained below the normalized metric for
11 the entire period. This indicates that increased
12 efficiencies in O&M have partially offset the
13 inflationary pressures for this period but not to the
14 level of a decrease in absolute terms.

15
16 O&M per Order - This metric measures the total O&M
17 required to meet required work volumes for customer
18 service, operations and maintenance, locates, damage
19 prevention, compliance and emergency response. This
20 metric measures how efficient Peoples is in completing
21 work tasks on a volume basis but does not factor
22 variability in the amount of time it takes for tasks to
23 be completed.

24
25 Our actual O&M per Order metric has increased since 2022,

1 which indicates that O&M has grown at a faster rate than
2 our work volumes for this period. Although work volumes
3 have not increased at the same rate as O&M, the amount of
4 time required to complete these volumes is commensurate
5 with O&M increases. The actual O&M per Order metric
6 remains below the normalized metric, which shows that
7 increased efficiencies in O&M have partially offset the
8 inflationary pressures for this period.

9
10 O&M per Customer - This metric measures the amount of O&M
11 incurred to serve Peoples' customers. Due to the continued
12 demand for natural gas service and resulting increases to
13 customer count, Peoples incurs incremental operating
14 costs. For example, each new customer requires a new
15 meter, which in turn requires ongoing compliance and
16 inspection, maintenance, and customer service.

17
18 Our O&M per Customer actuals metric has increased since
19 2022, reflecting the higher labor and operating costs to
20 serve Peoples' growing customer base. Our actual metric,
21 however, remains below the normalized metric, showing
22 that increased efficiencies in O&M more than offset the
23 inflationary and growth pressures for this period.

24
25 O&M per Rate Base - This metric shows Peoples' O&M expense

1 relative to our growing system, which in turn illustrates
2 how our O&M expense supports our overall business needs.
3 This metric offers an alternative perspective compared to
4 the O&M per Avg Miles Installed metric, as it includes
5 not only miles of pipe but also other assets such as
6 vehicles, information systems, and buildings.

7
8 Our actual O&M per Rate Base metric has decreased since
9 2022, which shows increasing efficiency in operations as
10 we invest in our business. For example, new vehicles will
11 simultaneously add to rate base and increase O&M
12 efficiency through better fuel mileage, lower maintenance
13 costs, and improved safety performance, leading to fewer
14 repairs. Another example is the company's investment in
15 WAM, which allows us to better manage our work and find
16 opportunities to increase efficiency. This decrease in
17 our actual metric indicates that we have achieved some
18 success in this regard.

19
20 Lastly, when comparing our actual O&M per Rate Base metric
21 against our normalized metric, the decrease in O&M per
22 Rate Base from 2022 to 2026 is more pronounced. This
23 decrease shows that increased efficiencies in O&M more
24 than offset the inflationary pressures for this period.

25

1 **Q.** What conclusions should the Commission draw from the
2 trends in these metrics?

3

4 **A.** The trends in these metrics collectively demonstrate that
5 Peoples is becoming more efficient, especially when
6 measured against inflation.

7

8 **Q.** What level of O&M expense did the Commission approve for
9 FERC Accounts 413, 871, 874, 878, 879, 880, 881, 886,
10 887, 892, 893, 894, and 902 in the last rate case for the
11 year 2024, and how does that compare to Peoples' actual
12 O&M expense in Gas Operations for 2024?

13

14 **A.** The Commission approved approximately \$40.7 million for
15 these FERC Accounts. Peoples spent approximately \$37.8
16 million for these FERC Accounts, or \$2.9 million below
17 the approved amount, in 2024. This was due primarily to
18 lower labor from unfilled positions and contractor cost
19 reductions from insourced activities involving Pipeline
20 Locators and Meter Technicians, which are reflected in
21 FERC Accounts 874, 878, and 880.

22

23 The company updated its 2024 budget in January of 2024 to
24 address lower than expected revenues, and higher than
25 expected costs for: transportation; insurance; and labor

1 and employee benefits. Peoples' witness Donna Bluestone's
2 prepared direct testimony addresses the higher than
3 expected costs for insurance, labor, and employee
4 benefits. We navigated through these changes by managing
5 team member hiring and looking for cost savings and
6 efficiencies through continual evaluation of workloads.

7
8 **Q.** Did Gas Operations fill all team member positions approved
9 in the last rate case?

10
11 **A.** In the last rate case, the Commission approved 40
12 additional positions in 2023 and 38 additions in 2024
13 between Gas Operations, Pipeline Safety & Operational
14 Support and External Affairs (formerly under my
15 responsibility). As of December 31, 2024, the company
16 filled 55 of the 78 positions as shown in Document No. 6
17 of my exhibit. The unfilled positions include 14 in FERC
18 Account 874, three in FERC Account 880, one in FERC
19 Account 887, one in FERC Account 903, and four in FERC
20 Account 925.

21
22 **Q.** Please explain why Gas Operations did not fill the 14
23 positions in FERC Account 874.

24
25 **A.** Gas Operations replaced three Utility Technician

1 positions and one Apprentice position with Pipeline
2 Locators, replaced one Utility Coordinator position and
3 two Utility Technician positions with Apprentices, and
4 replaced two Apprentice positions and one Leak Survey
5 Technician position with Meter Technicians. These
6 adjustments to planned position types were based on
7 evolving workloads in service areas as we managed expenses
8 throughout our organization. Additionally, one Apprentice
9 position was repurposed as a Utility Technician, and one
10 Corrosion Coordinator and one Apprentice were repurposed
11 to a different service area. Finally, Peoples outsourced
12 one Pipeline Locator at a service area. The company
13 continues to evaluate workload and balance the lower cost
14 of internal labor with the flexibility of contracted
15 labor.

16
17 **Q.** Please explain why Gas Operations did not fill the three
18 positions in FERC Account 880.

19
20 **A.** Gas Operations did not fill two positions approved in the
21 last rate case under FERC Account 880, including a
22 Supervisor for the Jupiter service area and a Technical
23 Trainer in the company's Technical Training team, based
24 on further evaluation of workload and prioritization
25 after the last rate case. The company included the

1 Technical Trainer position in the budget for 2025 based
2 on expected need this year. Finally, the filling of a
3 third position, ENG Tech Training - Admin, under FERC
4 Account 880 was not filled until January 2025.

5
6 **Q.** Please explain why Gas Operations did not fill the
7 position in FERC Account 887.

8
9 **A.** Gas Operations did not fill one position approved in the
10 last rate case under FERC Account 887, a Quality Assurance
11 - CAPA Program Specialist, based on further evaluation of
12 workload and prioritization after the last rate case.

13
14 **Q.** Please explain why Gas Operations did not fill the
15 position in FERC Account 903.

16
17 **A.** Gas Operations did not fill one position approved in the
18 last rate case under FERC Account 903, an Ops Processes
19 - Support Specialist, based on further evaluation of
20 workload and prioritization after the last rate case. The
21 company expects it will need this position in 2025 and
22 has included this position in the budget for 2025.

23
24 **Q.** Please explain why Gas Operations did not fill the four
25 positions in FERC Account 925.

1 **A.** Gas Operations did not fill four positions approved in
2 the last rate case under FERC Account 925. The company
3 did not fill a Field Damage Prevention Leader position
4 based on the evaluation of workload after the last rate
5 case; however, the company included this position in the
6 2025 budget based on expected need for the position this
7 year. The company did not fill a Compliance
8 Analyst/Engineer position due to a delay in finalizing a
9 new PHMSA pipeline compliance rule. Gas Operations did
10 not fill the Security Coordinator position because the
11 company opted to stay with the shared services model and
12 allow an affiliate security group to continue to provide
13 that service. Finally, Peoples did not fill the position
14 of Environmental Scientist because the company decided to
15 continue using affiliate and external services to meet
16 its needs.

17
18 **Q.** Does Peoples plan to add any team members in Gas
19 Operations and Pipeline Safety in 2025 and 2026?

20
21 **A.** Yes. Peoples plans to add 41 team members in Gas
22 Operations in 2025 and 31 in 2026 for a total of 72
23 incremental positions. In 2025, 23 out of the 41 additions
24 for Gas Operations will be replacements to fill team
25 member vacancies as of the end of 2024. Peoples also plans

1 to add three team members to the Pipeline Safety team in
2 2025 and eight in 2026 for a total of 11 incremental
3 positions. In 2025, one out of the three additions for
4 Pipeline Safety and Operational Support will be a
5 replacement to fill a vacant position as of the end of
6 2024. These positions are reflected on MFR Schedule G-2,
7 page 19c-19e for their respective FERC Accounts as non-
8 trended labor.

9
10 **Q.** Please describe why the new team member additions proposed
11 for 2025 are necessary.

12
13 **A.** In 2025, nine of the 18 new team member additions planned
14 for Gas Operations will be Meter Technicians for five
15 service areas, replacing outside contractors for meter
16 reading. To transition the company to a 24/7 dispatch
17 cycle, five positions will be introduced. These include
18 two Dispatch Analysts, a Dispatch Supervisor, a Business
19 Operations Support Specialist, and a Scheduling
20 Supervisor. To manage the increasing workload in the
21 Sarasota service area, Peoples is adding one Damage
22 Prevention Supervisor. To support the necessary growth of
23 our Technical Training program, Peoples is adding a
24 Technical Trainer and an Administrative Specialist.
25 Lastly, Gas Operations is adding one Manager of

1 Sustainable Operations to oversee operational support for
2 CNG and RNG pipeline projects. Fifty percent of the labor
3 costs for this position will be classified as below-the-
4 line expenses, as some of the manager's direct reports
5 will be dedicated to maintaining the Alliance RNG
6 facilities.

7
8 The two new positions planned for the Pipeline Safety
9 team in 2025 are Damage Prevention Coordinators. These
10 positions will support the company's effort to protect
11 its pipeline system and perform awareness and damage
12 prevention training to third-party excavators and the
13 public.

14
15 **Q.** Please describe why the new team member additions in 2026
16 are necessary.

17
18 **A.** Ten of the 31 new positions planned for Gas Operations in
19 2026 are Apprentices who are needed to support increasing
20 activity levels across seven different service areas.
21 These Apprentices will start in the company's training
22 program collectively, with the goal of becoming fully
23 qualified gas technicians.

24
25 Gas Operations will also add: (1) three new Pipeline

1 Locators and one Leak Survey Technician to support
2 increasing activity levels in three of the company's
3 service areas; (2) two Utility Technicians to the Ocala
4 service area to improve leak response (added labor will
5 be partially offset by a reduction in outside services
6 costs); (3) four Administrative Specialists for four
7 separate service areas to support WAM and compliance
8 efforts; (4) two Storekeepers to manage storerooms in two
9 service areas with growing activity levels; (5) three
10 Regional Inventory Specialists to improve inventory
11 management and reduce inventory carrying costs; (6) four
12 additional Dispatch Analysts to assist in the transition
13 to a 24/7 internal dispatch cycle and eliminate the need
14 for Tampa Electric Company's support during non-business
15 hours; and (7) two RNG/CNG coordinators to manage the
16 Alliance RNG facility. These last two positions do not
17 impact O&M as the associated labor costs will be 100
18 percent below the line.

19
20 The eight new positions planned for Pipeline safety are:
21 (1) three new Damage Prevention Coordinators to support
22 protection of the company's pipeline system; (2) two
23 Damage Claims & Billing Support Coordinators to support
24 the implementation of improved damage claims, billing
25 processes and systems designed to achieve maximum

1 recovery; (3) a Business Continuity Coordinator to create
2 and maintain detailed continuity plans and provide
3 periodic training; (4) a new security professional to,
4 among other things, provide timely responses to
5 Transportation Security Administration requirements and
6 support incident response; and (5) a fleet safety
7 professional to manage all safety aspects of the company's
8 growing vehicle fleet.

9
10 **Q.** Has Gas Operations made any changes to its approach to
11 recruitment and training since 2023?

12
13 **A.** Yes. Peoples implemented several improvements to the
14 candidate recruiting process which reduced the company's
15 average time to fill a vacancy from 59 days in 2023 to 45
16 days in 2024. This means there is less lag between when
17 a team member leaves and when the new team member starts.
18 Witness Bluestone provides additional detail on these
19 improvements in her direct testimony.

20
21 Peoples also implemented additional training classes for
22 Meter Technicians, Pipeline Locators, and Leak Survey
23 Technicians. The company plans to make additions to the
24 GasWorX training facility and staff in 2025 that will
25 allow the company to provide additional refresher

1 training for Senior Utility Technicians and Utility
2 Coordinators. Investing in our training program reduces
3 third-party training costs and helps Peoples grow its
4 workforce cost-effectively.

5
6 **Q.** How does Peoples manage outside contractor usage?

7
8 **A.** Peoples balances outside contractor expenses with the
9 need to maintain a flexible and responsive workforce. Part
10 of this balance is insourcing contractor functions where
11 it makes sense from an operational perspective. While
12 insourcing does increase labor and other O&M costs, the
13 reduction in contractor expenses mitigates the costs of
14 adding team members, resulting in a lower overall cost to
15 the benefit of Peoples' customers.

16
17 **Q.** How many team members did Peoples insource from
18 contractors in 2023 and 2024?

19
20 **A.** The company hired 21 Gas Operations team members in 2023
21 whose compensation was previously charged to outside
22 services. These included 18 Pipeline Locators and three
23 Utility Technicians or Apprentices.

24
25 The company hired 14 Gas Operations team members in 2024

1 whose compensation was previously charged to outside
2 services. These included one Pipeline Locator, two Leak
3 Survey Technicians, and 11 Meter Technicians or
4 Apprentices.

5
6 **Q.** Does Peoples expect any additional cost reductions from
7 these insourcing efforts?

8
9 **A.** Yes. Gas Operations anticipates non-trended reductions to
10 FERC Accounts 874 and 878 of approximately \$260,642 and
11 \$618,702, respectively, in the 2026 projected test year.
12 These trends are depicted on MFR Schedule G-2, page 19b.
13 These savings result from reduced contractor expenses as
14 Gas Operations recognizes efficiency gains by performing
15 various meter-related and leak survey activities with
16 internal resources. Additionally, Gas Operations plans to
17 expand its insourcing efforts by performing all meter
18 reading functions internally by the end of 2025. Peoples
19 expects a \$734,444 non-trended reduction to contractor
20 costs in FERC Account 902 which offsets the corresponding
21 non-trended labor addition of \$284,848 in the 2026
22 projected test year. The non-trended labor addition
23 includes nine Meter Technicians to fully insource the
24 meter reading function.

25

1 **Q.** What are the forecasted O&M amounts for FERC Accounts
2 413, 871, 874, 878, 879, 880, 881, 886, 887, 892, 893,
3 894, and 902 for 2025 and 2026, and are those amounts
4 reasonable?

5
6 **A.** The total O&M amounts for the FERC Accounts listed above
7 for 2025 and 2026 are approximately \$39.1 million and
8 \$44.5 million, respectively, as shown on MFR Schedule G-
9 2, pages, 12a-14 and 19a. These expenses represent the
10 costs to safely operate our gas distribution system in
11 service to our customers and the public, meet all
12 compliance requirements, protect the public and our
13 system from outside damage, and equip our team members
14 with appropriate training and development to perform
15 their duties.

16
17 **Q.** Is the total projected amount of 2026 O&M expense for
18 these FERC Accounts higher than the actual amount in 2024?
19

20 **A.** Yes. The projected amount of O&M expense for these FERC
21 Accounts in 2026 is \$6.7 million higher than the company's
22 actual O&M expense 2024.

23
24 **Q.** Please describe the reasons for this increase.
25

1 **A.** Approximately \$2.0 million of this increase is related to
2 labor costs that were budgeted on a trended basis, as
3 described in the direct testimony of witness Bluestone.
4 Another \$1.6 million is attributed to other costs that
5 Peoples budgeted based on trends as detailed in the
6 prepared direct testimony of Peoples' witness Andrew
7 Nichols. The remainder of the increase consists of \$3.1
8 million of payroll not trended costs reflected on MFR
9 Schedule G-2, pages 19c to 19e.

10
11 **Q.** What steps is Gas Operations taking to control the level
12 of O&M expense for 2025 and 2026 while maintaining safe
13 and reliable gas service?

14
15 **A.** Gas Operations is taking several steps to control O&M
16 expense, including reducing Outside Services expenses
17 through insourcing and relying on internal Meter
18 Technician resources for all meter reading activities in
19 Peoples northern service areas. These resources will be
20 shared between service areas as needed to ensure they
21 maintain a full workload and to provide operational
22 flexibility. Gas Operations also uses technology such as
23 route optimization and resource sharing across service
24 areas. The benefits of these efforts are evident in the
25 plotted metrics shown in Document No. 5 of my exhibit.

1 **Q.** How does the projected total Distribution O&M compare to
2 inflation and growth adjusted benchmark projection?

3
4 **A.** Total Distribution O&M for 2026 is projected to be
5 approximately \$51.7 million. The Distribution O&M
6 embedded in this rate filing is lower than the projected
7 benchmark of approximately \$54.6 million by \$2.9 million,
8 or five percent, when adjusted for growth and inflation.
9 This shows the efficiency gains included in Peoples' rate
10 request and that Peoples is offsetting the impacts of
11 inflation in our business to the benefit of our customers.

12
13 **IV. SAFETY, GAS OPERATIONS, AND SUSTAINABILITY RATE BASE -**
14 **2026 TEST YEAR**

15 **Q.** What kinds of capital investments does Peoples make in
16 the Gas Operations area?

17
18 **A.** Most capital projects identified by Gas Operations serve
19 to promote the reliability, resiliency, and efficiency
20 ("RRE") of the company's gas distribution system. These
21 projects involve the replacement, improvement, or
22 relocation of facilities to maintain system safety and
23 reliability. Gas Operations team members identify these
24 projects through their regular work of operating the gas
25 distribution system. The Gas Operations team also

1 executes pipeline installation projects to provide system
2 looping, which ensures that significant customer bases
3 are not dependent on a single gas feed and avoids
4 reliability issues caused by damage to the company's
5 system. Gas Operations works with the company's
6 Engineering, Construction, and Technology team on larger
7 RRE capital projects that require longer planning and
8 implementation schedules. Peoples' witness Christian
9 Richard describes in his prepared direct testimony the
10 process for identifying, evaluating, budgeting, and
11 implementing major RRE projects. Gas Operations also
12 invests capital in vehicles, building improvements, and
13 tools and equipment.

14
15 **Q.** How much capital investment did the Commission approve in
16 the last rate case for Gas Operations for the year 2024,
17 and how does that compare to the company's actual capital
18 investment in Gas Operations for 2024?

19
20 **A.** The Commission approved approximately \$68.6 million of
21 capital investment in the Gas Operations area for 2024.
22 Peoples spent \$44.3 million in 2024, which is \$24.3
23 million less than projected in the last rate case. This
24 variance is primarily driven by deferments of
25 Improvements to Property, Meters and Regulators, the AMI

1 Pilot, and Distribution System Improvements, which will
2 be further explained later in my testimony. We undertook
3 these deferments as part of Peoples' efforts to prudently
4 manage the overall capital plan, which requires Peoples
5 to delay some projects and accelerate others to meet both
6 business demands and the needs of customers.

7
8 **Q.** How much capital does the company plan to invest in Gas
9 Operations in 2025 and 2026?

10
11 **A.** Gas Operations plans to invest \$62.7 million in capital
12 projects in 2025 and \$79.3 million in capital projects in
13 2026, as shown in Document No. 7 of my exhibit. This
14 investment is largely related to sustaining activities
15 such as the replacement of damaged main and service lines
16 as well as distribution system improvements. This capital
17 investment also covers additional vehicles for new team
18 members, replacements of aging vehicles, and improvements
19 to our service area offices.

20
21 **Q.** For all capital investments completed or planned for the
22 years 2024 through 2026, describe the categories of
23 capital investment and the amount the company invested or
24 plans to invest in each category.

25

1 **A.** The major categories of completed and planned capital
2 investments, and the planned amount of investment in those
3 categories, are as follows:

4
5 Cathodic Protection - These projects involve the
6 replacement, retirement, or addition of cathodic
7 protection on existing gas mains and services. The company
8 spent \$2.9 million on these projects in 2024 and plans to
9 spend \$2.3 million and \$2.7 million in 2025 and 2026,
10 respectively.

11
12 Distribution System Improvements - This category includes
13 the replacement, retirement, or addition of gas mains
14 related to the enhancement of the gas distribution
15 system's reliability. The company spent \$1.3 million on
16 these projects in 2024 and plans to spend \$8.8 million
17 and \$10.8 million in 2025 and 2026, respectively. The
18 company completed fewer blanket projects in 2024 than
19 expected as the company managed the capital budget to
20 address competing priorities. The budgets for 2025 and
21 2026 include \$4.5 million and \$4.7 million of undetectable
22 pipeline identification and improvements, respectively.
23 Peoples budgeted for undetectable pipeline improvements
24 in 2024 but could not begin until 2025 due to resource
25 constraints and capital prioritization.

1 Measuring and Regulation Station Equipment - These
2 projects address concerns related to pipeline
3 pressurization monitoring and management. These include
4 projects to upgrade district regulator stations to
5 minimize the risk of over-pressurization from common-
6 mode-of-failure, and to ensure regulator stations have
7 secondary or backup pressure relief or over-
8 pressurization protection technology. Peoples invested
9 zero dollars in these projects in 2024 but expects to
10 invest \$1.6 million in these projects in 2025 and \$1.7
11 million in 2026.

12
13 Improvements to Property - These projects involve the
14 permanent alteration to, repair of, or addition to a
15 property that enhances its value, increases its useful
16 life, or allows for a new use. The company spent \$2.8
17 million on these projects in 2024, which is \$9.3 million
18 below the Commission approved rate case budget. This
19 variance is primarily driven by the \$8.0 million deferment
20 of the investment in the company's Orlando Service Center.
21 The company projects to spend \$4.1 million and \$13.0
22 million on these projects in 2025 and 2026, respectively.
23 The \$4.1 million projection for 2025 includes \$1.3 million
24 for the GasWorX facility improvements and delayed general
25 building repairs and remodeling costs that were deferred

1 from 2024. The estimate for 2026 includes large
2 renovations to several of our service area offices, which
3 includes delayed investment in Peoples' Orlando Service
4 Center and a reallocation of some of the investment in
5 that project for renovations to other field offices.

6
7 Main Replacements - This category encompasses the
8 replacement or retirement of short sections of existing
9 gas mains in an emergency or unplanned event where there
10 is no time to plan, design, permit, or schedule the work.
11 The company spent \$16.0 million on these projects in 2024
12 and estimates it will spend \$17.1 million on these
13 projects in 2025 and \$19.2 million in 2026.

14
15 Meters and Regulators - These investments include
16 replacement, retirement, or addition of metering and
17 regulation equipment to maintain reliability, accurate
18 gas monitoring, and compliance with applicable
19 requirements. The company spent \$3.6 million on these
20 projects in 2024 and estimates it will spend \$4.5 million
21 in 2025 and \$3.5 million in 2026. The budgeted amounts
22 for 2025 and 2026 include approximately \$4.2 million in
23 periodic meter change-outs that the company did not
24 complete in 2024 as planned due to a slower than expected
25 program start.

1 Non-Construction - These investments include tools,
2 machinery, or equipment used to install or maintain
3 company assets, power equipment and tools, and gauges,
4 instruments, devices, or systems used to inspect, test,
5 calibrate, or measure parameters. The company invested
6 \$2.4 million in these devices in 2024 and projects to
7 spend \$2.3 million and \$2.9 million in this area in 2025
8 and 2026, respectively.

9
10 Service Line Replacement - These projects include
11 replacement of a portion or an entire service line in an
12 emergency or unplanned event where there is not time to
13 plan, design, permit, and schedule the work. The company
14 spent \$6.8 million in this area in 2024 and expects to
15 spend \$14.5 million and \$14.4 million on these projects
16 in 2025 and 2026, respectively. Beginning in 2025, this
17 category also includes the cost to cut and cap inactive
18 service lines. This comprises \$6.2 million of the
19 projected 2025 spend and \$6.4 million of the 2026 spend.
20 These costs were formerly grouped with new service line
21 installations. While included in the capital budget, the
22 removal costs associated with the cut and cap of inactive
23 service lines are adjusted out of rate base calculations
24 and recovered through asset depreciation rates.

1 Office Equipment - This category primarily encompasses
2 the purchase of computers, printers, and related
3 equipment. The company invested approximately \$0.2
4 million in this equipment in 2024 and projects to spend
5 approximately \$0.6 million in 2025 and \$0.5 million in
6 2026 in this area.

7
8 Purchase of Transportation Vehicles - Peoples spent \$8.3
9 million on the purchase of vehicles in 2024 and expects
10 to spend \$4.6 million in 2025 and \$6.5 million in 2026
11 for vehicles. Peoples plans to purchase 30 and 58 new
12 vehicles in 2025 and 2026, respectively. Peoples
13 evaluates the oldest existing fleet vehicles for
14 retirement as it purchases new vehicles. Overall, Peoples
15 expects its fleet to expand to over 720 vehicles by the
16 end of 2026.

17
18 AMI - As I previously explained, Peoples initially planned
19 to begin work on the AMI Pilot in 2024 but postponed the
20 project to 2025 due to capital prioritization and a
21 necessary system upgrade by Itron, who is a joint vendor
22 along with Tampa Electric. Peoples plans to invest
23 approximately \$2.2 million in this project in 2025 and
24 \$4.0 million in 2026.

1 **Q.** You mentioned several categories of capital investments
2 that Peoples originally planned for 2024 that were delayed
3 into later years. Why were these projects delayed?
4

5 **A.** Peoples opted to defer some capital investments and
6 prioritize others as part of its ongoing evaluation of
7 capital and O&M spending. As witness Richard details in
8 his direct testimony, the company prudently managed its
9 capital budget, balanced priorities, and delivered
10 results within one percent of the overall budget over the
11 past two years.
12

13 **Q.** Please identify the delayed projects and explain why they
14 are still necessary.
15

16 **A.** Peoples was able to manage without these capital
17 investments in 2024 but still requires investments in
18 these areas. These delayed investments included: (1) the
19 delay of the \$8.0 million renovation of Peoples' Orlando
20 Service Center to 2026 and reallocation of these funds to
21 other service area centers; (2) a \$4.1 million reduction
22 in periodic meter change-outs due to a slower than
23 expected program start in 2024; (3) a \$2.2 million
24 reduction in distribution system improvements which were
25 delayed until 2025; (4) a reduction of \$2.2 million for

1 the AMI project, which was delayed until 2025; and (5) a
2 reduction of \$1.1 million for GasWorX improvements, which
3 was delayed until 2025.

4
5 **Q.** Were each of Peoples' capital investments in 2024
6 reasonable and prudent?

7
8 **A.** Yes. Each of the investments made in 2024 was necessary
9 to maintain the safe and reliable operation of Peoples'
10 gas distribution system.

11
12 **Q.** Is Gas Operations projected level of capital investment
13 in 2025 and 2026 reasonable and prudent?

14
15 **A.** Yes. The investments I previously described are all
16 necessary to maintain the safe and reliable operation of
17 Peoples' gas distribution system.

18
19 **Q.** What steps does Gas Operations take to ensure these
20 capital projects are completed at the lowest reasonable
21 cost?

22
23 **A.** In his direct testimony, witness Richard describes
24 several methods the company uses to ensure that capital
25 projects are completed at the lowest reasonable cost,

1 including the use of fixed unit price multi-year contracts
2 and project oversight, among others. For non-construction
3 capital expenditures, such as vehicles, office equipment,
4 and improvements to property, Peoples uses competitive
5 bidding to procure these materials and services in
6 accordance with established procurement policies to
7 ensure we obtain the best value for our customers.

8
9 **Q.** What steps has Gas Operations taken to promote
10 affordability?

11
12 **A.** Peoples has successfully offset the impacts of inflation
13 in O&M for Safety, Gas Operations and Sustainability. In
14 an environment where seemingly everything is more
15 expensive, Peoples' success in offsetting inflation
16 directly promotes affordability to our customers. Gas
17 Operations also uses the methods I previously described
18 to ensure that it completes capital projects at the lowest
19 reasonable cost.

20
21 **V. MFR SCHEDULES SPONSORED**

22 **Q.** Please explain MFR Schedules C-38, G-1, G-2, G-6.

23
24 **A.** MFR Schedule C-38 provides an explanation of O&M cost
25 variances by functional area comparing the historic base

1 year to the benchmark. I also sponsor categories
2 containing Distribution and A&G FERC Accounts that are
3 related to Gas Operations activities.

4
5 MFR Schedule G-1, pages 23 and 26, provides a detailed
6 construction budget for the Historic Base Year + 1 and
7 the Projected Test Year. These capital costs represent
8 investments in the distribution system supported by the
9 direct testimony of witness Richard.

10
11 MFR Schedule G-2, pages 12a-14 and 19, provides the
12 calculation of O&M expenses for the Historic Base Year,
13 Historic Base Year + 1, and Projected Test Year by FERC
14 Account by category. The amounts shown are explained
15 through either a justified trended factor or non-trended
16 explanation. My direct testimony supports FERC Accounts
17 413, 871, 874, 878, 879, 880, 881, 886, 887, 892, 893,
18 894, and 902, which substantially represent the cost of
19 operating and maintaining Peoples' natural gas
20 distribution system, as well as the non-trended positions
21 and other costs on MFR Schedule G-2, pages 12a-14 and
22 19a.

23
24 MFR Schedule G-6, pages 1-9, provides an explanation of
25 the major assumptions Peoples took in its projected test

1 year.

2

3 **Q.** Please explain MFR Schedule I-1.

4

5 **A.** MFR Schedule I-1 lists interruptions in service affecting
6 the lesser of 10 percent of all customers, or 500 or more
7 customer meters in a service area.

8

9 **Q.** Please describe MFR Schedule I-2.

10

11 **A.** MFR Schedule I-2 requires a summary of rule violation
12 notices Peoples has received from the Commission since
13 the company's last general rate case proceeding.

14

15 **Q.** Please describe MFR Schedule I-3.

16

17 **A.** MFR Schedule I-3 requires a listing of meters with a rated
18 capacity of (1) 250 cubic feet per hour ("CFH") or less
19 which were not included in an approved statistical
20 sampling plan, (2) between 251 CFH and 2500 CFH, and (3)
21 over 2500 CFH that have not been tested for accuracy
22 within 120 months of the year-end of the last historic
23 test year, which was 2024. All meters with a rated
24 capacity of 250 CFH or less have been included in the
25 approved statistical sampling plan.

1 **VI. SUMMARY**

2 **Q.** Please summarize your prepared direct testimony.

3
4 **A.** My direct testimony demonstrates that the Peoples' Gas
5 Operations team is delivering a high level of customer
6 service, safety, reliability, and resiliency while
7 carefully managing O&M expenses and completing capital
8 projects in a prudent manner.

9
10 **Q.** Does this conclude your prepared direct testimony?

11
12 **A.** Yes.
13
14
15
16
17
18
19
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25

1 (Whereupon, prefiled direct testimony of
2 Christian Richard was inserted.)

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BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 20250029-GU
IN RE: PETITION FOR RATE INCREASE
BY PEOPLES GAS SYSTEM, INC.

PREPARED DIRECT TESTIMONY AND EXHIBIT
OF
CHRISTIAN RICHARD

PEOPLES GAS SYSTEM, INC.
DOCKET NO. 20250029-GU
FILED: 03/31/2025

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PEOPLES GAS SYSTEM, INC.
DOCKET NO. 20250029-GU
FILED: 03/31/2025

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

CHRISTIAN RICHARD

Q. Please state your name, address, occupation and employer.

A. My name is Christian Richard. My business address is 702 North Franklin Street, Tampa, Florida 33602. I am employed by Peoples Gas System, Inc. ("Peoples" or the "company") as its Vice President of Engineering, Construction and Technology ("ECT").

Q. Please describe your duties and responsibilities in that position.

A. I am responsible for: (1) the engineering and construction of the company's transmission facilities ("E&C"); (2) the design and construction of the company's distribution facilities ("D&C") which includes the company's Gas Control and Measurement & Regulation groups; (3) long-term planning and oversight of the company's capital program (Work and Capital Management, or "WCM"); (4) supply chain management ("SC"); and (5) information technology ("IT"). Collectively, the E&C, D&C, WCM, SC and IT functions

1 constitute the ECT team.

2

3 **Q.** Please provide a brief outline of your educational
4 background and business experience.

5

6 **A.** I graduated from the University of New Brunswick (New
7 Brunswick, Canada) with a bachelor's degree in engineering
8 in 2000 and earned a master's degree in business
9 administration ("MBA") from l'Université de Moncton (New
10 Brunswick, Canada) in 2003. I have worked in the utility
11 industry for over seventeen years, including seven years
12 at an electric utility and ten years in the natural gas
13 sector. I served as General Manager of Emera Brunswick
14 Pipeline and was on the Management Committees of Maritimes
15 and Northeast Pipeline United States and Maritimes and
16 Northeast Pipeline Canada. My work experience also includes
17 managing industrial operations in the forestry sector
18 (sawmills) and the tidal energy sector. I joined Peoples
19 in 2019 as its Vice President-Strategy and assumed my
20 current position in 2022.

21

22 **Q.** What are the purposes of your prepared direct testimony in
23 this proceeding?

24

25 **A.** The purpose of my direct testimony is to highlight ECT's

1 critical role in maintaining the safe operation of the
2 Peoples system, providing essential support services for
3 reliable operations, ensuring prudent capital project
4 planning, and executing those capital projects on time and
5 on budget.

6
7 My direct testimony will: (1) describe the company's ECT
8 team; (2) describe Peoples' achievements and changes in
9 the ECT area since the company's last rate case; (3)
10 demonstrate the ECT team's effectiveness at facilitating
11 the company's capital planning process and providing
12 oversight for the execution of capital projects; (4)
13 describe the company's prudent capital investments in the
14 ECT area to promote safe, efficient, and reliable service
15 to our customers and meet the needs of a growing, aging,
16 and increasingly more complex system; and (5) demonstrate
17 that Peoples' proposed levels of operations and maintenance
18 ("O&M") expenses for the ECT team for the 2026 projected
19 test year are reasonable and prudent.

20
21 **Q.** Did you prepare any exhibits in support of your prepared
22 direct testimony?

23
24 **A.** Yes. Exhibit No. CR-1, entitled "Exhibit of Christian
25 Richard", was prepared under my direction and supervision

1 and accompanies my prepared direct testimony. The contents
2 of my exhibit and the Minimum Filing Requirement ("MFR")
3 Schedules referenced in them were derived from the business
4 records of the company and are true and correct to the best
5 of my knowledge and belief. My exhibit consists of the
6 following nine documents:

7
8 Document No. 1 List of Minimum Filing Requirement
9 Schedules Sponsored or Co-Sponsored by
10 Christian Richard

11 Document No. 2 Supply Chain Savings Achieved from
12 2023 to 2024

13 Document No. 3 Actual Capital Expenditures Compared
14 to the 2023 Rate Case Capital Plan for
15 2023 and 2024

16 Document No. 4 Peoples Capital Plan for 2025 and 2026

17 Document No. 5 Peoples Capital Plan for 2025 and 2026
18 - Portion Managed by Peoples' ECT team

19 Document No. 6 Actual ECT Positions Filled Compared
20 to Positions Approved in 2023 Rate
21 Case

22 Document No. 7 ECT O&M by FERC for 2024 to 2026

23 Document No. 8 ECT Non-Trended Labor Costs by FERC
24 for 2025 and 2026
25

Document No. 9 ECT team Member Additions for 2025 and
2026

Q. Are you sponsoring any MFR Schedules?

A. Yes. I sponsor or co-sponsor the MFR Schedules listed in Document No. 1 of my exhibit. These include MFR Schedules C-38, G-01, G-02, and G-06.

I. ECT OVERVIEW

Q. Please describe the company's ECT team.

A. Peoples ECT team consists of 185 team members (as of December 31, 2024) who work in five distinct functional areas including 34 in E&C, 127 in D&C, two in WCM, 10 in SC, and 12 in IT. Each functional area team performs a separate and distinct function on behalf of customers.

Q. Please describe the E&C and D&C team and their responsibilities.

A. E&C and D&C team member responsibilities include: design and engineering, cost estimating, construction management and oversight; maintenance of the company's "as built" construction records and its Geographic Information System

1 ("GIS"); integrity management; codes and standards; and
2 gas control, measurement, and regulation. The E&C and D&C
3 team oversee the strategic contracts that deploy between
4 450 and 500 people to perform our construction activity
5 across the state and deployed the majority of the \$314.1
6 million of our total capital budget in 2024 safely,
7 reliably, on-time, and on-budget. The team also provides
8 support to the Gas Operations team during emergency events
9 such as pipeline damages or storms. The Gas Control team
10 monitors and controls the company's pipeline system from a
11 centralized location. Finally, the Measurement and
12 Regulation ("M&R") team within D&C performs all
13 maintenance, operations, compliance, and safety work on
14 the company's large measurement and regulation assets and
15 operates the company's compressor stations.

16
17 **Q.** Please describe the WCM team.

18
19 **A.** The WCM team consists of two people and is tasked with
20 providing oversight and management of strategic capital
21 planning, including governance, budgeting, scheduling,
22 execution, monitoring, and reporting for all capital
23 activities at Peoples. The department is also responsible
24 for the development and maintenance of the company's long-
25 term capital plan, including preparation of the company's

1 initial Integrated Resource Plan ("IRP") in 2024 and the
2 annual updates to that plan.

3
4 **Q.** Please describe the SC team.

5
6 **A.** Established in 2023 with three team members, Peoples' SC
7 team is now comprised of 10 team members as of the end of
8 2024. The SC team ensures efficient procurement of
9 materials and services to support Gas Operations and
10 capital execution. The team is responsible for the
11 lifecycle management of contracts; strategic sourcing of
12 materials and services; inventory management; fleet and
13 facilities management; and imposing governance procedures
14 and controls. Tampa Electric's SC team also continues to
15 provide some SC functions on a shared services basis - an
16 arrangement that uses economies of scale to benefit both
17 electric and gas customers. Tampa Electric charges the cost
18 of these shared services to Peoples. Peoples witness Jeff
19 Chronister's prepared direct testimony provides more
20 information on the treatment of shared service costs.

21
22 **Q.** Please describe the company's IT team members within ECT
23 and their activities.

24
25 **A.** Peoples IT team consists of 12 professionals, including an

1 IT Director, that are focused on Peoples' IT and
2 operational technology investments. This team works with
3 the company's other business units to help them identify
4 and use technology to solve problems and improve efficiency
5 and safety. The company continues to rely on Tampa Electric
6 for shared IT services including cybersecurity,
7 telecommunications, IT infrastructure, customer systems,
8 and corporate solutions. These shared services are directly
9 charged or allocated by Tampa Electric to Peoples. Witness
10 Chronister's testimony provides more information on the
11 treatment of shared service costs. Like with SC, this
12 arrangement takes advantage of economies of scale to
13 benefit both electric and gas customers.

14
15 **Q.** What is the Technology Strategy Council?
16

17 **A.** Peoples' Technology Strategy Council ("TSC") consists of
18 20 representatives from various functional areas within
19 Peoples and TECO Partners, Inc. ("TPI").
20

21 The TSC has three major functions: (1) to complete annual
22 updates of the company's Technology Strategy and Roadmap;
23 (2) to review and approve all technology projects prior to
24 execution; and (3) to prioritize time and resources related
25 to the company's technology planning.

1 Q. What is the Technology Strategy and Roadmap?

2

3 A. The Technology Strategy and Roadmap ("Roadmap") is a five-
4 year view of the company's planned technology investments.
5 The Roadmap is refreshed in a series of annual workshops
6 with the company's various functional areas and is based
7 on each area's challenges, needs, and possible solutions.
8 The TSC analyzes each potential project through a
9 "chartering process" that further defines the scope of the
10 project and enables prioritization and value analysis. The
11 TSC also reviews and approves each of the technology
12 projects to ensure there is no duplication of functionality
13 with existing investments, to assess project execution
14 feasibility, to evaluate cybersecurity risks, and to gauge
15 supplier support.

16

17 Q. What role does the ECT team play with respect to safety
18 and compliance?

19

20 A. ECT collaborates with the Gas Operations and Safety team
21 to ensure the company's system complies with federal and
22 state safety requirements. Each ECT team plays a part in
23 ensuring that Peoples operates its system reliably and
24 according to the company's integrated Pipeline Safety
25 Management System ("PSMS"), which helps ensure the safety

1 of our team members, contractors, and the public. The M&R
2 and Gas Control team operate the transfer points between
3 Peoples and Inter/Intrastate pipelines, ensure pipelines
4 are operated at safe pressures, and can operate protective
5 measures such as Rupture Mitigation Valves ("RMV") to
6 reduce the consequence of a pipeline rupture if one were
7 ever to occur. The Codes and Standards team (within E&C)
8 ensures that the company follows proper work processes and
9 uses appropriate materials and controls. The Integrity
10 Management team (within E&C) ensures that the company
11 complies with integrity standards for distribution and
12 transmission gas assets. Finally, the GIS team maintains
13 records of the company's system.

14
15 **II. ECT ACCOMPLISHMENTS AND CHANGES SINCE LAST RATE CASE**

16 **Q.** Please describe any changes to the ECT team since the last
17 rate case.

18
19 **A.** The ECT team has grown since the last rate case in several
20 ways. These include the evolution of the WCM function, the
21 transition of some business functions from our affiliate
22 Tampa Electric, and team member additions to accommodate
23 the growth of Peoples' customer base and distribution
24 system.

25

1 Q. Please describe the growth of the distribution system since
2 January of 2023 and the impact of that growth on the ECT
3 team's operations and responsibilities.
4

5 A. Peoples has safely designed and constructed over 783 miles
6 of distribution main, nearly 43,000 new services, and 75
7 district regulator stations since January 2023. The company
8 also completed the 29-mile Dade City Connector Project. As
9 described in Peoples witness Timothy O'Connor's prepared
10 direct testimony, system growth increases the effort needed
11 by the Gas Operations team to maintain and operate the
12 company's system. System growth also means an increase in
13 system data, which the ECT team must gather and monitor
14 for the company's integrity management programs, more
15 complex system records, which the ECT team maintains
16 through its GIS system, and a larger system for the Gas
17 Control team to operate. Finally, the M&R team must ensure
18 that Gas Control can monitor and control this growing
19 system through instrumentation and automation.
20

21 This growth affects the company's capital budgeting, as
22 Peoples must increase its capital investment level in
23 Reliability, Resiliency, and Efficiency ("RRE") projects
24 in 2025 and 2026 to address the needs of a growing, aging,
25 and increasingly complex system. I will explain our RRE

1 capital investment plan later in my testimony.

2
3 **Q.** Have there been any other significant accomplishments or
4 changes in the ECT area since 2023?

5
6 **A.** Yes. The ECT team has continued to implement programs which
7 help improve the overall efficiency of our capital spending
8 and ensure each dollar reaches its best use. Each of the
9 five functional areas within the ECT team has also had its
10 own significant changes and successes since 2023.

11
12 E&C AND D&C TEAM

13 **Q.** What successes have the E&C and D&C team had since 2023?

14
15 **A.** Since the last rate case, the E&C and D&C team were
16 successful in prudently managing the company's capital
17 budget, as illustrated by our ability to stay within one
18 percent of the capital budget in both 2023 and 2024.

19
20 The D&C team initiated and successfully completed the
21 Design and Construction Performance Improvement ("DCPI")
22 project. This project included a comprehensive review of
23 the company's major businesses processes for distribution
24 growth projects and implemented a new structured management
25 framework with key performance metrics to promote greater

1 work transparency, better decision-making, and better
2 accountability. This program resulted in gains in capital
3 efficiency by changing how Peoples uses project inspectors
4 and by minimizing reliance on external contractors for
5 inspections. This nine-month project allowed the company
6 to realize a net \$6.5 million of annualized capital
7 savings.

8
9 The Gas Control team improved controller performance by
10 enhancing alarm management, creating a quality assurance
11 plan to review controller log entries, and implementing
12 disaster recovery training with controllers. The Gas
13 Control team will move into our affiliate Tampa Electric's
14 new Bearss Operations Center later this year. The Bearss
15 Operations Center is a modern, storm-hardened secure
16 operations center. This relocation will benefit customers
17 because the team members and technology that operate our
18 gas system will be housed in a more resilient, storm-
19 hardened facility.

20
21 The M&R team implemented several new technologies,
22 including new state-of-the-art measurement systems, the
23 Work and Asset Management ("WAM") system, and a new
24 monitoring system to provide visibility and surveillance
25 of our critical cyber assets. These improvements in

1 technology help support pipeline safety and accurate
2 measurement of customer usage.

3
4 The E&C team also continued to execute large projects, such
5 as the Dade City Connector Project, and deliver those
6 projects on time and at or below budget. This success is
7 based on the many construction management improvements
8 shared during Peoples' last rate case, including issuing
9 four comprehensive manuals to guide team members through
10 the project management process. The guidance provided by
11 these manuals enhances cost control and helps ensure that
12 projects stay within or below the approved budget. The team
13 also introduced standardized cost tracking sheets to ensure
14 consistent project controls and transparency for tracking
15 costs. The insights gained from this process will be used
16 to refine future estimates, improving accuracy by
17 accounting for both positive and negative variances.

18
19 WCM TEAM

20 **Q.** What successes has the WCM team had since 2023?

21
22 **A.** The WCM team made significant advancements in work and
23 capital planning; budgeting and execution; and
24 strengthening oversight and governance to ensure
25 disciplined investment and execution. The best

1 illustration of these improvements is that Peoples was able
2 to stay within one percent of our capital budget in both
3 2023 and 2024. The WCM team also successfully developed
4 the 2024 IRP. This document is used to identify and
5 prioritize capital projects that are necessary to address
6 customer growth, maintain reliability, and keep the system
7 safe over the long-term. The 2024 IRP provides a first step
8 in a clear 10-year roadmap for future investments.

9
10 SC TEAM

11 **Q.** Has Peoples changed the way it manages procurement of
12 materials and supplies since 2023?

13
14 **A.** Yes. Peoples historically received supply chain management
15 services from our affiliate company Tampa Electric. Peoples
16 engaged a consultant in 2022 to assess insourcing the
17 supply chain function from Tampa Electric. This process
18 resulted in the development of the Peoples Supply Chain
19 Operating Model ("SCOM"), which is designed to create long-
20 term value for the company. Peoples established its own SC
21 team in 2023 and is taking a cautious, phased approach to
22 filling out the team and implementing the SCOM, which is
23 on track for full implementation by 2026. Peoples engaged
24 the same consultant for a follow-up assessment in 2024,
25 which reaffirmed the original recommendations and

1 validated Peoples' supply chain transition strategy.

2
3 The SC team also assumed responsibility for fleet
4 operations, a function previously performed by Tampa
5 Electric. SC oversees 701 vehicles as of December 2024.
6 Peoples established a new fleet management committee and
7 introduced structured processes for vehicle procurement,
8 job-specific vehicle standardization, safety equipment
9 requirements, third-party maintenance management, cost
10 tracking, and planned replacements based on cost and age.
11 This professional approach ensures the company will have a
12 safer, more cost-effective fleet.

13
14 **Q.** Has Peoples faced any major supply chain challenges related
15 to procuring materials and supplies since the last rate
16 case?

17
18 **A.** Yes. Peoples continues to face difficulties in procuring
19 some materials and supplies. For example, Peoples had
20 difficulty procuring residential and commercial meters in
21 the first several months of 2024 due to manufacturer part
22 shortages. The SC team implemented several steps to
23 mitigate these critical meter shortages and was able to
24 manage through the situation without customer disruptions.

1 **Q.** Has Peoples faced any significant cost increases for
2 materials, supplies, and services since the last rate case?

3

4 **A.** Yes. Cost increases have not spared the natural gas
5 industry. For example, the company experienced cost
6 increases of 35 percent on meters, 33 percent on meter
7 accessories, and 22 percent on valves from 2023 to 2024.
8 This example alone represents approximately \$2.5 million
9 in price increases.

10

11 **Q.** Has Peoples' new SC team identified any opportunities for
12 savings?

13

14 **A.** Yes. In addition to providing rapid response to operational
15 issues such as the meter shortage, the SC team delivered
16 value through "hard savings", which are easily quantifiable
17 savings such as realizing rebates, securing lower-cost
18 vendors and supplies, and salvaging excess pipelines. The
19 SC team also delivered "soft savings", which are harder to
20 quantify savings such as negotiating smaller price
21 increases from suppliers. The SC team achieved
22 approximately \$4.0 million of total savings in 2023 and
23 2024. These savings are presented in Document No. 2 of my
24 exhibit.

25

1 IT TEAM

2 Q. Are there any changes in the way Peoples obtains IT
3 services since 2023?

4
5 A. Yes. Peoples established its own IT team in 2023 with the
6 cost-neutral transfer of 11 professionals from Tampa
7 Electric's IT team to Peoples' IT organization. This shift
8 has resulted in faster technology delivery, improved system
9 support, and a more agile response to business needs.

10
11 Q. In Peoples' last rate case you testified regarding the
12 company's planned implementation of a WAM System. Did that
13 project go into service since the last rate case?

14
15 A. Yes. Peoples successfully completed the WAM Project and
16 the system is fully functional. Peoples rolled out the WAM
17 system over three releases - in late 2022 for the ECT team,
18 in May of 2023 for Gas Operations, and in September of 2023
19 for Compliance and Damage Billing. An internal team of
20 technical and functional experts worked directly with Gas
21 Operations, the ECT team, and Compliance in 2024 to improve
22 system adoption and to identify and provide necessary
23 training.

24
25 Q. Has implementation of WAM resulted in any efficiencies or

1 cost savings for Peoples?
2

3 **A.** Yes. Witness O'Connor's testimony explains how
4 implementation of WAM resulted in increased productivity
5 and efficiency for Gas Operations team members.
6

7 **Q.** Why does Peoples seek approval of a 20-year amortization
8 period for WAM, creating a new FERC subaccount 303.02, and
9 transferring the WAM investment into the new subaccount
10 effective January 1, 2026?
11

12 **A.** The company included WAM in FERC Account 303.1 Custom
13 Software, in its 2022 Updated Depreciation Study filed on
14 April 4, 2023, because that was the most appropriate
15 approved depreciation account in which to place it. That
16 account has a designated service life of 15 years.
17

18 Tampa Electric, Peoples, and New Mexico Gas Company
19 ("NMGC") share the core enterprise resource planning
20 ("ERP") system SAP R/3. This version has been on the market
21 for 33 years and it is scheduled to reach its end of life
22 on December 31, 2027. For the WAM initiative, Peoples chose
23 to implement SAP's latest version of ERP, SAP S/4 HANA.
24 This selection was based on SAP's product roadmap, as well
25 as new user functionality, enhanced speed, and improved

1 performance. Given that SAP's R/3 ERP system has been on
2 the market for over three decades, we anticipate that SAP
3 S/4 HANA will have a similar lifespan in the market.

4
5 The benefits of making this change include that it more
6 appropriately reflects the asset's life and depreciation
7 in the company's financial records. Peoples witness Andrew
8 Nichols prepared direct testimony explains Peoples'
9 recommendation that the Florida Public Service Commission
10 ("Commission") adjust the company's revenue requirement
11 downward for rates effective January 1, 2026 if the
12 Commission approves this change.

13
14 **Q.** Has Peoples completed any other technology projects since
15 2023?

16
17 **A.** Yes. Peoples implemented many significant technology
18 projects since the last rate case. I will describe these
19 investments later in my testimony.

20
21 **Q.** What is the Probabilistic Risk Model project and what is
22 its status?

23
24 **A.** Peoples implemented a new probabilistic risk model, known
25 as the JANA Distribution Integrity Management Program

1 ("DIMP") in 2023. This is a tool that allows gas local
2 distribution companies ("LDCs") to create probabilistic
3 models that enable proactive leak management and corrosion
4 issues on gas pipelines in alignment with Pipeline and
5 Hazardous Materials Safety Administration ("PHMSA") best
6 practice. The company uses the tool to assess risks at the
7 individual pipe asset level. Peoples will also use the
8 model output to identify future safety-driven RRE projects
9 through the IRP process and to plan field inspection and
10 maintenance work, which will in turn reduce system
11 integrity risk.

12
13 OTHER CHANGES

14 **Q.** In Peoples' last rate case you testified that the company
15 faced difficulties in recruiting new employees. Are those
16 challenges still present?

17
18 **A.** Yes. Peoples continues to face challenges in recruiting
19 new team members. The company faces a highly active labor
20 market, particularly for technical roles such as designers,
21 engineers, project managers, specialized technicians, IT
22 professionals and other industry specialists. As the
23 largest LDC in the state, the pool of skilled natural gas
24 talent outside the company is limited. Recruiting for these
25 highly technical positions typically requires more time

1 and often necessitates out-of-state recruitment,
2 compelling the company to compete with external markets
3 for compensation levels. This situation exerts upward
4 pressure on labor costs. Hiring experienced and technically
5 trained experts is crucial as it directly impacts the
6 safety and reliability of Peoples' gas distribution system.
7

8 **III. CAPITAL PROJECT FORECASTING, BUDGETING, AND EXECUTION**

9 **Q.** Please describe how Peoples classifies capital projects
10 for internal purposes and capital budgeting.
11

12 **A.** The company classifies capital projects into three groups:
13 (1) Growth projects; (2) RRE projects; and (3) Legacy Pipe
14 Replacement ("Legacy") projects. Technology projects are
15 considered RRE projects.
16

17 **Q.** Please explain how Peoples manages capital budgets.
18

19 **A.** The WCM team within ECT plays a critical role in managing
20 capital expenditure throughout the year, ensuring a balance
21 between Growth, RRE, and Legacy projects while meeting
22 budget commitments. This requires a proactive and dynamic
23 approach based on continuous forecasting of projects and
24 growth to determine whether certain projects should be
25 delayed or accelerated to meet business demands or needs

1 of customers. Unexpected challenges inevitably arise, and
2 Peoples must make careful adjustments to optimize capital
3 deployment while staying as close as possible to budget.
4 The company has successfully demonstrated its ability to
5 prudently manage capital, delivering results within one
6 percent of our capital budget for the past two years
7 despite these complexities. This achievement underscores
8 our disciplined and strategic approach to capital planning
9 and execution.

10
11 **Q.** Please describe the company's process for budgeting for
12 new residential and small commercial projects and any
13 changes to that process since 2023.

14
15 **A.** Peoples budgets the capital required for new mains,
16 services, meters, regulators, and equipment needed to serve
17 anticipated new residential and small commercial customers
18 by considering historical performance and forecasted
19 demand. Growth projects often span multiple years, with
20 schedules that ebb and flow due to real estate market
21 variability. Peoples periodically estimates the current
22 project workload for identified residential developments
23 expected in the upcoming year. The company then uses market
24 data to estimate additional projects for scattered
25 residential services and developments that are still in

1 early stages. Peoples then combines identified and
2 forecasted projects to arrive at the total forecasted
3 number of new units. The company next applies historical
4 average unit rates, such as services, feet of main, and
5 meter/regulators, to the units by service area as well as
6 an inflationary adjustment factor to arrive at the budget.
7 Peoples used a slightly different approach to prepare the
8 budget for new residential and small commercial projects
9 for 2026. The D&C team used the company's load forecast,
10 instead of known projects and forecasted projects, to
11 estimate the capital required to serve new customers by
12 service area. Peoples validated this result by comparing
13 it with the IRP and then applied the same historical
14 average unit rates, adjusted for inflation, to develop the
15 budget for these projects. This approach had two benefits.
16 First, it allowed the company to complete the budget
17 earlier than usual to accommodate development of the MFR
18 Schedules and testimony for the company's 2025 rate request
19 filing. Second, this method allowed the company to prepare
20 the budget without relying on developer forecasts of
21 identified projects in 2026 that may not be accurate.

22
23 Q. Please describe how Peoples budgets for large customer and
24 RRE projects and any changes to that process.

25

A. Peoples' capital planning and budgeting processes for large customer and RRE projects are undergoing a transition. The 2024 IRP process led to a comprehensive review of all major projects, including an evaluation of existing capital project charters and the identification of new projects. Peoples assesses these capital projects based on safety, reliability, compliance, and growth and uses the IRP project database to develop preliminary cost estimates for the company's 2025 and 2026 budgets. Peoples then built its large project capital budget based on the IRP findings.

Once a project is included in the capital budget, the ECT team refines its design and cost estimates through the class estimating and gating process. Each project next undergoes internal approval governance, which varies based on project value, before being released for construction.

The IRP refresh and budget approval are annual events, but the needs of the business change constantly. All functional areas responsible for capital execution meet monthly to discuss capital execution performance, variances, new demand for capital, and other issues as a part of the new capital management process implemented by the WCM team. This process enables the company to react quickly to changing business needs, system needs, and customer needs.

1 **Q.** Once WCM develops a capital budget, how is that budget
2 approved?

3
4 **A.** The company's capital budgets are approved by senior
5 management and the company's Board of Directors annually
6 as part of the overall budget approval process. Peoples
7 also has an internal system of management approvals that
8 considers construction, design, costs, safety, risks, and
9 other factors before individual projects are approved for
10 construction. The levels of approval are dependent on the
11 project's materiality.

12
13 **Q.** Please explain the approval process for the company's
14 higher dollar value projects and any changes to that
15 process since 2023.

16
17 **A.** The process has not changed. Approval of Peoples' capital
18 projects is governed by TECO Holdings' procurement policy.
19 Peoples has a Capital Leadership Team ("CLT") that is made
20 up of executives from Peoples, Tampa Electric, and Emera
21 that are appointed by the Emera Chief Financial Officer
22 ("CFO"). The CLT reviews all projects that exceed five
23 million dollars. The CLT works with the project team
24 proposing the project to ensure that the customer benefit,
25 customer impact, financial analysis, and risk assessment

1 information used to evaluate the project is accurate and
2 complete. The CLT then performs its review of the project
3 and ultimately makes a recommendation to the President and
4 CEO of Peoples, TECO Holdings' CEO, and the TECO Holdings'
5 CFO. These officers then approve or reject the project.
6 All company projects over \$10 million must also be approved
7 by the company's Board of Directors.
8

9 **Q.** Once the capital budget is approved, how does the company
10 execute the approved projects?
11

12 **A.** Peoples proceeds with design, permitting, and construction
13 work after a project is approved. ECT is responsible for
14 engineering, construction, and commissioning for all
15 project types (Growth, RRE, and Legacy).
16

17 The company uses construction contractors with negotiated
18 "blanket" contract rates for construction of residential
19 and commercial services, and other smaller projects. This
20 encompasses most Growth and RRE projects including
21 services, mains, the corresponding meter and regulator
22 installations, and associated equipment. Peoples installed
23 nearly 43,000 new services over the two-year period of 2023
24 and 2024.
25

1 Projects between \$250,000 and \$1.5 million are assigned to
2 a project manager who leads the design, engineering, and
3 construction process or designs the project and uses
4 contractors to complete the work.

5
6 Larger and more complex projects not covered by blanket
7 contracts require the use of formal construction bids and
8 proposals.

9
10 **Q.** Why does the company use outside contractors to build
11 capital projects?

12
13 **A.** Peoples engages experienced national contractors to
14 deliver the safest and most cost-effective methods for
15 constructing an annual average of 20,000 new services and
16 managing all large-scale construction projects. These
17 contractors have the equipment, expertise, and programs to
18 ensure that Peoples can execute planned projects safely,
19 timely and cost-effectively. Using outside construction
20 contractors gives Peoples the ability to rapidly increase
21 or decrease the resources applied to construction contracts
22 and shift resources from one geographic area to another
23 based-on customer demand. Relying solely on internal labor
24 and owning and operating construction equipment for
25 construction projects would otherwise limit Peoples'

1 ability to meet customer demand in a cost-effective and
2 timely manner.

3
4 **Q.** What policies and procedures does Peoples use to ensure
5 that capital projects are constructed at the lowest
6 reasonable cost?

7
8 **A.** Peoples competitively sources or bids contractors to
9 perform blanket capital projects. These contracts are
10 typically in effect for multiple years. Peoples bids out
11 larger construction projects on a project-by-project
12 basis. The company uses construction project managers, job-
13 site inspectors, and system-wide project management to
14 monitor construction projects for compliance with
15 construction standards and contractual provisions and to
16 help avoid problems that may cause costly delays before
17 they occur.

18
19 **Q.** What is the status of the company's existing blanket
20 contracts?

21
22 **A.** Peoples has effectively tempered cost increases for blanket
23 contract work over the last several years by using five-
24 year contracts with fixed unit rates and set annual
25 escalators. This arrangement shielded customers from

1 significant annual cost increases, even as inflation rates
2 surged in the broader economy. Blanket contracts limited
3 cost escalation over the past five years to well below
4 general inflation rates.

5
6 These contracts are set to expire in mid-2025. To secure
7 the best possible value for customers, the company is
8 issuing a Request for Proposals ("RFPs") for blanket work.
9 This RFP will focus on price, safety, and technical
10 capabilities. Peoples plans to work with a smaller number
11 of contractors to facilitate alignment between contractors
12 and the company. Despite this proactive approach and the
13 capital savings from DCPI, Peoples expects a step cost
14 increase to reflect current market conditions when the new
15 contracts are awarded. The major contributors to the cost
16 increases are (1) higher material costs; (2) strong
17 industry demand for outside contractors; (3) governmental,
18 regulatory, and compliance requirements, including
19 permitting and maintenance of traffic; (4) higher costs to
20 retire, remove, and restore existing plant; and (5) new
21 construction safety protocols and enhanced construction
22 management, inspection, and quality control activities.

23
24 Q. Please describe how Peoples manages safety performance of
25 construction activities and any updates to that process.

1 **A.** In 2016, Peoples developed a robust construction quality
2 assurance program. The Quality Assurance team performs
3 audits of operational controls, safety programs, and
4 contractor operator qualification programs. This program
5 is designed to ensure continuous improvement and is
6 governed by Peoples' PSMS.

7
8 In 2018, Peoples implemented a Contract Business Partner
9 Safety Program that helps to ensure pipelines are built
10 safely, even though this has resulted in an increase in
11 construction costs. This program is designed to ensure that
12 there is adequate oversight of the contractors working on
13 and constructing Peoples' system and reduce costs to
14 customers by mitigating safety incidents. Peoples uses a
15 third-party system, ISNetWorld.com, to track and review
16 pertinent contractor documentation (e.g., drug and alcohol
17 plan, safety program participation, insurance
18 certification, etc.) and to verify the contractor's
19 operator qualifications and inspection reports recorded by
20 the company's inspectors. Peoples' Contractor Safety and
21 Construction Management team monitor the inspection
22 reporting for any potential safety issues including
23 operator qualifications and respond when needed.

24
25 **Q.** What happens when construction projects are completed?

1 A. From an operations perspective, completed projects are
2 placed under the care of the Operations and Measurement
3 and Regulation team when they are placed in service and
4 are monitored by the Gas Control team.

5
6 **IV. ECT CAPITAL – 2026 TEST YEAR**

7 Q. Please generally describe Peoples' plan for capital
8 investment in the ECT area over the next two years.

9
10 A. Over the next two years, Peoples needs to make significant
11 capital investments in RRE projects to ensure that the
12 system remains safe, reliable, and resilient as our
13 customer base grows, our system ages and becomes more
14 complex. The company will also continue to forecast and
15 plan for Growth projects and work towards replacement of
16 Legacy pipes. My testimony describes our investments in
17 2024 and this plan for future capital investment in greater
18 detail below.

19
20 Q. What was Peoples' Commission-approved capital budget for
21 Growth, RRE, and Legacy projects in 2023, and how much did
22 the company invest in those projects in 2023?

23
24 A. Peoples invested \$359.1 million in Growth, Legacy, and RRE
25 projects in 2023, as compared to \$363.7 million in the

1 Commission-approved budget for those projects in 2023. This
2 information is presented in Document No. 3 of my exhibit.
3 The company's actual investment is within one percent of
4 the Commission-approved budget.

5
6 The variances from the Growth and RRE categories shown in
7 Document No. 3 of my exhibit are due to higher growth
8 spending for blanket services, blanket mains, meters and
9 regulators, and municipal relocation projects. Peoples
10 responded to this growth by reducing spending where it
11 could without compromising safety or reliability. The
12 result was a reduction in RRE capital through deferment of
13 certain projects, including the Tampa Main Downtown
14 Project.

15
16 **Q.** How much capital investment did the Commission approve in
17 Growth, RRE, and Legacy projects in the last rate case for
18 the year 2024, and how does that compare to the company's
19 actual investment in those projects in 2024?

20
21 **A.** Peoples met the Commission-approved capital budget in 2024.
22 The company invested \$314.1 million in 2024, as compared
23 to \$314.1 million in the 2024 capital plan approved by the
24 Commission. This information is presented in Document No.
25 3 of my exhibit.

1 The variances in each budget category shown in Document
2 No. 3 of my exhibit are due to increased growth spending,
3 an unplanned customer-backed RNG Pipeline Project, and a
4 Large Municipal Relocation Project. The company balanced
5 the needs of customers, system safety, reliability
6 requirements, and budget commitments and determined that
7 the best course of action was to defer some projects,
8 including the Tampa Main Downtown Project, Technology
9 Investments, and others.

10
11 **Q.** How much capital does the company plan to invest in Growth,
12 RRE, and Legacy projects in 2025 and 2026?
13

14 **A.** The company plans to invest \$175.7 million in Growth
15 projects in 2025 and \$186.0 million on those projects in
16 2026. The company also plans to invest \$144.5 million in
17 2025 and \$224.3 million in 2026 on RRE projects. Finally,
18 the company plans to invest \$36.6 million in 2025 and \$64.4
19 million in 2026 in Legacy Pipe Replacement. This
20 information is shown in Document No. 4 of my exhibit.
21

22 The company's 2025 capital budget represents a 13 percent
23 increase over 2024 and a 33 percent increase from 2025 to
24 2026. The material increase in 2026 capital spending is
25 related to higher construction costs associated with

1 inflation as well as increased RRE spending, mostly in main
2 replacements, distribution system improvements, gate
3 station improvements, and technology investments required
4 for a growing, aging, and increasingly complex system.
5 These investments are prudent and necessary to maintain a
6 safe, reliable, and resilient system.

7
8 **Q.** Do any of the other Peoples witnesses address the company's
9 planned capital spending and rate base growth and why those
10 investments are prudent and should be included in rate base
11 for the 2026 test year?

12
13 **A.** Yes. Peoples' witnesses will address the company's capital
14 spending as shown in Document No. 4 of my exhibit.

15
16 GROWTH PROJECTS

17 **Q.** Please describe the Growth projects managed by ECT planned
18 for 2025 and 2026.

19
20 **A.** ECT plans to spend \$150.2 million and \$176.5 million in
21 2025 and 2026, respectively, on new revenue growth, which
22 represents a one percent reduction in 2025 from 2024 and
23 an 18 percent increase from 2025 to 2026. This is described
24 in Document No. 5 of my exhibit. The company projects
25 relatively stable residential and small commercial growth

1 over the period, with cost pressures resulting from the
2 renewal of blanket contract rates coming into effect in
3 the third quarter of 2025. These increases are somewhat
4 offset by the DCPI project savings. The Growth budget also
5 includes \$25.5 million in 2025 and \$9.5 million in 2026
6 for customer-backed RNG and CNG service pipelines. These
7 projects make up the balance of the company's Growth
8 budget.

9
10 **Q.** What categories of projects are included in the Growth
11 Category of capital investment?

12
13 **A.** These projects include New Revenue Mains, New Revenue
14 Services, Meters and Regulators, Measuring and Regulation
15 Station Equipment, and CNG Interconnection and RNG
16 Interconnection Pipeline.

17
18 **Q.** Please describe the New Revenue Mains, New Revenue
19 Services, Meters and Regulators, and Measuring and
20 Regulation Station Equipment Projects.

21
22 **A.** The New Revenue Mains, New Revenue Services, Meters and
23 Regulators, and Measuring and Regulation Station Equipment
24 Projects consist of construction and installation of
25 facilities needed to meet new customer demand and extend

1 service to those customers.

2

3 **Q.** Please describe the company's investments in New Revenue
4 Mains over the years 2024 through 2026.

5

6 **A.** Peoples invested approximately \$55.3 million in New Revenue
7 Mains, and \$0.4 million in Allowance for Funds Used During
8 Construction ("AFUDC")-earning projects for Revenue Mains
9 in 2024. The company also plans to invest approximately
10 \$59.6 million in 2025 and \$87.4 million in 2026 in Revenue
11 Mains Projects. These figures are presented in Document
12 No. 5 of my exhibit.

13

14 **Q.** Please describe the company's investments in New Revenue
15 Services Projects over the years 2024 through 2026.

16

17 **A.** Peoples invested approximately \$64.6 million in 2024 in
18 New Revenue Services Projects and plans to invest \$63.9
19 million and \$62.7 million in 2025 and 2026, respectively.
20 These figures are presented in Document No. 5 of my
21 exhibit.

22

23 **Q.** Please describe the company's investments in Meters and
24 Regulators Projects over the years 2024 through 2026.

25

1 **A.** Peoples invested approximately \$29.4 million in Meters and
2 Regulators in 2024 and plans to invest \$25.7 million in
3 this category in 2025 and \$24.6 million in 2026. These
4 figures are presented in Document No. 5 of my exhibit.

5
6 **Q.** Please describe the company's investments in Measuring and
7 Regulation Station Equipment projects over the years 2024
8 through 2026.

9
10 **A.** Peoples invested approximately \$2.3 million in 2024 and
11 plans to invest approximately \$1.0 million in 2025 and
12 approximately \$1.8 million in 2026 in Measuring and
13 Regulation Station Equipment. These figures are presented
14 in Document No. 5 of my exhibit.

15
16 **Q.** Why is the amount invested in Revenue Mains, Revenue
17 Services, Measuring and Regulation Equipment, and Meters
18 and Regulators Projects in 2024 prudent?

19
20 **A.** Revenue Mains, Revenue Services, Measuring and Regulation
21 Stations, and Meters and Regulators Growth Projects are
22 driven by customer demand and are subject to a business
23 case evaluation process and the company's project approval
24 processes. The company ensures that it is making prudent
25 investments by advancing only the projects that serve

1 customer needs and are financially viable. Peoples follows
2 the project management policies and procedures I previously
3 described, including competitive bidding and project
4 construction management, to ensure that these Growth
5 capital projects are completed safely and cost-
6 effectively.

7
8 **Q.** How did the company budget the amount it plans to spend on
9 New Revenue Mains, New Revenue Services, and Meters and
10 Regulators, and Measuring and Regulation Station Growth
11 Projects in 2025 and 2026 and why are those amounts
12 prudent?

13
14 **A.** Peoples' budget for these projects in 2025 and 2026 is
15 reasonable and prudent because it follows the process for
16 budgeting for new small residential and commercial projects
17 that I previously described.

18
19 **Q.** Please describe the CNG and RNG Interconnection Pipeline
20 Projects and the company's investments in those projects
21 over the years 2024 through 2026.

22
23 **A.** CNG and RNG Interconnection Pipeline Projects are
24 investments in pipelines (new revenue mains) that will
25 serve customer-backed CNG and RNG Projects.

1 Peoples invested approximately \$6.3 million in CNG and RNG
2 Interconnection Pipeline Projects in 2024. Peoples plans
3 to invest approximately \$25.5 million in these projects in
4 2025. The company also plans to invest approximately \$9.5
5 million in 2026. This information is included in Document
6 No. 5 of my exhibit.

7
8 **Q.** Why is the amount invested in CNG and RNG Interconnection
9 Pipeline Projects in 2024 prudent?

10
11 **A.** CNG and RNG Interconnection Pipeline investments are
12 prudent investments because they are customer-backed
13 projects and have a positive business case. A prospective
14 CNG or RNG customer pays a monthly service charge through
15 the relevant rate schedule that recovers the total
16 installed cost, including a reasonable rate of return, of
17 the facilities necessary to provide reliable CNG and RNG
18 interconnection pipeline service. The agreement between
19 the company and the customer may require a commitment by
20 the customer to purchase service for a minimum period, to
21 take or pay for a minimum amount of service, and/or to
22 comply with other provisions as determined appropriate by
23 the company. Peoples follows the project management
24 policies and procedures I previously described, including
25 competitive sourcing, to ensure that it completes these

1 projects at the lowest reasonable cost.

2
3 **Q.** How did the company budget the amount it plans to invest
4 in CNG and RNG Interconnection Pipeline Projects in 2025
5 and 2026 and why is that amount prudent?

6
7 **A.** The company's Gas Supply and Development team has
8 established relationships and ongoing discussions with CNG
9 and RNG developers. The team assesses the likelihood of
10 possible projects based on these discussions and submits
11 projects for approval once a customer commits. Peoples
12 identified two CNG Pipeline and four RNG Pipeline Projects
13 in 2025 and 2026. These investments are prudent because
14 CNG and RNG Pipeline investments are customer-backed
15 projects with a positive business case.

16
17 RRE PROJECTS

18 **Q.** Please describe the RRE Projects managed by ECT that are
19 planned for 2025 and 2026.

20
21 **A.** Projects in the RRE category: (1) ensure Peoples meets
22 compliance requirements; (2) ensure continued safe
23 operations; and (3) continue to proactively address any
24 potential system capacity issues to deliver the resiliency
25 customers depend on.

ECT plans to manage \$65.0 million and \$142.2 million in RRE capital in 2025 and 2026, respectively, to further these goals. This investment is presented in Document No. 5 of my exhibit. The technology investments described below for 2025 and 2026 are included in the planned RRE budget.

Q. What categories of projects are included in the RRE budget managed by ECT?

A. These projects include Distribution System Improvements, Main Replacements, Municipal Improvements, Measuring and Regulation Station Equipment, Measuring and Regulation Improvements, GIS GPS Barcode, Technology Projects, and Technology Projects (Shared).

Q. Please describe why the Distribution System Improvements, Main Replacements, Measuring and Regulation System Equipment, and Measuring and Regulation Improvement RRE Projects are prudent.

A. These projects are necessary to meet needs such as compliance requirements, improving system reliability, addressing capacity issues, and to ensure safety and pipeline integrity.

1 **Q.** Please describe the company's investments in Distribution
2 System Improvements projects managed by ECT over the years
3 2024 through 2026.

4
5 **A.** Peoples invested \$2.6 million in distribution system
6 improvements in 2024. The company also plans to invest
7 \$13.6 million in 2025. Peoples plans to invest \$49.8
8 million in distribution system improvements in 2026. These
9 figures are presented in Document No. 5 of my exhibit.

10
11 Peoples will reinforce its system in 2025 and 2026 with
12 critical investments to support safety and compliance and
13 increase system resiliency in critical areas of South
14 Florida (Miami-Dade), Ft. Myers, and Tampa. Some of the
15 major projects in this area are a reconfirmation of the
16 Maximum Allowable Operating Pressure ("MAOP") on the Dade
17 City Pipeline in 2025 (\$6.8 million). For 2026 we have
18 identified several projects including: looping the Ft.
19 Myers system to improve capacity and provide resiliency
20 (\$11.0 million); construction of a back feed between Stuart
21 and Palm Beach to address system capacity concerns (\$8.0
22 million); construction of a back feed for Coconut Grove -
23 Brickell to enhance resilience and reliability (\$7.8
24 million); and investments to increase system capacity in
25 Dade-Broward (\$6.0 million).

1 Q. Please describe the company's investments in Main
2 Replacement projects managed by ECT over the years 2024
3 through 2026.

4
5 A. Peoples invested \$3.4 million in main replacement projects
6 in 2024. The company plans to invest \$6.4 million in
7 general main replacement projects in 2025, and \$4.3 million
8 for the Downtown Tampa Main Replacement Project (AFUDC-
9 earning). In 2026, Peoples plans to invest in multiple main
10 replacement projects including \$6.5 million in general main
11 replacement projects and \$27.6 million in the Downtown
12 Tampa Main Replacement Project (AFUDC-earning). These
13 figures are presented in Document No. 5 of my exhibit.

14
15 Q. Please describe the company's investments in Measuring and
16 Regulation Station Equipment and Measuring and Regulation
17 Improvements Projects managed by ECT over the years 2024
18 through 2026.

19
20 A. Peoples invested \$0.3 million in Measuring and Regulation
21 Station Equipment in 2024 and plans to invest \$0.3 million
22 and \$15.4 million in those projects managed by ECT in 2025
23 and 2026, respectively. Peoples also plans to invest \$0.2
24 million in Measuring and Regulation Improvements in 2026.
25 These figures are presented in Document No. 5 of my

1 exhibit. A large portion of the company's planned
2 investment in this area relates to improvements at two
3 existing gate stations in 2026 (\$9.6 million).

4
5 **Q.** How did the company budget the amount it plans to invest
6 in general Distribution System Improvements, Main
7 Replacements, and Measuring and Regulation Station
8 Equipment in 2025 and 2026 and why is that amount prudent?

9
10 **A.** The company identifies the need for RRE projects based on
11 the expertise of subject matter experts across the company,
12 including in Integrity Management, Operations, and
13 Engineering. As I previously explained, the company uses
14 the IRP database of projects to develop preliminary designs
15 and cost estimates for the 2025 and 2026 budgets. These
16 projects then go through the company's project review and
17 approval process.

18
19 **Q.** Please describe the Downtown Tampa Main Replacement
20 Project, how the company budgeted for this project, and
21 why it is prudent for Peoples to invest in it.

22
23 **A.** This project involves the replacement of 12 miles of
24 "cased" gas main and accompanying service lines in downtown
25 Tampa. A cased pipe is a pipeline that is surrounded by a

1 protective casing pipe. In the case of the Tampa Downtown
2 Main, this is a plastic pipe inserted in a steel pipe.
3 Inserting a new plastic pipeline within an existing
4 abandoned steel pipe was formerly an accepted practice
5 because it simplified construction. This practice,
6 however, can lead to integrity and leak detection risks.

7
8 Peoples originally planned to begin construction on this
9 project in 2023 and complete construction in 2025. Due to
10 higher growth in 2023 and 2024, the company deferred some
11 RRE projects to meet its budget commitments. This included
12 delaying the Tampa Downtown Main Project, which is now
13 planned to begin in 2025 and be completed by the end of
14 2026, or one year later than originally planned.

15
16 Investment in this project is prudent because replacement
17 of these mains will enable proper leak detection, provide
18 easier pipeline location, allow operation at higher
19 pressures, and provide better service for increased load
20 in the downtown area. Peoples budgeted for this project
21 using current high-level material and labor estimates to
22 complete the project scope but has not completed
23 engineering for the project at this time. Peoples ensures
24 that it completes projects like this one cost-effectively
25 and prudently using the project budgeting and management

1 methods I previously described.

2
3 **Q.** Please describe the Municipal Improvements Projects and
4 the company's investments in those projects over the years
5 2024 through 2026.

6
7 **A.** Municipal Improvement Projects consist of work to relocate
8 system assets located in existing rights-of-way to
9 accommodate municipal construction such as road widenings.
10 Peoples is subject to relocation requirements as a
11 condition of its occupancy of public right-of-way.
12 Relocation projects vary in size and scope. These projects
13 can range from hundreds of thousands of dollars, such as
14 for an intersection improvement, to tens of millions of
15 dollars, for highway widening projects. These projects are
16 necessary and prudent because the company is obligated to
17 relocate natural gas assets due to municipal improvement
18 projects. The company completes these projects prudently
19 by following its construction and project management
20 practices, including competitive bidding for larger
21 projects or assignment of the work to blanket contractors.
22 Peoples manages these projects with the same rigor as other
23 projects and strives to safely deliver the projects on-
24 time and on-budget.

25

Peoples invested \$16.5 million in general municipal improvements projects in 2024 and \$23.8 million for the AFUDC-earning U.S. Route 98 Relocation Project. The company plans to invest \$24.2 million and \$16.3 million in 2025 and 2026, respectively. Investments in 2025 include the conclusion of the US Route 98 Relocation Project (\$5.9 million), eight smaller projects (\$6.9 million), and approximately \$11.4 million for other projects based on trending. In 2026, there is only one small known project (\$0.5 million) and the balance of investment for that year, or approximately \$15.8 million, is related to anticipated or projected work. Budgeting is based on historical trends.

Q. Please describe the U.S. Route 98 Relocation Project, how the company budgeted for this project, and why it is prudent for Peoples to invest in it.

A. The Florida Department of Transportation ("FDOT") is currently working on a project to widen U.S. Route 98 in Polk and Pasco Counties. Peoples is required to relocate 12 miles of pipe located in FDOT right-of-way to accommodate the highway project and to upgrade three main line valves due to a new PHMSA requirement.

FDOT advised Peoples of the project in late 2022, which

1 allowed the company to plan for and budget the project.
2 The project was budgeted to cost \$40.1 million with
3 construction starting in July 2024 and ending in April
4 2025.

5
6 Peoples' investment in this project is prudent because it
7 is required under Title XXVI, Chapter 337, Section 403 of
8 the Florida Statutes, which requires utilities in conflict
9 to relocate assets at owner's expense. Peoples will
10 complete the project using the company's judicious project
11 cost management, which I previously described. Peoples
12 currently projects that the project will be completed on
13 time and under budget.

14
15 **Q.** Please describe the Technology Projects and the company's
16 investments in those projects over the years 2024 through
17 2026.

18
19 **A.** Peoples invested approximately \$5.2 million in Technology
20 Projects in 2024 and plans to invest \$14.4 million and
21 \$21.9 million in those projects in 2025 and 2026,
22 respectively, as shown on Document No. 5 of my exhibit.

23
24 **Q.** Why was the amount invested in the Technology Projects in
25 2024 prudent?

1 **A.** Investments in technology support safe and efficient
2 operations. The \$5.2 million invested in 2024 was spread
3 over 16 different Technology Projects with only one over
4 \$0.5 million. These smaller projects supported efficient
5 operations, such as WAM upgrades and enhancement, and
6 safety investments including upgrades to integrity
7 management software, GIS, management of change, and safety
8 training and cyber security requirements from the
9 Transportation Safety Administration ("TSA"). The only
10 project over \$0.5 million was the PGAS to FlowCal Project
11 (\$2.1 million), which improved the company's measurement
12 capabilities for large industrial customers. These
13 investments in efficiency, safety, compliance, and cyber
14 security are all necessary and prudent investments.

15
16 **Q.** How much capital does the company plan to invest in
17 technology Projects in 2025 and 2026?

18
19 **A.** Peoples plans to invest \$16.3 million and \$26.4 million in
20 Technology Projects in 2025 and 2026, respectively, as
21 shown in Document No. 5 of my exhibit. This excludes \$2.0
22 million and \$2.9 million in Customer Experience Technology
23 Projects in 2025 and 2026, respectively, as discussed by
24 Peoples witness Rebecca Washington in her direct testimony.
25 It includes asset allocations from Tampa Electric for

1 enterprise technology investments of \$1.9 million in 2025
2 and \$4.5 million in 2026, resulting in net direct
3 investments by Peoples of \$14.4 million in 2025 and \$21.9
4 million in 2026.

5
6 The direct technology investments by Peoples include
7 numerous smaller projects, including 17 in 2025 and 19 in
8 2026. These projects are necessary to serve a variety of
9 needs including the replacement of legacy systems,
10 providing better decision-making insights, upgrades to
11 existing systems, and investments in safety and efficient
12 operations. The most notable of the direct Peoples
13 technology investments in 2025 is the Pipeline Insights
14 data and governance project (\$3.3 million) and a new Ticket
15 Management System (\$2.0 million). For 2026, the most
16 notable technology investment is phase two of Pipeline
17 Insights (\$5.0 million). The remaining projects are smaller
18 in scope, consisting mostly of upgrades and maintenance.

19
20 **Q.** Please describe Pipeline Insights.

21
22 **A.** Peoples is implementing a Data Strategy and Governance
23 Framework, also known as Pipeline Insights, to create a
24 well-organized and reliable cloud-based data repository
25 that will house the company's data and support business

1 needs. The company is also establishing a Data Governance
2 Committee and processes that will oversee data management
3 to maintain data quality and accessibility. This strategy
4 will address several challenges identified by a team within
5 Peoples, including multiple disconnected data sources; a
6 lack of centralized data management; unclear governance
7 structures and processes; concerns with data accuracy; and
8 delays in retrieving critical business information.

9
10 Peoples will use Tampa Electric's existing cloud
11 environment to host its own data and will incorporate Tampa
12 Electric's lessons learned and best practices. This will
13 provide Peoples with full control over its data, better
14 governance, improved data management, more reliable
15 analytics and, in the future, deployment of artificial
16 intelligence. This approach simplifies the costly and
17 complex challenges that business functions face, ensuring
18 they have access to accurate and timely data for decision-
19 making.

20
21 **Q.** How did the company budget the amount it plans to invest
22 in Technology Projects in 2025 and 2026 and why is that
23 amount prudent?

24
25 **A.** The IT team and the TSC oversee development of Peoples'

1 Technology Roadmap through the process I previously
2 described. Like all other projects, Technology Projects
3 must go through the company's approval process before
4 proceeding to execution. This process ensures that Peoples'
5 technology investments are prudent.
6

7 **Q.** Please describe the Technology Projects (Shared) and the
8 company's investments in those projects over the years 2024
9 through 2026.
10

11 **A.** Peoples invested \$2.3 million in Technology Projects
12 (Shared) in 2024 and plans to invest \$1.9 and \$4.5 million
13 in those projects in 2025 and 2026, respectively, as shown
14 on Document No. 5 of my exhibit. These investment amounts
15 exclude investment in Customer Experience related
16 technology, which is addressed by witness Washington's
17 testimony.
18

19 **Q.** Why was the amount invested in the Technology Projects
20 (Shared) in 2024 prudent?
21

22 **A.** This project category represents Peoples' portion of IT
23 investment for shared systems with affiliates. These
24 projects include upgrades and enhancements to applications
25 that support key business functions, including safety,

1 legal, regulatory, data governance, data management, real
2 estate, security, and compliance. These improvements
3 ensure applications are well supported by their providing
4 vendors, are cyber secure, and meet business and compliance
5 requirements.

6
7 **Q.** How did the company budget the amount it plans to invest
8 in Technology Projects (Shared) in 2025 and 2026 and why
9 is that amount prudent?

10
11 **A.** All expenditures shown in Document No. 5 of my exhibit were
12 selected after careful consideration of the company's IT
13 needs and examination of available alternatives. Peoples
14 will complete these projects using the company's
15 procurement practices, which are designed to purchase goods
16 and services at the lowest reasonable cost. The projects
17 enable the company to provide safe, reliable, resilient,
18 and efficient service to customers and are prudent.

19
20 LEGACY PROJECTS

21 **Q.** Please describe the Legacy Projects planned for 2025 and
22 2026.

23
24 **A.** Peoples has legacy assets such as legacy cast iron pipe
25 and bare steel pipe ("CI/BS") and problematic plastic pipe

1 ("PPP") that it must replace to ensure long-term
2 reliability and system integrity.

3
4 In 2012, Peoples began a program to retire and replace all
5 CI/BS pipe from its system through the CI/BS Replacement
6 Rider ("Rider CI/BSR"), which was approved by the
7 Commission in Docket No. 20110320-GU, by Order No. PSC-12-
8 0476-TRF-GU, issued on September 18, 2012. The Commission
9 later approved extending the program to include PPP.

10
11 Replacement of high-risk legacy pipe is prudent because it
12 will minimize safety risks and improve operational
13 reliability for Peoples' customers and the public. The
14 CI/BS replacement program has enhanced the safety of
15 Peoples' distribution system and has reduced methane
16 emissions by mitigating pipeline assets that have a higher
17 prevalence for leaks.

18
19 **Q.** Please describe the company's investments in Legacy
20 Projects over the years 2024 through 2026.

21
22 **A.** Peoples invested \$7.6 million in CI/BS Replacements and
23 \$16.8 million in PPP Replacements in 2024. The company
24 plans to invest \$4.5 million in CI/BS Replacements and
25 \$32.0 million in PPP Replacements in 2025. Finally, Peoples

1 plans to invest \$3.9 million in CI/BS Replacements and
2 \$60.4 million in PPP Replacements in 2026. These figures
3 are shown in Document No. 5 of my exhibit.
4

5 **Q.** What progress has the company made replacing legacy pipe?
6

7 **A.** Peoples will have replaced all but approximately 0.5 miles
8 of CI/BS pipe, or a total of 447 miles, by the end of 2025.
9 The replacement of the remaining 0.5 miles of CI/BS is
10 delayed due to a local government-imposed construction
11 moratorium in place until 2027.
12

13 Peoples removed all remaining low-pressure pipelines from
14 the system as of mid-2019. These low-pressure pipelines
15 were considered high safety risks since there are no added
16 protections (e.g., pressure regulators) installed at the
17 connected customer premises.
18

19 Peoples began replacing PPP on July 1, 2017, and has
20 replaced approximately 278 miles of PPP since that date.
21 By the end of 2025, the company will have approximately
22 235 miles of PPP remaining for replacement. The company
23 expects to complete PPP replacements by 2028.
24
25

V. ECT O&M BUDGET – 2026 TEST YEAR

Q. What level of O&M expense did the Commission approve in the last rate case for the year 2024 for the FERC Accounts sponsored in your testimony, Accounts 870, 872, 873, 875, 876, 877, 885, 888, 889, 890, 891 and how does that compare to the company's actual O&M expense related to these accounts for 2024?

A. The Commission approved approximately \$7.0 million of O&M expense for the FERC Accounts I sponsored in the last rate case. The company's actual O&M expense for these accounts in 2024 was \$7.2 million.

Q. How do the employee counts in ECT compare to the employee counts in Peoples' last rate case?

A. Peoples projected that ECT would have 195 team members in 2024 and ECT had 185 team members at the end of the year.

Q. Please explain why ECT did not hire all the positions approved in the last rate case.

A. The Commission approved 41 additional ECT positions for 2023 and 2024 in the last rate case. The company filled 30 of the 41 positions as of December 31, 2024 as shown in

1 Document No. 6 of my exhibit.

2
3 These 11 unfilled positions, which were all in FERC Account
4 870, include the following: (1) Peoples postponed the
5 hiring of five positions in the WCM group while the company
6 developed its IRP and capital management processes; (2)
7 Peoples outsourced a Construction Coordinator and a
8 Construction Inspector position while the company
9 continues to evaluate and monitor workload; (3) the company
10 continues active recruitment for a System Modeler, a very
11 specialized and difficult to fill position, while relying
12 on consultants in the interim; and (4) two Contractor
13 Inspectors and a Gas Design Project Manager were both
14 repurposed to service areas differing from what was request
15 in the company's last rate case.

16
17 **Q.** Does ECT plan to hire team members in 2025 and 2026?

18
19 **A.** Yes. We plan to hire 24 team members in 2025 and 39 in
20 2026. The 2025 additions include 15 replacements to fill
21 vacancies as of the end of 2024 and nine new positions. Of
22 the nine new positions in 2025, two positions are the
23 result of insourcing. In 2026, all 39 additions are new,
24 with 12 resulting from insourcing. The planned positions
25 are included in MFR Schedule G2 pages 19c - 19e.

1 Q. Why is it necessary to hire these new team members?

2
3 A. ECT's need for new team members is primarily due to three
4 contributing factors: customer growth, insourcing, and
5 filling vacancies.

6
7 First, as Peoples' customer base grows, so does its system.
8 ECT must match this growth to meet the ongoing demand for
9 system expansion and to ensure continued safe and reliable
10 operations. Seven of the planned additions in 2025 and 27
11 additions in 2026 are intended to meet Peoples' increasing
12 workload associated with customer growth. Second, Peoples
13 is also working to insource some functions that are
14 currently performed by external contractors. This
15 insourcing effort is associated with two additional
16 positions in 2025 and 12 in 2026. These additions will
17 result in offsetting costs from external contractors or
18 Tampa Electric. Finally, 15 of the proposed hires for 2025
19 are not new positions but are instead hires to fill
20 existing vacancies.

21
22 Each of ECT's functional areas have different requirements
23 and justifications for the additional team members, each
24 based on the above-mentioned contributing factors.

25

1 Q. Please describe the team member additions by functional
2 area.

3
4 A. As shown in Document No. 9 of my exhibit, for 2025, Peoples'
5 ECT team plans to expand its workforce in 2025 by adding
6 three team members in E&C, 13 team members in D&C, two in
7 WCM, and six in IT. In 2026, the ECT team plans to add two
8 team members in E&C, 24 in D&C, two in WCM, four in SC,
9 and seven in IT. These include new positions and
10 replacements to fill vacancies.

11
12 Q. Please explain why team member additions are needed for
13 the E&C team.

14
15 A. As shown in Document No. 9 of my exhibit, Peoples plans in
16 2025 to replace three E&C positions vacant as of December
17 31, 2024. In 2026, Peoples plans to hire two new positions
18 for the E&C function including an Estimator and a Records
19 Specialist. Engineers currently provide estimates for new
20 large projects driven by customer demand and/or
21 reliability. Over the past two years, the engineering team
22 has completed approximately 140-150 estimates annually,
23 averaging 2-3 estimates per week. The division of estimates
24 among team members has led to inconsistencies in work
25 products. The team also must rely on outside contractors

1 at times due to customer-required timelines or capacity
2 issues. Hiring a dedicated Estimator will free up higher-
3 skilled engineers to focus on more complex and challenging
4 engineering work, reduce external contractor costs, and
5 enable more consistent and timely internal estimates or
6 engineering designs to ensure the needs of customers are
7 met.

8
9 The complexity of managing maps and records, a critical
10 safety task, continues to grow along with Peoples. The
11 second new position, a Records Specialist, will set
12 standards for all new records generated and will ensure
13 all historical records are managed for accuracy and
14 digitized.

15
16 **Q.** Please explain why team member additions are needed for
17 the D&C team.

18
19 **A.** As shown in Document No. 9 of my exhibit, Peoples plans in
20 2025 to replace twelve positions vacant as of December 31,
21 2024. Additionally, Peoples plans to add one new position
22 to its D&C team in 2025 and 24 new positions in 2026. The
23 2025 addition will support Peoples' relationship with our
24 contracted workforce. Two of the 2026 additions will be
25 Construction Coordinators, one each in the Southwest and

1 North territories. These team members will support permit
2 closures, update maps and records, and coordinate between
3 customers and contractors to provide both positive customer
4 service as well as an efficient construction process. The
5 company will add one and insource three Gas Design
6 Technicians (four total) in 2026 to support a growing
7 system design workload. The company will add an
8 administrative specialist and a contractor program
9 manager. These two new team members will help manage the
10 construction contractors and improve business processes.
11 Five 2026 additions are insourced construction inspectors.
12 This group, on average, designs and builds over 20,000 new
13 services, installs over 400 miles of new mains, and
14 completes legacy pipe replacement and relocation projects
15 totaling over 1,700 services and nearly 100 miles of
16 replacements each year. The D&C team, not including M&R
17 and Gas Control, is responsible for distribution system
18 construction and therefore, approximately 90 percent of
19 their time is charged to capital. The remaining 11 new
20 positions to the D&C team in 2026 are for the M&R and Gas
21 Control groups within the D&C team. These additions will
22 be discussed below.

23
24 **Q.** Please explain why team member additions are needed for
25 the M&R team within D&C.

1 **A.** The existing M&R team has been operating at capacity for
2 some time as work volume continues to increase without
3 commensurate increases in employee count. Peoples plans to
4 add eight new positions to this team in 2026, including a
5 Measurement Engineer; a Compliance Program Manager; three
6 Instrumentation and Controls Technicians; two Measurement
7 Technicians; and one Compressor and CNG Technician. These
8 new team members will help ensure the safe and reliable
9 operation of the company's measurement and regulating
10 equipment and compressor station.

11
12 The M&R team has only increased field staff by two team
13 members (from 17 to 19) since 2019 to support an
14 increasingly complex system due to system growth and more
15 stringent safety and regulatory requirements. The team is
16 responsible for maintenance and care of 120 gate stations
17 and measurement sites; 400 SCADA sites, which include over
18 800 Operational Technology (OT) devices; and the testing
19 of all industrial meters. The team has seen increased
20 workload due to the addition of two new gate stations and
21 two RNG transfer points; new requirements from the TSA for
22 cyber and physical security; and PHMSA's Mega Rule Rin2,
23 which required the addition of five new Rupture Mitigation
24 Valves and gas sampling requirements. A combination of
25 these factors requires significantly more field visits,

1 and these field visits will continue to increase in the
2 future due to increased meter testing driven by growth and
3 additional facilities required by RNG interconnection
4 pipelines. In addition to the increased quantity of field
5 visits, field team members cover the entire state, and the
6 growth of the state and congested roads add to the time to
7 complete each field visit as well.

8
9 Not only are these positions needed for the safe and
10 reliable operation of Peoples' most critical assets during
11 blue skies, but these are the same team members who ensure
12 the Gas Control team can safely continue to operate these
13 facilities 24/7 through all conditions including
14 hurricanes. These new positions are necessary for the M&R
15 team to meet evolving operational needs and provide
16 reliable, efficient, and forward-thinking services.

17
18 **Q.** Please explain why team member additions are needed for
19 the Gas Control team within D&C.

20
21 **A.** Gas Controllers operate gas systems like air traffic
22 controllers operate airports. These controllers use the
23 gas control system, known as SCADA, to monitor and control
24 the gas system. Peoples must hire more highly trained
25 individuals supported by appropriate systems to ensure safe

1 and reliable service as the number of gas system assets
2 increases and as the system becomes more complex. Peoples
3 plans to add three new positions in Gas Control in 2026,
4 including a Technology Analyst to help maintain and improve
5 SCADA, and two additional Gas Controllers. These new team
6 members will help reduce the risk of pipeline incidents by
7 balancing workloads and preventing fatigue. These
8 additions will also bring the company closer to the
9 recommended staffing levels as defined by the PHMSA White
10 Paper "Staffing of Regular, Cyclic 24/7 Operations".
11

12 **Q.** Please explain why team member additions are needed for
13 the WCM team.
14

15 **A.** Peoples plans to add two new positions in 2025 and two in
16 2026 in the WCM team. The new positions represent the
17 continued staffing of the WCM team established in 2023.
18 These new positions will further enhance capital planning
19 and management, advance the IRP as a comprehensive and
20 sophisticated long-term strategic capital planning tool
21 and reinforce capital governance for capital planning and
22 execution to deliver value for customers.
23

24 **Q.** Please explain why team member additions are needed for
25 the SC team.

1 **A.** Peoples plans to add four new positions in the SC team in
2 2026. Two of these additions are based on recommendations
3 from the company's supply chain consultant and the Peoples
4 SCOM. The first of these two positions, the Fleet Senior
5 Analyst, is necessary because Peoples currently has one
6 individual managing a fleet of over 701 vehicles and 14
7 facilities as of December 2024. The second of the two
8 positions is a Senior Buyer that will help support the
9 annual procurement of \$55.0 million in materials. The other
10 two positions are the result of insourcing from Tampa
11 Electric, which will result in a reduction of allocations
12 from Tampa Electric procurement and will assist in contract
13 administration including preparation, solicitation,
14 negotiation, award, and commercial management.

15
16 **Q.** Please explain why team member additions are needed for
17 the IT team.

18
19 **A.** Peoples' IT group plans to add six new positions in 2025
20 and seven in 2026. Four of the 13 new positions are
21 necessary to support the company's continued investment in
22 GIS, SCADA, Gas Management System, WAM, and other systems.
23 Five new positions will support the company's Data
24 Strategy, also known as Pipeline Insights. The remaining
25 four positions are due to insourcing to support current

1 systems, including two positions to support WAM.

2
3 **Q.** How are the amounts charged to Peoples in the ECT area
4 changing in 2025 and 2026?

5
6 **A.** The methodologies for charging costs from Tampa Electric
7 and Emera to Peoples have not changed. This methodology is
8 explained by witness Chronister.

9
10 **Q.** What are the budgeted amounts of O&M expense in 2025 and
11 2026 for the FERC Accounts you sponsor?

12
13 **A.** Peoples projects that the O&M expense for the FERC Accounts
14 I sponsor will be approximately \$7.6 million in 2025 and
15 \$8.6 million in 2026.

16
17 **Q.** How does the 2026 projected O&M expense for your sponsored
18 FERC Accounts compare to inflation and growth adjusted
19 benchmark projection?

20
21 **A.** My sponsored FERC Accounts are included in Line 1 -
22 Distribution of the company's benchmarking comparison by
23 function found in Document No. 10 of Peoples witness
24 Nichols' testimony exhibit. The Distribution O&M embedded
25 in this rate filing is lower than the projected benchmark

1 of approximately \$54.6 million by \$2.9 million when
2 adjusted for growth and inflation. The Distribution line
3 also includes FERC Accounts sponsored by witness O'Connor
4 and is therefore also discussed in his direct testimony.

5
6 **Q.** Please explain the categories of O&M expenses that show an
7 increase over the level of O&M experienced in 2024.

8
9 **A.** Table No. 1 in Document No. 7 of my exhibit shows the
10 categories of O&M expenses that show an increase over
11 levels in 2024.

12
13 These increases are largely driven by non-trended costs
14 related to increased labor (see Table No. 2 in Document
15 No. 7 of my exhibit) and other costs in FERC Accounts 870,
16 887, 892, and 930.2. In fact, non-labor, non-trended O&M
17 cost increases are largely due to FERC Accounts 887 &
18 930.2. FERC Account 887 represents Transmission Integrity
19 Management Program ("TIMP") pipeline reassessment and risk
20 analysis costs. Pipeline integrity compliance costs can
21 vary from year-to-year depending on which pipelines are
22 due for assessment and inspection. As discussed in witness
23 Nichols' testimony, TIMP costs are expenses charged to O&M
24 using a levelized annual amount with differences in actual
25 costs recorded as a regulatory asset or liability. The

1 company received Commission approval to use reserve
2 accounting treatment for TIMP in its last two rate cases.
3 An increase in the annual levelized expense of \$1.7 million
4 is required in 2026 (compared to 2024 and 2025) due to
5 actual costs exceeding the levelized expensed amount for
6 the last three-year period and significant costs for two
7 reassessment projects required in the outer year, 2028, of
8 the coming three-year period. The other FERC Account,
9 930.2, accounts for an increase of \$0.5 million in 2026
10 when compared to 2025 or \$0.9 million when compared to
11 2024. This represents prudent costs including increased
12 asset usage fees, costs for moving data storage to cloud
13 base, and licenses and support for integral applications.

14
15 The remaining drivers of the O&M increases in 2025 and 2026
16 are due to non-trended labor costs required for the
17 continued safe and reliable operations of the company's
18 growing system. A summary of non-trended labor costs is
19 included in Document No. 8 of my exhibit and a summary of
20 the positions to be added is included in Document No. 9 of
21 my exhibit.

22
23 Q. What steps is ECT taking to control the level of O&M expense
24 for 2025 and 2026 while maintaining safe and reliable gas
25 service?

1 **A.** The ECT team takes several steps to control the level of
2 Peoples' O&M expenses. First, the SC team continually
3 strives to find savings through competitive bidding
4 practices, competitive sourcing, and supplier relationship
5 management, among others. Second, the M&R team is currently
6 reworking the M&R technician job progression path to
7 combine roles by cross-training team members. This will
8 result in reduced truck rolls responding to needs at
9 individual gate stations and ultimately result in lower
10 O&M cost per maintenance activity and reduce the number of
11 additional resources needed in the future. Third, projects
12 like the DCPI Project largely impact capital efficiency,
13 but also influence culture by promoting continuous
14 improvement which impacts all aspects of managing work.
15 Fourth, Peoples is working to in-source meter testing work
16 for our large industrial meters. Finally, Peoples is
17 investing in several technologies to improve the remote
18 readability of our assets. This includes investment into
19 an Access Point Name ("APN") network to ensure reliable
20 and protected customer measurement data, installation of
21 generators at critical sites for backup power during
22 storms, and dual communication pathways for critical sites
23 to enhance reliability of these sites post storms, which
24 in turn will improve system resilience and safety and
25 decrease the need for technicians to respond to power or

1 communication outages.

2
3 **Q.** Is the projected level of O&M expense in the FERC Accounts
4 you sponsor for 2025 and 2026 reasonable?

5
6 **A.** Yes. The O&M budget required by ECT to prudently serve
7 customers while maintaining safe and reliable operations
8 is reasonable when considering both trended cost increases,
9 non-trended cost pressures, and the justifications related
10 to technology support, integrity management, and
11 additional team member requirements. The ECT team also
12 works proactively to manage O&M expenses, as I previously
13 explained.

14
15 **Q.** What work does ECT perform for SeaCoast Gas Transmission?

16
17 **A.** On occasion, the E&C team provides engineering and
18 construction services for SeaCoast Gas Transmission
19 ("SGT") and reviews potential SGT projects. The SGT project
20 estimating process mirrors Peoples' process. The E&C team
21 first models the project to assess hydraulic and design
22 requirements and then prepares a cost estimate. If SGT
23 decides to advance the project, E&C will continue to refine
24 the estimate using the class estimating process. The team
25 will then manage the project for SGT. One exception,

1 however, is the Callahan Pipeline Project, which was
2 constructed by and is maintained by Peninsula Pipeline
3 Company ("PPC"). Once a SGT project goes in service,
4 Peoples' Gas Operations group maintains the project
5 facilities and Peoples' Gas Control group monitors and
6 controls those facilities. Peoples witness Chronister
7 discusses how Peoples attributes and allocates costs to
8 SeaCoast in his direct testimony.

9
10 **Q.** What steps has ECT taken to promote affordability?

11
12 **A.** The ECT team works to promote affordability by managing
13 and controlling costs and improving efficiencies. The ECT
14 team has completed several projects since 2023 which will
15 promote affordability, including the DCPI Project, the
16 blanket contract RFPs, and process management improvements
17 for large capital projects.

18
19 **VI. SYSTEM CAPACITY AND FUTURE RESILIENCE PROJECTS**

20 **Q.** You mentioned earlier that Peoples often adjusts its
21 capital plans based on new demand or customer requirements.
22 Please provide an example.

23
24 **A.** One recent example of a change in our customers' needs that
25 affects system planning is the growing number of customer-

1 owned natural gas back-up generators on our system. Peoples
2 recently became aware of the growth in customer-owned
3 generators during Hurricanes Helene and Milton.

4
5 **Q.** What did Peoples learn about customer-owned generators
6 during Hurricanes Helene and Milton?

7
8 **A.** These storms caused many large-scale power outages,
9 including in the Tampa Bay area. During these events,
10 Peoples customers took advantage of the resiliency of
11 natural gas to power their homes with home backup
12 generators fueled by natural gas. Peoples did not
13 anticipate the load from these generators and the company's
14 system was not able to keep up with the demand in a few
15 parts of South Tampa. This caused numerous customers to
16 contact the company to express concern with their natural
17 gas service. Peoples learned through this process that
18 there are approximately five to six times more home
19 generators connected to the system than previously known.
20 Peoples' system was not originally designed for this level
21 of demand from home generators, and some customers had not
22 appropriately prepared their generators for service.

23
24 **Q.** What steps can Peoples take to ensure that its system can
25 support large loads from residential home generators?

1 **A.** There are two critical factors in ensuring the system can
2 support large residential loads, including home
3 generators. First, ensuring residential meters have the
4 proper equipment, and second, ensuring the pipelines have
5 sufficient capacity to supply adequate volumes of natural
6 gas for customer appliances. Pipeline capacity is
7 dependent on pipeline size (diameter) and system pressure.

8
9 To resolve system capacity issues like the one experienced
10 in South Tampa, the company needed to confirm and
11 understand where home generators were on the system
12 ("generator load") including their location and size (the
13 kilowatts of each). Peoples obtained high-level
14 installation data from discussions with the three primary
15 generator manufacturers and their key authorized
16 dealers/installers for the area. Peoples then gathered
17 other data from sources such as permitting information,
18 discussions with residents, and discussions with City
19 officials. Peoples also dispatched field technicians to
20 confirm that house meter equipment was sized adequately
21 for their appliances, including home generators. These
22 technicians replaced any house meter equipment they
23 determined to be inadequately sized.

24
25 In addition, the company conducted various modelling

1 scenarios to determine what system modifications were
2 required to ensure adequate supply for each
3 customer. System modifications include new distribution
4 interconnections, removal of regulator stations,
5 installation of excess flow valves, system pressure
6 testing, and other modifications. Each area has its own
7 system characteristics and unique customer-load profile,
8 and so the solution to address the home generator issue in
9 each area is also unique. The many smaller projects
10 required to address South Tampa are under construction and
11 expected to be completed in 2025.

12
13 **Q.** Are there differences between each residential home's back-
14 up electric generation? And how does that impact the
15 system's needs?

16
17 **A.** Yes. Peoples must consider both load (number and size of
18 generators in an area) and supply (capacity for the system
19 to serve the generators in an area) to determine how to
20 support those generators. Home generators come in various
21 sizes and capacities (how many kilowatts they can
22 generate), which dictates how much natural gas they
23 consume. The number of home generators on a particular
24 street, neighborhood, or part of the system impacts the
25 system's ability to serve that load. From the system

1 perspective (supply side), the system characteristics
2 (size of pipe, maximum operating pressures, etc.) serving
3 an area with home generators are considered when analyzing
4 its ability to meet the system load need.

5
6 **Q.** Is Peoples aware of every back-up residential electric
7 generator on its system?

8
9 **A.** No. The experience with South Tampa has proven that many
10 home generators have been installed on the company's system
11 without its knowledge. We have also learned that this is a
12 challenge faced by many of our peers.

13
14 **Q.** What is Peoples doing to identify the back-up electric
15 residential generators connected to the system?

16
17 **A.** The company has a multi-faceted approach to identify
18 generators on its system and to ensure it is notified when
19 home generators are installed in the future. This approach
20 includes asking customers to report home generators,
21 evaluating permitting data (where available), working with
22 the major generator manufacturers to better understand
23 where generators have been sold, working with generator
24 installers to develop a customer intake process for new
25 generators, and direct contact with customers via

1 traditional means like bill inserts. Peoples is also using
2 a generator intake form developed by Peoples and
3 distributed by generator installers to enable customers to
4 directly provide generator information in an efficient
5 manner.

6
7 **Q.** How does Peoples plan to identify and address other problem
8 areas on the system?

9
10 **A.** Based on the experience in South Tampa, Peoples believes
11 this situation exists elsewhere on the system but cannot
12 yet define the exact location or magnitude of the issue.
13 The company is currently working to develop its
14 understanding of the number, size, and location of home
15 generators that are currently on the system. Once Peoples
16 collects this information, the company will complete models
17 and analysis to determine which areas of the system are a
18 concern. Lastly, we will design and construct a solution
19 specific to the area in question. Each solution will be
20 unique and may include resolving upstream capacity issues.

21
22 **Q.** Can every customer on Peoples' distribution system add a
23 home back up natural gas generator?

24
25 **A.** It is unlikely. We expect that, given the expense of a

1 generator, most homeowners living in areas not prone to
2 storm damage or electrical outages will not choose to have
3 generators. As with any system, 100 percent redundancy is
4 extremely costly, and we expect all customers would not
5 want to bear it.

6
7 **Q.** What is the process to identify the needs, design a
8 solution, and construct that solution to resolve any
9 existing challenges in meeting a reasonable level of back-
10 up generation across Peoples' distribution system?

11
12 **A.** The company is currently developing a comprehensive plan
13 to outline system capacity issues for each of its 14
14 service areas, propose prioritized solutions based on risk,
15 develop a projected timeline to address those issues, and
16 prepare a detailed implementation strategy. Peoples will
17 also prepare a multi-year capital plan to ensure the
18 company can deliver on the resiliency customers have come
19 to expect from natural gas.

20
21 **Q.** What areas on Peoples' distribution system are priorities
22 to improve the ability to meet residential back-up electric
23 generation?

24
25 **A.** The priority is to address the issues identified in South

1 Tampa during Hurricanes Helene and Milton. As the company
2 advances the plan to address the issue in other parts of
3 the system, it will evaluate each service area based on
4 the total number of known home generators, hurricane risk,
5 system characteristics, and other factors. That work is
6 not yet completed but there is a general sense that other
7 areas in Tampa (older parts of the system), Jupiter (high-
8 growth), Miami-Dade (older system) and Ft. Myers (high
9 growth) will be prioritized areas.

10
11 **Q.** Are system improvements to address system resiliency
12 concerns caused by generators included in the 2025 and 2026
13 budget?

14
15 **A.** The 2025 and 2026 capital budgets include \$2.8 million in
16 2025 and another \$2.8 million in 2026 to address the system
17 resiliency concerns in South Tampa identified during
18 Hurricanes Helene and Milton. Work to define other areas
19 of concern is ongoing and the company may seek approval at
20 a future time to recover any incremental costs once the
21 company designs a proper solution and develops a cost
22 estimate for the work.

23
24 **Q.** Are there other examples of new demand or customer
25 requirements that will impact the company's future needs

1 for capital?

2
3 **A.** Yes. Back-up generators are not the only source of new
4 demand in established areas of our service territory. Some
5 of the areas we serve have been re-developed since we
6 originally installed our facilities, which can change the
7 demand for gas in those areas. Peoples is evaluating and
8 will develop plans to upgrade existing facilities to meet
9 demand not anticipated when our facilities were originally
10 installed whether the increased demand is caused by
11 generators or other factors.

12
13 **VII. MFR SCHEDULES SPONSORED**

14 **Q.** Please provide an explanation of the MFR Schedules you are
15 sponsoring.

16
17 **A.** The following descriptions summarize the MFR Schedules that
18 I sponsor or co-sponsor with other witnesses.

19
20 MFR Schedule C-38: I co-sponsor pages one and four which
21 provide the O&M benchmarking variance for distribution
22 expenses and administrative and general expenses.

23
24 G-01: Specifically, I co-sponsor pages 23 and 26 which
25 provide the company's construction budget for the historic

1 + 1 and projected test years, respectively.

2
3 MFR Schedule G-02: I co-sponsor pages 12, 13 and 19 which
4 provide a schedule of the projected O&M expenses for the
5 company's projected test year.

6
7 MFR Schedule G-06: I co-sponsor this schedule which
8 provides the major assumptions used to develop the
9 company's projected test year.

10
11 **VIII. SUMMARY**

12 **Q.** Please summarize your prepared direct testimony.

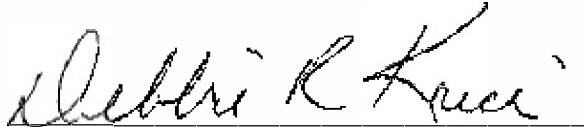
13
14 **A.** Peoples' ECT team prudently forecasts, budgets, and
15 executes capital projects and manages its O&M expenses
16 while ensuring that the company can provide safe,
17 efficient, and reliable service to our customers. The
18 Commission should find that the ECT team's capital
19 investments in 2024, proposed capital budgets for 2025 and
20 2026, and proposed levels of O&M expense for the projected
21 2026 test year are reasonable and prudent.

22
23 **Q.** Does this conclude your prepared direct testimony?

24
25 **A.** Yes.

1 (Transcript continues in sequence in Volume
2 3.)
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1 CERTIFICATE OF REPORTER

2 STATE OF FLORIDA)
3 COUNTY OF LEON)
45 I, DEBRA KRICK, Court Reporter, do hereby
6 certify that the foregoing proceeding was heard at the
7 time and place herein stated.8 IT IS FURTHER CERTIFIED that I
9 stenographically reported the said proceedings; that the
10 same has been transcribed under my direct supervision;
11 and that this transcript constitutes a true
12 transcription of my notes of said proceedings.13 I FURTHER CERTIFY that I am not a relative,
14 employee, attorney or counsel of any of the parties, nor
15 am I a relative or employee of any of the parties'
16 attorney or counsel connected with the action, nor am I
17 financially interested in the action.18 DATED this 5th day of November, 2025.
19
2021 
22 DEBRA R. KRICK
23 NOTARY PUBLIC
24 COMMISSION #HH575054
25 EXPIRES AUGUST 13, 2028