

State of Florida



Public Service Commission

CAPITAL CIRCLE OFFICE CENTER • 2540 SHUMARD OAK BOULEVARD
TALLAHASSEE, FLORIDA 32399-0850

-M-E-M-O-R-A-N-D-U-M-

DATE: August 6, 2026

TO: Adam J. Teitzman, Commission Clerk, Office of Commission Clerk

FROM: Jennifer Augspurger, Senior Attorney, Office of the General Counsel 

RE: Docket No.: 20260041-0T; Statement of Estimated Regulatory Costs (SERC) for Rule 25-4.0161, F.A.C., in this docket.

Attached is the Statement of Estimated Regulatory Costs (SERC) for Rule 25-4.0161, Florida Administrative Code, in this docket, as well as the accompanying SERC memorandum. .

Please add these documents to the docket file.

Thank you.

Attachments:
SERC (including SERC memo)



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-M-E-M-O-R-A-N-D-U-M-

DATE: June 18, 2026

TO: Jennifer Augspurger, Senior Attorney, Office of the General Counsel

FROM: Sevini K. Guffey, Public Utility Analyst IV, Division of Economics

RE: Docket No. 20260041-OT: Proposed amendment of Rules 25-4.0161, Regulatory Assessment Fees; Telecommunications Companies; 25-6.0131, Regulatory Assessment Fees; Investor-owned Electric Companies, Municipal Electric Utilities, Rural Electric Cooperatives; 25-7.101, Regulatory Assessment Fees; Natural Gas Transmission Companies; 25-7.0131, Regulatory Assessment Fees; Gas Utilities, Gas Municipals, and Gas Districts; and 25-30.120, F.A.C., Regulatory Assessment Fees; Water and Wastewater Utilities
Statement of Estimated Regulatory Costs (SERC)

The purpose of this rulemaking is to propose amendments to update and clarify the subject rules to include current Commission form references and hyperlinks and to effect the review mandated by 120.5435, Florida Statutes (F.S.). The proposed language amendments are applicable to electric investor-owned utilities (IOUs), rural electric cooperatives, municipal electric utilities, natural gas transmission companies, gas IOUs, gas municipals, gas districts, water and wastewater utilities, and telecommunication companies.

Specifically in Rule 25-4.0161, F.A.C., Regulatory Assessment Fees; Telecommunications Companies, staff is proposing the deletion of obsolete language related to an interim period in 2011. Removing outdated language will be an overall benefit for telecommunication companies. Additionally, the updated Regulatory Assessment Fees (RAF) form number referencing will help efficient compliance and review.

The attached SERCs addresses the economic considerations required pursuant to Section 120.541, F.S. The proposed revisions would not result in negative fiscal impacts to the utilities, as discussed in the attached SERCs. No regulatory alternatives were submitted pursuant to Section 120.541(1)(a), F.S. by any affected entity. None of the impacts/cost criteria established in Section 120.541(2)(a)-(e), F.S., will be exceeded as a result of the proposed rule revisions.

cc: SERC file

Florida Public Service Commission
STATEMENT OF ESTIMATED REGULATORY COSTS
Rule 25-4.0161, F.A.C., Regulatory Assessment Fees; Telecommunications Companies.

1. Will the proposed rule have an adverse impact on small business? [120.541(1)(b), F.S.]
(See Section E. below for definition of small business.)

Yes ☐

No ☒

If the answer to Question 1 is “yes,” see comments in Section E.

2. Is the proposed rule likely to directly or indirectly increase regulatory costs in excess of \$200,000 in the aggregate in this state within 1 year after implementation of the rule? [120.541(1)(b), F.S.]

Yes ☐

No ☒

If the answer to either question above is “yes,” a Statement of Estimated Regulatory Costs (SERC) must be prepared. The SERC shall include an economic analysis showing:

A. Whether the rule directly or indirectly:

- (1) Is likely to have an adverse impact on any of the following in excess of \$1 million in the aggregate within 5 years after implementation of the rule? [120.541(2)(a)1, F.S.]

Economic growth

Yes ☐ No ☒

Private-sector job creation or employment

Yes ☐ No ☒

Private-sector investment

Yes ☐ No ☒

- (2) Is likely to have an adverse impact on any of the following in excess of \$1 million in the aggregate within 5 years after implementation of the rule? [120.541(2)(a)2, F.S.]

Business competitiveness (including the ability of persons doing business in the state to compete with persons doing business in other states or domestic markets)

Yes ☐ No ☒

Productivity

Yes ☐ No ☒

Innovation

Yes ☐ No ☒

(3) Is likely to increase regulatory costs, including any transactional costs, in excess of \$1 million in the aggregate within 5 years after the implementation of the rule? [120.541(2)(a)3, F.S.]

Yes ☐ No ☒

Economic Analysis: Rule 25-4.0161, F.A.C., is being updated to clarify the rule to include current Commission form references and hyperlinks and to effect the review mandated by Rule 120.5435, Florida Statutes (F.S.). There are no additional costs to the telecommunication companies or to their ratepayers.

B. A good faith estimate of: [120.541(2)(b), F.S.]

(1) The number of individuals and entities likely to be required to comply with the rule.

The number of entities required to comply with Rule 25-4.0161, F.A.C., are 272 telecommunication companies regulated by the PSC.

(2) A general description of the types of individuals likely to be affected by the rule.

NA

C. A good faith estimate of: [120.541(2)(c), F.S.]

(1) The cost to the agency to implement and enforce the rule.

- ☒ None. To be done with the current workload and existing staff.
- ☐ Minimal. Provide a brief explanation.
- ☐ Other. Provide an explanation for estimate and methodology used.

(2) The cost to any other state and local government entity to implement and enforce the rule.

- ☒ None. The rule will only affect the agency.
- ☐ Minimal. Provide a brief explanation.
- ☐ Other. Provide an explanation for estimate and methodology used.

(3) Any anticipated effect on state or local revenues.

- ☒ None.
- ☐ Minimal. Provide a brief explanation.

☐ Other. Provide an explanation for estimate and methodology used.

D. A good faith estimate of the transactional costs likely to be incurred by individuals and entities (including local government entities) required to comply with the requirements of the rule. “Transactional costs” may include the following: filing fees; expenses to obtain a license; necessary equipment; installation, utilities for, and maintenance of necessary equipment; necessary operations or procedures; accounting, financial, information management, and other administrative processes; labor, based on relevant wages, salaries, and benefits; materials and supplies; capital expenditures, including financing costs; professional and technical services, including contracted services necessary to implement and maintain compliance; monitoring and reporting; qualifying and recurring education, training, and testing; travel; insurance and surety requirements; a fair and reasonable allocation of administrative costs and other overhead; reduced sales or other revenue; or other items suggested by the rules ombudsman in the Executive Office of the Governor or by any interested person, business organization, or business representative. [120.541(2)(d), F.S.]

☒ None. The rule will only affect the agency.

☐ Minimal. Provide a brief explanation.

☐ Other. Provide an explanation for estimate and methodology used.

E. An analysis of the impact on small businesses, small counties, and small cities: [120.541(2)(e), F.S.]

(1) “Small business” is defined by Section 288.703, F.S., as an independently owned and operated business concern that employs 200 or fewer permanent full-time employees and that, together with its affiliates, has a net worth of not more than \$5 million or any firm based in this state which has a Small Business Administration 8(a) certification. As to sole proprietorships, the \$5 million net worth requirement shall include both personal and business investments.

☒ No adverse impact on small business.

☐ Minimal. Provide a brief explanation.

☐ Other. Provide an explanation for estimate and methodology used.

(2) A “Small City” is defined by Section 120.52, F.S., as any municipality that has an unincarcerated population of 10,000 or less according to the most recent decennial census. A “small county” is defined by Section 120.52, F.S., as any county that has an unincarcerated population of 75,000 or less according to the most recent decennial census.

☒ No impact on small cities or small counties.

☐ Minimal. Provide a brief explanation.

☐ Other. Provide an explanation for estimate and methodology used.

F. In evaluating the impacts described in paragraphs A and E, include a discussion, if applicable, of the market impacts likely to result from compliance with the proposed rule, including: [120.541(2)(f), F.S.]

1. Changes to customer charges for goods or services.
2. Changes to the market value of goods and services produced, provided, or sold.
3. Changes to costs resulting from the purchase of substitute or alternative goods or services.
4. The reasonable value of time to be spent by owners, officers, operators, and managers to understand and comply with the proposed rule, including, but not limited to, time to be spent completing required education, training, or testing.

Discussion and Analysis of Market Impacts: NA

G. Any additional information that the agency determines may be useful. [120.541(2)(g), F.S.]

☒ None.

Additional Information:

H. A description of any regulatory alternatives submitted and a statement adopting the alternative or a statement of the reasons for rejecting the alternative in favor of the proposed rule. [120.541(2)(h), F.S.]

☒ No regulatory alternatives were submitted.

☐ A regulatory alternative was received from

☐ Adopted in its entirety.

☐ Rejected. Describe what alternative was rejected and provide a statement of the reason for rejecting that alternative.