

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

NOTICE OF DEVELOPMENT OF RULEMAKING

TO

ALL ELECTRIC UTILITIES

ALL GAS UTILITIES

ALL WATER AND WASTEWATER UTILITIES

OFFICE OF PUBLIC COUNSEL

AND

ALL OTHER INTERESTED PERSONS

DOCKET NO.: 20260038-OT

IN RE: PROPOSED AMENDMENT OF RULES 25-9.001, F.A.C., APPLICATION AND SCOPE; 25-9.004, GENERAL FILING INSTRUCTIONS; 25-9.006, F.A.C., SIZE AND FORM OF TARIFFS; 25-9.007, F.A.C., GAS – ELECTRIC – WATER- WASTEWATER UTILITY TARIFFS; 25-9.009, F.A.C., NUMBERING AND GENERAL DATA REQUIRED FOR EACH SHEET; 25-9.010, F.A.C., NUMBERING OF SUPPLEMENTS AND ADDITIONS; 25-9.021, F.A.C., TITLE PAGE; 25-9.023, F.A.C., DESCRIPTION OF TERRITORY SERVED; 25-9.029, F.A.C., INDEX OF RATE OR EXCHANGE SCHEDULES; 25-9.033, F.A.C., STANDARD FORMS; 25-9.034, F.A.C., CONTRACTS AND AGREEMENTS, 25-9.045, F.A.C., WITHDRAWAL OF TARIFFS; 25-9.051, F.A.C., DEFINITIONS; 25-9.054, F.A.C., SIZE AND FORM OF DOCUMENTATION; 25-9.055, F.A.C., ELECTRIC UTILITY DOCUMENTATION; 25-9.061, F.A.C., TITLE PAGE; AND 25-9.069, F.A.C., STANDARD FORMS AND BLANK BILL FORM

ISSUED: March 24, 2026

NOTICE is hereby given pursuant to Section 120.54, Florida Statutes, that the Florida Public Service Commission staff has initiated rulemaking to amend the following rules:

Rule 25-9.001, F.A.C.,	Application and Scope
Rule 25-9.004, F.A.C.,	General Filing Instructions
Rule 25-9.006, F.A.C.,	Size and Form of Tariffs
Rule 25-9.007, F.A.C.,	Gas – Electric – Water- Wastewater Utility Tariffs
Rule 25-9.009, F.A.C.,	Numbering and General Data Required for Each Sheet

NOTICE OF DEVELOPMENT OF RULEMAKING
20260038-OT
PAGE 2

Rule 25-9.010, F.A.C.,	Numbering of Supplements and Additions
Rule 25-9.021, F.A.C.,	Title Page
Rule 25-9.023, F.A.C.,	Description of Territory Served
Rule 25-9.029, F.A.C.,	Index of Rate or Exchange Schedules;
Rule 25-9.033, F.A.C.,	Standard Forms
Rule 25-9.034, F.A.C.,	Contracts and Agreements
Rule 25-9.045, F.A.C.,	Withdrawal of Tariffs
Rule 25-9.051, F.A.C.,	Definitions
Rule 25-9.054, F.A.C.,	Size and Form of Documentation
Rule 25-9.055, F.A.C.,	Electric Utility Documentation
Rule 25-9.061, F.A.C.,	Title Page
Rule 25-9.069, F.A.C.,	Standard Forms and Blank Bill Form

The purpose of this rulemaking is to update and clarify the rules following the statutory rule review mandated by Section 120.5435, Florida Statutes.

Copies of the preliminary draft rules are attached. If requested in writing and not deemed unnecessary by the agency head, a rule development workshop will be scheduled and noticed in the next available Florida Administrative Register. Written requests for a rule development workshop must be filed in the above-referenced docket by April 8, 2026. The contact person for this rulemaking is: Susan Sapoznikoff, Florida Public Service Commission, Office of the General Counsel, 2540 Shumard Oak Boulevard, Tallahassee, FL 32399-0850, 850-413-6630, susan.sapoznikoff@psc.state.fl.us.

NOTICE OF DEVELOPMENT OF RULEMAKING
20260038-OT
PAGE 3

By DIRECTION of the Florida Public Service Commission this 24th day of March, 2026.



ADAM J. TEITZMAN
Commission Clerk
Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, Florida 32399
(850) 413-6770
www.floridapsc.com

Copies furnished: A copy of this document is provided to the parties of record at the time of issuance and, if applicable, interested persons.

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25-9.001 Application and Scope.

~~The provisions of Rules 25-9.002 through 25-9.045 shall only~~ apply only to public utilities as defined in subsection 25-9.002(2), F.A.C., and ~~the provisions of Rules 25-9.051 through 25-9.091, F.A.C., shall apply~~ only to a utility ~~municipalities and cooperatives~~ as defined in subsection 25-9.051(2), F.A.C.

Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.04(2)(b), 366.0591), 367.091, 367.101 FS. History-New 1-8-75, Repromulgated 10-22-75. Amended 8-9-79. Formerly 25-9.1, Amended 2-23-86, 1-8-95, 1-25-09, 12-30-15,_____.

1 **25-9.004 General Filing Instructions.**

2 (1) Each utility ~~must shall~~ file with the Commission, either electronically or with a
3 hardcopy delivered to the Clerk's office, tariffs applicable to all territory served by it, showing
4 all rates, classifications, and charges for service subject to the jurisdiction of the Commission
5 furnished by the utility, and all related rules and regulations, ~~relating thereto~~ except that the
6 rates and charges for a specific item of equipment and/or special service arrangements for an
7 individual customer need not be filed where the utility's tariff provides the basis for such
8 charge.

9 (2) All tariffs, as well as any supplements, revisions, modifications, or changes to any
10 portion ~~must thereof shall~~ be submitted to the Commission ~~in quadruplicate and~~ in the form
11 prescribed in these rules herein. ~~After acceptance, one stamped copy will be returned to the~~
12 ~~utility, which shall be the notice to the utility, that the filing has been accepted and approved.~~

13 (3) All tariff-related material submitted to the Commission must be accompanied by a
14 letter of transmittal that lists the sheets being transmitted. If acknowledgment of the filing is
15 requested, the letter of transmittal must be sent in duplicate with a request that the duplicate be
16 returned.

17 ~~(4)~~(3) If a utility furnishes more than one kind of utility service, (e.g., gas and electricity,
18 gas and water, water and wastewater, etc.), a separate tariff must be filed for each kind of
19 service.

20 ~~(4) All tariff related material submitted to the Commission shall be accompanied by a~~
21 ~~letter of transmittal which lists the sheets being transmitted.~~

22 ~~(5) If acknowledgment of the filing be desired, the letter of transmittal shall be sent in~~
23 ~~duplicate with a request that the duplicate be returned.~~

24 *Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05(1),*

25 *367.091 FS. History—New 1-8-75, Repromulgated 10-22-75, Formerly 25-9.04. Amended*

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1 **25-9.006 Size and Form of Tariffs.**

2 (1) All tariffs filed under these rules must ~~shall~~ be submitted in loose leaf form on 8 1/2" x
3 11" sheets, ~~printed,~~ typewritten, word-processed, ~~mimeographed~~ or produced by similar
4 process on a good grade of bond paper of durable quality, using one side of the paper only. All
5 copies must be clear and legible and have a sufficient margin ~~shall be so allowed~~ on each sheet
6 to allow for a left-hand binding edge, so that when the rate book is open all printed matter will
7 be in view.

8 (2) ~~The Commission does not furnish blank forms for rate schedules nor binders for rate~~
9 ~~books. The utility shall supply durable binders for this purpose.~~

10 *Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05(1),*
11 *367.091, 367.121 FS. History—New 1-8-75, Repromulgated 10-22-75, Formerly 25-9.06.*

12 *Amended*.

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1 **25-9.007 Gas - Electric - Water - Wastewater Utility Tariffs.**

2 Tariffs for gas, electric, water, and wastewater utilities must ~~shall consist~~ include, ~~where~~
 3 ~~applicable of~~, the following sections, as applicable, in the following order ~~named~~:

	Ref. Rule No.
(1) Front cover	25-9.020
(1)(2) Title page	25-9.021
(2)(3) Table of contents	25-9.022
(3)(4) <u>Description</u> General of the territory served	25-9.023
(4)(5) Miscellaneous	25-9.024
(5)(6) Technical terms and abbreviations	25-9.025
(6)(7) Index of rules and regulations	25-9.026
(7)(8) Rules and regulations	25-9.027
(8)(9) List of communities served	25-9.028
(9)(10) Index of rate <u>or exchange</u> schedules	25-9.029
(10)(11) Rate schedules	25-9.030 & 25-9.031
(11)(12) Index of standard forms	25-9.033
(12)(13) Standard forms	25-9.033
(13)(14) Contracts and agreements	25-9.034
(15) Back cover	

21
 22 *Rulemaking Authority 366.05(1), 367.121 FS. Law Implemented 366.05(1), 367.121 FS.*
 23 *History—New 1-8-75, Repromulgated 10-22-75, Formerly 25-9.07. Amended.*

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1 **25-9.009 Numbering and General Data Required for Each Sheet.**

2 The numbering and general data required by this rule and listed below must ~~shall~~ appear
3 on each sheet in the rate book, excepting for the front and back covers and the individual
4 sheets of special contracts.

5 (1) Every sheet (or page) in the rate book must ~~shall~~ be numbered. While any system that
6 ~~which~~ provides for an orderly arrangement of the tariff is acceptable, ~~it is suggested that~~, in
7 the interest of uniformity the Commission suggests, ~~all utilities give consideration to the~~
8 following recommended procedures:

9 (a) Those utilities subject to Rule 25-9.001 ~~25-9.007~~, F.A.C., must ~~should~~ employ a
10 decimal system of numbering, so that any new or additional material can ~~may~~ be inserted in
11 the logical place in the proper section of the tariff.

12 (b) Utilities of any classification, ~~the size of whose tariffs are~~ only a limited to relatively
13 few pages, can, ~~may at their option~~ employ a simple consecutive sheet numbering system.

14 (2) Each sheet must ~~shall~~ bear the name of the utility ~~which shall appear~~ in the upper left-
15 hand corner of the sheet.

16 (3) The first ~~FIRST~~ issue of each sheet in the rate book must be marked "Original Sheet"
17 in the upper right-hand corner of the sheet. For example ~~As an example~~:
18 Original Sheet No. 1, or Original Sheet No. 5.2.

19 (4) Revised sheets in the rate book must ~~shall~~ be marked with the serial number of the
20 revision in the upper right-hand corner and the number of the sheet it replaces. As an example:

21 First Revised Sheet No. 1

22 Cancels Original Sheet No. 1

23 or

24 Fourth Revised Sheet No. 5.2

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existing law.

1 Cancels Third Revised Sheet No. 5.2

2 (5) The name and title of the issuing officer of the utility must appear at the bottom of each
3 sheet. At the bottom of each sheet shall appear the name and title of the issuing officer of the
4 utility.

5 *Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05, 367.091*

6 *FS. History—New 1-8-75, Repromulgated 10-22-75, Formerly 25-9.09, Amended 1-25-09,*

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1 **25-9.010 Numbering of Supplements and Additions.**
2 (1) When new or additional service classifications or rate schedules are to be established,
3 the sheets containing such classifications or schedules must ~~shall~~ follow the last sheets in the
4 rate schedule section of the appropriate classification and be given the next consecutive sheet
5 number or numbers. Letter suffixes must ~~shall~~ not be used in numbering service classifications
6 or rate schedules. Rather, an additional decimal point and number should be added when the
7 last number increases sequentially with extra sheets.
8 (2) When revisions or additions to existing schedules or sheets require more space, one or
9 more sheets must ~~shall~~ be issued to which the same sheet number must be given with a letter
10 suffix. ~~F~~for example, if changes are ~~be~~ made in Original Sheet No. 5.2 and more than one
11 sheet is required to show the changed or new matter, the new sheet must ~~shall~~ be issued as
12 First Revised Sheet No. 5.2.1-A, etc.
13 *Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05(1),*
14 *367.091 FS. History—New 1-8-75, Repromulgated 10-22-75, Formerly 25-9.10. Amended*
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25-9.021 Title Page.

The title sheet ~~must shall~~ identify the volume as the rate book or tariff filed by the particular utility with the Florida Public Service Commission governing the sale of the specific utility service provided. ~~be a repetition of the front cover except that~~ It it must shall be marked as Sheet No. 1 of the rate book in the (upper right-hand corner) and ~~must shall~~ display have ~~thereon~~ the general information required by Rule 25-9.009, F.A.C., ~~of these regulations.~~ *Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05(1), 367.091 FS. History—New 1-8-75, Formerly 25-9.21. Amended _____.*

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25-9.023 Description of Territory Served.

(1) The utility must provide a brief, general description and/or map(s) (8 1/2" x 11" inches) of the territory or territories it serves ~~by the utility shall be provided in this section.~~

(2) Where the brevity of the description permits, this data can be placed on the title page (Rule 25-9.021, F.A.C., ~~above~~), in which case this section can ~~may~~ be omitted.

Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 364.04, 366.05(1), 367.121 FS. History—New 1-8-75, Formerly 25-9.23. Amended _____.

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25-9.029 Index of Rate ~~or Exchange~~ Schedules.

(1) This section must ~~shall~~ provide an index to facilitate prompt reference to any particular rate schedule.

(2) When ~~In cases where~~ the rate sections for which this index is provided contain less than twelve (12) sheets, this section can ~~may~~ be omitted.

Rulemaking Authority 350.127(2), 366.05(1), 367.121 FS. Law Implemented 366.05(1), 367.091 FS. History—New 1-8-75, Formerly 25-9.29, Amended 1-25-09,_____.

1 **25-9.033 Standard Forms.**

2 (1) An exact copy of all standard forms (uniform contracts, agreements, riders, service
3 applications, service extension agreement or other form), pertaininging to subscribers' ~~and/or~~
4 customers' services, must ~~shall~~ be included in this section.

5 (2) All such forms must ~~shall~~ be given a number so that reference can be made to them.

6 (3) When any such form is changed, altered, or amended, the revised issue must ~~shall~~ be
7 filed with the Commission.

8 (4) ~~If such standard forms are numerous, this section shall be prefaced with an index as~~
9 ~~provided in Rule 25-9.008, F.A.C. In this section, the utility must provide a detailed index of~~
10 its forms.

11 *Rulemaking Authority 366.05(1), 367.121 FS. Law Implemented 366.05(1) FS. History—New*
12 *1-8-75, Formerly 25-9.33. Amended _____.*

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1 **25-9.034 Contracts and Agreements.**

2 (1) ~~When~~ ~~Wherever~~ a utility enters a special contract ~~is entered into by a utility~~ for the sale
3 of its product or services in a manner or subject to the provisions not specifically covered by
4 its filed regulations and standard approved rate schedules, such contract must be approved by
5 the Commission prior to its execution. ~~Accompanying each contract shall be~~ Completed and
6 detailed justification for the deviation from the utility's filed regulations and standard
7 approved rate schedules must accompany each such contract. ~~If the Commission approves~~
8 such special contracts ~~are approved by the Commission~~, a conformed copy of the contract
9 must ~~shall~~ be placed on file with the Commission before its effective date.

10 The provisions of this rule must ~~shall~~ not apply to contracts or agreements governing the sale
11 or interchange of commodity or product by or between a public utility and a municipality or
12 Rural Electric Administration (R.E.A.) cooperative, but must ~~shall~~ otherwise apply ~~have~~
13 application.

14 (2) Each utility must make provision to file with the Commission a conformed copy of all
15 such special contracts which are currently in effect and which have not been previously filed.

16 (3) If the number and size of such special contracts warrant, they must ~~may~~ be placed in a
17 separate binder.

18 *Rulemaking Authority 366.05(1), 367.121 FS. Law Implemented 366.05(1), 367.121 FS.*

19 *History—New 6-27-73, Repromulgated 1-8-75, Formerly 25-9.34.*

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25-9.045 Withdrawal of Tariffs.

(1) Every public utility desiring to withdraw or cancel any tariff or any provision of a tariff which is considered no longer effective or necessary ~~must shall~~ file with the Commission an informal application setting forth its reasons to withdraw or cancel such tariff or tariff provision, ~~and~~ requesting permission to withdraw same, and providing a type-and-strike (legislative) version of the tariffs to be withdrawn.

(2) A public utility may also reserve a tariff sheet for future use, rather withdrawing the sheet entirely.

Rulemaking Authority 364.20, 366.05, 367.121, 368.05 FS. Law Implemented 366.04, 366.06, 367.081, 367.121, 368.105 FS. History—New 1-8-75, Formerly 25-9.45. Amended _____.

1 **25-9.051 Definitions.**

2 For the purposes of Rules 25-9.051 through 25-9.071, F.A.C., the following definitions
3 ~~shall~~ apply:

4 (1) “Commission” refers to the Florida Public Service Commission.

5 (2) “Utility” refers to the municipal electric utilities and rural electric cooperatives ~~subject~~
6 ~~to the jurisdiction of this Commission pursuant to Section 366.04(2), F.S.~~

7 (3) “Rate” refers to the price or charge for utility service.

8 (4) “Rate schedules” refer to the rate for a particular classification of service and the
9 provisions necessary for billing, including all special terms and conditions under which
10 service shall be furnished at such rate or charge.

11 (5) “Contracts and agreements” refer to the special contracts entered into by the utility for
12 the sale of electricity to consumers in a manner or subject to provisions not specifically
13 covered by its submitted rate schedules.

14 (6) “Documentation” refers to the assembled volume containing the materials required by
15 Rules 25-9.054 through 25-9.071, F.A.C.

16 (7) “Rate structure” refers to the classification system used in justifying different rates
17 between various customer classes.

18 (8) “Customer class” refers to any group of customers distinguishable from other
19 customers by load, consumption or other characteristic.

20 *Rulemaking Authority 366.05(1) FS. Law Implemented 366.04(2)(b) FS. History—New 8-9-79,*
21 *Amended 5-3-83, Formerly 25-9.51, Amended 12-30-15.*

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1 **25-9.054 Size and Form of Documentation.**

2 (1) All documentation filed under these rules must ~~shall~~ be submitted in loose leaf form on
3 8 1/2" × 11" sheets, typewritten, word-processed, ~~mimeographed~~ or produced by similar
4 processes on a good grade of bond paper of durable quality, using one side of the page only.
5 All copies must be clear and legible and have a sufficient margin ~~shall be so allowed across~~ on
6 each sheet to allow for a left-hand binding edge so that when the book is opened all printed
7 material will be in view.

8 ~~(2) The Commission does not furnish blank forms for rate schedules nor binders for rate~~
9 ~~books. The utility shall supply durable binders for this purpose.~~

10 *Rulemaking Authority 366.05(1) FS. Law Implemented 366.04(2)(b) FS. History—New 8-9-79,*
11 *Formerly 25-9.54. Amended _____.*

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1 **25-9.055 Electric Utility Documentation.**

2 Documentation for electric utilities must shall include, ~~where appropriate~~, of the following
3 sections, as applicable, in the following order ~~named~~:

	Reference Rule No.
4	
5 (1) Front Cover	25-9.060
6 <u>(1)(2) Title Page</u>	25-9.061
7 <u>(2)(3) Table of Contents</u>	25-9.062
8 <u>(3)(4) General Description of Territory Served</u>	25-9.063
9 <u>(4)(5) Miscellaneous</u>	25-9.064
10 <u>(5)(6) List of Communities Served</u>	25-9.065
11 <u>(6)(7) Index of Rate Schedules</u>	25-9.066
12 <u>(7)(8) Rate Schedules</u>	25-9.067
13 <u>(8)(9) Standard Forms and Blank Bill Form</u>	25-9.069
14 <u>(9)(10) Contracts and Agreements</u>	25-9.070
15 (11) Back Cover	25-9.071

16 *Rulemaking Authority 366.05(1) FS. Law Implemented 366.04(2)(b) FS. History—New 8-9-79,*
17 *Formerly 25-9.55. Amended _____.*

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1 **25-9.061 Title Page.**

2 The title page ~~must shall~~ identify the volume as the rate book or tariff filed by the
3 particular utility with the Florida Public Service Commission governing the sale of the specific
4 utility service provided. ~~be a repetition of the front cover except that It it~~ must shall be marked
5 as Sheet No. 1 of the rate book in the (upper right corner) and must shall display ~~have thereon~~
6 the general information required by Rule 25-9.056, F.A.C. ~~of these regulations.~~
7 *Rulemaking Authority 366.05(1) FS. Law Implemented 366.04(2)(b) FS. History—New 8-9-79,*
8 *Formerly 25-9.61. Amended _____.*

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1 **25-9.069 Standard Forms and ~~Blank Bill Form~~.**

2 An exact copy of all standard forms ~~and a blank bill form of each schedule~~ must will be
3 shown.

4 *Rulemaking Authority 366.05(1) FS. Law Implemented 366.04(2)(b) FS. History—New 8-9-69,*
5 *Formerly 25-9.69. Amended.*

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